

SB

12

MEMO

TO: SEN. HACKNEY

FROM: PAUL

RE: SB 12

Just want to provide a little input into this SB 12 that we are taking up at tomorrow's hearing. The thrust of this bill is to establish a program (viz. adult-based education program composed of two phases. Phase 1 is a wilderness experience adventure and Phase 2 designed to reinforce the values acquired during the wilderness experience) whereby potential delinquents can enjoy a wilderness experience, e.g. trip down Yukon River, this being a neutral setting away from the environment that is fostering the symptoms that are encouraging the juvenile to become delinquent, and placing the individual in a neutral setting where the individual will be exposed to a new "value" system and hopefully this new value system will leave an indelible impression upon the youth, permitting him to bypass that "threatening cloud" hanging over his head of becoming a delinquent.

Now let's go to Phase 2 of this program which is the critical stage. Once this individual has absorbed his new values, it is necessary for him to retain this value system upon his return to the "old environment." What this phase of the program is geared to do is reinforce those values that the individual attained in the neutral environment, hopefully removing the individual from the delinquent ranks.

It is at this stage, phase two, that the "bureaucratic-ness" of this bill comes into play. In order to sustain this value system, this bill creates six regional corporations, composed of 15 members, boundaries consistent with the regional native corporations, and a higher tier of bureaucracy, an executive policy council, consisting of 12 members, in the Dept of H/SS. The executive council's function is to review/evaluate program established by the regional councils. The regional council's job is to create programs, compatible with that particular community,

that will maintain the values absorbed by the individual rather than reverting back to the old value system that was creating a delinquent out of the individual. The regional councils will have employed a full-time COORDINATOR (for that matter, the executive council will have ^{employed} an executive director) that will spearhead the program in his particular region.

The big question that permeates the line of thinking directed at this program, is how much is it going to cost? Dept. H/SS figures it's going to cost around \$407,000 for FY 80 and will require 8 positions. Conversely, Hohman's camp argues that the cost to the state will be appreciably lower than what H/SS is projecting basically for two reasons:

(1) H/SS already has the social workers and probation officers this bill calls for in the field and H/SS doesn't have to create any new positions.

(2) Additionally, this bill will incur a savings to the state because it will divert individuals who would be candidates for McLoughlin; therefore, the state will not have to pick up the tab for those potential custodial costs. NOTE: Hohman's gang is being a little cryptic about what they are estimating the cost will be, dollar amount that is, because they want to have the upper hand of knowing what every body else is saying the program is going to cost but at the same time, keeping everybody guessing as to what their projected costs are.

A personal note (for what it's worth department as Paul Harvey would call it). I'll admit, kids that have an opportunity to experience a wilderness experience as Hohman's troops are promoting in this bill, often times temporarily revises one's values when put into a neutral setting (heck sakes, a wilderness experience would do any of us some good) but as these kids filter back into the system, they ease back into their former routine without much difficulty, and I doubt if Hohman's bureaucratic machinery entertained in this bill is going to prepare everyone one in the program for cannonization. It sounds like a very idealistic type program and if it would work it would be great, but..... It's ^{hard} to convince that the cost-effectiveness is really there ^{also}.

"An act relating to the establishment of social services policy councils in the Department of Health and Social Services and providing for an adventure-based education program."

The Department supports the concept of a social services council inasmuch as it would enhance not only cooperative efforts among the various Divisions in the field, but would facilitate cooperation and understanding between the Department and the public, as well as among the several regions of the state.

As the bill stands, however, there appear to be a number of difficulties which would hinder effective implementation.

Sec. 47.47.010. REGIONS. As outlined, the proposed regions do not correspond to any of the regional boundaries of the Department's divisions in the field. Coordination between council regions and the regional offices of the divisions might prove difficult.

Sec. 47.47.030. COMPOSITION OF REGIONAL COUNCILS. Although Sec. 47.47.120 addresses duties of the executive council, including review of programs and the budget of Public Assistance, no Public Assistance representative is on the Regional Council (and, as it follows, on the executive council).

Sec. 47.47.060. MEETINGS. Four professional staff members of the Department, who provide direct services, would be required to attend meetings monthly, possibly involving extensive travel time. As current caseloads are extremely high, their absences may reduce the level of services being provided.

Sec. 47.47.140. SUPPORT BY THE DEPARTMENT. Paragraph (1) directs the Department to provide for secretarial and clerical services to the regional and executive councils. As the services of these support staff are now fully employed, it is difficult to see how they might meet this additional responsibility.

With regard to the establishment of a state-wide adventure-based education program, the Department cannot make a recommendation as to the effectiveness of such a program in diverting juvenile offenders from institutional placements as there is not sufficient supporting evidence available to the Department. The Department would recommend that prior to full state-wide implementation, further pilot studies be made.

Recommended By: Arthur C. Holmberg Date 1/29/79
Art Holmberg, Acting Director
Division of Social Services

Recommended By: Charles Sothan Date 1/29/79
Charles Sothan, Acting Director
Division of Corrections

Approved By: Helen D. Bairne Date 2/16/79
Helen D. Bairne, Commissioner
Department of Health and Social Services

IV. DATE 1/29/79 PREPARED BY J. T. Dalby Administrative Officer
AGENCY Division of Corrections
PHONE 465-3376

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

FISCAL NOTE

I. REQUEST

Bill/Resolution No. 12 TITLE: "An Act establishing social services policy councils in the Dept. of Health & Social Services & providing for an Adventure-Based Ed. Program."
Requested by Hohman Date 1/15/79

II. FISCAL DETAIL

Agency Affected Division of Corrections/Social Services
Program Category Affected Probation/Parole Field Services
BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES		190.9	206.1	222.6	240.4	
200 TRAVEL		174.3	188.2	203.3	219.6	
300 CONTRACTUAL		42.0	45.4	49.0	52.9	
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		407.1	439.7	474.9	512.9	

FUNDING (Thousands of Dollars)

GENERAL FUND		407.1	439.7	474.9	512.9	
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

*POSITIONS

FULL TIME		8.0	8.0	8.0	8.0	
PART TIME		1.0	1.0	1.0	1.0	
TEMPORARY						

*Including Administrative Staffing only. Program Contracted.

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

(SEE ATTACHED ANALYSIS)

IV. DATE 1/29/79 PREPARED BY *L.T. Dalby* Administrative Officer
AGENCY Division of Corrections
PHONE 465-3376
Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

I. Analysis

The following fiscal notes pertain to the Department of Health and Social Services reference individual sections and subsections of SB12:

Sec: 47.47.030 (2) and (4)

The equivalent time of 1.25 permanent full time Probation Officer II (PO II) plus 1.25 permanent full time Social Worker III (SW III) positions per year would be consumed for participation in council meetings.

Regional Council - 2 PO II and 2 SW III members on each of 6 regional councils.
2 PO II x 6 councils x 12 meetings per year x 2 days = 288 days
2 SW III x 6 councils x 12 meetings per year x 2 days = 288 days

Executive Council - Assume 2 PO II and 2 SW III are members.
2 PO II x 1 council x 4 meetings per year x 3 days = 24 days
2 SW III x 1 council x 4 meetings per year x 3 days = 24 days.

State employees work 249 days per year.
PO II - 288 days + 24 days ÷ 249 days = 1.25 PO II
SW III - 288 days + 24 days ÷ 249 days = 1.25 SW III

Average earnings including benefits of PO II's and SW III's
= \$36,500 year

Annual unrecoverable cost (not included in Fiscal Note Amounts)
\$36,500 x 1.25 x 2 = \$91,200

Sec: 47.47.050 Compensation, Per Diem and Expenses

Assume that at least 1/6 of all meetings of regional councils and all executive council meetings require travel and that the average round trip plane fare is \$200 per member and any other participants.

Air Fares
6 Regional Councils x 15 members x (12 meetings ÷ 6) x \$200 = \$ 36,000

Per Diem
6 Regional Councils x 15 members x 12 meetings x \$55 x 2 days = 118,800

Air Fares
1 Executive Council x 12 members x 4 meetings x \$200 = 9,600

Per Diem
1 Executive Council x 12 members x 4 meetings x \$55 x 3 days = 7,920

Estimated other expense - child care = 2,000

Total Travel, Per Diem, and other costs \$174,320

Sec: 47.47.075 Employment of Personnel

Each Regional Council will employ one full time employee for administrative work.

6 x Admin. Asst. Range 12A \$21,500 including benefits = \$129,000
Other part time employees estimate = 4,000
Total annual Regional Council Personal Services Costs \$133,000

NOTE: All other administrative operating and office equipment costs are excluded.