

S B

350

COMMITTEE REPORT
SENATE

1/21/30

FURTHER: Finance

Date: 3/23/30

Mr. President:

The Committee on COMMUNITY & REGIONAL AFFAIRS has had SB 350

responsibilities of the division of policy development and planning, Office of the Governor

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]
[Signature]

[Signature]

CHAIRMAN

Committee Log Book - 1980

Tape Number XVIII
 Side Number 1 & 2
 Dates 3/25/80 to ---

SENATE C/RA

Committee

PRESENT: Senators Kelly, Mulcahy, Stimson and
 Chairman Arliss Sturgulewski

ABSENT: Sen. Rodey

Bill Numbers Discussed

SB 309	SB 370	SB 348	SB 350	SB 492					
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Date & Time	Tape Meter Number	Bill	Significant Information (Witness, Action)
1:30 P 3/25/80	0005	SB 309	Sen. Sturgulewski, Opened meeting, gave overview
	090	CSSB 309	Sen. Kelly moved to accept
	108		Terry Earley, Dept. C/RA
	157		Sen. Kelly moved to pass/ No objections
	175	SB 370	Sen. Kelly moved to adopt Committee Substitute
	280		Sen. Kelly stated problems with the bill
	430		Sen. Stimson comments his concerns
	463		Sen. Sturgulewski reviews members concerns
	494		G. Crouse, Dept. of Public Safety / objection to CS - 1st sentence needs deletion
	571	CSSB 348	Sen. Sturgulewski
	596		Sen. Mulcahy moves to bring CS before Committee
	648		Sally Rue, DPDP, testifies for
	829		Terry Earley, Dept. of C/RA testifies Fiscal Note
	873	SB CS350	No Fiscal Note for new "CS" available yet
	008		Jay Moore, DPDP testifies for
	264		Dale Eliason
	325		Sen. Mulcahy moved to pass all 3 bills (CSSB 348, CSSB 350, CSSB 492)

Sen. Kelly praised package, but did not vote as against his philosophy

2:45 p.m. MEETING ADJOURNED

Side 2



Official Business

Alaska State Legislature

Senate Committee on Community & Regional Affairs

Fouch
State Capitol
Juneau, Alaska 99811

March 24, 1980

TO: Senator Bob Mulcahy
Vice-Chairman
Senator Tim Kelly
Senator Pat Rodey
Senator Terry Stimson
Senator Mike Colletta
Senator Brad Bradley
Senator Glenn Hackney
Senator Robert Ziegler

Senator Jalmar Kerttula
Senator Ed Dankworth
Senator Bettye Fahrenkamp
Senator Don Bennett
Representative Terry Gardiner
Representative Oral Freeman
Representative Ernie Haugen
Representative Richard Eliason

FROM: Arliss Sturgulewski
Chairman

SUBJECT: Committee Meetings, Capitol Building

Tuesday, March 25, 1980 - 1:30 p.m. (Butrovich Room)

SB 370 - An Act relating to fire prevention.

SB 309 - An Act requiring the preparation of a local government impact statement.

SB 348, 349, 492 - (Part of the Local Government Study Package)

Wednesday, March 26, 1980 - 1:30 p.m. (Beltz Room)

SB 348, 349, 492 - Local Government Study Package Work Session

Thursday, March 27, 1980 - 1:30 p.m. (Butrovich Room)

SB 408 - An Act making a special appropriation to the Department of Community and Regional Affairs for village gardening projects; and providing for an effective date

HJR 62 - An Act relating to the Alaska Power Authority and the incurring of revenue bond indebtedness of the APA for the Tyee Lake hydroelectric generating project near Petersburg and Wrangell, and for the Swan Lake hydroelectric generating project in the Ketchikan Gateway Borough.

SB 389 - An Act relating to the senior citizens tax exemption.

Friday, March 28, 1980 - 1:30 p.m. (Governor's Conference Room)

HB 932 - Creating Office of Rural Development and Rural Development Council
Joint C/RA meeting (teleconference)



Official Business

Alaska State Legislature

Senate Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

March 18, 1980

TO: Senator Bob Mulcahy
Vice-Chairman
Senator Tim Kelly
Senator Pat Rodey
Senator Terry Stimson

FROM: Arliss Sturgulewski
Chairman

SUBJECT: Committee Meetings, Capitol Building

Wednesday, March 19, 1980 8:30 a.m. (Room 112/ House HESS Committee Room)

HB 932 - Creating Office of Rural Development and Rural Development Council
Joint Senate/House Meeting.

Wednesday, March 19, 1980 - 7:30 p.m. (Butrovich Room)

Joint C/RA meeting with members of RuralCap Citizens' Participation
Conference on Joint Interim Legislative Package (HB 580-586, HB 886 and
SB 348-354)

Thursday, March 20, 1980 - 1:30 p.m. (Butrovich Room)

SB 348-SB 349 - Local Government Package. Consider Committee Substitutes.



Official Business

Alaska State Legislature

Senate Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

January 23, 1980

TELECONFERENCE NOTICE

February 6, 1980 / 8-10 a.m. (Juneau time)

Southeastern Alaska - Ketchikan and Sitka

February 7, 1980 / 1:30 p.m. (Juneau time)

first round robin grouping:

Soldotna, Anchorage, Fairbanks, Kodiak, Valdez

second round robin grouping:

Dillingham, Bethel, Kotzebue, and Nome

We are pleased to enclose the reports of the Local Government Interim Study by the Joint Senate and House Community and Regional Affairs Committee.

Legislation composed of seven bills was introduced jointly by the Senate and the House, Monday, January 21, 1980. Copies of the following bills may be obtained from your nearest Legislative Information Office. The complete package consists of Senate Bills 348, 349, 350, 351, 352, 353, 354; OR House Bills 580, 581, 582, 583, 584, 585, and 586.

For your additional information all the Senate bills in the package were assigned to the Senate Community and Regional Affairs Committee, with a referral to the Finance Committee. All the House bills in the package were assigned as follows: HB 580 - C/RA & Finance; HB 581 C/RA; HB 582 C/RA and Finance; HB 583 C/RA and Finance; HB 584 C/RA and Judiciary; HB 585 C/RA; and HB 586 C/RA. You might want to contact the referrals as well, after the bills leave the Community and Regional Affairs Committees. Senator John Sackett is Chairman of Senate Finance; Representative Russ Meekins is Chairman of House Finance, and Representative Charles Parr is Chairman of Judiciary.

In the event you are unable to give your comments during the set teleconference times, please feel free to contact the Senate and House R/CA Committees at Pouch V, Juneau, Alaska 99811.

3-26-80

SB 348

DPDP did not get
back with F.N. in
time before Committee
Mtg. They are still
working on it.

T

This bill passed out of our
sen. C/RM 3-25-80

This bill addresses certain responsibilities of executive departments important to the implementation of CSSB 348.

State agencies are required to collect data and information according to unorganized borough boundaries so that regional information will be available to local people and to the legislature. Certain exemptions are permitted. State agencies are also required to conduct program planning and management according to unorganized borough boundaries to facilitate coordinated service delivery. Combinations of unorganized boroughs for program planning and management purposes are permitted.

Direct service delivery costs will be made available according to unorganized borough boundaries.

The Division of Policy Development and Planning (DPDP), Office of the Governor, is required to develop a data information system to facilitate state agency data collection and retrieval. Further, DPDP is required to report to the legislature alternatives and recommendations for improving coordination in state service delivery.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SB 350/HB 581
 Title "...relating to the responsibility of the Div. of Policy Development and Planning."
 Requested by Legislative Council (for CRA Committee) Date 1/21/80

II. FISCAL DETAIL

Agency Affected Division of Policy Development and Planning
 Program Category Affected Executive Operations
 BRU, Program, or Subprogram(s) Affected Policy Development and Planning
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars) *(see note, below)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES	x	x				
200 TRAVEL	x	x				
300 CONTRACTUAL	x	x				
400 COMMODITIES	x	x				
500 EQUIPMENT	x	x				
600 LAND & STRUCTURES	x	x				
700 GRANTS, CLAIMS, ETC.	x	x				

TOTAL

FUNDING (Thousands of Dollars)

GENERAL FUND	x	x				
FEDERAL FUNDS	x	x				
OTHER (Specify Fund Source)	x	x				

POSITIONS

FULL TIME	x	x				
PART TIME	x	x				
TEMPORARY	x	x				

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

* DPDP has requested in its FY 81 budget, two positions which would have, as a part of their responsibilities, the development of a common geo-coding system for state agencies and the development and implementation of a process for reviewing state service delivery locations. Evaluation of agency service delivery conformity with district boundaries and evaluation of boundary variance requests (a change in wording of the bill is suggested) would fall within the purview of the latter responsibility. These were tasks independently identified during the formulation of DPDP budget and the increases have been shown only once, in the Division budget.

IV. DATE 1/23/80 PREPARED BY Jay H. Moor
 AGENCY DPDP
 PHONE 465-3573
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

1	POSITION TITLE Policy and Program Manager I			RANGE/STEP 20 A	BARG. UNIT. X	LOCATION Juneau	GOV	APPROV	DISAP
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 2	FORM 12 PAGE/LINE 1 4	LEG		
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION: There is growing concern that the increasing number of data collection and processing systems in state government are developing in such a way as to exclude possible users in favor of only catering to specific, narrow agency needs. This position will serve as a coordinator for these agency efforts in order to ensure the efficient development and utilization of these data systems.			
	1	2	3						
4	PERSONAL SERVICES:								
	SALARY		28,932						
5	BENEFITS		4,239						
6	FICA		1,924						
7	HEALTH INS.		1,272						
8	TOTAL PERSONAL SERVICES		36,367						
9	TRAVEL		3,220						
10	CONTRACTUAL		300						
11	COMMODITIES		500						
12	EQUIPMENT		910						
13	OTHER		00						
14	TOTAL COST		41,297						
	CODE	FUNDING SOURCE							
15		FED RCPTS.							
16		GF MATCH.							
17		GEN. FUND		41,297					
18		I-A RCPTS.							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION		FOR B&M USE ONLY						
22	ADDITION	X							
4A KEY NUMBER		COLUMN NO.							

AGENCY Office of the Governor PROGRAM AREA Executive Operations

ORU Policy Development and Planning

COMPONENT Same

Page 1 of 3

REVISED DATE

13 REQUEST FOR NEW POSITION.

FY 81

000175

1	POSITION TITLE Management Analyst III			RANGE/STEP 18 A	BARG. UNIT. X	LOCATION Juneau	GOV.	APPROV.	DISAPP.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 3	FORM 12 1 7	LEG.		
3	TYPE OF EXPENDITURE			AMOUNT					
	1	2	3						
4	PERSONAL SERVICES:								
	SALARY		24,984						
5	BENEFITS		3,660						
6	FICA		1,661						
7	HEALTH INS.		1,272						
8	TOTAL PERSONAL SERVICES		31,577						
9	TRAVEL		4,466						
10	CONTRACTUAL		300						
11	COMMODITIES		500						
12	EQUIPMENT		910						
13	OTHER		00						
14	TOTAL COST		37,753						
	CODE	FUNDING SOURCE							
15		FED RCPTS.							
16		GF MATCH.							
17		GEN. FUND		37,753					
18		I-A RCPTS.							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION								
22	ADDITION		X	FOR B&M USE ONLY					
4A KEY NUMBER				COLUMN NO.					

JUSTIFICATION:

As required by statute, this position will allow the division to develop and implement a process for reviewing all proposals for the location of capital improvements by any state agency. This process will insure that applicable state policies are considered in planning for capital facilities and that interested agencies and the public are consulted prior to the locational decision.

AGENCY Office of the Governor PROGRAM AREA Executive Operations

BRU Policy Development and Planning

FY 81

13 REQUEST FOR NEW
POSITION.

COMPONENT _____

Page 2 of 3

REVISED
DATE _____

000176

MEMORANDUM

TO: John Halterman, Acting Director
Division of Policy Development
and Planning

DATE: January 25, 1980

FILE NO:

TELEPHONE NO:

FROM:

Jay Moor
Jay Moor

SUBJECT: SB 350/HB 581 "...relating to
the responsibilities of the
Division of Policy Development
and Planning

This requires DPDP to produce a report on the subject of agencies' conformity with program requirements of another bill. That bill (I don't have the number) establishes districts throughout Alaska and requires agencies to collect data, develop program planning, coordinate planning and agency activities with other agencies, and provide information on the basis of the districts. The districts are to coincide with the REAA boundaries except where individual commissioners have determined that other boundaries would be more applicable to program requirements and have requested a variance from the Legislative Council.

In reporting on conformity with these provisions, DPDP is to make recommendations which require legislation and, apparently, which relate to the development and implementation of a master geographical coding system. It is not clear from the grammar of these bills that the coding system is to be anything more than a way to report on the coordination of delivery of state services by districts.

The bill should be written to separate the coding system from the conformity issue, since basic coordination among agencies by district will come largely from adherence to a commonly adopted coding system. That system, by itself will help to insure conformity and may necessarily preclude conformity.

Although DPDP may undertake evaluations of programs involving more than one agency (AS 44.19), we would not be able to do the conformance evaluation without addition of one full-time position requested in our budget as a Range 18A. The person filling that position should be prepared to do continuing analysis of program district boundaries and service delivery patterns. The bill referred to in SB 350 allows agencies to determine unilaterally the need for boundary variances, submitting requests for variance to the Legislative Council. Such variances are clearly of interagency importance; especially so since the Governor's policy to develop efficient and effective service delivery suggests that space sharing and co-delivery of services may be, overall, more effective than when each agency attempts to minimize its own costs without regard for other agencies. DPDP should commence the design and implementation of a master geocoding system--not just the evaluation of how to do

The only other reservation I have about the bill is that it refers to a set of pre-determined service delivery boundaries, deviation from which must be justified. This may be a good strategy where programs stand by themselves, but as mentioned above where some programs gain in effectiveness by association with others, there is no guarantee that the synergies of program delivery will be looked at. We had originally proposed that those synergies be investigated and district boundaries be determined on the basis of program clientele needs and other commonalities among programs.

I would add to the current version only the safeguard that someone be assigned the authority for insuring participation and coordination among agencies in evaluating any one agency's request for variance. To do this, someone must develop a comprehensive inventory of service delivery needs and a location model that will compute the economic and social tradeoffs of any agency's proposal for variance from established service delivery boundaries. The position we have requested would do this.

I recommend the language and grammar of the bill be edited to include the points noted above: a) DPDP will report on agencies' conformity in delivering services by district and in collecting data by district; b) DPDP will develop and implement a master geographical coding system for data collection and service delivery, and c) DPDP will have the authority to coordinate among agencies in determining the impacts of boundary variance requests.

cc: Sally Rue

CSSB 348

"AN ACT RELATING TO UNORGANIZED BOROUGHs, ESTABLISHING UNORGANIZED BOROUGHs, ESTABLISHING A PROGRAM OF PLANNING ASSISTANCE FOR UNORGANIZED BOROUGHs, PERMITTING ADOPTION OF HOME RULE CHARTERS BY UNORGANIZED BOROUGHs, AND DIRECTING SUBMISSION OF RECOMMENDATIONS CONCERNING ADJUSTMENT OF THE BOUNDARIES OF SERVICE AREAS OF THE UNORGANIZED BOROUGH"

BOUNDARIES

The bill divides the unorganized borough into "unorganized boroughs" using the boundaries of the Regional Educational Attendance Area (REAA). Public hearings are held in each REAA by the Commissioner of Community and Regional Affairs and provision is made for adjustment of the boundary lines.

REGIONAL PLANNING

Each unorganized borough is eligible for regional planning program funds to study the economic, social, and environmental conditions of the area and the interrelationships between governmental units along with an examination of the feasibility of borough organization. No one is required to either undertake a study or form a borough. \$25,000 plus \$25 per capita is available to each unorganized borough for each of three years for regional planning programs.

HOME RULE

Title 29 is amended allowing for the incorporation, by petition to the Local Boundary Commission, of unorganized boroughs as home rule municipalities. Adoption of a home rule charter would require a majority vote both inside and outside of incorporated municipalities. Nothing in the bill requires the incorporation of a home rule borough or borough of any class. Rather, this section broadens the options currently available to residents in the unorganized borough.

CSSB 350

"AN ACT RELATING TO THE RESPONSIBILITIES OF EXECUTIVE DEPARTMENTS OF STATE GOVERNMENT FOR CERTAIN STATE PROGRAMS"

This bill addresses certain responsibilities of executive departments important to the implementation of CSSB 348. State agencies are required to collect data and information according to unorganized borough boundaries so that regional information will be available to local people and to the legislature. Certain exemptions are permitted. State agencies are also required to conduct program planning and management according to unorganized borough boundaries to facilitate coordinated service delivery. Combinations of unorganized boroughs for program planning and management purposes are permitted. Direct service delivery costs will be made available according to unorganized borough boundaries.

The Division of Policy Development and Planning (DPDP), Office of the Governor, is required to develop a data information system to facilitate state agency data collection and retrieval. Further, DPDP is required to report to the legislature alternatives and recommendations for improving coordination in state service delivery.

Alaska's Constitution establishes the policy of maximum self government for the people. This policy has been implemented through creation of boroughs and cities in urban areas and in some rural communities. However, the vast bulk of Alaska lacks any basis for self-government, and the people do not even have the means for planning and participating in the affairs of their own region. It is this problem that provided the principal focus for the interim work of the Senate and House Community and Regional Affairs Joint Local Government Study of 1979.

Legislative proposals of the Joint Committee were derived from (1) a series of studies and analyses sponsored by the Committee, (2) a two-day symposium designed to define issues and problems and suggest policies and directions, and (3) a series of public hearings held throughout rural parts of the state.

The Joint Committee found wide consensus in favor of a maximum measure of self-determination and self-rule, and establishment of regional units throughout the state to provide a basis for planning and program coordination. At the same time, the people do not want to rush into formal governmental organization; nor do they want it mandated.

Accordingly, the Joint Committee has developed an evolutionary approach that will provide people in rural areas with the means for self-government without forcing anything upon them prematurely. Choices and initiatives are left with each region.

SB 348 and SB350 are two of the bills developed by the Joint Committee.