

SCR

22

# COMMITTEE REPORT

## HOUSE

*Revised*  
*4/27/79*

FURTHER:

March 28, 1979

Date: 4/26/79

Mr. Speaker:

The Committee on RESOURCES has had SCR 22

Relating to the limited entry program.

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for CR 22  same title  
 new title
- and recommends repeal
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

**MEMBERS SIGNING  
DO PASS**

*William Tarnack*  
*Robert W. Patterson*  
*Robert W. Carey*  
*John G. Miller*  
*Paul J. [unclear]*  
*McClain*

**MEMBERS HAVING  
OTHER RECOMMENDATIONS:**

\_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

*William Tarnack*  
 CHAIRMAN

AGO 125419

4/26/79 Passed with CS (adding "since 1960")  
and letter of intent

# 9:30  
10 3 )

NOTIFICATION

BILL	LETTER/PHONE	INFORMED	HEARING DATE
2			
SCR22	2/28	Office of Sen. Sackett, sponsor	2/29
	2/29	Commercial Fisheries Entry	2/29
	586-3456	Commission = Commissioners	
		Simon to testify	
		Attorney Doug Pope may	
		testify on behalf of	
		Sen. Sackett	
	4/11 4/23	Commercial Fisheries Entry Comm	4/19 4/23



Official Business

# Alaska State Legislature

## House of Representatives

### Committee on Resources

Pouch V  
State Capitol  
Juneau, Alaska 99811

LETTER OF INTENT  
HOUSE RESOURCES COMMITTEE  
SUBSTITUTE FOR SCR 22

It is the intent of this committee to designate \$9,000 of the \$134,000 fiscal note on SCR 22 for limited entry seminars in Norton Sound and Kotzebue. This includes \$5,500 for six weeks of staff time, travel, per diem and other expenses to conduct seminars in Nome and Unalakleet and \$3,500 for a seminar in Kotzebue, using the same staff.

  
Representative Alvin Osterback  
Co-Chairman, House Resources



REP. JOHN G. (JACK) FULLER

Home  
P.O. Box 689  
Nome, Alaska 99762  
(907) 443-2988

While in Juneau  
Pouch V  
Juneau, Alaska  
99811

*Alaska House of Representatives*

Chairman  
Special Committee on Subsistence  
Vice-Chairman  
State Affairs Committee  
Member Legislative Council  
Member Resources Committee

(907) 465-3789  
465-3893

April 24, 1979

DISTRICT 22

Brevig Mission  
Buckland  
Deering  
Diomedes  
Elim  
Gambell  
Golovin  
Kotlik  
Koyuk  
Nome  
Savoonga  
Selawik  
Shaktolik  
Shishmaref  
Stebbins  
St. Michael  
Teller  
Unalakleet  
Wales  
White Mountain

Senator John Sackett  
Chairman, Senate Finance Committee  
Alaska State Senate  
Juneau

Dear Senator Sackett:

I understand that your resolution SCR 22 will have a fiscal note which will provide for a study of of limited entry on the Upper Yukon.

Senator Ferguson and I are also interested in having limited entry work done in our areas during the interim. Since the Kotzebue Sound and Norton Sound fisheries are small scale fisheries like the Upper Yukon fishery it may be reasonable to have funding for all of these limited entry projects in one place i.e. SCR 22.

In the Norton Sound area, I intend to have limited entry seminars in Nome and Unalakleet. It would cost \$5,500 to conduct these seminars. This figure includes six weeks of staff time and travel ,per diem and other expenses. A Kotzebue seminar would cost \$3,500, using the same staff.

If appropriate, would you please include \$9,000 in the fiscal note for SCR 22 to cover these limited entry seminars in Norton Sound and Kotzebue.

Thank you.

Sincerely,

John G. Fuller

# MEMORANDUM

# State of Alaska

TO: Keith Specking  
Legislative Assistant  
Office of the Governor

DATE:

FILE NO: March 22, 1979

TELEPHONE NO:

FROM: John N Garner *ng*  
Chairman

SUBJECT: Fiscal Note

The Commission is not able to prepare a fiscal note on SCR 22 because the requirements of the study contemplated are not clear to us.

Based on a 1970 census, the estimated village population in the Upper Yukon region is approximately 5,000. In order for the Commission to conduct the study required by SCR 22, for which no official state records exist, some method of survey may be appropriate. If the intent of SCR 22 is to direct the Commission to survey the entire population, a substantial fiscal impact would result.

Costs associated with personal interviewing techniques in rural areas are \$25 or more per interview. If the entire population is surveyed, the cost could amount to approximately \$125,000. Should a representative sample of the population prove sufficient, such as heads of households, or if existing data in the possession of other agencies proves useful, the cost would be substantially reduced.

An approach utilizing community meetings and knowledgeable persons from other agencies would significantly reduce the fiscal requirement. It is expected the cost under this approach should be no more than \$10,000.

The Commission would also be appreciative of further clarification specifically with regards to the time period and capacity of participation contemplated by the resolution.

*Make up a fiscal note of \$125,000*

IN THE SENATE

*100.*

BY SACKETT

HOUSE CS FOR

SENATE CONCURRENT RESOLUTION NO. 22

IN THE LEGISLATURE OF THE STATE OF ALASKA

ELEVENTH LEGISLATURE - FIRST SESSION

Relating to the limited entry program.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

WHEREAS art. VIII, sec. 15 of the Alaska Constitution provides that the state may "limit entry into any fishery for purposes of resource conservation, to prevent economic distress among fishermen and those dependent upon them for a livelihood"; and

WHEREAS A.S. 16.43 establishes the Alaska Commercial Fisheries Entry Commission and states the legislative purpose as promoting the conservation and sustained-yield management of the fisheries and the economic health and stability of the commercial fisheries by regulating and controlling entry into the commercial fisheries in the public interest and without unjust discrimination; and

WHEREAS under A.S. 16.43.240(b) the commission is authorized to limit entry into certain fisheries when it finds that a fishery has reached such levels of participation that a limitation of entry to that fishery is required in order to achieve the purposes of A.S. 16.43; and

WHEREAS A.S. 16.43.240(b) does not specify a formula for the Commission to determine the maximum number of permits authorized when limiting entry into a fishery under that section; and

WHEREAS in 1976, pursuant to A.S. 16.43.240(b), the Commission decided to limit commercial fishing in the area known as Upper Yukon and set the maximum number of permits for the Upper Yukon as the number of units of gear fished in the Upper Yukon during 1975; and

1 WHEREAS, major commercial fishing markets did not develop for many  
2 areas of the Upper Yukon fishery until after 1970; and

3 WHEREAS, past participation in the commercial fishery of the Upper  
4 Yukon that led to a high degree of economic reliance upon the commercial  
5 fishery included barter and sale of fresh, smoked, and dried fish products  
6 within the region and indirect sales through intermediaries to fish buyers;  
7 and

8 WHEREAS, past participation in and economic reliance upon the operation  
9 of gear in the commercial fishery of the Upper Yukon was not restricted to  
10 persons holding a gear license or a fishwheel registration; and

11 WHEREAS, it appears that some persons who have participated for many  
12 years in the Upper Yukon commercial fishery and had a high degree of economic  
13 reliance upon the fishery may have been excluded from receiving an entry  
14 permit; therefore

15 BE IT RESOLVED that the Alaska Commercial Fisheries Entry Commission is  
16 respectfully requested to determine which interested persons with past par-  
17 ticipation in and economic reliance upon the operation of gear (including  
18 the barter and sale of fresh, smoked and dried fish products) in the com-  
19 mercial fishery of the Upper Yukon, <sup>since 1960</sup> regardless whether those persons held a  
20 gear license or a fishwheel registration, have not been issued a permit; and

21 ~~AND BE IT~~ ~~FURTHER RESOLVED~~ ~~that the Alaska Commercial Fisheries Entry Commission~~  
22 ~~is respectfully requested to determine whether the maximum number of permits~~  
23 ~~set for the Upper Yukon fishery is consistent with the objectives of A.S.~~  
24 ~~26.43; and be it~~

25 ~~FURTHER RESOLVED~~ that the Legislative Limited Entry Study Committee es-  
26 tablished pursuant to HB 141 and HB 142, with the cooperation of the Alaska  
27 Commercial Fisheries Entry Commission, is respectfully requested to determine

1 whether controlling entry into the commercial fisheries in the Upper Yukon  
2 has resulted in any unjust discrimination and to determine what options are  
3 available to the legislature to correct any unjust discrimination; and be it

4       FURTHER RESOLVED that the Alaska Commercial Fisheries Entry Commission  
5 and the Legislative Limited Entry Study Committee established pursuant to  
6 HB 141 and HB 142 are respectfully directed to report their findings and  
7 conclusions within the first 10 days of the second session of the Eleventh  
8 Legislature.

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THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. SCR 22  
 Title Relating to Limited Entry Program  
 Requested by Senate Finance Date 4/25/79

II. FISCAL DETAIL  
 Agency Affected \_\_\_\_\_  
 Program Category Affected \_\_\_\_\_  
 BRU, Program, or Subprogram(s) Affected \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL		134.0				
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>		<b>134.0</b>				

FUNDING (Thousands of Dollars)

GENERAL FUND		134.0				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See March 22, 1979 Memo from John N. Garner to Keith Specking (attached) and April 24, 1979 Memo from Rep. Jack Fuller to Senator John Sackett (attached).

IV. DATE 4/25/79 PREPARED BY Milt Barker, Fiscal Analyst  
 AGENCY Legislative Finance Division  
 Original: Legislative Finance PHONE 465-3795  
 ... Budget and Management  
 Name Sponsor (First Legislator Named)



REP. JOHN G. (JACK) FULLER

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Special Committee on Subsistence  
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April 24, 1979

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Brevig Mission  
Buckland  
Deering  
Diomede  
Elim  
Gambell  
Golovin  
Kotlik  
Koyuk  
Nome  
Savoonga  
Selawik  
Shaktolik  
Shishmaref  
Stebbins  
St. Michael  
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Unalakleet  
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