

HB

193

TESTIMONY,  
LETTERS - BACK

up info

NOTIFICATION

BILL	LETTER/PHONE	INFORMED	HEARING DATE
HB 193	2/16	Speaker Jerry Lindgren - bill prime sponsor	2/22, 3/6
	2/15	Dept of Fish and Game (will provide fiscal note)	2/22, 3/6
	2/15 586-0566	Rick Linder of Pacific Coastal Processors	2/22
	2/16 586-2520	Sharon Glass - United Fishermen of Alaska	2/22, 3/6
	2/11 486-3853	Nick Szabo - Chairman of State Bd of Fish	2/22
	2/16 479-7671	Dr Samuel J. Hacks, Jr. - Chairman of State Board of Game	2/22, 3/6
	2/16	Rep. Furrer - bill sponsor	2/22
	2/16	Rep. Dunbar - bill co-sponsor	2/22
	2/16	Rep. Hanson - bill co-sponsor	2/22
	2/16	Rep. Madsen - bill co-sponsor	2/22
	2/16	Rep. Miller - bill co-sponsor	2/22
	2/19 201-245-3383	Sig Jensen, U Pacific Fishery Vessel Owners Assn	2/22
	<del>2/19</del> 2/28	Rural Community Action Program	3/6
	2/26	Teleconference Offices in Anchorage, Barrow, Bethel, Fairbanks, Guneau, Ketchikan, Kodiak, Kotzebue, Nome, Sitka, Soldotna	3/6

Background

Info on HB193

(Analysis, explanatory  
charts, etc)

REGIONALIZATION  
OF FISH AND GAME BOARDS  
UNDER HB 193

CONSTITUTION

LEGISLATURE

1. Enacts law
2. Confirms appointments
3. Oversees regulations
4. Appropriates funds

GOVERNOR

1. Appoints regional boards
2. Recommends budget

MASTER BOARD

A. ORIGINAL POWERS

1. Classifying fish and game
2. Biological research; habitat improvement, protection, etc.
3. Predation & competition control investigation
4. Cooperative agreements
5. Prohibit live capture, etc. of native or exotic fish or game, or their eggs
6. Bear license qualifications
7. Time and date of F&G license issuance
8. Regulate taking of game in state game refuges
9. Alter boundaries of regions

B. REVIEW OVER REGIONAL BOARDS

1. Compelling conservation reasons
2. Uniform regulations regarding fish and game migration across regional boundaries
3. If regional board exceeds its authority

SEVEN REGIONAL BOARDS



1. Open and close seasons
2. Establish means and methods of capture
3. Set quotas and bag limits
4. Aquatic plants: establish areas, quotas
5. Subsistence

ADVISORY

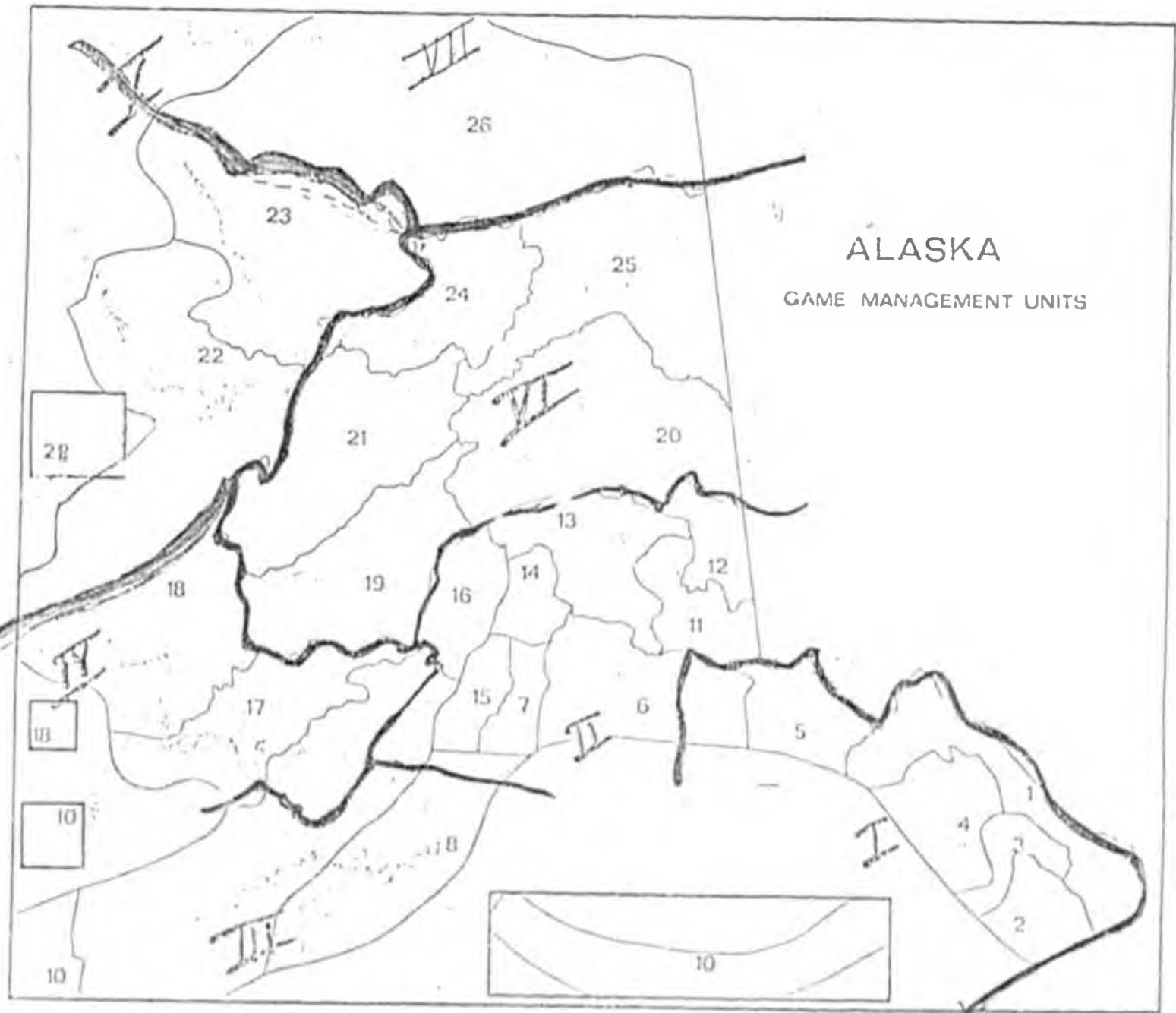
BOARDS

1. Advise regional boards

lying east of Subunit 26 (B).

Authority: AS 16.05.250(1) and (7)

HB 193



River downstream  
 Tanana River, bounded  
 river from its con-  
 stream to Dexter  
 Dexter Creek to its  
 side between the  
 get to the head of  
 the west bank of  
 the Yanert River,  
 bank of the Yanert  
 the east bank of  
 Mouse Creek to

on of Unit 20  
 the Tanana River  
 and the Tolovana  
 rules the north



# Alaska State Legislature House of Representatives

POUCH V  
JUNEAU, ALASKA 99811  
OFFICIAL BUSINESS

February 16, 1979

Re: HB 193, an act establishing regional boards of fish and game.

Dear Interested Persons:

I introduced HB 193 in the House of Representatives on February 13, 1979.

The bill establishes regional boards of fish and game within seven regions in the State of Alaska. In addition to the regional boards there is a "master board" which would sit with jurisdiction over the entire state. The "master board" would be made up the individual chairman for each of the seven boards.

Enclosed with this letter and copy of the bill is a press release of February 13, 1979 explaining some of my concerns and reasons for introducing the bill.

Because of the concerns of many of the Senators and Representatives for a short session in the Legislature this year, it will be necessary to act on this bill in very short order.

A hearing has been scheduled in the House Resources Committee, chaired by Rep. Alvin Osterback, on HB 193, Thursday, February 22nd at 3:00 in Room 118, Capitol Bldg.

If you have any concerns or comments to be made on the bill I would appreciate it if you would contact my office or write direct to the House Resources Committee. If you wish to give testimony on the bill, please contact Mary Levan, Administrative Assistant, House Resources Committee.

I would solicit your support in favor of the bill and request that you contact myself or my staff regarding questions you may have pertaining to the legislation.

Sincerely,

  
Terry Gardiner

TG: ss

ALASKA FISHERY ORGANIZATION

ALASKA INDEPENDENT FISHERMEN'S  
MARKETING ASSOCIATION  
6333 Sugar Maple St. S.E. (11/26/82)  
Olympia, Washington 98503 (206) 491-7182

CENTRAL COUNCIL: TLINGIT HAIDA  
INDIANS OF ALASKA  
1 Sealaska Plaza, Suite 200 (907) 432-4325  
Juneau, Alaska 99801

COMMERCIAL FISHERMEN OF COOK'S INLET  
P.O. Box 2641 (907) 261-2641  
Kenai, Alaska 99611

COOK INLET FISHERMEN'S ASSOCIATION  
SRA Box 48 T (907) 344-1372  
Anchorage, Alaska 99507

CORDOVA DISTRICT FISHERIES UNION  
P.O. Box 939  
Cordova, Alaska 99574 (907) 556-1100 (Bob Blake)

KENAI PENINSULA FISHERMEN'S  
COOPERATIVE ASSOCIATION  
Route 2, Box 752  
Soldotna, Alaska 99669

PETERSBURG VESSEL OWNER ASSOCIATION  
P.O. Box 232 (907) 336-1212 (Sig Mathison)  
Petersburg, Alaska 99837

PENINSULA MARKETING ASSOCIATION  
P.O. Box 32 (907) 326-3262  
Sand Point, Alaska 99661

SOUTHEAST GILLNET FEDERATION  
c/o P.O. Box 1066 (907) 586-3249  
Juneau, Alaska 99802

PURSE SEINE VESSEL OWNERS ASSN  
PAUL ANDERSON  
Box 5106  
Seattle, Washington 98107

YAKUTAT FISHERMENS COOP  
Box 343  
Yakutat, Alaska 99689

ALASKA TROLLERS ASSOCIATION  
P.O. Box 5825  
Ketchikan, Alaska 99901 (207) 225-7237

CHIGNIK BOAT OWNERS ASSOCIATION  
Chignik Lagoon (907) 478-4787  
Chignik, Alaska 99564 (907) 478-4787

COMMERCIAL FISHERMEN'S CO-OP  
ASSOCIATION  
c/o 702 Water Street  
Ketchikan, Alaska 99901

COOK INLET FISHERMEN'S FUND  
P.O. Box 3 (907) 507-1257  
Ninilchik, Alaska 99639

HALIBUT PRODUCERS COOPERATIVE  
P.O. Box 1235 (206) 732-0100  
Bellingham, Washington 98225

NORTH PACIFIC FISHERIES ASSOCIATION  
P.O. Box 796 (907) 235-1212  
Homer, Alaska 99603

PURSE SEINE VESSEL OWNERS  
ASSOCIATION  
P.O. Box 5106  
Seattle, Washington 98107

SOUTHEAST ALASKA SEINE BOAT OWNERS  
AND OPERATORS ASSOCIATION  
728 Water Street  
Ketchikan, Alaska 99901 (207) 225-7237

AK. SHRIMP TRAWLERS  
ALVIN BURCH (907) 591-5910  
Box 991  
Kodiak, Alaska 99615

AK. FISH. MTG. ASSN.  
Box 1035  
Kodiak, Alaska 99615

ALASKA FISHERY ORGANIZATION  
c/o Alaska Fish  
99802



Official Business

# Alaska State Legislature

## House of Representatives

Office of the Speaker

PRESS RELEASE  
February 13, 1979

HB 193  
Pouch V  
State Capitol  
Juneau, Alaska 99811

A bill regionalizing the state's Fish and Game Boards is to be introduced today. The bill, prime sponsor of which is Rep. Terry Gardiner, D-Ketchikan, would replace the existing separate Board of Fisheries and Board of Game with seven regional boards overseeing both fisheries and game policies. A "master board" made up of the chairmen of the seven regional boards would have ultimate regulatory power over actions of the regional boards with powers to amend and to veto regional decisions.

Rep. Gardiner introduced the bill because of his concern over increasing complexity of the issues faced by the state boards of fisheries and game, such as bottomfishing, regional aquaculture development, declining and fluctuating game populations in some regions, and subsistence. He has become convinced that otherwise the only alternative is to create professional fish and game boards in the future.

The idea is not new. Bob Palmer, now special fisheries assistant to the Governor, introduced similar legislation in the early 1970's when he was in the Senate; it was passed by the Legislature but vetoed by then-Gov. Bill Egan. At the time, Rep. Gardiner opposed the idea, but factors have changed which have led him to believe the time has come for regionalization.

-more-

The seven regions of Alaska established under the bill are larger than many states; geographical boundaries are more logical than the present system, Rep. Gardiner believes, and regional boards will provide more expertise on regional problems. The local citizen will also have more input because the boards will meet in their own region yearly. Currently, the board travels from region to region in different years, making it more difficult and costly for people to testify.

Under provisions of the bill, the governor would have the same powers of appointment to fill board seats as now exists. The master board would have ultimate regulatory power, and can intercede in regional board decisions for three reasons:

1. compelling conservation reasons with powers to amend or veto;
2. in the event of disagreement between regional boards;
3. if the regional boards exceed their authority or are not in conformity with state policy or statutes.

Under existing law, the Legislature can annul all actions of the board, and this would not change. The Legislature remains the ultimate authority on state fish and game policy.

Under the concept of the bill, the state would revert to boards dealing with both fisheries and game issues. Rep. Gardiner feels that to separate the two at the regional level is unnecessary and would result in too many boards. The regional make-up would give sufficient expertise over both.

Press Release - Regionalization of fish & game boards  
February 13, 1979, page 3

Co-sponsors of the bill include

Representatives: Branson, Duncan, Eliason, Meekins, Miller,  
Moss, Parker, and Rogers.

# STATE OF ALASKA THE LEGISLATURE

POUCH STATE CAPITOL  
JUNEAU ALASKA 99801  
907-465-3800

## LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

February 20, 1979

SUBJECT: Analysis of HB 193  
(Work Order No. 6540)

TO: House Resources Committee

FROM: Kenneth E. Vassar, Legislative Counsel 

You have requested an analysis of House Bill 193, "An Act relating to fish and game." Under the present system of fish and game management, there is a Board of Fisheries, which is empowered to regulate fisheries, and a Board of Game, which is empowered to regulate game. House Bill 193 would combine the functions of fish regulation and game regulation, but it would place those functions either in one of seven regional fish and game boards or in a master board of fish and game.

Sec. 16.05.256 of the bill, beginning on Page 2, line 29, enumerates the powers of the regional fish and game boards and of the master board. These are the same powers presently exercised by the Board of Fisheries and by the Board of Game, except that, as previously noted, the functions of fish regulation and game regulation are combined. The powers of the regional boards are limited to (1) establishing open and closed seasons; (2) establishing the means and methods for taking fish and game; (3) setting quotas and bag limits; and (4) establishing seasons, areas, quotas and methods for harvest of aquatic plants. All other regulatory powers currently exercised by the Board of Fisheries or by the Board of Game would be delegated to the master board. In addition, the master board has some power to amend or veto regional board regulations. The circumstances under which the master board may amend or veto a regional board regulation are listed in sec. 16.05.256(b) of the bill on page 4, lines 3 - 16. In the event of conflicts among regional boards, sec. 16.05.325 of the bill on page 5, lines 22 - 25, provides for submission of the conflict to the master board, and an amendment to AS 16.05.315, on page 10, lines 17 - 22, would allow joint meetings to resolve conflicts in regulations.

House Resources Committee

Page 2

February 20, 1979

The remainder of the bill proceeds to amend each statutory reference to either the Board of Fisheries or to the Board of Game by deleting references to those boards and inserting references either to the regional boards or to the master board. It would be impossible to go any further into an explanation of these sections without producing a memo much longer than the bill itself.

Finally, sec. 50 of the bill, on page 17, would repeal AS 16.05.221 (establishing the Boards of Fisheries and Game), 16.05.251 (regulations of the Board of Fisheries), 16.05.255 (regulations of the Board of Game), and AS 39.05.060(a)(5) (appointment, qualifications, and terms of office of members of the Board of Fisheries).

KEV:nem

# STATE OF ALASKA THE LEGISLATURE

POUCH Y STATE CAPITOL  
JUNEAU ALASKA 99811  
907-465-3800

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KEV:nem

Mr. Samuel J. Harbo, Jr., Chairman P.O. Box 80522 College, Alaska 99735	452-7815 (home) 479-7671 (work)	7/1/81
Clint Buckmaster, Vice Chairman P.O. Box 1254 Sitka, Alaska 99835	747-8452 (home)	7/1/81
Darrell Farren Star Route A, Box 1592 Anchorage, Alaska 99507	344-3202 (home) 276-0514 (work)	7/1/80
Sidney Huntington Box 27 Galena, Alaska 99741	656-1212 (home)	7/1/82
Jim Rearden Box 313 Homer, Alaska 99603	235-8543	7/1/82
Joel F. Pennett 114 West 6th Street Juneau, Alaska 99801	586-1255 (home)	7/1/82
John Hanson Box 1 Alakanuk, Alaska 99554	685-8001 (earth station)	7/1/82

ALASKA BOARD OF FISHERIES

Nick Szabo, Chairman P.O. Box 1633 Kodiak, Alaska 99615	486-3853 (home)	7/1/80
Gordon Jensen, Vice Chairman P.O. Box 264 Petersburg, Alaska 99333	772-4705 (home)	7/1/82
Jim Beston Route 1, Box 4 J 74 Juneau, Alaska 99803	789-2548 (home)	7/1/82
Dr. Calvin Fair P.O. Box 369 Soldotna, Alaska 99569	262-4916 (home) 262-4690 (work)	7/1/80
Herman Schroeder P.O. Box 216 Dillingham, Alaska 99576	842-5933 (home)	7/1/82
Chris Coll, Jr. 6425 Colgate Drive Anchorage, Alaska 99504	333-8654 (home) 344-3614 (work)	7/1/81
James Huntington P.O. Box 71 Galena, Alaska 99741	No phone	7/1/81

Revised 1/1/79

# Membership of Advisory Committees

As of February 1978

<u>Number of Members</u>	<u>Number of Committees*</u>	<u>Actual Membership</u>	<u>Potential Membership (@ 15/Comm.)</u>
5	9	45	135
6	1	6	15
7	2	14	30
8	6	48	90
9	4	36	60
10	5	50	75
11	6	66	90
12	4	48	60
13	3	39	45
14	4	56	60
15	9	<u>135</u>	<u>135</u>
		543	795

$$\bar{X} = 10.4$$

\*Membership unknown for three committees

Committees Which Submitted Proposals for Certain Specified Years. (Sport Fish 1976-77, Game 1977-78, Commercial Fin Fish, and Commercial Shellfish 1977)

<u>Committee</u>	<u>Sport Fish</u>	<u>Game</u>	<u>Comm-Fin</u>	<u>Comm-Shell</u>
Barrow	-	2	-	-
Central Bering Sea	-	-	2	-
Central Kenai Peninsula	3	-	1	1
Central Kuskokwim	-	4	-	-
Clear-Healy	-	3	-	-
Copper River-PWS	-	2	2	1
Delta	-	2	-	-
Denali	-	1	-	-
Fairbanks	-	2	-	-
Fort Yukon	-	1	-	-
Galena	-	1	3	-
Gastineau Channel	1	-	-	-
Grayling-Anvik	-	-	-	-
Shageluk-Holy Cross	-	3	-	-
Homer	-	4	-	-
Kenai-Soldotna	-	4	-	-
Ketchikan	2	3	-	1
Kodiak	-	4	-	4
Kotzebue	-	1	-	-
Lower Kuskokwim	-	2	4	-
Lower Yukon	-	11	7	-
Katanuska Valley	-	8	-	-
Mt. Yenlo	-	2	-	-
McGrath	-	1	-	-
Walnuck-Kyichak	2	9	7	-
Rushagak	-	8	2	-
Paxson	-	2	-	-
Petersburg	-	7	-	1
Sand Point	-	-	-	2
Seldovia	-	-	-	5
Seward	1	2	-	-
Sitka	4	2	2	-
Taanana Area	-	3	-	-
Tok Cutoff Nabesna	-	11	-	-
Upper Lynn Canal	-	4	-	-
Wrangell	-	2	-	-
Yakutat	-	15	-	5
TOTAL	13	124	30	20

BREAKDOWN OF PROPOSALS BY SOURCE

<u>SOURCE</u>	<u>SPORT FISH</u>	<u>GAME</u>	<u>COMMERCIAL-FIN</u>	<u>COMMERCIAL-SHELL</u>	<u>TOTAL</u>	
Staff	38	110	94	35	277	28%
Advisory Comm.	13	124	30	20	187	19%
Board	0	2	2	2	6	1%
Public	61	268	140	31	500	50%
Public Safety	<u>7</u>	<u>9</u>	<u>7</u>	<u>0</u>	<u>23</u>	<u>2%</u>
	119	513	273	68	993	100%

SUMMARY OF BOARD ACTIONS IN RELATION TO  
SUPPORT OF ADVISORY COMMITTEES

	SPORT FISH (1976-77)	COMM. FISH (1977)	CANE (1978)	TOTAL
<u>ACCEPTED PROPOSALS</u>	50	195	106	351
All Advisory Committees in Support or No Advisory Committee Comments	66%(331)	73%(143)	51%(54)	46%(23)
Half or more Advisory Committees in Support	14%(7)	21%(41)	29%(31)	22%(19)
Less than Half Advisory Committees in Support	20%(10)	6%(11)	20%(21)	12%(4)
<i>Proposals</i> <u>REJECTED PROPOSALS</u>	60	161	181	402
All Advisory Committees in Opposition or no Advisory Comment	55%(33)	56%(90)	61%(109)	58%(23)
Half or more Advisory Committees in Opposition	18%(11)	30%(48)	25%(46)	26%(18)
Less than Half Advisory Committees in Opposition	27%(16)	16%(23)	16%(25)	16%(6)

In most cases, this category consists of instances where only a single Committee expressed a position on a particular proposal or where a single Committee advocated a provincial proposal which the Boards did not feel was in the general public's interest.

# STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

## BOARD OF FISHERIES/BOARD OF GAME DEPARTMENT OF FISH AND GAME

SUPPORT BUILDING  
JUNEAU, ALASKA 99801

February 4, 1980

Honorable Alvin Osterback, Chairman  
House Resources Committee  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

*Mary  
Resell*

Dear Mr. Osterback:

It's time I brought you up to date on the Regional Council system of Advisory Committees since Regional Councils are a part of each d-2 bill now before Congress.

In December 1979, the Board of Fisheries and the Board of Game met jointly for the purpose of considering changes to the Advisory Committee regulations. One proposal dealt with establishing boundary lines for the six Regional Councils established by Joint Board regulation in March 1979. After listening to extensive testimony from Advisory Committee representatives, the two Boards decided not to adopt fixed geographic boundaries for the Regional Council system.

Many Advisory Committees told the two Boards that their interests in fisheries placed them primarily in one region, but their interests in game resources were really more appropriate for a different region. Several Advisory Committees have interests that are extremely far-flung, and did not want to feel "left out" from any decisions they felt concerned them directly. Consequently, the Boards settled on a system of "floating boundaries" instead of fixed lines.

Under the "floating boundary" system for Regional Councils, the general area descriptions of Arctic, Interior, etc., chosen in March 1979, will still be used, and Advisory Committees from the general area who feel their interests are affected and consequently want to participate will be included in the deliberations for that Region. In this way, justice should be done to all the groups and areas concerned.

The solution reached by the Boards is a creative one. Their decision has met with approval from those Advisory Committees who have expressed their opinions. It should allow for a much more equitable system of representation than fixed boundaries which would, of necessity, be arbitrary. Floating boundaries should also prove consonant with the Alaska Constitution which states "Wherever occurring in the natural

Honorable Alvin Osterback

-2-

February 4, 1980

state, fish, wildlife, and waters are reserved to the people for common use." (Alaska Constitution, Article VIII, Section 3)

If you have particular questions about this action by the Joint Boards of Fisheries and Game, or any other Board decision, I would be more than happy to try to respond.

Sincerely,



Greg Cook  
Executive Director

cc: John Katz  
Bob Waldrop

PRESENTATION TO THE HOUSE RESOURCES COMMITTEE

MARCH 6, 1979

by

NICK SZABO, CHAIRMAN  
ALASKA BOARD OF FISHERIES

Mr. Chairman and members of the House Resources Committee. I am Nick Szabo, Chairman of the Board of Fisheries. I am not able to personally attend this hearing and have asked that my testimony be read for me at this time.

The management and allocation of the fish and game resources affect the lives of Alaskans in many different ways. House Bill 193 seeks to deal with the frustrations that have been experienced by many segments of the public. The goals of the bill are admirable but I fear the results may tend to aggravate the public's frustrations and lead to a more chaotic situation. Alaskans tend to be somewhat provincial by nature. The creation of seven regional regulatory systems will result in Alaska being divided into seven provinces each seeking the utmost autonomy. There will be the general tendency for one region to further the interests of its residents and attempt the exclusion of other Alaskan citizens. The State has promoted and encouraged the development of its fisheries. This has required fishermen that are willing to be mobile and versatile. Very few of these fishermen who are crucial to Alaska's development--restrict their activities to only one of the seven regions at the present time. House Bill 193 may tend to hamper their operation, and necessitate their attendance at each regional meeting they have an interest in.

The passage of the Federal Fisheries Conservation and Management Act, or comparable law, in 1972 was a Federal fisheries management system that

rode in on the emotion of the 200-mile limit. Alaska lost much of the direct management authority it enjoyed prior to this time. In order to salvage some semblance of the State's right to manage its own resources, it is crucial that Alaska have cohesive, unified management plans for its fisheries. Creation of seven regulatory agencies would result in total Federal management.

The system envisioned under House Bill 193 will necessitate more total meeting time than the present system. The members of the master board will not only have to attend the various regional meetings but also will have to spend the same amount of time presently spent on the statewide level arbitrating differences and appeals by the regions and various user groups. The money spent to support this system will not be cost effective in achieving the objectives of this bill, especially in light of public sentiment to promote government efficiency and reduced spending.

What then is the answer to the dilemma you face in improving public access and participation in fish and game management. Having spent twelve years working with advisory committees and four years on the Board of Fisheries, I feel I can speak with some authority on the subject.

The present system of 58 advisory committees and a Board of Fisheries and Board of Game has the potential of being the most effective system possible. The problem with the present system is that the 58 advisory committees were created and then left to fend for themselves. Only recently has even a small amount of money been appropriated for their direct support. Just as the Boards of Fisheries and Game, and the Legislature need support staff, it is inconceivable that advisory committees can function in a vacuum. The advisory committees that

are most discouraged and dissatisfied with the present system are those that have had the least support. They also have not had the benefit of all available information when making their decisions. Thus, they have made recommendations they sincerely felt were valid but were perhaps lacking in the understanding of all the issues and procedures. It is no wonder that when their advice did not ultimately receive Board approval, they felt discouraged and disenchanted with the system. On the other hand, I have seen advisory committees that function very effectively. They routinely receive Board approval of 90 percent of their recommendations. The members feel involved and are motivated by their effectiveness. These committees have been continuously supported and nurtured by local Fish and Game staff and have been treated as an important entity in the community.

I feel the most effective action the Legislature can take would be to bolster the present advisory committee system to the greatest extent possible. Advisory committee members need funding for travel and per diem to attend advisory committee meetings, State Board meetings, and other appropriate conferences. In addition there needs to be at least six additional full-time positions whose primary function would be to work with advisory committees in the field where local Fish and Game staff are not available.

Only by providing the advisory committees with the best advice on proper procedures and with complete information on which to base their decisions can the system function as it was intended.

Thank you.

3808

Put in  
H B 193

Wallace W. Henderson  
3744 Cuyamaca place  
East Los Angeles, Calif.  
98362

March 7, 1979

Dear Representative Catterback:

I am a chinook fisherman / boat owner. I would like to express my views regarding H B 193.

1. Chinook should be in a region separate from Ketchikan
2. An amendment which would provide that all issues arising from inter-ception of migrating fish and game within a region are to be resolved by the master board, should be enacted.
3. An amendment which would make all regional boards advisory in status only would help.
4. An amendment which disallows any board regional or master to allocate fish outside of the quota, lines set historically by previous catch records, would preclude any difficulty pertaining to Cape St

In as much as Chignik's economy is based on and derived from sockeye salmon which pass Cape Izembek, and Kodiak is supported by many fisheries, it is imperative that Chignik Fishermen be allowed to harvest the salmon in its estuary and lake system produces.

Please add me to your mailing list and keep me informed of all events concerning the Chignik fishery. Thank you for your time.

Sincerely yours,

Wallace W. Anderson

U.S.  
SB9

SECTIONAL ANALYSIS BY REPRESENTATIVE GARDINER  
OF PERTINENT PORTIONS OF U.S. SENATE BILL 9 INTRODUCED BY  
SENATOR JACKSON 1/15/79

- Sec. 805(a) one year after enactment of this act except as provided in  
ss(d) Secretary of the Interior shall establish:
- 1) 5 subsistence resource regions
  - 2) local advisory committees within each region
  - 3) a regional advisory council in each subsistence region

Each regional council shall be composed of residents of each region and have the following functions:

- A) review and evaluation
  - B) provide a forum for expression of opinion
  - C) encourage local and regional participation
  - D) prepare annual report which shall:
    - 1) identify current and anticipated needs
    - 2) evaluate current and anticipated needs
    - 3) recommend a strategy for the management
    - 4) recommendations concerning policies---regulations to implement the strategy
- (b) Secretary shall assign adequate qualified staff to regional advisory committees
- (c) Secretary shall be guided by the annual report. Secretary shall follow advice of regional councils unless he determines in writing that:
- such advice is not supported by substantial evidence
  - violates recognized principles of fish and wildlife conservation
  - be detrimental to subsistence needs
- (d) Secretary shall not implement the above if within one year from the date of this Act the State:
- establishes at least 5 regions
  - adequately maintains its local fish and game advisory committee
  - establishes a regional council in each region
  - assigns staff and distributes available support data
  - provides that the State rulemaking authority shall consider the advice of regional councils
  - State may choose not to follow such advice it determines:
    - is not supported by substantial evidence
    - violates recognized principles of fish and wildlife conservation
    - detrimental to rural subsistence needs
- (e)(1) Secretary may reimburse State from funds appropriated to Department of Interior for reasonable costs to implement regional councils

reimbursement shall not exceed 50% of costs

- (2) payments shall not exceed 5,000,000 in any one fiscal year.

96TH CONGRESS  
1ST SESSION

S. 9

COURTESY OF  
YOUR SENATOR  
MIKE GRAVEL

---

IN THE SENATE OF THE UNITED STATES

JANUARY 15, 1979

Mr. JACKSON introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

---

**A BILL**

To designate certain lands in the State of Alaska as units of the National Park, National Wildlife Refuge, National Wild and Scenic Rivers, National Forest, and National Wilderness Preservation Systems, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 SECTION 1. This Act may be cited as the "Alaska  
4 National Interest Lands Conservation Act".

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TITLE I—PURPOSES, DEFINITIONS, AND MAPS

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II-E

1 TITLE VIII—SUBSISTENCE MANAGEMENT AND  
2 USE

3 FINDINGS

4 SEC. 801. The Congress finds and declares that—

5 (1) the continuation of the opportunity for subsist-  
6 ence uses by rural residents of Alaska, including both  
7 Natives and non-Natives, on the public lands and by  
8 Alaska Natives on their Native lands is essential to  
9 their physical, economic, traditional, and Native cul-  
10 tural existence;

11 (2) the situation in Alaska is unique in that, in  
12 most cases, no practical alternative means are availa-  
13 ble to replace the food supplies and other items gath-  
14 ered from fish and wildlife which supply persons de-  
15 pendent on subsistence uses;

16 (3) continuation of the opportunity for subsistence  
17 uses of resources on public and other lands in Alaska is  
18 threatened by the increasing population of Alaska, with  
19 resultant pressure on subsistence resources, by sudden  
20 decline in the populations of some wildlife species  
21 which are crucial subsistence resources, by increased  
22 accessibility of remote areas containing subsistence re-  
23 sources, and by taking of fish and wildlife in a manner  
24 inconsistent with recognized principles of fish and wild-  
25 life management;



1       lands; consistent with management of fish and wildlife  
2       in accordance with recognized scientific principles and  
3       the purposes for each unit established, designated, or  
4       expanded by or pursuant to titles II through VII of  
5       this Act, the purpose of this title is to provide the op-  
6       portunity for people engaged in a subsistence-oriented  
7       lifestyle to continue to do so:

8               (2) nonwasteful subsistence use of fish and wildlife  
9       and other renewable resources shall be the first priority  
10       consumptive use of all such resources on the public  
11       lands of Alaska, and where it is necessary to restrict  
12       taking in order to assure the continued viability of fish  
13       or wildlife population or the continuation of subsistence  
14       uses of such population, the taking of such population  
15       for nonwasteful subsistence uses shall be given prefer-  
16       ence on the public lands over other consumptive uses:  
17       and

18               (3) except as otherwise provided by this Act or  
19       other Federal laws, Federal land managing agencies,  
20       in managing subsistence activities on the public lands  
21       and in protecting the continued viability of all wild re-  
22       newable resources in Alaska, shall cooperate with ad-  
23       jacent landowners and land managers, including Native  
24       corporations, appropriate State and Federal agencies,  
25       and other nations.

## DEFINITIONS

1  
2 SEC. 803. As used in this Act, the term "subsistence  
3 uses" means the customary and traditional uses by Alaska  
4 residents of wild, renewable resources for direct personal or  
5 family consumption as food, shelter, fuel, clothing, tools, or  
6 transportation, for the making and selling of handicraft arti-  
7 cles out of nonedible byproducts of fish and wildlife resources  
8 taken for personal or family consumption, for barter, or shar-  
9 ing for personal or family consumption and for customary  
10 trade. For the purposes of this section, the term—

11 (1) "family" means all persons related by blood,  
12 marriage, or adoption, or any person living within the  
13 household on a permanent basis; and

14 (2) "barter" means the exchange of fish or wild-  
15 life or their parts, taken for subsistence uses—

16 (A) for other fish or game or their parts; or  
17 (B) for other food or for nonedible items  
18 other than money if the exchange is of a limited  
19 and noncommercial nature.

## 20 PREFERENCE FOR SUBSISTENCE USES

21 SEC. 804. Except as otherwise provided in this Act and  
22 other Federal laws, the taking on public lands of fish and  
23 wildlife for nonwasteful subsistence uses shall be accorded  
24 preference over the taking on such lands of fish and wildlife  
25 for other purposes. Whenever it is necessary to restrict the

1 taking of populations of fish and wildlife on such lands for  
2 subsistence uses in order to protect the continued viability of  
3 such populations, or to continue such uses, such preference  
4 shall be based on—

5 (1) customary and direct dependence upon the  
6 populations as the mainstay of livelihood;

7 (2) local residency; and

8 (3) the availability of alternative resources.

9 LOCAL AND REGIONAL PARTICIPATION

10 SEC. 805. (a) Except as otherwise provided in subsec-  
11 tion (d) of this section, one year after the date of enactment of  
12 this Act, the Secretary shall establish—

13 (1) at least five Alaska subsistence resource re-  
14 gions which, taken together, include all public lands.  
15 The number and boundaries of the regions shall be suf-  
16 ficient to assure that regional differences in subsistence  
17 uses are adequately accommodated;

18 (2) such local advisory committees within each  
19 region as he finds necessary at such time as he may  
20 determine, after notice and hearing, that the existing  
21 State fish and game advisory committees do not ade-  
22 quately perform the functions of the local committee  
23 system set forth in paragraph (3)(D)(iv) of this subsec-  
24 tion; and

1           (3) a regional advisory council in each subsistence  
2           resource region.

3 Each regional council shall be composed of residents of the  
4 region and shall have the following functions:

5           (A) the review and evaluation of proposals for  
6           regulations, policies, management plans, and other  
7           matters relating to subsistence uses of fish and wildlife  
8           within the region;

9           (B) the provision of a forum for the expression of  
10          opinions and recommendations by persons interested in  
11          any matter related to the subsistence uses of fish and  
12          wildlife within the region;

13          (C) the encouragement of local and regional par-  
14          ticipation in the decisionmaking process affecting the  
15          taking of fish and wildlife on the public lands within  
16          the region for subsistence uses;

17          (D) the preparation of an annual report to the  
18          Secretary which shall contain—

19               (i) an identification of current and anticipated  
20               subsistence uses of fish and wildlife populations  
21               within the region;

22               (ii) an evaluation of current and anticipated  
23               subsistence needs for fish and wildlife populations  
24               within the region;

1           (iii) a recommended strategy for the manage-  
2           ment of fish and wildlife populations within the  
3           region to accommodate such subsistence uses and  
4           needs; and

5           (iv, recommendations concerning policies,  
6           standards, guidelines, and regulations to imple-  
7           ment the strategy. The State fish and game advi-  
8           sory committees or such local committees as the  
9           Secretary may establish pursuant to paragraph (2)  
10          of this subsection may provide advice to, and  
11          assist, the regional advisory councils in carrying  
12          out the functions set forth in this paragraph.

13          (b) The Secretary shall assign adequate qualified staff to  
14          the regional advisory councils and make timely distribution of  
15          all available relevant technical and scientific support data to  
16          the regional advisory councils and the State fish and game  
17          advisory committees or such local committees as the  
18          Secretary may establish pursuant to paragraph (?) of sub-  
19          section (a).

20          (c) The Secretary, in performing his monitoring respon-  
21          sibility pursuant to section 806 and in the exercise of his  
22          closure and other administrative authority over the public  
23          lands, shall be guided by the annual report and advice of the  
24          regional councils concerning the management of fish and  
25          wildlife on the public lands within their respective regions for

1 subsistence uses. The Secretary shall follow the advice of  
2 such councils unless he determines in writing that such  
3 advice is not supported by substantial evidence, violates rec-  
4 ognized principles of fish and wildlife conservation, or would  
5 be detrimental to the satisfaction of subsistence needs.

6 (d) The Secretary shall not implement subsections (a),  
7 (b), and (c) of this section if within one year from the date of  
8 enactment of this Act, the State divides the public lands into  
9 at least five regions as set forth in subsection (a)(1); ade-  
10 quately maintains its local fish and game advisory committee  
11 structure; establishes a regional council in each region com-  
12 posed of residents of the region with duties and responsibil-  
13 ities analogous to those set forth in subsection (a)(3); assigns  
14 staff and distributes available support data to the local com-  
15 mittees and regional councils as set forth in subsection (b);  
16 and provides that the State rulemaking authority shall con-  
17 sider the advice and recommendations of the regional coun-  
18 cils concerning the taking of fish and wildlife populations on  
19 public lands within their respective regions for subsistence  
20 uses. The regional councils may present recommendations,  
21 and the evidence upon which such recommendations are  
22 based, to the State rulemaking authority during the course of  
23 the administrative proceedings of such authority. The State  
24 rulemaking authority may choose not to follow any recom-  
25 mendation which it determines is not supported by substan-

1 tial evidence presented during the course of its administrative  
2 proceedings, violates recognized principles of fish and wildlife  
3 conservation or would be detrimental to the satisfaction of  
4 rural subsistence needs. If a recommendation is not adopted  
5 by the State rulemaking authority, such authority shall make  
6 findings of fact detailing the basis for its failure to adopt the  
7 recommendation.

8 (e)(1) The Secretary may reimburse the State, from  
9 funds appropriated to the Department of the Interior, for rea-  
10 sonable costs relating to the establishment and operation of  
11 the regional advisory councils established by the State in ac-  
12 cordance with subsection (d) and the operation of the State  
13 fish and game advisory committees so long as such commit-  
14 tees are not superseded by the Secretary pursuant to para-  
15 graph (2) of subsection (a). Such reimbursement may not  
16 exceed 50 per centum of such costs in any fiscal year. Such  
17 costs shall be verified in a statement which the Secretary  
18 determines to be adequate and accurate. Sums paid under  
19 this subsection shall be in addition to any grants, payments,  
20 or other sums to which the State is entitled from appropri-  
21 ations to the Department of the Interior.

22 (2) Total payments to the State under this subsection  
23 shall not exceed the sum of \$5,000,000 in any one fiscal  
24 year. The Secretary shall advise the Congress at least once  
25 in every five years as to whether or not the maximum pay-

1 ments specified in this subsection is adequate to ensure the  
2 effectiveness of the program established by the State to pro-  
3 vide the preference for subsistence uses of fish and wildlife  
4 set forth in section 804.

5 **FEDERAL MONITORING**

6 **SEC. 806.** The Secretary shall monitor the provisions by  
7 the State of the subsistence preference set forth in section  
8 804 and shall advise the State and the Committee on Interior  
9 and Insular Affairs of the House of Representatives and the  
10 Committee on Energy and Natural Resources of the Senate  
11 annually and at such other times as he deems necessary of  
12 his views on the effectiveness of the State in providing such  
13 preference, any exercise of his closure or other administrative  
14 authority to protect subsistence resources or uses, the views  
15 of the State, and any recommendations he may have.

16 **JUDICIAL ENFORCEMENT**

17 **SEC. 807.** In performance of his monitoring responsibil-  
18 ities required in section 806, if the Secretary and appropriate  
19 State agency are notified in writing by a local committee or  
20 regional council established by the Secretary or the State  
21 pursuant to section 805 that the preference for subsistence  
22 uses set forth in section 804 is not adequately provided in its  
23 region, setting forth the facts upon which such belief is based  
24 and detailing efforts to obtain timely relief through available  
25 State grievance procedures, the Secretary shall investigate

1 and report publicly on the results of his investigation. If the  
2 Secretary determines that the preference for subsistence uses  
3 is not adequately provided and that timely relief has not been  
4 obtained, he shall submit his views to the Governor and seek  
5 to ensure the adequate and timely provision of such prefer-  
6 ence through discussions with the State. The Secretary shall  
7 inform the committee or council which submitted the notifica-  
8 tion to him of the results of such discussions. If the Secretary  
9 determines that the State has failed to make adequate and  
10 timely provision for the preference for subsistence uses after  
11 having been provided a reasonable opportunity to do so and  
12 that such failure threatens the ability of subsistence-depend-  
13 ent Alaska residents to satisfy their subsistence needs, at the  
14 request of the committee or council which submitted the noti-  
15 fication to him, the Secretary shall bring an action in the  
16 United States district court on behalf of such committee or  
17 council to require the State to take such actions as are neces-  
18 sary to provide such preference. Such action shall be as-  
19 signed for hearing at the earliest possible date, shall take  
20 precedence over all other matters pending on the docket of  
21 the district court at that time and shall be expedited in every  
22 way by such court. Upon the filing of the complaint, if the  
23 pleadings indicate that the State has failed to adequately pro-  
24 vide for the preference for subsistence uses, that such failure  
25 imminently threatens the ability of subsistence-dependent

1 residents to satisfy their subsistence needs, that immediate  
2 relief is necessary to assure that those residents who may  
3 have been adversely affected by such failure are provided a  
4 timely opportunity to satisfy such needs, and that immediate  
5 relief will not threaten the continued viability of fish and  
6 wildlife populations toward which such relief may be direct-  
7 ed, the district court shall issue an order directing the State  
8 to show cause why the features of the State's provision of the  
9 preference which render such provision inadequate should not  
10 be enjoined and the State be directed to permit the taking of  
11 such fish or wildlife populations only for subsistence uses by  
12 those residents who have been adversely affected by the  
13 State's failure to provide for the preference. No order grant-  
14 ing such temporary relief shall be issued until the State has  
15 been provided an opportunity for hearing, and such order  
16 shall provide that such taking for subsistence uses shall be  
17 subject to regulation by the State in a manner which ade-  
18 quately provides for the satisfaction of the subsistence prefer-  
19 ence requirement. The court shall provide relief, other than  
20 temporary relief, by directing the State to submit regulations  
21 which satisfy the subsistence preference requirement. When  
22 approved by the court, such regulations shall be incorporated  
23 as part of the final judicial order. Such order shall be valid  
24 only for such period as normally provided for the regulations  
25 at issue by State law. This section shall constitute the sole

1 Federal judicial remedy created by this title for a local com-  
2 mittee or regional council which determines that the prefer-  
3 ence for subsistence uses set forth in subsection 804 has not  
4 been adequately provided by the State in its region.

5           PARK AND MONUMENT SUBSISTENCE RESOURCE

6   COMMISSIONS

7           SEC. 808. (a) Within one year from the date of enact-  
8 ment of this Act, the Secretary and the Governor shall each  
9 appoint four members to a subsistence resources commission  
10 for each national park or monument within which subsistence  
11 uses are permitted by this Act. The regional council estab-  
12 lished pursuant to section 805 which has jurisdiction within  
13 the area in which the park or monument is located shall ap-  
14 point four members to the commission each of whom is a  
15 member of either the regional council or a local committee  
16 within the region and also is a resident of a village within or  
17 adjacent to the park or monument or whose residents engage  
18 in subsistence uses within the park or monument. Within  
19 eighteen months from the date of enactment of this Act, each  
20 commission shall devise and recommend to the Secretary and  
21 the Governor a program for subsistence hunting within the  
22 park or monument. Such program shall be prepared using  
23 technical information and other pertinent data assembled or  
24 produced by necessary field studies or investigations conduct-  
25 ed jointly or separately by the technical and administrative

1 personnel of the State and the Department of the Interior,  
2 information submitted by, and after consultation with the ap-  
3 propriate local committees and regional councils, and any  
4 testimony received in a public hearing or hearings held by the  
5 commission prior to preparation of the plan at a convenient  
6 location or locations in the vicinity of the park or monument.  
7 Each year thereafter, the commission, after consultation with  
8 the appropriate local committees and regional councils, con-  
9 sidering all relevant data and holding one or more additional  
10 hearings in the vicinity of the park or monument, shall make  
11 recommendations to the Secretary and the Governor for any  
12 changes in the program or its implementation which the com-  
13 mission deems necessary.

14 (b) The Secretary shall promptly implement the pro-  
15 gram and recommendations submitted to him by each com-  
16 mission unless he finds in writing that such program or  
17 recommendations violates recognized principles of wildlife  
18 conservation, threatens the continued viability of wildlife  
19 populations in the park or monument, is contrary to the pur-  
20 poses for which the park or monument is established, or  
21 would be detrimental to the satisfaction of subsistence needs.  
22 Upon notification by the Governor, the Secretary shall take  
23 no action on a submission of a commission for sixty days  
24 during which period he shall consider any proposed changes

1 copy  
2 .

1 in the program or recommendations submitted by the com-  
2 mission which the Governor provides him.

3 (c) Pending the implementation of a program under sub-  
4 section (a) of this section, the Secretary shall permit subsist-  
5 ence uses by local residents in accordance with the provisions  
6 of this title and other applicable Federal and State law.

7 COOPERATIVE AGREEMENTS

8 SEC. 809. The Secretary may enter into cooperative  
9 agreements or otherwise cooperate with other Federal agen-  
10 cies, the State, Native Corporations, other appropriate per-  
11 sons and organizations, and, acting through the Secretary of  
12 State, other nations to effectuate the purposes and policies of  
13 this title.

14 SUBSISTENCE AND LAND USE DECISIONS

15 SEC. 810. (a) In determining whether to withdraw,  
16 reserve, lease, or otherwise permit the use, occupancy, or  
17 disposition of public lands under any provision of law autho-  
18 rizing such actions, the head of the Federal agency having  
19 primary jurisdiction over such lands or his designee shall  
20 evaluate the effect of such use, occupancy, or disposition on  
21 subsistence uses and needs, the availability of other lands for  
22 the purposes sought to be achieved, and other alternatives  
23 which would reduce or eliminate the use, occupancy, or dis-  
24 position of public lands needed for subsistence purposes. No  
25 such withdrawal, reservation, lease, permit, or other use, oc-

1 occupancy or disposition of such lands which would significant-  
2 ly restrict subsistence uses shall be effected until the head of  
3 such Federal agency—

4 (1) gives notice to the appropriate State agency  
5 and the appropriate local committees and regional  
6 councils established pursuant to section 805,

7 (2) gives notice of, and holds, a hearing in the vi-  
8 cinity of the area involved, and

9 (3) determines that (A) such a significant restric-  
10 tion of subsistence uses is necessary, consistent with  
11 sound management principles for the utilization of the  
12 public lands, (B) the proposed activity will involve the  
13 minimal amount of public lands necessary to accom-  
14 plish the purposes of such use, occupancy, or other dis-  
15 position, and (C) adequate steps will be taken to mini-  
16 mize adverse impacts upon subsistence uses and re-  
17 sources resulting from such actions.

18 (b) If the Secretary is required to prepare an environ-  
19 mental impact statement pursuant to section 102(2)(C) of the  
20 National Environmental Policy Act, he shall provide the  
21 notice and hearing and include the findings required by sub-  
22 section (a) as part of such environmental impact statement.

23 (c) Nothing herein shall be construed to prohibit or  
24 impair the ability of the State or any Native Corporation to  
25 make land selections and receive land conveyances pursuant

1 to the Alaska Statehood Act or the Alaska Native Claims  
2 Settlement Act.

3 ACCESS

4 SEC. 811. The Secretary shall ensure that persons en-  
5 gaged in subsistence uses shall have appropriate access to  
6 subsistence resources on the public lands.

7 SNOWMOBILES AND MOTORBOATS

8 SEC. 812. Notwithstanding any other provision of this  
9 Act or other law, the Secretary shall permit on the public  
10 lands appropriate use for subsistence purposes of snowmo-  
11 biles, motorboats, and other means of surface transportation  
12 traditionally employed for such purposes by local residents,  
13 subject to such regulations as are necessary to prevent  
14 waste, or damage to fish, wildlife, or terrain.

15 RESEARCH

16 SEC. 813. The Secretary, acting through the United  
17 States Fish and Wildlife Service and the National Park Serv-  
18 ice and in cooperation with the State and other appropriate  
19 Federal agencies, shall undertake research on fish and wild-  
20 life and subsistence uses on the public lands; seek data from,  
21 consult with and make use of, the special knowledge of sub-  
22 sistence users; and make the results of such research availa-  
23 ble to the State, the local and regional councils established by  
24 the Secretary or State pursuant to section 805, and other  
25 appropriate persons and organizations.

## PERIODIC REPORTS

1

2       SEC. 814. Within four years after the date of enactment  
3 of this Act, and within every three-year period thereafter, the  
4 Secretary, in consultation with the Secretary of Agriculture,  
5 shall prepare and submit a report to the President of the  
6 Senate and the Speaker of the House of Representatives on  
7 the implementation of this title. The report shall include—

8

      (1) an evaluation of the results of the monitoring  
9 undertaken by the Secretary as required by section  
10 804;

11

      (2) the status of fish and wildlife populations on  
12 public lands that are subject to subsistence uses;

13

      (3) a description of the nature and extent of sub-  
14 sistence uses and other uses of fish and wildlife on the  
15 public lands;

16

      (4) the role of subsistence uses in the economy  
17 and culture of rural Alaska;

18

      (5) comments on the Secretary's report by the  
19 State, the local councils and regional councils estab-  
20 lished by the Secretary or the State pursuant to sec-  
21 tion 805, and other appropriate persons and organiza-  
22 tions;

23

      (6) a description of those actions taken, or which  
24 may need to be taken in the future, to permit the op-

1 opportunity for continuation of activities relating to sub-  
2 sistence uses on the public lands; and

3 (7) such other recommendations the Secretary  
4 deems appropriate.

5 A notice of the report shall be published in the Federal Reg-  
6 ister and the report shall be made available to the public.

#### 7 REGULATIONS

8 SEC. 815. Each Secretary shall prescribe such regula-  
9 tions as are necessary and appropriate to carry out their re-  
10 spective responsibilities under this title.

#### 11 LIMITATIONS, SAVINGS CLAUSES

12 SEC. 816. Nothing in this Act shall be construed as—

13 (1) granting any property right in any fish or  
14 wildlife or other resource of the public lands or as per-  
15 mitting the level of subsistence uses of fish and wildlife  
16 on such lands to be significantly expanded beyond the  
17 level of such uses occurring during the ten-year period  
18 before January 1, 1978. No privilege which may be  
19 granted by the State to any individual with respect to  
20 subsistence uses may be assigned to any other  
21 individual;

22 (2) permitting any subsistence use of fish and  
23 wildlife on any portion of the public lands (whether or  
24 not within any conservation system unit) which was  
25 permanently closed to such uses on January 1, 1978.

1 or as vesting elsewhere than in the Secretary any au-  
2 thority to manipulate habitat on any portion of the  
3 public lands;

4 (3) enlarging or diminishing the responsibility and  
5 authority of the State of Alaska for management of fish  
6 and wildlife on public lands except as specifically pro-  
7 vided in this Act, or as amending the Alaska constitu-  
8 tion; or

9 (4) modifying or repealing the provisions of any  
10 Federal law governing the conservation or protection  
11 of fish and wildlife, including the Fur Seal Act of 1966  
12 (80 Stat. 1091; 16 U.S.C. 1151-1187), the Endan-  
13 gered Species Act of 1973 (87 Stat. 884, 16 U.S.C.  
14 1531-1543), the Marine Mammal Protection Act of  
15 1972 (86 Stat. 1027; 16 U.S.C. 1361-1407), the Act  
16 entitled "An Act for the Protection of the Bald  
17 Eagle", approved June 8, 1947 (54 Stat. 250; 16  
18 U.S.C. 742a-754), the Migratory Bird Conservation  
19 Act (45 Stat. 1222; 16 U.S.C. 703 et seq.), the Feder-  
20 al Aid in Wildlife Restoration Act (50 Stat. 917; 16  
21 U.S.C. 669-669n), the Fishery Conservation and Man-  
22 agement Act of 1976 (90 Stat. 331, 16 U.S.C.  
23 1801-1882), the Federal Aid in Fish Restoration Act  
24 (64 Stat. 430; 16 U.S.C. 777-777k), or any amend-  
25 ments to any one or more of such Acts.

## 1 CLOSURE TO SUBSISTENCE USES

2 SEC. 817. (a) All national parks and monuments in  
3 Alaska shall be closed to the taking of wildlife except for  
4 subsistence uses to the extent specifically permitted by this  
5 Act. Subsistence uses and sport fishing shall be authorized in  
6 such areas by the Secretary and carried out in accordance  
7 with the requirements of this title and other applicable laws  
8 of the United States and the State of Alaska.

9 (b) Except as specifically proved otherwise by this sec-  
10 tion, nothing in this title is intended to enlarge or diminish  
11 the authority of the Secretary to designate areas where, and  
12 establish periods when, no taking of fish and wildlife shall be  
13 permitted on the public lands for reasons of public safety,  
14 administration, or to assure the continued viability of a par-  
15 ticular fish or wildlife population. Notwithstanding any other  
16 provision of this Act or other law, the Secretary, after con-  
17 sultation with the State and adequate notice and public hear-  
18 ing, may temporarily close any public lands (including those  
19 within any conservation system unit), or any portion thereof,  
20 to subsistence uses of a particular fish or wildlife population  
21 only if necessary for reasons of public safety, administration,  
22 or to assure the continued viability of such population. If the  
23 Secretary determines that an emergency situation exists and  
24 that extraordinary measures must be taken for public safety  
25 or to assure the continued viability of a particular fish or

1 wildlife population, the Secretary may immediately close the  
2 public lands, or any portion thereof, to the subsistence uses of  
3 such population and shall publish the reasons justifying the  
4 closure in the Federal Register. Such emergency closure  
5 shall be effective when made, shall not extend for a period  
6 exceeding sixty days, and may not subsequently be extended  
7 unless the Secretary affirmatively establishes, after notice  
8 and public hearing, that such closure should be extended.

9 TITLE IX—IMPLEMENTATION OF ALASKA  
10 NATIVE CLAIMS SETTLEMENT ACT AND  
11 ALASKA STATEHOOD ACT

12 CONVEYANCES TO VILLAGE CORPORATIONS

13 SEC. 901. (a) "CORE" TOWNSHIPS, ETC.—(1)(A)  
14 Except to the extent that conveyance of a surface estate  
15 would be inconsistent with section 12(a), 14(a), 14(b), or 22(f)  
16 of the Alaska Native Claims Settlement Act, subject to valid  
17 existing rights and section 903(a) of this Act, there is hereby  
18 conveyed to and vested in each Village Corporation for a  
19 Native village which is determined by the Secretary to be  
20 eligible for land under sections 11 or 16 of the Alaska Native  
21 Claims Settlement Act, and which did not elect to acquire a  
22 former reserve under section 19(b) of such Act, all of the  
23 right, title and interest of the United States in and to the  
24 surface estate in the public lands, as defined in such Act, in  
25 the township or townships withdrawn pursuant to section

Sectional Analysis by Representative Gardner  
of pertinent portions of <sup>U.S.</sup> Senate Bill 9  
introduced by Senator Jackson. 1/15/79.

Sec 805(a) - one year after enactment  
of this act except as provided in  
ss(d) Secretary <sup>of the Interior</sup> shall establish.

- ~~(a) create.~~
- (1) 5 ~~regions~~ subsistence resource regions
  - (2) local advisory committees within each region.
  - (3) a regional advisory council in each subsistence region

Each regional council shall be composed of  
residents of each region and have  
following functions.

- (A) review and evaluation
- (B) provide of forum for expression of opinion
- (C) encourage local and regional participation
- (D) Prepare ANNUAL report which shall
  - (i) identify current and anticipated needs

(ii) evaluate current and anticipated needs

(iii) recommend a strategy for the management

(iv) recommendations concerning policies ... regulations to implement the strategy.

(b) Secretary shall assign adequate qualified staff to regional advisory committees

(c) Secretary shall be guided by the annual report.

Secretary shall follow advice of regional councils unless he determines in writing that

- such advice is not supported by substantial evidence
- violates recognized principles of fish and wildlife conservation
- be detrimental to subsistence needs

(d)

(d) Secretary shall not implement the above if within one year from the date of this Act the State:

- establishes at least 5 regions
- adequately maintains its local fish and game advisory committee
- establishes a regional council in each region
- assigns staff and distributes available support data.
- provides that the State ~~rulemaking~~ rulemaking authority shall consider the advice of regional councils
- State may choose not to follow such advice if it determines
  - is not supported by substantial evidence
  - violates recognized principles of fish and wildlife conservation
  - detrimental to rural subsistence needs.

(e)(1) Secretary may reimburse State from funds appropriated to Dept of Interior for reasonable costs to implement ~~the~~ regional councils

-reimbursement shall not exceed 50% of costs and ~~not exceed~~ 5,000,000 in a.

(2) payments shall not exceed 5,000,000 in any one fisc fiscal year.

9 Public Opinion Messages  
from Anchorage

~~HB 193~~

HB 193

# TELEGRAM

HB193

NCA ALASKA COMMUNICATIONS INC.

PHONE: 336-4444

JUNEAU, ALASKA 99802

1979 MAR 9 PM 2 20

02022 ANCHORAGE ALASKA 29 03-09 1120A AST  
PMS MEMBERS OF THE HOUSE RESOURCES COMMITTEE  
CARE LEGISLATIVE AFFAIRS AGENCY 0391 465-3850  
JUNEAUAK  
PLEASE KILL HB193 AND USE HB304 AS A MARKUP BILL  
THE IMPUT AGAINST HB315 AND HB193 IS TREMENDOUS HERE IN  
ANCHORAGE.

BRENT JONES

PO BOX 10-774

ANCHORAGE AK 99511

# TELEGRAM

RCA ALASKA COMMUNICATIONS, INC.  
PHONE: 586-6442  
JUNEAU, ALASKA 99802

AB 193

1979 MAR 9 PM 12 52

12008 FAIRBANKS ALASKA 31 03-09 1020A AST

PMS CO-CHAIRMAN OSTERBACK AND MILES OF THE HOUSE RESOURCES  
COMMITTEE STATE LEGISLATURE 0388

JUN

ALASKA CONSERVATION SOCIETY URGES ESTABLISHMENT OF REGIONAL  
FISH AND GAME BOARD WITH COORDINATIVE AND ADVISORY POWERS AND  
SUPPORT FUNDING OF POSITIONS PROVIDING TECHNICAL HELP TO LOCAL  
ADVISORY COMMITTEES. LETTER FOLLOWS

R B WEEDEN PRESIDENT ALASKA CONSERVATION SOCIETY

# TELEGRAM

RCA ALASKA COMMUNICATIONS, INC.  
PHONE. 866-6442  
JUNEAU, ALASKA 99802

14021 NL KODIAK ALASKA 77 03-13 330P AST

PMS REPRESENTATIVE ALVIN OSTERBACK

JUN

KODIAK FISH AND GAME ADVISORY COMMITTEE OPPOSES HB193 CREATING REGIONAL FISH AND GAME BOARDS. REGULATORY AUTHORITY FOR FISH AND GAME SHOULD REMAIN WITH THE BOARD OF FISH AND BOARD OF GAME. THE PRESENT ADVISORY COMMITTEE SYSTEM PROVIDES A VIABLE FORUM FOR LOCAL AND REGIONAL INPUT ON FISH AND GAME MATTERS. HB193 WOULD CREATE AN UNWIELDY, EXPENSIVE AND UNNECESSARILY PROVINCIAL REGULATORY SYSTEM DETRIMENTAL TO THE FISH AND GAME RESOURCES AND TO THE INTERESTS OF THE CITIZENS OF ALASKA.

KODIAK FISH AND GAME ADVISORY COMMITTEE

# TELEGRAM

RCA ALASKA COMMUNICATIONS, INC.  
PHONE: 586-6442  
JUNEAU, ALASKA 99802

HB 193

02089 NL ANCHORAGE ALASKA 55 03-14 955A AST

PMS SEN ALVIN OSTERBACK

JUN

IT IS OUR UNDERSTANDING THAT LEGISLATION WILL SOON BE CONSIDERED TO CLARIFY LOCAL AND REGIONAL RESPONSIBILITY FOR MANAGEMENT OF FISH AND GAME RESOURCES. THIS IS TO INFORM YOU THAT COOK INLET REGION INC. SUPPORTS HB 193 IN PRINCIPAL AND PARTICULARLY WITH THE PROPOSED AMENDMENTS SUBMITTED BY THE COOK INLET FISHERMENS COUNCIL IN THEIR RECENT LETTER.

ROY HUHNDORF, PRESIDENT COOK INLET REGION INC.

# TELEGRAM

RCA ALASKA COMMUNICATIONS, INC.

PHONE: 586-5442

JUNEAU, ALASKA 99802

HB193

1979 MAR 14 AM 11 17

02039 POM TDA NINILCHIK ALASKA 15 03-14 830A AST

PMS NATURALRESOURCES COMMITTEE

JUN

WE HEARTILY ENDORSE HB193 WITH AMENDMENTS AS

PROPOSED BY USA.

CENTRAL PENINSULA ADVISORY FISH AND GAME COMMITTEE

BOX 3 NINILCHIK AK

1979 MAR 15 AM 1

TELEGRAM

02319 POM ANCHORAGE ALASKA 15 03-14 821P AST

NCA ALASKA COMMUNICATIONS, INC

PHONE: 482-0444

JULIEN, ALASKA 99502

PMS REP ALVIN OSTERBACK

JUN

PLEASE GET HOUSE RESOURCE COMMITTEE SUBSTITUTE FOR HR193

OUT OF COMMITTEE AND PASSED.

LOREN CROXTON

2935 SHELDON JACOBSON ST

ANCHORAGE ALASKA 99504

# TELEGRAM

RCA ALASKA COMMUNICATIONS, INC.

P. ONE: 366-6442

JUN. 14, ALASKA 9800

02278 NL ANCHORAGE ALASKA 50 03-14 630P AST

PMS REP ALVIN OSTERBACK

JUN

WE URGE YOU TO GET THE HOUSE RESOURCES COMMITTEE SSBSTITUTE BILL  
FOR HB. 03 PASSED OUT OF THE RESOURCES COMMITTEE TOMORROW.

RAY MCNUTT, PRESIDENT

ALASKA HUNTERS ASSN. PO BOX 41932, ANCHORAGE 99509

# TELEGRAM

RCA ALASKA COMMUNICATIONS, INC.

P. ONE: 50442

10 PMT. 8 AMM. 02

#  
BPWWEU NL ANCHORAGE ALASKA 50 03-14 500P AST

PMS REP ALVIN OSTERBECK

JUN

I SINCERELY URGE YOU TO SUPPORT THE HOUSE RESOURCES COMMITTEE  
SUBSTITUTE FOR HB193. THE 913 SUBSTITUTE IS THE MOST IMPORTANT  
LEGISLATION THIS YEAR AND WARRANTS YOUR ATTENTION AND SUPPORT.

DARRELL FARMEN

SRA BOX 1593 ANCHORAGE 99507

Shirley & Ed Pears  
SRA Box 76X  
Anch., Ak 99507

M/M J. B. Melton  
P.O. Box 4-2334  
Anch., Ak 99509  
276-3382

Sabra Attwood  
6800 E 10th  
Anch., Ak 99504  
333-6281

Bill Bangs  
P.O. Box 597  
Chugiak, Ak  
276-5454 Office

James Wilson  
Box 1148  
Eagle River, Ak 99577  
694-9452

Chris Braeutigan  
3313 Tudor Rd. 99507  
Anch., Ak 99507

Steve Howard  
4340 Tikishla  
Anch., Ak 99504  
337-7765

Roxie Hollingsworth  
P.O. Box 4-1891  
Anch., Ak 99509  
277-2729

Andrew Masse  
821 E 12th #1  
Anch., Ak 99501  
277-2729

Ronald Hollingsworth (Nancy & Richard)  
1303 W 23rd #6  
Anch., Ak 99503

Paul Sautbofer  
7321 Branch Dr  
Anch., Ak  
344-3259

Wesley Paajanen  
P.O. Box 1236  
Eagle River, Ak 99577

Jay Dirksen  
344 Linwood  
Anch., Ak 99502

Tom Farr  
P.O. Box 188  
Chugiak, Ak 99567  
688-9195

Andyoe Clemetson  
4109 North Star  
Anch., Ak 99503  
277-3453

Dr. Michael Probst  
Box 10-1083  
Anch., Ak  
264-1171

Jim & Susan Dickman  
ST RT Box 5422  
Eagle River, Ak

Gary Bockmick  
Box 1273  
Soldotna Ak 99669

Stanley Simpson  
511 E 46th Pl  
Anch., Ak 99503  
277-4170

Randy Gunther  
2428 E 27th  
Anch., Ak 99504  
279-5973

Mary Kay Huks  
Coronado Rd.  
Eagle River, Ak 694-2229

Dr. Tom Hartman  
SRA 385P  
Anch., Ak 99507  
344-2080

Robert Dow  
Pouch 7-506  
Anch., Ak 99510  
277-3586

Max Jackson  
356 E 48th Ave  
Anch., Ak 99503  
274-5103

\*\*\*

This will be the last transmission  
but will keep the list  
of callers after this hour.  
4:30 p.m. March 9

**PUBLIC OPINION MESSAGE (LEGISLATIVE BRANCH ONLY)**

4 of 6

To District 11 Representatives

From Maynard L. Watson

Business or Organization \_\_\_\_\_

Address Star Route A Box 27-A, Anchorage 99507 Zip \_\_\_\_\_

Phone 349-2007

**MESSAGE:**

I am against HB 193 and HB 304.

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

PUBLIC OPINION MESSAGE (LEGISLATIVE BRANCH ONLY)

1 of 6

Attn: Marlene

To To Representative Munson

From James M. Crouch

Business or Organization \_\_\_\_\_

Address Box 1548-H, SRA, Anchorage 99507 Zip \_\_\_\_\_

Phone 344-5562

MESSAGE:

I am definitely against HRs 193 and 304. It looks to me like  
a waste of the taxpayers money.

**PUBLIC OPINION MESSAGE (LEGISLATIVE BRANCH ONLY)**

To Representatives Meekins, Parker, Brown, Freeman, McKinnon,  
Hess, Munson and O'Connell

From Linda Faro

Business or Organization \_\_\_\_\_

Address 2911 West 35th Avenue, Anchorage 99503

Zip \_\_\_\_\_

Phone 243-1526

**MESSAGE:**

I am strongly opposed to HB 193 because it will lead to  
fractionalizing of the wildlife resources management which would  
be detrimental to the Alaska public.

**PUBLIC OPINION MESSAGE (LEGISLATIVE BRANCH ONLY)**

To Bill Hiles, C. V. Chatterton, Pat Carney, Sam Cotten

From Barbara Itolby

Business or Organization \_\_\_\_\_

Address Box 153, Wasilla 99687

Zip \_\_\_\_\_

Phone 376-2203

**MESSAGE:**

Please do not pass HB 193. Vote for substitute bill HB 304.

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

PUBLIC OPINION MESSAGE (LEGISLATIVE BRANCH ONLY)

2 of 6

To Representative Pat Carney and Senator Jay Kerttula

From Kathy Nolan

Business or Organization \_\_\_\_\_

Address P. O. Box 742, Wasilla 99687 Zip \_\_\_\_\_

Phone \_\_\_\_\_

MESSAGE:

I urge you to support HB 228. Adequate health care is  
necessary for all, regardless of income. Urge your  
colleagues to support HB 228 also. HB 193 is a very  
prejudiced bill. Please do not support this bill. It will  
only encourage nepotism.

**PUBLIC OPINION MESSAGE (LEGISLATIVE BRANCH ONLY)**

To Representatives Heekins, Parker, Brown, Freeman, McKinnon,  
Goss, Munson, and O'Connell

From James L. Mauney

Business or Organization \_\_\_\_\_

Address Box 8765, Indian 99540 Zip \_\_\_\_\_

Phone 653-8202

**MESSAGE:**

I strongly oppose HB 193. I think this is a step  
backwards leading to discriminatory management of our  
resources.

PUBLIC OPINION MESSAGE (LEGISLATIVE BRANCH ONLY)

5 of 6

To Chairman Ostroback & members of Resources Comm.

From Bob STRANGE

Business or Organization self

Address 5838 Rowlin Ave Zip 99507

Phone 344-3224

MESSAGE:

Regarding HB 193 - I Am Totally opposed  
to this Bill and do not see where it would  
do any good. The only thing this Bill will  
do is create an untenable mess.

PUBLIC OPINION MESSAGE (LEGISLATIVE BRANCH ONLY)

To Ray METCALF

From Harold B Jans

Business or Organization \_\_\_\_\_

Address SRA BY HST-A (DISTRICT 11) Zip 99907

Phone 314-1358

MESSAGE:

Please Vote Against HB 193: THIS BILL WILL DESTROY THE FISH AND GAME RESOURCES IN ALASKA.

PUBLIC OPINION MESSAGE (LEGISLATIVE BRANCH ONLY)

6 of 6

To Joyce Munson  
From Harold B Jones  
Business or Organization \_\_\_\_\_  
Address SRA Box 1680-A (District 11) Zip 99507  
Phone 344-1358

MESSAGE:

Please Vote Against HB 193: Because it will  
Divide our state into seven separate areas with  
a maintenance of peace with a case involved.  
Use HB 304 as a model bill.

PLEASE PRINT

( )

Osterback T

Name

DAVID A. AREND

Here to TESTIFY

Representing

ALASKA BOWHUNTER ASSY

Mailing Address

P.O. 4-42 Anch ip 99509

Here to OBSERVE

Phone

694-2491

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

David A. Arend (signature)

Have you participated in other legislative teleconferences? How many?

Would you have participated in this hearing if the network were not available? YES

PLEASE PRINT

Name

Walter E. Cox

Here to TESTIFY

Representing

Mailing Address

621 Nathan Circle zip 99502

Here to OBSERVE

Phone

344 2131

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Walter E. Cox (signature)

Have you participated in other legislative teleconferences? How many?

Would you have participated in this hearing if the network were not available? YES

PLEASE PRINT

Name

Floyd Lindbloom

Here to TESTIFY

Representing

SAFARI CLUB INT.

Mailing Address

3782 W 84TH Ave. H. zip 99502

Here to OBSERVE

Phone

243 2107

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Floyd Lindbloom (signature)

Have you participated in other legislative teleconferences? NO How many?

Would you have participated in this hearing if the network were not available? YES

How did you learn about this hearing?

CC - Members

If yes, did you use the network:

instead of travel instead of phone conversations instead of mailed testimony

Date: 3/5

Subject:

Subsistence

Location: Anchorage

PLEASE PRINT

Name

Dale Bondurant

Here to TESTIFY T

Representing

Sportsman Club of Jackson

Mailing Address

SR Box 846 Cheyenne WY 82001

Here to OBSERVE

Phone

685 2692

BROADCAST CONSENT: This proceeding may be broadcast by radio or television stations.

broadcast live or recorded for later broadcast indicate your consent by signing below:

Dale Bondurant  
(signature)

Have you participated in other legislative teleconferences? NO How many? 2

Would you have participated in this hearing if the network were not available? NO

PLEASE PRINT

Name

MARY THIEW

Here to TESTIFY T

Representing

Republican Dist 10

Mailing Address

303 WENTWORTH ZIP 99504

Here to OBSERVE

Phone

277 2808

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

(signature)

Have you participated in other legislative teleconferences? NO How many? 2

Would you have participated in this hearing if the network were not available? NO

PLEASE PRINT

Name

Terry Shurtliff

Here to TESTIFY T

Representing

MYSELF

Mailing Address

P.O. Box 968 E.R. ZIP 99577

Here to OBSERVE

Phone

694-4047

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Terry Shurtliff  
(signature)

Have you participated in other legislative teleconferences? NO How many? 2

Would you have participated in this hearing if the network were not available? NO

How did you learn about this hearing?

If yes, did you use the network:  
instead of travel  
instead of phone conversations  
instead of mailed testimony

Local Business

PLEASE PRINT

T

Name Mel Krossing  
Representing self  
Mailing Address 6025 WINDING Way zip 99501  
Phone 333-4128

Here to TESTIFY \_\_\_\_\_  
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Mel Krossing  
(signature)

PLEASE PRINT

T

Name Warren E. Olson  
Representing \_\_\_\_\_  
Mailing Address \_\_\_\_\_ Zip \_\_\_\_\_  
Phone \_\_\_\_\_

Here to TESTIFY   
Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Warren E. Olson  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? 2

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

PLEASE PRINT

T

Name SAM E MCDOWELL  
Representing IZANK WALTON LEAGUE  
Mailing Address 3685 ARCTIC BLVD zip  
ANCHORAGE, AK  
Phone 272-1923

Here to TESTIFY   
Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Sam McDowell  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

How did you learn about this hearing? \_\_\_\_\_

If yes, did you use the network:  
instead of travel  
instead of phone conversations  
instead of mailed testimony

PLEASE PRINT

Name JAMES L BAUM  
Representing SELF  
Mailing Address 4389 MARS DR AVALON CA 99507  
Phone 3443860

Here to TESTIFY —

Here to OBSERVE —

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

James L Baum  
(signature)

Have you participated in other legislative teleconferences? NO How many? — Would you have participated in this hearing if the network were not available? NO

PLEASE PRINT

Name Steven J. Reed  
Representing —  
Mailing Address 7620 Winteria Zip 99502  
Phone 243-8614

Here to TESTIFY —

Here to OBSERVE X

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Steven J. Reed  
(signature)

Have you participated in other legislative teleconferences? NO How many? — Would you have participated in this hearing if the network were not available? NO

How did you learn about this hearing? — If yes, did you use the network: —

PLEASE PRINT

Name Robert J. KROGSEN  
Representing Self + family  
Mailing Address 6025 Windy way Zip 99504  
Phone 333 4128

Here to TESTIFY —

Here to OBSERVE ✓

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Robert J. Krogson  
(signature)

Have you participated in other legislative teleconferences? NO How many? — Would you have participated in this hearing if the network were not available? —

How did you learn about this hearing? — If yes, did you use the network:  
— instead of travel  
— instead of phone conversations  
— instead of mailed testimony

PLEASE PRINT

T

Name EMMET HEIDEMANN  
Representing \_\_\_\_\_  
Mailing Address P.O. Box 61, EAGLE RIVER AK Zip 99577  
Phone 694-2344

Here to TESTIFY X  
Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Emmet Heidemann  
(signature)

PLEASE PRINT

T

Name ANDREW G LOYER  
Representing 7800 DEBARR #20C  
Mailing Address ANCH., AK Zip 99504  
Phone 337-6763

Here to TESTIFY X  
Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Andrew Loyer  
(signature)

Have you participated in other legislative teleconferences? NO How many? \_\_\_\_\_  
How did you learn about this hearing?  
MR BARNES

Would you have participated in this hearing if the network were not available? YES  
If yes, did you use the network:  
\_\_\_\_\_ instead of travel  
\_\_\_\_\_ instead of phone conversations

PLEASE PRINT

6

Name RONALD J. KUCZEK  
Representing SELF  
Mailing Address 6008 KLINDING Way zip 99504  
Phone 333-1162

Here to TESTIFY \_\_\_\_\_  
Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Ronald J. Kuczek  
(signature)

Have you participated in other legislative teleconferences? NO How many? \_\_\_\_\_  
How did you learn about this hearing?  
word of mouth.

Would you have participated in this hearing if the network were not available? NO  
If yes, did you use the network:  
\_\_\_\_\_ instead of travel  
\_\_\_\_\_ instead of phone conversations  
\_\_\_\_\_ instead of mailed testimony

PLEASE PRINT

T

Name Larry A. Barnes  
Representing 25 Concerned Alaskan Citizens  
Mailing Address 2230 Papson Ancl. zip 99504  
Phone 337 7904

Here to TESTIFY Yes  
Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Larry A. Barnes  
(signature)

PLEASE PRINT

T

Name GREG REMAKLUS  
Representing \_\_\_\_\_  
Mailing Address 235 E 9th Ave. Anch. zip 99501  
Phone 272-1333

Here to TESTIFY X  
Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Greg Remaklus  
(signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_  
How did you learn about this hearing? \_\_\_\_\_  
Would you have participated in this hearing if the network were not available? Yes  
If yes, did you use the network? \_\_\_\_\_

PLEASE PRINT

T

Name FRED B. MORGAN  
Representing Self  
Mailing Address Box 2328; Anchorage zip 99510  
Phone 277-8522 AK. 99510

Here to TESTIFY Yes  
Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Fred B. Morgan  
(signature)

Have you participated in other legislative teleconferences? Yes How many? 3  
How did you learn about this hearing? Internet, Radio, News  
Would you have participated in this hearing if the network were not available? Yes  
If yes, did you use the network: instead of travel  
instead of phone conversations  
instead of mailed testimony

Name Richard C. Sont  
Representing Self  
Mailing Address 7723 Arlene Hwy Zip 99502  
Phone 243-6140

Here to TESTIFY \_\_\_\_\_  
Here to OBSERVE X

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Richard C. Sont  
(signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? Yes

PLEASE PRINT

Name Robert E. Elzig  
Representing SELF  
Mailing Address 5705 PERRY DR Zip 99504  
Phone 333-4194

Here to TESTIFY \_\_\_\_\_  
Here to OBSERVE ✓

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Robert E. Elzig  
(signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

How did you learn about this hearing? \_\_\_\_\_

PLEASE PRINT

Name BILL AREGOOD  
Representing ALASKA NORTH FLYING SER  
Mailing Address P.O. 6323 ANCH AK Zip 99502  
Phone 243-2686

Here to TESTIFY VA  
Here to OBSERVE ✓

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Bill Aregood  
(signature)

Have you participated in other legislative teleconferences? Yes How many? 2

Would you have participated in this hearing if the network were not available? Yes

How did you learn about this hearing?

If yes, did you use the network:  
instead of travel ✓  
instead of phone conversations  
instead of mailed testimony

friend

PLEASE PRINT

( )

Name Marsia Lindholm  
Representing Self  
Mailing Address 1693 Stanton Zip 99504  
Phone 277-4229

Here to TESTIFY \_\_\_\_\_

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Marsia Lindholm  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? \_\_\_\_\_  
Would you have participated in this hearing if the network were not available? \_\_\_\_\_  
How did you learn about this hearing? \_\_\_\_\_ If yes, did you use the network: \_\_\_\_\_

PLEASE PRINT

( )

Name MIKE Lindholm  
Representing Self  
Mailing Address 1693 Stanton Zip 99504  
Phone 277-4229

Here to TESTIFY \_\_\_\_\_

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Mike Lindholm  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? \_\_\_\_\_  
Would you have participated in this hearing if the network were not available? \_\_\_\_\_

PLEASE PRINT

( )

Name Ronald L. Lopez  
Representing Self  
Mailing Address Auburn Ave Ok Zip 97509  
Phone 577-5279

Here to TESTIFY \_\_\_\_\_

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Ronald L. Lopez  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? \_\_\_\_\_  
Would you have participated in this hearing if the network were not available? \_\_\_\_\_  
How did you learn about this hearing? Friend  
If yes, did you use the network: \_\_\_\_\_  
instead of travel  
instead of phone conversations  
instead of mailed testimony

PLEASE PRINT

Name

Marcin Lindholm

Here to TESTIFY \_\_\_\_\_

Representing

Self

Mailing Address

1693 Stanton Zip 99504

Here to OBSERVE

Phone

277-4229

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Marcin Lindholm  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

How did you learn about this hearing? \_\_\_\_\_

If yes, did you use the network: \_\_\_\_\_

PLEASE PRINT

Name

MIKE Lindholm

Here to TESTIFY \_\_\_\_\_

Representing

Self

Mailing Address

1693 Stanton Zip 99504

Here to OBSERVE

Phone

277-4229

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Mike Lindholm  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

PLEASE PRINT

Name

Donald L. Lopez

Here to TESTIFY \_\_\_\_\_

Representing

Self

Mailing Address

Anchorage, Ak Zip 99509

Here to OBSERVE

Phone

277-5219

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television station. Please indicate your consent by signing below:

Donald L. Lopez  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

How did you learn about this hearing? \_\_\_\_\_

If yes, did you use the network: \_\_\_\_\_

Friend

instead of travel  
instead of phone conversations  
instead of mailed testimony

Name James D. Roesch  
Representing \_\_\_\_\_  
Mailing Address S.R.A. Box 202 Zip 99502  
Phone 349-1481

Here to TESTIFY \_\_\_\_\_

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

James D. Roesch  
(signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

PLEASE PRINT

Name Steve C. Heiser ( )  
Representing Sport Hunting (cops in Alaska)  
Mailing Address 4111 Crap, pl #4 Zip 99504  
Phone W-279-6471

Here to TESTIFY \_\_\_\_\_

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Steve C. Heiser  
(signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? ?

How did you learn about this hearing?

If yes, did you use the network:

PLEASE PRINT

Name Elizabeth Ward  
Representing self  
Mailing Address 4111 W. 8th Ave. #3 Zip 99501  
Phone office 263-1219

Here to TESTIFY \_\_\_\_\_

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Elizabeth Ward  
(signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

How did you learn about this hearing?

If yes, did you use the network:  
 instead of travel  
 instead of phone conversations  
 instead of mailed testimony

friend

PLEASE PRINT

Name Dean Thompson Here to TESTIFY \_\_\_\_\_  
 Representing Safari Club Inter.  
 Mailing Address 2743 W 79th Zip 99502 Here to OBSERVE X  
 Phone 243 2589

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Dean Thompson  
 (signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? No

How did you learn about this hearing?  
 \_\_\_\_\_

If yes, did you use the network:  
 \_\_\_\_\_ instead of travel  
 \_\_\_\_\_ instead of phone conversations  
 \_\_\_\_\_ instead of mailed testimony

Date: 3/5 Subject: Subsistence Location: Anchorage

PLEASE PRINT

Name Lois K Brunner Here to TESTIFY \_\_\_\_\_  
 Representing SAFARI International (Alaska cpta)  
 Mailing Address 6950 Crawford dr, zip 99502 Here to OBSERVE X  
 Phone 243-2284

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Lois K Brunner  
 (signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

How did you learn about this hearing?  
Friends

If yes, did you use the network:  
 \_\_\_\_\_ instead of travel  
 \_\_\_\_\_ instead of phone conversations  
 instead of mailed testimony

Sonny Myers - Box 33 Sunday - Eagle River - aka  
David W. Brown - Davis St. Box 44 - Eagle River, AK  
Betty R Brown - Davis St. Box 44, Eagle River, AK  
Walter Bunkeriel 2825 E 10<sup>th</sup> Ave, Anchorage AK  
J.W. Buzza 1472 VIRGINIA CT ANCH. AK.  
Robert O. Barrett 1807 KALGIN ST, ANCH. AK  
George G. Marshall 3500 Mt. Union Anch AK  
Laurie Sueby 2509 KILKENNY ANCH. AK  
Carl Anderson Rt 1548 CSF1 Anchorage 99507  
Ron Rahing 2648 LEE RD, ANCH AK 99504  
John M. [unclear] 925 E 20<sup>th</sup> #D ANCH, AK  
Kenneth L. [unclear] 537 N ST. ANCH AK 99501  
Helin M. Faulkner SE 1537 Eagle River, AK 99517  
Thomas D. Kouck 3124 KENWOOD CIRCLE, ANCH AK 99504  
Jim [unclear] 4532 Lora Dr. Anch AK 99514  
Raymond C. [unclear] P.O. Box 3444 - DT Anch AK 99510  
Gerald H. [unclear] 1321 Boston, #2 Anch AK 99504  
J. Conroy 5415 E. 47<sup>th</sup> Anch. AK 99517  
Dennis [unclear] 6917 [unclear] Anch AK  
Lawrence C. Brown 7741 Maryland Ave Anch. AK. 99502  
Ken [unclear] 611 E 10<sup>th</sup> #1 Anchorage  
Carter V. Ron Box 242 Homer AK 99103

Name	Address
James P. Kellogg	100 Colville St E.R.
John DeLong	100 Colville St. ER, A.K.
John Magnus	P.O. Box 303 ER. AK
Charles Hunter	P.O. Box 464 ER, AK
Paul Brauner	Box 150 Chateaufort Loop E.R. AK.
Kellie Smith	P.O. Box 3-4021 ECB, Anch. AK
Leslie Perry	SE 1/4 Pr 870 Chugach 99504
Alpha. Colton	S.R. Box 7005 Chugach Ak. 99507
B. J. Shull	P.O. Box 544-A Chugach AK. 99507
Walter	7507 Chugach Dr Anchorage 99504
Demi Smith	Box 999 Eagle River
Cliff Hunter	Box 150 Chugach Ak. <sup>12th Old Blm St.</sup>
Garret P. Quinn	Box 367 E.R. Alaska
Dale Yarbuck	Box 542 Chugach,
Richard Perry	Box 1071 Eagle River
Robert Hughes	Box 667 Eagle River
James M. Benoit	Box 124 main st, Eagle River
Earl J. Hunt	P.O. Box 85 Eagle River, AK
Beverly J. Hill	P.O. Box 85 Eagle River AK
Judy Shuttles	P.O. Box 968 Eagle River AK
Bonnie J. Shuttles	P.O. Box 968 Eagle River AK
Robert C. Taylor	Box 92 DAVIS ST. EAGLE RIVER
Ruth Myers	Box 33 Snow Way - Eagle River, Ala.

LADIES AND GENTLEMEN OF THE ALASKA LEGISLATURE, I AM ~~LARRY HARRIS~~, <sup>Terry Shortleff</sup>  
P.O. Box 968 Eagle River 99577  
~~2230 PAXSON, ANCHORAGE~~, ALASKA, AND I HAVE A STATEMENT FROM 115

CONCERNED ALASKAN CITIZENS.

THE 10TH LEGISLATURE PASSED HB 960 WHICH WAS SUBSEQUENTLY SIGNED INTO LAW. THIS BILL, WHICH GIVES SUBSISTENCE USERS PRIORITY HUNTING AND FISHING RIGHTS IS CONTRARY TO THE ALASKA STATE CONSTITUTION. SO FAR, NO DEFINITION OF SUBSISTENCE USER HAS EVEN BEEN DEVELOPED, AND NOW THE 11TH LEGISLATURE MUST ACT ON FURTHER PROPOSED LEGISLATION USING THE SAME TERM.

WE, THE URBAN HUNTERS AND FISHERMEN, VIEW OURSELVES AS SUBSISTENCE USERS BECAUSE FISH AND GAME OBTAINED BY US ARE USED TO SUPPLEMENT OUR FAMILIES DIETS. IT IS WIDELY RECOGNIZED THAT ALMOST ALL FAMILIES IN THE BUSH DO NOT EXIST SOLELY ON FISH AND GAME PRODUCTS EITHER BUT SUPPLEMENT THEIR DIETS WITH COMMERCIAL FOODSTUFFS. BOTH THE URBAN AND THE BUSH USER ARE EQUALLY EFFICIENT IN OBTAINING THESE FISH AND GAME RESOURCES ALSO AS BOTH EMPLOY BOATS EQUIPPED WITH GASOLINE POWERED ENGINES, SNOW MACHINES, HIGH-POWERED RIFLES AND AIRPLANES TO NAME BUT A FEW.

BECAUSE OF THESE FACTORS THEN, THE TERM SUBSISTENCE USER SHOULD APPLY EQUALLY TO ALL ALASKAN RESIDENTS OR BE DROPPED ALTOGETHER BECAUSE THE POTENTIAL FOR ABUSE AND FACTIONISM IS FRIGHTENING AND DIVISIVE.

AS A LOGICAL STARTING POINT IN CONSERVING ALASKA FISH AND GAME RESOURCES FOR ALASKA'S PEOPLE, WE SUGGEST THAT A NON-RESIDENT QUOTA SYSTEM BE INITIATED WHEREBY NON-RESIDENTS SHALL BE LIMITED BY A QUOTA SYSTEM ESTABLISHED BY THE ALASKA DEPARTMENT OF FISH AND GAME WITH THE PRIMARY OBJECTIVE OF SUSTAINED YIELD FOR ALL ALASKA'S RESIDENTS.

Name	address
Jan P. Holquist	100 Colville St E.R.
John DeGroot	100 COLVILLE ST. ER, AK
Sharon Margie	P.O. Box 303 ER. AK
Paul Beaumier	Box 150 Chetumka Loop E.R. AK
Thomas J. Hunter	P.O. Box 464 Eagle River AK
Lyle B. Bunn	P.O. Box 675 Chugiak
Dellbert Small Jr.	P.O. Box 3-4021 ECB, Anch, AK
Arlene A. Hoffman	S.R. Box 7005 Chugiak Ak. 99567
B. J. Schmitt	P.O. B. 545-A Chugiak AK 99567
William	2529 Maryland Ave Anchorage 99504
Dennis Smith	Box 977 Eagle River, AK
Ann M. Fischer	Box 150 Chugiak Ak.
Jacob P. Quinn	Box 367 E.R. AK
Dale T. Archibald	Box 542 Chugiak
Richard Legg	Box 1091 Eagle River
Robert Hughes	Box 667 Eagle River
James W. Bennett	Box 124 Marcus St. Eagle River
Earl J. Sweet	P.O. Box 85 Eagle River, AK
Beverly J. Neit	P.O. Box 85 Eagle River, Ak.
Lynn A. Shurtliff	P.O. Box 968 Eagle River
Bonnie J. Shurtliff	P.O. Box 968 Eagle River AK
Robert C. Taylor	Box 92 DAVIS ST. EAGLE RIVER AK
Patti	Maple - Box 33 Snow Way Eagle River - Akia.

Lonny Myers - Box 33 2nd Way - Eagle River - aka. 99757  
David W. Brown - Davis St. Box 44, Eagle River, AK  
Betty K. Brown - Davis St. Box 44, Eagle River, AK  
Water Bureau 2525 5th Ave Anchorage AK  
J. W. Burger 1472 Virginia Ct. Anch AK  
Robert G. Barrett 1807 Kalyin St, Anch AK  
Garry T. Maxwell 3500 Mt. View Anch. AK  
Lawrence Aueby 2509 KILKENNY ANCH. AK  
Kenneth L. Ooster 537 M St. Anchorage AK  
John W. Miller 225 #D E 30<sup>th</sup> Anch AK 99505  
Carl Anderson Box 1548-C SRA Anch. 99507  
Ron Rahmig 2648 Lee Rd ANCH, AK 99504  
John P. Hoff 4532 Kenan Dr. Anch AK 99504  
Thomas Stouckel 3121 Kenwood Cir. Anch AK 99504  
Helen M. Faulken SR 1531 Eagle River, AK 99577  
Jeff Conroy 5419 E. 42<sup>nd</sup> Anchorage AK 99504  
Raymond Christ P.O. Box 3444-D1 Anch AK 99510  
Loretta Hoff 1321 Boston, AK Anch AK 99504  
Michael Murphy 6917 C MAVERICK ANCH AK 99505  
Kangaroo 611 E 10<sup>th</sup> #1 Anchorage  
Lorraine L. Brown 7741 Maryland Ave. Anch. AK  
Carter Rose Box 242 Homer AK 99603

We the undersigned agree that the House Bill 1960 must be abolished. This Bill is unconstitutional and would seriously infringe on Equal Rights.

SIGNATURE

ADDRESS

SIGNATURE	ADDRESS
Carl L. Bartels	17742 E 20th Anchorage 99507
James Bartels	7742 E 20th Anchorage 99507
Lawrence J. Gile	3841 E 65th Anchorage 99507
Kenneth Siegel	5836 Tenthon Anchorage AK 99507
James S. Chalk	3841 E. 105th Anch. 99507
Billy D. Myer	3531 Hooper Cir 99502
James M. McLeod	Box 10-846 Anchorage 99511
Wade W. Thomas	5564 Pilgrim St Anch. 99507
Richard E. Wright	9354 Compton Avenue 99502
Alvin Low	912 W 57th Anch 99502
<del>Walter</del>	
Ed Riven	Box 228 CHUGIACK ALASKA

Public Statements  
about HB193 -

(All generally  
against it)

The intent of house bill 193 is regional control of Alaska's fish and game resources. That intent of regional control is good because of the vast area of Alaska and it's varied fish and game resources.

The weakness of the bill and it's glaring deficiency is the fragmentation of regulatory authority. Our fish and game laws now are cumbersome and nightmarishly legalistic. This bill would not only continue this trend, but would expand regulatory authority from one to seven boards, each with authority to set bag limits, seasons, and area uses. One's inability to decipher existing regulations would pale to the myraid of regulations seven separate boards would enact.

Instead of a progressive fish and game policy aimed at conserving for the best use of all, we would be faced with a jumble of regulations aimed at preserving fish and game resources for a narrow few. The lock-out of sport users would be, in our opinion, the final impact of this bill. This is not acceptable.

We are against any bills, such as house bills 199 and 960 that give special interests, like subsistence, priority without guarantees that sport use would be protected.

House bill 304 could be an acceptable alternative to the above mentioned legislation if preference for subsistence was omitted or protection of sport use was added.

Ludwig Janota

Alvin H. Hunkular

W. J. L. L.

Don Cook

Donald Dan Bingham

Richard A. Miller

John W. M. M.

John E. M. M.

John E. M. M.

John E. M. M.

Arnie A. Gilbert

Barney Adams

George Hammond

Clyde Corp

Scott & Corp.

Don D. Smith

Gene Collins

Phil Schmook

John Nelson

Dick McBride

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Roger C. Tolos

Harry Rosenbaum

Alvin M. Black

Gary Dy

Dwight Boyd

Douglas Stevens

Michael Gordon

J. H. Janota

Mark ...

Bill ...

Red Anderson

Ed Ringnes

Don Wetchcock

Gene Thomas

St. Blanche

David A. Arund

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House bill 304 could be an acceptable alternative to the above mentioned legislation if preference for subsistence was omitted or protection of sport use was added.

Rose E Reed  
Steven T Reed

Ladies and Gentlemen of the Alaska Legislature:

I am Ronald J. Winn, 778 Norman St. Anchorage, Alaska and I am a concerned citizen. I am opposed to turning over the fish, game and waters of the Great State of Alaska to the so called subsistence families only.

As a tax payer and sportsman I am aware of my responsibility to our great state and furthermore I am also aware of my constitutional rights guaranteed to me in the Alaska State Constitution.

Therefore I sincerely ask the members of the Alaska Legislature to guarantee our rights as Alaskan citizens to share in all fish, game and waters of the state of Alaska and eliminate the "subsistence first" concept.

I authorize Terry Barnes to read this on my behalf.

Respectfully  
Ronald J. Winn  
778 Norman St  
Anchorage Alaska 99504

LADIES AND GENTLEMEN OF THE ALASKA LEGISLATURE, I AM LARRY BARNES,  
2230 PAXSON, ANCHORAGE, ALASKA, AND I HAVE A STATEMENT FROM 25  
CONCERNED ALASKAN CITIZENS.

THE 10TH LEGISLATURE PASSED HB 960 WHICH WAS SUBSEQUENTLY SIGNED INTO LAW.  
THIS BILL, WHICH GIVES SUBSISTENCE USERS PRIORITY HUNTING AND FISHING RIGHTS  
IS CONTRARY TO THE ALASKA STATE CONSTITUTION. SO FAR, NO DEFINITION OF  
SUBSISTENCE USER HAS EVEN BEEN DEVELOPED, AND NOW THE 11TH LEGISLATURE MUST  
ACT ON FURTHER PROPOSED LEGISLATION USING THE SAME TERM.

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BECAUSE FISH AND GAME OBTAINED BY US ARE USED TO SUPPLEMENT OUR FAMILIES DIETS.  
IT IS WIDELY RECOGNIZED THAT ALMOST ALL FAMILIES IN THE BUSH DO NOT EXIST SOLELY  
ON FISH AND GAME PRODUCTS EITHER BUT SUPPLEMENT THEIR DIETS WITH COMMERCIAL  
FOODSTUFFS. BOTH THE URBAN AND THE BUSH USER ARE EQUALLY EFFICIENT IN OBTAINING  
THESE FISH AND GAME RESOURCES ALSO AS BOTH EMPLOY BOATS EQUIPPED WITH GASOLINE  
POWERED ENGINES, SNOW MACHINES, HIGH-POWERED RIFLES AND AIRPLANES TO NAME BUT  
A FEW.

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TO ALL ALASKAN RESIDENTS OR BE DROPPED ALTOGETHER BECAUSE THE POTENTIAL FOR  
ABUSE AND FACTIONISM IS FRIGHTENING AND DIVISIVE.

AS A LOGICAL STARTING POINT IN CONSERVING ALASKA FISH AND GAME RESOURCES FOR  
ALASKA'S PEOPLE, WE SUGGEST THAT A NON-RESIDENT QUOTA SYSTEM BE INITIATED  
WHEREBY NON-RESIDENTS SHALL BE LIMITED BY A QUOTA SYSTEM ESTABLISHED BY THE  
ALASKA DEPARTMENT OF FISH AND GAME WITH THE PRIMARY OBJECTIVE OF SUSTAINED  
YIELD FOR ALL ALASKA'S RESIDENTS.

WE ALSO RECOGNIZE THAT REGIONAL ADVISORY COUNCILS SHOULD FURNISH INPUT TO THE BOARD OF FISHERIES AND BOARD OF GAME IN KEEPING WITH THE SUSTAINED YIELD OBJECTIVE. FULL REGULATORY AUTHORITY, HOWEVER, MUST REMAIN WITH THE BOARD OF GAME AND THE BOARD OF FISHERIES.

CONCERNED CITIZENS

ROBERT WOLFE  
Box 476-CSRA  
Anchorage AK 99507

HERCHEL ELKINS  
9366 Campbell Terrace  
Anchorage AK

ROBERT STAFFORD  
6010 R11 Way  
Anchorage AK

ROBERT MOWERY  
SRA Box 323L  
Anchorage AK 99507

JOHN CRAFT  
2221 Muldoon , Spot 85  
Anchorage AK 99504

WILLIAM REACH  
2230 Paxson  
Anchorage AK 99504

LARRY TISH  
Voter Reg #0319930  
District 11

SCOTT CALL  
4630 Cordova, Apt #2  
Anchorage AK 99503

DAVID BERLIN  
6015 E. 21st  
Anchorage AK 99504

GARY McBRIDE  
5214 Sillary Circle  
Anchorage AK 99504

RONALD MIMM  
778 Norman  
Anchorage AK 99504

CURTIS CARLEY  
Double Tree Court  
Anchorage AK 344-9492

KEITH EDWARDS  
4622 Shelikof  
Anchorage AK

DOUGLAS CHAVIOUS  
905 Muldoon, Space Ak3  
Anchorage AK 99504

LARRY A. BARNES  
2230 Paxson  
Anchorage AK 99504

HERB HULL  
13001 Stephenson  
Anchorage AK

Daniel E. Short  
5706 Armstrong Lane.  
Anch, AK 99503

James Dunn  
3621 Meve Cr.  
Anch, AK 99502

Steven E. Lewis  
5203 Rock Hill  
Anch, AK 99509

Lee Pennell  
1200 Turpin  
Anch, AK 99504

Brian W. White  
139 S. Park  
Anch, AK 99504  
277 9733

Charles Fager  
7800 DeBarre, Space 260  
Anch, AK 99504

Karen Klesterman  
821 P St.  
Anch, AK 99501

SHELLY LAMIS  
7735 E 20TH  
ANCH, AK 99504

CHAIRMAN AND MEMBERS OF THE HOUSE RESOURCES COMMITTEE--I AM

*Terry Shurtiff*

*P.O. Box 968, Egoke River*

~~AK 99504~~ AK 99504, AND I HAVE A STATEMENT FROM

45

CONCERNED ALASKAN CITIZENS.

WE SEE HOUSE BILL 193 AS A BLATANT ATTEMPT TO PLACE CONTROL OF ALL OF ALASKAN FISH AND GAME RESOURCES IN THE HANDS OF REGIONAL INTERESTS TO THE DETRIMENT OF THE URBAN USER OF THESE RESOURCES.

AS TAXPAYERS, VOTERS AND RESIDENTS OF ALASKA, WE CONSIDER OURSELVES AS CO-OWNERS AND BENEFICIAL USERS OF THESE RESOURCES AS WELL. THE CONCEPT OF THE SUBSISTENCE USER (WHATEVER HE IS) BEING PLACED ABOVE THE REMAINDER OF ALASKAN RESIDENTS AND GIVEN PRIORITY RIGHTS TO ALASKA'S FISH AND GAME RESOURCES IS SHAMEFUL. THOSE WHO SUBSCRIBE TO THIS CONCEPT ARE ATTEMPTING TO USURP THE CONSTITUTIONAL RIGHTS OF THE MAJORITY OF ALASKA'S CITIZENS.

WE FERVENTLY BELIEVE THAT ALL ALASKANS MUST SHARE EQUALLY IN THE DISTRIBUTION AND USE OF OUR PRECIOUS FISH AND GAME RESOURCES. WE INSIST THAT OUR REPRESENTATIVES AGGRESSIVELY PURSUE THEIR CONSTITUENTS' BEST INTERESTS AND CONSTITUTIONAL RIGHTS. WE WILL BE WATCHFUL THAT OUR LEGISLATORS VOTE AGAINST HB 193.

IN ADDITION, WE URGE THAT THE 11TH LEGISLATURE TO CORRECT THE MISTAKE IN JUDGMENT MADE WHEN HB 960 WAS PASSED BY THE 1 LEGISLATURE, AND TAKE ACTION TO ABOLISH IT.

WE VIEW HB 304 AS A REASONABLE BILL PROVIDING THAT AUTHORITY TO REGULATE FISH AND GAME REMAINS RESPECTFULLY WITH THE BOARD OF FISHERIES AND BOARD OF GAME. THERE SHOULD BE NO AMENDMENTS TO THIS BILL WHICH TRANSFERS THEIR EXISTING AUTHORITY OR ANY PORTION THEREOF IN REGULATING ALASKA FISH AND GAME RESOURCES. FURTHERMORE, HB 304 SHOULD BE AMENDED AS FOLLOWS: SECTION I INTENT, LINE 2, THE WORDS, "AND THE CONTINUATION OF THE UNIQUE LIFESTYLE OF MANY RURAL AND OTHER ALASKAN RESIDENTS," SHOULD BE REMOVED AS IT ADDS NOTHING OF SUBSTANCE TO THE BILL. ADD THE FOLLOWING WORDS TO THE END OF SECTION I. INTENT: "NOTHING IN THIS ACT SHALL BE CONSTRUED TO BE A TRANSFER OF REGULATORY AUTHORITY FROM THE BOARD OF FISHERIES AND BOARD OF GAME." PAGE 5, LINE 14, THE WORDS, "CONSISTENT WITH THE PREFERENCE FOR SUBSISTENCE" MUST BE OMITTED.

BECAUSE OF ALASKA'S POOR FISCAL POSTURE, NO RESIDENT, SERVING ON ANY FISH AND GAME ADVISORY BOARD, SUBBOARD, ETC., SHALL RECEIVE A SALARY NOR PER DIEM. ACTUAL TRAVEL EXPENSES SHOULD BE REIMBURSED BY THE STATE.

# ALASKA STATE LEGISLATURE

## Legislative Affairs Agency

Pouch Y - State Capitol  
Juneau, Alaska 99811

## REGIONAL INFORMATION OFFICE

1024 West 6th Avenue  
Anchorage, Alaska  
99501  
(907) 278-3668

Enclosed for your information and files are materials relating to the  
teleconference on 4/8 1973  
held March 6, 1979, including a copy of the witness and  
observer list.

Judy Hopkins  
Anchorage Moderator

# TELECONFERENCE HEARINGS



SUBJECT: HB 193 - Fish and Game (Gardiner et al)

COMMITTEE: HOUSE RESOURCES (OSTERBACK, MILES, Zharoff, Carney, Cotten, Fuller, Chatterton, Eliason, Halford)

DATE: Tuesday, March 6, 1979

TIME: 1:00 p.m. A.S.T.

SITES PARTICIPATING: All sites

CONFERENCE MODE: audio

LOCATION: LIO

MODERATOR: *Hopkins*

UAA ADVISED, CONFIRMED	<u>na</u>
Extra bills ordered	<u>2/26</u>
Register prepared	<u>2/26</u>

NOTES:

Summary coming from Juneau

*Repeat notes - 2 witnesses  
from each site*

*KENI News  
Sem crew here*

PUBLICITY:

INVITATIONAL

	Date	Quantity
PSAs	<u>2/27</u>	<u>26</u>
Audio PSAs	_____	_____
Video PSAs	_____	_____
News releases	<u>2/29</u>	<u>31</u>
Direct mail	_____	_____
Phone contacts	_____	_____
Other:		
Posted at LIO	<u>2/26</u>	

Copies to LTN Juneau	<u>3/6</u>
Copies to committee	<u>3/6</u>
Copies to sponsor	_____

NUMBER IN ATTENDANCE	<u>22</u>
NUMBER TESTIFYING	<u>11</u>

62-08-1

MR. CHAIRMAN

①

MARCH 6, 1971

My name is David R. Stancliff  
1928 Logan Arch. Ak.

I've been an Alaska Resident for 6 years  
and have truly enjoyed and benefited from  
the hunting and fishing here. It is in  
fact what keeps me here in Alaska as well  
as the opportunities for my family to grow  
and in turn appreciate these things with me.  
I believe that the majority of the residents  
here in Anchorage have similar feelings  
in regard to fishing and hunting.

I speak for 16 registered voters and myself  
when I say that we support the state  
constitution in that the fish and wildlife  
here is a resource to be managed and  
maintained by all Alaskans, <sup>or Alaska</sup> not divided  
up into seven groups to be managed by  
self serving local interests.

We believe House Bill # 123 is at best  
a loosely worded, open ended, fiscally  
unresponsible piece of legislation. A regional  
board comprised of 5 board members who  
are well informed on fish and wildlife in any  
particular area should have the right or power  
to set policies that will affect everyone in  
this state.

(5)

If there ever has been an open invitation for preferential treatment, this act does them all.

Also anyone considered who Gov. Hammond is going to appoint to these boards? The time involved to assure that board members are un-biased and dedicated to representing the voting majority of this state is minimal logging.

It would then be up to the legislature to make doubly sure ~~or~~ that each one of these board members are qualified and again truly represent the voting majority.

Do you the legislators believe that the taxpayers of this state want to foot the bill for the expenditures of these board members who as the bill states can call as many meetings as they deem necessary at ~~at~~ any ~~least~~ no specified locality.

We feel there has to date been no satisfactory definition of the term subsistence used given on the Federal or State level. There are as many exceptions to the rule as there are politicians who try to define the term. There are people who live here in Anchorage that are in reality subsistence users, but because they chose to make their residence here, ~~are~~ are considered exceptions.

It's time that we say no to all interests who advocate preferential treatment for a group that doesn't exist on a defensible basis.

Furthermore concerning this bill - it's time that some of our urban representatives start looking back at who they are representing.

There's no question that the Bill <sup>could give</sup> ~~gives~~ preferential treatment to the bad communities, if not absolute control of the fish and wildlife resources in their respective areas. These resources do not now and should not ever belong exclusively to ~~them and until they do~~ their user groups. The constitution is clear on this!

We hope ~~our~~ our urban representatives in ~~general~~ <sup>general</sup> are not naive enough to believe that their support of this Bill is in our best interest!

We find this bill totally unacceptable. ~~as a~~  
~~model of~~ ~~vehicle~~

---

The only people qualified to determine the term subsistence user should be the legislature via the voting majorities in their districts.

CHAIRMAN AND MEMBERS OF THE HOUSE RESOURCES COMMITTEE--I AM LARRY A. BARNES,  
2230 PAXSON, ANCHORAGE AK 99504, AND I HAVE A STATEMENT, FROM 23

~~CONCERNED ALASKAN CITIZENS,~~  
~~Association~~

~~I~~ I SEE HOUSE BILL 193 AS A BLATANT ATTEMPT TO PLACE CONTROL OF ALL OF  
ALASKAN FISH AND GAME RESOURCES IN THE HANDS OF REGIONAL INTERESTS TO  
THE DETRIMENT OF THE URBAN USER OF THESE RESOURCES.

AS <sup>o</sup>TAXPAYER<sup>1</sup>, VOTER<sup>1</sup> AND RESIDENT<sup>1</sup> OF ALASKA, <sup>I</sup>WE CONSIDER <sup>myself</sup>OURSELVES AS  
CO-OWNER<sup>1</sup> AND BENEFICIAL USER<sup>1</sup> OF THESE RESOURCES AS WELL. THE CONCEPT  
OF THE SUBSISTENCE USER (WHATEVER HE IS) BEING PLACED ABOVE THE REMAINDER  
OF ALASKAN RESIDENTS AND GIVEN PRIORITY RIGHTS TO ALASKA'S FISH AND GAME  
RESOURCES IS SHAMEFUL. THOSE WHO SUBSCRIBE TO THIS CONCEPT ARE ATTEMPTING  
TO USURP THE CONSTITUTIONAL RIGHTS OF THE MAJORITY OF ALASKA'S CITIZENS.

~~I~~ I FERVENTLY BELIEVE THAT ALL ALASKANS MUST SHARE EQUALLY IN THE DISTRIBUTION  
AND USE OF OUR PRECIOUS FISH AND GAME RESOURCES. WE INSIST THAT OUR REPRESENTATIVES  
AGGRESSIVELY PURSUE THEIR CONSTITUENTS' BEST INTERESTS AND CONSTITUTIONAL RIGHTS.  
I WILL BE WATCHFUL THAT OUR LEGISLATORS VOTE AGAINST  
HB 193.

IN ADDITION, <sup>I</sup>WE URGE THAT THE 11TH LEGISLATURE ACT TO CORRECT THE MISTAKE  
IN JUDGMENT MADE WHEN HB 960 WAS PASSED BY THE 10TH LEGISLATURE, AND TAKE  
ACTION TO ABOLISH IT.

~~BE~~ I VIEW HB 304 AS A REASONABLE BILL PROVIDING THAT AUTHORITY TO REGULATE FISH AND GAME REMAINS RESPECTFULLY WITH THE BOARD OF FISHERIES AND BOARD OF GAME. THERE SHOULD BE NO AMENDMENTS TO THIS BILL WHICH TRANSFERS THEIR EXISTING AUTHORITY OR ANY PORTION THEREOF IN REGULATING ALASKA FISH AND GAME RESOURCES. FURTHERMORE, HB 304 SHOULD BE AMENDED AS FOLLOWS: SECTION I INTENT, LINE 2, THE WORDS, "AND THE CONTINUATION OF THE UNIQUE LIFESTYLE OF MANY RURAL AND OTHER ALASKAN RESIDENTS," SHOULD BE REMOVED AS IT ADDS NOTHING OF SUBSTANCE TO THE BILL. ADD THE FOLLOWING WORDS TO THE END OF SECTION I. INTENT: "NOTHING IN THIS ACT SHALL BE CONSTRUED TO BE A TRANSFER OF REGULATORY AUTHORITY FROM THE BOARD OF FISHERIES AND BOARD OF GAME." PAGE 5, LINE 14, THE WORDS, "CONSISTENT WITH THE PREFERENCE FOR SUBSISTENCE" MUST BE OMITTED.

BECAUSE OF ALASKA'S POOR FISCAL POSTURE, NO RESIDENT SERVING ON ANY FISH AND GAME ADVISORY BOARD, SUBBOARD, ETC., SHALL RECEIVE A SALARY NOR PER DIEM. ACTUAL TRAVEL EXPENSES SHOULD BE REIMBURSED BY THE STATE.

CONCERNED CITIZEN

~~ROBERT WOLFE~~  
Box 476-CSRA  
Anchorage AK 99507

~~ROBERT STAFFORD~~  
6010 Ril Way  
Anchorage AK

Larry Darnes  
2230 Parson AK  
Anchorage, AK 99504

~~MICHAEL HENSON~~  
9266 Campbell Terrace  
Anchorage AK

~~ROBERT MOWERY~~  
SRA HENSON  
Anchorage AK 99507

JOHN CRAFT  
2221 Muldoon, Spot 85  
Anchorage AK 99504

WILLIAM REACH  
2230 Paxson  
Anchorage AK 99504

LARRY TISH  
Voter Reg #0319930  
District 11

SCOTT CALL  
4630 Cordova, Apt #2  
Anchorage AK 99503

DAVID BERLIN  
6015 E. 21st  
Anchorage AK 99504

GARY McBRIDE  
5214 Sillary Circle  
Anchorage AK 99504

RONALD MIMM  
778 Norman  
Anchorage AK 99504

CURTIS CARLEY  
Double Tree Court  
Anchorage AK  
344-9492

KEITH EDWARDS  
4622 Shelikof  
Anchorage AK

DOUGLAS CHAVIOUS  
905 Muldoon, Space A13  
Anchorage AK 99504

LARRY A. BARNES  
2230 Paxson  
Anchorage AK 99504

JERR HULL  
13001 Stephenson  
Anchorage AK

Daniel E. Short  
5706 Armstrong Lane  
Anch AK 99503

Charles Feger  
7800 Debarr, Space 260  
Anch AK 99504

James Dunn  
3621 Merc Cr  
Anch AK 99502

Karen Klosterman  
821 P St.  
Anch, AK 99501

Steven E. Lewis  
8203 Peck Ave  
ANCH. AK. 99504

SHELLY LAMB  
7738 E 20TH  
ANCH. AK. 99504

Ronald Kwaszke  
6008 Winding Way  
Anch, AK.

PLEASE PRINT

Name CLARK ENGLE  
Representing SELF  
Address 4129 LANA CT  
Phone 333 5214

Here to TESTIFY  T  
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Clark Engle  
(signature)

Have you participated in other legislative teleconferences? No How many? 0 Would you have participated in this hearing if the network were not available? No

PLEASE PRINT

Name BRENT JONES  
Representing HUNTERS + FISHERMAN of AK  
Address P.O. Box 10-774 Anch. AK 99511  
Phone 349-2724

Here to TESTIFY  T  
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Brent Jones  
(signature)

Have you participated in other legislative teleconferences? No How many? 0 Would you have participated in this hearing if the network were not available? No

How did you learn about this hearing? 1 If yes, did you use the network: instead of travel No

PLEASE PRINT

Name Warren E. Olson  
Representing \_\_\_\_\_  
Address SRA Box 82A Anch. AK  
Phone 344 5114 99507

Here to TESTIFY  T  
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Warren E. Olson  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? 3 Would you have participated in this hearing if the network were not available? \_\_\_\_\_

How did you learn about this hearing? \_\_\_\_\_ If yes, did you use the network: instead of travel \_\_\_\_\_ instead of phone conversations \_\_\_\_\_ instead of mailed testimony \_\_\_\_\_

PLEASE PRINT

(T)

Name KROGSENA, Robert J.

Here to TESTIFY

Representing Sold Family

Address 6025 Winding Way Anch

Here to OBSERVE

Phone 333-4128

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Robert J. Krogsena  
(signature)

PLEASE PRINT

(T)

Name SAM-E MCDOWELL

Here to TESTIFY

Representing AK FISHERIES RESOURCES

Address COMMITTEE

Here to OBSERVE

Phone IZAAK WALTON LEAGUE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Sam E. McDowell  
(signature)

Have you participated in other legislative teleconferences?  How many? 2

Would you have participated in this hearing if the network were not available?

How did you learn about this hearing? Legislation

If yes, did you use the network:  instead of travel  instead of phone conversations  instead of mailed testimony

PLEASE PRINT

(T)

Name Dale Bondurant

Here to TESTIFY

Representing Sportsman's Game Preservation Assoc

Address Box 427 Chugach

Here to OBSERVE

Phone 688 2692

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Dale Bondurant  
(signature)

Have you participated in other legislative teleconferences?  How many? 2

Would you have participated in this hearing if the network were not available?

How did you learn about this hearing? Legislation

If yes, did you use the network:  instead of travel  instead of phone conversations  instead of mailed testimony

PLEASE PRINT

Name Larry Barnes  
Representing Concerned Citizens  
Address 2230 Paxson Ave  
Phone 337 7904

Here to TESTIFY Yes  
Here to OBSERVE \_\_\_\_\_

(T)

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Larry Barnes  
(signature)

Have you participated in other legislative teleconferences? Yes How many? 1 Would you have participated in this hearing if the network were not available? Yes

PLEASE PRINT

Name David R. Stoncliff  
Representing Myself, & 20 reg. voters  
Address 1922 Logan St. Arden  
Phone 279-6301

Here to TESTIFY ✓  
Here to OBSERVE \_\_\_\_\_

(T)

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

\_\_\_\_\_  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? \_\_\_\_\_ Would you have participated in this hearing if the network were not available? \_\_\_\_\_

PLEASE PRINT

Name Aleg REMAKLUS  
Representing \_\_\_\_\_  
Address 7756 Brentwood Dr Anchorage  
Phone 6 ~~243~~ - 243-4271

Here to TESTIFY X  
Here to OBSERVE \_\_\_\_\_

(T)

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Aleg Remaklus  
(signature)

Have you participated in other legislative teleconferences? Yes How many? 1 Would you have participated in this hearing if the network were not available? Yes  
How did you learn about this hearing? Word of mouth  
If yes, did you use the network:  
X instead of travel  
X instead of phone conversations  
X instead of mailed testimony

PLEASE PRINT

Name James D Miller  
Representing Self  
Address 2439 East 86th Court  
Phone 344-4703

left  
Here to TESTIFY X

Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

James D Miller  
(signature)

Have you participated in other legislative teleconferences? YES How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? YES

How did you learn about this hearing?

If yes, did you use the network:

PLEASE PRINT

Name WALT ARTHUR  
Representing SELF  
Address 9521 EMERALD ST  
Phone 243-8088

(T)  
Here to TESTIFY X

Here to OBSERVE X

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Walter A Arthur  
(signature)

Have you participated in other legislative teleconferences? yes How many? 1

Would you have participated in this hearing if the network were not available? yes

PLEASE PRINT

Name Steve C Keinch  
Representing Self  
Address 4111 Grape PL  
Phone W 279-6471

back at 3:30 (T)

Here to TESTIFY X

Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Steve C Keinch  
(signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

How did you learn about this hearing?

If yes, did you use the network:

Friend

\_\_\_\_ instead of travel  
\_\_\_\_ instead of phone conversations  
\_\_\_\_ instead of mailed testimony

PLEASE PRINT

Name Ed Rinner  
Representing Self  
Address 2310 Wellisley Ct  
Phone 344-4131

*Yes to leave; will submit written testimony*  
Here to TESTIFY X

Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Ed Rinner  
(signature)

Have you participated in other legislative teleconferences? yes How many? 1

Would you have participated in this hearing if the network were not available? yes

PLEASE PRINT

Name PATRICK WRIGHT  
Representing SELF  
Address 1343 W. 25TH AVE.  
Phone 279-1340

Here to TESTIFY \_\_\_\_\_

Here to OBSERVE ✓

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Patrick Wright  
(signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? yes

PLEASE PRINT

Name Dean Thompson  
Representing Safari Club Inter.  
Address 3742 W 79th Ave.  
Phone 243 2589

*Yes to leave - will submit written testimony*  
Here to TESTIFY X

Here to OBSERVE \_\_\_\_\_

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Dean Thompson  
(signature)

Have you participated in other legislative teleconferences? No How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? No

How did you learn about this hearing?

If yes, did you use the network:  
\_\_\_\_\_ instead of travel  
\_\_\_\_\_ instead of phone conversations  
\_\_\_\_\_ instead of mailed testimony

word of mouth

PLEASE PRINT

Name R. F. COADY  
Representing SEL.  
Address 1437 MATTERHORN WAY  
Phone 2740790

Here to TESTIFY \_\_\_\_\_  
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

R. F. Coady Jr.  
(signature)

Have you participated in other legislative teleconferences? NO How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? NO

How did you learn about this hearing? \_\_\_\_\_

If yes, did you use the network: \_\_\_\_\_

PLEASE PRINT

Name F. E. OMBREDO  
Representing SELF  
Address 2244 BONIFACE ANCHORAGE, AK  
Phone 333-0341

Here to TESTIFY \_\_\_\_\_  
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Frank E. Ombredo  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

PLEASE PRINT

Name Charles Hayes  
Representing \_\_\_\_\_  
Address PO BOX 304  
Phone 274-5132

Here to TESTIFY \_\_\_\_\_  
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

[Signature]  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? \_\_\_\_\_

Would you have participated in this hearing if the network were not available? \_\_\_\_\_

How did you learn about this hearing? \_\_\_\_\_

If yes, did you use the network:  
\_\_\_\_\_ instead of travel  
\_\_\_\_\_ instead of phone conversations  
\_\_\_\_\_ instead of mailed testimony

PLEASE PRINT

Name MEL KROGSENG  
Representing Self  
Address 6025 WINDING NY  
Phone 333-4128

Here to TESTIFY \_\_\_\_\_

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Mel Krogseng  
(signature)

Have you participated in other legislative teleconferences? \_\_\_\_\_ How many? 1 Would you have participated in this hearing if the network were not available? yes  
How did you learn about this hearing? \_\_\_\_\_ If yes, did you use the network: \_\_\_\_\_

PLEASE PRINT

Name RAY KRAMER  
Representing SELF  
Address 7300 BLADE PL  
Phone 349-5226

Here to TESTIFY \_\_\_\_\_

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

\_\_\_\_\_  
(signature)

Have you participated in other legislative teleconferences? Y How many? 1 Would you have participated in this hearing if the network were not available? Y

PLEASE PRINT

Name Steven F. Schroeder  
Representing \_\_\_\_\_  
Address \_\_\_\_\_  
Phone \_\_\_\_\_

Here to TESTIFY \_\_\_\_\_

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

\_\_\_\_\_  
(signature)

Have you participated in other legislative teleconferences? NO How many? \_\_\_\_\_ Would you have participated in this hearing if the network were not available? \_\_\_\_\_  
How did you learn about this hearing? Phone (KSPK) If yes, did you use the network:  
\_\_\_\_\_ instead of travel  
\_\_\_\_\_ instead of phone conversations  
\_\_\_\_\_ instead of mailed testimony

PLEASE PRINT

Name CHUCK MAXSON  
Representing SELF  
Address 1731 DIOMEDE 99504  
Phone 271-4061

Here to TESTIFY \_\_\_\_\_  
Here to OBSERVE X

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Chuck Maxson  
(signature)

Have you participated in other legislative teleconferences? _____ How many? _____	Would you have participated in this hearing if the network were not available? _____
How did you learn about this hearing? _____	If yes, did you use the network: _____ instead of travel _____ instead of phone conversations _____ instead of mailed testimony

Date: 3/6/79      Subject: HB 193      Location: Anchorage



Anchorage Daily News, Tuesday, March 6, 1979-7

Public input on House Bill 193 relating to fish and game boards, is sought by the House Resources Committee in an audio teleconference starting at 12:45 p.m. at the Legislative Information Office, 1024

W. Sixth Ave. Area residents interested in testifying should register in advance by calling 278-3659. Observers are welcome.

*Today in Anchorage*

—PAID ADVERTISEMENT—

# ATTENTION!

## ALL SPORTS HUNTERS AND FISHERMEN

There are presently two bills before the 11th Legislature that will have tremendous impact on the future of sports hunting and fishing in Alaska. These two bills are House Bills 193 and 199. In a letter dated February 20, 1979 Representative Ramona L. Barnes, District 10, states, "I am concerned that residents of the local area do not understand the ramifications of these bills, and to date most Anchorage area legislators have received little, if any, communication from you on the potential allocation of [redacted] away from recreational and sport use." During the second session of the 10th Legislature, [redacted] use Bill 960 was passed and signed into law by Governor Hammond. This legislation gives subsistence [redacted] priority hunting and fishing rights.

Now HB 193 and 199 establish the system whereby this will be possible.

All sports hunters and fishermen should get a copy of both bills and read them carefully. You may pick them up (free of charge) at the Legislative Affairs Agency located at 1024 W. 6th Street, Anchorage, Alaska. Next, let your legislators know what you think of the bills. Remember, legislators are in Juneau to represent their constituents. When they receive no communication from you we feel they can only assume that you are not interested enough to take the time to let them know what your feelings are regarding an issue. Sometimes we get the impression that our legislators will somehow take care of our interests without any input from us. As of February 16, 1979 there were at least 240 bills before the legislature. All of these bills are classified as to content and recommendation. Once a bill leaves this initial committee with a substantial "do-pass" recommendation by a majority of those on the committee it is well on its way to becoming law. After all it is only reasonable that every single legislator cannot become an expert on every single bill. He or she must rely heavily upon the recommendations of their colleagues unless their constituents at home communicate different recommendations. The degree of involvement of a particular legislator is directly proportional to the amount of interest displayed by their constituents.

Let's take a brief look at HB 193 to see why we as sports hunters and fishermen should be interested.

HB 193 divides Alaska into seven regional areas, each with its own regional board of fish and game. Each regional board will consist of five members. In addition, a master board of fish and game will also be formed consisting of the chairman of each regional board. The only qualifications to be a regional board member is to "be well informed about the fish and game resources of the region to which is appointed." It goes on to outline the authority the master board would have and it appears that either the Alaska Department of Fish and Game will be reduced substantially in scope and authority or will serve in an advisory capacity to the master board. It is readily apparent that seven completely different licenses, set of regulations, tags, seasons, means of taking fish and game and bag limits are possible. This bill will also give the master and the regional boards the authority to determine at will "which users and what methods should be termed subsistence use, users, and methods. The bill clearly states that subsistence users shall have priority use of fish and game resources. All taxpayers should also take note that while all these board members receive no salary they will receive any travel expenses incurred plus \$100 per day per diem allowance from the time they leave their residence until they return to that residence. There are no time limits on travel, no limits on the number of days spent at a meeting, conference, etc. except that there shall not be less than two per year. The bill also states that each board may call a meeting as it considers necessary. Either the chairman or a majority of the board may call a meeting. One of the most objectionable parts of the bill, which is also part of the subsistence law passed last year, states a board may adopt regulations providing for subsistence hunting in a game management unit or subunit or portion of a unit or subunit upon the written petition of not less than 25 interested residents of an area which is requested for establishment as a subsistence area within a game management unit or subunit. Once a subsistence area is designated by the board it means a hunting area in which only subsistence hunting of the affected species is permitted and which is managed for maximum food potential.

The implications of HB 193 are staggering. An important state-wide teleconference on the bill will be held between 11 state-wide locations (Anchorage is one location) at the House Resources Committee on March 6, 1979 at 1:00 P.M. Those wishing to testify should call Judy Hopkins at 278-3668. The location of the teleconference is the Legislative Information Office, 1024 West 6th Ave., Anchorage, Ak. Remember you can get free copies of House Bill 193 and 199 there. They also offer free tele service to all legislators from that location. The days are long gone when the sports hunter or fisherman could assume that his constitutional rights would stand unchallenged by special interest groups. Unless you are willing to fight for your rights you are going to find them eroding one by one.

This ad paid for by concerned sports hunters of Alaska. For more information on the organization of Alaska sports hunters now being formed, call Dave Sturcliff at 279-6301. Dave Sturcliff treasurer, 1902 Logon, Anch., AK 99502.

8--Anchorage Daily News, Tuesday, March 6, 1979

**TELECONFERENCE**

A teleconference on fish and game boards will begin at 12:45 p.m. Tuesday at the Legislative Information Office, 1024 W. Sixth Ave. Judy Hopkins has more details at 278-3688.

Clubline

Saturday, March 3, 1979, The Anchorage Times 11

Alaska State Legislature

# TELECONFERENCE HEARINGS



February 27, 1979

Contact: Judy Hopkins 278-3668

PUBLIC SERVICE ANNOUNCEMENT

(Run through 3/5/79)

PUBLIC INPUT ON HOUSE BILL 193, RELATING TO FISH AND GAME BOARDS, IS SOUGHT BY THE HOUSE RESOURCES COMMITTEE IN AN AUDIO TELECONFERENCE STARTING AT 12:45 p.m. TUESDAY, MARCH 6, AT THE LEGISLATIVE INFORMATION OFFICE, 1024 WEST SIXTH AVENUE.

THE BILL WOULD COMBINE THE BOARD OF FISHERIES AND THE BOARD OF GAME INTO A SINGLE MASTER BOARD, AND WOULD ESTABLISH SEVEN REGIONAL FISH AND GAME BOARDS.

AREA RESIDENTS INTERESTED IN TESTIFYING SHOULD REGISTER IN ADVANCE BY CALLING 278-3668. OBSERVERS ARE WELCOME.

####

Alaska State Legislature

# TELECONFERENCE HEARINGS



February 29, 1979

Contact: House Resources Committee,  
465-3715 Juneau, or Judy Hopkins 278-3668

FOR IMMEDIATE RELEASE

## REGIONAL FISH AND GAME BOARDS CONSIDERED

The House Resources Committee, chaired by Representative Alvin Osterback, will hold teleconference hearings on HB 193, relating to fish and game, Tuesday, March 6 starting at 12:45 p.m. at the Legislative Information Office, 1024 West Sixth Avenue. Public comment is invited; witnesses should register in advance by calling 278-3668.

The bill, sponsored by House Speaker Terry Gardiner and nine Representatives, would establish seven regional fish and game boards and a master board of fish and game. The powers of the regional boards would be limited to establishing open and closed seasons, establishing the means and methods for taking fish and game, setting quotas and bag limits, and establishing seasons, areas, quotas and methods for harvest of aquatic plants. All other regulatory powers currently exercised by the Board of Fisheries or the Board of Game would be delegated to the master board, which would have some amendment and veto powers over regional board regulations. Procedures are established for resolving conflicts among regional boards.

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March 9, 1979

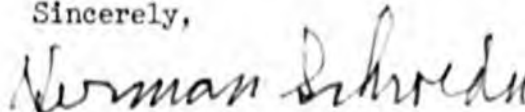
The Honorable Alvin Osterback  
Chairman, House Resources Committee  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Senator Osterback:

This is to advise you that I support HB 304 and the development of regional councils without regulatory authority over HB 193 establishing regional boards. The strengthening of the Advisory Committee system through the regional councils and through funding of travel and per diem for Advisory Committee Chairmen will be highly beneficial to the management of Alaska fish and wildlife.

Thank you for the opportunity to comment.

Sincerely,

A handwritten signature in cursive script that reads "Herman Schroeder".

Herman Schroeder  
Dillingham, Alaska


Public  
Testimony with  
proposed amendments  
and/or changes

for HB 193

LAW OFFICES OF  
ALASKA LEGAL SERVICES CORPORATION

168 SOUTH FRANKLIN STREET  
JUNEAU, ALASKA 99801  
TELEPHONE 586-6425

M E M O R A N D U M

TO: House Resources Committee  
FROM: Don Clocksin   
DATE: February 26, 1979  
SUBJECT: HB 193 - Fish and Game Management

The following are proposed changes in HB 193. This follows up my oral testimony of February 22.

1. p.2, line 14. Add a new sentence:  
"The governor shall designate \_\_\_\_\_ chairman  
of each regional board."

Explanation: As Representative Gardiner explained, the governor should have more control over who sits on the Master Board. The Committee might also consider adding a state residency requirement to assure that the board members are familiar with the region. Another problem, one I did not address in my oral testimony, is that board members are selected before boundaries are established. See p.2, lines 4-8. It will be difficult to assess the knowledge that candidates have of the regions until the boundaries are set.

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"the classifications may be made on a regional  
basis, and fish or game may be classified in  
more than one category;"

Explanation: A certain fish may be a sport fish in one region and a subsistence fish in another. The same goes for game. Therefore, duplicate and regionalized classifications should be encouraged.

3. p.3, line 11. After "state," delete:  
"exercising predation control measures  
considered necessary to the resources of  
the state".

Explanation: Although I did not testify on this proposed change, it seems that predation control might be more effective on the regional level. Such controls are rarely imposed state-wide. The recently announced wolf kill which the Commissioner, on behalf of the Game Board, has authorized to protect subsistence hunting of moose is a good example of a decision better made on a regional level.

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5. p.3, lines 21-22. This subsection (b) needs to be clarified. I don't know what is meant by "additional qualifications . . . for gear licenses."
6. p.3, line 26. After "allowed;" insert:  
"however, this paragraph does not apply to permits issued or transferred under ch. 43 of this title."

Explanation: This language is in the present law (AS 16.05.251 (a) (12)) and excludes the limited entry permit system from the Board of Fisheries' authority. Unless a policy decision is made to allow the new Master Board to regulate limited entry permits, this language should be inserted.

7. p.3, line 29. Add a new subsection (9) and renumber accordingly:  
"(9) setting apart fish and game reserve areas, refuges, and sanctuaries in the waters or on the lands of the state over which it has jurisdiction, subject to the approval of the legislature."

Explanation: Present law gives the Fisheries and Game Boards the authority to set apart reserve areas, etc. AS 16.05.251 (a) (1) and .255 (a) (1). There is no reason not to grant the power here. Consideration should be given, however, to obtaining input from the appropriate regional board before such a reserve or refuge is created.

8. p.3, line 29. Add a new subsection (10) and number accordingly:  
"(10) establishment of marking and identification requirements for means used in pursuit, capture and transport of fish and game."

Explanation: This is currently a responsibility of the Board of Fisheries for fish. Statewide uniformity in marking of harvested fish and game certainly makes sense, so the Master Board should have this authority for fish and game both.

9. p.4, line 5. Delete "if" and insert:  
"for the following reasons. The board may make no decision amending or vetoing any regional board regulation unless the board's action is based upon specific written findings of fact and a written statement of the reasons for the action."

Explanation: This language is based on similar language regarding subsistence hunting zones. AS 16.05.257 (i) (1978 Supp.). It is good policy to require written decisions so people know the basis of those decisions.

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Explanation: The phrase is redundant. See p.4, line 4.

11. p.4, line 21. Before "fish and game" add:  
"the taking of"

Explanation: The subsection is taken from existing law except that the above language was dropped. AS 16.05.251 (a) (2). Presumably this was only a drafting or typographical error.

12. p.4, line 28. Add a new subsection (5):  
"(5) other purposes provided by law."

Explanation: The four responsibilities listed here are not exhaustive. Where other duties appear in the law, the boards should have the regulatory authority to carry them out. Examples of other duties are at p.6, lines 17 and 19 (subsistence hunting zones); p.8, line 9 (advisory committees); and p.12, line 10 (regulating public nuisances).

13. p.4, line 28. Add a new subsection (b):  
"(b) exercise predation control measures considered necessary to the resources of the region."

Explanation: See amendment #3.

14. p.5, lines 4 and 12. Delete "the" and insert "each regional".

Explanation: As I pointed out in my testimony, it is not clear whether the Master Board or the regional boards have authority to implement the subsistence preference. I have proposed that it be the regional boards for each region. The Master Board would still retain a veto power. See p.4, lines 3-16. However, the important point is that it be clear which board is being referred to.

15. p.5, line 19. Add a new subsection (f) as follows:  
"(f) Regulations adopted by regional boards are of general application."

Explanation: In order to be a binding regulation which appears in the Alaska Administrative Code, the regulation must be of "general application". Although these regulations apply only to activities within the region, they must be considered "of general application" in order to be enforceable. See AS 44.62.640 (a) (2).

16. p.5, line 19. Add a new subsection (g) as follows:

"(g) Two or more regional boards may adopt joint and uniform regulations relating to fish or game populations which migrate between or among those regions."

Explanation: On p.4, lines 8-12, the Master Board may veto or amend regulations to establish uniformity of regulation for migrating species. However, there is no affirmative grant of power to encourage inter-regional management plans. Cooperation among regional boards should be encouraged.

17. p.5, line 23. After "regulations," add:  
"affecting species migrating between or among those regions".

Explanation: The Master Board authority to veto conflicting regulations is limited to species migrating between or among regions. See p.4, lines 9-10. Therefore, to be consistent it should be only those conflicts which are left for resolution by the Master Board.

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Explanation: For clarity. No regional board should be able to change the boundaries of an area within another region.

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"within the region represented by that board".

Explanation: If regional boards are to have the authority to create advisory committees, that authority should be limited to places within the appropriate region. This was presumably a drafting oversight.

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"regional"

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22. p.10, lines 9-10. Delete "consider" and insert:  
"review"  
and before the word "before" insert:  
"pursuant to AS 16.05.256 (b)"

Explanation: This section should not be read to grant a new veto over regional regulations which is separate from that in section 256 (b) - p.4, lines 3-16. The amendments will clarify the veto power.

23. p.13, line 2. I suggest the regional board with responsibility for Nunivak Island should have the responsibility for musk oxen.
24. p.13, lines 23-24. The amendment proposed there is not necessary. It was already adopted as a part of Chapter 151, SLA 1978. See AS 16.05.940 (17) (1978 Supp.).
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"to the appropriate regional board or"

Explanation: This section deals with waste of herring while harvesting roe. Since the problem occurs only in certain regions, those regional boards may be best able to solve the problem. Another alternative is to grant the authority to the regional boards in the first place.

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Explanation: The regional boards should have some say on the construction of fish hatcheries in their regions.

27. p.17, line 14. Add a new section, as follows:  
"Sec.51. Effective Date. This Act is effective \_\_\_\_\_."

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# UNITED FISHERMEN OF ALASKA

MAILING ADDRESS & OFFICE  
197 SOUTH FRANKLIN ST  
JUNEAU ALASKA 99801  
907 586 2820

TO: HOUSE RESOURCES COMMITTEE  
FROM: SHARI GROSS  
DATE: MARCH 6, 1979  
RE: HB 193 - FISH AND GAME MANAGEMENT

The following are proposed changes in HB 193. Since biological considerations are of paramount importance to fishermen, and since this legislation provides no overall coordinated policies for the state, we advocate that provisions be made for a comprehensive management plan established by the master board. The Regional Boards would have to follow management schemes in conformity to the comprehensive state plan.

1. page 2, line 13. Change "five" to "seven"

Explanation: If Regional Boards are to have management responsibilities for all user groups, a five person board from the large-sized regions being considered does not appear adequate.

2. page 2, line 14. Add a new sentence: "The Governor shall designate the chairman of each regional board."

Explanation: The Governor should have more control over representation on and directions given by the Regional Boards.

3. page 2, line 15. After "be" add: "a resident of and"

Explanation: Nothing in the bill now requires that members of the regional boards be residents of the regions which they would be representing.

4. page 2., line 17. delete (b) and add;  
"The Governor shall appoint a seven person master board consisting of one person from each region, but none of whom are members of the regional boards."

Explanation: One of the main concerns with the regional management system is that local political pressures will circumvent good biological decisions. By putting some distance between membership on the regional and master boards, this concern may be somewhat alleviated. A second purpose to this amendment is that persons serving as chairmen of regional boards and also as members of the master board would be tied up in meetings throughout most, if not all, of the year.

UFA AMENDMENTS

page 2

5. page 2, line 21. after "of" add: "the master board and the"

Explanation: no provision regarding length of terms for the master board is included in the bill

6. p. 2, line 22. Change "two-year," to "four year" with initial appointments staggered accordingly.

Explanation: A two year term is not long enough to allow for the depth of experience and knowledge required to adequately serve a region on a management basis.

7. p. 5 line 22, delete between"

Explanation: the words "between" and "among" are redundant


The final amendment which the UFA advocates requires drafting of a section (4) to be added on page 4 under powers of the master board. We believe there should be a provision for appeal of regional management council decisions by users from within a region beyond the three specified provisions given in HB 193. Perhaps a system of petitions for appeal should be considered. If added, provision would also have to be included on page 5 within the section dealing with "Conflicts".

LAW OFFICES OF  
ALASKA LEGAL SERVICES CORPORATION

105 SOUTH FRANKLIN STREET  
JUNEAU, ALASKA 99801

TELEPHONE 586-6425

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HB 193

2834955

Allen Shudara  
Wagner

Cooke Inlet Fishermen's Council  
March 10 voted to support 193  
with these chgs

1. Chg sec 16.05 245 to read  
reg. board consist of 7 members
2. regional shall be representative  
of all user groups - sport fishing,  
trappers, guides, hunters, com-  
\* fishermen, subsistence users
3. reg. board members be residents  
of region they represent
4. Chg 16.05.248 to read  
members of reg board alternate  
4 yrs terms
5. Creation of a appeals system  
whereby a regional board can  
appeal to state board in case  
of highly controversial issue  
which management is  
unable to solve
- 6.

6. reg. brd given authority  
to limit boat hull length.

- \* com fisheries is a wide scope  
category & comprises
- a. salmon fish - gill & seine
  - b. shellfish - trawl & pot
  - c. bottomfish trawl - longline

7. approach for adv. comm.  
within regions

- a) determine area encompass<sup>ed</sup>  
by com
- b) determine no. of people
- c) set up proper guidelines
- d) adequate allocation of  
funds for adv comm to  
function i.e. travel.

STATE OF ALASKA  
THE LEGISLATURE

POUCH - STATE CAPITOL  
JUNEAU ALASKA 99801  
907-586-1500

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

February 21, 1979

SUBJECT: Regional Fish and Game Boards:  
(HB 193)

TO: House Resources Committee

FROM: Kenneth E. Vassar, Legislative Counsel *KEV*

You have requested a suggestion for language which would establish all land on the Alaska Peninsula, Aleutian Chain and Pribilof Islands west of a line extending south from Cape Kumlik and all of the Bering sea as a separate region for the purposes of House Bill 193 and which would establish Kodiak as another separate region. In accordance with your request, I would suggest the following:

Page 1, line 25

Delete all material and insert the following:

(1) All land on the Alaska Peninsula, Aleutian Chain and Pribilof Islands west of a line extending south from Cape Kumlik and the Bering Sea;

Page 2, line 4

Insert the following:

(8) Kodiak.

KEV:nem

*Diann* 

*Alvin may want to add Kenai area to this new Kodiak region*

HOUSE BILL NO. 304  
SUGGESTED REVISIONS  
REAL ALASKA COALITION

HB304

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For an Act entitled: "An Act establishing Fish and Game Resource Regions, Local Fish and Game Committees, and Regional Fish and Game Council; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Sec. 1. INTENT. The legislature finds that the proper regulation, protection, and conservation of fish and wildlife and the continuation of the unique lifestyle of Alaska residents require that an administrative structure be established for the purpose of enabling people with personal knowledge of local conditions and requirements to have a more meaningful advisory role in the management of fish and wildlife in Alaska.

\* Sec. 2. AS 16.05 is amended by adding new sections to read:

Sec. 16.05.222. FISH AND GAME RESOURCE REGIONS.

For the purpose of the conservation and management of the fish and wildlife resources of the state, there are created five fish and game resource regions, the exact boundaries of which must be established by the Board of Fisheries and the Board of Game, acting jointly.

(Sec. 16.05.223. LOCAL FISH AND GAME COMMITTEES has been deleted totally.)

Sec. 16.05.224. REGIONAL FISH AND GAME COUNCILS. (a) The Board of Fisheries and the Board of Game, acting jointly, shall establish a regional fish and game council within each fish and

attn: \* is where a revision was made;  
some revisions were 1 word whereas  
others were (1) sentences or sections

1 game resource region, composed of the chairpersons of the  
2 local fish and game committees within its region.

3 (b) The Boards of Fish and Game shall assign a coordinator  
4 to each region to distribute all relevant support data and  
5 coordinate activities of Regional Council and Land Advisory  
6 Committees and attend all Fish and Game Board hearings on  
7 behalf of their respective regions.

8 (c) Each regional fish and game council may upon agreement  
9 of the majority of the members and approval of the Boards of  
10 Fisheries and Game:

11 (1) hold public meeting on fish and wildlife matters;  
12 (2) review, make recommendations, and assist the  
13 department, in consultation with its local fish and game com-  
14 mittees and appropriate federal agencies, in developing plans  
15 for the conservations, regulation, management, and use of the  
16 fish and wildlife resources within its region.

17 (3) perform other duties which may be specified by  
18 the boards by regulation.

19 (d) The regional fish and game councils may present recom-  
20 mendations concerning the conservation, regulation, management,  
21 and use of fish and wildlife resources within their respective  
22 regions, and the evidence upon which the recommendations are  
23 based, to the local advisory committees during the course of  
24 their administrative proceedings. The committee, individually  
25 or jointly, may choose not to follow any such recommendation  
which it is determined during the administrative proceedings  
is not supported by substantial evidence, violates recognized  
principles of fish and wildlife conservation, or would be

1 inconsistent with the constitution or the laws of the State  
of Alaska or the United States.

2  
3 \* (11) → \* Sec. 4. IMPLEMENTATION. (a) In view of present state  
4 fiscal constraints, the Board of Fisheries, Board of Game,  
5 and the department shall implement AS 16.05.223 and 16.05.224,  
6 enacted in sec. 2 of this Act, within the fish and game re-  
7 source regions established by AS 16.05.222, also enacted in  
8 sec. 2 of this Act, in accordance with the following schedule,  
9 measured from the effective date of the Act:

10 (1) no less than one region within one year;

11 (2) no less than three additional regions within  
12 two years; and

13 (3) all regions within three years.

14 (b) During the implementation period stated in (a) of  
15 this section, all existing local advisory committees in other  
16 regions shall continue to function under the present regulations.

17 \* (12) \* Sec. 5. CONSTRUCTION. If any provision of this Act is  
18 incompatible with AS 16.05.260, the provision of this Act  
19 governs.

20 \* (13) \* ~~Sec. 7. Sec. 6 of this Act takes effect three years after  
21 the effective date of the remaining sections of this Act.  
22 The remaining sections of this Act take effect immediately  
23 in accordance with AS 01/10.070(c).~~

EXPLANATION OF THE REVISIONS TO HOUSE BILL 304

(Note: All references to lines are from original HB-304.)

1. Line 12, There is no reason to distinguish between rural and other Alaska residents.
2. Line 15, The word advisory was added to better reflect the role of the public.
3. Line 18, "and development" was deleted because it was not considered appropriate to develop fish and game.
4. Line 19 and 20, The number of regions was revised to conform to the existing five game management regions. Actually the number of regions should be left up to the Boards so the best boundaries can be drawn to allow management of the resources of game, sport, and commercial fish. These boundaries may not be the same for basic management reasons. In fact, at present, there are three separate systems drawn by ADF&G for management.
5. Line 21 of page 1 and Line 1 - 28 of page 2, Since the boundaries are to be established by the Boards all area definition has been omitted.
6. Line 29 of page 2, Lines 1 - 29 of page 3, and Line 1 - 2 of page 4, The existing advisory committee system should remain as detailed in AS 16.05.260. The Boards have authority to deal with advisory committees now and will be making changes in their joint meeting of March 1979.
7. Line 8 - 11 of page 4, Paragraph (b) was deleted and new wording was added to allow for a coordinator in each region as determined by the Boards. We feel this may be the single most important factor to permit better local input to the Fish and Game regulatory system.
8. Line 12 of page 4, To better control what and when the Regional Councils meet, etc., we believe the Boards shall be given an oversight authority.
9. Line 18 - 25 of page 4, Since the regulatory powers of the councils are deleted, this wording is not needed. These councils are advisory only and should serve to advise and educate the local advisory committees.
10. Line 2 - 3 of page 5, As the councils are to serve the advisory committees, it was necessary to revise this wording.

11. Line 10 - 16 of page 5, Paragraph (e) is no longer required since the Councils are to serve the advisory committees.

12. Line 3 - 3 of page 6, This language concerns local advisory committees. Since no change is recommended in the existing system, Sec. 6 and Sec. 7 are not required.

The following motions were considered by the Southeast Interim Regional Advisory Committee at their March 9, 1979, meeting in Juneau, concerning HB 304. The motions were made to strengthen the bill and the power of the existing local Advisory Committees.

MOTION: To amend Sec. 16.05.223. LOCAL FISH AND GAME COMMITTEES. (d) to read:

Each committee shall hold public meetings on fish and wildlife matters, review regulatory proposals, (MAY) shall make recommendations to its regional fish and game council, the Board of Fisheries, and the Board of Game, and (MAY) shall participate in the review and development of management plans for the conservation and use of fish and wildlife resources within its region. If a regional council, the Board of Fisheries, or the Board of Game chooses not to follow a committee recommendation, that council or board shall inform the committee which made the recommendation of its reasons for not following the recommendation.

MOTION: To amend Sec. 16.05.224. REGIONAL FISH AND GAME COUNCILS. (a) to read:

The Board of Fisheries and the Board of Game, acting jointly, shall establish a regional fish and game council within each fish and game resource region, composed of the chairpersons or designee of the local fish and game committees within its region.

MOTION: To delete the present wording of Sec. 16.05.224. REGIONAL FISH AND GAME COUNCILS. (e) and replace with alternate wording reading:

Each region shall set forth regulations for subsistence use to conserve and manage their own resources in cooperation with the Department of Fish and Game.

MOTION: To add new wording reading Sec. 16.04.224. REGIONAL FISH AND GAME COUNCILS. (f):

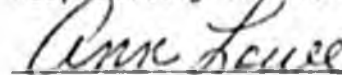
Any Advisory Committee shall have the power of emergency closure of a set area within the boundaries if there is no objection from any other Advisory Committee within the region. In the case of any objection, the majority of participating Advisory Committees will decide.

MOTION: To amend Sec. 4. IMPLEMENTATION. (a) to read:

(IN VIEW OF PRESENT STATE FISCAL CONSTRAINTS,) the Board of Fisheries, Board of Game, and the Department shall implement AS 16.05.223 and 16.05.224, enacted in sec. 2 of this Act, within the fish and game resource regions established by AS 16.05.222, also enacted in sec. 2 of this Act, in accordance with the following schedule, measured from the effective date of this Act:

- AND)
- (1) (NO LESS THAN ONE REGION) all regions within one year;
  - (2) (NO LESS THAN THREE ADDITIONAL REGIONS WITHIN TWO YEARS:
  - (3) (ALL REGIONS WITHIN THREE YEARS.)

Respectfully submitted by:



Ann Lowe, Chairman  
Southeast Interim Regional Advisory Council

A M E N D M E N T

Offered in the HOUSE

By Gardiner

TO: CS FOR HOUSE BILL NO. 193

Page 2, line 2:

Delete "and Cook Inlet" and insert in its place "Cook Inlet, and Shelikof Strait"

Page 2, line 3:

Delete "Cape Douglas at the base of" and insert in its place "Portage Bay on"

Page 2, line 4:

After "including" insert "Trinity Islands and"

Delete "Shuyak Island" and insert in its place "Trinity Islands"

Page 2, lines 7 - 19:

Delete all material and insert the following:

(3) Western Alaska: The Alaska Peninsula westward from Portage Bay; Chirikof and Shumagin Islands, and all other adjacent offshore islands; the Aleutian Islands and the Pribilof Islands; the area northward and northwestward from the King Salmon River drainage, including all land drained by water flowing into Bristol Bay, the land within the boundaries of the Calista Regional Corporation; Nunivak and St. Matthew Islands, and all other islands along the coast; and the adjacent coastal water seaward to the limit of the state's jurisdiction.

Renumber following paragraphs accordingly.

PAGE 1, LINE 22

Any regions established for the purpose of fish and game management and public input should be left largely to the discretion of the Dept. and the Board of Fish and Board of Game rather than the legislature.

PAGE 2, LINE 9

Two boards serve our purposes much better than one as has been recently demonstrated. Just 4 years ago we decisively concluded to separate the boards. That decision has served us well.

PAGE 3, LINE 12

Administrative appointment of, in this case, 35 members to regional boards places an extremely weighty political finger on the scales. This could lead to abrupt changes, thus encouraging confusion and lack of continuity with changes in administration, as well as an undue burden on the Governor and legislature.

LINE 17

Would ensure that regional advocacy carry through to the master boards - a decided disadvantage in light of the overall responsibility and universal oversight expected of the master boards.

LINE 21

The membership terms would tend to prevent members from gaining the necessary knowledge to make reasonable decisions in light of the short 2 year term.

LINE 29

The master boards should be the only boards empowered to adopt or reject regulations. That covers all of pages 3, 4, and most of page 5.

PAGE 5, LINE 10-----

Providing legal assistance to a total of 7 or 8 boards meeting some 500 - 600 days would be fiscally irresponsible.

PAGE 6, LINE 6 THROUGH LINE 7 ON PAGE 8

Delete - some reason - (master boards should make decisions)

PAGE 8, LINE 9

This would tend to turn the local committees into puppets of the regional board, with the regional boards designating proposals.

The biggest disadvantage to this entire section however, is that it would restrict local input and prevent local advisory committees from ever dealing directly with the master boards. This would restrict rather than improve local input.

PAGE 9, LINE 2

Places biological decisions directly in the political arena - a decided disadvantage

LINE 24

Fiscally irresponsible, could end up with a full-time payroll of 35 persons, plus their travel expenses

PAGE 11, LINE 25

Goes beyond the necessary scope of this legislation


PAGE 12 THROUGH PAGE 17

Primarily refers to technical changes, to which we have already objected

CONCLUSION: In its present form H.B. 193 is unacceptable. Additionally it would be impractical to try to modify this bill in such a way as to make it amendable to the purposes of ensuring local input and proper fish and game management.

LAW OFFICES OF  
ALASKA LEGAL SERVICES CORPORATION  
188 SOUTH FRANKLIN STREET  
JUNEAU, ALASKA 99801  
TELEPHONE 586-6425

M E M O R A N D U M

TO: House Resources Committee  
FROM: Don Clocksin   
DATE: February 26, 1979  
SUBJECT: HB 193 - Fish and Game Management

The following are proposed changes in HB 193. This follows up my oral testimony of February 22.

1. p.2, line 14. Add a new sentence:  
"The governor shall designate the chairman of each regional board."

Explanation: As Representative Gardiner explained, the governor should have more control over who sits on the Master Board. The Committee might also consider adding a state residency requirement to assure that the board members are familiar with the region. Another problem, one I did not address in my oral testimony, is that board members are selected before boundaries are established. See p.2, lines 4-8. It will be difficult to assess the knowledge that candidates have of the regions until the boundaries are set.

2. p.3, line 6. After "purposes;" add:  
"the classifications may be made on a regional basis, and fish or game may be classified in more than one category;"

Explanation: A certain fish may be a sport fish in one region and a subsistence fish in another. The same goes for game. Therefore, duplicate and regionalized classifications should be encouraged.

3. p.3, line 11. After "state," delete:  
"exercising predation control measures considered necessary to the resources of the state".

Explanation: Although I did not testify on this proposed change, it seems that predation control might be more effective on the regional level. Such controls are rarely imposed state-wide. The recently announced wolf kill which the Commissioner, on behalf of the Game Board, has authorized to protect subsistence hunting of moose is a good example of a decision better made on a regional level.

4. p.3, line 20. The term "native or exotic fish or game" should be defined.
5. p.3, lines 21-22. This subsection (b) needs to be clarified. I don't know what is meant by "additional qualifications . . . for gear licenses."
6. p.3, line 26. After "allowed;" insert:  
"however, this paragraph does not apply to permits issued or transferred under ch. 43 of this title."

Explanation: This language is in the present law (AS 16.05.251 (a) (12) and excludes the limited entry permit system from the Board of Fisheries' authority. Unless a policy decision is made to allow the new Master Board to regulate limited entry permits, this language should be inserted.

7. p.3, line 29. Add a new subsection (9) and renumber accordingly:  
"(9) setting apart fish and game reserve areas, refuges, and sanctuaries in the waters or on the lands of the state over which it has jurisdiction, subject to the approval of the legislature."

Explanation: Present law gives the Fisheries and Game Boards the authority to set apart reserve areas, etc. AS 16.05.251 (a) (1) and .255 (a) (1). There is no reason not to grant the power here. Consideration should be given, however, to obtaining input from the appropriate regional board before such a reserve or refuge is created.

8. p.3, line 29. Add a new subsection (10) and number accordingly:  
"(10) establishment of marking and identification requirements for means used in pursuit, capture and transport of fish and game."

Explanation: This is currently a responsibility of the Board of Fisheries for fish. Statewide uniformity in marking of harvested fish and game certainly makes sense, so the Master Board should have this authority for fish and game both.

9. p.4, line 5. Delete "if" and insert:  
"for the following reasons. The board may make no decision amending or vetoing any regional board regulation unless the board's action is based upon specific written findings of fact and a written statement of the reasons for the action."

Explanation: This language is based on similar language regarding subsistence hunting zones. AS 16.05.257 (i) (1978 Supp.). It is good policy to require written decisions so people know the basis of those decisions.

10. p.4, line 15. After "section" delete the rest of the sentence.

Explanation: The phrase is redundant. See p.4, line 4.

11. p.4, line 21. Before "fish and game" add:  
"the taking of"

Explanation: The subsection is taken from existing law except that the above language was dropped. AS 16.05.251 (a) (2). Presumably this was only a drafting or typographical error.

12. p.4, line 28. Add a new subsection (5):  
"(5) other purposes provided by law."

Explanation: The four responsibilities listed here are not exhaustive. Where other duties appear in the law, the boards should have the regulatory authority to carry them out. Examples of other duties are at p.6, lines 17 and 19 (subsistence hunting zones); p.8, line 9 (advisory committees); and p.12, line 10 (regulating public nuisances).

13. p.4, line 28. Add a new subsection (b):  
"(b) exercise predation control measures considered necessary to the resources of the region."

Explanation: See amendment #3.

14. p.5, lines 4 and 12. Delete "the" and insert "each regional".

Explanation: As I pointed out in my testimony, it is not clear whether the Master Board or the regional boards have authority to implement the subsistence preference. I have proposed that it be the regional boards for each region. The Master Board would still retain a veto power. See p.4, lines 3-16. However, the important point is that it be clear which board is being referred to.

15. p.5, line 19. Add a new subsection (f) as follows:  
"(f) Regulations adopted by regional boards are of general application."

Explanation: In order to be a binding regulation which appears in the Alaska Administrative Code, the regulation must be of "general application". Although these regulations apply only to activities within the region, they must be considered "of general application" in order to be enforceable. See AS 44.62.640 (a) (2).

16. p.5, line 19. Add a new subsection (g) as follows:  
"(g) Two or more regional boards may adopt joint and uniform regulations relating to fish or game populations which migrate between or among those regions."

Explanation: On p.4, lines 8-12, the Master Board may veto or amend regulations to establish uniformity of regulation for migrating species. However, there is no affirmative grant of power to encourage inter-regional management plans. Cooperation among regional boards should be encouraged.

17. p.5, line 23. After "regulations;" add:  
"affecting species migrating between or among those regions".

Explanation: The Master Board authority to veto conflicting regulations is limited to species migrating between or among regions. See p.4, lines 9-10. Therefore, to be consistent it should be only those conflicts which are left for resolution by the Master Board.

18. p.7, line 21. Change "the" to "that".

Explanation: For clarity. No regional board should be able to change the boundaries of an area within another region.

19. p.8, line 12. Delete "in the state designated by the individual boards: and insert:  
"within the region represented by that board".

Explanation: If regional boards are to have the authority to create advisory committees, that authority should be limited to places within the appropriate region. This was presumably a drafting oversight.

20. p.8, lines 14 and 28. Before "boards" insert:  
"regional"

Explanation: See amendment #14. It must be made clear which boards have the powers granted here. On line 28, it is possible that the Master Board should establish procedure for advisory committee closures. Once again, the important thing is to make it clear.

21. p.9, line 6. Change "of" to "on".

Explanation: Typographical error.

22. p.10, lines 9-10. Delete "consider" and insert:  
"review"  
and before the word "before" insert:  
"pursuant to AS 16.05.256 (b)"

Explanation: This section should not be read to grant a new veto over regional regulations which is separate from that in section 256 (b) - p.4, lines 3-16. The amendments will clarify the veto power.

23. p.13, line 2. I suggest the regional board with responsibility for Nunivak Island should have the responsibility for musk oxen.
24. p.13, lines 23-24. The amendment proposed there is not necessary. It was already adopted as a part of Chapter 151, SLA 1978. See AS 16.05.940 (17) (1978 Supp.).
25. p.14, line 12. After "section" insert"  
"to the appropriate regional board or"

Explanation: This section deals with waste of herring while harvesting roe. Since the problem occurs only in certain regions, those regional boards may be best able to solve the problem. Another alternative is to grant the authority to the regional boards in the first place.

26. p.15, line 11. After "16.10.470.", insert a new sentence as follows:  
"However, no permit for the construction or operation of a salmon hatchery may be issued without advance notice to the appropriate regional board."

Explanation: The regional boards should have some say on the construction of fish hatcheries in their regions.

27. p.17, line 14. Add a new section, as follows:  
"Sec.51. Effective Date. This Act is effective \_\_\_\_\_."

Explanation: Although I don't suggest a specific effective date, one should be made. First, section 226(b) of this bill (p.2, lines 4-8) requires that boundaries be set within six months after board members are appointed. Second, the subsistence legislation from last year was not implemented as quickly as it could have been. Apparently, almost no action was taken by the department until the October effective date. Therefore, I recommend an immediate effective date for some portions of the bill (membership and boundaries) and some strong encouragement not to unnecessarily delay the implementation of this new system.

STATE OF ALASKA  
THE LEGISLATURE

POUCH Y STATE CAPITOL  
JUNEAU ALASKA 99811  
907 465 3800

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

February 21, 1979

SUBJECT: Regional Fish and Game Boards:  
(HB 193)

TO: House Resources Committee

FROM: Kenneth E. Vassar, Legislative Counsel *KEV*

You have requested a suggestion for language which would establish all land on the Alaska Peninsula, Aleutian Chain and Pribilof Islands west of a line extending south from Cape Kumlik and all of the Bering sea as a separate region for the purposes of House Bill 193 and which would establish Kodiak as another separate region. In accordance with your request, I would suggest the following:

Page 1, line 25

Delete all material and insert the following:

(1) All land on the Alaska Peninsula, Aleutian Chain and Pribilof Islands west of a line extending south from Cape Kumlik and the Bering Sea;

Page 2, line 4

Insert the following:

(8) Kodiak.

KEV:nem

# Cook Inlet Fishermen's Council

## Position on HB 193

(Telephoned in by Lottie Edelman 3/10/79)

The Cook Inlet Fishermen's Council approves the concept of HB 193 with the following amendments:

- The regional boards shall be made up of residents of the region.
- Regional bds. shall consist of 7 members with terms of 4 years, alternating.
- A system for appeals from Advisory committees to the regional bd. and from regional bds. to the master bd. shall be set up in the bill.
- Regional bds. shall be given authority to limit keel length of boats if HB 1 passes.
- Local advisory committees shall be upgraded.
- The regional boards shall be representative of all user groups (sport fish, commercial fin fish, commercial shell fish, subsistence, guides, hunters, and trappers).

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- Local advisory committees shall be upgraded.
- The regional boards shall be representative of all user groups (sport fish, commercial fin fish, commercial shell fish, subsistence, guides, hunters, and trappers).

Testimony on  
HB 193

# The REAL Alaska Coalition

## Headquarters Office

P O Box 73478  
Fairbanks, Alaska 99707  
(907) 479-3367  
(907) 479-5388

Juneau, Alaska  
Anchorage, Alaska

## Member Groups

Alaska Chapter Safari Club  
International (Anchorage)  
Alaska Fur Trappers Association  
(Tok)  
Alaska Gun Collectors (Anchorage)  
Alaska Professional Hunters  
Association (Anchorage)  
Alaska Rifle Club (Anchorage)  
Alaska Sports & Wildlife Club  
(Ketchikan)  
Alaska State Rifle & Pistol  
Association (Anchorage)  
Alaska Waterfowl Association  
(Anchorage)  
Alaska Wildlife Federation and  
Sportsmen's Council  
Alaskan Bowhunters Association  
(Soldotna)  
Baranof Pistol & Rifle Club (Sitka)  
Chena River Sports Club  
(Fairbanks)  
Chitna Dipnetters (Fairbanks)  
Coalition of Interior Alaska  
Duckmen (Fairbanks)  
College Junior Rifle Club  
Eagle River Sportsmen Preservation  
Association  
Easement Defense Fund  
(Anchorage)  
Interior Alaska Trappers  
Association (Fairbanks)  
Interior Wildlife Association of  
Alaska (Fairbanks)  
Isaac Walton League (Anchorage)  
Juneau Rifle & Pistol Association  
Kodiak Rifle & Pistol  
Matanuska Valley Sportsmen  
Association (Palmer)  
Moose Pass Sportsmen  
Association  
Nome Sportsmen Club  
Old Sitka Trap Club  
Petersburg Rod & Gun Club  
Sitka Sportsmen Association  
Six Shooter Gun Club (Kenai)  
TVS Rifle & Pistol Club (Fairbanks)  
Tanana Valley Sportsmen  
Association (Fairbanks)  
Territorial Sportsmen (Juneau)  
Totem Shooters (Eagle River)  
Upper Kuskokwim Sportsmen  
Association (McGrath)

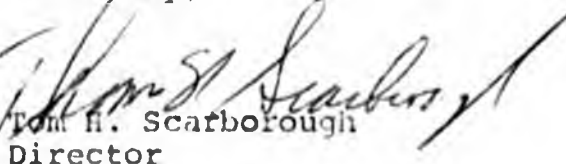
March 7, 1979

Representative Alvin Osterback  
Pouch V  
Juneau, Alaska 99811

Dear Representative Osterback:

Enclosed for the record is my testimony for House  
Bills 193 and 304 concerning Regional Boards.  
I look forward to working with your committee to  
obtain acceptable legislation for all parties concerned.

Sincerely,

  
Tom H. Scarborough  
Director

Enclosure

cc: Rep. Bill Miles  
Rep. Fred Zharoff  
Rep. Patrick Carney  
Rep. Samuel Cotten

Rep. John Fuller  
Rep. C. V. Chatterton  
Rep. Richard Eliason  
Rep. Richard Halford

THS/pjb

TESTIMONY ON HOUSE BILL 304 AND HOUSE BILL 193

MARCH 6, 1979

TOM SCARBOROUGH, EXECUTIVE DIRECTOR

REPRESENTING ALASKA WILDLIFE FEDERATION AND SPORTSMEN'S COUNCIL, INC.

Alaska Wildlife Federation and Sportmen's Council is a statewide organization representing recreational and sportmen interests. It is also affiliated with the National Wildlife Federation and has closely aligned views on the subject of Regional Control of Fish and Game Management.

I have reviewed both House Bill - 304 and House Bill - 193, which are bills on Regional Boards, and selected 304 as the most appropriate vehicle to use for markup. Alaska Wildlife and Sportmen's Council favors the regional concept that I will discuss in detail. We are opposed to a system which grants regulatory power to a Regional Board or Council. We favor a concept which will upgrade the local advisory system thereby allowing better input and communication between the public and the Boards of Fish and Game.

Essential in this concept is an advisory committee coordinated for each of the regions as defined jointly by the Boards of Fish and Game. We recommend these advisors work directly for the Boards and not for the Commissioner of Alaska Department of Fish and Game.

Secondly, we would like to see the chairmen of the local advisory committees meet at least twice a year to discuss mutual interest within their region. This would then form a line of communication not presently in existence. This group of local committee chairmen could be called a Regional Council. The Council should not be required to review or draft proposals, but should only function to better inform the local committees.

TESTIMONY ON HOUSE BILL 304 AND HOUSE BILL 193

MARCH 6, 1979

TOM SCARBOROUGH, EXECUTIVE DIRECTOR

REPRESENTING ALASKA WILDLIFE FEDERATION AND SPORTSMEN'S COUNCIL, INC.

I will provide the committee with a suggested amended review of 304 to insert in the record which contains the concepts I have previously given in this testimony.

THS/pjb

# The REAL Alaska Coalition

## Headquarters Office

P. O. Box 73478  
Fairbanks, Alaska 99707  
(907) 479-3367  
(907) 479-5388

Juneau, Alaska  
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Alaska Rifle Club (Anchorage)  
Alaska Sports & Wildlife Club  
(Ketchikan)  
Alaska State Rifle & Pistol  
Association (Anchorage)  
Alaska Waterfowl Association  
(Anchorage)  
Alaska Wildlife Federation and  
Sportsmen's Council  
Alaskan Bowhunters Association  
(Soldotna)  
Baranof Pistol & Rifle Club (Sitka)  
Chena River Sports Club  
(Fairbanks)  
Chitina Dismanters (Fairbanks)  
Coalition of Interior Alaska  
Outdoorsmen (Fairbanks)  
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Isaac Walton League (Anchorage)  
Juneau Rifle & Pistol Association  
Kodiak Rifle & Pistol  
Matanuska Valley Sportsmen  
Association (Palmer)  
Moose Pass Sportsmen  
Association  
Nome Sportsmen Club  
Old Sitka Trap Club  
Petersburg Rod & Gun Club  
Sitka Sportsmen Association  
Sno Shoe Gun Club (Kenai)  
TVS Rifle & Pistol Club (Fairbanks)  
Tanana Valley Sportsmen  
Association (Fairbanks)  
Territorial Sportsmen (Juneau)  
Totem Shooters (Eagle River)  
Upper Kuskokwim Sportsmen  
Association (McGrath)

## POSITION STATEMENT "REGIONAL SYSTEMS"

Sportsmen, trappers, guides & others who live in wilderness Alaska have long realized the importance and value of local knowledge and input into the regulatory process of fish and game management.

Our staunch opposition to certain regional board proposals which would create unwieldy and ineffective bureaucrasies, de-centralize state rule-making authority, and dilute direct local input, have often been interpreted as blanket opposition to any "regional system." Such is not the case however, as we are indeed in favor of increasing the efficiency and effectiveness of the local committees and feel a regional system can be designed which will accomplish that goal. We favor, and place a high priority on passage of legislation creating such a system in the first session of the eleventh legislature.

The following brief synopsis of points necessary in an advantageous regional system, and an unacceptable one should already outline our position.

### BASIC CHANGES NEEDED-EFFECTIVE REGIONAL SYSTEM

- 1.) Regions should be created, representatives of local committees should sit on a regional council (or board) to communicate to each other specific local concerns.
- 2.) Professional Assistance - full time regional advisory coordinators should be incorporated, for each region.
- 3.) Financial assistance to provide for transportation costs should be incorporated.
- 4.) The existing local advisory committee system should be used as the foundation upon which to build a more effective system.

### UNACCEPTABLE CONCEPTS

- 1.) AN: de-centralization of master board rule-making authority.
- 2.) Requirements that newly created "regional boards" comprehensively review proposals, or in any way dilute local input.

- 3.) Requirements which combine the two existing master boards.
- 4.) Establishment of systems which will unduly hamper the effectiveness of professional fishery and wildlife managers and likewise impair proper resource management.
- 5.) Creation of administrative or travel systems that are fiscally irresponsible.

TESTIMONY RE: FISH AND GAME REGIONAL SYSTEMS

3/6/79

KEN FANNING

REAL ALASKA COALITION

We favor enacting legislation which will create a "regional system" that will improve local advisory input to the promulgation of fish and game regulations.

We urge your committee to use HB 304 as a markup vehicle to that end.

We wish to clearly define what we feel would provide an effective regional system, and will forward to your committee our complete recommendations for such. We would also like to include in your hearing record our line by line suggested improvements and amendments to HB 304, our comprehensive evaluation of HB 193 and our position statement regarding regional systems.

Basically, we feel a comprehensive overhaul of the existing system, including regionalization, assignment of regional advisory committee coordinators, an improved system of communication and financial assistance to carry out these improvements would be extremely beneficial. We heartily endorse legislation which will accomplish that without creating an unwieldy bureaucratically irresponsible administrative structure.

Our current system is the most publicly oriented fish and game advisory system in the United States. In fact, it is so painstakingly democratic that it taxes the very time frame in which it works.

This is not to say, however, that substantial changes are not necessary in order to improve the effectiveness of that system. Indeed, they are. Through correspondence, personal communication and in response to extensive public hearings in the

KEN FANNING  
TESTIMONY  
3/6/79

past two years, the thirty-nine (39) member groups of the Real Alaska Coalition have thoroughly evaluated alternative systems, and the conclusions reached are contained in our testimony today.

---Rule making authority should be limited to the Master Boards of Fish and Game.

---Chairmen of local committees could and should meet with other chairmen within their regions to discuss mutual and individual areas of concern.

---Input from individuals and local committees should be directed to the Master Boards.

---Professional assistance in the form of regional advisory committee coordinators should be incorporated.

---Let's make any transition in a manner which is fiscally responsive and beneficial to the fish and wildlife resources.

In conclusion, we urge you to use HB 304 as a mark-up vehicle, and we urge you to pass out of committee as expeditiously as possible regional system legislation which meets the criteria we have suggested.

465 4108  
A proposal for The  
Southeast Alaska <sup>Regional</sup> Resources Council

March 7, 1974

Re: Alaska House of Representatives  
Resources Committee  
Introduction.

by Eric Jordan  
Sitka F & G  
Advisory Committee

Having studied 4 proposals before you

1. Cowen Hammond's Bill HB #304
2. Terry Coakley's Bill HB #193
3. A proposal by the Joint Boards of Fish & Game  
to be considered at their meeting March 24-28, 1974.
4. The Sitka Plan

I have concluded that you ~~of~~ will find as  
I have found that no one ~~bill~~ <sup>proposal</sup> is satisfactory  
by itself. So we cannot ~~one~~ <sup>recommend one</sup> unsatisfactory  
proposal over another one when the possibility  
of recommending an approach not presently  
proposed exists would be a real waste of  
your combined experience & knowledge.

I propose that the Southeast Regional Resources Council take a bold and meaningful step and propose a synthesis of the best parts of the various proposals offered.

Here is my recommended synthesis:  
You might consider using it as a model.

### 1. Advisory Committees

The proposal by the Boards of Fish & Game retains community advisory committees which should be a cornerstone of the Alaska Fish & Game Regulatory Process.

I recommend the section on Advisory Committees as proposed by the Joint Boards of Fish & Game be written into the legislation.

## II Regional Councils & Boards

Boundary - I believe Yabuta should decide whether to be in S.E. or South Central.

I hope they will choose to be in S.E.

I recommend Adoption of the Covenants proposal for the S.E. Boundaries.

Composition - 3 of the 4 proposals before you provide for the Regional Councils to be composed of the Chairman or his designee of all the Advisory Committees in the region.

I believe this approach will involve a great expense to bring the people together. The Covenants solution, creating subregions, is not acceptable to me for reasons of travel logistics and costs. I would hope that all communities in S.E. would have an active advisory committee. A quick look at the possibilities

Skagway  
Heines-Quilwan  
Juneau  
Custerwa  
Pelican  
Hoonah  
Tenakee  
Sitka  
Port Alexander  
Yakutat  
Angeon  
Keke  
Peterburg

Wrangell  
P.T. Baker  
Crescent-Manch  
Hydaburg  
Glendon  
Thorne Bay  
Mayer's Church  
Ketchikan  
Metlakatla  
Hydes

shows over 20 communities in S.E. which might be eligible for an Advisory Committee. The logistics & costs of bringing all these people together twice a year would be too great to justify on the basis of coordination & recommendations.

Any Governor's proposal to have the Governor appoint 5 people to the Regional Board, leaves the advisory committees completely unrepresented on the Regional Board.

I recommend a compromise or synthesis. Each Regional Council (Board) consists of 5 (7) members appointed by the Governor, from a list of nominees submitted by the Fishery Advisory Committees in the region, (No advisory

committee may nominate more than two (2) candidates) and confirmed by a majority of the membership of the legislative meeting in joint session.

This proposal would give Advisory committees direct input into who served on the Regional Councils, yet would retain the Governor and Legislature prerogative to make the appointments.

Powers of the Regional Council (Board) after a great deal of thought I have decided that the only way to justify the expense of conducting regional councils (boards) to say nothing of justifying the commitment of time by the regional council members is to grant them regulatory powers. I recommend adoption

of H B 143 version of the division of regulatory powers between the Master and Regional Boards.

I have concluded, based on some experience organizing and working with regional groups that without regulatory powers there will be problems getting the most qualified people to serve on regional councils and problems in achieving quorums.

Staff - I support the funding of Regional Coordinator positions for each region. These people would work directly for the Regional Board in their region or for the Executive Director to the Board of Fish & Game. They would work to coordinate the work of the regions advisory committees and organize meetings of the Regional Council.

## IV Master Boards

I recommend retention of the present  
Master Boards of Fish & Game.

Confirmation-

I would propose that the Governor fill  
any vacancies in these Boards from a list  
of nominees submitted by the Regional Boards,  
subject to confirmation by the legislature.

Powers - I believe HB 193 provides  
the best model for division of powers between  
the Regional & Master Boards however some  
additional language giving the Master Board  
clear authority to amend or veto any regulation  
might be added.

Thank you. Good luck on your  
efforts. I am truly sorry to am unable  
to attend but recent injuries require me  
to spend a great deal of time at home resting.



## *Alaska Conservation Society*

*Incorporated in 1960*

P.O. Box 80192

College Branch, Fairbanks, Alaska 99708

8 March 1979

Hon. Alvin Osterback  
Hon. Bill Miles  
Cochairmen  
House Resources Committee  
Alaska State Legislature  
Juneau 99801

Dear Reps. Osterback and Miles:

At least two bills (HR 193, HR 304) are being considered by your committee as proposals to establish regional fish and game boards. This is very important legislation. We'd like you to know the Alaska Conservation Society's approach to this issue.

We are guided by the thought that the much-needed improvement in local involvement in fish and game regulation must not be carried so far as to jeopardize sound conservation and allocation decisions reflecting the entire citizenry's interests.

We firmly believe that rural people historically have not been heard clearly enough nor paid their share of attention in fish and game regulation making. The increasing vigilance and activity of rural people, plus the State's very wise policy of placing subsistence as the top consumptive use of wildlife, will assure partial correction of that imbalance.

However, the Society feels more is needed. We support 1) the establishment of six or seven regional fish and game boards with coordinative and advisory powers; 2) the appropriation of funds to establish a full-time technical assistant to local advisory committees (one coordinator per region). These positions should not be administered by the Alaska Department of Fish and Game.

Our members feel that with effective operation of regional boards and vigorous support of local advisory committees, the remainder of the present regulatory system can be left intact and will operate satisfactorily.

We want actual regulation-making to remain with Statewide boards. Only in this way, we believe, can the inevitable conflicts among local and regional proposals be ironed out. Also, the expected high emphasis on wildlife use and allocation of harvest which will dominate local and regional concerns, can be put in proper balance with conservation needs by the statewide boards. These boards should incorporate all perspectives on fish and wildlife: subsistence use, recreational use, commercial uses, protection, wildlife watching, and scientific/educational.

March 1979  
Osterback and Miles  
Page Two

We hope your committee will consider these views as it works with the regional boards question this year. We do need a just and fair resolution soon.

Sincerely yours,

*Robert B. Weeden*

Robert B. Weeden  
President

ALASKA CONSERVATION SOCIETY

TELEGRAM

BCA ALASKA COMMUNICATIONS, INC.

PHONE 5542

AGE 1802

02078 TDA SAND POINT ALASKA 46 02-21 230P AST

PMS HON REP ALVIN OSTERBACK

HOUSE OF REPS

JUNEAU

THE PENINSULA MARKETING ASSOCIATION WOULD LIKE TO EXPRESS  
OPPOSITION TO HB193 IN ITS ENTIRETY AT PRESENT. WOULD LIKE  
TO SEE HEARINGS TAKE PLACE THROUGHOUT THE STATE TO SET THIS  
UP IN THE BEST INTEREST OF ALL PARTIES CONCERNED. IN FAVOR  
OF DELAYING UNTIL NEXT YEAR.

DICK JACOBSEN PRESIDENT PENINSULA MARKETING ASSOC.

FINAL REPORT  
ALASKA DEPARTMENT OF FISH AND GAME  
OPTIONS FOR MODIFYING PRESENT REGULATORY SYSTEM  
JUNE 20, 1978

During the final months of 1977 and the first part of 1978, the Alaska Department of Fish and Game held a series of public meetings in which the subsistence issue, the present fish and wildlife regulatory system, and various alternatives to the latter were examined by members of the general public, representatives of other agencies, private enterprise, local and regional Native organizations, concerned citizen groups, and others.

The meetings were prompted initially by a growing concern about the efficiency and fairness of the current regulatory system in allocating the State's fish and wildlife to the various user groups. In addition, proposed Federal law for the management of subsistence taking on Federal land, embodied in HR 39, was considered a cause for concern by State officials.

In summary, Alaska's size, its widely dispersed yet increasing population, changing land-use and ownership patterns, the increasing complexity of and competition among consumptive and nonconsumptive uses, and the finite nature of the fish and wildlife resource have made it essential that serious consideration be given to modifying the existing regulatory system and making it more effective in coping with the widespread changes taking place in the State.

### PROCEDURES

Public meetings were held in seven Alaskan communities: Anchorage (Dec. 28-29, 1977), Fairbanks (Feb. 9-10, 1978), Petersburg (Feb. 16, 1978), Bethel (Feb. 27-March 2, 1978), Kodiak (March 9-10, 1978), Juneau (April 21-22, 1978), and Galena (April 24-26, 1978). During the first two sessions (Anchorage and Fairbanks) workshop groups were formed to discuss the various options and issues involved. In later meetings a general discussion format was adopted, with periods of time being devoted to the examination of each facet of the proposed options. In each meeting, participants were given a verbal overview of the issues and proposed changes before discussion began.

Proposed changes in the organization of the Department of Fish and Game were discussed first. It was stressed that these changes were separate from and in addition to the proposed changes in the regulatory system. A detailed discussion of the present regulatory system was followed then by a thorough review of three possible options for changes in the system. The options were chosen to present a broad and thought-provoking base from which to begin discussion.

The current regulatory system, briefly stated, consists of two seven-member Boards (Fisheries and Game). Members are appointed by the Governor and have

the authority to make regulations setting seasons, areas, quotas and bag limits, and to deal with other matters as provided by AS 16.05.

Regulations are made in accordance with the Administrative Procedures Act (AS 44.62). The Boards are aided by 55 Local Advisory Committees, which meet to discuss issues, present testimony, make recommendations and prepare regulatory proposals for submittal to the Boards. These Committees do not have regulatory authority, but are empowered to issue emergency closures of established seasons and must approve any antlerless moose season proposed for their area.

The first option presented was that of retaining the present two-Board system, but modifying it to place greater emphasis on local and regional concerns. Among the elements considered for inclusion in an improved system were the creation of additional advisory committees, payment of travel expenses incurred by members attending meetings of their committees, payment of travel and per diem expenses for a delegate from each local committee to State Board meetings, the provision of support staff located in the Department but working for the Boards, training for advisory committee members, and payment of duplicating, advertising and other clerical costs incurred by the committees.

A second option presented to participants was that of establishing a number of Regional Councils in addition to existing Local Advisory Committees and State Boards. Under this plan, Regional Councils would be required to consider all proposals relevant to their regions, and to submit them to the appropriate Board with specific recommendations for adoption, rejection or adoption with amendments. The Boards would retain regulatory authority, but would be constrained to follow the recommendations of Regional Councils unless there existed overriding reasons why they should not. Should the latter be the case, the Boards would so inform the appropriate Council in writing, including a statement of the rationale for rejecting the recommendation. An appeal process also would be provided, by which a majority of council chairmen could overturn a Board decision.

The third option presented was a proposal to place regulation-making authority in the hands of Regional Boards, thereby eliminating the existing State Boards. In this system, local committees would work directly with Regional Boards. As this option was discussed, it became clear that some oversight power would be needed to arbitrate conflicting regional proposals, and this concept was included as part of the presentation. The influence of proposed State legislation dealing with this option led to the proposal of 12 regions, with boundaries coinciding with those of the 12 in-State regional Native Corporations created under ANCSA (Alaska Native Claims Settlement Act).

In all meetings, the issue of subsistence use also was discussed. Current Federal and State legislation on subsistence was reviewed thoroughly. Discussion centered on the definition of the concept of subsistence use and on proposed criteria for

establishing an individual's eligibility for subsistence hunting and fishing privileges. The issue was particularly complicated by the active status of legislation dealing with it. As legislative concepts were refined, the nature of the presentation changed with them.

## RESULTS

To a large extent, participants in this series of meetings were polarized between support for the existing system of regulation with some modifications, and support for the establishment of Regional Boards with regulatory authority. The middle path, that of adding Regional Councils to the current system, drew little support. It was generally perceived as a possible compromise, but as less desirable than whichever extreme was supported by the individual participant. However, despite the effect of polarization, it was evident that a number of generalities could be drawn using information gained during the meetings. Specific summaries on these meetings are attached as Appendices I, II, III, and IV.

### Subsistence

A majority of those participating were strongly in favor of establishing a system which would be more responsive to subsistence needs. Subsistence was seen as a high-priority use by most of those involved. However, the definition of subsistence use remained largely a matter of individual preference. A large number of persons indicated that efforts toward defining the term must be made before meaningful regulations could be established. Most concerns were expressed for the future. Few problems were identified for most species at the present time.

Few people could agree on the income ranges suggested for subsistence-use eligibility criteria, and many disagreed entirely with that concept. There was, on the other hand, general agreement that such criteria should take into account the concept of subsistence harvesting for personal use. In addition to use for human consumption, use for trade and barter but not necessarily for cash sales drew substantial support.

It should be noted that the Alaska Growth Policy Council (AGPC) also held public involvement sessions regarding the subsistence issue at various locations around the State. Results of the AGPC program differed in a number of aspects from those obtained by the Department. This disparity may be attributable to the effect of substantially different presentations. (See Appendices V(A) and V(B).)

### Improvement in Local Advisory Committees

Many persons felt that the key to improving the system lies in the local committees, regardless of the three main options. Participants repeatedly stressed a need for

additional support, in the form of staff positions and funding. It was felt that local committees could not work at peak efficiency without better coordination between committees and improved communication with the Boards. For the same reason, there was heavy support for funding which would allow travel to Board sessions by a representative of each local committee.

### Costs

The cost of either improving the present system or establishing a new one was a primary concern at all meetings. However, there was general agreement with an observation made at several meetings which indicated that a real commitment to adequate funding must be made in order for any system to function properly. Repeatedly, inadequate funding was identified as a prime cause of the present system's failings.

The FY (fiscal year) 1975 budget request for the existing system was \$320,000. The projected total cost of establishing Regional Councils in addition to the existing system is over \$683,000, or more than \$363,000 over the cost of the present system. Costs for less extensive modifications to the existing system would vary, depending on the extent of the program. A proposal to form 12 Regional Boards (HB 725) was introduced in the second session of the Tenth Alaska Legislature, with a fiscal note identifying the cost of that program as \$512,200 for the first year, and approximately \$500,000 per annum in succeeding years.

### "Red Tape"

Participants generally showed strong resistance to unnecessary increases in "red-tape bureaucracy." The complexity of the present system, and the inconvenience experienced by individuals wishing to submit comments on regulatory proposals, were cited as problems.

### Timing

Time delays were linked to bureaucratic complexity. Given the nature of the resources involved, regulations should in many cases be established by a certain time of year. This is a difficult task even under the existing system, requiring several months to complete the regulatory cycle. Changes in the regulatory system are likely to extend the time required for making regulations. Such changes could cause two or more of the three main processes (regulation-making for game, finfish and shellfish) to occur concurrently, increasing the need for the additional staff time necessary to complete the processes in a timely manner.

### Conflicting Regulations

It was apparent from the beginning of the public meeting program that participants were cognizant of the inherent dangers of conflicting regulations—particularly for

migratory species. Conflicts were seen as the probable result of establishing different systems on Federal and State land or of giving Regional Boards regulatory authority under the Administrative Procedures Act. Almost all participants agreed that some type of oversight body necessarily would have to be included in the proposal for Regional Boards. Such a body could act as either mediator or arbitrator in the event of conflicts.

#### Information, NPFMC and Other Problems

A need for an expanded information program within the Department of Fish and Game was identified by individuals at several meetings. It was felt that information being provided to the public was inadequate and, although individuals recognized that a sophisticated information and education program is costly, they supported additional efforts in this area.

Some concern was voiced over the possibility of changes in the State's relationship with the North Pacific Fisheries Management Council (NPFMC) and other such entities. It was the feeling of a number of persons that the State's role in these areas could suffer if the Regional Board approach was pursued.

Finally, the proposed regional boundaries presented for the Regional Council proposal and the Regional Board concept drew some criticism. The proposed Region IV (encompassing the Yukon/Kuskokwim drainages) was felt by a few individuals to be too large. On the other hand, the Regional Board proposal called for 12 regions, and was felt by many to have the potential for increasing regional factionalism.

#### CONCLUSION

The effect of Congressional (d)(2) legislation on fish and wildlife management in Alaska cannot be discounted. To a very real degree, Congressional action relating to subsistence management on Federal land could determine the nature of the State's management system as well. Congressional concern must be alleviated by any system used on Federal lands, and it is apparent that efficiency in dealing with the needs of the resource requires a single system for all lands in Alaska.

The problems which have prompted the introduction of legislation in the State Legislature also must be recognized and dealt with. The public also, in meeting with the Department to discuss fish and wildlife management in Alaska, has reiterated the same needs and concerns. The fish and wildlife regulatory system must become more responsive to local needs, especially as related to the continuation of subsistence hunting and fishing.

In addition, the problem of ensuring the timely and efficient promulgation of regulations must be addressed by whatever system is chosen for implementation.

Increases in costs and staffing must be kept to a minimum, but must provide the increased efficiency and responsiveness required. Finally, adverse impacts on the State's role in inter-agency and inter-governmental activities must be minimized.

#### RECOMMENDATIONS

The Department of Fish and Game, in an effort to deal with the above concerns in the most effective manner, has proposed an improved system for the adoption of regulations by the existing State Boards (Fisheries and Game) and for the development of subsistence and management plans, utilizing increased public participation on local and regional levels.

After review by the Governor's Office, the proposal will be presented to the Boards of Fisheries and Game for their consideration and action in accordance with the provisions of the Administrative Procedures Act. If the Boards concur, the plan could be operational by late 1978.

The proposal calls for the retention of the existing Local Advisory Committees, which would act at the "grassroots" level to apprise local residents of various activities, regulatory changes or proposals and other issues, and would serve as the primary forum for individuals wishing to respond to proposals or issues.

In addition to the local committees, the proposal calls for the creation of five Regional Resource Councils, each representing a specific geographic area. Each Regional Resource Council would be composed of the chairmen of all Local Advisory Committees within the respective region. Regional Resource Councils would function to:

1. Develop proposed subsistence-use plans and subsistence-related regulatory proposals for their areas;
2. Develop proposed criteria for determining eligibility for participation in subsistence use harvests;
3. Identify broad area concerns dealing with subjects such as allocation, access, habitat improvement and protection, wildlife management plans, and harvest strategies;
4. Mediate resolutions to conflicting regulatory proposals submitted by Local Advisory Committees in their areas, and
5. Make recommendations to the Boards of regulatory proposals.

The existing State Boards would be retained as the primary regulatory bodies, empowered to adopt regulations under the provisions of the Administrative Proce-

dures Act.

To support and improve attendance at local, regional, and statewide meetings, the Department proposes that the State reimburse travel expenses incurred as a result of the following:

1. Local Advisory Committee members attendance at local committee meetings;
2. Attendance of local committee chairmen (or designees) at Regional Resource Council meetings;
3. Participation of Regional Resource Council delegates in meetings of the Boards of Fisheries and Game.

The Department proposal also recommends the establishment of up to five regional staff coordinator positions in the Department, and the appropriation of the requisite funding for those positions. The coordinators would work closely with Local Advisory Committees and Regional Resource Councils on the following:

1. The preparation and review of regulatory proposals and the transmittal of recommendations to the Boards;
2. The preparation of subsistence management plan proposals; and
3. The review of management plans in conjunction with appropriate Department biologists.

The proposal further provides that the Departments of Fish and Game and Public Safety are to make available technical and scientific data and expertise as requested, that the Department of Law is to provide legal assistance regarding the regulatory process to Regional Resource Councils to the maximum extent permitted by available funds, and that the staff of the Boards of Fisheries and Game is to work closely with regional staff coordinators, Local Advisory Committees, and Regional Resource Councils.

Finally, the proposal specifies that Local Advisory Committees and Regional Resource Councils cooperate in the preparation of Subsistence Resource Management Plans to be presented to the Boards for action. Subsistence use will continue to be the highest priority use of the fish and wildlife resource. The plans will contain the following elements:

1. An identification of current and anticipated subsistence uses of the region;
2. An evaluation and definition of subsistence needs.

3. The identification of users, zones and other elements and concepts which must be recognized in such a plan;
4. Proposed subsistence management strategies for the region; and
5. Proposals for policies, standards, guidelines and regulations necessary to implement the subsistence management strategies identified by the plan.

APPENDIX I:

SUMMARIZATION OF COMMENTS RECEIVED FROM PUBLIC MEETINGS  
ANCHORAGE, FAIRBANKS, BETHEL, PETERSBURG, KODIAK, JUNEAU, GALENA

Subject: Advisory Committees, Regional Councils and Master Boards

The working groups discussed the proposed revision of the system for the adoption of Fish and Game regulations by the Alaska Board of Fisheries and Game and the development of subsistence and fish and wildlife management plans. This would be accomplished by formalized means of local and regional public participation. Should a new system be instituted as proposed, the following suggestions were made:

1. The membership of Local Advisory Committees should be held to 5-11 persons for greater efficiency and flexibility.
2. The provisions for removal of committee or council members should be improved.
3. The lottery process proposed for selection of Regional Council members is too indiscriminating. Popular election was proposed as an alternative.
4. Appointments to Advisory Committees should be made by the Joint Boards to avoid "cronyism."
5. Nonconsumptive user-groups should receive a greater degree of recognition and attention.
6. Although there are obvious problems with the "one man-one vote" concept, population concentrations must be recognized and dealt with as well as geographical areas.
7. There is a ten year residency requirement for Council members, but the proposal calls for only five violation-free years. These requirements should be the same. The view that ten years is too long for a residency requirement was also expressed.
8. The level of importance of the violation (see above) should be considered. Perhaps "conviction" could be substituted for "violation."
9. Rather than having three non-voting members from resource agencies, Councils should have the option of being able to draw on a technical advisory team with as large a membership as necessary.
10. Special provisions should be made for joint meeting of Regional Councils, when necessary.

11. Funding for Advisory Committees and Regional Councils should cover travel and per diem for members and should provide for staff positions and clerical costs. Funding should also be sufficient to cover unscheduled but necessary joint meetings of Councils or Committees.
12. Travel of Advisory Committee chairmen, or their alternates, to Board meetings should be encouraged as well as funded.
13. Separate Game Boards should be formed for the northern and southern parts of the State.
14. A separate region should be created for the Yukon-Kuskokwim-Delta area.
15. The Region IV Council should deal exclusively with fisheries. Other provisions should be made for game.
16. Regional Councils should prepare comprehensive management plans for all regional fish and wildlife.
17. Information and Education efforts should be made a priority.
18. Time requirements of system are prohibitive.
19. Advisory Committee members should be used more as unpaid staff - not just to make recommendations.
20. As opposed to full Regional Council proposal, Advisory Committee chairmen could meet at least once a year on a regional basis to discuss problems. If any area poses real difficulties, both sides could send representatives to Board meetings.
21. There is a need to ensure that each local area of each region is represented.
22. Meetings should be held in each village to explain new regulations when they appear.
23. Greater representation should be given to Interior Alaskan villages on Boards.
24. Four of seven Board members should be from rural areas.
25. Advisory Committees should establish set meeting times and locations to aid participation by non-members.
26. Advisory Committees should be trained so they can assume stronger role.

APPENDIX II:

SUMMARIZATION OF COMMENTS RECEIVED FROM PUBLIC MEETINGS  
ANCHORAGE, FAIRBANKS, BETHEL, PETERSBURG, KODIAK, JUNEAU, GALENA

Subject: Retention of the Present Board System

The working groups examined the question of retaining the present regulatory system of Advisory Committees and two Boards - Fisheries and Game, who have the final authority to promulgate regulatory proposals. Should the present system be retained, the following modifications were suggested:

1. Travel and per diem should be paid to Local Advisory Committee chairmen (or their alternates) to attend Board meetings.
2. The Boards of Fisheries and Game should hold meetings in various areas on issues pertaining exclusively to those areas.
3. Advisory Committees should, where applicable, be increased to 15 members to ensure full representation of geographical areas and user groups.

NOTE: The opposite view was also expressed, i.e., Advisory Committees should be reduced to 5-11 members for greater efficiency.

4. Subsistence should be more fully provided for.
5. Local Advisory Committees should be paid travel and per diem when meeting locally.
6. Staff support and necessary funding should be provided to Local Advisory Committees.
7. ADF&G staff and/or Fish and Wildlife Protection Officers should provide Local Advisory Committees, on request, with status reports on locally significant stocks or species or any other requested information on local issues.
8. ADF&G staff support should include Regional Advisory Committee Coordinators to work with Advisory Committees in each region.
9. Board members should be more carefully selected to ensure full representation of geographical areas and user groups.
10. Advisory Committee proposals should receive a level of consideration commensurate with that of staff proposals before the Boards.
11. The Commissioner of the Department of Fish and Game should be appointed by and serve at the pleasure of the Boards of Fisheries and Game.

12. The Board of Game should hold (5) public meetings and (2) regulatory meetings similar to the Board of Fisheries.
13. Advisory Committees should have the power to request reconsideration of Board decisions.
14. Advisory Committee training is necessary for them to assume a stronger role in system.
15. Information and Education efforts should be given a great deal more emphasis.
16. Advisory Committee chairmen should get together in regional groups at least once per year to discuss problems. If problems cannot be resolved, representatives should be sent to Board meetings.
17. Establishing a firm schedule for input/output could improve Advisory Committees' responses.
18. A Division of Subsistence should be added to the present system.

APPENDIX III:

SUMMARIZATION OF COMMENTS RECEIVED FROM PUBLIC MEETINGS  
ANCHORAGE, FAIRBANKS, BETHEL, PETERSBURG, KODIAK, JUNEAU, GALENA

Subject: Regional Councils with A.P.A. Authority

The working groups were primarily concerned with local use of the resources although realizing the potential problems in completely delegating responsibility to the region. Individuals advocating the proposal for Regional Councils with A.P.A. (Administrative Procedure Act) authority offered the following suggestions and comments:

1. At least 12 regions are needed.
2. Regional boundaries should not be set before the completion of an in-depth study.
3. A statewide review panel, consisting of one member for each Regional Council, should be established to review regulations for uniformity.
4. Statutory establishment of a two-tier system of authority is preferable.
5. Regional wildlife management plans and subsistence management plans would have to be developed.
6. Regional Councils should be elected rather than appointed by the Governor.
7. A system would have to be devised for adjudicating problems arising from boundary and/or resource allocation disputes among regions.
8. Adequate funding to administer this program is needed.
9. There is a need for regional staffs separate from Central State staff.
10. Information and Education should be made a priority.
11. Advisory Committee members should be used more as unpaid Alaska Department of Fish and Game staff.
12. The State's role in N.P.F.M.C. could be seriously threatened by regional control.
13. HB 915 could create a situation where enforcement of Fish and Game regulations is endangered. (i.e., subsistence as a basis for defense.)

14. It would be necessary to ensure that all local areas and all user groups are represented on Regional Boards .
15. Meetings to explain new regulations should be held in each village .
16. Advisory Committees should be trained so they can assume stronger role .
17. Four of seven Regional Board members should be from rural areas .
18. Definite standard times and locations should be established for Advisory Committee meetings .

APPENDIX IV:

SUMMARIZATION OF COMMENTS RECEIVED FROM PUBLIC MEETINGS  
ANCHORAGE, FAIRBANKS, BETHEL, PETERSBURG, KODIAK, JUNEAU, GALENA

Subject: Subsistence

The working groups discussed the issue of subsistence hunting and fishing in general. Participants registered the following comments:

1. The public strongly supported subsistence as a cultural lifestyle that has been in existence since "time immemorial." Pride in tradition and need for the types of food obtained from subsistence hunting and fishing were repeatedly stressed.
2. There is too much emphasis on commercial use of the resources.
3. Subsistence regulations should be established only on an area-by-area basis.
4. Several witnesses took exception to the proposed \$5,000 income limit being proposed as one of the criteria which would qualify a person to subsistence hunt and fish. Preferred figures ranged from \$10,000 to \$35,000.
5. Lenient criteria could lead to an influx of low-income subsistence seekers from "Lower 48" states. This should be avoided.
6. Subsistence should be defined on basis of personal use only.
7. Barter and trade, but not necessarily sale, of subsistence-caught resources were supported as necessary to obtain food that may not be available in the immediate area. Several persons testified that rules and regulations would not prevent them from taking what they felt was necessary.

The following motions were considered by the Southeast Interim Regional Advisory Committee at their March 9, 1979, meeting in Juneau, concerning HB 304. The motions were made to strengthen the bill and the power of the existing local Advisory Committees.

MOTION: To amend Sec. 16.05.223. LOCAL FISH AND GAME COMMITTEES. (d) to read:

Each committee shall hold public meetings on fish and wildlife matters, review regulatory proposals, (MAY) shall make recommendations to its regional fish and game council, the Board of Fisheries, and the Board of Game, and (MAY) shall participate in the review and development of management plans for the conservation and use of fish and wildlife resources within its region. If a regional council, the Board of Fisheries, or the Board of Game chooses not to follow a committee recommendation, that council or board shall inform the committee which made the recommendation of its reasons for not following the recommendation.

MOTION: To amend Sec. 16.05.224. REGIONAL FISH AND GAME COUNCILS. (a) to read:

The Board of Fisheries and the Board of Game, acting jointly, shall establish a regional fish and game council within each fish and game resource region, composed of the chairpersons or designee of the local fish and game committees within its region.

MOTION: To delete the present wording of Sec. 16.05.224. REGIONAL FISH AND GAME COUNCILS. (e) and replace with alternate wording reading:

Each region shall set forth regulations for subsistence use to conserve and manage their own resources in cooperation with the Department of Fish and Game.

MOTION: To add new wording reading Sec. 16.04.224. REGIONAL FISH AND GAME COUNCILS. (f):

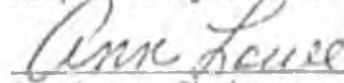
Any Advisory Committee shall have the power of emergency closure of a set area within the boundaries if there is no objection from any other Advisory Committee within the region. In the case of any objection, the majority of participating Advisory Committees will decide.

MOTION: To amend Sec. 4. IMPLEMENTATION. (a) to read:

(IN VIEW OF PRESENT STATE FISCAL CONSTRAINTS,) the Board of Fisheries, Board of Game, and the Department shall implement AS 16.05.223 and 16.05.224, enacted in sec. 2 of this Act, within the fish and game resource regions established by AS 16.05.222, also enacted in sec. 2 of this Act, in accordance with the following schedule, measured from the effective date of this Act:

- AND)
- (1) (NO LESS THAN ONE REGION) all regions within one year;
  - (2) (NO LESS THAN THREE ADDITIONAL REGIONS WITHIN TWO YEARS:
  - (3) (ALL REGIONS WITHIN THREE YEARS.)

Respectfully submitted by:



Ann Lowe, Chairman  
Southeast Interim Regional Advisory Council

March 9, 1977

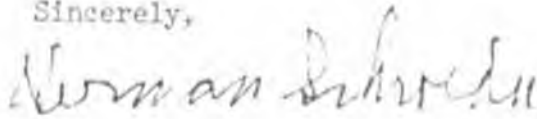
The Honorable Alvin Osterback  
Chairman, House Resources Committee  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Senator Osterback:

This is to advise you that I support HB 304 and the development of regional councils without regulatory authority over HB 193 establishing regional boards. The strengthening of the Advisory Committee system through the regional councils and through funding of travel and per diem for Advisory Committee Chairmen will be highly beneficial to the management of Alaska fish and wildlife.

Thank you for the opportunity to comment.

Sincerely,



Herman Schroeder  
Dillingham, Alaska

Teleconference  
Info

(held statewide  
on Tues. March 6)

Anchorage:	at least 50 persons*	
Barrow:	Lloyd Jones Charles Edwardson, Sr. Arnold Brower, Sr. Kenneth Toobak Edward Hopson David Brower	Fish & Game Advisory Board "" "" "" Game Management (North Slope Boro) ""
Fairbanks:	Ken Fanning Tom Scarborough Charles Vogel Pete Buist	Real Alaska Coalition Alaska Wildlife Federation self Interior Trappers Association
Ketchikan:	Joe Demmert, Jr.	Southeast Seine Boat Owners
Kotzebue:	Willie Goodwin	
Sitka:	moderator will obtain names of witnesses just prior to conference	
Soldotna:	Lottie Edelman Doug Blossom Marilyn Gimmick Richard McGahn Dick Bogart Floyd Heimbuch	Cook Inlet Fisherman's Fund self Kenai Fish & Game Advisory Board "" Executive Director, Cook Inlet Aquaculture
Nome:	Don Roberts	Chairman, Economic Development Committee of Northwest Alaska Chamber of Commerce
Fairbanks: (additional)	Charles Gray	Interior Wildlife Assn.
Anchorage:*	David Stancliff Larry Varnes Brent Jones Sam McDowell  Dale Bondurant John Williams Clark Engle Ralph Cody	Pres., Anchorage Chapter, Isaac Walton League Pres., Sportsmen's Game Assn.

Anchorage advises that their large number of witnesses were generated by a paid newspaper ad - Alaska Sport Hunters, contact David Stancliff.

LEGISLATIVE TELECONFERENCE NETWORK LOCATIONS

Site	Moderator	Mail Address	Primary Conference Center	Video/Secondary Conference Center
Anchorage	Judy Hopkins Charity Kadow 278-3668	Anchorage Info. Office 1024 West 6th Anchorage 99501	Anchorage Information Office	Media Services University of Alaska Anchorage Campus
Barrow	Emily Nusunginya 852-2611	North Slope Borough Box 69 Barrow 99723	North Slope Borough Bldg. Assembly Room	Arctic Slope Regional Corp. Building
Bethel	Dan Boyette 543-3131	KYUK Radio/TV Bethel 99559	KYUK-TV	KYUK-TV
Fairbanks	Trudy Cain Aileen Welton 452-4449	Fairbanks Info. Office Rm. 250/Bldg. F 101 College Rd.	Fairbanks Information Office	KUAC University of Alaska
Juneau	Dave Hamrock <u>Claudia Cozner</u> 465-4980	Legislative Affairs Agency Teleconference Network/Pouch Y Juneau 99811	State Capitol	State Capitol Governor's Conference Room Third Floor
Ketchikan	Sandi Wendte Peggy Thompson 225-9675	Ketchikan Info. Office 415 Main St. Room 301 Ketchikan 99901	Ketchikan Information Office Room 301	**Ketchikan Elks Lodge 335 Main Street
Kodiak	Mary Jo Simmons 486-4881	Kodiak Island Borough P.O. Box 1246 Kodiak 99615	Kodiak Island Borough Assembly Chamber	Kodiak Community College Room 1
Kotzebue	Janice White 442-3611	Office of the Governor P.O. Box 158 Kotzebue 99752	Kotzebue City Hall Conference Chamber	KOTZ-TV
Nome	Rob Scott 447-5287	Nome Info. Office P.O. Box 25 Nome 99762	Nome Info. Office, Room E-1 Nome Regional Office Bldg.	*No secondary center
Sitka	Cathy Hanson 747-6263	c/o Centennial Building P.O. Box 1226 Sitka 99805	Centennial Building Rousseau Room	**No secondary center
Soldotna	Rhoda Eady 262-4441 ext. 280	Kenai Peninsula Borough Box 850 Soldotna 99669	Kenai Peninsula Borough/Civil Defense Conf. Room Basement	*Kenai Peninsula Borough Clerks Conference Room
WASHINGTON, D.C.	Senator Gravel  Senator Stevens			

Setting up →  
Teleconference  
House Resources #B193  
Ketchikan  
Dave Hamrock  
Claudia Cozner  
465-4980  
Tues March 6  
3pm

\*No video capability  
\*\*Video receive only

March 5, 1979

Re: HB 193  
HB 304

Alaska State House  
Juneau, Alaska

Rep. Esterback

Dear Rep. Branson,

I haven't written to you yet and with the session slipping by I realize I better get to it.

I am on the Board of Directors of the Prince William Sound Aquaculture Corporation, and my husband is a Commercial Fisherman in the Prince William Sound-Copper River Delta area. This puts salmon on the top of my list and that is the concern that I am writing to you about today.

I'm sure you are very familiar with the Cook Inlet Salmon War. This is a conflict that grows more heated every year, with the Anchorage sports fishermen pitting themselves against the Cook Inlet commercial fishermen. During the Board of Fisheries meetings on proposed regulations this winter, the sports fishermen gained an impressive victory with the right to the King salmon run that spawns in the lower Susitna River. 1978 was a good year for the commercial fishermen in Cook Inlet, the first they've had in many years. Over the length of these lean years, their fishing time has been continually eroded, to the point that many commercial fishermen cannot make salmon fishing their sole occupation.

I was talking to a Fish and Game Advisory Boardmember yesterday, and we got to talking about subsistence. He told me he had just finished reading all the proposed regulations (about 2" worth) on subsistence, and that the gist of them seemed to be that the fish are going to be divided up on the following basis: First and best use of the fishery resource goes to subsistence fishermen; Second priority goes to the sports fishermen; Third to the commercial fishermen.

It is my firm opinion that we cannot afford to divide Alaskans on this issue. If the dwindling resource has gotten to the point that one user group is cut back so that a second user group can harvest what they need, it is high time to put on the big push for a renewed capacity. I think all Alaskans should have as many salmon as they want or need, be it for their own larder, their dog team, for their weekend fishing trips, for the tourists, or for sale to the highest bidder. Salmon are one of our bigger renewable resources. Let's renew them! Let's have more involvement in stream and lake enhancement for the wild stocks; let's have increased hatchery capacity for the domestic stocks.

This brings me to the Susitna power project. I have written Senator Gravel twice on this issue, and I would also like to stress to you, Margaret, the prime importance of a peaceful co-existence between dams and salmon. Given the intensity of feelings on both sides of the salmon issue, let's unite and have dams and fish together!

As you know, hatcheries need a continuous supply of water throughout the winter. What better source than a dam? Of course the water must be suitable in terms of temperature and bacteria. Let's find out how the upper Susitna measures up. The best scientists stress the need to maintain a separation of wild and domestic stocks in terms of maintaining a wild gene pool that is not interfered in by the mingling and interbreeding with hatchery bred stocks. Let's find out if the upper Susitna is suitable for a hatchery, in light of this. Senator Gravel tells me there is no wild run on the upper Susitna River.

On the Columbia River, once a major salmon producer, there is a continuous barrage of obstacles to the immigrating and outmigrating salmon. On the way up, most of the dams have no fish ladders. On the way down, the fry are swept through giant turbines, and only the small and lucky survive. In addition to these problems there is also the lack of a continuous supply of water throughout the winter when the dams withhold water from the river to meet other priorities. Believe it or not, these intrepid salmon actually make it into the lower reaches of this maze of opposition in small numbers, and the Columbia River still has a wild run. Imagine how many salmon there could be if they were actually encouraged, or at least accommodated. If you know anything about this region's salmon problems, you know the dwindling resource has pitted Indian against White in an all out battle for the right to fish.

This is a situation where the dam infringes on the fish, and in our case (Prince William Sound-Copper River Delta) it contributes negatively to the local support for Limited Entry. Everyone was shocked in 1974 that Judge Cole's decision would send thousands of fishermen to Alaska in droves, thus impacting our already well utilized salmon runs. We never got the chance to find out what would have happened because Limited Entry was...

I dread the thought of salmon wars spreading any further than they already have. At the present time there are subsistence fish wheel permits being used to take fish for resale in Anchorage. There are also accusations floating around that there are more Limited Entry permits being fished than allowable by law.

We've got to clear up the law breaking. This would be a conservation effort, much the same as turning down the thermostat saves fuel. Then we've got to unite on the issue of enough salmon for everyone. Alaska can certainly produce unlimited numbers of salmon, but now that man is here it is our duty to see that we preserve and enhance Alaska's salmon producing capacity.

As a further note on the definition of subsistence, it is my opinion that subsistence is the quantity of wildlife it takes to live on. By this I mean the amount one puts on the table to eat is one's subsistence harvest. In these days of snow machines, one can hardly call caribou and salmon for dog teams subsistence. Nor do I call selling fish to obtain money for utilities a subsistence use. I would like to reiterate my earlier statement here though that I think all Alaskan's should have a right to as many salmon as they need for whatever purpose, be it commercial, sport, or subsistence. We are definitely going to have to come to some conclusions as to the differences between these user groups, and which uses of the resource qualify as which group. I hope that when the definition of subsistence is decided, that it does not become tied up in restrictions as to who has the right to a subsistence harvest and who does not. Every Alaskan has the right to nut wild meat on his table regardless of Race or Income. I feel pretty strongly about that.

To get back to the Susitna power project, in the hearings and debates coming up on this issue, let's give equal consideration to another idea. Let's look into the feasibility of building a tide water electric project that would span Turnigan Arm and harness those tremendous tides there. In addition, we could kill two birds with one stone and get ourselves a Kenai highway built on top of the dam. What do you think of that idea?

In closing I might say that with the limited session we cannot really afford to spend so much time organizing the House and Senate. In view of the time wasted, it will take a concerted effort to address all the crucial issues facing our State at this time and not be tempted to put them off until next year.

Good luck.

Sincerely,



Christine Honkola

P.O. Box 174

Cordova, Alaska 99574

Ray Brittain  
Kenny Lake

SEC. 16.05.256

(A) #5 - This part should be worded  
SO IT DOES NOT RESTRICT THE USE OF FRESH  
OR FROZEN SALMON EGG IN LIMIT.

SEC. 16.05.256

(E) #1 This should apply only to Commercial  
Fishermen (AS A PRIMARY SUBSISTENCE LIFESTYLE  
NO LONGER EXISTS, AND THE ONLY PEOPLE WHO RELY  
SOLELY ON FISH AS A DIRECT DEPENDENCE ARE THOSE  
WHO FISH COMMERCIALY -

Tribes and other Federal hands to be removed  
These historically dependent people from this lifestyle)  
MUST NOT be dominated by Commercial Fishermen  
Regional boards should reflect a balanced membership  
of native people & white people that cannot directly  
associated (connected to native) Locally we find that  
our advisory board reflects mainly the Native  
view. AS was started out approximately one  
year ago.

Also AS IS THE CASE NOW - NO ONE SERVES ON  
The advisory board for any length of time if  
he or she agrees with the Tribes & Fisheries  
whether they be right or wrong (as I found out)  
Members of these boards should be instructed  
by having to be YES MEN.

March 7, 1979

The Honorable Margaret Branson  
State House Representative  
Juneau, AK 99801

Dear Margaret:

I am very concerned over the bills concerning subsistence hunting and the formation of regional game boards. I think my position is shared by most sportsmen not living in the bush.

I do feel that bush people need an advantage over city people in being able to collect their yearly meat supplies, but this can be done by means other than excluding city hunters.

I have lived in a bush village (Yakutat) where we had a lot of pressure from out of town hunters. They could not compete with the local people because, by living there, we were able to take full advantage of local conditions, (i.e. weather and migration patterns).

As an example, last fall I planned a trip to Kodiak to do some deer hunting over the Thanksgiving holidays. My friends in Kodiak reported plenty of deer and good hunting success. I spent my three days sitting in a Kodiak hotel room, weathered in, plus an additional day because I could not even get back home. Shortly after I returned home, the weather cleared and the local people had a couple of nice days for some highly successful hunting.

This sort of thing gives the local hunters a tremendous and well deserved advantage. My trip wasn't an isolated case, as it has happened to me more than not, and from listening to other hunters, we all share the same fate.

If local seasons are set to give local residents the advantage in weather and local migratory patterns, I don't see why, with their intimate familiarity of the area, they should need to totally exclude urban hunters.

I see the local game boards creating very tense racial and territorial disputes such as already exist to some degree in some areas. The local advisory board system, of which I am Seward's secretary, can be made to work, but I would expand the state boards so that each area has adequate representation on those boards.

In conclusion, I must say that I am opposed to a regional board system and that subsistence hunting should not exclude state residents.

Respectfully yours,

*Bob Estes*  
Robert Estes

LA21 2548 13.55 JAQI 0040 13.55 04/11/79

TO: MEMBERS - HOUSE OF REPRESENTATIVES

FROM: MR. & MRS. CERENCE J. PAUL, SR BOX 71197, FBKS, AK 99701  
488-6402

RE: HB 193

PLEASE BE INFORMED THAT WE ARE IN FAVOR OF THE HOUSE RESOURCES  
SUBSTITUTE BILL, BY REP. HALFORD, (HB 193). WE ARE IN UTTER  
OPPOSITION TO THE GARDNER BILL, WHICH PROVIDES FOR REGIONAL  
BOARDS WITH GOVERNING POWER, INCLUDING SEASONS, BAG LIMITS, ETC.  
REP. GARDNER'S BILL WILL ONLY ADD TO THE TAX PAYERS BURDEN, AND  
CAUSE COMPLETE CHAOS IN THE MANAGEMENT OF GAME & FISH.

FBX/LIO/DP EOM