

HB

936

STATE OF ALASKA
Inter-Department Route Slip

TO:
MAIL STATION NUMBER 3100
DEPARTMENT Health Education & Soc. Sec. Comm.
ATTENTION Rep. Buchholz, Chairman

- | | |
|--|--|
| <input type="checkbox"/> Approval | <input type="checkbox"/> Note & Return |
| <input type="checkbox"/> Signature | <input type="checkbox"/> Initial & Return |
| <input type="checkbox"/> Comment | <input type="checkbox"/> Return As Requested |
| <input type="checkbox"/> Contact Me | <input type="checkbox"/> Return For Approval |
| <input type="checkbox"/> Prepare Reply | <input type="checkbox"/> Necessary Action |
| <input type="checkbox"/> For Your File | <input type="checkbox"/> Your Information |

Remarks: Prime Sponsor

FROM:
MAIL STATION NUMBER 0500
DEPARTMENT Education
BY Taren A. Boddy DATE 4-4

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936
 Title An Act Relating to Displaced Homemakers, and Providing an Effective Date
 Requested by _____ Date March 21, 1980

II. FISCAL DETAIL

Agency Affected Department of Education
 Program Category Affected Adult and Continuing Education
 BRU, Program, or Subprogram(s) Affected Adult and Continuing Education

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill has no fiscal impact on the Department of Education.

IV. DATE March 21, 1980 PREPARED BY *William J. ...*
 AGENCY Education
 PHONE 465-2800
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

LA11 2597 16.17 JA01 0091 16.17 03/18/80

TO HOUSE HEALTH AND SOCIAL SERVICES COMMITTEE: REP. BUCHHOLDT, REP. MUNSON,
REP. HURLBERT, REP. MILES, REP. BARNES, REP. BEIRNE, REP. CHATTERTON

FROM JOYCE RIVERS, PRESIDENT, NATIONAL ORGANIZATION OF WOMEN,
4102 TAFT DRIVE, ANCHORAGE, AK 99503

THE ANCHORAGE CHAPTER OF THE NATIONAL ORGANIZATION FOR WOMEN ENDORSES
HB 936. CONCERNS INCLUDE MAKING CERTAIN JOB COUNSELORS DO NOT PLACE
DISPLACED HOMEMAKERS ONLY INTO STEREOTYPICAL TRAINING PROGRAMS AND
JOBS, THAT BENEFITS GO ONLY TO WOMEN DISADVANTAGED BY HAVING BEEN HOME
MAKERS, AND THAT LOAN PROGRAMS FOR PARTTIME STUDENTS BE IMPLEMENTED.

HB 936	Name	Address and Phone	Organization/Self	For/Against or Observing
	<i>Displaced Homemakers</i>			
1/	<i>Liz Muktarian</i>	<i>Dept. of Health and Social Services</i>	<i>Touch H Jensen, ak</i>	<i>DHSS</i>
2/	<i>Dois Simman</i>	<i>Dept. of Labor E.S.D.</i>		
3/	<i>Gerald Hiley</i>	<i>Dept. of Ed.</i>		
4/	<i>Fren Ali</i>	<i>Dept. of CRA</i>		
5/				
6/				
7/				
8/				
9/				
10/				
11/				
12/				
13/				

RE: House Bill 936

3/12/80

I as a Displaced Homemaker participating in Fairbanks training and learning skills to enable me to be self supporting of myself and two children. Can not stress enough how help full this program has been. Without having been given the opportunity to return to school and obtain ^{new} updated skills, I would still be sitting at home. When on Welfare and no education to obtain a job that would pay a substantial income to support the expenses of a job. -

transportation - daycare.

The Displaced Homemakers program has been very encouraging that in the near future I will be employed and self supporting not having to rely on assistance of the State of Alaska or the tax payers.

I am hoping that many
more people in my situation
could have the same
opportunity to improve
themselves and take ~~the~~
control of their families
future.

Beverly E Schuy

Gene J Davis
Witness

3/12/80

There are women (Displaced Homemakers) who do have employment skill and do not necessarily have to be trained. But because of Child Care problem cannot work and actively seek employment. This is a major concern that must be met. There is no mention of Child Care Aid in this bill.

This is a major problem because women who can work must receive AFDC and can not become essential part of the Labor Force. And they become stagnant. Displaced Homemakers want to become active to Society and to themselves

Catherine F. McCann
3/12/80

Linda Withop, 38yr old mother of four and in a dependency status for 20 yrs. The last fourteen as "common-law". I was directed by Alaba State Employment of CETA division to the "Displaced Homemaker Program" in Fairbanks. I called & was given an appointment. I indeed qualified as a "Displaced Homemaker" I had very low self-esteem - very few marketable job skills - a small child to care for - no money - no medical no transportation etc. After an hour with a staff member I was able to identify my most urgent needs & was directed to the assisting agencies to help me with the most urgent as I said. I also was, with the able guidance of the staff, able to set some short & long range goals & a plan of action to obtain them. Needless to say the staff is excellent. I have observed that they give willingly of their time and have been continually upgrading their program which was excellent in the beginning. I was just recently in Juneau to represent my area at the Urban Citizens Participation Conference which was organized to allow the lower-socioeconomic citizen an opportunity to view the workings of the government first hand. While there I had the opportunity to confer with thirty-four other members like myself on issues of importance. All of which I shall be included in HB 926. Over & over again as I listened I realized that there was a lack of information dissemination. I was shocked to realize that here is where the Fairbanks Program for "Displaced Homemaker" was first conducted. I would recommend to the Committee that they review the program as a network model from which they might

gain valuable & applicable information to
HB 936

Linda K. Witkop
March 12, 1980

Witness
Denne Helfferich
March 12, 1980

March 12, 1980

I, Cathy L. Overly, am submitting my testimony to the committee in support of the Displaced Homemakers Program.

I personally have struggled as a divorced parent to support my children financially and still maintain a secure home life for them for six years.

This year, I learned of the Displaced Homemakers Program in Fairbanks, and with the help of the fine counselors, I have recently completed twelve credits of office occupations training at Tanana Valley Community College.

I could not have done this without the moral support and financial assistance that I received from Displaced Homemakers. I have tried for years to get to this point.

Now, I have gained the training, self-confidence and knowledge necessary to become employed at a better job.

I recently renewed the job that I have been striving for and it will make a difference in my life and my children's life for the rest of our lives.

I feel that this bill is a very worthwhile cause for the State of Alaska and will improve the economy of Alaska in the long run.

I don't feel that this should be put off until July 1, 1981.

Cathy L. Overly

SUBMITTED TO:

HOUSE H.E.S.S. COMMITTEE
CHAIRMAN REP. BUCHHOLDT
MARCH 12th 1980

RE: HOUSE BILL 936

MR. CHAIRMAN:

I would like to speak in behalf of myself and other women who fit into the category of "displaced homemakers." I have personally been helped a great deal by the displaced homemakers program currently operating in Fairbanks, not only through the opportunity to attend classes at our community college but also through the moral support and the "you have a friend" attitude of the counsellors.

Through the financial & mental help of this program I have begun a course of study & growth that I can see a future in for myself and my children that will no longer include AFDC or other handouts from the state. I would much rather be a productive member of the community, a stable job holder, & a good example to my own daughter of a well-balanced, self-supporting woman.

This bill and any other bill that will help women to help ~~myself~~ themselves deserve all our attention and support.

Thank You
Debra J. Brown

Chairman: Rep. Buckholdt
House - H.E. S.S.
March 12, 1980

As a client of the Displaced Homemakers Program, I support this bill. Without this programs assistance I would not be able to enter the job market with any skills. I have been at the University of Alaska - TCC. After two semesters I now I feel that I am better equipped and have more to offer the business community.

Judith J. Rylander

As part of this organization, I have been tremendously helped in my situation. This service is needed in a lot of ways. They have enabled me to go to school, acquire skills to enable me to support myself + son. Div had the opportunity to counsel with Kleanne Belfick, to learn to cope + solve my problems in a positive + productive way. There is a need for assistance with day care, also sometimes emergency transportation. There is a real need for emergency funding, I've known several instances ~~many~~ were, because of a lack of day-care funds women have had to pass up the opportunity to attend school, or because they are single they have difficulty finding employment. I myself am a single parent, during an interview, the man seemed concerned with the fact that I had a child + could I guarantee this wouldn't interfere with the work, would the sitter be reliable + such. This is discriminating + there was really nothing I could do except gracefully say. Thanks when told someone else had been selected, ~~and~~ ~~then~~ ~~reason~~ ~~to~~ ~~before~~ that. This program can help others as it has me.

Lenee Harris

Nancy Hadden
3/12/80

As a Displaced Homemaker I feel there is a great need for more helping services. In order to work, child care is essential. Licensed child care is very expensive in this state, and more financial assistance is also greatly needed.

We also need more financial assistance for legal aid, and more prompt legal aid should be made available. We are ^{persons} ~~women~~ in crisis and as in any crisis, help is needed immediately.

S. Patricia Newman

Gene C. Hengren 3/12/80

As a displaced homemaker, I am glad to see legislation for funds for the program. The local program has helped me as a job-referral service after it had gone to the state personnel office and job service and exhausted the other sources I knew of.

It seems to me that the bill is weak in several areas. We displaced homemakers need help with establishing credit, need help with child care, and need assistance with legal aid. Also, the requirement that a displaced homemaker must have been a homemaker 6 years, seems discriminatory. It is difficult to get into the job market again, having been out of it for even 2 years.

Maureen Wright

Concessi Davis 3/12/80

3/12/80

Melous Starkey, age 50, I have a 15 yr. old son to care for. In process of a divorce. I heard of Displaced Homemakers from a friend in the same position as I.

I've had job interviews, I feel my age had alot to do with it. I feel the older woman is discriminated against, because of their age, it's a real problem. I would like the Displaced Homemakers Program to address this question.

Displaced Homemakers is now helping me with schooling. They have been & are a great help to me. Displaced Homemakers is very much needed here in Fairbanks.

Melous Starkey

Cheryl Cameron

March 24, 1980

TO: COMMITTEE MEMBERS

FROM: SHANNON GARRETT

The following are proposed amendments to HB 936 which the committee has received through letters and the teleconferencing on the bill.

- PAGE 1 LINE 28- Insert the words "aptitude testing" between the words "counceling" and "training".
- PAGE 2 LINE 18- Insert from Pg. 3, line 8, the #(3) section in it's entirety and add a new (A) to read"(A) Supportive transitional counceling!" Reletter rest of sec. accordingly.
- PAGE 3 LINE 4- Some question has been raised as to the age requirements of apprenticeship training (I really don't think the committee can address that problem in this bill but I have included it because it was brought up several times.)
- PAGE 3 LINE 5- After "programs;" insert " re-entry refresher courses;".
- PAGE 3 LINE 14- Insert the words "dental care" between "care" and "and".
- PAGE 3 LINE 21- Insert the words "and assistance" between "information" and "relating".
- PAGE 3 LINE 24- Delete "determined by the commissioner to be" It is felt that the commissioner may be inclined to select only that information Which applies to traditional job roles.
- PAGE 4 LINE 19- Isert "a reimbursment" between "agency" and "not".
- PAGE 5 LINE 3- Delete "six years" and insert "two years".
- PAGE 5 LINE 4- Insert "in a" between "been"and "dependent" and after "dependent" insert "role".

STATE MANPOWER SERVICES COUNCIL

5th Floor Conference Room
Juneau State Office Building
Juneau, Alaska

April 1, and 2, 1980

A G E N D A

AGENDA ITEM	STAFF RECOMMENDATION
<u>April 1, 1980 - Tuesday</u>	
8:00 a.m. Call to Order/Roll Call	
8:15 a.m. "Bush Caucus Issues" - Representative Nels Anderson Guest Speaker "Rural Economic Development: HB-932" - Representative Jim Duncan, Guest Speaker	Legislative presentations are for council information. The speakers will be interested in the SMSC's comments on proposed legislation.
Council: Question & Answers	
10:00 a.m. Break	
10:15 a.m. "Tax Credit: SB-496" - Glenn Lundell, Speaker	
10:45 a.m. "Displaced Homemakers: HB-936" - Representative Thelma Buchholdt (or Administrative Aide), Guest Speaker	
11:30 a.m. Break for Lunch	
1:30 p.m. Old Business: - Articulation Report - Joint Committee of SMSC/APIC - Governor's Grant: A Status Report - Job Corps Center - Report of March 13, Meeting - Approval of Minutes	Review and approve draft letter to participants of the Articulation workshops. Status Report - no action necessary. Information Information Corrections, Additions, Approval
4:00 p.m. Public Input/Recess	

AGENDA ITEM

STAFF RECOMMENDATION

April 2, 1980 - Wednesday

NOTICE:

Governor Hammond will appear before the Council for the presentation of the State Manpower Services Council Annual Report to the Governor. At his convenience, the agenda will be adjusted to accommodate this presentation.

9:00 a.m. Call to Order

"Manpower Planning Process: A Review of Prime Sponsor Participant Information" - Presented by Council and Staff

1) Identify groups that appeared to be underserved in FY79. 2) Identify recommendation for FY81 for Balance of State and Municipality of Anchorage.

"Discussion - Media Project" - Presented by Staff

Determine purpose of project. Direct staff to develop work plan.

1:15 p.m.

"Unorganized Boroughs: HB-580" - Senator Arliss Sturgulewski and Representative Bill Parker - Guest Speakers

Information speakers will be interested in SMSC's comments on proposed legislation.

1:45 p.m.

"Energy Legislation" - Representative Brian Rogers, Guest Speaker

"Urban Citizen's Participation Conference - A Status Report" - Southeast Regional Resource Center Staff, Guest Speaker(s)

Information

"Status of Federal Legislation and Potential Federal Spending Cuts" - Fred Ali, Speaker

Information

4:15 p.m.

Public Input/Adjournment

NOTE:

Council members are advised that agenda times are flexible for the second day of meetings. This is necessary because of legislators who are guest speakers; we must provide a time which is convenient for them to appear. It may be necessary to adjust the agenda as we proceed.

HB 936
Amendments proposed by Fred Ali, C&RA

Page 1:

Change Section 1 (b)(1) to read as follows (lines 28-29):
(1) provide the necessary counseling, training, employment placement and other services for displaced homemakers [.] through contracts with public or private nonprofit organizations and by utilizing and expanding existing state programs.

Page 2:

Change Section 1, 47.90.010(a) to read as follows (lines 8-12):
(a) The commissioner...may contract with public or private nonprofit organizations for multipurpose service centers for displaced homemakers [.] and expand existing state programs through reimburseable service agreements.

Add to Section 2, 47.90.010 a new subsection (c):
(c) The commissioner shall establish a competitive contract procurement process that ensures free and open competition for funds allocated for programs established in this chapter. As part of this procurement process, it is intended that public or private nonprofit organizations and state agencies may propose to provide all or a portion of the services listed under AS 47.90.020.

Page 3:

Add to Section 2, 47.90.020 ~~to line 7, the word "and"~~ (and delete ~~and~~ from line 5) --- then add a new subsection (E) to this section to read as follows:
(E) expose displaced homemakers to nontraditional occupations.

Page 4:

At the end of Section 2, 47.90.030, add the following sentence:
Under the procurement process established under AS 47.90.010, the commissioner will give preference to applicants proposing to fill staff positions with displaced homemakers.

Delete Section 2, 47.90.060 and replace it with the following section:
Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contrators operating programs under this chapter will, to the maximum extent possible, provide displaced homemakers with assistance in being placed on state employment registers. This will be accomplished with the assistance and cooperation of the Division of Personnel and the Department of Community and Regional Affairs.

lines 5, p. 4
1.
p. 4 delete 18-22
add 2.

Page 4:

③ Delete Section 3, 43.20.037 in its entirety. ~~(If the Committee decides to do this, it must delete the reference to this section on page 4, line 17.)~~

Delete Section 4 and include the following language instead:
All provisions of this Act will take effect July 1, 1981.
During FY '81, the commissioner will consult with appropriate groups and state agencies concerned with displaced homemakers, adopt resolutions prescribing program standards, adopt a competitive procurement process, provide information and assistance to groups interested in conducting displaced homemaker programs, and fund one or more limited pilot projects.

④ p. 4, line 17-18
delete \square AS 47.90.060 and AS 43.20.060
and replace with this Act.

⑤ new effective date: 1/1/81.
(line 15, p. 5)

⑥ language for definition of d. homemaker:

~~delete~~
p. 4, lines 2-5.
replace w/ "(A) has been a homemaker for at least 6 years dependent on the income of a family member; and"
change [C] to (B).

— letter of intent
— fiscal note

Proposed CS for HB 936 (Work completed by Committee thus far)

1 For an Act entitled: "An Act relating to displaced homemakers; and providing
2 for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds
5 that there is an increasing number of persons in the state who, after having
6 fulfilled the role of homemaker for a number of years of their life, find
7 themselves "displaced" through the death of a spouse, divorce, separation,
8 desertion, or loss of family income. The legislature finds that displaced
9 homemakers are often without any source of income, face continuing discrimina-
10 tion in employment because they frequently have no recent work experience and
11 may be older than other applicants for employment, are subject to high rates
12 of unemployment and are ineligible for unemployment insurance because they have been
13 engaged in unpaid labor in the home, may be ineligible for categorical
14 welfare assistance, are ineligible for social security if they have
15 been divorced from the family wage earner, may have lost their rights as
16 beneficiaries under employers' pension and health plans through death of a
17 spouse or divorce despite the contribution of years to the well-being of the
18 family, and may be ineligible for Medicaid and unable to purchase private
19 health insurance because of age and lack of income. The legislature further
20 finds that homemakers are an unrecognized part of the work force of the state
21 who have made an invaluable contribution to the welfare of society.

22 (b) It is the intent of the Act to

23 (1) provide the necessary counseling, aptitude testing, training,
24 employment placement, ^{opportunities} and other services for displaced homemakers [;] through
25 contracts with public or private nonprofit organizations and by utilizing
26 expanding existing state programs.

27 (2) improve the mental and physical health and welfare of this
28 growing group of members of the community; and

29 (3) ^{assist} ~~provide~~ displaced homemakers ^{in achieving} with independence and economic
30 security vital to a productive life.

31 Sec. 2. AS 47 is amended by adding a new chapter to read:

32 CHAPTER 90. DISPLACED HOMEMAKERS.

33 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
34 consultation with state and local governmental agencies, community groups,
35 and groups concerned with displaced homemakers, may contract with public or
36 private nonprofit organizations for multipurpose service centers for displaced
37 homemakers [.] and expand existing state programs through reimburseable service
38 agreements.

39 (b) The commissioner shall adopt regulations prescribing the standards to

1 be met by each multipurpose service center for displaced homemakers
2 in accordance with the policies established in this chapter.

3 (c) The commissioner shall establish a competitive contract procurement
4 process that ensures free and open competition for funds allocated for
5 programs established in this chapter. As part of this procurement process,
6 it is intended that public or private nonprofit organizations and state
7 agencies may propose to provide all or a portion of the services listed
8 under AS 47.90.020.

9 Sec. 41.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose service
10 center for displaced homemakers established under AS 47.90.010 may provide
11 the following services:

12 (1) job counseling services which shall

13 (A) be specifically designed for displaced homemakers;

14 (B) counsel displaced homemakers regarding job opportunities; and

15 (C) consider and build on the skills and experience of a
16 homemaker and emphasize job readiness as well as skill development;

17 (2) job training and job placement services which shall

18 (A) emphasize short-term training programs which expand
19 upon homemaking skills and volunteer experience and which lead to
20 gainful employment;

21 (B) develop through cooperation with state and local
22 government agencies and private employers training and placement
23 programs for jobs in the public and private sector;

24 (C) assist displaced homemakers in gaining admission to
25 existing public and private job-training programs and opportunities
26 including vocational education, reentry into secondary and postsecondary
27 educational facilities, and apprenticeship training programs; and

28 (D) assist in identifying community needs and creating new
29 jobs, including nontraditional occupations for displaced homemakers,
30 for displaced homemakers in the public and private sector;

31 (3) health counseling services including referral to existing
32 health programs with respect to

33 (A) general principles of preventive health care;

34 (B) health care consumer education, particularly in the
35 selection of physicians and health care services including health
36 maintenance organizations and health insurance;

37 (C) mental health care and transitional counseling;

38 (D) family health care, dental care and nutrition;

39 (E) alcohol and drug abuse; and

40 (F) other related health care matters;

41 (4) financial management services which provide information
42 and assistance relating to insurance, taxes, estate and probate matters,

- 1 mortgages, loans, and related financial matters;
- 2 (5) educational services including
- 3 (A) information, including the availability of monetary
- 4 assistance programs, relating to courses offering credit through
- 5 secondary or postsecondary education programs and reentry programs,
- 6 including bilingual programs if appropriate; and
- 7 (B) information about other programs [DETERMINED BY THE
- 8 COMMISSIONER TO BE] of benefit to displaced homemakers;
- 9 (6) legal counseling and referral services; and
- 10 (7) information services with respect to federal and state
- 11 employment, education, health, public assistance, and unemployment assistance
- 12 programs which the commissioner determines to be of benefit

The Committee stopped its deliberations at this point (end of page 3 in original bill).

HB 936
Amendments proposed by Fred Ali, C&RA

Page 1:

adopted
Change Section 1 (b)(1) to read as follows (lines 28-29):
(1) provide the necessary counseling, training, employment placement and other services for displaced homemakers [;] through contracts with public or private nonprofit organizations and by utilizing and expanding existing state programs.

Page 2:

adopted
Change Section 2, 47.90.010(a) to read as follows (lines 8-12):
(a) The commissioner...may contract with public or private nonprofit organizations for multipurpose service centers for displaced homemakers [.] and expand existing state programs through reimburseable service agreements.

adopted
Add to Section 2, 47.90.010 a new subsection (c):
(c) The commissioner shall establish a competitive contract procurement process that ensures free and open competition for funds allocated for programs established in this chapter. As part of this procurement process, it is intended that public or private nonprofit organizations and state agencies may propose to provide all or a portion of the services listed under AS 47.90.020.

Page 3:

Add to Section 2, 47.90.020(2), line 7, the word "and" (and delete [and] from line 5)--- then add a new subsection (E) to this section to read as follows:
(E) expose displaced homemakers to nontraditional occupations.

Start here
Page 4:

adopted
At the end of Section 2, 47.90.030, add the following sentence:
Under the procurement process established under AS 47.90.010, the commissioner will give preference to applicants proposing to fill staff positions with displaced homemakers.

Delete Section 2, 47.90.060 and replace it with the following section:

adopted
Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contractors operating programs under this chapter will, to the maximum extent possible, provide displaced homemakers with assistance in being placed on state employment registers. This will be accomplished with the assistance and cooperation of the Division of Personnel and the Department of Community and Regional Affairs.

Page 5:

adopted

Delete Section 3, 43.20.037 in its entirety. (If the Committee decides to do this, it must delete the reference to this section on page 4, line 17.)

adopted

Delete Section 4 and include the following language instead:
All provisions of this Act will take effect ~~July 1, 1980~~ Jan 1, 1981
During FY '81, the commissioner will consult with appropriate groups and state agencies concerned with displaced homemakers, adopt resolutions prescribing program standards, adopt a competitive procurement process, provide information and assistance to groups interested in conducting displaced homemaker programs, and fund one or more limited pilot projects.

↑
letter of intent

funds w/ be provided to the

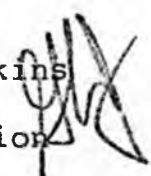
Dpt C&RA to...

TO: R. D. Stevenson
Special Assistant
Department of Revenue

DATE: March 10, 1980

FILE NO.

TELEPHONE NO.

FROM: Gary L. Jenkins 
Director
Audit Division

SUBJECT: House Bill No. 936

Section 3 of this bill would provide for an income tax credit for up to 30 percent of the wages paid to an individual who qualified as a displaced homemaker. There are two issues which should be considered in analyzing this proposed legislation.

First of all, there is considerable pressure at the present time to either suspend or repeal the individual and corporate income taxes. If either of those actions were to take place, it would obviously make this proposal, in effect, null and void.

Secondly, there is a policy question with regard to how programs of this nature should be accounted for by permitting a major portion of the actual cost of the program to be buried as a tax credit, with the result that the total cost of the program is not subject to appropriation. It makes it difficult to easily analyze the benefits of a program as compared to its actual total cost.

In lieu of the tax credit provision, since the Department of Community and Regional Affairs will already be working directly with the various employers involved, it will be a relatively simple operation for them to refund the employer the 30 percent of the wages paid. This would also be very logical from an administration point of view because they are charged with the responsibility of ensuring that each employer meets the conditions set forth in the law and regulations prior to the reimbursement being paid. This concept would also permit the Legislature to clearly understand the total cost of this program when they appropriate the funds for it annually.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB# 936
 Title An Act relating to displaced homemakers
 Requested by _____ Date March 11, 1980

II. FISCAL DETAIL

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 Program Category Affected _____
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

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100 PERSONAL SERVICES						
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500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Millions of Dollars)

GENERAL FUND	-0-	-0-	-----	approx. (1.5 to 2.0) annually
FEDERAL FUNDS				
OTHER (Specify Fund Source)				

POSITIONS

FULL TIME					
PART TIME					
TEMPORARY					

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The bill would establish a displaced homemakers support program. Among other things, it proposes an income tax credit of 30 per cent of the first 12 months of compensation paid by an employer for each certified displaced homemaker.

The above estimate is based on information provided by the Alaska Commission on the Status of Women.

IV. DATE 3/11/80 PREPARED BY Barbara Jordan
 AGENCY REVENUE
 PHONE # 2174
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936
 Title An Act Relating to Displaced Homemakers, and Providing an Effective Date
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Agency Affected Department of Education
 Program Category Affected Adult and Continuing Education
 BRU Program, or Subprogram(s) Affected Adult and Continuing Education
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill has no fiscal impact on the Department of Education.

IV. DATE March 21, 1980 PREPARED BY *William H. ...*
 AGENCY Education
 PHONE 465-2800
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

March 24, 1980

TO: COMMITTEE MEMBERS

FROM: SHANNON GARRETT

The following are proposed amendments to HE 936 which the committee has received through letters and the teleconferencing on the bill.

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- PAGE 5 LINE 3- Delete "six years" and insert "two years".
- PAGE 5 LINE 4- Insert "in a" between "been" and "dependent" and after "dependent" insert "role".



Regional Adult Learning Center

P. O. BOX 74278

FAIRBANKS, ALASKA 99707

URBAN SERVICES

(907) 456-4810

(907) 456-4819

(907) 456-4829

RURAL SERVICES

(907) 452-8731

(907) 452-6434

CAREER DEVELOPMENT

SERVICES

(907) 452-8731

(907) 452-6434

DISPLACED HOMEMAKER'S PROGRAM OF FAIRBANKS

1512 Cushman Street, Suite 203
Fairbanks, Alaska 99701

DISPLACED HOMEMAKERS:

A Needs Assessment

By

Jan Ackerman

DISPLACED HOMEMAKER'S PROGRAM OF FAIRBANKS

CENE KINGREA, DIRECTOR

ADULT LEARNING PROGRAMS OF ALASKA, INC.

A NON-PROFIT TAX EXEMPT 501(C)(3) EDUCATIONAL ORGANIZATION

ACKNOWLEDGEMENTS

The Fairbanks Displaced Homemaker's Program would like to acknowledge the following persons for helping to conduct the survey for this report: April Moore, Margie Bauman, Juanita Helms, Beth Kaplan Lauesen and Rosemary Leap. A special thank you and acknowledgement go to Sandra Stringer and Karen Fox for their assistance in all phases of the preparation of this report.

*** **

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INTRODUCTION

The Displaced Homemaker's Program is new to Fairbanks and to the rest of the United States. The problems of the displaced homemaker have just come to light in the last decade. Prior to that time a homemaker who, because of death, divorce or separation, found herself alone was dependent to a great extent on welfare, relatives or a small pension. She had no real hope of transition to a new and productive life.

The skills most homemakers utilize on a daily basis are not recognized as marketable by the great majority of employers. They are also not viewed as marketable by the homemaker herself. Many homemakers have never held salaried positions and those who have often have not worked for a number of years. Frequently their skills are out of date. The majority of these women feel totally unprepared and inadequate to participate in today's competitive job market. Most of these people are intelligent and capable but lack the self confidence, educational and vocational resources to help themselves. They need practical and emotional support to meet their special needs.

The Displaced Homemaker's Program was established to assist women during this transitional period. The Fairbanks program is staffed by professional counselors who, through their training and life experiences, are familiar with and sensitive to the problems of the displaced homemaker.

INTRODUCTION (CONT.)

The primary function of the Displaced Homemaker's Program of Fairbanks is to ease the problems of transition and to act as an advocacy agency for displaced homemakers. The services the program offers are many and varied. They include transitional counseling, peer group support, workshops, educational and vocational training, job referrals and referrals to other agencies with follow-up support.

METHODOLOGY

After a review of the literature, it was determined that no current information was available on the existence or numbers of displaced homemakers in the Fairbanks community. Therefore, in order to obtain the information necessary for this report, a survey of the adult female population of this area was conducted.

Because of the great numbers and diversity of the people who attend the Tanana Valley State Fair in Fairbanks (1979 figures were in excess of 85,000 persons over a period of five days), I chose to conduct the survey at the fairgrounds and circulated my questionnaire for five consecutive days. This survey questionnaire placed emphasis on information relating to marital and/or dependency status and the economic and educational profiles of those women interviewed. Experienced interviewers approached adult females at random and careful consideration was given to days, hours and activities during the fair to insure that we obtained the broadest possible sample. As a further check, note was made of the general geographic location of each respondent's residence. Only Fairbanks area residents were selected for this interview.

Three hundred and two (302) women participated in the survey. Forty-six (46) of these participants were found to be widowed,

METHODOLOGY (CONT.)

divorced or separated. These forty-six (46) women are the basis of this report.

SUMMARY

As this study of divorced, widowed and separated women evolved, the following trends emerged:

1. The divorced, widowed or separated woman is shown to be economically disadvantaged. The unemployment rate in this segment of society is nearly four times the average for the Fairbanks area as of August, 1979. (This figure was confirmed by the Fairbanks Community Information Office).
2. While the problems of the divorced and widowed are readily apparent, the needs of the separated are critical by comparison. The separated woman is younger, has more children, has less education and less income per family member than the divorced or widowed displaced homemaker.
3. The displaced homemaker needs help in building employment skills, emotional support, personal effectiveness, money management, skills and finding financial aid for education.

I believe the problems of the Fairbanks displaced homemakers are acute due to several factors. Among these are a skyrocketing

SUMMARY (CONT.)

unemployment rate, high costs for basic life necessities and the boom/bust economic cycle. All data gathered to date points to an even more severe decline in the status of displaced homemakers as their numbers increase. There is not a problem which can be resolved with the passage of time. Their need is great and their resources are few.

DISPLACED HOMEMAKER'S SURVEY
302 Respondents

I. MARITAL STATUS

<u>Status</u>	<u>Number of Respondents</u>	<u>Percentage</u>
a. Divorced	26	8.6
b. Widowed	9	2.9
c. Separated	11	3.6
d. Married	211	70.0
e. Single/Never Married	45	14.9

Divorced, widowed and separated equal 15.1% or forty-six respondents. The rest of this report will deal with these forty-six respondents exclusively.

II. AVERAGE AGES OF DIVORCED, WIDOWED OR SEPARATED WOMEN

<u>Status</u>	<u>Age</u>
a. Divorced	38 years
b. Widowed	58 years
c. Separated	35 years

AVERAGE AGE = 43 years

The oldest respondent is seventy-five years of age, the youngest is twenty-three.

III. NATIONALITY OR ETHNIC ORIGIN

<u>Nationality</u>	<u>Percentage</u>
a. White	78%
b. Alaska Native	10%
c. Black	9%
d. American Indian	1%

III. NATIONALITY OR ETHNIC ORIGIN (CONT.)

<u>Nationality</u>	<u>Percentage</u>
e. Spanish American	1%
f. Asian	1%

IV. DURATION OF MARRIAGE IN YEARS

<u>Status</u>	<u>Average Years</u>
a. Divorced	11
b. Widowed	25
c. Separated	11

AVERAGE YEARS MARRIED = 15

V. AVERAGE NUMBER OF CHILDREN BORN TO DIVORCED, SEPARATED AND WIDOWED WOMEN

<u>Status</u>	<u>Number of Children</u>
a. Divorced	1.5
b. Widowed	3.0
c. Separated	2.5

AVERAGE = 2.3

VI. AVERAGE NUMBER OF DEPENDENT CHILDREN IN HOUSEHOLD

<u>Status</u>	<u>Number of Children</u>
a. Divorced	1.25

VI. AVERAGE NUMBER OF DEPENDENT CHILDREN IN HOUSEHOLD (CONT.)

<u>Status</u>	<u>Number of Children</u>
b. Widowed	.5
c. Separated	2.5
	<hr/>
AVERAGE =	1.72

VII. EMPLOYMENT STATUS

<u>Status</u>	<u>Number of Respondents</u>	<u>Percentage</u>
a. Employed	25	54%
b. Unemployed	21	46%

Unemployment in Fairbanks is currently 12.3%.
Source: Fairbanks Community Information Office.

VIII. UNEMPLOYMENT

<u>Status</u>	<u>Unemployment Rate</u>
a. Divorced	30%
b. Widowed	51%
c. Separated	57%
	<hr/>
AVERAGE UNEMPLOYMENT =	46%

IX. OCCUPATIONS OF THE EMPLOYED

<u>Occupation</u>	<u>Percentage</u>
a. Professional	54%
b. Office Occupations	20%
c. Domestic Workers	10%
d. Sales	16%

X. SOURCES OF INCOME FOR UNEMPLOYED*

<u>Sources</u>	<u>Percentage</u>
a. Aid for Families with Dependent Children (AFDC)	34%
b. Public Assistance	41%
c. Alimony	2%
d. Child Support	2%
e. Death Benefits	2%
f. Pension	14%
g. Investments	2%
h. Social Security Benefits	21%
i. Other	20%

*Several respondents are receiving income from more than one source.

XI. AVERAGE INCOME OF DIVORCED, WIDOWED AND SEPARATED WOMEN

<u>Employment Status</u>	<u>Average Income</u>
a. Employed	\$18,505.00
b. Unemployed	4,970.00
	<hr/>
AVERAGE INCOME=	\$11,737.00

Average income for a Fairbanks household according Demographic Characteristics of Fairbanks Population, by ISER, 1976, pg. 2 is \$29,595.00.

XII. EDUCATIONAL PROFILE

<u>Status</u>	<u>School Years Completed</u>
a. Divorced	13
b. Widowed	12
c. Separated	

AVERAGE EDUCATIONAL LEVEL= 12 years

Seven of the respondents did not finish high school and three respondents obtained GED's.

XIII. TRANSPORTATION

Percentage of divorced, widowed and separated women who can drive a car: 93%

Percentage of divorced, widowed and separated women who own a car: 68%

XIV. HOUSING

Percentage of divorced, widowed and separated women who own their homes: 17%

Percentage of divorced, widowed and separated women who rent: 83%

XV. SPECIAL NEEDS

The respondents were asked to indicate which of the following would be most useful to them if help were available:

Displaced Homemaker's Program of Fairbanks

XV. SPECIAL NEEDS (CONT.)


<u>Employment:</u>	<u>Percentage</u>
a. Look for a job	36%
b. Fill out applications	13%
c. Write a resume	20%
d. Be prepared for a job interview	26%
e. Get clear on career goals	30%
f. Identify skills	50%

Building Emotional Support

a. Handle tension/anxiety	39%
b. Deal with confrontations	20%
c. Build parenting skills	22%
d. Manage time	38%
e. Cope with feelings of grief, anger and guilt	39%
f. Identify personal needs & goals	46%

Building Personal Effectiveness

a. Manage money	47%
b. Establish credit	31%
c. Find financial aid for education	46%
d. Find resources for the following:	
1. Legal	31%
2. Medical	26%
3. Child Care	18%
4. Moving	8%
5. Banking	5%


 LIST OF WITNESSES
 3/12/80

ANCHORAGE

- ✓ * Gordon JENKINS (*Staff*)
 ✓ * LYNN WOODS, AK Com. on STATUS OF ♀
 HELEN FISCHER
 Helen ROBERTS
 REPRESENTATIVE - LEAGUE OF ♀ VOTERS
 ✓ OR. DONNA GAUAC - ANCH. COMM. *Witness*
~~XXXXXXXXXXXX~~
 PAT REEVES -

FAIRBANKS

- (MARRIAGE) LESLIE MELLARD
 DEANNE HELFRICH
 CONNIE DAVIS
 NANCY HIDDEN
 } *STAFF - DISPLACED HOMEMAKERS*
 ✓ GENE KINGREY, Dir. SENIOR COUNSELOR
 FOR DISPLACED HOMEMAKERS
 LINDA WITKOF
 SUSAN GLEN
 DEBORAH BROWN
 Beverly Shultz
 ✓ SISTER ALICE, Catholic Charities
 JUDITH RYLANDER
 DELORES SCKRAET
 KATHY OUBLY
 MAUREEN MORE
 WRETE
 LAUREN CAMPBELL
 McCAGEN
~~Helen M. Roberts - AK. ♀s Resource Center~~

Need in Job Services

BETHEL (WALLY)

- ✓ JACKY RHUMALI
 ✓ MARY ABRUSKA
 WARD LOW
 ✓ DIANE CARPENTER

KENAI PENINSULA (RHODA)

- ✓ JOAN B. SCHADDER - SELF
 PATTY KING - ♀'S RESOURCE CENTER
 JEAN MAPPLE - JUDITH GROUPE

KODIAK

- ✓ KRAY ACKERMAN - ♀'S RESOURCE CENTER
~~HELM~~ HERZMAN

KOTzebue

- SKETER ~~XXXXXXXXXX~~ JERSON
~~XXXXXXXXXX~~
 ✓ FLORENCE HAWKJETTON



K. KAN

- REBECCA SMITH
 ALINE ~~XXXXXXXXXX~~ BARRETT
 GIGI PILCHER
~~XXXXXXXXXX~~ RADEZ

* Chairman BUCHHOLDT - These 2 individuals would like to testify a.s.a.p.
 Me. Jenkins has a 2:00 p.m. appt; Ms Woods feels her testimony is a good foundation

Fairbanks

DISPLACED HOMEMAKERS PROGRAM

During the period of June 18, 1979 to March 1, 1980, the Displaced Homemakers Program has served 316 persons. Because of certain CETA restrictions, only 241 were served as a matter of record. Of these 241 persons, 62 were granted funds for vocational or educational training.

The following is excerpted from the Displaced Homemakers Program quarterly report on the period of October 1, 1979, through December 31, 1979, and is a descriptive break-down of specific services rendered to clients during that quarter.

138 Clients

26 Positive Job Placement-18%

17 Positive Termination-12%

<u>SERVICES OFFERED</u>	<u>NUMBER OF CLIENTS</u>	<u>PERCENTAGE</u>
Personal Counseling	135	97.0%
Educational Funding	37	26.0%
<u>Educational Referral:</u>	83	60.0%
ABE	6	4.0%
TVCC	38	27.0%
GED	28	20.0%
REC'D GED	5	3.0%
FIN. AID (STATE)	13	9.0%
VOC. ED.	9	6.0%
V.A.	2	1.5%
OTHER	18	13.0%
<u>Social Service Referral:</u>	74	53.0%
P.A. (AFDC, Food Stamps, etc.)	35	25.0%
Social Security	1	.75%
Housing	14	10.0%
Borough (Day Care Assistance)	24	17.0%
Legal	19	13.0%
JVR	7	5.0%
OTHER	25	18.0%
Vocational Exploration	98	71.0%
Employment Assessment	97	70.0%
Workshop Participation	29	21.0%
Discussion Group Participation	61	44.0%
<u>Labor Market Orientation:</u>	84	60.0%
CETA	40	28.0%
Job Service	59	42.0%
Other	22	15.0%
Job Search Skills	33	23.0%
Skills Assessment	36	26.0%
Job Application	33	23.0%
Resume	32	23.0%
Interviewing Techniques	33	23.0%

FEMALES - 135

MALES - 3

ETHNIC GROUPS

WHITE	-	107
BLACK	-	14
HISPANIC	-	3
AI/AN	-	13
ASIAN	-	1

AGE

19	-	under	3
20	-	21	9
22	-	44	98
45	-	54	18
55	-	over	10

* * *

ALPA INCORPORATED
Proposed Budget Outline: Displaced Homemakers Program

PERSONNEL

Program Coordinator/Senior Counselor \$2300/mo x 12 months x 1	\$ 27600.00
Support Counselor \$1800.00/mo x 12 months x 2	64800.00
Community Resource Specialist/Training Facilitator \$1900.00/mo x 12 months x 1	22800.00
Intake Worker \$1500.00/mo x 12 months x 1	18000.00
Secretary \$1200.00/mo x 12 months x 1	14400.00

STAFF BENEFITS

1.34% Workmen's Compensation Insurance	
5.85% Unemployment Insurance (ESC)	
<u>7.39% Health Insurance</u>	
14.58% TOTAL	<u>21520.00</u>

TOTAL PERSONNEL \$169120.00

PROGRAM

Rent & Utilities \$900.00/mo x 12 months	10800.00
Instructional supplies (books, paper, etc.)	10000.00
Tuition for participants	20000.00
Workshops and Supportive Service	5000.00
Telephone	5300.00
Office and Instructional Equipment Rental	4800.00
Consultant Services	<u>5000.00</u>

TOTAL PROGRAM	\$ 60900.00
TOTAL PERSONNEL AND PROGRAM	230020.00
INSTITUTIONAL INDIRECT (10%)	<u>23002.00</u>

** TOTAL REQUEST ** \$253022.00


Displaced Homemakers Program, ALPA, Inc.
CURRENT BUDGET SUMMARY

<u>Line Items</u>	<u>Totals</u>
Wages, salaries & fringe benefits	\$120,948.00
Intake Center rental	9,936.00
Telephone rental	1,344.00
Staff travel	624.00
Consultant fees	4,800.00
Counselor equipment rental	2,880.00
Supportive services	1,000.00
Instructional materials & supplies	8,800.00
Workshops to enhance employability	1,500.00
Tuition	<u>16,800.00</u>
	SUBTOTAL \$168,632.00
	Administration at 7.5% <u>12,647.00</u>
	AL \$181,279.00

Bill No. House Bill 936

Date March 11, 1980

Title An Act relating to displaced homemakers;
and providing for an effective date

Contact: Judy DuBois 
465-2700

House Bill No. 936 "An Act relating to displaced homemakers; and providing for an effective date" is proposed to establish multipurpose service centers to provide services for Alaskan displaced homemakers.

Although the conceptual emphasis of the bill is supported, we have four primary concerns in relation to its implementation. First, the bill does not indicate the size or distribution of the population to be served and thus does not indicate sites as where the multipurpose centers will be established. A second concern is the tax credit provision for displaced homemakers. It appears that the displaced homemakers tax credit is a duplication of the proposed Alaska State Jobs Tax Credit program and may be a moot issue in view of the current tax legislation before the Alaska Legislature. A third concern is the current existence of federal funds available for displaced homemaker services. It appears that by consolidating existing displaced homemaker service programs and by utilizing present funding sources, expansion of services to additional geographical areas of the State of Alaska could be accomplished without the inclusion of State funds.

Lastly, the proposed legislation duplicates the current efforts of providing employment, counseling and necessary referral services for eligible displaced homemakers by Job Service and the Alaska Work Incentive program. It would appear that since Job Service and the Work Incentive program are currently operational, they should be utilized as the primary administrative and service provider vehicles for the proposed displaced homemaker legislation. This is especially pertinent when it is recognized that the population to be served by this legislation are or will be eligible for existing agency's services and that the proposed multipurpose centers will function as primarily a referring organization.

Departmental Position: Opposed in current status.

POSITION PAPER/Department of Labor

March 24, 1980

TO: COMMITTEE MEMBERS

FROM: SHANNON GARRETT

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March 24, 1980

TO: COMMITTEE MEMBERS

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LIST of WITNESSES

3/12/80

ANCHORAGE

STAN

- ① ✓ * Gordon JENKINS
- ② ✓ * LYNN WOODS, AK Com. on STATUS OF ♀
- Helen FISCHER
- Helen ROBERTS
- REPRESENTATIVE - LEAGUE OF ♀ VOTERS
- ⑨ DR. DONNA GAUAC - ANCH. COMM.
- STAN JENKINS
- PAT REEVES -

FAIRBANKS

- (MAXINE) LESLIE MELLARD
- DEANNE HELFRICH
- CONNIE DAVIS
- NANCY HIDDEN
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- FOR DISPLACED Homemakers
- LINDA WITKOF
- SUSAN GLEN
- DEBORAH BROWN
- Beverly Shultz
- ⑪ SISTER ALICE, Catholic Charities
- JUDITH RYLANDER
- DELORES SCKRAEY
- KATHY OUBLY
- MAUREEN WRIGHT
- CATHERINE McCANN
- ~~HELEN M. ROBERTS - AK. FS RESOURCE~~

Staff -
DISPLACED
HOMEMAKERS

BETHEL (WALLY)

- ⑫ JACKY RHUMAN
- MARY ABRUSKA
- WARD LOW
- ③ DIANE CARPENTER
- KENAI PENINSULA (RHODA)
- ⑬ JOAN B. SCRAPEDER - SELF
- ⑤ PATTY KING - ♀'S RESOURCE CENTER
- JEAN HAPPEE - JUDITH GROUPE

KODIAK

- ⑥ KAY ACKERMAN - ♀'S RESOURCE CENTER
- PAM HERMAN

KUTERBUE

- SKETER ~~SMITH~~ JERSON
- ~~REBECCA~~ ~~SMITH~~
- ⑦ FLORENCE HAWKJETTON (mental health field)
- ⑭ Pamela Korman
- 250 ♀ N. child care 760 region mem. ♀
- 618 men " 0

K. KAN

- REBECCA SMITH
- ALINE BARRETT
- GIGI PILCHER
- ⑧ MARINE RADEZ

Wasilla

- ⑩ Barbara Sole

* Chairman BUCHHELDI - These 2 individuals would like to testify a.s.a.p.
 Me. JENKINS has a 2:00 p.m. appt; Ms Woods feels her testimony is a good foundation

HB 936
Amendments proposed by Fred Ali, C&RA

Page 1:

Change Section 1 (b) (1) to read as follows (lines 28-29):
(1) provide the necessary counseling, training, employment placement and other services for displaced homemakers [i] through contracts with public or private nonprofit organizations and by utilizing and expanding existing state programs.

Page 2:

Change Section 2, 47.90.010(a) to read as follows (lines 8-12):
(a) The commissioner...may contract with public or private nonprofit organizations for multipurpose service centers for displaced homemakers [.] and expand existing state programs through reimburseable service agreements.

Add to Section 2, 47.90.010 a new subsection (c):

(c) The commissioner shall establish a competitive contract procurement process that ensures free and open competition for funds allocated for programs established in this chapter. As part of this procurement process, it is intended that public or private nonprofit organizations and state agencies may propose to provide all or a portion of the services listed under AS 47.90.020.

Page 3:

~~Add to Section 2, 47.90.020(2), line 7, the word and (and delete [and] from line 5)--- then add a new subsection (E) to this section to read as follows:~~
~~(E) expose displaced homemakers to nontraditional occupations.~~

introduce

Page 4:

At the end of Section 2, 47.90.030, add the following sentence:
Under the procurement process established under AS 47.90.010, the commissioner will give preference to applicants proposing to fill staff positions with displaced homemakers.

Delete Section 2, 47.90.060 and replace it with the following section:

Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contractors operating programs under this chapter will, to the maximum extent possible, provide displaced homemakers with assistance in being placed on state employment registers. This will be accomplished with the assistance and cooperation of the Division of Personnel and the Department of Community and Regional Affairs.

page 2.

C&RA proposed amendments to HB 936.

Page 4:

Delete Section 3, 43.20.037 in its entirety. (If the Committee decides to do this, it must delete the reference to this section on page 4, line 17.)

Delete Section 4 and include the following language instead:
All provisions of this Act will take effect July 1, 1980.
During FY '81, the commissioner will consult with appropriate groups and state agencies concerned with displaced homemakers, adopt resolutions prescribing program standards, adopt a competitive procurement process, provide information and assistance to groups interested in conducting displaced homemaker programs, and fund one or more limited pilot projects.

March 24, 1980

TO: COMMITTEE MEMBERS

FROM: SHANNON GARRETT

The following are proposed amendments to HB 936 which the committee has received through letters and the teleconferencing on the bill.

- PAGE 1 LINE 28- Insert the words "aptitude testing" between the words "counseling" and "training".
- PAGE 2 LINE 18- Insert from Pg. 3, line 8, the #(3) section in it's entirety and add a new (A) to read"(A) Supportive transitional counseling" Reletter rest of sec. accordingly.
- PAGE 3 LINE 4- Some question has been raised as to the age requirements of apprenticeship training (I really don't think the committee can address that problem in this bill but I have included it because it was brought up several times.)
- PAGE 3 LINE 5- After "programs;" insert " re-entry refresher courses;"
- PAGE 3 LINE 14- Insert the words "dental care" between "care" and "and".
- PAGE 3 LINE 21- Insert the words "and assistance" between "information" and "relating"
- PAGE 3 LINE 24- Delete "determined by the commissioner to be" It is felt that the commissioner may be inclined to select only that information Which applies to traditional job roles.
- PAGE 4 LINE 19- Isert "a reimbursement" between "agency" and "not".
- PAGE 5 LINE 3- Delete "six years" and insert "two years".
- PAGE 5 LINE 4- Insert "in a" between "been"and "dependent" and after "dependent" insert "rcle".

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Proposed CS for HB 936 (work completed by Committee thus far)

Proposed CS for HB 936 (Work completed by Committee thus far)

1 For an Act entitled: "An Act relating to displaced homemakers; and providing
2 for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds
5 that there is an increasing number of persons in the state who, after having
6 fulfilled the role of homemaker for a number of years of their life, find
7 themselves "displaced" through the death of a spouse, divorce, separation,
8 desertion, or loss of family income. The legislature finds that displaced
9 homemakers are often without any source of income, face continuing discrimina-
10 tion in employment because they frequently have no recent work experience and
11 may be older than other applicants for employment, are subject to high rates
12 of unemployment and are ineligible for unemployment insurance because they have been
13 engaged in unpaid labor in the home, may be ineligible for categorical
14 welfare assistance, are ineligible for social security if they have
15 been divorced from the family wage earner, may have lost their rights as
16 beneficiaries under employers' pension and health plans through death of a
17 spouse or divorce despite the contribution of years to the well-being of the
18 family, and may be ineligible for Medicaid and unable to purchase private
19 health insurance because of age and lack of income. The legislature further
20 finds that homemakers are an unrecognized part of the work force of the state
21 who have made an invaluable contribution to the welfare of society.

22 (b) It is the intent of the Act to

23 (1) provide the necessary counseling, aptitude testing, training,
24 employment placement, and other services for displaced homemakers[;] through
25 contracts with public or private nonprofit organizations and by utilizing
26 expanding existing state programs

27 (2) improve the mental and physical health and welfare of this
28 growing group of members of the community; and

29 (3) provide displaced homemakers with independence and economic
30 security vital to a productive life.

31 Sec. 2. AS 47 is amended by adding a new chapter to read:

32 CHAPTER 90. DISPLACED HOMEMAKERS.

33 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
34 consultation with state and local governmental agencies, community groups,
35 and groups concerned with displaced homemakers, may contract with public or
36 private nonprofit organizations for multipurpose service centers for displaced
37 homemakers[.] and expand existing state programs through reimburseable service
38 agreements.

39 (b) The commissioner shall adopt regulations prescribing the standards to

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Proposed CS for HB 936 (work completed by Committee thus far)

Proposed CS for HB 936

page 2.

- 1 mortgages, loans, and related financial matters;
- 2 (5) educational services including
- 3 (A) information, including the availability of monetary
- 4 assistance programs, relating to courses offering credit through
- 5 secondary or postsecondary education programs and reentry programs,
- 6 including bilingual programs if appropriate; and
- 7 (B) information about other programs [DETERMINED BY THE
- 8 COMMISSIONER TO BE] of benefit to displaced homemakers;
- 9 (6) legal counseling and referral services; and
- 10 (7) information services with re spect to federal and state
- 11 employment, education, health, public assistance, and unemployment assistance
- 12 programs which the commissioner determines to be of benefit

The Committee stopped its deliberations at this point (end of page 3 in original bill).

Proposed CS for HB 936
page 2.

1 be met by each multipurpose service center for displaced homemakers
2 in accordance with the policies established in this chapter.

3 (c) The commissioner shall establish a competitive contract procurement
4 process that ensures free and open competition for funds allocated for
5 programs established in this chapter. As part of this procurement process,
6 it is intended that public or private nonprofit organizations and state
7 agencies may propose to provide all or a portion of the services listed
8 under AS 47.90.020.

9 Sec. 41 10.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose service
10 center for displaced homemakers established under AS 47.90.010 may provide
11 the following services:

12 (1) job counseling services which shall

13 (A) be specifically designed for displaced homemakers;

14 (B) counsel displaced homemakers regarding job opportunities; and

15 (C) consider and build on the skills and experience of a
16 homemaker and emphasize job readiness as well as skill development;

17 (2) job training and job placement services which shall

18 (A) emphasize short-term training programs which expand
19 upon homemaking skills and volunteer experience and which lead to
20 gainful employment;

21 (B) develop through cooperation with state and local
22 government agencies and private employers training and placement
23 programs for jobs in the public and private sector;

24 (C) assist displaced homemakers in gaining admission to
25 existing public and private job-training programs and opportunities
26 including vocational education, reentry into secondary and postsecondary
27 educational facilities, and apprenticeship training programs; and

28 (D) assist in identifying community needs and creating new
29 jobs, including nontraditional occupations for displaced homemakers,
30 for displaced homemakers in the public and private sector;

31 (3) health counseling services including referral to existing
32 health programs with respect to

33 (A) general principles of preventive health care;

34 (B) health care consumer education, particularly in the
35 selection of physicians and health care services including health
36 maintenance organizations and health insurance;

37 (C) mental health care and transitional counseling;

38 (D) family health care, dental care and nutrition;

39 (E) alcohol and drug abuse; and

40 (F) other related health care matters;

41 (4) financial management services which provide information
42 and assistance relating to insurance, taxes, estate and probate matters,

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CS HB 936 (proposed)
page 2.

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
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Testimony to the Health, Education and Social Services Committee on
behalf of HB 936 relating to Displaced Homemakers:

As testimony via Teleconference Network was interrupted, I would like
to submit these remarks regarding the Displaced Homemakers Bill.

I am an Employment Counselor although I am not representing any govern-
mental agency. I encounter daily women who come looking for jobs who
are entering or re-entering the labor force after living as a homemaker.
They typically have no experience in the labor market, they lack employable
skills, and usually have little or long-distant education. But on top
of this, their lives as dependent people have not provided the image of
themselves as capable money-makers. As an Employment Counselor, no
amount of learning job-search skills will make up for the low-self image
most of these women have.

I support most heartily the HB 936 with these recommendations:

1. 6 years is too long a limit; Alaska's population is young and a
woman who has spent most of her life as a dependent woman needs assistance
with the transition to independence;

2. Page 3, section 3, Line 17 I support the addition recommended by
Anchorage women that mental health counseling be added. In order to
counter the image of dependency and incompetency, a woman must learn
problem resolution, decision-making, coping skills, and assertiveness
before she can approach the job-market in a confident manner necessary to
compete in the labor market.

Finally, I support the management of Displaced Homemakers Progress by
independent service agencies rather than state agencies who are hampered by
Federal Regulations. Thank you.

Rebecca L. Smith

1227 W. 4th St.
Fairbanks, Alaska 99701

If these alternatives are not provided to our displaced homemakers, the result will continue to be an ever increasing permanent welfare population. The more practical resolution is a comprehensive plan that will return these women to the job force and allow them to contribute as independent, capable individuals.

Alma Cole Barrett

Alma Cole Barrett

Executive Director

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STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

POUCH 5 - JUNEAU 99811

March 12, 1980

The Honorable Thelma Buchholdt
Chairman
House Health, Education &
Social Services Committee
Room 112 - Capitol Building
Juneau, Alaska 99811

Dear Ms. Buchholdt:

Re: House Bill No. 936, an Act relating to displaced homemakers, was introduced in the House on March 6, 1980 and was referred to the House Health, Education and Social Services Committee.

For the consideration of the House Health, Education and Social Services Committee, I am enclosing copies of Fiscal Notes prepared by Gary Jenkins, Director, Audit Division and Barbara Sorensen, Research Section of the Department of Revenue concerning the proposed legislation.

Sincerely,



R. D. Stevenson
Special Assistant

cc: Joseph K. Donohue
Deputy Commissioner
Department of Revenue

Gary Jenkins, Director
Audit Division
Department of Revenue

Vincent Wright
Research Section
Department of Revenue

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936
 Title An Act relating to displaced homemakers
 Requested by House Health, Education & Social Ser. Comm Date 3/10/80

II. FISCAL DETAIL

Agency Affected _____ Revenue _____
 Program Category Affected _____ Fiscal Services _____
 BRU, Program, or Subprogram(s) Affected _____ Audit Division _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS Number

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached memorandum to R. D. Stevenson dated 3/10/80.

IV. DATE March 10, 1980 PREPARED BY *R. D. Stevenson*
 AGENCY Department of Revenue, Audit Division
 PHONE 465-2320
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

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ORIGINAL.

March 12, 1980

TESTIMONY ON HOUSE BILL NO. 936
TO THE HEALTH, EDUCATION AND SOCIAL SERVICES
COMMITTEE

THELMA BUCHOLDT, CHAIRMAN

My name is Flora "Skeeter" Jepson, L.P.N. at the Kotzebue Senior Citizen Center.

I am representing the Senior Center and myself.

I support the Bill No. 936 "Displacement Homemakers" for the following reasons:

- (1). There are no programs or facilities here in Kotzebue for "displaced homemakers". This type of program is greatly needed NOW.
- (2). I have had friends stay with us at home because they have had no place else to go. If there was a program like this here in Kotzebue I know that they would make good use of it. Knowing them I know for a fact that they do not want to get on any type of Welfare programs.
- (3). Within the NANA Region, I know that there are many other Ladies caught between a "rock and a hard spot" because of no place to go or to turn to.

I would like to see the following changes made:

Page five, line two,

; should be eliminated or expanded to a variety of cases.

Thank you very much.

Flora "Skeeter" Jepson
L.P.N.
K.S.C.C.

WOMEN IN SAFE HOMES

*A Safe Alternative for Battered Women
& Their Children*

DISPLACED HOMEMAKERS

Displaced homemakers are those women old and young who have spent years in the home nurturing the family, supplying unpaid labor in the form of housekeeping, child care, budget management, food preparation and providing other contributions that would be considered valuable if anyone other than a housewife performed them.

The traditional role of wife, mother, and homemaker does not provide women with experiences that can readily be translated into recognizable job skills when her services are no longer needed or wanted in the home.

Displaced homemakers are women who are thrust on the job market as a result of divorce, spousal death or separation without appropriate job finding skills, education, or job history. The result is a growing population of unskilled, undereducated women who have a difficult, if not impossible, transition from home to outside occupation.

Of 122 abused women who were provided with shelter and aid last year by Women in Safe Homes, 15 percent became displaced homemakers as an alternative to the violence in their homes. Ketchikan has a high rate of desertion by spouses who leave their families without support because of an inability to find a high paying job in Alaska.

Almost 80 percent of the displaced homemakers serviced last year were transferred outside of the state because of the lack of resources available to them here.

It is so important for the State of Alaska to make a provision for local services for the displaced homemakers in our state.

These services required in Ketchikan include:

1. Individual and supportive group counseling for values clarification, conflict resolution, coping skills, and increased self-esteem.
2. Assertiveness training.
3. On the job training.
4. Education in job hunting techniques, resume preparation, and career alternatives.
5. Adequate and available child care during training, counseling, and work.
6. Employment counseling and aptitude testing.
7. Referral and advocacy services for location of housing, legal advice, medical treatment and health education, parenting skills, nutrition counseling, and alcoholism treatment.

DISPLACED HOUSEWIVES
by Elizabeth Union-Jakubek
Alcoholism Counselor
Ketchikan Alcoholism Program

Many researchers say that women, far more frequently than men, are able to point to a specific incident in their lives which they believe precipitated heavy drinking. The factors most often cited are death of a loved one, divorce, grown children leaving home, and obstetrical and gynecological problems.

These are also some of the factors that force women unprepared into the job market. Women who have been housewives for years who have few marketable skills.

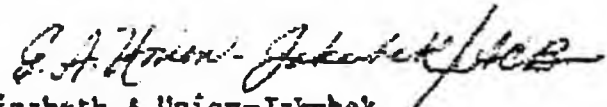
The majority of my adult female caseload which at present numbers approximately 20 individuals have two major hurdles facing them.

1. Attaining and maintaining sobriety as well as
2. finding a way to support themselves and their children outside of welfare payments and food stamps.

True these women have been handicapped by their alcoholism but one of the greatest threats to their sobriety are lack of skills, lack of self confidence and a limited job market.

A comprehensive program that could be made available to women such as my clients would greatly increase the chance of these women becoming functional, contributing members of our society.

Respectfully submitted,



Elizabeth A. Union-Jakubek
Counselor for Women and Youth
Ketchikan Comprehensive Alcoholism Prog.

DISPLACED HOMEWAKER

Testimony to H.E. & S.S. committee on HB 936
by JAYNE WAGNER

Being a Displaced Homemaker I suddenly found myself the soul-supporter of myself and three children, because I would not allow myself to be physically, emotionally, or economically abused in my relationships. Not only was I being abused, but my children were being emotionally abused thru witnessing these incidents.

I found myself with out a home, income, transportation and standing in the welfare lines not being able to support my family above the Public Assistance level because of lack of vocational or educational training and no extended job experience, since I had spent all my time and energy in marriage, running a home, being a wife and mother of young children.

When seeking help in my community in Washington to leave the violent relationship I was referred to a Seattle Shelter for Battered Women where I had time and cost of all safety to make arrangements for transportation for myself and children. When arriving in Ketchikan I contacted the WISD office and got some referrals and supportive counseling to continue my search for a job and housing, which I have accomplished with their aid.

More women need to know of the support and resources that can be available to them to have an independence in their life. I feel there is a need for more job services, training, and childcare in Ketchikan for women who want to remain in the Ketchikan area.

Nader Chairman,

I am Joan Bennett Schrader and I am testifying for myself. As a woman who, except for the most fortunate of circumstances, could be with-in the group you are discussing, my interest is strong and continuing. There is no need for me to list the particulars of what happens to a displaced home-maker. We are all aware of the particular problems. I support this bill; however I feel there are some aspects that need close scrutiny.

Page one, line 27.....the scarcity of aid available to encourage community members to re-set their goals and to learn new skills seems to be a paucity of pre-advisory testing. This is available in Anchorage but for someone with little or no money, possibly no vehicle, and a need for baby-sitters, Anchorage may as well be Mars. Insufficient testing and then counseling them into schools or training programs that are not sufficient to meet their needs is devastating to their self-confidence. EI: I am a 49 year old woman who would find herself in a secretarial or office skills program. Nothing wrong with such a course, but for 35 years I have detested office skills. A personal matter but if I am to be successful in learning and applying new skills, I must at least feel comfortable and not drowning in skills or a job that I detest. How comprehensive will this job testing be? The counseling? How integrated will the counselors knowledge be, both in what is available for my area and where in the training available. How imaginative will the counselor be? Will he/she know this state? Will they understand the Alaska life-style? Will they be bored by what is "traditional Outfit"? Will they see training a 49 year old in the groceries to sort fish, or in the area of processing; to implement training for maintenance or some other training.

Page two, line 22.....Here again, as in counseling, integration of the community is essential. In the final "old-time" program we have to be oil-related employment. Will the displaced home-maker find the "other training" only for the lower end of office staff? or will the training be better than all jobs with these facilities? As heads of households those displaced women need adequate wages, satisfaction and well paid employment, with a clearly delineated up-ward movement, not some job with little chance of either mobility or upgrading.

Page two, line 28.....having some trouble with this. I firmly believe that should I find myself in a employment situation, I would be drawn by experience as a mother and grandmother would expect the "other" to be drawn in into "real" related training where experts would be working. I would be expected to adjust to children doing things that are completely new and adjusting to new but not prepared for. Would I be fortunate enough to escape that the studies of the secretarial school began in the background.

Page two, line 36.....What is short term? A course of three to six months may suffice for those who have had previous grounding in the training being undertaken, but would be insufficient for those newly introduced to the course.

Page two, line 42.....this could be the area where this program would succeed or founder. If the state agencies and private industry see this program as a possible source of well-trained, skilled workers, then, surely they, on the other hand, view this as a source of lower etchelon work as well as well.

feeling of self worth in the displaced homemaker is a great need. low paying jobs as a goal near low on the job scale. certainly, many of those retrained will be comfortable in less demanding/lower paying jobs but they should not be channelled into them as a matter of course.

Page three, line 1.....(omit this for any homemaker over the age of 55 (approx) as state labor regulations forbid apprenticeships to anyone older. And they would really have to be sold on apprenticeship program that would change this rule when they have apprentices out of work for months at a time.

Line 7.....Excellent, if it avoids the pitfalls I commented on re: alternative training.

Line 10.....All smaller communities have a desperate need of more health care.

Line 12.....Excellent!

Line 17.....Generally needed.

Line 21.....OK, provided this service is clearly needed for information of what is available for training throughout the state and outside.

Line 26.....The Nevada State Bar Association could be of the help as the usual course for the homemaker is to a local attorney first and that is where the homemaker needs to be advised of a vested interest in her spousal pension plan and his/her social security before the divorce. It is not practical for the homemaker to have local advise only after the divorce.

Line 29.....I could be a problem area. Should the commissioner/staff/feel uncomfortable with the idea of non-traditional jobs, and the homemaker feel she has a valid interest and capability in that field, what are the channels of appeal for the homemaker? I saw students of the vocational school in this. It may well be the commissioner/staff/commissioner are not able to see homemakers in other non-traditional jobs.

Page four, line 10.....It is good to include the Department of Labor. This department, by my understanding is the governing body. We are talking about a section of the work-force, primarily, and it is important as to why they are not running the show. Quality, legal and other matters are secondary to enabling workers (in this case homemaker) secure profitable, steady and responsible employment. It is all in about work, the training, for work, either in school or on the job, or a combination of these, and the overall placement of workers on a job site. These workers in turn to contribute to the tax structure. All the health and education efforts are geared to this end. I want the intent of this bill. What is the agreement of labor and sponsoring this effort?

Line 14.....Remedially suggest any should be help more of their ability to qualify too.

Line 18.....With the thousands of uneducated and home private business I am facing problems in this area.

OK: My agency needs 12 workers for lower echelon positions plus 2 highly paid consultants. The budget will not stretch that far. However, if I hire 7 homemakers on the 5% off I can then hire three non-homesaker at the regular price. My two consultants are now within my reach. My budget is in line, my employer happy and the homemaker staff happy. Everything is fine but the danger here is for the homemakers who need the feeling of being able to compete on a equal basis at the work level, to feel well-trained and capable in the labor force. They could, if this portion of the bill not be closely monitored, become meshed into a "ghetto" situation. Carried to a logical conclusion, the possibility of "de facto" segregation from the valuable "give & take" with non-homesakers could result. Part of any employment training is for our fellow workers and that is a very valuable part. It would be destructive to their concept of themselves as valuable and capable workers. That of the non-homesakers view. Does this carry reverse discrimination? The State of Alaska carries the concept of part-time employees far beyond reason, and in my opinion, to the detriment of those workers.

If the training programs are well thought out, interruptive, hold the staff out of touch with the realities of our competition; if the program is well coordinated then you will produce good workers who are able and more than willing to compete with any worker.

Finally, the contract have a provision to help upon the 10 position I can see a widening of the value of your programs to the homemaker. Finally, even above. Finally, these workers flow down stream of the employment market with 10% of competition and wages at that level. I see the homemaker as wanting other let them learn, compete and grow with their employment.

Thank you for listening to me.

Joan Bennett Schaefer

MAUNELUK MANPOWER

P.O. Box 725
Kotzebue, Alaska 99752

Phone
(907) 442-3860

TESTIMONY

in support of
H.B. 936

Submitted by: Pamela Herman, Flanner
Mauneluk Manpower

Thank you, Madam Chairman, for an opportunity to testify in support of H.B. 936, which would establish a program for Displaced Homemaker Multi-Service Centers through funding from the Alaska Department of Community and Regional Affairs. We enthusiastically support this legislation.

First, I would like to offer some statistics that indicate the size of the population in this region which could be affected by this program:

- * There are about 750 unemployed or underemployed females in the regional labor force (estimated at 2276) and about 600 unemployed or underemployed men. The unemployment rate is an estimated 43%.
- * There are 250 women for whom "no adequate child care substitute is available." These are women who could become displaced homemakers if their current source of financial support is lost.
- * The median grade completed among women 35 years old or older is 6.0; for men of the same age, 6.5 years.
- * There are almost as many employed mothers as fathers in the region. By the same token, there are a number of families dependent upon subsistence food-gathering efforts of the father for their livelihood.
- * Only 30% of the regional workforce (those who manage to find a job) is employed full-time, year-round.
- * According to our Regional Strategy Survey, conducted by the Dept. of Community and Regional Affairs under contract to Mauneluk Association, subsistence resources are significant alternatives to employment income for three times as many families as are state or federal income payments or food stamps.
- * According to the records for the Second Judicial District of the Superior Court for the State of Alaska, 36 divorces were filed in 1975; 43 in 1976; 56 in 1977; 63 in 1978. This includes both Nome and Kotzebue.
- * In March, 1979, 129 families in this region received AFDC; this is 3.2% of the statewide AFDC caseload, although the region has only 1% of the state's population. The regional AFDC caseload with adults not included is 104, and each of those cases can represent up to 6 children. This is 9.1% of the statewide caseload. Informal placements of children outside their homes is 18 times more common in this region than statewide.
- * 25% of live births at the Kotzebue P.H.S. Hospital are to women 19 years old or younger.



MANILAM SAVAAKSRAQSIUGVIA
MEMBER VILLAGES

Ambler, Buckland, Deering, Kiana, Kicalina, Kobuk, Kotzebue, Noatak, Nimitik, Selawik, Shungnak

This evidence would indicate a potentially large displaced homemaker population in the region, spanning a wide range of age and including members of both sexes. The large unemployment figure should also give an indication of how much of a problem displaced homemakers have finding work when they are thrown onto the job market.

We have spent the last five months planning a displaced homemaker program which we are now seeking to fund. One of the goals of the project is to find out more about the characteristics of our target population, but we already know that displaced homemakers in this region face the following barriers to employment:

- * very few jobs are available to anyone
- * clients lack education
- * clients can't find markets for skills they have
- * employers can't find workers with skills they require
- * clients often have a poor command of written English
- * demands of large families make job retention difficult for single parents
- * dietary requirements and cultural patterns require seasonal absences from work to pursue subsistence activities
- * individuals of social standing in the community require jobs commensurate in prestige
- * the qualities that fit one for traditional subsistence life sometimes make the adjustment to less physically active occupations very difficult
- * patterns of alcohol abuse are such that frequently creative or talented individuals suffer through periods of instability on the job.

The program we intend to operate will be a supplement to the services we already provide for displaced homemakers through our CETA program. We want to offer the following services specifically designed to overcome the common problems faced by displaced homemakers: information and outreach, work experience, job training, tuition and allowances while in training, technical assistance in establishing cottage industries, marketing services for cottage industries, expanded day care services, employer education, supportive services including housing assistance, clothing and gear for work, medical and dental services, travel from home village to Kotzebue in order to find work, alcoholism and family crisis counseling and referral, and most important, individual and group counseling to overcome psychological barriers to retaining work and building a satisfactory life. We believe that all of these services are necessary to serve the target population and we would like to help coordinate the efforts of all the agencies in Kotzebue who seek to deliver services to this group.

Displaced homemaker programs already are in operation in Fairbanks and Anchorage, funded by CETA funds administered by the Department of Community and Regional Affairs. In order to allow maximum coordination with the few programs operational now as well as the other CETA-funded employment and training programs which serve displaced homemakers as well as other unemployed and economically disadvantaged people, we would like to recommend that a few small changes be made in the bill to allow a unified approach

March 13, 1980

Testimony in Support of H.B. 936

page 3

to the problem. I say small, because the bill as it stands is remarkably similar in its approach to providing displaced homemaker services. In its recognition that displaced homemakers come to the job market with many skills to offer, it is more enlightened than the federal legislation.

Page 3, line 8, (3) should read "housing services including
(A) loan for rental deposit,
(B) temporary shelter allowance, and
(C) assistance in locating permanent housing."

The following sections would be renumbered to reflect this addition.

Page 5, line 3, should be changed to read "for a substantial number of years. (This will allow the cut-off period to be determined according to agency information about the length of time in which one's marketability as an employee dwindles to the point where it presents problems in finding and holding a job.) Occasional periods of temporary, part-time, or incidental employment shall not be a disqualifying factor."

Page 5, line 5, should be changed to read, "and has lost that income, or who is presently or has just ceased to receive public assistance, or who would qualify to receive public assistance; and" (This makes welfare recipients eligible.)

Page 5, line 6, should be amended to read, "is unemployed or underemployed and has experienced difficulty in finding employment." (This requires the person to be substantially unemployed in order to qualify for assistance.)

Page 5, line 15, should be amended to allow for an early implementation of this program.

I am attaching a copy of the federal displaced homemaker regulations which might suggest other language which the Committee would like to adopt. I am not urging you to replicate the federal scheme, but I would like to suggest that unnecessary differences in language which do not reflect a true difference in approach to the problem might be eliminated at the outset to allow extensive coordination of programs for the target group.

For the same reasons, it is appropriate for the Department of Community and Regional Affairs rather than the Department of Labor to administer this program, since that agency already has expertise in the delivery of services to displaced homemakers.

Thank you for the opportunity to support this most worthwhile legislation.

THE PRECEDING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936
 Title An Act Relating to Displaced Homemakers, and Providing an Effective Date
 Requested by _____ Date March 21, 1980

II. FISCAL DETAIL

Agency Affected Department of Education
 Program Category Affected Adult and Continuing Education
 BRU, Program, or Subprogram(s) Affected Adult and Continuing Education

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill has no fiscal impact on the Department of Education.

IV. DATE March 21, 1980 PREPARED BY *William H. Brown*
 AGENCY Education
 PHONE 465-2800
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB-936
 Title An Act Relating to Displaced Homemakers.....
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Community and Regional Affairs
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected CETA

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		94.3				
200 TRAVEL		16.0				
300 CONTRACTUAL		1,117.3				
400 COMMODITIES		1.5				
500 EQUIPMENT		3.8				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		1,232.9				

FUNDING (Thousands of Dollars)

GENERAL FUND		1,232.9				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		2				
PART TIME		2				
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The availability of funds for the displaced homemakers program will be advertised statewide and contracts negotiated through a competitive procurement process.

Projected program costs are based on a displaced homemaker program currently funded by the Department in Fairbanks. The program offers the following services, directly or by referral: assessment; counseling; job development; basic education; vocational training; and life skills workshops. The program is staffed by three counselors and two intake workers. The annual cost of the program is \$135,884. Approximately 325 individuals are scheduled to be served.

IV. DATE March 12, 1980 PREPARED BY Fred J. Ali, Deputy Director
 AGENCY Community & Regional Affairs, CETA Division
 PHONE 465-4890

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

H.B. 936

3-12-80

"An Act relating to displaced homemakers; and providing for an effective date."

A displaced homemaker should be interpreted as a person, male or female, who has been in a dependent situation and finds themselves for various reasons (death, separation, divorce, abandonment, ~~and~~ displaced from the position of homemaker.

A displaced homemaker, more often than not, becomes a public charge, due to inability to find employment.

The inability to find employment may be caused by many factors. Skills are non-existent, skills are out-dated, skills are inappropriate for community of residence, child-care is too costly to be paid from wage received, child-care facilities may not be available within reasonable distance of residence or place of employment, Also, transportation in

the form of personal car or public transit may not be available.

Also, due to the trauma of the displacement many homemakers are not ready for employment until they have received good transitional counseling. After transitional counseling there often exists a need for continuing supportive counseling.

Skills must be acquired through class-room training or on-job-training programs. Existing, but out-dated, skills must be renewed through brush-up courses for re-hiring or re-certification. Inappropriate skills must be evaluated to determine what further, if any, can be transferred into employment which is available in the community of residence.

The displaced homemakers more frequently than not find themselves without housing which is affordable. Alternative affordable housing is difficult to locate. Low-income housing units are always in low to short a supply. In the

case of the single adult with no dependent children there is no low-income housing available. A single or displaced mother or father of two children could receive a monthly stipend of \$400 through A.F.D.C. With rent for a two-bedroom apt. at \$350 to \$400 mo. plus utilities there is often no alternative except to enter another dependent situation for which they are not prepared.

If the displaced person cannot get a job which pays enough to replace A.F.D.C. ~~and~~, Food Stamps and Medicaid they continue as a public charge, thus creating a Catch 22 situation.

Legal problems are also a prime concern. Many displaced persons do not pursue a divorce due to the cost of legal fees. Free legal services through Alaska Legal Services often do not materialize as that agency is overworked and understaffed. So the displaced person may lose child support, property, etc. to which they may be entitled.

Establishing credit is still a problem for the female displaced homemakers. Even if she gets a job and can afford to pay her bills. She finds herself being asked "husband's name", "credit references", "do you own a rent", "how long have you lived in your present residence". Many displaced homemakers find they can't get credit because the ex-husband or ex-wife had a bad credit rating during the marriage.

Persons who are displaced and are seeking employment actively are not necessarily "hard-core-unemployed" persons. They are persons who are willing to do almost any kind of work for a living wage. It is not felt that the employment of a displaced homemaker is a liability. In fact, it should be considered a definite asset as displaced persons have no alternative sources of income except welfare which they feel is degrading & undesirable.

It is not felt that employers should receive a "tax break" at the further expense of taxpayer for hiring a displaced homemaker.

Section 3, AS 43.20 should be deleted entirely from HB. 939.

Respectfully submitted,

Leslie M. Mellard
Counselor
Displaced Homemakers Program
Fairbanks, Alaska

TELECONFERENCE HEARING
March 12, 1980

ALASKA WOMEN'S RESOURCE CENTER
HELEN ROBERTS, OUTREACH
DISPLACED HOMEMAKERS PROGRAM

RE: HOUSE BILL NO. 936

The Displaced Homemaker Program at Alaska Women's Resource Center has counseled, seen and served approximately 64 women within the past six (6) months who are divorced, separated or widowed. These women represent the population addressed by the intent of House Bill 936. There are many more in the Anchorage area, as well as throughout our state who can be identified and assisted through this legislative bill providing for the services as discussed.

The Displaced Homemaker must be reached in order to be trained. They must also be in touch with the real work world in order to gain realistic work skills. The need for a comprehensive program approach to attack the isolation which contributes to the Displaced Homemaker syndrome is in the Multi-Purpose Center Concept. Not knowing where to turn, not having confidence to seek assistance, finding stop-gap help that is too little, premature and not pertinent is a prime problem. The need for job counseling, training and placement is a major priority. Permanent employment within the clerical, sales, health and food services is one area of need and demand among women who come to the Center. The other side of the coin is that if there were adequate training programs, such as the proposed Anchorage Skill Center, that would offer training in other work areas, there would be guaranteed enrollees for such programs. We support the Fairview Community Council Skill Center Committee, chaired by Mr. Joseph M. Jackson, in their efforts for a site selection for a proposed and funded Anchorage Skill Center.

We would like to request that House Bill 936 Provide for mechanisms for identifying Displaced Homemakers throughout the state.

The Women our Center deals with are intimidated by a society that has welshed on its' promises, such as health services, economic security, and to be fully educated in order to be responsible for their own lives.

Displaced Homemakers Program, Alaska Women's Resource Center

approximate number of displaced homemakers served in one year: 128.

This is a conservative estimate based on the number of women served since October 1979, when the program became funded as a Displaced Homemakers Program.

salary ranges for jobs displaced homemakers looking for work: \$900/mo.

This is the lowest salary a displaced homemaker could make and still support a family. Any salary above \$900/mo. would be even better.

the types of jobs displaced homemakers are looking for are: clerical, bookkeeping, sales (not retail sales), child care, restaurant and food services, and some very limited requests for non-traditional types of employment. A great many displaced homemakers say they are looking for a job and will take anything.

Any incentive given to a businessperson to employ displaced homemakers will only help. These women are usually very low on marketable skills but are willing and able to learn new skills. They will make very stable employees if given a chance.

ALASKA WOMEN'S RESOURCE CENTER
 QUARTERLY PROGRAM REPORTS

DISPLACED HOMEMAKERS PROGRAM Oct - Dec 79

A. Number of client contacts: 73.

B. Client characteristics:

- | | | |
|-----------------------|-------------------|--------------------|
| 1. Age: | 18-25--13 | 41-45-- 0 |
| | 26-30-- 7 | 46-50-- 1 |
| | 31-35-- 4 | unkown--45 |
| | 36-45-- 3 | |
| 2. Sex: | Female--72 | Male--1 |
| 3. Ethnic background: | | |
| | White--56 (76.7%) | Hispanic--4 (5.5%) |
| | Black-- 7 (9.6%) | Oriental--1 (1.4%) |
| | Native- 5 (6.8%) | |
| 4. Marital Status: | | |
| | Married--12 | Separated--6 |
| | Single --17 | Widow --1 |
| | Divorced- 4 | unknown ---33 |
| 5. Hanicapped: | 2 | |

C. Reasons for contacts:

- | | |
|--------------------------------|----|
| 1. permanent employment | 39 |
| 2. workshop | 18 |
| 3. miscellaneous | 8 |
| 4. SUCESS | 7 |
| 5. financial aid for school | 6 |
| 6. Self confidence clinic | 4 |
| training programs | 4 |
| list a job with the center | 4 |
| 7. support groups | 3 |
| 8. general information | 2 |
| professional counseling | 2 |
| vo"unteer opportunities | 2 |
| 9. Social Security information | 1 |
| career counseling | 1 |
| resumes | 1 |

D. Services provided:

These services consisted of counseling clients on the labor market in Alaska and Anchorage; providing information on apprenticeship program openings; moral support for clients; where to find information concerning financial aid for school and what programs are available; discussing what jobs are open and where to apply for jobs which may come open.

E. Referrals received: one from Job Services for positions in the counseling field.

F. Referrals made:

- | | |
|--|----|
| 1. Job Services | 39 |
| 2. check on available listings | |
| Miscellaneous | 11 |
| Soroptomist Foundation educational grant; various jobs listed with AWRC. | |
| 3. Federal Civil Service | 3 |
| take exams for various registers | |
| 4. Educational Opportunity Center | 6 |
| Strong-Campbell Interest Inventory and financial aid information | |
| 5. CETA | 3 |
| check eligibility | |

State Civil Service	3
apply for register openings	
Municipality	3
apply for position openings	
6. DVR	2
check eligibility and services	
7. Therapy program (AWRC)	1
therapy	
Apprenticeship Outreach Program	1
check on union apprenticeship programs	
School district	1
apply for position opening	

G. Summary of activities
 Employability Skills Workshop: Held 25-30 Nov 79; 12-15 people in attendance at the 10 hour course. Topics covered were: skill identification; resume preparation; assertiveness training; interviewing techniques; and planning a job campaign.

Advisory Board meetings were held in November and January.

Outreach; contacted 35 agencies and members of the media to discuss the Displaced Homemakers Program; participated in 8 committees and attended various meetings as a representative of the Displaced Homemakers Program; attended a conference in Seattle of the Region X Displaced Homemakers Program.

H. Plans for next quarter
 Self confidence clinic; scheduled to begin 8 Jan 80. This clinic is designed to enable women to start improving their self-esteem and self-image. It is planned once a week for 90 minutes for 4 weeks and is facilitated by a staff member of the AWRC therapy program.

Bilingual-Multicultural Conference: the DPH program is assisting UAF in locating registration workers for the 3 day conference to be held 13-15 Feb 80 in Anchorage.

Employability Skills Workshop: future workshops will be held monthly covering basically the same material as discussed earlier.

I. Progress on Program Objectives:
 The DPH program is solidifying present activities into ongoing, self-perpetuating activities. Plans for new activities to assist women in obtaining employment are constantly discussed and evaluated for feasibility.

J. Administrative change:
 Sherry White, the VISTA volunteer who initially began the DPH program, took a position with the Division of Vocational Rehabilitation.

K. Training provided
 Because of the current limitations of the program, no training was provided during the quarter. However, a funding source was discovered which, if received, would provide funds for establishing training provisions for our clients.



TANANA VALLEY COMMUNITY COLLEGE

Fairbanks, Alaska 99701

Date: March 12, 1980
TO: ^{House} Tie/Health Education Social Services Committee
FROM: Nancy Hidden *Nancy Hidden*
Counselor
RE: House Bill No. 936

I am in support of House Bill No. 936. During the teleconference on March 12, Gene Kingrea made a suggestion of changes needed in the bill. I would like to support these changes.

One area, which Gene Kingrea covered but I would like to reemphasize, is the importance of Transitional Adjustment Counseling. This should be number one, on page two, line eighteen. Adjustment Counseling is like making sure a building is on a firm foundation before one spends time and energy in remodeling the building. Without this firm foundation the rest of the support services will not bring the desired results.

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

COMMUNITY EMPLOYMENT & TRAINING ASSISTANCE DIVISION

March 12, 1980

JAY S. HAMMOND, GOVERNOR

POUCH BC
JUNEAU, ALASKA 99811
PHONE: (907) 465-4890

The Honorable Thelma Buchholdt
House HESS Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Representative Buchholdt:

The Department of Community and Regional Affairs supports H.B. 936 relating to displaced homemakers. We concur with the Commission on the Status of Women that attention should be focused on displaced homemakers. The creation of Multipurpose Service Centers as outlined in Sec. 47.90.020 of this bill is an excellent method to provide much-needed services.

We would also like to take this opportunity to note that the Multipurpose Service Center concept should be extended to include all groups of the population experiencing difficulties in finding employment. Such centers could be staffed by outstationed employees of various state and local agencies working in the field of social services. The primary purpose of the centers would be to provide comprehensive assessment, counseling, and referral services.

Last summer the CETA Division, through the Southeast Regional Resource Center, conducted three workshops involving 35 women, age 22 through 57, with an average age of 34, from Southeast Alaska in a displaced homemaker program. These workshops provided information and counseling for participants to be referred into training.

In Fairbanks a displaced homemaker program provided coordinated services. Last year the program operated with vocational educational funds from the CETA Governor's Grant, administered by the State CETA Division in the Department of Community and Regional Affairs and the Department of Education. Serving both men and women, it provided job counseling and vocational training to single parents and adults entering the labor market for the first time or after an extended absence. The displaced homemaker program is a sub-agency of the Adult Learning Programs of Alaska and works closely with an associated agency called the Regional Adult Learning Center which provides services such as employment counseling, General Educational Development (GED), English-as-a-second-language and one-to-one tutoring in any subject. Networking with other agencies and services has also helped the program tremendously.

Aside from the Department's involvement on a limited basis as mentioned through these two programs, our other concerns with the proposed legislation include the following:

- (1) Page 4, line 6, Sec. 47.90.040: We feel mandatory coordination with other state agencies and the centers is necessary to avoid duplication and should be so outlined in the bill.
- (2) Page 4, line 18, Sec. 47.90.060: It should be noted that CETA Public Services Employment funds are available on a competitive basis to state agencies to hire disadvantaged individuals. In addition, we have concerns as to how this section will work mechanically and what regulations would be adopted to carry out this section. Would the displaced homemakers have to be placed on a state register? We also feel this section could impact collective bargaining agreements. It is our opinion that this section should be considered within the broader context of State personnel policy.
- (3) Page 5, line 8, Sec. 43.20.037: We feel this section should be considered in the broader context of tax relief and relate to legislation currently being considered in that regard. In addition, this matter is also addressed in the Governor's bill, Senate Bill 496, "An Act providing for Alaska Job Tax Credits; and providing for an effective date."
- (4) Page 5, line 15, Sec. 4: Should be amended to provide funding to the Department in state fiscal year 1981 for program development.

Thank you for giving us the opportunity to comment on this bill.

Sincerely yours,

Marie Pignalberi

Marie Pignalberi
Deputy Commissioner

cc: Mr. Keith Specking
Ms. Lynne Woods
Mrs. Lois Lind

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB-936
 Title An Act Relating to Displaced Homemakers.....
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Community and Regional Affairs
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected CETA

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		94.3				
200 TRAVEL		16.0				
300 CONTRACTUAL		1,117.3				
400 COMMODITIES		1.5				
500 EQUIPMENT		3.8				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		1,232.9				

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND		1,232.9				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FULL TIME		2				
PART TIME		2				
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The availability of funds for the displaced homemakers program will be advertised statewide and contracts negotiated through a competitive procurement process.

Projected program costs are based on a displaced homemaker program currently funded by the Department in Fairbanks. The program offers the following services, directly or by referral: assessment; counseling; job development; basic education; vocational training; and life skills workshops. The program is staffed by three counselors and two intake workers. The annual cost of the program is \$135,884. Approximately 325 individuals are scheduled to be served.

IV. DATE March 12, 1980 PREPARED BY Fred J. Ali, Deputy Director
 AGENCY Community & Regional Affairs, CETA Division
 PHONE 465-4890

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Assuming the Department will fund five similar contracts on an annual basis, projected costs are as follows:

181,000 x 5 = \$905,000
 Adjusted for inflation, 10%/year x 2 years
 Total program costs = \$1,095,000

Administrative costs required by the Department are as follows:

Personnel Services \$94,300

Grants Administrator R 17	29,460	
Field Representative R 15	25,620	
PT Clerk Typist III	8,915	
PT Accounting Clerk III	10,010	
	74,005	
Sub total	74,005	
Benefits	20,311	

Travel \$16,000

Contract negotiation, monitoring and technical assistance

Contractual \$22,300

Phones	5,000	
Rents	5,600	
Printing and Advertising	10,000	
Copier services	1,000	
Postage	600	
Repairs and Maintenance	10,000	
	22,300	

Commodities \$ 1,500

Equipment \$ 3,800

1 typing desk	459.80	
1 typing chair	136.02	
2 executive desks	1,311.00	
3 executive swivel chairs	619.00	
1 correcting selectric typewriter	902.48	
1 5-drawer file cabinet	231.48	
1 bookcase	112.49	
	3,772.29	

Department staff, a Grants Administrator and a Project Field Representative, will be responsible for negotiating and executing contracts; monitoring and providing technical assistance; and providing statewide coordination.

(End Fiscal Note Analysis)

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

POUCH 5 - JUNEAU 99611

March 12, 1980

The Honorable Thelma Buchholdt
Chairman
House Health, Education &
Social Services Committee
Room 112 - Capitol Building
Juneau, Alaska 99811

Dear Ms. Buchholdt:

Re: House Bill No. 936, an Act relating to displaced homemakers, was introduced in the House on March 6, 1980 and was referred to the House Health, Education and Social Services Committee.

For the consideration of the House Health, Education and Social Services Committee, I am enclosing copies of Fiscal Notes prepared by Gary Jenkins, Director, Audit Division and Barbara Sorensen, Research Section of the Department of Revenue concerning the proposed legislation.

Sincerely,



R. D. Stevenson
Special Assistant

cc: Joseph K. Donohue
Deputy Commissioner
Department of Revenue

Gary Jenkins, Director
Audit Division
Department of Revenue

Vincent Wright
Research Section
Department of Revenue

FISCAL NOTE

I. REQUEST

Billi/Resolution No. House Bill No. 936

Title An Act relating to displaced homemakers

Requested by House Health, Education & Social Ser. Comm Date 3/10/80

II. FISCAL DETAIL

Agency Affected _____ Revenue _____

Program Category Affected _____ Fiscal Services _____

BRU, Program, or Subprogram(s) Affected _____ Audit Division _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

<u>GENERAL FUND</u>	-0-	-0-	-0-	-0-	-0-	-0-
<u>FEDERAL FUNDS</u>						
<u>OTHER (Specify Fund Source)</u>						

POSITIONS None

<u>FULL TIME</u>						
<u>PART TIME</u>						
<u>TEMPORARY</u>						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached memo ndum to R. D. Stevenson dated 3/10/80.

IV. DATE March 10, 1980

PREPARED BY *Sam Jenkins*
 AGENCY Department of Revenue, Audit Division
 PHONE 465-2320

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

TO: R. D. Stevenson
Special Assistant
Department of Revenue

DATE: March 10, 1980

FILE NO.:

TELEPHONE NO.:

FROM: Gary L. Jenkins
Director
Audit Division

SUBJECT: House Bill No. 936

Section 3 of this bill would provide for an income tax credit for up to 30 percent of the wages paid to an individual who qualified as a displaced homemaker. There are two issues which should be considered in analyzing this proposed legislation.

First of all, there is considerable pressure at the present time to either suspend or repeal the individual and corporate income taxes. If either of those actions were to take place, it would obviously make this proposal, in effect, null and void.

Secondly, there is a policy question with regard to how programs of this nature should be accounted for by permitting a major portion of the actual cost of the program to be buried as a tax credit, with the result that the total cost of the program is not subject to appropriation. It makes it difficult to easily analyze the benefits of a program as compared to its actual total cost.

In lieu of the tax credit provision, since the Department of Community and Regional Affairs will already be working directly with the various employers involved, it will be a relatively simple operation for them to refund the employer the 30 percent of the wages paid. This would also be very logical from an administration point of view because they are charged with the responsibility of ensuring that each employer meets the conditions set forth in the law and regulations prior to the reimbursement being paid. This concept would also permit the Legislature to clearly understand the total cost of this program when they appropriate the funds for it annually.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB# 936

Title An Act relating to displaced homemakers

Requested by _____

Date March 11, 1980

II. FISCAL DETAIL

Agency Affected _____

Program Category Affected _____

B.F.U, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Millions of Dollars)

GENERAL FUND	-0-	-0-	-----	approx. (1.5 to 2.0) annually
FEDERAL FUNDS				
OTHER (Specify Fund Source)				

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section II)

The bill would establish a displaced homemakers support program. Among other things, it proposes an income tax credit of 30 per cent of the first 12 months of compensation paid by an employer for each certified displaced homemaker.

The above estimate is based on information provided by the Alaska Commission on the Status of Women.

IV. DATE 3/11/80

PREPARED BY Barbara Jordan

AGENCY REVENUE

PHONE # 2174

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936

Title An Act relating to displaced homemakers

Requested by House Health, Education & Social Ser. Comm Date 3/10/80

II. FISCAL DETAIL

Agency Affected _____ Revenue _____

Program Category Affected _____ Fiscal Services _____

BRU, Program, or Subprogram(s) Affected _____ Audit Division _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS None

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached memorandum to R. D. Stevenson dated 3/10/80.

IV. DATE March 10, 1980

PREPARED BY *Ron Perkins*

AGENCY Department of Revenue, Audit Division

PHONE 465-2320

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

MEMORANDUM

TO: R. D. Stevenson
Special Assistant
Department of Revenue

DATE: March 10, 1980

FILE NO.

TELEPHONE NO.

FROM: Gary L. Jenkins
Director
Audit Division

SUBJECT: House Bill No. 936

Section 3 of this bill would provide for an income tax credit for up to 30 percent of the wages paid to an individual who qualified as a displaced homemaker. There are two issues which should be considered in analyzing this proposed legislation.

First of all, there is considerable pressure at the present time to either suspend or repeal the individual and corporate income taxes. If either of those actions were to take place, it would obviously make this proposal, in effect, null and void.

Secondly, there is a policy question with regard to how programs of this nature should be accounted for by permitting a major portion of the actual cost of the program to be buried as a tax credit, with the result that the total cost of the program is not subject to appropriation. It makes it difficult to easily analyze the benefits of a program as compared to its actual total cost.

In lieu of the tax credit provision, since the Department of Community and Regional Affairs will already be working directly with the various employers involved, it will be a relatively simple operation for them to refund the employer the 30 percent of the wages paid. This would also be very logical from an administration point of view because they are charged with the responsibility of ensuring that each employer meets the conditions set forth in the law and regulations prior to the reimbursement being paid. This concept would also permit the Legislature to clearly understand the total cost of this program when they appropriate the funds for it annually.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB# 936
 Title An Act relating to displaced homemakers
 Requested by _____ Date March 11, 1980

II. FISCAL DETAIL

Agency Affected _____
 Program Category Affected _____
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Millions of Dollars)

GENERAL FUND	-0-	-0-	-----	app. ox. (1.5 to 2.0) annually
FEDERAL FUNDS				
OTHER (Specify Fund Source)				

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The bill would establish a displaced homemakers support program. Among other things, it proposes an income tax credit of 30 per cent of the first 12 months of compensation paid by an employer for each certified displaced homemaker.

The above estimate is based on information provided by the Alaska Commission on the Status of Women.

IV. DATE 3/11/80 PREPARED BY Barbara Loren
 AGENCY REVENUE
 PHONE # 2174
 Original: Legislative Finance
 cc: Budget and Management
Prime Sponsor (First Legislator Named)

STATE OF ALASKA

DEPARTMENT OF LABOR

JAY S. HAMMOND, GOVERNOR

BOX 1149
JUNEAU, ALASKA 99811

March 12, 1980

Ms. Shannon Garrett
Legislative Aide
House HESS Committee
Pouch V
Juneau, Alaska AK 99811

Dear Shannon:

Attached is the position paper you requested on House Bill 936. Art Zillig, Director of Employment Security, will attend Thursday's hearing and would like to testify on the bill.

If you have any questions, please advise.

Sincerely,

Judy G. DuBois
Legislative Liaison

Enclosure

Bill No. House Bill 936

Date March 11, 1980

Title An Act relating to displaced homemakers;
and providing for an effective date

Contact: Judy DuBois *JD*
465-2700

House Bill No. 936 "An Act relating to displaced homemakers; and providing for an effective date" is proposed to establish multipurpose service centers to provide services for Alaskan displaced homemakers.

Although the conceptual emphasis of the bill is supported, we have four primary concerns in relation to its implementation. First, the bill does not indicate the size or distribution of the population to be served and thus does not indicate sites as where the multipurpose centers will be established. A second concern is the tax credit provision for displaced homemakers. It appears that the displaced homemakers tax credit is a duplication of the proposed Alaska State Jobs Tax Credit program and may be a moot issue in view of the current tax legislation before the Alaska Legislature. A third concern is the current existence of federal funds available for displaced homemaker services. It appears that by consolidating existing displaced homemaker service programs and by utilizing present funding sources, expansion of services to additional geographical areas of the State of Alaska could be accomplished without the inclusion of State funds.


Lastly, the proposed legislation duplicates the current efforts of providing employment, counseling and necessary referral services for eligible displaced homemakers by Job Service and the Alaska Work Incentive program. It would appear that since Job Service and the Work Incentive program are currently operational, they should be utilized as the primary administrative and service provider vehicles for the proposed displaced homemaker legislation. This is especially pertinent when it is recognized that the population to be served by this legislation are or will be eligible for existing agency's services and that the proposed multipurpose centers will function as primarily a referring organization.

Departmental Position: Opposed in current status.

Bill No. House Bill 936

Date March 11, 1980

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and providing for an effective date

Contact: Judy DuBois 
465-2700

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POSITION PAPER/Department of Labor

Bill No. House B111 936

Date March 11, 1980

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and providing for an effective date

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465-2700

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Departmental Position: Opposed in current status.

POSITION PAPER/Department of Labor

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Departmental Position: Opposed in current status.

POSITION PAPER/Department of Labor

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

POUCH 5 - JUNEAU 99811

March 12, 1980

The Honorable Thelma Buchholdt
Chairman
House Health, Education &
Social Services Committee
Room 112 - Capitol Building
Juneau, Alaska 99811

Dear Ms. Buchholdt:

Re: House Bill No. 936, an Act relating to displaced homemakers, was introduced in the House on March 6, 1980 and was referred to the House Health, Education and Social Services Committee.

For the consideration of the House Health, Education and Social Services Committee, I am enclosing copies of Fiscal Notes prepared by Gary Jenkins, Director, Audit Division and Barbara Sorensen, Research Section of the Department of Revenue concerning the proposed legislation.

Sincerely,



R. D. Stevenson
Special Assistant

cc: Joseph K. Donohue
Deputy Commissioner
Department of Revenue

Gary Jenkins, Director
Audit Division
Department of Revenue

Vincent Wright
Research Section
Department of Revenue

FISCAL NOTE

I. REQUEST

Bili/Resolution No. House Bill No. 936

Title An Act relating to displaced homemakers

Requested by House Health, Education & Social Ser. Comm Date 3/10/80

II. FISCAL DETAIL

Agency Affected _____ Revenue _____
 Program Category Affected _____ Fiscal Services _____
 BRU, Program, or Subprogram(s) Affected _____ Audit Division _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS None

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached memorandum to R. D. Stevenson dated 3/10/80.

IV. DATE March 10, 1980

PREPARED BY *R. D. Stevenson*
 AGENCY Department of Revenue, Audit Division
 PHONE 465-2320

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

HB 936
Amendments proposed by Fred Ali, C&RA

Page 1:

Change Section 1 (b)(1) to read as follows (lines 28-29):
(1) provide the necessary counseling, training, employment placement and other services for displaced homemakers [i] through contracts with public or private nonprofit organizations and by utilizing and expanding existing state programs.

Page 2:

Change Section 2, 47.90.010(a) to read as follows (lines 8-12):
(a) The commissioner...may contract with public or private nonprofit organizations for multipurpose service centers for displaced homemakers [.] and expand existing state programs through reimburseable service agreements.

Add to Section 2, 47.90.010 a new subsection (c):
(c) The commissioner shall establish a competitive contract procurement process that ensures free and open competition for funds allocated for programs established in this chapter. As part of this procurement process, it is intended that public or private nonprofit organizations and state agencies may propose to provide all or a portion of the services listed under AS 47.90.020.

Page 3:

Add to Section 2, 47.90.020(2), line 7, the word and (and delete (and) from line 5)--- then add a new subsection (E) to this section to read as follows:
(E) expose displaced homemakers to nontraditional occupations.

Page 4:

At the end of Section 2, 47.90.030, add the following sentence:
Under the procurement process established under AS 47.90.010, the commissioner will give preference to applicants proposing to fill staff positions with displaced homemakers.

Delete Section 2, 47.90.060 and replace it with the following section:
Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contrators operating programs under this chapter will, to the maximum extent possible, provide displaced homemakers with assistance in being placed on state meployment registers. This will be accomplished with the assistance and cooperation of the Division of Personnel and the Department of Community and Regional Affairs.

page 2.

C&RA proposed amendments to HB 936.

Page 4:

Delete Section 3, 43.20.037 in its entirety. (If the Committee decides to do this, it must delete the reference to this section on page 4, line 17.)

Delete Section 4 and include the following language instead:

All provisions of this Act will take effect July 1, 1981.

During FY '81, the commissioner will consult with appropriate groups and state agencies concerned with displaced homemakers, adopt resolutions prescribing program standards, adopt a competitive procurement process, provide information and assistance to groups interested in conducting displaced homemaker programs, and fund one or more limited pilot projects.

To Anne -

Here are the comments
on HB 936 -

I'll be back in town
on Thursday and will
be happy to meet with
you / and the committee
to further discuss the bill -

Paul M.

465-4890

Call on Thursday.

SECTION 1

(b) (1) should read

provide the necessary counseling, training . . .
for displaced homemakers (.) through contracts
with public or private non-profit organizations
and by utilizing and expanding existing State
programs

→ to make D's mandate more specific

SECTION 2

47, 90.010 (a) should read

may contract with public . . . for displaced
homemakers (.) and expand existing State programs
through reimbursable service agreements

→ to show that ones now in existence will get \$ w/out being
"multipurpose"
add (c)

The commissioner shall establish a competitive
central procurement process that ensures free
and open competition for funds allocated
for programs established in this chapter. As part
of this procurement process, it is intended
that public or private non-profit organizations

and state agencies may propose to provide
all or a portion of the services listed
under AS 47.90.020.

SECTION 2

47 90 020 (2) add (E)

and

? (E) expare displaced homemakers to non-
traditional occupations

SECTION 2

47.90.030 add the following

Under the procurement process established under
AS 47.90.010, the Commissioner will give
preference to applicants preparing to fill
staff positions with displaced homemakers

→ non-traditional
roles for women

SECTION 2

47.90.060 delete entire section

Add ~~Section~~ Section, entitled State Employment
Assistance, that reads as follows:

? Contractors operating programs under this
chapter will, to the maximum extent possible,

provide displaced homemakers with assistance
in being placed on State employment registers.
This will be accomplished with the assistance
and cooperation of the Division of Personnel and
the Department of Community and Regional Affairs.

SECTION 3

43.20.037 delete entire section
support SA 436 instead.

SECTION 4 should read

All provisions of this Act will take
effect July 1, 1981. During State fiscal
Year 1981, the Commissioner will consult
with appropriate groups and State agencies
concerned with displaced homemakers, adopt
regulations prescribing program standards,
adopt a competitive procurement process,
provide information and assistance to groups
interested in conducting displaced homemaker
programs, and fund one or more limited
pilot projects.

2 yr in def:

definitely opening up to a larger category.

Proposed CS for HB 936 (Work completed by Committee thus far)

1 For an Act entitled: "An Act relating to displaced homemakers; and providing
2 for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 Section 1. LEGISLATIVE FINDING AND INTENT. (a) The legislature finds
5 that there is an increasing number of persons in the state who, after having
6 fulfilled the role of homemaker for a number of years of their life, find
7 themselves "displaced" through the death of a spouse, divorce, separation,
8 desertion, or loss of family income. The legislature finds that displaced
9 homemakers are often without any source of income, face continuing discrimina-
10 tion in employment because they frequently have no recent work experience and
11 may be older than other applicants for employment, are subject to high rates
12 of unemployment and are ineligible for unemployment insurance because they have been
13 engaged in unpaid labor in the home, may be ineligible for categorical
14 welfare assistance, are ineligible for social security if they have
15 been divorced from the family wage earner, may have lost their rights as
16 beneficiaries under employers' pension and health plans through death of a
17 spouse or divorce despite the contribution of years to the well-being of the
18 family, and may be ineligible for Medicaid and unable to purchase private
19 health insurance because of age and lack of income. The legislature further
20 finds that homemakers are an unrecognized part of the work force of the state
21 who have made an invaluable contribution to the welfare of society.

22 (b) It is the intent of the Act to

23 (1) provide the necessary counseling, aptitude testing, training,
24 employment placement, and other services for displaced homemakers [;] through
25 contracts with public or private nonprofit organizations and by utilizing
26 expanding existing state programs

27 (2) improve the mental and physical health and welfare of this
28 growing group of members of the community; and

29 (3) provide displaced homemakers with independence and economic
30 security vital to a productive life.

31 Sec. 2. AS 47 is amended by adding a new chapter to read:

32 CHAPTER 90. DISPLACED HOMEMAKERS.

33 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
34 consultation with state and local governmental agencies, community groups,
35 and groups concerned with displaced homemakers, may contract with public or
36 private nonprofit organizations for multipurpose service centers for displaced
37 homemakers [.] and expand existing state programs through reimburseable service
38 agreements.

39 (b) The commissioner shall adopt regulations prescribing the standards to

Proposed CS for HB 936
page 2.

1 be met by each multipurpose service center for displaced homemakers
2 in accordance with the policies established in this chapter.

3 (c) The commissioner shall establish a competitive contract procurement
4 process that ensures free and open competition for funds allocated for
5 programs established in this chapter. As part of this procurement process,
6 it is intended that public or private nonprofit organizations and state
7 agencies may propose to provide all or a portion of the services listed
8 under AS 47.90.020.

9 Sec. 41.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose service
10 center for displaced homemakers established under AS 47.90.010 may provide
11 the following services:

12 (1) job counseling services which shall

13 (A) be specifically designed for displaced homemakers;

14 (B) counsel displaced homemakers regarding job opportunities; and

15 (C) consider and build on the skills and experience of a
16 homemaker and emphasize job readiness as well as skill development;

17 (2) job training and job placement services which shall

18 (A) emphasize short-term training programs which expand
19 upon homemaking skills and volunteer experience and which lead to
20 gainful employment;

21 (B) develop through cooperation with state and local
22 government agencies and private employers training and placement
23 programs for jobs in the public and private sector;

24 (C) assist displaced homemakers in gaining admission to
25 existing public and private job-training programs and opportunities
26 including vocational education, reentry into secondary and postsecondary
27 educational facilities, and apprenticeship training programs; and

28 (D) assist in identifying community needs and creating new
29 jobs, including nontraditional occupations for displaced homemakers,
30 for displaced homemakers in the public and private sector;

31 (3) health counseling services including referral to existing
32 health programs with respect to

33 (A) general principles of preventive health care;

34 (B) health care consumer education, particularly in the
35 selection of physicians and health care services including health
36 maintenance organizations and health insurance;

37 (C) mental health care and transitional counseling;

38 (D) family health care, dental care and nutrition;

39 (E) alcohol and drug abuse; and

40 (F) other related health care matters;

41 (4) financial management services which provide information
42 and assistance relating to insurance, taxes, estate and probate matters,

Proposed CS for HB 936

page 2.

- 1 mortgages, loans, and related financial matters;
- 2 (5) educational services including
- 3 (A) information, including the availability of monetary
- 4 assistance programs, relating to courses offering credit through
- 5 secondary or postsecondary education programs and reentry programs,
- 6 including bilingual programs if appropriate; and
- 7 (B information about other programs [DETERMINED BY THE
- 8 COMMISSIONER .O BE] of benefit to displaced homemakers;
- 9 (6) legal counseling and referral services; and
- 10 (7) information services with respect to federal and state
- 11 employment, education, health, public assistance, and unemployment assistance
- 12 programs which the commissioner determines to be of benefit

The Committee stopped its deliberations at this point (end of page 3 in original bill).

Bill No. House Bill 936

Date March 11, 1980

Title An Act relating to displaced homemakers;
and providing for an effective date

Contact: Judy DuBois *JD*
465-2700

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Although the conceptual emphasis of the bill is supported, we have four primary concerns in relation to its implementation. First, the bill does not indicate the size or distribution of the population to be served and thus does not indicate sites as where the multipurpose centers will be established. A second concern is the tax credit provision for displaced homemakers. It appears that the displaced homemakers tax credit is a duplication of the proposed Alaska State Jobs Tax Credit program and may be a moot issue in view of the current tax legislation before the Alaska Legislature. A third concern is the current existence of federal funds available for displaced homemaker services. It appears that by consolidating existing displaced homemaker service programs and by utilizing present funding sources, expansion of services to additional geographical areas of the State of Alaska could be accomplished without the inclusion of State funds.

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Departmental Position: Opposed in current status.

POSITION PAPER/Department of Labor

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800


LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

March 5, 1980

SUBJECT: Displaced homemakers.
(Work Order Number 7956)

TO: Representative Thelma Buchholdt, Chairman
House Health, Education and Social Services
Committee

FROM: Richard A. Bradley 
Legislative Counsel

The bill requested by the committee is attached.

To a large extent it speaks for itself and best indicates what it includes.

However, certain observations may be useful.

Because the draft given to me embodied more of a concept than a vehicle for legislative drafting, I sought to find a law in another state that would be useful. I think it is clear that the derivation of the concept is law from the State of Washington. See, RCW 28B.04.010 - 28B.04.130.

I used the Washington law as the basis for this bill.

The appropriation suggested in the draft is not included. If the committee wishes, I will prepare a separate bill embodying whatever amount it wishes.

The concept of taxing marriage licenses probably would not generate adequate revenues to accomplish very much. In any case, it would result in a dedicated fund and as such would be unconstitutional. The concept is not included in the bill.

If I may assist further, please advise.

RAB:ljb

Enclosure

Introduced: 3/6/80
Referred: Health, Education &
Social Services

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 HOUSE BILL NO. 936

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to displaced homemakers; and providing
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds
10 that there is an increasing number of persons in the state who, after having
11 fulfilled the role of homemaker for a number of years of their life, find
12 themselves "displaced" through the death of a spouse, divorce, separation,
13 desertion, or loss of family income. The legislature finds that displaced
14 homemakers are often without any source of income, face continuing discrimina-
15 tion in employment because they frequently have no recent work experience and
16 may be older than other applicants for employment, are subject to high rates
17 of unemployment and are ineligible for unemployment insurance because they
18 have been engaged in unpaid labor in the home, may be ineligible for cate-
19 gorical welfare assistance, are ineligible for social security if they have
20 been divorced from the family wage earner, may have lost their rights as
21 beneficiaries under employers' pension and health plans through death of a
22 spouse or divorce despite the contribution of years to the well-being of the
23 family, and may be ineligible for Medicaid and unable to purchase private
24 health insurance because of age and lack of income. The legislature further
25 finds that homemakers are an unrecognized part of the work force of the state
26 who have made an invaluable contribution to the welfare of society.

27 (b) It is the intent of this Act to
28 *Substantive support* (1) provide the necessary counseling, training, employment place-
29 ment, and other services for displaced homemakers;

*Housing
Katzilue*

*adopted
Mental &
Physical*

1 (2) improve the health and welfare of this growing group of mem-
2 bers of the community; and

3 (3) provide displaced homemakers with independence and economic
4 security vital to a productive life.

5 * Sec. 2. AS 47 is amended by adding a new chapter to read:

6 CHAPTER 90. DISPLACED HOMEMAKERS.

7 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
8 consultation with state and local governmental agencies, community
9 groups, and groups concerned with displaced homemakers, may contract
10 with public or private nonprofit organizations for multipurpose service
11 centers for displaced homemakers.

12 (b) The commissioner shall adopt regulations prescribing the
13 standards to be met by each multipurpose service center for displaced
14 homemakers in accordance with the policies established in this chapter.

15 Sec. 47.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose
16 service center for displaced homemakers established under AS 47.90.010
17 *shall*
[may] provide the following services:

- 18 (1) job counseling services which shall
 - 19 (A) be specifically designed for displaced homemakers;
 - 20 (B) counsel displaced homemakers regarding job oppor-

21 tunities; and
22 *new (C)*
(C) consider and build on the skills and experience of a
23 homemaker and emphasize job readiness as well as skill development;

- 24 (2) job training and job placement services which shall
 - 25 (A) emphasize short-term training programs which expand
26 upon *skills acquired in homemaking* skills and volunteer experience and which lead to
27 gainful employment;

28 (B) develop through cooperation with state and local
29 government agencies and private employers training and placement

1 programs for jobs in the public and private sector;

2 (C) assist displaced homemakers in gaining admission to
3 existing public and private job-training programs and opportunities
4 including vocational education, ^{re-entry into secondary & post secondary} and apprenticeship training pro-
5 grams; and *re-entry refresher courses;*

6 (D) assist in identifying community needs and creating
7 new jobs for displaced homemakers in the public and private sector;

8 (3) ^{(E) Counseling on community needs re jobs} health counseling services including referral to existing
9 health programs with respect to ^{(C) mental health care}

10 (A) general principles of preventive health care;

11 (B) health care consumer education, particularly in the
12 selection of physicians and health care services including health
13 maintenance organizations and health insurance,

14 (C) ^{mental health & dental care} family health care and nutrition;

15 (D) alcohol and drug abuse; and

16 (E) other related health care matters;

17 (4) financial management services which provide information
18 and assistance relating to insurance, taxes, estate and probate matters,
19 mortgages, loans, and related financial matters;

20 (5) educational services including

21 (A) ^{information incl. avail of montary assistance} information relating to courses offering credit
22 through secondary or postsecondary education programs and reentry
23 programs, including bilingual programs if appropriate; and

24 (B) information about other programs [determined by the
25 commissioner to be] of benefit to displaced homemakers;

26 (6) legal counseling and referral services; and

27 (7) information services with respect to federal and state
28 employment, education, health, public assistance, and unemployment
29 assistance programs which the commissioner determines to be of benefit

1 to displaced homemakers.

2 Sec. 47.90.030. EMPLOYMENT OF DISPLACED HOMEMAKERS. The staff
3 positions of multipurpose centers established under AS 47.90.010, in-
4 cluding supervisory, technical and administrative positions, shall to
5 the maximum extent possible be filled by displaced homemakers.

6 Sec. 47.90.040. CONSULTATION AND COORDINATION. The commissioner
7 shall consult and cooperate with the Department of Health and Social
8 Services; the Department of Education, including the division of voca-
9 tional rehabilitation; the University of Alaska, community colleges and
10 other colleges as appropriate; the Department of Labor, including the
11 division of employment security; and other persons or agencies which the
12 commissioner considers appropriate in the implementation of this chap-
13 ter.

14 Sec. 47.90.050. CERTIFICATION OF DISPLACED HOMEMAKERS. The com-
15 missioner shall adopt regulations under which the commissioner may
16 certify individuals as displaced homemakers for the purposes of AS 47.-
17 90.060, [and [AS 43.20.037.]

18 Sec. 47.90.060. ASSISTANCE TO AGENCIES. The commissioner may
19 grant to a state agency ^{REIMBURSEMENT} not to exceed 30 percent of the first 12 months
20 of the compensation paid to a displaced homemaker whom the agency em-
21 ploys and trains if the agency assists the displaced homemaker in ob-
22 taining permanent employment.

23 Sec. 47.90.070. REGULATIONS. The commissioner may adopt regula-
24 tions to implement this chapter.

25 Sec. 47.90.080. DEFINITIONS. In this chapter

26 (1) "agency" means a department or agency of the state or a
27 municipality of the state;

28 (2) "commissioner" means the commissioner of community and
29 regional affairs;

d has

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(3) "displaced homemaker" means a person who

- (A) has worked ^{without military salary} [without compensation] as a homemaker for at least [six years; ^{2 yrs. discriminatory} ^{discriminatory} ^{in a homemaker for at least 6 yrs} ^{another person}]
- (B) has been dependent ^{key} on the income of a family member [^] [and has lost that income;] and
- (C) has encountered difficulty in finding employment.

* Sec. 3. AS 43.20 is amended by adding a new section to read:

Sec. 43.20.037. DISPLACED HOMEMAKER CREDITS. For purposes of calculating the income tax payable under this chapter, the taxpayer may apply as a credit against his tax liability 30 percent of the first 12 months of compensation paid each person certified by the commissioner of community and regional affairs to be a displaced homemaker and employed and trained by the taxpayer under regulations of the commissioner of community and regional affairs.

* Sec. 4. This Act takes effect July 1, 1980. (6 mo lead time)

neg. income tax - employer shows no profit
depend on payment for hiring people in this category

POSITION PAPER

HOUSE BILL NO. 936

"An Act relating to displaced homemakers; and providing for an effective date."

This Bill would establish a program for displaced homemakers to be administered by the Department of Community and Regional Affairs. The Bill also authorizes the development of multipurpose service centers for displaced homemakers to provide job counseling, training and placement; health counseling; financial management; education; legal counseling and referral; and information services.

There has been growing concern for displaced homemakers, persons who must change their roles from that of homemaker to that of wage earner as a result of a change in circumstances such as divorce, separation, or death of a spouse. Among this group of individuals would also be those persons who have been on a fixed income which now due to inflation must be supplemented by a job for which they are not prepared. Otherwise they may be forced on to the welfare roles.

The Department recognizes the need for programs for displaced homemakers to assist them through their role transition. The Department does currently provide services aimed at this population. Those displaced homemakers residing in the Anchorage and Juneau areas who are eligible for Aid to Families with Dependent Children (AFDC) may receive a wide variety of employment oriented social services through the Work Incentive (WIN) program. In addition, in the FY 80 capital budget, the legislature appropriated \$100,000 to the Alaska Women's Resource Center in Anchorage for a counseling program and a displaced homemaker program. The contract for this program has been administered by the Department of Health and Social Services. During the first two quarters of FY 80 the program reported 396 client contacts, ranging in age from early 20's to mid 60's.

The directors of the shelters for battered women have noted a great need for job training for women served by their programs. Women who have been forced out of their homes due to violence towards them may face a need for immediate employment in order to support themselves and their children. The majority of these women either have not worked for years or have never worked and are competing in an ever tightening job market.

At the present time there is no central source to coordinate services for displaced homemakers, although Division of Social Services workers do provide information and referral and counseling. There is a definite need to have a centralized information and referral system as well as a need to coordinate services which are already available.

On the surface it appears that there may be some possible overlap between the services to be provided by the multipurpose service centers and those currently provided by various existing programs. In the Department's view, however, any seeming potential for duplication and overlap, would be reduced by coordinating existing state operated and funded programs as well as community resources.

Should this enhanced program for displaced homemakers be established by statute the Department of Health and Social Services will coordinate with the Department of Community and Regional Affairs to avoid duplication and will provide any technical assistance requested to ensure the development of a quality program.

RECOMMENDED BY: John Pugh DATE: 3/4/80
John Pugh, Acting Director
Division of Social Services

APPROVED BY: Helen D. Beirne DATE: 3/13/80
Helen D. Beirne
Department of Health and Social Services

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936

Title "An act relating to displaced homemakers; and providing for an effective date."

Requested by _____ Date March 12, 1980

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services

Program Category Affected Social Services

BRU, Program, or Subprogram(s) Affected Social Services

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This Bill has no fiscal impact on the Department of Health and Social Services

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

Prepared by: [Signature] Date: 3/12/80
Division/Office: Social Services PH: 465-3170
Department of Health & Social Services

33-001 (Rev. 12/79)
Modify by DHSS (11-28-79)

Approval DHSS Mgt. & Bdgt: [Signature] Date: 3/12/80

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