

HB

618

# TELECONFERENCE HEARINGS



DATE: 2/18 2/21  
 LOCATION: Juneau H. HESS  
 SUBJECT: HB 618

NAME	REPRESENTING	ADDRESS	PHONE	HERE TO OBSERVE	HERE TO TESTIFY
(3) Jerry Gerardy	self				X
(5) Rose Palmquist	Anch Comm. for Senior Citizens				X
(1) George Parker	Igloo 15		ANCHORAGE		X
<del>Renee H...</del>	<del>mun. Senior E' office</del>				X
(2) Dorothy Sugg	N. Star Council on Aging		FAIRBANKS		X
(4) Loretta Wilhelm	Northern AK Health Resources Ass'n.				X
(6) Kerry John	OPAC - Exec Dir.				
(7) Florence Dan	Anch Pres of Bd of Dir. for Care of Sen. Cen.				
Dennis Murray	Sen Cit. Center	Kodiak		X	

Alaska State Legislature

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DATE: ~~2/18~~ 2/21  
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Jerry Gerardy	self				X
Rose Palmquist	Anch Comm. for Senior Citizens		ANCHORAGE		X
George Parkko	Igloo 15				X
Renee Hansey	Mun. Senior Cit. Office				X
Dorothy Sugg	N. Star Council on Aging		FAIRBANKS		X
Loretta Wilhelm	Northern AK Health Resources Ass'n.				X
Dennis Murray	Sen Cit. Center	Kodiak		X	

FISCAL NOTE

I. REQUEST

Bill/Resolution No. H.B. 618  
 Title: An Act Establishing an Older Alaskan Commission  
 Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL

Agency Affected ~~Department of Health and Social Services~~ Department of Administration  
 Program Category Affected Social and Economic Assistance for the Aged  
 BRU, Program, or Subprogram(s) Affected Office on Aging  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		694.4				
200 TRAVEL		122.3				
300 CONTRACTUAL		158.3				
400 COMMODITIES		7.3				
500 EQUIPMENT		9.8				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		5,292.9				
800 MISCELLANEOUS		9.6				
<b>TOTAL</b>		<b>6,294.6</b>				

FUNDING (Thousands of Dollars)

GENERAL FUND		628.9				
FEDERAL FUNDS		5,665.7				
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		19.0				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Transfer from Department of Health and Social Services to Department of Administration. An addition in cost in the travel component to cover the cost of transportation and per diem for two more meetings for a total of six meetings of the Commission and an increase in the number of members from seven members to eleven members (\$12,000).

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

Prepared by: [Signature] Date: 1/29/80  
 Division/Office: Office on Aging  
 Department of Health and Social Services PII: 765-4908

33-001 (Rev. 12/79)  
 Modified by DISS (11-23-79)

Approval DISS Mgt. & Bdgt: [Signature] Date: 1/29/80

Name Address and Phone Organization/Self For/Against or Observing

✓ 1/	7	Lorence Barnhardt	FAARP/NRTA Alaska Joint Leg. Council		
✓ 2/		John Mulholland	<sup>Wash. Dep. Reg.</sup> ✓ ✓ ✓ ✓ ✓		
① 3/		Bill Husson		ADMIN	
✓ ② 4/		Comm Helen Beirne		HSS	
5/		Bill Casheu	FAARP/NRTA		
✓ 6/		Mary Carde		NRTA - FAARP Jr State Leg. Cn. Anchorage Mayor's Commission on Aging	
✓ 7/		Rose Palmquist	1200 airport Hight Rd Anch - 99504	57 retired; 1 vol. Comm for senior citizens; O.P.A.G. Chapters N.C.C. - G.P.	
✓ 8/		Lynn Oesather	Westerly Anchorage	GRAND ISLOO Pioneers of Alaska	
✓ 9/		Bob GORE	119 Austin St. Ketuik, AK 225-6949	Grand Jyloo, Pioneers of Alaska	CONCERNED
✓ 10/		Howe M. Kull	independent apt #1010 326-4th St. Anchorage, Ala 99801	Chairperson Sr Cts advisory Board for Juneau City Borough	For - Member of Sr Cts Comm on Services to the Elderly
✓ 11/		Lorena Showers	Anchorage NRTA - FAARP Alaska Legislative Committee 291P Chapter # 533	Anchorage Mayor's Commission National Council Senior Citizens	
NO TESTIMONY	12/	<del>Allyson</del>		Sr. Ferguson - Scott	Observing
✓ 13/		Lee McAnemey	Commission of C+KA		

POSITION PAPER  
ON  
HOUSE BILL NO. 618

"An Act establishing an Older Alaskans Commission; and providing for an effective date."

The Department of Health and Social Services strongly endorses the concept of a Commission to advise in planning and coordinating services for the elderly across all state departments to avoid duplication and service gaps. The Department of Health and Social Services has no objection to the Commission being placed in the Department of Administration if placement is acceptable to the Governor and the Department of Administration. To avoid management problems, though the staff should report to the Commissioner of the Department of Administration, and in turn to the Governor, who can require that recommendations be followed by the respective Commissioners.

The Department of Health and Social Services believes that the most appropriate purpose of that Commission as an initial step would be as an active functioning advisory board to recommend policy and administrative improvements. This Department cannot support at this time the Commission handling day to-day administrative functions, such as grant processing, contracting for services, and standard setting for levels of services.

The Department is also recommending changes to require that the Commission conform to all appropriate state and federal laws pertaining to the privacy and confidentiality of records and persons.

Our specific comments related to the bill are as follows:

Page 4 - Sec. 44.21.230 Powers and Duties (a)(1)-(7)

COMMENT: The Department believes the most appropriate purpose for this Commission is to advise, to recommend, and to inform about services to the elderly, rather than administer. We are also concerned about the executive director serving at the pleasure of a Commission and not reporting to the Commissioner of Administration and in turn to the Governor. We perceive possible management problems.

The following changes are therefore recommended:

Delete (4), (5), and (7).

Page 5 - Sec. 44.21.230 Power and Duties (b)

COMMENT: To bring the function of the Commission in line with our recommendations, the following changes are recommended:

Add a new subsection (2) and renumber accordingly:

- (2) Request and receive audits from state agencies and local institutions concerned with the conditions and needs of older Alaskans.
- (6) DELETE.
- (7) Contract for consulting and research services to implement its advisory role. (necessary services)
- (10) Recommend (set) standards for services for older Alaskans.

Page 5 - New Section:

We recommend that a new section be added prior to the Sec. 44.21.230 Definitions. That section would recognize that the Commission may have access to all records that are not protected by existing state or federal confidentiality and privacy laws and regulations.

Under Section 4 on bottom of page 5 and top of page 6, "ASSUMPTION OF PROGRAM RESPONSIBILITIES:"

As noted earlier, we do not think it appropriate that the Commission assume the responsibility for all programs, functions, and services now under the Office on Aging. We believe that removal of the Office on Aging at this time from the Department of Health and Social Services would fragment service delivery and hinder the provision of a continuum of care. We consider this to be counter-productive to the best interest of seniors and to the Commissioner's stated goals. Further, the bill is not explicit as to the disposition of current staff (employees) of the Office on Aging and Section 44.21.230(a)(4) pertaining to the employment of an executive director who serves at the pleasure of the Commission.

In conclusion, the Department of Health and Social Services recommends that H.B. 618 not be passed unless to above-stated amendments are included as language of the Act.

Approved by:

Helen D. Beirne  
Helen D. Beirne, Commissioner  
Department of Health and Social  
Services

1/29/80  
(DATE)

The State of Alaska has been generous in the provision of services and benefits to its elderly population.

There is the Pioneers' Homes program for those older Alaskans who have lived in the state for longer than 15 years. It serves about 500 persons.

For those older Alaskans who have lived in the state for longer than 25 years, there is the Alaska Longevity Bonus. This is worth \$150 per month for about 7,500 persons.

There is the Property Tax Exemption for seniors who are homeowners, and a Renters' Rebate for seniors who rent. The homeowner program serves about 3,600 persons with an average benefit of \$556; the renters' program serves about 1,050 persons with an average benefit of \$268.

There is a Senior Housing program which has assisted in the construction of about 300 units of congregate housing with, perhaps, another 150 units soon to come on line. There's a Special Assessments program and a Winterization program.

The Office on Aging channels almost \$6 million in Older Americans' Act monies into about two dozen local communities throughout the state for the benefit of older Alaskans. There is a Senior Community Employment Program which provides employment opportunities for about 91 persons over the age of 55.

There is a Homemakers program which assists about 350 persons; Medicaid which primarily is spent on about 400 persons in nursing homes; and General Relief Medical, of which seven percent of the budget is spent on the elderly.

For retired state employees and teachers, there is a good pension program. The University of Alaska offers free tuition to older Alaskans. Fish and Game provides free and permanent hunting and fishing licenses. The Marine Highway system offers free travel on the ferries for older Alaskans.

All totalled, in FY '80 the state plans to spend \$57,917,156 for benefits and services for approximately 20,000 older Alaskans, half of whom are over the age of 65.

How is the money administered? Who makes the decisions affecting us older Alaskans? At present, we are in the hands of three or four different departments, half a dozen different divisions and at least 24 different program managers.

Why not a single agency - an Older Alaskans Commission to develop a coordinated, comprehensive plan to enhance all these programs? Why not take a step forward in kindness on behalf of the elderly who are frustrated by the fragmentation in the delivery of these services and the poor planning in the development of these benefits? Finding one's way around is exhausting.

And why not include on this commission informed, aggressive men and women over 60 and over 65 as knowledgeable advocates? Let older Alaskans monitor their own programs, not merely recommend.

Why not focus on quality care, standards and economical administration? All of us over 60 years of age have lived through the Great Depression and have learned how to cope. Who knows better than we, what we need?

Why not structure this Older Alaskans Commission to develop a community-based, <sup>oriented</sup> home-centered network of services and benefits? We need a better delivery system, greater employment opportunities and more biomedical research on the aging process.

The state has been a great help to us, but why not let us help ourselves?

In December of 1979 President Carter stated, "It is very important that we recognize the need for the elderly people to have self-determination."

In November of 1979 Dr. Arthur Fleming (who is in his 70's) of the U.S. Commission on Civil Rights, decried the image of men and women considered "on the shelf" at age 60. He explained that non-involvement in the community and marketplace leads to physical, mental and spiritual deterioration. He predicted that legislation soon will remove all age barriers to employment.

Take advantage of us. Use us. Allow us to help you.

A majority of the 20,000 older Alaskans request our legislators and our governor to grant us self determination and our civil rights by creating an Older Alaskans Commission. Thank you.

*Dove M. Kull*

Dove M. Kull, M.S.W., A.C.S.W.

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There is the Pioneers' Homes program for those older Alaskans who have lived in the state for longer than 15 years.

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There is the Property Tax Exemption for seniors who are homeowners, and a Renters' Rebate for seniors who rent.

There is a Senior Housing program which the voters approved in 1976. There's a Special Assessments program and a Winterization program.

The Office on Aging channels federal dollars into local communities throughout the state for the benefit of older Alaska..s. There is a Senior Community Employment program.

There is a Homemakers' program, Medicaid and General Relief Medical. There is a Para-Transit program.

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PROPOSAL: To establish an Older Alaskans Commission under the Office of the Governor.

\* The commission would assume responsibility for all programs, functions and services of the Office on Aging and the Governor's Advisory Committee on Aging.

\* Powers would include:

- 1) formulate a comprehensive state plan and annually analyze and evaluate services for older Alaskans;
- 2) make recommendations to the governor and the legislature;
- 3) aid in the development of local commissions; and
- 4) employ an executive director.

\* To accomplish its duties, the commission would be able to do a number of things, the most important of which are:

- 1) review, evaluate and comment upon state programs concerned with the problems and needs of older Alaskans; and
- 2) set standards for levels of services for older Alaskans for programs administered by the commission.

\* The commission would have 11 members: commissioners of Administration, Health & Social Services, and Community & Regional Affairs; the chairman of the Pioneers' Homes Advisory Board; and seven citizens, six of whom must be over the age of 60 and two of whom must be over the age of 65. Appointments would have to assure representation for low-income persons, minorities, urban, rural and geographic areas.

\* The enabling legislation would also include a state policy in regard to older Alaskans.

BACKGROUND:

\* This commission is being proposed by the State Committee on Services to the Elderly a joint legislators/citizens committee established by the legislature during the 1979 interim. The committee's charge was to "consider the problems and make recommendations regarding improved delivery of benefits and services to elderly Alaskans."

\* The assumptions upon which the committee acted are as follows:

- 1) the state presently provides more than 25 different services and benefits to senior citizens, administered by at least 11 different agencies;
- 2) the state presently spends over \$50 million in General Fund monies for the benefit of approximately 20,000 Alaskans over the age of 60;
- 3) older Alaskans now facing the disabilities and financial limitations of their retirement years deserve the best the state can provide them; and
- 4) older Alaskans could perhaps be more conveniently, economically and effectively served by consolidating and coordinating the administration of these various state services and expenditures.

RATIONALE:

\* Prior to the development of this proposal, the committee held four public hearings three meetings and two teleconferences. The committee had 96% attendance at the public hearings which drew 238 persons. (See summaries of public hearings for specific comments relating to the commission.)

\* The committee has intentionally and continuously involved persons from the affected departments from the beginning of the developmental process, including Administration, Health & Social Services, Community & Regional Affairs, DOT/PF and the Office of the Governor.

\* The Older Alaskans Commission is intended to be the "single agency" responsible for policy development, planning and coordination of all state-operated services and benefits programs unique to citizens over the age of 60. To be effective in performing its duties - which reach across several departments - the committee believes the commission should be located under the Office of the Governor. To do otherwise would be to invite in-fighting between departments. Is it possible that the commissioner of one department would be happy to "take orders" from the commissioner of another department? The membership of the commission, and its placement, is designed to put everyone on an equal footing.

\* Establishment of the commission would enable all departments involved to better coordinate and deliver services and benefits without causing any drastic shifts within the different administrative units. The only change in the status quo would be the transfer of the Office on Aging from the Department of Health & Social Services to the commission under the Office of the Governor. The committee believes this is necessary for the following reasons:

1) To keep the commission and the Office on Aging separate would be duplicative since many of the functions of both would be identical. The idea is to reduce duplication and fragmentation of effort, not increase it. Older Alaskans want and need a "single agency" to whom to turn for information and assistance. The commission would be the focal point.

2) Including the Office on Aging's programs within the commission, under the Office of the Governor, would effectively remove any stigma of "welfare" which is presently associated with any and all programs within the Department of Health & Social Services.

3) The Department of Health & Social Services has not compiled a good record on programs for the aging. The Office on Aging is consistently given low budget priority, little direct support from the department, and interaction with the advisory committee has been effectively non-existent. If the department had been innovative with the Office on Aging, there would have been no need for our interim committee, much less the commission.

4) With the proposed abolition of the Governor's Advisory Committee on Aging, the commission would, because of the federal requirements of the Older Americans Act, have to have a special relationship with the Office on Aging anyway. In the past, the GACA has had responsibility for determining where and how the Older Americans Act monies are spent; this proposal would continue that practice of allowing citizen participation in the decision-making while enhancing the members' ability to do an effective job.

5) Under this proposal, the commissioner of Health & Social Services would have even greater involvement - as a member of the commission - with the functions of the Office on Aging than ever before.

6) Review of other states' statutes reveals that in those states which have some version of a Commission on Aging (Tennessee, Nebraska, Ohio, Alabama, Iowa, Indiana, Hawaii, California, West Virginia and Georgia), the majority of them are also designated as the state agency on aging.

7) In 1975 a bill similar to the one here proposed was before the legislature (SB 196). That bill would have created a Commission on Aging under the Office of the Governor. At that time, the position of the Department of Health & Social Services, according to the April 10, 1975 position paper signed by Commissioner Francis Williamson was:

"This office recognizes the needs and desires to attempt to provide for the inclusion into a single new chapter within Alaska statutory law of a comprehensive and coordinated program pertaining to aging... positioning of the Commission on Aging in the Governor's Office will give this Commission visibility that the present Office on Aging lacks... Proposed Amendment 1: change title (from An Act creating the Commission on Aging) to 'Creating the Commission on Aging to replace the Office on Aging and transferring that Office to the Office of the Governor.' Rationale: This would remove the necessity of having two bodies...as the powers and duties of the Commission... duplicate almost exclusively the work being performed presently by the staff of the Office on Aging."

I. TENNESSEE: (615) 741-2056/ talked to Asst. Director Charles Durlind

- \* under the Governor
- \* 13 members appointed by the Governor
- \* created in 1963
- \* policy-making body
- \* executive director chosen by commission with approval of Governor
- \* 34 staff
- \* meets 6 x's/year; "aren't rubber stamps"
- \* heads of departments sit on commission as ex officio
- \* makes recommendations to other agencies
- \* designated state agency for Older Americans Act
- \* there also exists an advisory committee; "rediculous" to have both; intend to try to do away with the advisory group; supposed to send me proposed legislation.

II. WEST VIRGINIA: (304) 340-3317/ talked to executive secretary of Executive Director (Marion Martin)

- \* designated state agency for Older Americans Act
- \* contracts for Title XX
- \* heads of department sit on commission as ex officio - "very active; always come, in fact, one of those folks is the chairman of the commission; coordination is beautiful; the communication exists"
- \* Executive Director is appointed by the commission
- \* under the Governor
- \* meets four times/year
- \* there also exists an advisory committee which is also quite active, but they don't have voting powers
- \* supposed to send 1978 Annual Plan; want me to keep in touch

III. NEBRASKA: (402) 471-2307/ talked with Sam Wareham, Coordinator of Programs

- \* advisory; "not all that great"
- \* 12 members appointed by the Governor
- \* commission hires Executive Director; no final approval by Governor
- \* there also exists an advisory committee and an interagency council; "too cumbersome"
- \* designated state agency for Older Americans Act
- \* under the Governor - "better than being under a department"
- \* percent of elderly in Nebraska: 12%

IV. OHIO: (614) 466-5500/ talked to Martin Janis, Executive Director

- \* designated state agency for Older Americans Act
- \* genesis: started under Department of Mental Health, then became a commission, and next year will become a department
- \* Executive Director is appointed by the Governor; has been a member of the cabinet for 13 years
- \* 12 members meet once/month
- \* there also exists an advisory committee which is responsible for making recommendations regarding OAA allocations; the commission then signs off on those recommendations
- \* "the more participation by citizens the better"
- \* commission administers, in addition to the OAA, other programs which have been funded to the commission by the legislature
- \* commission doesn't run programs in other departments, but is charged with outreach for those programs which effect elderly
- \* heads of departments sit on commission as non-voting members; generally send their designees
- \* legislation requires all programs having impact on elderly to present new plans to commission

- V. ALABAMA: (205) 832-6640/ talked with Frank Eliot, Deputy to Executive Director
- \* designated state agency for Older Americans Act
  - \* Executive Director appointed by the Governor
  - \* 16 members - advisory on everything but OAA; includes 4 legislators and heads of three departments
  - \* there also exists an advisory committee, "but the commission could do it all"
  - \* there also exists an Interagency Council - "doesn't do anything"
  - \* under the Governor
  - \* percent of elderly: 15%
- VI. INDIANA: (317) 232-1190/ didn't get through; supposed to call back
- \* designated state agency for Older Americans Act
- VII. IOWA: (515) 281-5187/ talked with Dr. Adams, Operations Manager
- \* 7 members and 4 legislators (non voting)
  - \* designated state agency for Older Americans Act
  - \* "policy-making"
  - \* "be sure to clarify duties of Executive Director"
  - \* there also exists an advisory committee which is "a frustration" because they also think they should be policy-making; "would like to gracefully do away with them"
  - \* under the Governor
  - \* policy-making to OAA, advisory to other departments, but "it works" because of good interpersonal interaction
  - \* clout comes from other departments recognizing importance of annual report to the legislature
  - \* is protesting requirement for additional advisory committee; says it is not required in 1978 Amendments to the Older Americans Act
- VIII. HAWAII: (808) 548-2593/ talked with Charles Roylo, Grants Manager
- \* abolished commission in 1977; now is Executive Office on Aging under the Governor
  - \* when they were a commission, heads of departments sat on the commission as ex officio, but it didn't work because they had no function
  - \* appointees were "rubber stamps" for staff
  - \* Executive Director appointed by the Governor
  - \* primarily administers OAA
  - \* supposed to send information to me
- IX. GEORGIA: (404) 894-5333/ didn't get through
- \* designated state agency for Older Americans Act
- X. CALIFORNIA: (916) 322-3887/ talked with John Riggle, Executive Director
- \* California also has a Department on Aging which is the designated state agency
  - \* commission is the advisory committee for the OAA
  - \* principle duty of commission is "principle advocate for older people"
  - \* other duties - advise the Governor, legislature, other departments
  - \* autonomous from the department on aging
  - \* started out under Welfare, but independent
  - \* Executive Director selected by the commission
  - \* Interdepartmental Council on Aging meets regularly with Dep't and Comm.
  - \* "Make sure your commission has staff; and that Executive Director is not administrative"
  - \* says there is a federal requirement for an advisory committee as well as commission
  - \* Older Californians Act to be introduced in January
  - \* supposed to send me information

1) Boards and Commissions with similarities to Older Alaskans Commission:

\* Governor's Commission on the Administration of Justice - established in 1971, the commission is the state planning agency for a federal program (Criminal Justice Planning Agency). The AG selects the executive director with approval of governor. He may hire additional staff, all of whom are classified. The director is partially exempt. The commission administers \$5.6 million, of which @ \$400,000 is General Fund. There are about a dozen staff. It is presently in the governor's office, but is being moved into the Department of Law. It requires mandatory representatives from various agencies.

*(13 members - 7 public & 6 citizens) 44.19.746*

\* Alaska State Council on the Arts - established in 1966 under the Office of the Governor, members are appointed by the governor with consideration given to recommendation of various civic groups. The governor designates the chairman and the vice-chairman. The chairman is the chief executive officer of the council. The chairman may employ additional personnel, for example, an executive director. It is the official agency of the state to receive and disburse funds made available through the National Endowment for the Arts.

*44.19.900 (11 members - all citizens); receive @ \$1 million in G.F.; (Gov. makes @ \$700,000 other funds) final selection (8 positions)*

\* Alaska Coastal Policy Council - established in 1977 under the Office of the Governor, it has 16 members, including five commissioners. It has co-chairmen (one - works public and one state official), designated Alternates, and uses the staff of DPDP for its own staff. It administers federal funds, develops standards even though the majority are public members.

*44.19.891 (meets @ 12 times/yr) administers \$4.5 million (works well) (\$200,000 G.F.) recommends legislation; good attendance of com. at by com*

\* State Commission for Human Rights - established in 1963, it is a seven-member board appointed by the governor and confirmed by the legislature. The commission selects its own chairman and executive director. The latter must be approved by the governor. It is a \$1 million operation with 24 positions.

*19.20.010*

\* Commission on the Conference of the Law of the Sea - The commission may hire an executive director without the approval of the governor.

*44.19.799; set. 1972; can also Fed B*

\* State Board of Parole - five members appointed by the governor and confirmed by the legislature. The board picks its own executive director who serves at the pleasure of the governor.

*33.15.010; under H&SS*

\* Alaska Commission on Post-secondary Education - established in 1974, the commission selects its own chairman and its own executive director, who serves at its pleasure.

*14.40.903*

\* Alaska Public Broadcasting Commission - established in 1970, the commission selects its own chairman and hires the executive director.

*14.58.010; confirmed by leg; regulatory*

\* Alaska Council on Science and Technology - seven-member council established in 1978, they hire executive director and staff.

*44.19.191; all citizen*

\* Governor's Commission on the Status of Women - established in 1978, this nine-member commission selects its own chairman and hires its own executive director.

*44.19.956 can administer projects; \$155,000 budget*

The Office of the Governor appears to have approximately 17 boards, <sup>of 108</sup> under it.

SENATE AMENDMENT

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

To: Older Alaskans Commission HOUSE BILL No. # 618

PAGE: 5                      LINE: 29

CHANGE: After ASSUMPTION OF PROGRAM RESPONSIBILITIES: The Office on Aging shall be transferred from the Department of Health and Social Services to the Older Alaskans Commission, Department of Administration.

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PAGE: 6

LINE: 2

ADD:

"The Pioneers' Homes program and the Alaska Longevity Bonus program shall remain under the authority of the <sup>Commission of the</sup> Department of Administration."

SENATE AMENDMENT

BY Rodey

To: Older Alaskans Commission SENATE BILL No. # 328

To: Older Alaskans Commission HOUSE BILL No. # 618

PAGE: 3      LINE: 10

ADD: The governor shall solicit nominations from existing senior citizens' organizations prior to making the appointments.

SENATE AMENDMENT

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

To: Older Aaskans Commission HOUSE BILL No. #618

PAGE: 4      LINE: 17

CHANGE: community-based programs to community-oriented programs

SENATE AMENDMENT

~~A~~ 1

By Rodey

To: Older Alaskans Commission SENATE BILL No. # 328

To: Older Alaskans Commission HOUSE BILL No. # 618

PAGE: 3      LINE: 10

ADD: The governor shall solicit nominations from existing senior citizens' organizations prior to making the appointments.

SENATE AMENDMENT

#2

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

To: Older Aalskans Commission HOUSE BILL No. #618

PAGE: 4      LINE: 17

CHANGE: community-based programs to community-oriented programs

SENATE AMENDMENT

# 3

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

To: Older Alaskans Commission HOUSE BILL No. # 618

PAGE: 5      LINE: 29

CHANGE: After ASSUMPTION OF PROGRAM RESPONSIBILITIES: The Office on Aging shall be transferred from the Department of Health and Social Services to the Older Alaskans Commission, Department of Administration.

4

SENATE AMENDMENT

BY Rodey

To: Older Alaskans Commission SENATE BILL No. 328

To: Older Alaskans Commission HOUSE BILL No. 618

PAGE: 6 LINE: 2

ADD:

"The Pioneers' Homes program and the Alaska Longevity Bonus program shall remain under the authority of the <sup>Commission of the</sup> Department of Administration. ~~and these progs. shall not be affected~~

~~nor be affected~~ <sup>by the provisions</sup> ~~of this~~ bill.

# 3

SENATE AMENDMENT

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

To: Older Alaskans Commission HOUSE BILL No. # 618

PAGE: 5      LINE: 29

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**\*\*PLEASE NOTE\*\***

THE ORIGINAL FILE CONTAINS AN OVERSIZED DOCUMENT THAT IS UNSUITABLE FOR FILMING. PLEASE REFER TO THE ALASKA STATE ARCHIVES TO VIEW THE ORIGINAL.

DESCRIPTION; OVERSIZE TABLOID "STATE COMMITTEE ON SERVICES TO THE ELDERLY" 8 PAGES

JANUARY 30, 1980, POUCH V, JUNEAU, ALASKA 99811 465-3717

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BY Rodey

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CHANGE: community-based programs to community-oriented programs

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SENATE AMENDMENT

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

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PAGE: 5 LINE: 29

CHANGE: After ASSUMPTION OF PROGRAM RESPONSIBILITIES: The Office on Aging shall be transferred from the Department of Health and Social Services to the Older Alaskans Commission, Department of Administration.

a) Dept of adm - suggest first transfer...  
if prob of ~~work~~, let's not  
hide from it by moving to  
~~other dept~~ other dept... let's  
solve prob,  
throw baby out with  
bath water

b) Diff from Dr. Bine...  
Strongly support  
Commission & Legislature...

Patent =

3 of 4 this amends

SENATE BILL 328

DEPARTMENT OF ADMINISTRATION COMMENTS

General support for concept

- A. Endorse efforts to coordinate activities and information dissemination
- B. Encourage increased interdepartment work on issue and programs related to aging
- C. Support involvement of commissioners for key agencies affecting aging programs
- D. Believe commission can provide positive direction

Recommended changes

- A. Retain Office of Aging operational function in Department of Health and Social Services
  - 1. To maintain administrative accountability in line to Governor
  - 2. To maintain maximum cohesiveness of funding and planning in relationship to all social and health services program
  - 3. To emphasize the broad review and comprehensive commission role rather than the operational, and
  - 4. To allow experience as a commission to develop in order to determine the advisability of removing the Office of Aging functions to an autonomous commission.
- B. Or, the commission could be designed to serve the requirements of the advisory capacity now performed by the Advisory Council on Aging, with Office of Aging remaining in DH&SS.
- C. Or, if the Office of Aging is under the commission, then the administrators should have direct line reporting responsibility to the Commissioner of the department into which it is placed.

Detailed comments and suggestions can be provided by Department of Health and Social Services, Department of Administration, and Department of Community and Regional Affairs as changes are studied.

FISCAL NOTE

I. REQUEST

Bill/Resolution No. S.B. 326/ H.B. 618

Title An Act Establishing an Older Alaskans Commission

Requested by Rules Committee

Date 1/15 and 24/80

II. FISCAL DETAIL

Agency Affected Administration and Health and Social Services

Program Category Affected Social and Economic Assistance for the Aged

Budget Request Unit(s) Affected \_\_\_\_\_

EXPENDITURES (Thousands of Dollars)

	FY80	FY81	FY 82	FY83	FY84	FY 85
100 PERSONAL SERVICES		851.2	946.9	1,041.6	1,145.7	1,260.3
200 TRAVEL		133.8	147.2	161.9	178.1	195.9
300 CONTRACTUAL		169.3	186.2	204.9	225.3	247.9
400 COMMODITIES		9.8	10.8	11.9	13.1	14.4
500 EQUIPMENT		16.3	2.0	2.0	2.0	2.0
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		6,292.9	6,922.2	7,614.4	8,375.9	9,213.4
		9.6	0	0	0	0
<b>TOTAL</b>		<b>7,482.9</b>	<b>8,215.3</b>	<b>9,036.7</b>	<b>9,940.1</b>	<b>10,933.9</b>

FUNDING (Thousands of Dollars)

GENERAL FUND	1,817.2	2,549.6	3,371.0	4,274.4	5,268.2
FEDERAL FUNDS	5,665.7	5,665.7	5,665.7	5,665.7	5,665.7
OTHER (Specify) .					

POSITIONS

FULL TIME	24	24	24	24	24
PART TIME					
TEMPORARY					

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Older Alaskans Commission, which would be established by these bills, would provide statewide coordination for all efforts to provide services to the elderly of Alaska. As written, these bills would bring the Office on Aging into the Department of Administration an agency directly operated by the Older Alaskans Commission. The Office on Aging is presently a part of the Department of Health and Social Services.

In order to accomplish the duties prescribed under Section 44.21.230, five new positions be required:

Executive Director	(R24)
Clerk Typist III	(R8)
Accounting Clerk III	(R10)
Research Analyst III	(R18)
Planner IV	(R19)

IV. DATE 2/8/80

PREPARED BY George J. Michael

AGENCY Administration

PHONE 465-4401

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

33-001 (Rev. 10/78)

Also, included in the above computation of costs is \$1,000,000 in grant funds which is proposed for the Older Alaskans Commission by S.B. 327/H.B. 610. It is assumed that these additional grant funds will be handled by the present Office on Aging staff, except for the additional Accounting Clerk which is included above.

The Governor's Advisory Board on Aging would be abolished and replaced by the Commission. Therefore, travel and per diem expense is included in above costing for the 11 member commission, plus the Executive Director and 2 meetings for the Planner.

Inflation is computed at 10% per year for years beyond FY 81. Inflation is included in all categories, including grants, except for one time purchases of equipment items. Items of equipment for years beyond FY 81 are for replacement of worn out office furnishings only.

FY81

Older Alaskans Commission

Office on Aging (19 positions)		\$ 6,282,600
State	\$ 616,900	
Fed.	5,665,700	

Additional staff: Salary and benefits (ben. @ 33%)		\$ 156,811
— Executive Director (R24A)	\$ 49,822	
— Clerk-Typist III (R8A)	17,718	
Accounting Clerk III (R10)	19,853	
— Research Analyst III (R18)	33,474	
Planner IV (R19)	<u>35,944</u>	
Total S & B.	\$ 156,811	\$ 100,000 (Appx.)

Travel & per diem:		\$ 23,500
Executive Director	\$ 3,500	
Planner Research Analyst	2,000	
(Commission (11 members) (additional cost above Travel for Aging Board)	<u>18,000</u> \$ 23,500	Michael -

Contractual Services:		\$ 11,000
Telephones	\$ 4,500	
Postage & mailing	600	
Advertising	750	
Subscriptions	150	
Copies	3,000	
Printing & duplicating	<u>2,000</u>	
		\$ 134,000 TOTAL

Commodities (office supplies)

\$ 2,500

Equipment - desks, chairs, bookcases,  
filing cabinets, work tables,  
miscellaneous to outfit the five  
new positions

\$ 6,500

~~Additional grants (SB 327/H-B 610)~~

~~\$ 1,000,000~~

Total

\$ 7,482,911

1	POSITION TITLE Executive Director			RANGE/STEP 24A	BARG. UNIT. S	LOCATION Juneau	GOV	APPROV.	DIS
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 1	FORM 12 PAGE/LINE	LEG		
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION: S.B. 328/H.B. 618 calls for an executive director to be employed by the Older Alaskans Commission, serving at the pleasure of the commission. The executive director will head the agency which has overall responsibility for coordination of all services to the elderly of Alaska, including but not limited to the following: 1) Review, evaluate and comment upon state programs; 2) Collect facts and statistic and make studies of conditions and problems pertaining to the employment, health, financial security, social welfare and other concerns which bear upon the well being of older Alaskans; 3) Provide information about public programs which are of interest or benefit to older Alaskans; 4) Appoint special committees, including persons who are not members of the commission, to complete necessary studies; 5) Promote community education efforts; 6) Apply for and accept grants contributions and appropriations, including federal funds; 7) Contract for necessary services; 8) Consult and cooperate with persons, organizations, and groups interested in or concerned with programs of assistance to older Alaskans; 9) Set standards for levels of services for older Alaskans.			
	1	2	3						
4	PERSONAL SERVICES: SALARY		40,228						
5	BENEFITS		6,095						
6	FICA		1,975						
7	HEALTH INS.		1,524						
8	TOTAL PERSONAL SERVICES		49,822						
9	TRAVEL		3,500						
10	CONTRACTUAL		4,200						
11	COMMODITIES		500						
12	EQUIPMENT		1,500						
13	OTHER								
14	TOTAL COST		59,522						
	CODE	FUNDING SOURCE							
15		FED RCPTS.							
16		GF MATCH.							
17		GEN. FUND		59,522					
18		I-A RCPTS							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION								
22	ADDITION	X	FOR B&M USE ONLY						
4A KEY NUMBER				COLUMN NO.					

AGENCY Administration PROGRAM AREA Social & Economic Assistance for the Aged

ORU Older Alaskans Commission

FY 81

**13** REQUEST FOR NEW POSITION.

COMPONENT \_\_\_\_\_

Page 1 of 5

REVISED DATE \_\_\_\_\_

1	POSITION TITLE Planner IV			RANGE/STEP 19A	BARG. UNIT. G	LOCATION Juneau	GOV.	APPROV.	DIS.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 2	FORM 12 PAGE/LINE	LEG.		
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:			
	1	2	3		<p>This position is needed to oversee and plan for the orderly review and evaluation of State programs concerned with the problems and needs of older Alaskans, and for making recommendations for improvement in these programs. This position is also instrumental in formulating a State plan, which may increase federal participation in funding services to the elderly. The position will supervise a Research Analyst II in collecting and analyzing facts and statistics which bear upon the well being of older Alaskans.</p>				
4	PERSONAL SERVICES:								
	SALARY		28,260						
5	BENEFITS		4,281						
6	FICA		1,879						
7	HEALTH INS.		1,524						
8	TOTAL PERSONAL SERVICES			35,944					
9	TRAVEL			2,000					
10	CONTRACTUAL			2,500					
11	COMMODITIES			500					
12	EQUIPMENT			1,000					
13	OTHER								
14	TOTAL COST			41,944					
	CODE	FUNDING SOURCE							
15		FED RCPTS.							
16		GF MATCH.							
17		GEN. FUND		41,944					
18		I-A RCPTS							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION				FOR B&M USE ONLY				
22	ADDITION	XX							
4A KEY NUMBER _____ COLUMN NO. _____									

AGENCY Administration PROGRAM AREA Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

FY 81

13 REQUEST FOR NEW POSITION.

COMPONENT \_\_\_\_\_

Page 2 of 5

REVISED DATE \_\_\_\_\_

1	POSITION TITLE Research Analyst III				RANGE/STEP 18A	BARG. UNIT, G	LOCATION Juneau	GOV. LEG.	APPROV.	DI					
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 3	FORM 12	PAGE/LINE								
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:									
	1	2	3												
4	PERSONAL SERVICES:					This position is needed to compile facts and statistics, a make studies of conditions and problems pertaining to the employment, health, financial security, social welfare, an other concerns which bear upon the well being of older Alaskans. Gathering and analysis of pertinent data is essential to the proper evaluation and informed recommendations about programs affecting older Alaskans.									
4	SALARY		26,232												
5	BENEFITS		3,974												
6	FICA		1,744												
7	HEALTH INS.		1,524												
8	TOTAL PERSONAL SERVICES			33,474											
9	TRAVEL			-0-											
10	CONTRACTUAL			2,000											
11	COMMODITIES			500											
12	EQUIPMENT			1,000											
13	OTHER														
14	TOTAL COST			36,974											
	CODE	FUNDING SOURCE													
15		FED RCPTS.													
16		GF MATCH.													
17		GEN FUND		36,974											
18		I-A RCPTS.													
19		PGM RCPTS													
20		OTHER													
21	CONTINUATION		FOR B&M USE ONLY												
22	ADDITION	XX													
4A KEY NUMBER _____ COLUMN NO _____															

AGENCY Administration PROGRAM AREA Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

FY 81

13 REQUEST FOR NEW POSITION.

COMPONENT \_\_\_\_\_

Page 3 of 5

REVISED DATE \_\_\_\_\_

1	POSITION TITLE Clerk Typist III				RANGE/STEP 8A	BARG. UNIT. G	LOCATION Juneau	GOV	APPROV.	DI						
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 4	FORM 12	PAGE/LINE	LEG								
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:										
	1	2	3													
4	PERSONAL SERVICES: SALARY		13,296		This position will serve as support to the Executive Director and the 11 member Commission. Duties include acting as secretary receptionist, typing, filing, copying, processing travel and per diem claims, recording of Commission meetings, making travel and meeting arrangements, etc.											
5	BENEFITS		2,014													
6	FICA		884													
7	HEALTH INS.		1,524													
8	TOTAL PERSONAL SERVICES		17,718													
9	TRAVEL		-0-													
10	CONTRACTUAL		1,100													
11	COMMODITIES		500													
12	EQUIPMENT		2,000													
13	OTHER															
14	TOTAL COST		21,318													
	CODE	FUNDING SOURCE														
15		FED RCPTS														
16		GF MATCH														
17		GEN. FUND		21,318												
18		I-A RCPTS														
19		PGM RCPTS														
20		OTHER														
21	CONTINUATION															
22	ADDITION		XX	FOR B&M USE ONLY												
4A KEY NUMBER _____ COLUMN NO. _____																

AGENCY Administration PROGRAM AREA Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

FY 81

13 REQUEST FOR NEW POSITION.

COMPONENT \_\_\_\_\_

Page 4 of 5

REVISED DATE \_\_\_\_\_

1	POSITION TITLE Accounting Clerk III			RANGE/STEP 10A	BARG. UNIT. G	LOCATION Juneau	GOV	APPROV.	DIS.				
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 5	FORM 12 PAGE/LINE	LEG.						
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:							
	1	2	3										
4	PERSONAL SERVICES:					<p>This position is needed due to the additional administrative workload which will be brought on the Department of Administration in its role of coordinating services to the elder. \$1,000,000 in additional grant funds will be administered by the Older Alaskans Commission under S.B. 327/H.B. 610, and sufficient fiscal staff does not exist in either the Office on Aging or the Department of Administration to administer these additional funds.</p>							
5	SALARY			15,048									
6	BENEFITS			2,280									
7	FICA			1,001									
8	HEALTH INS.			1,524									
9	TOTAL PERSONAL SERVICES			19,853									
10	TRAVEL			-0-									
11	CONTRACTUAL			1,200									
12	COMMODITIES			500									
13	EQUIPMENT			1,000									
14	OTHER												
15	TOTAL COST			22,553									
	CODE	FUNDING SOURCE											
15		FED RCPTS.											
16		GF MATCH											
17		GEN. FUND		22,553									
18		I-A RCPTS											
19		PGM RCPTS											
20		OTHER											
21	CONTINUATION												
22	ADDITION			XX		FOR B&M USE ONLY							
4A	KEY NUMBER			COLUMN NO.									

AGENCY Administration PROGRAM AREA Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

FY 81

13 REQUEST FOR NEW POSITION.

COMPONENT \_\_\_\_\_

Page 5 of 5

REVISED DATE \_\_\_\_\_