

HB

121

Cost Estimates for Application Assistance
To Individuals Made Eligible to Apply for Entry Permits
Under the Alaska Supreme Court Decision in
ISAKSON vs RICKEY

Prepared at the request of the House Resources
Committee for its use in considering HB 121

Submitted by the Commercial Fisheries Entry Commission

February 17, 1977

STATE OF ALASKA

COMMERCIAL FISHERIES ENTRY COMMISSION

JAY S. HAMMOND, GOVERNOR

POUCH KB - JUNEAU 99801

February 17, 1977

The Honorable Alvin Osterback
Chairman
House Resources Committee
Room 118 Capital Bldg.
Juneau, Alaska 99811

Dear Representative Osterback:

Following your Committee's request on February 11, 1977, the Commercial Fisheries Entry Commission has prepared a total cost estimate for providing statewide application assistance to individuals made eligible to apply for entry permits under the Alaska Supreme Court decision in Isakson vs Rickey. Please note that much of the accompanying material is based on verbal cost estimates prepared over a short period of time by organizations willing to participate in this program.

The following points should also be considered:

1) Contract negotiation expenses of \$630 are based on prompt action to get the assistance program moving as soon as possible. It is probable that all contracts could be negotiated by telephone and mail but this would require significantly more time.

2) The \$4,000 cost estimate for advertising includes newspaper publication of a list of eligible applicants who have not applied, radio announcements if public service time is not available or inadequate, and other "outreach" that may be necessary. Newspaper ads printing the names of potential applicants for the AYK salmon fisheries in 1976 cost over \$800 per publication. The actual cost for advertising will be contingent to a high degree on the applicant response as the application deadline approaches.

3) The actual cost for the Commission's employment of a temporary worker to process applications and monitor contract performance will fluctuate as a function of the number of applications received.

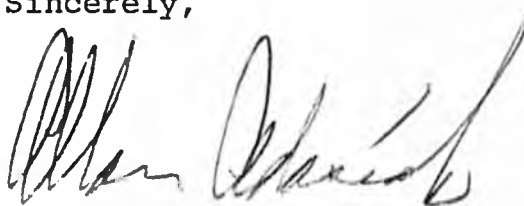
4) Commission cost estimates for training representatives and providing direct assistance to the people of Cook Inlet and Prince William Sound have attempted to allow for the contingencies of bad weather, travel delays and unusually extended assistance sessions.

The Honorable Alvin Osterback -2-

February 17, 1977

The Commission is ready to develop and present any other information which the Committee may require.

Sincerely,

A handwritten signature in cursive script, appearing to read "Allan Adasiak".

Allan Adasiak
Commissioner

ISAKSON APPLICATION ASSISTANCE

\$ 630 - Commission expenses to negotiate contracts

\$26,698 - Contractual agreement for application assistance:

Southeastern - \$2,740
Yakutat - \$ 208
Kodiak - \$2,000
Peninsula - \$6,000
Bristol Bay - \$9,750
Yukon-Kuskokwim - \$6,000

\$ 900 - Commission expenses to conduct training sessions.

\$ 2,000 - Commission expenses to provide application assistance:

Prince William Sound - \$ 500
Cook Inlet - \$1,500

\$ 4,000 - Commission expenses to advertise application period.

\$ 500 - Commission expenses for long distance telephone calls.

\$ 300 - Commission expenses for computer time to monitor assistance programs.

\$ 3,000 - Commission expense for hiring one temporary employee to process applications and clerical monitoring of assistance program.

\$38,028 - TOTAL

CONTRACT NEGOTIATIONS

<u>Schedule</u>	<u>Travel</u>	<u>Per Diem</u>
Day 1 - Fly Juneau to Anchorage Fly Anchorage to Dillingham (overnight Dillingham)	\$79.14 \$62.39	\$49
Day 2 - Fly Dillingham to Anchorage Fly Anchorage to Bethel (overnight Bethel)	\$62.39 \$70.87	\$51
Day 3 - Fly Bethel to Anchorage (overnight Anchorage)	\$70.87	\$50
Day 4 - Fly Anchorage to Juneau (arrive 1:15 pm)	\$79.14	\$25
	\$424.90	+ \$175
	= \$599.80	
ground transportation +	30.00	
	\$629.80	

CONTRACT EXPENSE ESTIMATES

Southeastern

- SEACAP
P.O. Box 449
Juneau, Alaska 99802
Mr. Bill Marsh - 586-1990

All villages and towns except the Juneau vicinity. Estimated cost is \$2740.

Yakutat

- Cornelia Howard 784-3356(home)
P.O. Box 196 784-3257(office)
Yakutat, Alaska 99689

52 people @ \$4 each = \$208.

Kodiak

- Kodiak Area Community Development Corp.
P.O. Box 571
Kodiak, Alaska 99615 486-3296

Wayne Marshall - he will cover the entire island for a maximum of \$2,000.

Peninsula

- Aleut League
833 Gambell 278-3567
Anchorage, Alaska 99501
Mrs. Mary Skaflestad

Maximum estimate is \$6,000.

Bristol Bay

- Bristol Bay Native Association
Dillingham, Alaska 99576
Mr. Ted Angasan 842-5257

1 person @ \$2,500 + 3 people for 25 days
@ \$30/day = \$2250, + travel - \$5,000 = \$9750.

Yukon Kuskokwim

- Mrs. Betty Hickling
Office of the Governor
Bethel, Alaska 99559
543-2286(office), 543-2184(home)

Estimated maximum for traveling to each village and hiring an assistant is \$6,000.

TRAINING SESSIONS

<u>Schedule</u>	<u>Travel</u>	<u>Per Diem</u>
Day 1 - Fly Juneau to Anchorage Fly Anchorage to Dillingham (overnight Dillingham)	\$79.14 \$62.39	\$49
Day 2 - (overnight Dillingham)		\$49
Day 3 - Fly Dillingham to Anchorage (overnight Anchorage)	\$62.39	\$50
Day 4 - Fly Anchorage to Bethel (overnight Bethel)	\$70.87	\$51
Day 5 - (overnight Bethel)		\$51
Day 6 - Fly Bethel to Anchorage Fly Anchorage to Kodiak (overnight Kodiak)	\$70.87 \$45.44	\$54
Day 7 - Fly Kodiak to Anchorage Fly Anchorage to Juneau (arrive 8:50 pm)	\$45.44 \$79.14	\$25
	<hr/>	<hr/>
	\$515.68	+ \$329
	= \$844.68	
ground transportation	+ 50.00	
	<hr/>	
	\$894.68	

DIRECT ASSISTANCE BY COMMISSION

Cook Inlet

ACTIVITY	TRAVEL	PER DIEM
Day 1 - Fly Juneau to Anchorage (overnight Anchorage)	\$79.14	\$50
Day 2 - (overnight Anchorage)		\$50
Day 3 - Drive Anc-Eagle River-Chugiak- Palmer-Wasilla-Willow-Anchorage (160 miles) (overnight Anchorage)	\$72.60	\$50
Day 4 - Drive Anchorage-Girdwood- Moose Pass-Seward (129 miles) (overnight Seward)	\$63.09	\$54
Day 5 - Drive Seward-Soldotna-Kasilof- Kenai (110 miles) (overnight Kenai)	\$57.10	\$54
Day 6 - Drive Kenai-Ninilchik-Anchor Point-Clam Gulch-Cohoe-Homer (100 miles) (overnight Homer)	\$54.00	\$54
Day 7 - (overnight Homer)		\$54
Day 8 - Drive Homer to Anchorage (240 miles) (overnight Anchorage)	\$97.40	\$50
Day 9 - Fly Anchorage to Juneau (arrive 1:15 pm)	\$79.14	\$25
miscellaneous cabfares	<u>\$30.00</u>	<u> </u>
	\$532.47	+ \$441
	subtotal	\$973.47
	maximum estimate	\$1,500.00

Ground transportation costs are computed on the basis of \$23 per day plus 21¢ per mile plus 10¢ per mile for gasoline.

DIRECT ASSISTANCE BY COMMISSION

Prince William Sound

ACTIVITY	TRAVEL	PER DIEM
Day 1 - Fly Juneau to Cordova (overnight Cordova)	\$60.60	\$58
Day 2 - (overnight Cordova)		\$58
Day 3 - Fly Cordova to Valdez (overnight Valdez)	\$41.00	\$58
Day 4 - Fly Valdez to Cordova Fly Cordova to Juneau	\$41.00 \$60.60	
miscellaneous cabfares	<u>\$25.00</u>	<u> </u>
	\$228.00	+ \$174
	subtotal	\$402.20
	maximum estimate	\$500.00

Yukon-Kuskokwim

- Akiachak - 10
- Akiak - 6
- Alakanuk - 3
- Atmoutluk - 3
- Bethel - 11
- Chiefamak - 6
- Eek - 15
- Emmonak - 1
- Fortuna Lodge - 2
- Soadnews Bay - 21
- Hooper Bay - 1
- Kasiqluk - 3
- Kipruk - 6
- Kongiganak - 2
- Kwethluk - 3
- Kwigillinek - 3
- Mt. Village - 3
- Napaklak - 11
- Napaskiak - 5
- Nightmute - 4
- Nunapitchuk - 4
- Oscarville - 2
- Platinum - 5
- Qumhagak - 12

- St. Marys - 2
 - Toddsok Bay - 11
 - Tuntutuliak - 5
 - Tununak - 2
-

162 = TOTAL

28 villages

Cook Inlet

- Anchorage - 136
- Anchor Point - 14
- Chugiak - 4
- Clam Gulch - 8
- Chitina - 2
- Coho - 6
- Eagle River - 3
- English Bay - 1
- Sirdwood - 2
- Halibut Cove - 2
- Homer - 40
- Kasilof - 10
- Kenai - 66
- Moose Pass - 1
- N. Kenai - 1
- Ninilchik - 14
- Palmer - 10
- Port Graham - 9
- Seldovia - 3
- Seward - 9
- Soldotna - 36
- Spennard - 7
- Tyonek - 5
- Willow - 5

24 - villages, towns
and cities

394 total

Bristol Bay

Aleknagik - 57
Iliqvik Lagoon - 3
Starks Point - 39
Dillingham - 174
Eqegik - 11
Ekwok - 24
Iliamna - 5
Ivanot Bay - 1
King Salmon - 4
Kolganek - 34
Monokotak - 70
Naknek - 39
New Stuychak - 38
Newhalen - 1
Nondalton - 7
Pedro Bay - 2
Pilot Point - 11
Port Heiden - 14
Portage Creek - 12
S. Naknek - 29
Stuychak - 1
Togvik - 133
Twin Hills - 2
Ugashik - 3

24 villages

714 - TOTAL

South-eastern

Angoon - 4
Auke Bay - 4
Craig 14
Douglas - 17
Elfin Cove - 6
Gustavus - 1
Haines - 32
Hoonah - 13
Hydaburg - 10
Juneau - 108
Kake - 9
Kasaan - 1
Ketchikan - 88
Klawock - 8
Metlakatla - 20
Meyers Chuck - 4
Mt. Edgcomb - 4
Pelican - 10
Petersburg - 65
Point Baker - 16
Port Alexander - 2
Port Protection - 1
Sitka - 43
Skagway - 1
Tenakee Springs - 2

Ward Cove - 11
Wrangell - 39

533 - TOTAL

27 - towns

Peninsula-Alutian

Atka - 1
Dutch Harbor - 1
King Cove - 9
Port Moller - 6
Sand Point - 7
Unalaska - 1
Belkofski - 2

27 - TOTAL

KODIAK

Kodiak-83
Larsen Bay-3
Old Harbor-6
Ouzinkie-5
Port Lions-2

99 TOTAL

Prince William Sound

Copper Center-5
Cordova-88
Icy Bay-1
Paxson-1
Tatitlek-4
Valdez-8

107 TOTAL

Miscellaneous

Ambler-1
Nome-2
Stebbins-1
Unalakleet-2
Clear-7
College-4
Delta Jct.-3
Fairbanks-5
Galena-1
Nenana-1
Tanana-1
Tok-1
Alexander Creek-1
Pleasant Harbor-1
Port Bailey-1
Port Williams-3
Sutton-1

36-TOTAL

BRISTOL BAY NATIVE ASSOCIATION

P. O. BOX 179
DILLINGHAM, ALASKA 99570
PHONE (907) 842-3322

January 14, 1977

Nels Anderson Jr.
Pouch V
Juneau, Alaska 99811

Dear Representative Anderson:

Last year the Limited Entry Commission signed a consent order to place persons in each village to assist applicants with Limited Entry Permit Applications. They subcontracted with BBNA to use six (6) CETA Liaison workers already enrolled and drawing salaries to perform this task. The commission contracted to provide \$10,000 for travel costs and per diem and BBNA assigned limited entry assistance to their regular tasks as Field Representatives.

Legal action resulted in a new group of potential applicants, smaller in number but equally dispersed geographically as the initial group. Therefore, a need for similar assistance is required during the short period, January 15 to March 15, that will be allowed by the Commission for this new group to submit their applications.

BBNA is willing to assist again except that this year's CETA program does not have paid CETA Liaison as a part of the FY 77 program. Recruitment of new group of 6 Liaison workers, enrollment, certification, and addition to payroll would take too long, considering also time to negotiate a contract, conduct a training session, etc. Mounting a new program usually requires two months for our small staff with present workload of starting up a delayed CETA program already planned.

We propose to use 7 existing CETA village administrators in Manokotak, Togiak, Aleknagik, New Stuyahok, Pedro Bay and Chignik Lake to assist those applicants in their own villages and appeal to their village council to allow them time away from their village duties to contact other potential applicants in other neighboring villages.

Two more field representatives could be quickly recruited, enrolled, trained, paid salaries under our CETA Work Experience funds and assigned to cover villages missed because village councils could not afford the released time of their village administrators and because of the heavy scheduling of travel necessary due to the short application period.

Representative Nels Anderson Jr.
January 14, 1977
Page 2

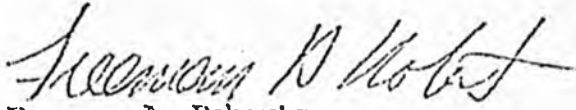
A former CETA Liaison, Jeff Moxie, now paid under an CETA OJT contract to Legal Services has volunteered to supervise and coordinate the Limited Entry Application Assistance project, thus taking the workload of the CETA Administration.

Costs:

Estimated travel (29 villages) from last years budget reducing the number of trips to Dillingham to 12 round trips:	\$4310.00
Estimated Per Diem \$20.00 @ day x 30 working days x 9 workers	<u>5400.00</u>
TOTAL	\$9710.00
In-kind wages & benefits, \$927 x 1 1/2 mos. x 9	<u>\$12,515.00</u>

Very Truly Yours,

BRISTOL BAY NATIVE ASSOCIATION


Freeman A. Roberts
Acting Executive Director

FAR/ldr

cc: Jeff Comfort, Alaska Legal Services
Office Files

LAW OFFICES OF
ALASKA LEGAL SERVICES CORPORATION

P. O. BOX 151
DILLINGHAM, ALASKA 99576
TELEPHONE 842-3553

January 14, 1977

Commissioners
Commercial Fisheries Entry Commission
Pouch KB
Juneau, Alaska 99811

Dear Commissioners:

I have reviewed the new application form and instruction booklet to be used for entry permit applications under the Isakson decision. While the new forms are somewhat less complicated and shorter, it is my opinion that the application forms are still too sophisticated and complex for the rural village people to complete without assistance.

As you know, it was the complex nature of the original applications which brought about the Gosuk et al v. Rickey action. While I am not suggesting a similar action at this time, I do believe that some outreach into the bush is absolutely necessary.

As a result of the Gosuk settlement agreement, the Bristol Bay Native Association (BBNA) contracted with the Commission to provide outreach to the 29 villages in the Bristol Bay area. Had no such contract agreement existed, a great many rural fishermen would have been precluded from receiving entry permits, especially in light of the Commission's strong adherence to closing dates for applications. The major reason would have been that the people simply did not know how to fill out the forms.

Even despite the BBNA bush assistance, this office still has approximately 25 to 30 cases where eligible applicants failed to apply during the original application period. These people are forever barred from receiving free entry permits unless they receive some type of legislative or judicial relief. I foresee a far greater number of eligible fishermen in this same situation under the present application period if no bush outreach operations are performed.

Accordingly, I request that contract monies again be made available. The Bristol Bay Native Association upon request

Commissioners
Commercial Fisheries Entry Commission
Page 2
January 14, 1977

will submit an appropriate proposal.

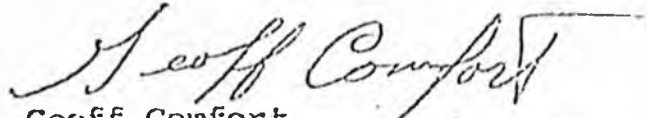
Along the same lines, I would like to state my objections to the apparent policy of having all first time 1973 or 1974 gear license holders apply during the new application period, even those applicants who timely filed applications during the original application period but were rejected because of A.S. 16.43.260(a), subsequently declared unconstitutional by Isakson. The Commission already has complete files on these individuals and need only check their records or request proof of 1973 or 1974 gear license holding from these individuals. Why do these applicants need to assume the burden of completing the entire application again?

To summarize, I respectfully request a waiver of the submission of applications for those fishermen who applied during the original application period yet were denied because of A.S. 16.43.260(a). Further, I request an outreach program be initiated as soon as possible to assist the village people of the Bristol Bay Region with their applications.

.Thank you and I await your considered reply.

Sincerely yours,

ALASKA LEGAL SERVICES CORP.



Geoff Comfort
Legal Assistant

GC:ilk

cc: Chancy Croft

Nels, Anderson, Jr., Dillingham, Ak.

Matthew Jamn, Kodiak, Alaska

Committee Substitute

Introduced: 1/26/77
Referred: Resources and
Finance

1 IN THE HOUSE

BY GUY

2 CS HOUSE BILL NO. 121

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Commercial
7 Fisheries Entry Commission; and providing for an effective date."
8

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of ^{\$38,000}~~\$27,000~~ is appropriated from the general fund to
11 the Commercial Fisheries Entry Commission for the purpose of providing the
12 ~~necessary funds for contracting for~~ limited entry application assistance
13 ~~project assistance for the period January 15, 1977 to March 15, 1977.~~

14 * Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-
15 070(c).

17 "drop line 13"
18
19 add after "assistance" on line 12

20
21
22 TO Those persons made
23 eligible to apply for entry permits
24 under the Alaska Supreme Court
25 decision in Isakson v. Rickey.
26
27
28

29

#

Introduced: 1/26/77
Referred: Resources and
Finance

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7 Fisheries Entry Commission; and providing for an effective date."
8

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of ~~225,000~~^{238,000} is appropriated from the general fund to
11 the Commercial Fisheries Entry Commission for the purpose of providing the
12 ~~necessary funds for contracting for nine~~ limited entry application assistance
13 ~~project assistants for the period January 15, 1977 to March 15, 1977.~~

14 * Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-
15 070(c).

16
17
18
19
20
21 to those persons made eligible to apply for entry
permits under the Alaska Supreme Court decision in Isakson v. Rickey.
23
24
25
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27
28
29

RESIDENT

OVERALL TOTAL - 2123

NONRESIDENTS - 731

Bristol Bay Native Association

Aleknagik - 57
Larks Point - 39
Dillingham - 174
Egegik - 11
EKwok - 24
Iliamna - 5
King Salmon - 4
Levlock - 1
Monokotak - 70
Naknek - 39
New Stuyohak - 38
Newhalen - 1
Nightmute - 1
Nondalton - 7
Pedro Bay - 2
Portage Creek - 12
S. Naknek - 29
Stuyohak - 1
Togiak - 133
Twin Hills - 2
Ugashik - 3

659 - TOTAL
(21 villages)

CALISTA

Akiachak - 10

Akiak - 6

Alakanuk - 3

Atmavutluak - 3

Bethel - 11

Chetornak - 6

Eek - 15

Emmonak - 1

Fortuna Ledge - 2

Goodnews Bay - 21

Hooper Bay - 1

Koliganek - 2

Kasigluk - 3

Kipruk - 6

Koliganek - 32

Konigaganak - 2

Kwethluk - 3

Kwigillinok - 3

Mit. Village - 3

Napaklak - 11

Napaskiak - 5

Nunapitchuk - 4

Oscarville - 2

Pilot Point - 11

Platinum - 5

Quinagak - 12

St. Marys - 2

Tooksook Bay - 11

Tuntutuliak - 5

Tununak - 2

203 - TOTAL

(30 villages)

SOUTHEASTERN

Angoon - 4
Auke Bay - 4
Craig - 14
Douglas - 17
Elfin Cove - 6
Gustavus - 1
Haines - 32
Hoonah - 13
Hydaburg - 10
Juneau - 108
Kake - 9
Kasaan - 1
Ketchikan - 88
Klawock - 8
Metlakatla - 20
Meyers Chuck - 4
Mt. Edgecumbe - 4
Pelican - 10
Petersburg - 65
Point Baker - 16
Port Alexander - 2
Port Protection - 1
Sitka - 43
Skagway - 1
Tenakee Springs - 2

Ward Cove - 11
Wrangell - 39
Yakutat - 52

579 - TOTAL

PENINSULA

Atka - 1
Chignik Lagoon - 3
Dutch Harbor - 1
King Cove - 9
Port Heiden - 4
Port Moller - 6
Sand Point - 7
Unalaska - 1
Belkofski - 2

44 - TOTAL

COOK INLET

Anchorage - 136
Anchor Point - 14
Chugak - 4
Clam Gulch - 8
Chitina - 2
Cohoe - 6
Eagle River - 3
English Bay - 1
Girdwood - 2
Halibut Cove - 2
Homer - 40
Kasilof - 10
Kenai - 66
N. Kenai - 1
Nimilchik - 14
Palmer - 10
Port Graham - 9
Seldovia - 3
Seward - 9
Siddonia - 36
Spennard - 7
Tyonek - 5
Willow - 5

393 - TOTAL

NORTON SOUND

Nome - 2
Stebbins - 1
Unalakleet - 2

5-TOTAL

KOTZEBUE

Ambler - 1
1-TOTAL

PRINCE WILLIAM SOUND

Copper Center - 5
Cordova - 88
Icy Bay - 1
Paxson - 1
Tatitlek - 4
Valdez - 8

107-TOTAL

KODIAK

Kodiak - 83
Larsen Bay - 3
Old Harbor - 6
Ouzinkie - 5
Port Lions - 2

99-TOTAL

TANANA CHIEFS

Clear - 7
College - 4
Delta Jet - 3
Fairbanks - 5
Galena - 1
Nenana - 1
Tanana - 2
Tok - 1

24-TOTAL

Miscellaneous

Alexander Creek - 1
Ivanof Bay - 1
Moose Bay - 1
Pleasant Harbor - 1
Port Bailey - 1
Port Williams - 3
Sutton - 1

9-TOTAL