

HB

890

*Charles Tall* *members (connections bill)*

# Presbyterian Hospitality House

1401 KELLUM STREET  
FAIRBANKS, ALASKA 99701  
TELEPHONE (907) 456-6445

RECEIVING  
AND  
TRANSITION CENTER

GROWTH ORIENTED CENTER  
FOR  
ADOLESCENT GIRLS

18 April 1978

Representative Larry Carpenter  
Assembly Building room 202  
Juneau, Alaska 99801

Dear Larry,

Enclosed please find the two newspaper articles which have come to my attention recently regarding the facilities for juveniles in Fairbanks. I would be happy to send you copies of any other coverage which I find.

For your own information, I would like to outline the services that are currently being provided by Hospitality House. As you indicated in our conversation, you are already familiar with our long-term residential center for teenage girls. This portion of the program has been in existence for approximately twenty-two years. The program accepts girls from ages thirteen to eighteen on a long-term basis, usually nine months to a year or more. During the time the girls are placed at Hospitality House, they attend school or work in the Fairbanks community; participate in group activities; have individual and group as well as family counseling when the family is available. We also have ready access to psychologists and a psychiatrist for consultation.

The Receiving and Transition Center, which has now been in existence for approximately three years, is equipped to care for children of all ages with the exclusion of teenage boys. A maximum stay of ninety days is allowed in the Receiving Home and the program is much the same as that of Hospitality House. In addition, the State agencies may request that a thorough evaluation be done on the children who are placed at the House. This evaluation includes frequent counseling with the child and the family, consultation with the schools, observation of behavior, and psychiatric or psychological consultation. The information gathered in this evaluation is then presented to the State agencies along with a recommendation for further placement. The Receiving Home is licensed for eleven children. Hospitality House is very much interested in seeing that preventive services be an integral part of the program. In response to that, we have added Counseling Associates, a group of qualified psychologists and counselors who are available to the general public on a sliding fee basis. The Counseling Associates are available for individual and family or group counseling aimed at preventing crisis situations and family disintegration as well as helping individuals to gain a better understanding of themselves and others.

In response to your questions about the facilities which you are currently proposing, it is our feeling that Fairbanks is in dire need of a locked facility for juveniles. The present State jail is, at best, a totally

inappropriate environment for any child. Yet, for lack of a better facility, many children are required to stay there for as long as two to three months. There are even some teenagers who are simply status offenders who require a locked facility for specified lengths of time, but we feel that the State jail does not provide the type of program and structure that is beneficial to young people. In addition, they are exposed to adult offenders and an environment which frequently does little but exaggerate the problems which they are already experiencing. It would seem that any new facility should accomodate both status offenders and teenagers who have been adjudicated delinquent if it were to truly meet the needs of the city of Fairbanks. Such a facility would not be punitive in nature, but would provide a program and structure which would facilitate redirection on the part of the teenager. Perhaps there would need to be two separate units to comply with the laws prohibiting mixing delinquent and nondelinquent adolescents.

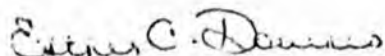
I am also in favor of a long-term center similar to McLaughlin Youth Center in Anchorage. Many children whose roots are in Fairbanks are sent to McLaughlin for lack of other facilities in Fairbanks. Often these teenagers leave families who have the potential of being valuable participants in their treatment plan. In addition, staying in one's home community provides continuity and opportunity for successful reentry once the program has been completed.

Likewise, a treatment program for teenage boys similar to the program which Hospitality House now operates for teenage girls is a necessity for Fairbanks. Again this would offer the opportunity for families to work along with their teenagers to resolve some of the problems and conflicts which have separated them. Participation in the community and reentry are also important factors in this type of program.

As I indicated to you on the phone, the idea of establishing group homes at various locations around the community would greatly enhance the type of services which Hospitality House is already offering. When the teenagers in our care can perceive some hope of eventually gaining increased independence, their work at Hospitality House becomes a constructive stepping stone. We have from time to time, considered offering this type of follow-up program, but have ended up directing our attention elsewhere and have not yet established anything concrete. However, we are extremely interested in this concept and would be happy to pursue it further.

I hope this will give you some indication of our stand on these issues. We would be happy to provide you with whatever input you feel would be appropriate at this time. Please feel free to contact us at any time if you have any further questions. We will likewise be in touch with you if there are any new developments locally.

Sincerely,



Esther C. Downes  
Associate Administrator

cc: Don Bennett      John Butrovich  
Fred Brown        Glenn Hackney  
Sally Smith        John Huber  
Steve Cowper  
Charles Parr

# Carpenter details youth facility

News-Miner Bureau  
Fairbanks legislators are  
double-edged approach to  
juvenile facilities in Fair-

Meeting informally last week, Fairbanks House members agreed to make construction of juvenile facilities a top priority this year, but the details have yet to be worked out.

Rep. Larry Carpenter said he will submit a plan to the rest of the delegation for a 20-bed combination detention center and home for juvenile delinquents, plus four or five group homes for juveniles who haven't gotten into trouble with the law, but need a place to stay.

The group homes could house about half-a-dozen people at a time, Carpenter said.

The detention center would probably be near the state jail, but Carpenter said he believes it should be a separate facility that's not within sight of the jail.

He said Monday that the entire project may cost about \$1 million, as opposed to other estimates that run from \$2 million to \$3 million.

In a recent memo, Charles Adams, executive director of the Criminal Justice Planning Agency, told Carpenter the primary needs as far as building projects go are for a boys' group home and a runaway program.

"It appears that the community solution for runaway problems is secure placement" in the state jail, Adams said.

"This is in direct conflict with the mandates of the federal Juvenile Justice Delinquency Prevention Act and its companion Runaway Youth Act.

A runaway program with both shelter and an intensive family counseling component should be a prime consideration."

A home detention program to limit the use of the state jail, a 24-hour crisis intervention program and more foster homes and volunteer services are also needed, he said.

Carpenter said he believes the juvenile facilities should be directly funded, instead of going through a bond issue.

The detention center would handle juveniles awaiting a court appearance and would also provide a long-term program for juvenile delinquents.

## Legislators to seek youth facility

FAIRBANKS DAILY  
NEWS-MINER  
—TUES. APR. 6, 1977

News-Miner Bureau

JUNEAU—Calling it "the most serious need we have," Fairbanks legislators agreed Wednesday to fight for funding this year to build juvenile facilities in the Interior city.

With five of six House members from Fairbanks present, the delegation informally decided to make construction of two juvenile facilities in Fairbanks a top priority this year.

The city currently isn't equipped to handle youths who get into trouble with the law, or homeless young people, they said.

"It's the most serious need we have," Rep. Larry Carpenter said, in a statement that drew general agreement from Reps. Don Bennett, Fred Brown, Steve Cowper and Charlie Parr.

After the meeting, Cowper said the cost isn't known yet, but he guessed the two facilities might cost \$2.5 to \$3 million.

As now envisioned, one of the facilities would be built as an addition to the state jail for juveniles who run afoul of the law. The other would be for the homeless—young people who need a

place to stay for an extended period of time or who are awaiting placement in a foster home.

Parr said that in the past, young people awaiting foster homes have at times been sent to the state jail—not because they had done anything wrong, but because there was no other place to send them.

In 1976 a juvenile facility for Fairbanks was part of a proposed \$10.6 million bond issue, but it got shot down by the voters.

Several other potential projects that  
(See LEGISLATORS, page 3)

# 24 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE	Anchorage Pre-trial Facility, Phase I		OPERATING BUDGET BRU(S)	Adult Confinement		NAMES	NUMBERS
PRIORITY	G.O. 79-1A	PROJECT STARTING DATE	1-1-79	ESTIMATED DATE FACILITY IN USE BY:	1-1-81	TOTAL PROJECT COST	12,367,000
LOCATION(S)	Anchorage		AREA SERVED	Anchorage and Vicinity		ELECTION DISTRICT	7
SOURCE OF COST ESTIMATE	DOTPE Consulting Study			DATE OF ESTIMATE	12-7-77		

PROJECT TYPE			
BUILDING CONSTRUCTION	X	EQUIPMENT	X
OTHER IMPROVEMENT		LAND	X

**DESCRIPTION**

125 Bed adult pre-sentence detention center - Preferably constructed in close proximity to the courts - to serve as a receiving and release center for those offenders charged with a crime and held pending bail or judicial determination by the courts.

The facility to be designed with an expansion capability of 67 beds with the maximum housing capacity not to exceed 192. This facility will not provide for extensive rehabilitation programs due to the short duration of detention; there will be considerable space necessary for the intensity of inmate processing

PROJECT PURPOSE (Check all that apply)

- Major Maintenance (Rehab)
- Improvement of Services
- Accommodation of Increased Demand
- New Program or Service Accommodation
- Supplement Previously Authorized Funds
- Preliminary Feasibility or Cost Studies
- Other

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	12,367,000	5,139,200	5,085,300	2,142,500	
PLANNING AND ENGINEERING	779,300	195,000	489,300	95,000	
LAND	1,800,000	1,800,000			
CONSTRUCTION	8,365,100	2,788,400	3,826,700	1,750,000	
EQUIPMENT	643,400	160,900	280,000	202,500	
ADMINISTRATION AND OTHER	779,200	194,900	489,300	95,000	

APPROPRIATION REQUEST

Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	12,367,000
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>12,367,000</b>

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2 6 months
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	2,568,000	513,500	1,027,000	1,797,500
TOTAL ANNUAL OPERATIONAL COST		2,568,000	513,500	1,027,000	1,797,500
POSITIONS	FULL-TIME EQUIVALENTS	37.0			18.5

AGENCY Health & Social Services PROGRAM Anchorage Pre-trial Facility PRIORITY NO. \_\_\_\_\_

\* Based on FY 79 Budget Request exclusive of debt service requirements and FY 81 inflation adjustment.

**25 CAPITAL BUDGET PROPOSED PROJECT**

# 26 Capital Budget Project Justification

**OBJECTIVE:**

To construct a new facility in the Anchorage area to adequately and efficiently accomodate incarcerated offenders prior to judicial determination by the Courts.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commoning response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)

III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)

II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)

IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

I. Documentation of Need - The current facility utilized for the detention of offenders prior to judicial determination by the courts is an approximate 100 bed facility formerly utilized as the Anchorage City Jail, and now leased from the Municipality of Anchorage by the State. Current use far exceeds the planned capacity for the facility, which is only marginally adequate under normal population conditions. The current over-utilization continues to tax the plumbing, electrical and other support systems to a risky degree. The space available is fully utilized for prisoner care, and none or little can be spared for attorney/family consultations, medical examinations, or food and supply storage. The population trends in the Anchorage area indicate further over-utilization of this already marginal facility unless a new one with greater capacity and capabilities for efficient operation is made available. Under current court decisions - Moseley vs. Williamson etc. - The Division is precluded from housing a population which exceeds 132 at peak loading. This requires maintenance of an average population not in excess of 115.

II. Analysis of Impact on Operation Expense - The projected size and scope of this facility places it in a similar classification with the Juneau Correctional Center and the current operation at the Anchorage Annex insofar as operating budget requirements are concerned. For purposes of this analysis it is assumed that the existing facility leased from the Anchorage municipality will be closed and the staff there will be utilized at the new facility. Thus no significant changes in the operating budget will occur except for the substitution of debt service requirements for the rent payments currently made. The FY 79 budget for the Anchorage Annex is \$1,541,000 excluding these rent payments. The new facility will require a similar budget adjusted to FY 81 inflationary impact, plus debt service requirements projected at \$1,027,000 annually, for a total operating budget of \$2,568,000.

III. Documentation of Estimated Capital Cost

The detailed documentation of estimated capital costs for Phase I, of this project are found in the cost estimate section of the Gruzen - Graham consulting study prepared for DOTPF. They reflect a total space requirement of 68,007 square feet for a total cost of \$12,366,766. This includes land acquisition; site preparation; furnishings and equipment; costs for planning, engineering and administrative overhead; and a twenty-four month inflationary impact adjustment.

AGENCY Health & Social Services

PROGRAM Adult Confinement- Anchorage Pre-Trial Facility PRIORITY NO. \_\_\_\_\_

Project Title: Anchorage Pre-Trial Phase I

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CAPITAL BUDGET  
PROJECT JUSTIFICATION

Explanation

IV. Identification of Alternatives Considered - There is no realistic alternative to detention by incarceration of felony offenders, which represent approximately 80% of the total intake census. The alternative of refurbishing the existing facility is rejected because it could not provide the additional capacity needed and the basic facility is not owned by the State. The alternative of inaction would place the State in violation of existing court directives and invite future sanctions of even greater impact.

BRU \_\_\_\_\_

BRU CODE \_\_\_\_\_

REVISED \_\_\_\_\_



EXPLANATION

# Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE <b>Ketchikan Regional Correction Facility</b>		OPERATING BUDGET BRU(S) <b>Adult Confinement</b>		NAMES		NUMBERS	
PRIORITY	PROJECT STARTING DATE <b>1-1-79</b>	ESTIMATED DATE FACILITY IN USE BY: <b>7/1/80</b>	TOTAL PROJECT COST <b>1,992,700</b>				
LOCATION(S) <b>Ketchikan</b>		AREA SERVED <b>Ketchikan &amp; Vicinity</b>	ELECTION DISTRICT <b>1</b>				
SOURCE OF COST ESTIMATE <b>D.O.T.P.F. Consulting Study</b>				DATE OF ESTIMATE <b>12-7-77</b>			
DESCRIPTION  23 bed adult detention center which will serve as a receiving and release center for those offenders charged with a crime and held pending bail or judicial determination by the courts. The facility will be designed to accommodate longer term prisoners and provide for some rehabilitation programs.							

PROJECT TYPE			
BUILDING CONSTRUCTION	<input checked="" type="checkbox"/>	EQUIPMENT	<input checked="" type="checkbox"/>
OTHER IMPROVEMENT	<input type="checkbox"/>	LAND	<input checked="" type="checkbox"/>

PROJECT PURPOSE (Check all that apply)	
Major Maintenance (Rehab)	<input type="checkbox"/>
Improvement of Services	<input checked="" type="checkbox"/>
Accommodation of Increased Demand	<input checked="" type="checkbox"/>
New Program or Service Accommodation	<input type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	1,992,700	761,400	1,231,300		
PLANNING AND ENGINEERING	147,000	67,000	80,000		
LAND	-	-	-		
CONSTRUCTION	1,577,500	577,500	1,000,000		
EQUIPMENT	121,300	50,000	71,300		
ADMINISTRATION AND OTHER	146,900	66,900	80,000		

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	1,992,700
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>1,992,700</b>

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	165,500	82,700	165,500	165,500
TOTAL ANNUAL OPERATIONAL COST		165,500	82,700	165,500	165,500
POSITIONS   FULL-TIME EQUIVALENTS					

AGENCY Health & Social Services PROGRAM Adult Confinement PRIORITY NO. \_\_\_\_\_

\*Current Ketchikan facility staff transferred to new facility

25 CAPITAL BUDGET PROPOSED PROJECT



# 26 Capital Budget Project Justification

**OBJECTIVE:**

To provide a new physical facility for the State Correctional program in Ketchikan  
which will meet current legal and program standards and regulations.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)

III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)

II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)

IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

- I. There is an acute need for a modern up-to-date Correctional facility to accommodate programs in the Ketchikan area. The existing facility, leased by the state from the federal government, was built about 40 years ago and falls short in many respects of meeting contemporary standards for Correctional programs. It is particularly deficient in terms of living space, recreational areas, counseling, rehabilitation, and visitation space (family, friends, legal counsel, etc.). There is also a conflict with existing law (AS 47.10.130) which prohibits the incarceration of juveniles and adults in the same facility. The present juvenile facility includes space for the detention of women awaiting legal determination by the courts, but should not be utilized because of the lack of ability to separate juveniles and adults. Great public pressure has been asserted through grand juries and community interest groups for the provision of improved correctional facilities and programs which cannot be accommodated by the existing physical plant.
- II. No significant impact is expected on operational costs at this facility since the staffing and all other accommodations will remain essentially the same as for the existing facility. Potential savings may be realized because of lower maintenance requirements and greater efficiency. The only increase in costs of any substance will be for debt service on the financing for the new facility, projected at \$165,500 annually.
- III. The detailed documentation of estimated capital construction costs for this project are provided in the cost estimate section of the Gruzen-Graham Consulting Study prepared for D.O.T.P.F. They reflect total space requirements of 14,150 square feet, for a total cost of \$1,992,700. This includes site preparation on land currently owned by the State; furnishings and equipment; costs for planning, engineering, and administrative overhead; and a twenty-four month inflationary impact adjustment.
- IV. There is no alternative to the detention and incarceration of offenders from the Ketchikan area. The alternative of a regional facility in Juneau to accommodate all of southeast Alaska was rejected because of the necessity for detention of offenders in close proximity to the courts having jurisdiction for their legal determination. The alternative of inaction by continued use of the existing facility would only place the state in violation of existing laws and court directives, and invite future sanctions of even greater impact. Furthermore, this facility is leased from the federal government with notice of occupancy to be vacated as soon as possible.

AGENCY Health & Social Services PROGRAM Corrections - Adult Confinement PRIORITY NO. \_\_\_\_\_

Project Title: Ketchikan Regional Correctional Facility

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CAPITAL BUDGET  
PROJECT JUSTIFICATION

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE Anchorage Annex Correctional Center Renovations		OPERATING BUDGET BRU(S) Adult Confinement - Annex		NAMES Adult Confinement - Annex		NUMBERS		
PRIORITY	PROJECT STARTING DATE 1/1/80	ESTIMATED DATE FACILITY IN USE BY: 1/1/81	TOTAL PROJECT COST \$1,421,600					
LOCATION(S) Anchorage		AREA SERVED Anchorage Area	ELECTION DISTRICT 7					
SOURCE OF COST ESTIMATE D.O.T.P.F. Consulting Study			DATE OF ESTIMATE 1/7/78					

PROJECT TYPE			
BUILDING CONSTRUCTION		EQUIPMENT	X
OTHER IMPROVEMENT	X	LAND	

**DESCRIPTION**

Renovate Anchorage Annex Correctional Center to satisfy regulatory agencies deficiency reports and provide suitable facilities in accordance with legal actions. Indoor recreation, ventilation, life/safety, lighting, classroom, kitchen, and program space improvements are primary needs. Court actions currently have placed an inmate population limit of 132. A further bedspace reduction of 52 will occur with the renovations if timed with completion of the new pre-trial facility.

PROJECT PURPOSE (Check all that apply)	
Major Maintenance (Rehab)	<input checked="" type="checkbox"/>
Improvement of Services	<input checked="" type="checkbox"/>
Accommodation of Increased Demand	<input type="checkbox"/>
New Program or Service Accommodation	<input type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	1,421,600	78,489	983,111	360,000	
PLANNING AND ENGINEERING	118,489	63,489	40,000	15,000	
LAND					
CONSTRUCTION	1,077,173		777,173	300,000	
EQUIPMENT	107,450		77,450	30,000	
ADMINISTRATION AND OTHER	118,488	15,000	88,488	15,000	

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	1,421,600
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>1,421,600</b>

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	37,000	59,000	118,000	40,500
<b>TOTAL ANNUAL OPERATIONAL COST</b>		<b>37,000</b>	<b>59,000</b>	<b>118,000</b>	<b>40,500</b>
POSITIONS	FULL-TIME EQUIVALENTS	(5.0)			(2.5)

AGENCY HEALTH & SOCIAL SERVICES PROGRAM Adult Confinement-Annex PRIORITY NO. \_\_\_\_\_

**25** CAPITAL BUDGET PROPOSED PROJECT

# 26 Capital Budget Project Justification

Protection and equal justice with respect to the rights and property of every Alaskan.

**OBJECTIVE:**

Rehabilitate offenders whenever possible without endangering the public.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

- I. DOCUMENTATION OF NEED (Give quantitative and measurable need.)
- III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)
- II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)
- IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

- I. The Anchorage Annex Correctional Center, a leased facility, is in need of substantial renovations if it is to continue to serve the Division of Corrections in the Anchorage area. Surveys by regulatory agencies such as OSHA and the State Fire Marshal have noted particular deficiencies in the support and safety systems while other inadequacies have resulted in legal action by the Human Rights Commission and specific individuals. Major considerations center on providing winterized recreation space, increased program areas, and improved ventilation. The Annex also needs better entry circulation and improved intake facilities.
- II. The renovations and inmate population reductions will produce yearly savings estimated at \$155,000; costly legal actions can be avoided; and indirect savings will result through improved living and operation conditions. Staff turnover rates are expected to decrease and prisoner restive attitudes improved. Debt service to amortize funding for these renovations is projected at \$118,000 per year.
- III. Renovation costs of \$1,421,600 are provided by DOTPF as a part of the Justice Facilities Planning Study conducted by Gruzen & Partners and John Graham Co., Architects/Planners-Consultants. This includes actual construction costs for the six renovation factors identified in the project description adjusted for Anchorage construction costs; necessary furnishings and equipment; projected planning, design, engineering, and administrative costs; and a twenty-four month inflationary adjustment.
- IV. The only alternative to renovation is the replacement of the facility which would require doubling the size of the proposed 125-bed, Pre-trial facility. This is deemed to be unjustified in terms of overall statewide correctional objectives. Analysis by the consultants indicated that for the projected range of security needs and court access requirements, the combination of the new Pre-trial facility and the renovation projects for the Annex and 3rd Avenue facilities will provide adequate bedspace for the immediate future.

AGENCY HEALTH & SOCIAL SERVICES

PROGRAM Adult Confinement-Annex

PRIORITY NO. \_\_\_\_\_

Project Title: Anchorage Annex Correctional

Center Renovations

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CAPITAL BUDGET  
PROJECT JUSTIFICATION

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE: Anchorage State Correctional Center		OPERATING BUDGET BRU(S): Adult Confinement		NAMES: Anchorage State		NUMBERS:	
PRIORITY:	PROJECT STARTING DATE: 7/1/79	ESTIMATED DATE FACILITY IN USE BY: 1/1/81	TOTAL PROJECT COST: \$948,000				
LOCATION(S): Anchorage		AREA SERVED: Statewide	ELECTION DISTRICT: 7				
SOURCE OF COST ESTIMATE: D.O.T.P.F. Consulting Study			DATE OF ESTIMATE: 1/7/78				
DESCRIPTION: Renovate Anchorage State Correctional Center (3rd Ave.) to satisfy regulatory agencies deficiency reports and provide suitable facilities in accordance with legal actions. Indoor recreation, ventilation, life/safety, lighting, classroom, kitchen and program space improvements are primary needs.							

PROJECT TYPE		
BUILDING CONSTRUCTION	<input type="checkbox"/>	EQUIPMENT
OTHER IMPROVEMENT	<input checked="" type="checkbox"/>	LAND

PROJECT PURPOSE (Check all that apply)	
Major Maintenance (Rehab)	<input checked="" type="checkbox"/>
Improvement of Services	<input checked="" type="checkbox"/>
Accommodation of Increased Demand	<input checked="" type="checkbox"/>
New Program or Service Accommodation	<input type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	948,000		705,000	243,000	
PLANNING AND ENGINEERING	72,000		63,000	9,000	
LAND					
CONSTRUCTION	732,000		527,000	205,000	
EQUIPMENT	72,000		52,000	20,000	
ADMINISTRATION AND OTHER	72,000		63,000	9,000	

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	948,000
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>948,000</b>

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	16,300	39,400	78,700	31,200
TOTAL ANNUAL OPERATIONAL COST		16,300	36,400	78,700	31,200
POSITIONS	FULL-TIME EQUIVALENTS	(3.0)			(1.5)

AGENCY HEALTH & SOCIAL SERVICES PROGRAM Adult Confinement-Anchorage State PRIORITY NO. \_\_\_\_\_

25 CAPITAL BUDGET PROPOSED PROJECT

# 26 Capital Budget Project Justification

**OBJECTIVE:**

Protection and equal justice with respect to the rights and property of every Alaskan.

Rehabilitate offenders whenever possible without endangering the public.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commensalng response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)

III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)

II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)

IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

- I. The Anchorage State Correctional Center, a leased facility, is in need of substantial renovations if it is to continue to serve the Division of Corrections in the Anchorage area. Surveys by regulatory agencies such as OSHA and the State Fire Marshal have noted particular deficiencies in support and safety systems while similar inadequacies, which have been noted at the Annex and resulted in legal action by the Human Rights Commission and specific individuals, need attention.
- II. The renovations and inmate reductions will produce direct savings estimated at \$95,000 annually, and indirect savings will result through improved living and operating conditions. Debt services to amortize funding of these renovations is projected at \$78,700 per year.
- III. Renovation costs of \$948,000 are provided by D.O.T.P.F. as a part of the Justice Facilities Planning Study conducted by Gruzen & Partners and John Graham Co. Architects/Planners consultants. This includes actual construction costs for the six renovation factors identified in the project description adjusted for Anchorage construction costs, necessary furnishings and equipment, project planning, design, engineering, and administration costs; and an overall twenty-four month inflationary impact adjustment.
- IV. The only alternative to renovation is the replacement of the facility, which would require doubling the size of the proposed 125-bed Pre-Trial facility, plus at least an additional 40 beds, without consideration to a growth factor. This is deemed to be unjustified in terms of overall statewide correctional objectives. Analysis by the consultants indicated that for the projected range of security needs and court access requirements, the combination of the new Pre-Trial facility and the renovation projects for 3rd Ave. and the Annex facilities will provide adequate bedspace for the immediate future.

AGENCY HEALTH & SOCIAL SERVICES

PROGRAM Adult Confinement-Anchorage PRIORITY NO. \_\_\_\_\_

Project Title: Anchorage Correctional Center  
Renovations

26

CAPITAL BUDGET  
PROJECT JUSTIFICATION

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE Gymnasium Addition - McLaughlin Youth Center		OPERATING BUDGET BRU(S) Juvenile Confinement- McLaughlin Youth Center		NAMES McLaughlin Youth Center		NUMBERS	
PRIORITY	PROJECT STARTING DATE 1/1/79	ESTIMATED DATE FACILITY IN USE BY: 7/1/80	TOTAL PROJECT COST 8				
LOCATION(S) Anchorage		AREA SERVED Statewide	ELECTION DISTRICT 8				
SOURCE OF COST ESTIMATE DOTPF			DATE OF ESTIMATE FY'77				

**DESCRIPTION**

Construct 8,000 square foot gymnasium/auditorium type structure as part of the existing juvenile facility. The McLaughlin Youth Center does not have a gym nor an athletic field. The use of community facilities has been unsatisfactory due to scheduling problems as well as the transportation and security difficulties involved. Please note that serious offenders and detention residents are confined to the Center's grounds. Energy release programs provided by gymnasium facilities are a vital part of discipline and health programs, particularly for youths.

PROJECT TYPE			
BUILDING CONSTRUCTION	X	EQUIPMENT	X
OTHER IMPROVEMENT		LAND	

PROJECT PURPOSE (Check all that apply)	
Major Maintenance (Rehab)	<input type="checkbox"/>
Improvement of Services	<input checked="" type="checkbox"/>
Accommodation of Increased Demand	<input type="checkbox"/>
New Program or Service Accommodation	<input checked="" type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	1,300,000	507,000	793,000		
PLANNING AND ENGINEERING	113,750	52,300	61,400		
LAND					
CONSTRUCTION	975,500	362,400	613,100		
EQUIPMENT	97,000	40,000	57,000		
ADMINISTRATION AND OTHER	113,750	52,300	61,450		

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	1,300,000
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>1,300,000</b>

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	152,900	53,950	152,900	152,900
<b>TOTAL ANNUAL OPERATIONAL COST</b>		<b>152,900</b>	<b>53,950</b>	<b>152,900</b>	<b>152,900</b>
POSITIONS	FULL-TIME EQUIVALENTS	1.0	1.0	1.0	

AGENCY Health & Social Services PROGRAM Juvenile Confinement PRIORITY NO. \_\_\_\_\_  
McLaughlin Youth Center

**25 CAPITAL BUDGET PROPOSED PROJECT**

# 26 Capital Budget Project Justification

**OBJECTIVE:** To provide a full-use gymnasium and athletic facility to provide energy release activity for effective maintenance of health, therapeutic, and rehabilitation objectives at the McLaughlin Youth Center.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

- I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)  
II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)  
III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)  
IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

- I. Since its inception, the McLaughlin Youth Center has been limited in its ability to maintain an adequate physical exercise program for the juvenile offender, since a gymnasium was not included with the original structure. Outdoor exercise is marginal because of the inherent security problems and during inclement weather periods renders this activity minimal to nonexistent.
- II. The operating budget impact reflects the cost of a new Recreation Supervisor position for the facility, projected at \$20,000 annually; plus costs for lighting and heating utilities, janitorial maintenance, supplies, and other general maintenance, estimated at \$25,000 annually. Debt service to amortize bond funding for the project is estimated at \$107,900, for a total annual budget impact of \$152,900.
- III. The capital construction cost estimate was originally provided by the former Division of Buildings (now DOTPF) during FY'77. It has now been adjusted to reflect projected inflationary escalation to the project year, and a 17.5% administrative charge by DOTPF for planning, design, and review of the project during the construction phase.
- IV. The only alternative to construction of a gymnasium at the McLaughlin Youth Center is through the use of schools and other local facilities. This has been rejected because of difficulties in scheduling, transportation and maintenance of adequate security.

AGENCY Health & Social Services

PROGRAM

Juvenile Confinement

PRIORITY NO. \_\_\_\_\_

Project Title: Gymnasium Addition -

McLaughlin Youth Center

26

CAPITAL BUDGET  
PROJECT JUSTIFICATION

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE Gymnasium Addition - Juneau Correc. Center		OPERATING BUDGET BRU(S) Adult Confinement-Juneau CC		NAMES Adult Confinement-Juneau CC		NUMBERS	
PRIORITY	PROJECT STARTING DATE 1/1/79	ESTIMATED DATE FACILITY IN USE BY: 7/1/80	TOTAL PROJECT COST \$1,300,000				
LOCATION(S) Juneau		AREA SERVED Statewide	ELECTION DISTRICT 4				
SOURCE OF COST ESTIMATE DOTPF				DATE OF ESTIMATE FY'77			
DESCRIPTION  Construct 8000 square foot gymnasium/auditorium type structure as part of the existing correctional facility. The Juneau Correctional Center operates as a medium-term, maximum-security institution serving the statewide adult male inmate population as its primary mission. Secondly, it serves short-term detention needs for adults and juveniles of the local area.							

PROJECT TYPE		
BUILDING CONSTRUCTION	X	EQUIPMENT
OTHER IMPROVEMENT		LAND

PROJECT PURPOSE (Check all that apply)	
Major Maintenance (Rehab)	<input type="checkbox"/>
Improvement of Services	X
Accommodation of Increased Demand	<input type="checkbox"/>
New Program or Service Accommodation	X
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	1,300,000	507,000	793,000		
PLANNING AND ENGINEERING	113,750	52,300	61,450		
LAND					
CONSTRUCTION	975,500	362,400	613,100		
EQUIPMENT	97,000	40,000	57,000		
ADMINISTRATION AND OTHER	113,750	52,300	61,450		

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	1,300,000
ASHA Bonds	
Inter-Agency Transfers	
Other	
TOTAL	1,300,000

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	142,900	53,950	142,900	142,900
TOTAL ANNUAL OPERATIONAL COST		142,900	53,950	142,900	142,900
POSITIONS	FULL-TIME EQUIVALENTS	1.0	0	1.0	1.0

AGENCY Health & Social Services PROGRAM Adult Confinement-Juneau CC PRIORITY NO. \_\_\_\_\_

25 CAPITAL BUDGET PROPOSED PROJECT

# 26 Capital Budget Project Justification

**OBJECTIVE:**

To provide a full-use gymnasium and athletic facility to facilitate energy release activity for effective maintenance of health, therapeutic, and rehabilitative objectives at the Juneau Correctional Center.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

- I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)
- II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)
- III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)
- IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

- I. Since its inception, the Juneau Correctional Center has been limited in its ability to maintain an adequate physical exercise program for inmates, since a gymnasium was not included with the original structure. Outdoor exercise is marginal because of inclement weather in Southeast Alaska, and because of the inherent security problems with inmates not confined to an interior facility. The demand for adequate recreation and exercise facilities at all Correction Centers within the Alaska system was one of the factors documented in the Moseley vs. Williamson case.
- II. The operating budget impact reflects the cost of a new position of Recreation Director for the facility, projected at \$20,000 annually, plus costs of utilities for lighting and heating, janitorial maintenance, supplies (labor provided by inmates) and other general maintenance, estimated at \$15,000 annually. Debt service to amortize bond funding for the project is estimated at \$107,900 for a total annual operating budget impact of \$142,900.
- III. The capital construction cost estimate was originally provided by the former Division of Buildings (now DOTPF) during FY'77. It has now been adjusted to reflect projected inflationary escalation to the project year and includes a 17.5% administrative charge by DOTPF for planning, design, and review of the project during the construction phase.
- IV. The only alternative to construction of a gymnasium at the Juneau Correction Center is through the use of schools and other local facilities. This has been rejected because of difficulties in scheduling, transportation, and especially in the maintenance of adequate security. The Juneau Center houses felons with medium to long-term sentences. It is not feasible to transport this category of inmates out of the institution except under the most dire circumstances of medical need, etc.

AGENCY Health & Social Services PROGRAM Adult Confinement-Juneau CC PRIORITY NO. \_\_\_\_\_

Project Title: Gymnasium Addition  
Juneau Correctional Center

**26** CAPITAL BUDGET  
PROJECT JUSTIFICATION

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE <b>Fire Prevention System</b>	OPERATING BUDGET BRU(S) <b>Juvenile Confinement</b>	NAMES <b>McLaughlin Youth Center</b>	NUMBERS
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PRIORITY	PROJECT STARTING DATE <b>7/1/78</b>	ESTIMATED DATE FACILITY IN USE BY: <b>12/31/78</b>	TOTAL PROJECT COST <b>\$116,600</b>
LOCATION(S) <b>Anchorage</b>	AREA SERVED <b>Statewide</b>	ELECTION DISTRICT <b>10</b>	

SOURCE OF COST ESTIMATE **Sentry Automatic Sprinkler Co.**      DATE OF ESTIMATE **Nov. 1977**

DESCRIPTION

Automatic sprinkler system for the main building, school building, four cottages and two relocatable classrooms. Where exposed piping and sprinkler equipment is necessary and subject to damage by residents, a preventive system using manual activation and turn off devices will be incorporated rather than fully automatic controls.

PROJECT TYPE			
BUILDING CONSTRUCTION		EQUIPMENT	
OTHER IMPROVEMENT	<b>X</b>	LAND	

PROJECT PURPOSE (Check all that apply)

- Major Maintenance (Rehab)
- Improvement of Services
- Accommodation of Increased Demand
- New Program or Service Accommodation
- Supplement Previously Authorized Funds
- Preliminary Feasibility or Cost Studies
- Other

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	116,600	116,600			
PLANNING AND ENGINEERING					
LAND					
CONSTRUCTION	106,600	106,600			
EQUIPMENT					
ADMINISTRATION AND OTHER	10,000	10,000			

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	9,700	4,850	9,700	9,700
TOTAL ANNUAL OPERATIONAL COST		9,700	4,850	9,700	9,700
POSITIONS	FULL-TIME EQUIVALENTS				

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	116,600
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>116,600</b>

AGENCY Health & Social Services      PROGRAM Juvenile Confinement McLaughlin Youth Center      PRIORITY NO. \_\_\_\_\_

**25 CAPITAL BUDGET PROPOSED PROJECT**

# 26 Capital Budget Project Justification

**OBJECTIVE:**

To meet requirements of the State Fire Marshal for a sprinklered fire prevention system at McLaughlin Youth Center.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)

III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)

II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)

IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

I. The State Fire Marshal has required submission of a plan by December 1, 1977, for correcting fire safety conditions at McLaughlin Youth Center so as to bring it into current compliance with the uniform building code. This will require installation of an automatic sprinkler system which must be modified in certain areas of the facility to prevent damage to the system or premature activation of the water flow by residents.

II. Possible reduction in maintenance effort to test and refill existing fire extinguishers. New system should be virtually maintenance free. Annual Debt Service - \$9700.

III. Capital costs at current rates are estimated at \$106.6 by Sentry Automatic Sprinkler Co., Anchorage. An administrative change by DOTPF of 10% has been added to cover their costs in overseeing the project.

IV. No known alternatives are available to alleviate the need for this project.

AGENCY Health & Social Services

PROGRAM Juvenile Confinement

PRIORITY NO. \_\_\_\_\_

Project Title: Fire Prevention System

McLaughlin Youth Center

26

CAPITAL BUDGET  
PROJECT JUSTIFICATION

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE <b>BETHEL REGIONAL CORRECTION CENTER</b>		OPERATING BUDGET BRU(S) <b>Adult Confinement</b>		NAMES		NUMBERS		
PRIORITY <b>GO 79-5A</b>	PROJECT STARTING DATE <b>1/1/79</b>	ESTIMATED DATE FACILITY IN USE BY: <b>1/1/81</b>	TOTAL PROJECT COST <b>\$3,360,000</b>					
LOCATION(S) <b>Bethel</b>		AREA SERVED <b>Lower Kuskokwim Delta</b>	ELECTION DISTRICT <b>17</b>					
SOURCE OF COST ESTIMATE <b>D.O.T.P.F. Consulting Study</b>				DATE OF ESTIMATE <b>12/7/77</b>				

PROJECT TYPE			
BUILDING CONSTRUCTION	<input checked="" type="checkbox"/>	EQUIPMENT	<input checked="" type="checkbox"/>
OTHER IMPROVEMENT		LAND	

**DESCRIPTION**

24 bed detention center which will serve as a receiving and release center for those offenders charged with a crime and held pending bail or judicial determination by the Courts. The facility will accommodate short-term, sentenced offenders and provide for some rehabilitation programs. The structure will also include a separate area for Public Safety to replace their existing facility which is total inadequate.

PROJECT PURPOSE (Check all that apply)	
Major Maintenance (Rehab)	<input type="checkbox"/>
Improvement of Services	<input checked="" type="checkbox"/>
Accommodation of Increased Demand	<input checked="" type="checkbox"/>
New Program or Service Accommodation	<input checked="" type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	3,360,000	1,075,000	1,600,000	685,000	
PLANNING AND ENGINEERING	184,900	46,200	116,500	22,200	
LAND					
CONSTRUCTION	2,712,700	913,200	1,244,900	554,600	
EQUIPMENT	277,500	69,400	122,100	86,000	
ADMINISTRATION AND OTHER	184,900	46,200	116,500	22,200	

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	3,360,000
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>3,360,000</b>

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	1,250,800	139,500	279,000	625,400
TOTAL ANNUAL OPERATIONAL COST		1,250,800	139,500	279,000	625,400
POSITIONS	FULL-TIME EQUIVALENTS	16.0			8.0

AGENCY Health & Social Services PROGRAM Adult Confinement - Corrections PRIORITY NO. \_\_\_\_\_

**25** CAPITAL BUDGET PROPOSED PROJECT

# 26 Capital Budget Project Justification

**OBJECTIVE:**

To provide a full service Regional Correction Facility for the Kuskokwim Delta area,  
to replace existing inadequate structures.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)

III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)

II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)

IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

I. Currently the Kuskokwim Delta area is serviced only through a "Bush Jail" contract with the City of Bethel. The Bethel facility is primarily utilized only for detention pending judicial determination by the Courts, and falls considerably short of contemporary standards for living and visitation space, recreation facilities and program implementation. The need to deliver State services on a localized basis is a primary consideration to reduce travel time, address equity of access to legal counsel and to foster local involvement.

II. The projected size and scope of this facility places it in a similar classification with the proposed Ketchikan Correctional Center. For the purposes of this analysis, it is assumed that the leased facility will be closed and the budget transferred to the new facility. Significant changes in the operating budget will occur, including a substantial increase from debt service requirements and in the Personal Services category where the Correctional staff will be State employed as opposed to City of Bethel employees. The FY'79 budget for Ketchikan Correctional Center is \$670,000. The Bethel facility will require a similar budget adjusted to FY'81 inflationary impact, location adjustment, plus debt service requirements projected at \$279,014 annually, for a total operating budget of \$1,250,800.

III. Detailed specification of projected capital construction costs for this project are included in the cost estimate section of the Gruzen-Graham Consulting Study prepared for DOTPF. A total space requirement of 13,956 square feet is planned for the correction facility at a total cost of \$3,360,000. This includes preparation of the construction site on land currently owned by the State, installation of furnishings and equipment; allocations for planning, engineering and administrative overhead; and a twenty-four (24) month inflationary impact adjustment.

IV. The only alternative that can be considered is to continue to contract for jail services from the City of Bethel. This alternative must be rejected because the facility is totally inadequate to meet current and future requirements and because of concepts which call for regionalization of all services with detention and incarceration accomplished as close as possible to the Court facilities having jurisdiction.

AGENCY \_\_\_\_\_ PROGRAM \_\_\_\_\_ PRIORITY NO. \_\_\_\_\_

Project Title: \_\_\_\_\_

26

CAPITAL BUDGET  
PROJECT JUSTIFICATION

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE <b>Security Fencing and Lighting</b>		OPERATING BUDGET BRU(S) <b>Adult Confinement-Palmer CC</b>		NAMES <b>Palmer CC</b>		NUMBERS	
PRIORITY	PROJECT STARTING DATE <b>7/1/79</b>	ESTIMATED DATE FACILITY IN USE BY: <b>12/1/80</b>	TOTAL PROJECT COST <b>\$1,171,400</b>				
LOCATION(S) <b>Palmer</b>		AREA SERVED <b>Statewide</b>	ELECTION DISTRICT <b>7</b>				
SOURCE OF COST ESTIMATE <b>Mount McKinley Fence Co., Anchorage</b>			DATE OF ESTIMATE <b>March 1977</b>				
DESCRIPTION  <p>6400 linear feet of interior run 13' high and 6800 linear feet of exterior run 13' high nonclimbable mesh coated to specs. 6 guage chainlink fence with razor 'bbon on each side. Construction includes 6" wide by 36" deep finishe concrete filled trench, which will contain the bottom 6" of finished fencing.</p> <p>Complete installation of required lighting (approx. 50 units) standards, fixtures, wiring and 6 call boxes.</p>							

PROJECT TYPE			
BUILDING CONSTRUCTION	<input type="checkbox"/>	EQUIPMENT	<input type="checkbox"/>
OTHER IMPROVEMENT	<input checked="" type="checkbox"/>	LAND	<input type="checkbox"/>

PROJECT PURPOSE(Check all that apply)	
Major Maintenance (Rehab)	<input type="checkbox"/>
Improvement of Services	<input checked="" type="checkbox"/>
Accommodation of Increased Demand	<input checked="" type="checkbox"/>
New Program or Service Accommodation	<input checked="" type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	1,171,400	1,171,400			
PLANNING AND ENGINEERING					
LAND					
CONSTRUCTION	1,064,900	1,064,900			
EQUIPMENT					
ADMINISTRATION AND OTHER	106,500	106,500			

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	1,171,400
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>1,171,400</b>

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	100,900	50,450	100,900	100,900
TOTAL ANNUAL OPERATIONAL COST		100,900	50,450	100,900	100,900
POSITIONS FULL-TIME EQUIVALENTS					

AGENCY Health & Social Services PROGRAM Adult Confinement-Palmer Camp PRIORITY NO. \_\_\_\_\_

**25** CAPITAL BUDGET PROPOSED PROJECT

# 26 Capital Budget Project Justification

**OBJECTIVE:** To increase the security classification at Palmer Correction Camp by providing security fencing and lighting for the facility.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

- I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)      III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)  
II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)      IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

- I. The Palmer Correction Center is currently a minimum security facility. Current and projected inmate populations indicate the need to classify more minimum/medium security inmates to that facility, so as to relieve the population at the other institutions and increase the overall capacity of the system. It is also desirable to increase the agriculture production program for reasons of economics as well as rehabilitation, and this objective requires a change in the current security facilities at the Palmer Center.
- II. The only operating cost impact directly related to the fencing and lighting project will be for the cost of utilities and maintenance of the lighting system. Utility requirements are based on 50 lighting units of 1000 watt rating utilized an average of 13 hours per 24-hour day on a year around continuous basis. Electricity cost is projected at \$250 per month plus \$500 annually for replacement of bulbs and other maintenance. Annual Debt Service - \$97,300.
- III. Cost estimates are provided by Mount McKinley Fence Co. to Alaska Correctional Institution Fencing Specifications, and reflect 6400 linear feet of interior run fencing, plus 6800 linear feet for the exterior run. Costs include wiring of 50 lighting units plus necessary surveillance and communication units at gates and a 3-foot concrete trench which will anchor the bottom 6 inches of fencing. The contractor has a high degree of credibility and reliability for this type of project. An administrative charge of 10% has been added to cover DOTPF costs for overseeing the project.
- IV. The only alternative to this project is to retain the present security status at the Palmer facility, which precludes an increase in the population of the facility and will result in ongoing overloads at other facilities, precluding maximum efficiency in the entire system.

AGENCY Health & Social Services      PROGRAM Adult Confinement-Palmer CC      PRIORITY NO. \_\_\_\_\_

Project Title: Security Fencing & Lighting  
Palmer CC

**26** CAPITAL BUDGET  
PROJECT JUSTIFICATION

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE <b>Security Fencing and Lighting</b>		OPERATING BUDGET BRU(S) <b>Adult Confinement - Eagle River CC</b>		NAMES <b>Eagle River CC</b>		NUMBERS	
PRIORITY	PROJECT STARTING DATE <b>7/1/79</b>	ESTIMATED DATE FACILITY IN USE BY: <b>12/1/80</b>	TOTAL PROJECT COST <b>\$437,700</b>				
LOCATION(S) <b>Eagle River</b>		AREA SERVED <b>Statewide</b>	ELECTION DISTRICT <b>8</b>				

SOURCE OF COST ESTIMATE **McKinley Fence Co. - Anchorage**      DATE OF ESTIMATE **March, 1977**

**DESCRIPTION**

2800 linear feet of exterior run 13' high nonclimbable mesh coated to specs. 6 guage chain link fence with razor ribbon coils on each side. Construction includes 6" wide by 36" deep finished concrete filled trench, which will contain the bottom 6" of finished fencing.

Project costs include removal of existing one direction light fixtures and wiring for two directional, light sensitive, mercury vapor lights on existing light standards.

PROJECT TYPE		
BUILDING CONSTRUCTION		EQUIPMENT
OTHER IMPROVEMENT	<b>X</b>	LAND

PROJECT PURPOSE (Check all that apply)

Major Maintenance (Rehab)	<input type="checkbox"/>
Improvement of Services	<input checked="" type="checkbox"/>
Accommodation of Increased Demand	<input checked="" type="checkbox"/>
New Program or Service Accommodation	<input checked="" type="checkbox"/>
Supploment Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	437,700	437,700			
PLANNING AND ENGINEERING					
LAND					
CONSTRUCTION	397,900	397,900			
EQUIPMENT					
ADMINISTRATION AND OTHER	39,800	39,800			

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	437,700
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>437,700</b>

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	39,800	19,950	39,800	39,800
TOTAL ANNUAL OPERATIONAL COST		39,800	19,950	39,800	39,800
POSITIONS	FULL-TIME EQUIVALENTS				

AGENCY Health & Social Services      PROGRAM Adult Confinement-Eagle River      PRIORITY NO. \_\_\_\_\_

**25** CAPITAL BUDGET PROPOSED PROJECT

# 26 Capital Budget Project Justification

**OBJECTIVE:**

To increase the security classification status at the Eagle River Correctional Center  
by adding a second lighted exterior fence around the perimeter of the existing fence.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)

III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)

II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)

IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

- I. The Eagle River Correctional Center is currently a minimum/medium security facility. Current and projected inmate populations indicate the need to classify more medium security inmates to that facility so as to balance the population at other institutions and increase the overall capacity of the system.
- II. The only operating cost impact directly related to the fencing and lighting project will be for the cost of additional utilities and maintenance for the expanded lighting system. Utility requirements are based on converting existing lighting units to two-directional capability utilized an average of 13 hours per 24-hour day on a year-around continuous basis. Electricity cost is projected at \$250 per month plus \$500 annually for replacement of bulbs and other maintenance on communications and surveillance equipment. Annual Debt Service - \$36,300
- III. Cost estimates are provided by Mt. McKinley Fence Co. to Alaska Correction Facility fencing specifications and reflect 2800 linear feet of exterior run fencing plus conversion of light fixtures to two directional capability. A 3' by 6" concrete filled trench is to be provided which will anchor the bottom 6 inches of fencing. This contractor has a high degree of credibility and reliability for this type of project in Alaska. An administrative charge of 10% has been added to cover DOTPF costs of overseeing the project.
- IV. The only alternative to this project is to retain the present security status at the Eagle River facility which precludes an increase in the medium security inmate population of the facility and results in overloads at other facilities, precluding maximum efficiency in the entire system.

AGENCY Health & Social Services

PROGRAM Adult Confinement-Eagle River

PRIORITY NO. \_\_\_\_\_

Project Title: Security Fencing & Lighting

26

CAPITAL BUDGET  
PROJECT JUSTIFICATION

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

PROJECT TITLE Food Storage & Processing Structure		OPERATING BUDGET BRU(S) Adult Confinement - Palmer CC		NAMES		NUMBERS	
PRIORITY	PROJECT STARTING DATE 1/1/79	ESTIMATED DATE FACILITY IN USE BY: 7/1/79	TOTAL PROJECT COST \$177,000				
LOCATION(S) Palmer		AREA SERVED Statewide	ELECTION DISTRICT 6				
SOURCE OF COST ESTIMATE DOTPF			DATE OF ESTIMATE 11/15/77				
DESCRIPTION  50 x 100 foot insulated metal type farm building electrified and heated. Includes a medium to low temperature type refrigerated storage room capable of handling farm produce - potatoes, carrots, etc. Machinery includes vegetable scrubber, grader-sorter and bagger.							

PROJECT TYPE			
BUILDING CONSTRUCTION	X	EQUIPMENT	
OTHER IMPROVEMENT		LAND	

PROJECT PURPOSE (Check all that apply)	
Major Maintenance (Rehab)	<input type="checkbox"/>
Improvement of Services	<input checked="" type="checkbox"/>
Accommodation of Increased Demand	<input checked="" type="checkbox"/>
New Program or Service Accommodation	<input checked="" type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	177,000	177,000			
PLANNING AND ENGINEERING					
LAND					
CONSTRUCTION	75,000	75,000			
EQUIPMENT	75,000	75,000			
ADMINISTRATION AND OTHER	27,000	27,000			

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	
G. O. Bonds	177,000
ASHA Bonds	
Inter-Agency Transfers	
Other	
TOTAL	177,000

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND	20,700	7,350	20,700	20,700
TOTAL ANNUAL OPERATIONAL COST		20,700	7,350	20,700	20,700
POSITIONS	FULL-TIME EQUIVALENTS				

AGENCY Health & Social Services PROGRAM Adult Confinement-Palmer-CC PRIORITY NO. \_\_\_\_\_

**25** CAPITAL BUDGET PROPOSED PROJECT

# 26 Capital Budget Project Justification

**OBJECTIVE:**

To enable the Palmer Correctional Center to increase vegetables production through its farm program so as to provide most fresh vegetable needs for the entire system.

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commoning response. Submit justification for each project listed in first column of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

- I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)
- II. ANALYSIS OF IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)
- III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)
- IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

I. An adequate temperature controlled storage and processing structure will enable the Palmer Correction Center to process and store on a year-around basis those produce items grown under the farm program at the Palmer Center. Current production is limited by the lack of adequate storage and processing facilities. The increased production made possible by this structure will bring about substantial savings to all State institutions which utilize produce from the Palmer facility. These savings are projected to exceed the cost of the building after a reasonable amortization period and the side-benefit of a better rehabilitation program will also be realized.

II. Annual direct operating expense is projected at \$6000. The operating expense of the facility will primarily be for utilities to sustain the temperature control system, lighting, heating, and operation of the sorting and bagging equipment. This will be more than offset by savings through lower food costs to other institutions. Annual Debt Service - \$14,700.

III. The cost is based on delivery of a prefabricated "kit" type building such as a Butler & Boise - Cascade unit which would be delivered to the facility, erected and installed by inmate labor under the supervision of facility staff, with minor local contracts as necessary for wiring, plumbing, etc. Cost projections are as follows:

Unassembled structure delivered to site	\$75,000
Food processing equipment	25,000
Temperature control facilities	50,000

An 18% administrative charge is also reflected to cover costs incurred by DOTPF for overseeing the project.

IV. There is no alternative to this facility if the farm program is to be expanded which is cost-effective and desirable from a program standpoint. The alternative is to maintain the status-quo, which places definite limits on the scope of the agriculture production program.

AGENCY Health & Social Services PROGRAM Adult Confinement-Palmer CC PRIORITY NO. \_\_\_\_\_  
Project Title: Food Storage & Processing Structure

POSITION PAPER  
House Bill #890

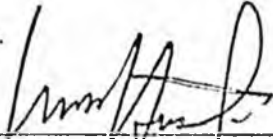
"An Act providing for the issuance of general obligation bonds in the amount of \$24,600,000 for the purpose of paying the cost of capital improvements for correctional facilities; and providing for an effective date."

A comprehensive Justice Facilities Development Plan recently prepared by the consulting group of Gruzen & Partners/John Graham Company under contract to the Department of Transportation - Public Facilities addresses most projects included in the above amount. The purpose of the study is to provide the basis for executive and legislative decision-making with respect to the immediate facility requirements. Other closely related projects, such as security fencing/lighting have been added as interim requirements to handle exigencies of bed space pressures and program needs.

The individual capital budget project justification documents are attached for your consideration.

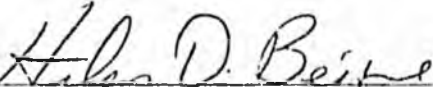
The Department recommends passage of House Bill #890.

Recommended by:

  
\_\_\_\_\_  
William H. Huston, Director  
Division of Corrections

3/23/78  
\_\_\_\_\_  
Date

Approved by:

  
\_\_\_\_\_  
Helen D. Beirne, Commissioner  
Dept. of Health & Social  
Services

3/28/75  
\_\_\_\_\_  
Date

COMMISSIONER OF HEALTH AND SOCIAL SERVICES