

HB

464

STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, GOVERNOR

POUCH H 01 - JUNEAU 99811

Document# House HESS #6

April 28, 1977

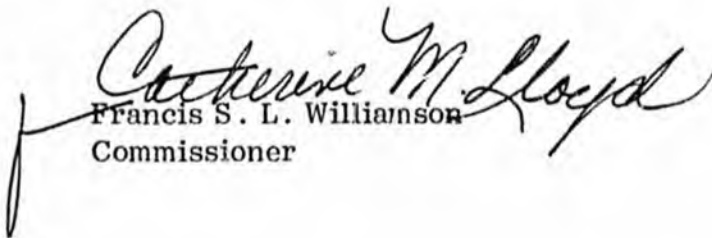
The Honorable Charles H. Parr
Chairman, House HESS Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Mr. Parr:

In response to a request from your Office, I have attached a fiscal note for House Bill 464, "an Act creating a separate Department of Health," and a position paper for House Bill 450, "an Act relating to the regionalization of the Department of Health and Social Services." The Department encountered difficulty in preparing a fiscal note for HB 450 in the absence of definitive language regarding an administrative regional office. The position paper for HB 450 explains this difficulty and the Department's perception of the issue in some detail.

If we can be of further assistance regarding these legislative proposals or other issues of concern to your committee, please contact us.

Sincerely,


Francis S. L. Williams
Commissioner

FISCAL NOTE

I. REQUEST House Bill #464
 Bill/Resolution No. _____
 Title "An Act Creating the Department of Health"
 Requested by _____ Date April 28, 1977

II. FISCAL DETAIL
 Agency Affected Department of Health and Social Services
 Program Category Affected All programs within the Department
 Budget Request Unit(s) Affected All BRU's within the Department

EXPENDITURES (Thousands of Dollars)

**

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC						
TOTAL						

FUNDING (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

** The above fiscal note budgetary breakout is not compatible for the budget analysis required by this bill. Please refer to the attached pages for appropriate budgetary information.

IV. DATE April 28, 1977 PREPARED BY Christine Bell
 AGENCY Office of Planning & Research
 PHONE 465-6501
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) Marsha Hubbard, Budget Analyst III
Budget Planning Unit x3094

Fiscal Note for HB No. 464

Below are the estimated funding levels needed for the maintenance of a Department of Health and a Department of Social Services as discussed in HB No. 464. These figures were gathered by grouping the Department of Health and Social Service's BRU components relating to health and social services. The dollar estimates were derived from the Governor's FY 78 Budget Request. Certain BRU's had to be "split-out" as they serve both Health and Social Service categories. Explanations of these specific calculations can be found next to the appropriate figures.

It must be stressed that these figures are approximations and are subject to change pending more detailed budgetary evaluation.

Total Costs for Department
of Health

\$64,333.6

Total Costs for Department
of Social Services

\$62,866.4

Department of Health

Commissioner's Office

256.4 (50% of Current FY 78 BRU)

Commissioner
Deputy Commissioner
Secretary III
Secretary II
Special Assistant

Planning and Research

1,282.1 (2/3 of total BRU
1/3 remaining in Social
Services)

Administrative Services

818.4 (50% of total BRU)

Quality Control

407.6 (50% of total BRU)

Division of Public Health

Public Health Administration 1,105.3

Administrative Support for
Public Assistance

550.6 (2/3 of total BRU
1/3 remaining in Social
Services)

Medicaid

22,207.4

G.R. Med.

4,010.9

Health Information Systems	340.8
Vital Statistics	323.7
Special Education Grants	62.8
Emergency Medical Services	723.8
Public Health Nursing	4,251.6
Communicable Disease Control	1,199.3
Environmental Health	1,228.1
Family Health	2,985.6
Laboratories	1,259.6
Certification/Licensing	270.9

Division of Mental Health

Administrative Support-M.H.	808.7
Alaska Psychiatric Institute	6,311.2
Psychiatric Security Unit	466.5
Harborview	5,089.1
Contract Institutions	1,944.8
State Operated Mental Health Clinics	615.1
Community Operated Mental Health Clinics	1,572.8

Office of Alcohol and Drug Abuse 4,217.6 (Alcohol-Drug Abuse BRU's combined)

Board of Health 12.9 (refer to next page for budget analysis)

Total \$64,333.6

Budget Analysis of Board of Health Costs

The following is a budgetary break-out of the estimated \$12,898.00 needed to maintain the Board of Health as discussed in HB No. 464.

\$158.28/plane fare round trip + \$200 @ 50/day/4 days = \$358.28

\$358.28 X 9 members = \$3,225 X 4 meetings = \$12,898

Total Board of Health Costs \$12,898

The travel expenses were developed to include round trip air fare costs from Juneau to Anchorage. It is assumed that meetings will be held in areas other than Juneau and Anchorage, however, these costs are estimated as an average bearing in mind absenteeism rates and the location of various members of the board.

DEPARTMENT OF SOCIAL SERVICES

<u>Commissioner's Office</u>	256.4 (50% of current FY'78 BRU)
Commissioner	
Deputy Commissioner	
Secretary III	
Secretary II	
Special Assistant	
Planning & Research	641.0 (1/3 of total BRU-2/3 remaining in Health)
Administrative Services	818.4 (50% of total BRU)
Quality Control	407.6 (50% of total BRU)
<u>Division of Social Services</u>	
Administrative Support	2,539.6
Program Services	5,810.3
Social Services	4,611.8
WIN/AFDC	603.6
<u>Division of Public Assistance</u>	
Administrative Support	275.3 (1/3 of total BRU-2/3 remaining in Health)
Eligibility Determination	3,142.6
Assistance Payments	18,276.3
<u>Divisions of Corrections</u>	
Administrative Support	1,110.9
Adult Confinement	12,218.6
Juvenile Confinement	5,801.7
Probation and Parole	2,914.0
<u>Separate Offices</u>	
Parole Board	146.2
Violent Crime Compensation Board	323.6
Child Support Enforcement Agency	786.4
Office on Aging	2,182.1
TOTAL	<u>\$62,866.4</u>

62

MINUTES OF HOUSE HESS COMMITTEE

May 4, 1977

The meeting was called to order by Chairman Parr at 3:05 p.m. Members present: Mr. Parr, Mr. Chatterton, Mr. Phillips, Dr. Beirne, Mr. Nakak. Mr. Ose and Mr. Bennett came in later.

Absent: Mr. Cotten & Mrs. Buchholdt.

HB 464

First on the agenda was HB 464. Mr. McKinnon asked if he could have a witness testify first, the witness being from out-of-town. Mr. McKinnon said the bill will separate the Department of Health & Social Services into 2 departments. Said Dr. Tom Georges was from Pennsylvania and in Pennsylvania they have 2 separate cabinet levels and Dr. Georges has served as the head of both of the departments.

Georges

Dr. Tom Georges said he had had the opportunity for the last 10 days to travel around various parts of Alaska and see the health care services that are provided. He said he has had opportunity to talk to some of the health people and they have expressed some of the health problems as they see them. He stated in his opinion the health functions of the state are best carried out by a health officer who has direct responsibility to the governor and has responsibility for the services provided. Dr. Georges answered questions asked by members of the committee and spoke to some of the problems they are having in some of the communities he visited. Questions were asked of Dr. Georges as to the advantages and disadvantages of having the 2 departments, the economics involved, the size of the 2 departments in Pennsylvania, how the Board of Health operates, how many states have the 2 separate departments and how many are 1 department. Dr. Georges said 14 states have moved to some form of combined department. The remaining states have separate departments. He stated in talking to employees in public health, they feel they can do a better job if they are in separate departments.

There was discussion as to which department should have alcoholism, what type of person should head the department of health which Dr. Georges felt a physician had certain advantages others don't have and also should have someone that enjoys administration.

Dr. Georges said 10 or 15 states have a Board and said he would rather work with a Board than without one.

McKinnon

Representative McKinnon then testified on his bill stating he felt there had been a lot of disadvantages the way the department operates now and thought it would be a lot better if the 2 systems were separated. Rep. McKinnon said there are 19 states with some sort of umbrella agency, 27 states with entirely separate departments of Health and 3 where the Dept.

of Health is combined with the Dept. of Environmental Protection. Questions were asked of Mr. McKinnon as to how many people would be needed to operate the new department.

Jund

Next to testify was Lois Jund, Deputy Director of Programs from the Department of Health & Social Services. Ms. Jund said as of 1974 there were 26 state comprehensive service agencies and 12 human services agencies. She said she thought this bill had certain pros you do not get in a human services agency. She said she thought it was more cost effective to have a human services agency. She said the Department was not for this bill and does feel a human service agency can work. After much discussion, Chairman Parr said they would not act on the bill today.

HB 450
Anderson

HB 450 was next and Representative Anderson testified on his bill. Said he did not expect the committee to take any action on the bill this year and he intends to do more study on the matter between now and the next session. He said the bill was in response to many complaints that have been made throughout the state, especially in Rural Alaska. He read a statement from the Citizen's Participation Committee meeting held in Anchorage in December. He said the thrust of the bill was to try to get the Department of Health & Social Services and its activities expanded out into the rural communities. Chairman Parr showed the committee a map that had been made up showing the different regions.

Lampman

Mrs. Marion Lampman from the Alaska Hospital Association spoke from the ^{standpoint} silences regard HB 464. Said the Hospital Association has been against the separation of the Department. Said the movement in the other state has been towards consolidation. She gave her suggestions as to how she thought the problems could be helped. Said the Association had had a good working relationship with Lois Jund and Kathy Lloyd in the Department.

The meeting adjourned at 4:30 p.m.