

Comm.

colleges

April 7, 1976

To all Legislators:

We urge your favorable consideration of SB 658 which grants autonomy to the community colleges. The need for autonomy was pointed out in the MacLean Report which was developed for the Interim Committee on Higher Education. This report notes the diversity and complexity of educational needs in Alaska and questions the ability of the present University of Alaska system to give adequate attention to all these needs. In particular it questions whether adequate attention is given to the needs of community college students. In order to better meet these diverse needs it recommends consideration be given to creating an autonomous community college system.

One of the first questions which arises in considering this proposal is whether it would cost more. We would like to first point out that the cost per student is higher in Alaska than in any other state. Obviously some of the added cost can be justified on the basis of the higher cost of living. In part however, the high cost comes from the fact that the University of Alaska has a virtual monopoly on higher education in Alaska. With no competing system the legislators and the budget makers, have limited basis on which to make cost comparisons. We believe this results in acceptance of costs as presented by the University. From our discussions with legislators, we sense their frustration and questioning of these costs, but since there is no basis for comparison, they are accepted. Contrary to some opinions that competition for appropriations will be harmful, we feel that from a taxpayers standpoint this will be a decided positive. The ability to make cost comparisons will force both systems to operate more efficiently.

SB 658 has an added positive feature. It provides for local community college councils. These councils will take part directly in policy making for their colleges and will meet with the board of governors. We believe these councils will bring about not only more responsiveness to local educational needs, but will be an added factor in encouraging efficiency.

Contrary to the opinion that under an autonomous system costs will be increased is the opinion expressed that it may actually cost less. This opinion was expressed perhaps most forcefully by Anchorage Community College Dean, Eugene Short. Dean Short has had more experience administering community colleges than anyone in the state. As President Hiatt says, he gets the "most educational bang for the buck." Dean Short has isolated from the present University budget requests allocations for community colleges. These requests total just under 30 million dollars. (See attached sheet) It is his opinion that this is sufficient to run the proposed new system.

All Legislators

April 7, 1976

Page two

He points out that for most costs there will not be duplication, simply a transfer from the present system. Maintenance and instructional costs for example would not be duplicated, merely divided between the two systems. Costs of support services would not necessarily be duplicated. He points out for example that at the present time there are three admissions and registrars offices. It will be feasible to have only two. Costs such as those for libraries, bookstores, etc., can be prorated where feasible to share facilities. It is a myth to believe that increased size always brings about more efficiency. Reducing complexity and multiple levels of administration could well bring about more efficiency and less administrative cost.

Though it is somewhat unrelated to the issue of autonomy, in our study of the University budget figures, we discovered an interesting fact. In talking with legislators, concern was expressed about teachers salaries. It is interesting to note that using the University's figures for FY 76 expenditures, teaching salaries constitute only 17.9% of the total University budget!

We do urge your favorable consideration of SB 658. In addition to having a positive effect in meeting educational needs, we feel that it will bring about more efficiency in higher education in Alaska.

/s/ Miriam Carlson
Chairperson
Committee for Community College Autonomy

Community College Budget Requests
(FY 77 - University of Alaska Budget)

Total Community Colleges statewide((excluding Anchorage and Juneau)

Salaries	\$4258.8
Direct program support	1845.6
Indirect other Library	389.3
ADM	1499.0
Physical plant	554.8
other	29.0
	<u>8573.5</u>

Juneau-Douglas Community College

Salaries	677.3
Direct program support	495.5
Indirect other	174.5
Student Services	332.4
ADM	367.3
Physical plant	244.9
other	210.0
	<u>2502.3</u>

Anchorage Community College

Salaries	5817.3
Direct program support	2818.9
Indirect Library	950.0
Other	77.7
ADM	2478.6
Physical plant	2340.4
Student Services	958.6
	<u>15441.5</u>

Total Community Colleges Statewide	\$26517.3
REA Centers	<u>2858.9</u>
Total	\$29376.2

Constance J. Todhunter
21-520 Lemon Ave. B
APO Seattle, 98742
(Elmendorf AFB)
April 8, 1976

Alaska State Legislators
Pouch V
Juneau, Alaska 99801

RE: University of Alaska Alumni Association March 29, 1976
position on Community College Autonomy

Dear Legislators,

The position of opposition to community college autonomy which is taken by the University of Alaska Alumni Association Board of Directors is not representative of all University of Alaska Alumni. As an alumna who has never been asked for an opinion by the board, I highly resent the implication in its position paper that it represents all alumni of record. In fact I do not believe the board has the right to imply that it represents the majority of alumni unless it takes a comprehensive poll of the alumni (and I am not aware that any poll has been taken). Furthermore, I believe the board should be more restrictive in its statements and should make perfectly clear that it represents only the opinions of the board members themselves and not the entire body of alumni with respect to the autonomy issue.

I very strongly support community college autonomy for several reasons. First, the concept of the comprehensive community college is one of meeting the needs of the total population. Those community needs are continually changing, forcing a constant reassessment of the educational needs of the community. A four year system, while meeting the needs of a select group of people, can never have the flexibility to cope with the community changes which are continually taking place. The rigidity and traditionalism of the four year structure concentrate on turning out a product for the future.

Community colleges, on the other hand, are charged with the responsibility of turning out products "now" and at the same time producing a sound basis for future academic development. Continuing to maintain a community college under a four year university system can bring only conflict because of the irreconcilable goals of each.

Secondly, I believe competition, whether we like it or not and contrary to the board's position, is the foundation on which our society is built. From the time we enter school as children, we are bombarded by competitive situations. Choice between and among institutions of higher learning, in Alaska and any other state, provides the foundation on which we must learn to function in the real world. I see choice as being imperative to quality education, especially in a state which has so far had a virtual educational monopoly. Competition can only strengthen the programs of the institutions involved so that they can survive in the real world too.

Alaska State Legislators

April 8, 1976

Page two

In conclusion, the board does not represent my view on community college autonomy and without evidence to support its position, I do not believe it accurately represents the majority view.

Community College Autonomy is the best way to provide quality education for all Alaskans.

Sincerely,

Constance J. Todhunter

Constance J. Todhunter

Alumna, August 1975



UNIVERSITY OF ALASKA
FAIRBANKS, ALASKA 99701
TANANA VALLEY COMMUNITY COLLEGE

March 29, 1976

The Honorable Frank R. Ferguson
Pouch V
State Capitol
Juneau, Alaska 99801

Dear Senator Ferguson:

The Citizen's Advisory Committee for Tanana Valley Community College wishes to express its opposition to Senate Bill 658. The bill would create significant problems for the recently established community college in Fairbanks as well as many of the other community colleges in the state. Problems related to funding and facilities would jeopardize the accreditation of most community colleges in Alaska--especially Tanana Valley Community College.

The bill would create duplication of administration and governing board and would impose an unnecessary burden on Alaskan taxpayers.

Many citizens of the Tanana Valley worked hard to assist in the creation of a community college in Fairbanks which would have the advantage of support services of the University of Alaska. This cooperative effort has been extremely successful in Fairbanks. There are currently 3,750 individuals taking credit or non-credit classes at TVCC. This represents more than 5% of the population of the Fairbanks area. Senate Bill 658 would seriously damage the delivery of TVCC's educational services; therefore the Citizen's Advisory Committee for Tanana Valley Community College opposes its enactment.

Sincerely,

Greg Thies, Member
Citizen's Advisory Committee
Tanana Valley Community College

GT/ij

Monday, May 3, 1976.

Hon. Frank Ferguson
Pouch V
Juneau, Alaska 99801

Dear Senator Ferguson:

Several higher education bills will come before you in the next few days. Please consider them carefully. We urge you to pass these bills only if they contain wording that first, clearly delineates community college functions and second, protects community college budgets and staffing from being raided by the administration in order to create other educational units. Anchorage is the present center of the University efforts to suppress and weaken community colleges in Alaska. Any legislation without protective language opens the door for the dismantling of the community college system.

Part of the problem in fighting to maintain a comprehensive community college is that many people do not fully understand what it is. It is more than a technical school. It is more than a lower division of a four-year school. A comprehensive community college includes career education students, community service students, transfer studies students and community interest students. The career education unit of community college is well established. We prepare people for jobs in medical/technical areas, electronics, welding, food service, automotive and early childhood.

The community college presently has a division of transfer studies which provides courses for the lower division of a four-year degree. The legislators must ask themselves if the educational needs of the state would be served by creating a duplicate system when one already exists. Another consideration should be the weakening of the vitality in the classroom currently derived from the mix of transfer, career education and community interest students.

Page Two

Community Service programs are another important aspect. The Adult Literacy Lab and Adult Basic Education enable many Alaskans to upgrade their functional level in our society. Moreover, the Community Colleges administer Vocational Rehabilitation and other welfare educational programs available to those who qualify. The state has no mechanism to pick up these services; these services are the most vulnerable to University of Alaska central administration neglect.

A comprehensive community college also serves expressed needs of the community at large. These community interest courses attract hundreds of people who wish to learn and participate in pottery, exercise and dance, clothing construction, personal development seminars, auto mechanics, accounting, cooking, log cabin building, mountain climbing. Just one course, the Friday 10 to 2, started two years ago, now regularly enrolls 100-110 students a term. This course has a waiting list. This serving of community interest can only be done at a community college where there is a place for non-degree oriented students.

Alaska needs the functions of both a university system and a comprehensive community college system. Please carefully examine and revise any legislation proposed in the name of higher education in Alaska to insure that each unit functions without choking off the other.

Sincerely,

Mim Carlson

Mim Carlson, Chairperson
Committee for Community College Autonomy
Edie Lynch
Bill Mackey
Paula Guetschow
Carl Frasure



JUNEAU, ALASKA

Alaska State Legislature

Senate

MEMORANDUM

TO: Senator Frank Ferguson

FROM: Dani Bowman, Admin. Asst.
Senate State Affairs Committee

At your request, I have compiled available information on the status of proposals to establish a community college in Nome to replace the existing Northwest Extension Center.

The community of Nome has for the past several years expressed an interest in, and pledged their support for, a community college. In 1970 an advisory board was formed for the purpose of making this desire a reality.

In 1972, the voters of the state acted favorably on Proposition # 4, which allowed \$350,000 for construction of a University of Alaska facility in Nome. Although the actual ballot used in the voting that year called for construction of a community college building, the University subsequently established the Northwest Extension Center, and during the first year of operation the budget for personal services was \$ 60,000.

In February of 1975 the advisory board completed an extensive study on the feasibility of establishing a community college in the Nome area. The material immediately following is a survey of the findings of this study. This project included endorsements of support which I have attached.

It was the unanimous conclusion that there are unmet needs in the community, and these needs can only be met with an educational program possessing wide flexibility in its application. It was felt that this could be accomplished most effectively by providing community college status to the existing extension center.

At present, few high school graduates possess the confidence or the desire to continue their education outside of their home environment. Considering this conclusion, it should be remembered that these young people come from a culture which does not encourage actions which take members out of the community environment. Of the students who choose to continue their education at an institution distant from their home environment, the drop-out rate is exceptionally high, approaching 85%.

Obviously, these students are in need of a educational program which is more accessible to their homes. It is felt that a community college can best meet this need by offering various types of college foundation programs, allowing the students to gain the knowledge which would engender the confidence that they can do college work.

In addition to the above community needs, the advisory board agreed unanimously that the area is in great need of programs in Vocational Education, Adult Basic Education, and office and business management skills.

A consolidation of information from the feasibility study and direct contact with the existing Extension Center suggests the following staffing for the community college: full-time positions, one director, one instructor in business administration, one instructor in office administration, one instructor in vocational education, one instructor in English and communications skills, and one instructor in science and math. The college should also be funded for several part-time positions in instructional areas, as there are certain to be needs for instruction in subjects for which the demand does not require a full-time person.

I have attached a summary showing budgetary data and other relevant information.

Salaries (including benefits)	\$ 175,000
Director, 5 full-time instruc-	
tors, other part-time	
Admin. Secretary	
Janitorial, other part-time	
Travel (including moving)	35,000
Supplies (Instructional and	25,000
Administrative)	
Miscellaneous (services, utilities)	30,000
Equipment	<u>10,000</u>
	\$ 275,000

	SCH	=	PROD.	=	FTE Teach.		%	#	Average Salary & Benefits = Total Teacher Salaries	
Y 75 Working Budget										
Y 76 Maintenance										
Y 76 Governor's Budget										
Y 76 Legislative Appropriation										
						Reg. Rate				
						Cr. Hr. Rate				
						Reg. Rate				
						Cr. Hr. Rate				
						Reg. Rate	77%	5	20,000	100.0
						Cr. Hr. Rate	23%	1.5	13,000.	20.0
										120.0

	FY 75 Working Budget		FY 76 Maintenance		FY 76 University Request		FY 76 Governor's Budget		FY 76 Legislative Approp'n		+ (-) UA Request	
	% of salaries		% of salaries		% of salaries		% of salaries		% of salaries		Governor	legislature
Teacher Salaries										120.0		
Other Req.									58	70.0		
Total Inst.										190.0		
Admin.									42	50.0		
Student Serv.												
Public Serv.												
Library												
Physical Plant									29	35.0		
Total									129	275.0		

= 85.0 OTHER SOURCES
190.0
 - 116.0 CURRENT RPS
74.0 NEW MONEY

RU NOME BRU CODE _____ REVISED _____

SUMMARY OF POST-SECONDARY & ADULT
EDUCATION IN NOME & SURROUNDING
VILLAGES FOR 1974-75

<u>SESSION</u>	<u>COURSE OR CLUSTER</u>	<u>CREDITS</u>	<u>STUDENTS</u>	<u>COURSE ENROLLMENT (HEAD COUNT, CLASS OR CLUSTER)</u>
Summer	Office Adm.	8	26	78
Fall	Business Adm. (3 courses)	7	14	52
	Office Adm. (3 courses)	7	7	21
	Oil Painting	3	12	12
Winter	Oil Painting	3	10	10
	Office Adm. (3 courses)	8	7	21
	Business Adm. (3 courses)	8	8	24
	Ed. 493/94	3	13	13
Spring	Business Admin. (3 courses)	9	15	45
	Police Admin. (group corres.)	3	8	8
	Ed. 493/94	1	15	15
	Mus. 493/94	1	15	15
		61	150	314

NON-CREDIT COURSES

Fall	Basic Prospecting	0	9	9
Winter	Income tax	0	15	15
Spring	Auto Mechanics	0	15	15
		0	39	39

WITH KAWERAK FLY-IN CREDIT

Winter-spring	Business & Office Admin., Cluster	9	40	120
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OTHER KAWERAK PROGRAMS

Fall-winter	Voc. Ed. Plumb. Carp. Elec. Food Ser. Heavy Equip.		75	75
Winter-spring	Basic Adult Ed.		70	70

Respectfully submitted,

Everett W. Gibbs
Everett W. Gibbs
Coordinator,
Northwest Extension Center

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

PROPOSITION NO. 6

(CH. 177 SLA 1972)

**UNIVERSITY OF ALASKA
CONSTRUCTION BONDS**

\$10,000,000

Shall the State of Alaska issue its general obligation bonds in the principal amount of not more than \$10,000,000 for the purpose of paying the cost of capital improvements for the University of Alaska?

BONDS YES

BONDS NO

EXPLANATION

Specific uses of funds from this \$10,000,000 bond issue, if approved, have been designated by the Board of Regents of the University of Alaska.

\$5,000,000—Northern Region: University Campus, Fairbanks, including \$250,000 for completion of a concert hall, \$1,000,000 for upgrading of utilities and renovation of an existing dormitory, \$2.5 million for construction of an addition to the Biological Sciences Building, \$1,250,000 for student housing.

\$10,000,000 — Southeastern Region: At Kenai Peninsula, Kodiak and Aleutians-Southern Community College Vocational-

technical buildings totaling \$1.5 million; at Anchorage, senior college academic building, \$4.25 million.

\$2,000,000 — Southeastern Region: At Juneau, purchase of land on Gastineau Channel, \$550,000 and construction of a vocational-technical building \$1.55 million.

\$1,600,000 — Extension Centers: \$1 million is to be spent in extension centers in the following manner: At Bethel, for Kuskokwim

Community College, a building, \$350,000; at Homer, for Northwest

Community College, \$350,000; at Sitka, for Sitka Community College, \$300,000.

THE PRECEDING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

RESOLUTION NO. 393

WHEREAS, only through the education of the people of the State of Alaska can effective government be carried on; and,

WHEREAS, a college education is necessary and essential to meet the needs of the growing community,

NOW THEREFORE BE IT RESOLVED that the Common Council of the City of Nome urge the University of Alaska to proceed as soon as possible with the purchasing or the dedication of land for the establishment of a Community College at Nome on the Seward Peninsula to provide advanced education in the area.

ADOPTED THIS 24 day of April, 1972 at NOME, ALASKA.

Fred Cavota
Acting Mayor

ATTEST:

Thomas Itcnoak, City Clerk

NOME WOMAN'S CLUB
P.O. Box 273
NOME, ALASKA 99762

The Nome Women's Club wholeheartedly endorses the concept of post high school adult education for the Nome area.

We feel that in these interests a Northwest Community College at Nome must be established to serve the people of northwestern Alaska. Nome, the region of northwestern Alaska, and the state of Alaska would benefit as more people would seek to improve themselves with higher education in their own locale.

Whereas community colleges have been successfully established in other regions of the state we urgently request that the University of Alaska Administration, the Board of Regents of the University of Alaska and the Alaska State Legislature lend their support towards meeting the education needs of Northwest Alaska.

Elizabeth L. Summers
(Elizabeth L. Summers, Pres

SITNASUAK NATIVE CORPORATION
Resolution 75-2

WHEREAS, the Board of Directors of the Sitnasuak Native Corporation call for the establishment of a Community College in the city; and

WHEREAS, the inhabitants of the City of Nome and the State of Alaska thereafter voted in support of a State Bond Issue to fund such projects; and

WHEREAS, the Board of Directors at the present time remains firmly convinced that establishment of a Community College is still in the best interests of the community of Northwest Alaska; now therefore,

BE IT RESOLVED that the University of Alaska establish a Community College in Nome rather than an extension service.

CERTIFICATION

The foregoing resolution was duly enacted by the Sitnasuak Native Corporation Board of Directors in a Board meeting on the 21st day of January, 1975, by a vote of 8 for and 0 against.

Lillian S. S. S.
Secretary of Sitnasuak Native Corporation

ATTEST:

Raniel H. Karmann
1st Vice President
Sitnasuak Native Corporation

Nome, Alaska
February

Nome Mothers Club -

Recommend to the University of Alaska, that the Community College be established at Nome to serve the Northwestern Alaska.

The Post High School adult education is much needed for the Nome area, and a Community College would fulfill this need.

This Northwestern district is growing rapidly and a College closer to villages would answer the adult education.

This would encourage further education and eliminate the emotional distress of students, by being able to go to classes closer to home -

Sincerely,
President Sophia Anderson
Secretary - Lily Walker

NOME - MINISTERIAL - ASSOCIATION

BOX 655 NOME, ALASKA 99762

Cooperating
Churches

February 12, 1975

Assembly of
God

University of Alaska
Fairbanks, Alaska

Church of the
Nazarene

Dear Chairperson:

The City of Nome and the villages of North
West Alaska are thankful for the University
Extension services extended to our area.

Community
Methodist

In light of the projected growth of this
part of the state, I feel that a Community
College is a must, as we face our devel-
oping economy.

Evangelical
Covenant

Please consider our needs as top priority
as you convene in executive session.

Sincerely yours,

Nome - Gospel
Home



Norman J. Crider
President

Our Saviour's
Lutheran

NJC/ks

St. Joseph's
Catholic

Se
rn Baptist
Mission



UNITED STATES
DEPARTMENT OF THE INTERIOR

BUREAU OF INDIAN AFFAIRS
Nome Agency
Box 1103
Nome, Alaska 99762

February 12, 1975

The Advisory Board of
Northwest Extension Center
Nome, Alaska 99762

Dear Advisory Board Members:

We feel there is a need to offer more educational courses at the village level. These courses should be aimed at preparing the participants for a degree in education. The Bureau employs many para-professionals in Northwest Alaska and these individuals could benefit from such course offerings. The long term goal in this regard would be to qualify them as certified teachers. Capable of taking over teaching duties in their own village.

Sincerely yours,

Mark Hanson
Education Specialist

A RESOLUTION REITERATING THE NOME CITY
COUNCIL'S DESIRE TO ESTABLISH A COMMUNITY
COLLEGE.

WHEREAS the Council of the City of Nome, Alaska, on
April 24, 1972 issued Resolution Number 393 calling for the establishment
of a community college in the City; and

WHEREAS the inhabitants of the City of Nome and the
State of Alaska thereafter voted in support of a State bond issue to fund
this project; and

WHEREAS the Council at the present time remains
firmly convinced that establishment of a community college is still
in the best interests of the Community of Northwest Alaska;

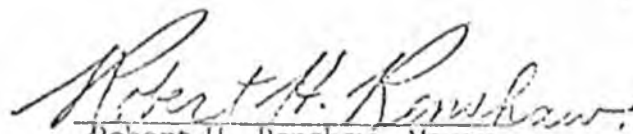
NOW THEREFORE BE IT HEREBY RESOLVED that the City
Manager communicate with the University of Alaska reiterating the Council's
unanimous support for the establishment of a community college in Nome,
Alaska; further

That copies of this resolution be distributed to the
following:

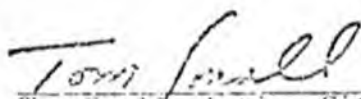
Dr. Robert W. Hiatt, (President of U of A)
Board of Regents, University of Alaska
Governor Jay Hammond
State Senator Frank Ferguson
State Representative Larry Davis
Nome School Board

DATED at Nome, Alaska this 28 day of January, 1975.

CITY OF NOME, ALASKA

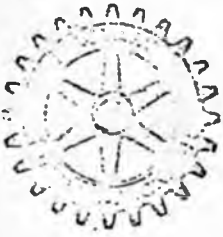

Robert H. Renshaw, Mayor

Attest:


Tom Small, Acting City Clerk

ROTARY CLUB

NOME, ALASKA 99762



February 3, 1975

TO WHOM IT MAY CONCERN:

The Nome Rotary Club has long recognized the need for Post Secondary Adult Education courses and programs in Northwestern Alaska and highly endorses the effort being made by the Citizens Advisory Board of the University of Alaska, Nome Extension Center, to convert the present Extension Center to the NORTHWEST COMMUNITY COLLEGE as was the original intended use for that facility.

Yours very truly,

James Messer
James Messer
President

United States of America)
 :
State of Alaska)

Sworn and subscribed to before me this 3'rd day of
February, 1975.

F. G. Dreedson

Notary Public in and for
the State of Alaska residing
at Nome.

Commission Expires: April 30, 1978





Northwestern Alaska Chamber of Commerce

Post Office Box 251, Nome, Alaska 99762

February 6, 1975

TO WHOM IT MAY CONCERN:

The Northwestern Alaska Chamber of Commerce endorses the study being made by the Citizens Advisory Board to the University of Alaska, Nome Extension Center, to change the status of the present facility to the proposed NORTHWEST COMMUNITY COLLEGE. For many years we have expressed a desire to establish a local community college to meet the needs of Post Secondary Adult Education on the Seward Peninsula.

Yours very truly,

F. G. Breeden
F. G. Breeden
President

United States of America)
State of Alaska)

Sworn and subscribed to before me this 6'th day of
February, 1975.

Larry Crawford

Notary Public in and for
the State of Alaska residing
at Nome.

Commission Expires: April 30, 1978



Nome PTA
Box 820
Nome, Alaska 99762

February 1, 1975

Mr. Ralph Fondell, Chairman
Northwest Alaska Extension Center Board
Northwest Alaska Extension Center
Nome, Alaska 99762

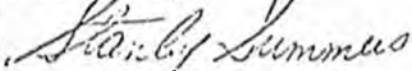
Dear Mr. Fondell,

The Nome Parent-Teacher Association (PTA) wishes to go on record as supporting most secondary education in the form of a Community College which would be located in Nome.

We encourage the University of Alaska, the Board of Regents of the University of Alaska and the Legislature of the State of Alaska to continue towards the earliest possible completion, the intent of voted bonding proposals for a Community College in Nome. Also, that these bodies provide any assistance necessary in the completion of this project.

We feel the benefits would be valuable to community members who wish to further their education while they must earn their family's living as well as the possibility of courses for those in the community's educational system who are required to take additional studies for their continued certification. This is presently accomplished by educational personnel having to leave the community at a great expense to receive these courses elsewhere. Students after graduating from high school in the area would not be faced with the financial and emotional problems experienced by many who have to travel great distances to start their post secondary education.

Sincerely,



Stanley Summers
President,
Nome PTA

POPULATION STATISTICS

Nome, 1960 Census District No. 23

1970 Population - - 5 749

1960 Population - - 6,091

Nome Proper

1970 Population - - 2,488

1960 Population - - 2,316

Population by Race, Census District No. 23, 1970

All Races - - 5,749

White - - 1,205

Negro - - 27

Indian - - 19

Eskimo & Aleut - - 4,459

Chinese,

Japanese &

Filipino - - 10

Other Race - - 29

SOURCE: Alaska Department of Labor,

Economic Analysis, Vol. I, Issue 5, June 1971

Advanced Report, PC (VI)-3, Alaska

U.S. Bureau of the Census, 1970

January 9, 1976

ALASKA COMMUNITY COLLEGES FEDERATION OF TEACHERS

LOCAL 2404 AFFILIATED WITH AFL-CIO

2533 PROVIDENCE DRIVE, ANCHORAGE, ALASKA 99503

Dear Legislators, Board of Regents and Others Concerned about
Alaska Community Colleges:

As you may know the University of Alaska Administration has taken the position of refusing to meet with the ACCFT over negotiations. The University has sought to coerce the ACCFT into signing an agreement to waive Union rights legally guaranteed in 1) the Community College Faculty Contract, and 2) the Alaska Public Employees Relation Act. Specifically, this includes waiving the right under Alaska Statutes (23.40.190) for statutory mediation, to declare deadlock, to strike under P.E.R.A. and to arbitration.

ACCFT is enclosing a history of the efforts made by the Union to bargain in good faith and hope you will review it closely. If you have questions on any issues please feel free to contact us. Again thank you for taking the time to read these materials.

Sincerely,

Ralph

Ralph Mc Grath
President ACCFT
8 Anchorage Community College
Anchorage, Alaska 99504

MEMORANDUM

7.44

LEGISLATIVE AFFAIRS AGENCY
STATE OF ALASKA

POUCH Y — STATE CAPITOL
JUNEAU, ALASKA 99811

TO: Members, Legislative Interim
Committee on Higher Education

DATE: 10 April 1975

FROM: Stuart C. Hall, Legislative Counsel

SUBJECT: Community College
Advisory Councils

Attached for your reference, per the request at last evening's committee meeting, are copies of correspondence between this office and the University of Alaska relative to the origin and status of the community college advisory councils. Also attached is the currently applicable guidelines for the establishment and organization of the councils, adopted by the Board of Regents January 10, 1972, and amended in September 1973. The policy statement of the board also is included.

cc: Reps. Ostrosky, Beirne, Miller, Parr, Bradley
Sens. Hohman, Huber, Sackett

MEMORANDUM

January 14, 1972

TO: Regional Provosts
Community College Directors
Chairmen, Citizens' Advisory Committees

FROM: Don M. Duffie, Vice President for Public Service

At the meeting of the Board of Regents held in Fairbanks on January 10-13, President Wood submitted for Board consideration a Proposed Policy Statement on Citizens' Advisory Committees in Instruction and Public Service, a copy of which is attached. You will note that the proposed policy statement is relatively brief and did not attempt to set forth guidelines within the policy statement itself. However, we did develop a set of proposed general guidelines, based on previous input from provosts, community college directors, and advisory committee representatives with a view toward further refinement and ultimate inclusion in the University information manual.

The Board adopted the policy statement as proposed with the only change being the last sentence of the second paragraph on page two which was changed to read as follows:

"The local superintendent of schools should be invited to serve as an ex-officio member of the committee."

Thus, the policy statement is now officially adopted.

The Board of Regents also reviewed the Proposed General Guidelines for Citizens' Advisory Committees and generally concurred with the guidelines as set forth. They suggested in item (d) that there be added reference to representation from alumni and military installations where appropriate.

Please note that the proposed general guidelines are still open for further input but we do plan to finalize them at a meeting of community college directors which will be held in Anchorage on February 10 and 11. In our opinion one of the strong points of the proposed guidelines is (f) which provides that each committee adopt a simple set of by-laws and thus give flexibility for each local committee to adapt to best meeting local needs as they see them. Prior to the February 10-11 meeting of community college directors we suggest that each community college director carefully review the proposed general guidelines with their committee so that we may have input for the final draft.

As soon as the guidelines are finally drafted and approved by the President they will be officially issued and I am sure that the provosts in each region will proceed to work with appropriate people to implement the policy and guidelines.

Regional Provosts
Community College Directors
Chairmen, Citizens' Advisory Committees -2-

January 14, 1972

We are also attaching, for your general information, a working paper on community college advisory committees which was developed by Dr. Simpson, Community College Director in Ketchikan. We believe that the contents of this paper will be helpful as you review the proposed guidelines.

DMD/a
cc: J. Sorensen, Director, University Relations

Proposed General Guidelines for Citizens' Advisory Committees
(To be inserted on page 14 of Information Manual)

Note: These guidelines are written in the present tense to be consistent with the text of the Professional Personnel Information Manual.

Citizens' Advisory Committees

Citizens' Advisory Committees established by the President under authority granted by the Board of Regents are formed and function under the following general guidelines:

(a) Advisory Committees are designated by geographic location and usually serve for all University of Alaska administrative units within the area.

(For example: The Juneau-Douglas Citizens' Advisory Committee serves for the University of Alaska, Juneau, including the Juneau-Douglas Community College.)

Sub-committees may be designated by the Committee to serve specific purposes for specific administrative units.

(b) Committee membership usually is held to not more than fifteen, exclusive of ex-officio members. Members are appointed to staggered three year terms with June 30 as the term expiration date. (Committees already in existence at the time of adopting the guidelines determined membership terms according to their own devices.)

(c) The President seeks advice from the community concerned in originally establishing a committee and he requests nominations from the committee, as well as from the community, when naming replacements.

(d) Committee membership includes representation from the local school board, the borough and city government, organized labor and the professions, commerce and industry and minority groups.

(e) Board of Regent members and the President are always considered ex-officio members of a citizens advisory committee. The regional Provost is an ex-officio member of any committee within the region. In community college locations the Community College Director is an ex-officio member and shall serve as secretary for the committee.

In areas served by an extension center the Extension Center Coordinator is an ex-officio member and serves as secretary. The local superintendent of schools is also an ex-officio member of the committee.

(f) Each committee adopts a simple set of by-laws for its own governance which includes:

- (1) Regular meeting dates (at least quarterly) and the usual meeting place.
- (2) Authority for calling special meetings.
- (3) Provisions for preparing an agenda for regular and special meetings.
- (4) Arrangements for keeping a record of discussions and actions, including a provision for routine transmittal of minutes to the appropriate provost, to the Vice President for Public Service, and the President.
- (5) Delineation of specific functions within the broad framework noted in (g) below.
- (6) Provision for selecting a chairman, vice chairman, and secretary at the beginning of each year (July 1).

(g) The function of the advisory committee is to advise University of Alaska representatives, the President, and the Board of Regents, through the President, on general and specific matters related to University of Alaska activities and programs in the particular area. The committee provides an important and invaluable communications link between the community and University representatives.

Within this broad framework a local citizens' advisory committee is usually involved in the planning of educational programs and necessary facilities for such programs, the development of total program budgets, the evaluation and assessment of programs, and the development of policy recommendations for the consideration of the President and the Regents.

The Provost in each region, on behalf of the President, is responsible for providing leadership and consultant service to advisory committees within the region. The Vice President for Public Service is responsible, on behalf of the Office of the President, for maintaining liaison with the Provosts with regard to advisory committees.

Proposed Policy Statement on Citizens' Advisory Committees
in Instruction and Public Service

In response to a recent inquiry from the Legislative Affairs Agency, the President noted that the first community college citizens' advisory group was specifically authorized for Anchorage by the Regents on May 22, 1965 and was appointed in June of 1965. Subsequently the Regents have similarly directed formation of such groups for each community college and extension center location.

While an approximate membership number of fifteen was suggested originally no other guidelines or structure have been developed for advisory groups. There has been considerable variance in the activities and effectiveness of the several groups. Recent discussions with advisory groups have led to the general conclusion that:

- (1) there should be a broad policy statement of the Regents to provide a basis for citizens' advisory committees; and
- (2) there should be developed a broad set of guidelines for the formation, structure, and operation of such committees, recognizing, however, that exact uniformity and conformity for each and every committee is not necessary.

We propose, therefore, that the following broad statement of policy be adopted by the Regents and incorporated as Chapter 9 of the Policies of the Board of Regents:

"The President of the University may appoint advisory committees of citizens in instruction and public service areas on a temporary basis for specific purposes or on a continuing basis for the purpose of obtaining the public insight and providing for public participation in University and University related matters. He shall insure that such a continuing committee is established for each community college and extension center location throughout the State.

In the case of temporary committees the President shall set forth in writing the purpose, scope, and depth of the committee's work before it is officially activated. For the continuing committees the President shall set forth general guidelines which shall include composition and recognition of terms of service, committee organization and functions, and the transmittal of committee advice and recommendations as appropriate.

It shall be made clear that the function of such committees is that of advising and recommending to the appropriate University

representatives, the President, and through the President the Board of Regents. The Board and its President may not delegate legal authority to such committees.

Members of the Board of Regents are ex-officio members of such committees. The President is an ex-officio member of each advisory committee. The regional Provost is an ex-officio member of each committee within the region. The Community College Director is an ex-officio member and shall serve as secretary for the committee in a community college location. The local superintendent of schools is also an ex-officio member of the committee.

The President shall report to the Board periodically on the composition, status, and the advice and recommendations of the committees."

Note: Dr. Dafoe has been working with the provosts and community college directors, with input from advisory group members, toward developing general guidelines for citizens' advisory committees. The attached is the latest draft but not yet ready for final submission. When a final draft is approved we suggest that it be incorporated in the Professional Personnel Information Manual on page 14 just preceding the section on "Channels of Communication" under a side heading, Citizens' Advisory Committees, and that copies be provided to each current and future advisory committee member.

I recommend adoption of the proposed policy statement as set forth by Vice President Dafoe.

ADOPTED BY THE BOARD OF REGENTS SEPTEMBER 1973.

Citizens Advisory Committees

Concurring with the recommendation of the Executive Officer of the Board and the Educational Policy and Program Committee, Regent Madsen moved, seconded by Regent Robertson, and passed unanimously that:

"The Board approves the deletion of the first 2 sentences of paragraph 4 of the policy statement on Citizens Advisory Committees, adopted by the Regents on January 10, 1972, 'Members of the Board of Regents are ex-officio members of such committees. The President is an ex-officio member of each advisory committee.' The first sentence of section (c) of the policy guidelines should be deleted to be consistent with this policy change."

WILLIAM R WOOD
PRESIDENT



UNIVERSITY OF ALASKA
OFFICE OF THE PRESIDENT
COLLEGE, ALASKA

November 17, 1971

RECEIVED
NOV 19 1971

Mr. Stuart C. Hall
Legislative Counsel
Legislative Affairs Agency
Pouch Y, State Capitol
Juneau, Alaska 99801

LEGISLATIVE AFFAIRS
AGENCY

Dear Mr. Hall:

The first community college citizens' advisory group was authorized by the Board of Regents in their meeting of May 22, 1965, in the following motion:

"Regent O'Neill, seconded by Regent Conway, moved after due consideration that the President of the University be directed to invite outstanding citizens of the Anchorage community to serve on a Citizens' Advisory Group for the Anchorage Community College. The motion carried unanimously."

On June 1, 1965, I extended an invitation to approximately fifteen prominent citizens of Anchorage who would be able to provide information concerning educational and manpower needs in the area. The attached invitation was issued. As I recollect, all who received the invitation accepted. I attended the first meeting of the group and discussed in some detail the nature of the assignment and explored possible ways in which the Advisory Group could be most effective in bringing into being an adequate higher educational program tailor made for the Anchorage situation. Dean Short of the Anchorage Community College or Provosts Dafoe and Haines subsequent to their appointments have attended the meetings. Assistance in compiling the minutes and Advisory Group recommendations has been provided by the Office of the Provost or the Office of the Dean.

Based upon the model used by the Anchorage Community College Citizens' Advisory Group, the Regents have similarly directed that an Advisory Group be formed for each of the community colleges that is a part of the University of Alaska: Kenai, Ketchikan, Juneau, Matanuska-Susitna, Kodiak and Sitka, as well as for the proposed Tanana Valley Community College.

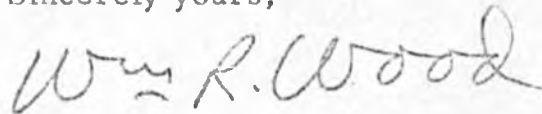
Mr. Stuart C. Hall

-2-

November 17, 1971

These Advisory Groups have operated in a very capable manner and have been exceedingly helpful to the University of Alaska in developing higher education programs in their respective communities.

Sincerely yours,

A handwritten signature in cursive script that reads "Wm R. Wood". The signature is written in dark ink and is positioned above the typed name and title.

William R. Wood
President

WRW/kb
encl.

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

June 1, 1965

Personal

Mr. William Scott
Vice President
Anchorage Chamber of Commerce
Anchorage, Alaska

Dear Mr. Scott:

On behalf of the Board of Regents of the University of Alaska, I am privileged to invite you to serve as one of approximately fifteen members of a Citizens Advisory Group for the Anchorage Community College, and other University of Alaska programs in the Greater Anchorage area.

The basic purpose of the Citizens Advisory Group would be to advise the President of the University, and through him the Board of Regents, on the types of instructional programs that the University of Alaska should provide in Anchorage and the means of gaining support to make such programs possible. In other words, the primary function would be both short range and long range planning of the overall public higher educational program and working to support its accomplishment for the benefit of Anchorage and the State.

As has been set forth in a series of articles appearing in the Anchorage News and elsewhere, there is a critical need for the development of future public higher educational opportunities in Alaska, particularly in the Anchorage area. A copy of this series of articles, "Youth, College and Jobs in Alaska" is enclosed for your information. I do hope that you will find the time to read each of the half dozen sections, particularly the last one beginning on page 20 entitled "Quality Education for All at Lowest Possible Cost". I am sending along also a copy of our most recent catalogue, a section of the Daily News Miner Progress Edition dealing with the University, and an unpublished article from the Association of State Universities and Land-Grant Colleges, "Community Branches of State Universities".

Mr. William Scott

-2-

June 1, 1965

These materials provide information that will be helpful in discussions of the Citizens Advisory Group.

I do hope that it will be possible for you to accept appointment to the Citizens Advisory Group. Your good counsel on the critical matter of adequate public higher education in the Greater Anchorage area would be of very great service to your University and your community.

Tentatively, the first meeting is being arranged for Thursday, evening, July 8, with the exact time and place to be announced later.

Sincerely yours,

William R. Wood
President

WRW/rb
enc.

THE PRECEDING DOCUMENT(S) MAY NOT FILM
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ORIGINAL.

STATE OF ALASKA
THE LEGISLATURE
LEGISLATIVE AFFAIRS AGENCY

*Re Community Colleges
Act*

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99501

November 12, 1971

Dr. William R. Wood, President
University of Alaska
College, Alaska 99701

Dear President Wood:

Would you, or a member of your staff, be kind enough to forward to this office a copy of the Regents standing order, rule or policy concerning the creation of, appointment to, powers and duties of the local advisory boards to the community colleges.

A member of the Legislature has requested information, and we find no statutory material governing their formation and operation (AS 14.40).

We would appreciate your assistance in this regard.

Very truly yours,

Stuart C. Hall
Legislative Counsel

SCH:lmk

February 4, 1975

Citizen's Advisory Board
University of Alaska
Northwest Extension Center
Box 400
Nome, Alaska 99762

Honorable Frank Ferguson
Alaska State Senate
Juneau, Alaska 99801

Dear Senator Ferguson:

Our Citizen's Advisory Board and most organizations and persons in our area know about your legislative efforts to bring adult, vocational, and post-secondary education to Northwest Alaska. We praise your past efforts and should like to encourage you to press forward.

Our Advisory Board has been working hard on a feasibility study to determine whether a community college should be established in Nome. Our data shows that we not only need one, but should have one. And we should like very much for you to articulate our needs to the State Senate.

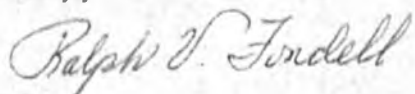
Enclosed you will find a summary of the activities in our area to establish a community college in Nome. Also for your review we are enclosing copies of the proposed budget through FY 78, the original bond issue proposing a community college here, a piece of legislation you proposed last session, and a resolution of the Nome City Council.

We have widespread endorsements from various business groups and from civic and fraternal organizations. These will appear in the final draft of the feasibility report of which, when complete, we shall send you a copy.

Right now we feel an urgency to inform you about our activities and needs because as you doubtlessly know, legislative sessions can be short indeed when you are trying to pass legislation.

We hope you will work for us in establishing a community college in Nome. If our Advisory Board can be of any assistance to you, please call upon us.

Sincerely,



Ralph V. Fondell
Chairman, Advisory Board

cc: President Dr. Robert W. Hiatt, University of Alaska
Provost Mr. Earl H. Beistline, University of Alaska

enclosure

RVF:cac

Summary of Activity to Establish a
Community College in Nome

For many years in Nome individuals, business, and civic and fraternal organizations have expressed among themselves and to University and State officials their desire to establish a local community college. In 1970 an advisory board was formed with the intention of making this desire a reality. The Board met with University President Dr. Wood on September 29, 1970. This date, then, marked the beginning of an organized, concerted effort to establish a community college in Nome.

Since that time the Board has changed many of its members. Some moved away from Nome, some resigned because of other commitments, and still others resigned because they believed that most of their ideas and efforts were either frustrated or ignored by authorities on the Fairbanks campus. Nonetheless the Board and all organizations in Nome worked to get out voters in 1972 to vote for a bond issue allotting \$350,000 for the construction of a community college building in Nome. The issue passed and the result is the Northwest Extension Center, a 50 x 50 structure which because of its small size and highly questionable design, is difficult to use as an educational facility.

The University and the contractor signed an agreement of beneficial occupancy, and the building became occupied September 30, 1974. The contractor had not fulfilled the contract to complete his work by September 30, the chief stipulation that the Advisory Board had placed on its approval of the bid and the architectural plans. The Advisory Board was dismayed that its stipulation had not been met, nor was the Board consulted before the beneficial occupancy agreement was signed. This action of the University was what many members of the Advisory Board had come to expect from the University when decisions were made: the University made the decisions and the Advisory Board was ignored.

It was further dismayed when it learned that the facility and operation in Nome is an extension center and not a community college as designated in the wording of the bond issue and the resolutions of the Nome City Council and various other civic and fraternal groups.

Despite many frustrations the Advisory Board, many civic and fraternal organizations, and many individual citizens of Nome and surrounding villages are still determined to establish a community college in Nome. It is believed that the college should have a great deal of autonomy in meeting the educational needs of Northwest Alaska.

It is further believed that the community college should be structured for young and old alike. Education is a life-long process, and to conceive programs focusing on traditional, college-age youth is to miss the flexible role of progressive community colleges throughout our nation and to deny adult citizens their educacional rights to acquire skills and pursue knowledge.

PROPOSITION NO. 4

(CH. 177 SLA 1972)

**UNIVERSITY OF ALASKA
CONSTRUCTION BONDS**

\$10,000,000

Shall the State of Alaska issue its general obligation bonds in the principal amount of not more than \$10,000,000 for the purpose of paying the cost of capital improvements for the University of Alaska?

BONDS YES

BONDS NO

EXPLANATION

Specific uses of funds from this \$10,000,000 bond issue, if approved, have been designated by the Board of Regents of the University of Alaska.

\$5,000,000—Northern Region: University Campus, Fairbanks, including \$100,000 for completion of a concert hall, \$1,000,000 for upgrading of utilities and renovation of an existing dormitory, \$2.5 million for construction of an addition to the Biological Sciences Building, \$1,000,000 for student housing.

\$10,000,000 — Southcentral Region: At Kenai Peninsula, Kodiak and Adak, \$1.5 million; at Anchorage, senior college academic building, \$4.25 million.

\$2,000,000 — Southeastern Region: At Juneau, purchase of land on Gastineau Channel, \$550,000 and construction of a vocational-technical building \$1.35 million.

\$1,000,000 — Extension Centers: \$1 million is to be spent in extension centers in the following manner: At Bethel, for Kuskokwim Community College, a building, \$250,000; at Nome, for Northwest Community College, \$350,000; at Sitka, for Sitka Community College, \$400,000.

PROPOSED BUDGET NOME COMMUNITY COLLEGE - FY 1976

EXPENSES:

Salaries (Including Benefits)	<u>\$175,000</u>
Director @ \$30,000	\$ 30,000
Instructional Staff (5 full-time others part-time)	\$120,000
Administrative 1 @ \$15,000	\$ 15,000
Janitorial and other part-time	\$ 10,000
 Travel (Including Moving Expenses)	 <u>\$ 35,000</u>
Supplies (Instruction & Administrative)	<u>\$ 25,000</u>
Services & Utilities	<u>\$ 25,000</u>
Other (Miscellaneous)	<u>\$ 5,000</u>
Equipment	<u>\$ 10,000</u>
TOTAL	<u>\$275,000</u>

PROJECTED INCOME:

Tuition	<u>\$ 40,000</u>
Supplies Purchased	<u>\$ 15,000</u>
Grants/Matching Funds	<u>\$ 30,000</u>
TOTAL	<u>\$ 85,000</u>

State Provided \$190,000

The \$190,000 requested from the University will probably be over what is actually needed.
~~110,000~~
 74,000

If a sharp, hardworking director; familiar with obtaining educational grants and funding is hired, probably 80% of our total funding can be provided by other sources.

Some flexibility in the salary figures must be anticipated; however, the overall figure of \$175,000 should be close.

When the Community College gets moving - the budget for FY-77 should be about \$425,000. Broken down as follows:

FY-77 BUDGET

Salaries	\$275,000
Travel	\$ 50,000

Page 2

Supplies'	\$ 40,000
Services & Utilities	\$ 35,000
Other	\$ 5,000
Equipment	\$ 20,000

Projecting on from here an expanded budget for FY-78 should be about \$650,000, for by this time an expensive group of traveling courses should be developed for the outlying communities in the Nome area. The presentation of these courses will of course entail much increased travel and salary expenses. To give any kind of detailed breakdown would not/could not be accurate enough to be of any worthwhile use.