

SB

654 AM

"An Act relating to statewide coordination, development, and planning for the delivery of social services."

# COMMITTEE REPORT

5/15/76

HOUSE

FINANCE

Mr. Speaker:

Date

May

The Committee on HEALTH, EDUCATION & SOCIAL SERVICES has had

SB 654 am

under consideration. A Majority of the members of the Committee

( ) recommends it DO PASS

( ) recommends it DO NOT PASS

( ) recommends it DO PASS WITH ATTACHED AMENDMENT(S)

( ) recommends it BE REPLACED WITH CS FOR \_\_\_\_\_ AND THAT  
CS FOR \_\_\_\_\_ DO PASS

( ) "and" recommends it BE REFERRED TO THE \_\_\_\_\_  
COMMITTEE

( ) reports it back WITHOUT RECOMMENDATION

( ) "other"

Members signing the Majority report:

<u>[Signature]</u>	<u>[Signature]</u>	_____
<u>[Signature]</u>	<u>[Signature]</u>	_____
<u>[Signature]</u>	<u>[Signature]</u>	_____
_____	_____	_____

Members NOT concurring in the Majority report:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

[Signature] Chairman



# Alaska State Legislature House

JUNEAU ALASKA

## LETTER OF INTENT

It is the intent of the House HESS Committee that SB 654 am give the Department of Health and Social Services the flexibility to have the public hearings and meetings within the first half of the fiscal year, rather than in the first quarter. The Committee feels that the time restraint would not allow the Dept. to prepare, recruit, select and train staff.



JUNEAU ALASKA

# Alaska State Legislature

## House

HOUSE HESS COMMITTEE MEETING

MAY 18, 1976

Present: Beirne      Ostrosky    Sullivan  
         Parr         Swanson

Testifying:    Lois Jund, Dept. H&SS  
                 Sharon Osborne, Planner for Dept. H&SS  
]                Gary Sheridan, Program Coordinator, Dept. H&SS  
                 Sam Granato, Dept.

SB 654 am - statewide coordination, development and planning for delivery of services

Gary Sheridan, stated need for this kind of study.

Committee feels the dept. already does this, however Gary says no, that they don't have the staff to do this. Also curious as to how much money now being spent in the dept. for planning grants.

Committee concerned over 200,000 in fiscal note for contractual services. Dept. feels that they cannot get the amount of staff on board to provide the study so will have to contract out, which is much more expensive.

Sam Granato, reinforced the need for this kind of study.

Committee, still feels other groups are doing similar studies in their own areas, such as task force groups etc.

Lois Jund, says two ~~new~~ positions now in health planning, however none for overall planning of social services. Also states that it would take them quite awhile to gear up for this and especially the public hearings, bill gives them no latitude must have public hearings in first quarter.

Committee decides to have a letter of intent go along with the bill stating that they would like the dept. to have the flexibility to have public hearings in the first half of the year.

Committee decided to move bill out with individual recommendations.

Position Paper

on

Senate Bill 654

"An Act relating to statewide coordination, development, and planning for the delivery of social services."

The Bill provides for expansion of social service planning, presently required of the department for use of federal funds available under Title XX, Social Security Act, to encompass the full range of social service needs and services in the State, including services of other public agencies and private agencies. The bill further requires that a State Plan for social services be submitted annually to the legislature, describing analyzed needs; identifying existing and needed services, providing certain information about each service; and proposing an annual implementation plan for social services, including a prioritization, a description of service delivery, an analysis of costs, and any recommended statute changes required. Public meetings are to be conducted to gather information and receive testimony and public hearings are to be held for review of the proposed Plan.

The Bill, as proposed, is not basically inconsistent with planning presently required on a more limited scale in relation to use of federal Title XX, SSA, funds; the more comprehensive approach described in the Bill, however, has significant cost implications and raises certain questions, as follows:

1. The goals established in Sec. 47.70.010 of the Bill are consistent with those which are presently proposed as National Goals under Title XX, SSA. When and if National goals or statutes change, affecting use of federal funds, will it be necessary to amend the statute? This is also reflected in 47.70.020 (b) which specifically mentions Title XX, SSA.

2. Public meetings required under Sec. 47.70.030 shall be held in the first quarter of each fiscal year. Should the Bill become law, there will be insufficient time for the department to recruit, select and train staff, and prepare for public meetings within the first quarter of FY77. Because of the importance of establishing a strong, well-documented first Plan, it would seem advisable to allow sufficient lead time to ensure that the public meetings are an effective instrument for planning. It is proposed, therefore, that a subsection be added to this section providing that the public meetings to be held for the first fiscal year after passage, be held within the first half of the fiscal year.

3. The definition of "social services", as proposed, encompasses a wide range of activities, including both those

under the administration of the department and those administered by other agencies of the State. In addition, provisions of Sec. 47.70.020 (a) (3) extend the definition to include activities of "local governments, nonprofit and charitable organizations, and profit corporations and partnerships..." This would require the department to become the planning body re: social services, for the entire state, both the public and private sectors. While such consolidation of planning can be argued favorably, the full cooperation of other departments, agencies, and offices will be required, and without proper financial support and staffing, the undertaking will fail to achieve its potential.

While the department supports the concept proposed in the Bill, the cost of implementation would exceed the budget for the department as proposed by the Governor.

Recommended By: *[Signature]* 3/2/76  
(Director) (Date)

Approved By: *[Signature]* 3/2/76  
(Commissioner) (Date)

Comments by Governor's Office:

By: \_\_\_\_\_ (Date)

# SOCIAL SERVICES PLANNING BILL

SB 654

## STATE PLAN

PREPARATION OF THE STATE PLAN WOULD REQUIRE THE FOLLOWING ACTIONS:

- A. IDENTIFICATION OF THE SOCIAL SERVICES NEEDS IN EACH COMMUNITY IN ALASKA
- B. PUBLIC HEARINGS TO OBTAIN INFORMATION FROM EACH COMMUNITY AS TO WHICH SERVICES THEY DEFINE AS THEIR PRIORITY NEEDS.
- C. ANALYSIS OF THE PRECEDING TWO POINTS AND PREPARATION OF A PLAN FOR THE DELIVERY OF SERVICES BASED ON THESE IDENTIFIED AND PRIORITIZED NEEDS.
- D. PUBLIC HEARINGS TO OBTAIN COMMENTS ON WHETHER THE PROPOSED STATE PLAN REFLECTS THE COMMUNITIES' DEMANDS.
- E. REFINEMENT AND PRESENTATION OF THE STATE PLAN TO THE LEGISLATURE INCLUDING:
  1. THE PRIORITIZED LISTING OF SERVICES TO BE DELIVERED BASED ON AVAILABLE STATE AND FEDERAL FUNDING.
  2. THE PRIORITIZED LISTING OF SERVICES IDENTIFIED AS NEEDED BUT UNAVAILABLE DUE TO INSUFFICIENT FUNDING RESOURCES.

SENATE BILL NO. 654

PROPOSED TIMELINE FOR PREPARATION OF  
STATE PLAN, BUDGET AND COMMENTARY FROM PUBLIC TO LEGISLATURE

July - September

Public Meetings to Prepare State Plan  
for Following Fiscal Year

Each fiscal year, department shall hold public meetings in each region for purpose of gathering information and testimony on availability and need of Social Services. Public notices shall be published in local newspapers to inform citizens of meeting time and place.

July - September

Formulation of State Needs Analysis

The department would be required to annually inventory and assess requirements of state in Social Services area. Input may be from any number of sources including public meetings held throughout the state.

By 3rd Week in  
October

Proposed State Plan for Following Fiscal  
Year Released to Public and Legislature

Department shall prepare proposed state plan based on public input and needs analysis.

3rd Week in October  
to  
3rd Week in January

Public Input Hearing

Public hearings shall be held for purposes of obtaining comment on state plan.

By 3rd Week in  
January

Submission of State Plan, Budget and  
Commentary From Public to Legislature

Department shall submit state plan and supporting commentary to legislature. Budget shall be submitted for proposed expenditures in conformity with state plan. Also, department shall submit budget and analysis of those prioritized needs which were addressed in needs analysis or hearings but not included in published state plan as a result of fiscal or legal constraints.

The Legislature of the State of Alaska  
FISCAL NOTE

Second Session - Ninth Legislature

-REVISED-

I. REQUEST

Bill No. Senate Bill 654

Title: "An Act Relating to Statewide Coordination, Development, and Planning for the  
Requested by: Delivery of Social Services

Return Date Requested: \_\_\_\_\_

Agency: Department of Health & Social Services Program: Div. of Social Services

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Administration and Support

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES			65.0			
200 TRAVEL			2.5			
300 CONTRACTUAL			200.5			
400 COMMODITIES			1.5			
500 EQUIPMENT			2.4			
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL			271.9			

B. FUNDING: (Thousands of dollars)

GENERAL FUND			271.9			
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	3 /	/	/	/
MAN MONTHS (P./T.)	/	/	36 /	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Personal Services include 1 Chief Planner, 1 Statistical Analyst, 1 Clerk-Typist; Contractual represents expectation of contracting during FY 77 for a major portion of the needs analysis and public meetings.

IV. ATTACHMENTS

V. DATE: 3-4-76

PREPARED BY: [Signature]

Sam J. Granato

Director, Division of Social Service

Original: Legislative Finance  
cc: Budget and Management  
Prime Sponsor (First Legislator Named)  
Reviewed by Financial Management

[Signature]  
Eugene A. Smith, H&SS Finance Officer