

HPB

6188

"An Act providing for the issuance of general obligation bonds in the amount of \$30,000,000 for the purpose of paying the cost of constructing and remodeling of correctional facilities; and providing for an effective date."

COMMITTEE REPORT

1/19/76

HOUSE

FINANCE

Mr. Speaker:

Date April 2, 1976

The Committee on HESS has had HB 618

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>Susan Sullivan</u>	<u>Robert</u>	<u>John</u>
<u>Tom Beck</u>	<u>Bob</u>	<u>Bill</u>
<u>John</u>	<u>Bob</u>	<u>Bill</u>
<u>John</u>	<u>Bob</u>	<u>Bill</u>

Members NOT concurring in the Majority report:

_____ recommends: _____

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

Susan Sullivan Chairman

"An Act providing for the issuance of general obligation bonds in the amount of \$3,000,000 for the purpose of paying the cost of constructing and remodeling of correctional facilities; and providing for an effective date."

COMMITTEE REPORT

HOUSE

4/9/76

FIN

Mr. Speaker:

Date April 9 1976

The Committee on HESS has had HB 518

under consideration. A Majority of the members of the Committee

() recommends it DO PASS

() recommends it DO NOT PASS

() recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR Hess AND THAT
CS FOR HB 518 DO PASS

() "and" recommends it BE REFERRED TO THE _____
COMMITTEE

() reports it back WITHOUT RECOMMENDATION

() "other"

Members signing the Majority report:

<u>[Signature]</u>	_____	_____
<u>[Signature]</u>	_____	_____
<u>[Signature]</u>	_____	_____
<u>[Signature]</u>	_____	_____

Members NOT concurring in the Majority report:

_____ recommends:
 _____ recommends:
 _____ recommends:
 _____ recommends:
 _____ recommends:

[Signature] Chairman



JUNEAU ALASKA

Alaska State Legislature House

HOUSE HESS COMMITTEE MEETING

FEB. 9, 1976

Present: Osterback Parr
Hackney Sullivan
Ose

Testifying: Comm. Williamson, Health & Social Services
Director Huston, D.O. C.
Mr. Mitchell, D.O.C.

HB 618 Bond Obligation for Correctional Facilities Gov.

Committee questioned all testifying regarding the sq. footage of the project in Anchorage, for short term detention center.

Explanation given of functions of each area by Mitchell.

Parr: What about the 1980 projected completion date for facilities?

Williamson: Pre sentence det. center in Anch. is first priority, but strong need for new facility in Ketchikan present facility in deplorable situation.

Parr: Understand that the population in facility in Ketchikan is very small.

Mitchell gave figures for average daily inmate population in facility.

Susan Sullivan - adjourn meeting until future date because Susan & Williamson had to attend meeting on Glenmore.

March 12, 1976

DIVISION OF CORRECTIONS, RECOMMENDED ALTERNATIVE USE OF PROPOSED
CAPITAL CONSTRUCTION FUNDS IN H.B. 618

Remove juvenile and female offenders from the Juneau Correctional Center by constructing a separate detention facility in Juneau. The Juneau Correctional Center has recently been designated as the State's maximum security facility. As such its continued use for juvenile detention is undesirable.

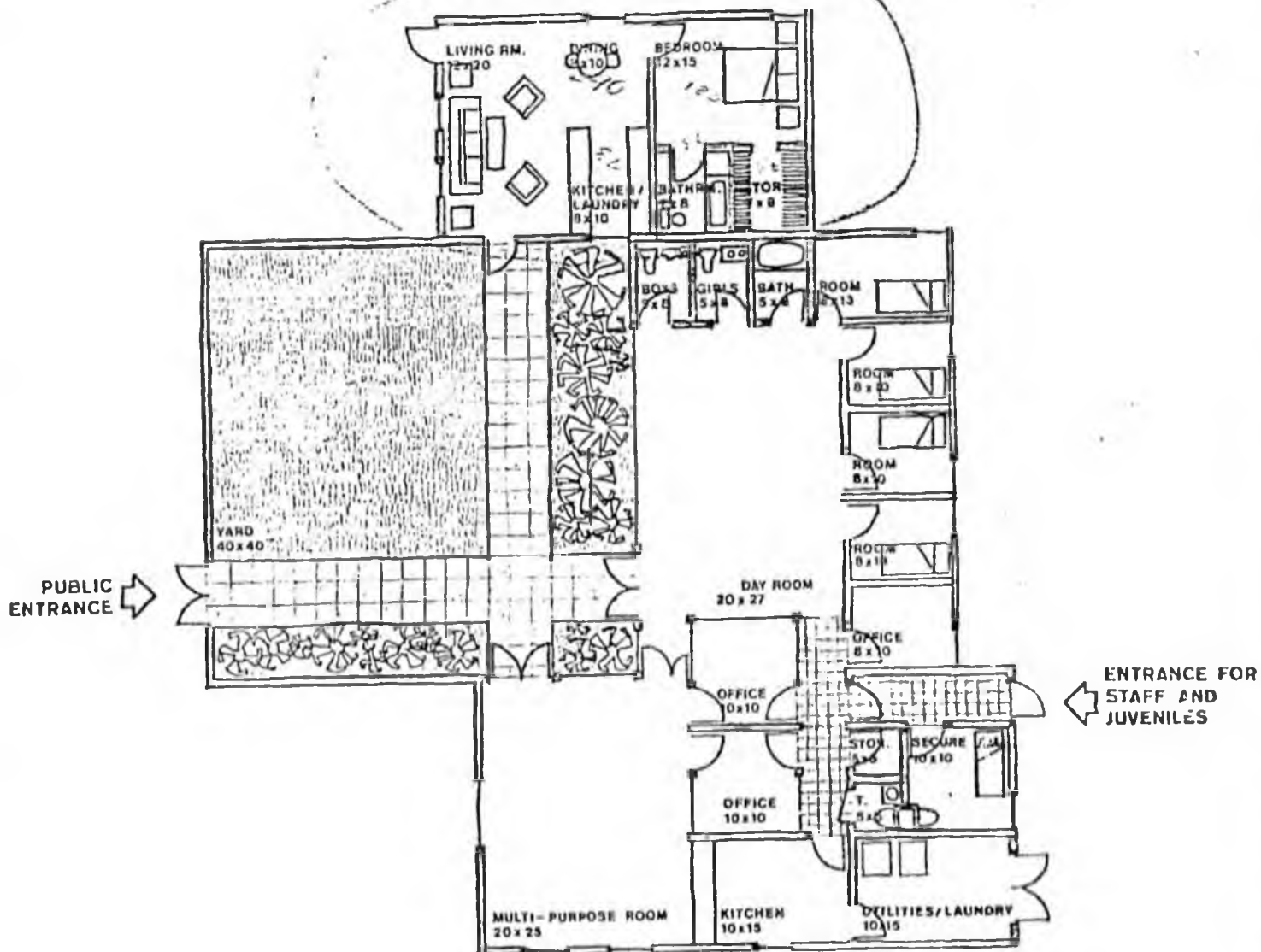
Remodel the existing detention facility in Ketchikan for the exclusive use of juveniles once the new adult facility in that community is constructed.

Transfer the funds currently proposed for the construction of new juvenile facilities in Ketchikan to Juneau. The amount of this transfer would be \$797,400.00.

This proposal will provide juvenile resources to both communities with the same capital construction dollars.

The new juvenile facility for Juneau will create an annual operating cost of \$100,000.00 for the addition of four staff.

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ADULT FEMALE QUARTERS WITH
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TOTAL SQ FT = 3230

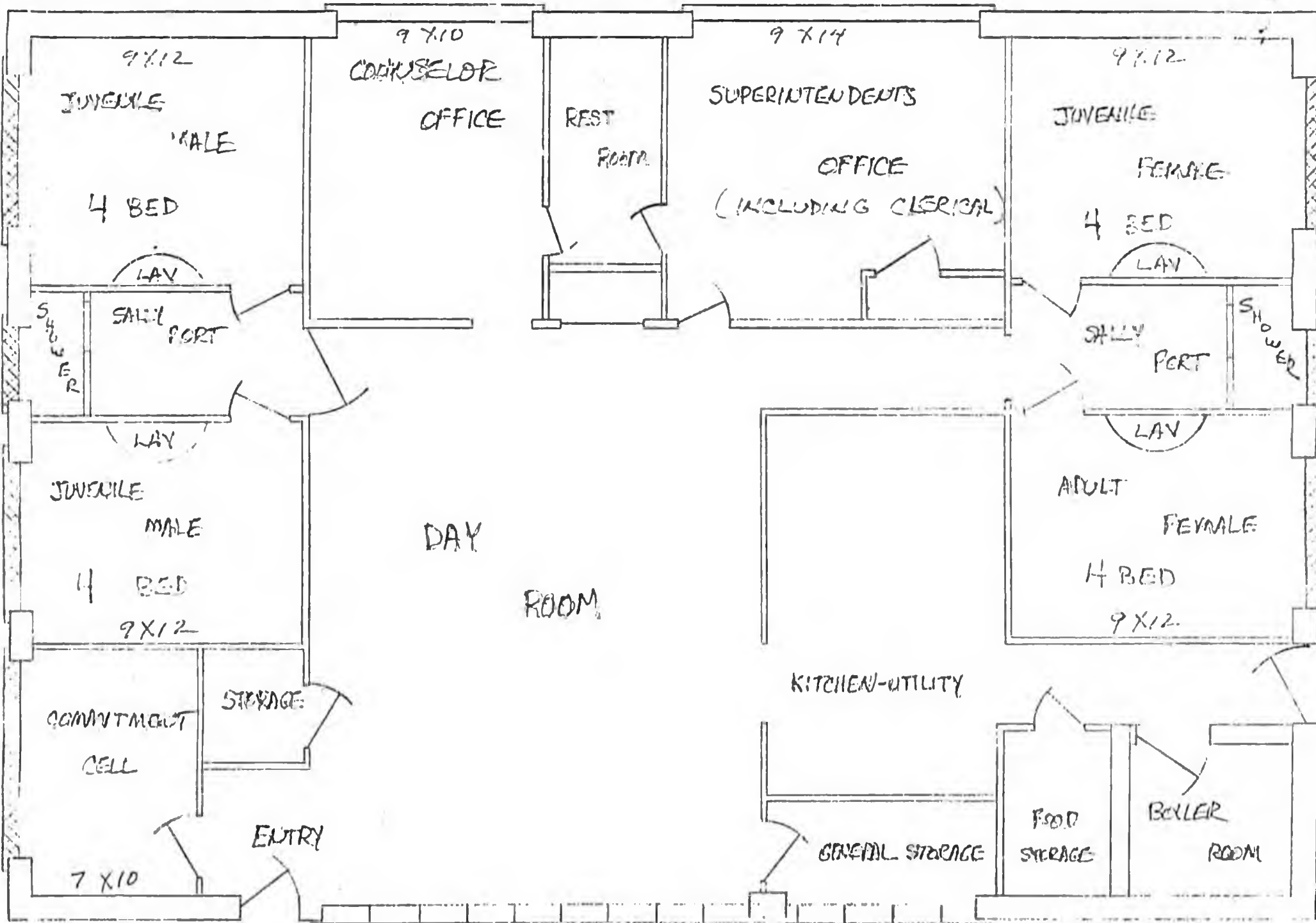
JUVENILE DETENTION CENTER
KETCHIKAN, ALASKA

CCC/HOK

DECEMBER 1974
SCALE 1/16" = 1'-0"

ONE FLOOR - FLAT ROOF
CONCRETE BLOCK CONSTRUCTION

← 55' →



Scale 3/16" = 1'

STATE DETENTION KETCHIKAN HOME



Alaska State Legislature

House

HOUSE HESS COMMITTEE MEETING

MARCH 10, 1976

EVENING

Present: Beirne Ostrosky Parr
 Ose Ostroback Hackney
 Swanson Sullivan

Testifying: Bob Cole, Office of Alcoholism
 Barbara Wolstad, concerned citizen
 Bill Houston, Corrections
 Ed Mitchell, Corrections

HB 618 Bonds for Correctional Institutes - Gov.

Houston & Mitchell, discussion centered around the proposed building for Ketchikan. Stating the need for it. About 20 to 22 prisoners on the average. About 45% of these are pre-sentence.

Committee - very concerned about the construction costs, \$4.5 million for only 22 prisoners. Long discussion on cost per sq. foot. Also discussed possibility of flying them to Juneau to use Lemon Creek. Not very feasible.

Parr would like to change the amounts for facilities listed. Feels there should be other priorities.

Barbara Wolstad - spoke as a citizen of Juneau concerning the increase in juvenile delinquency 80% over the past year in the area. Also about the lack of a facility for young people. Now housed in Lemon Creek, according to state law they should be separate from criminals.

Committee understand the need. More discussion around the possibility of altering some of the funds in this bond package. Swanson make proposal to have another bill drafted to speak to the juvenile needs.

Committee decided to postpone any action on the bill for one week, yes 5

HB 745 - Alcohol Detox Center - Pt. Woronzof Hess

Bob Cole & Eric Lee - The office of alcoholism presented their position paper. They are for the center although realize the \$ is not in the Gov. budget.

Discussion by the committee concerning the need, also who will then own the building if the state pays to have it completed. What the program is doing and how effective it is.

Decided to get more testimony on this regarding the rate of returnees etc.



Alaska State Legislature

House

JUNEAU ALASKA

HOUSE HESS COMMITTEE MEETINGS

MARCH 30, 1976

Present: Ostrosky Davis Ose Osterback
Sullivan Parr Swanson Beirne

Testifying: Maria Hernandez Peck, Soc. Worker, Juneau
Judge Stewart, self
Lois Jund, Bill Huston, Ed Mitchell, Div. of Corrections

HB 618 - GOB, Correctional Facilities - Gov.

Terry Gardner, stated position of the interest groups in Ketchikan. They do not feel they want another facility at this time, they think what is needed is community based alternative programs for juveniles and adults. Possibly remodeling of the childrens home for juveniles.

Committee wanted to know exactly how much \$ Ketchikan would like to do what ever it is they want? Terry had no idea. Swanson suggested dept of Public come up with figures on what Ketchikan relly wants.

Judge Stewart - asked to speak on juvenile issues in Juneau and Ketchikan. Agree with Terry, there has to be a thorough needs assessment before they start building anything. Need to establish a decent program first and then build to suit it. Right now there are agencies doing planning, Criminal Justice is establishing a juvenile board, L.E.A.A. has a juvenile justice planner, better to coordinate with them than to start building. Plan...

Judge Stewart recommends that for the present time they buy an old house, remodel it, have a couple run it and use it for emergency shelter as well as temporary shelter for young people in trouble. This would not be a treatment facility. Only temp. shelter.

Vivian Lovas- concerned citizen, would also like to see an alternative program for the young people.

Ramona Kelley - had a committee on corrections during the interim, and feels that this bill does not speak to the need for temp. housing which many youngsters need. That includes kids whose parents cannot or will not provide housing for them. Also recommends that the regulations of Dept. be completely revamped, some much too stringest for the rural areas of Alaska.

Lois Jund - H&SS Dep. Commissioner, they are now in the process of setting up 10 task for ce groups to review all the licensing for placement facilities. Presents alternative plan to the Ketchikan proposal, each member given a copy. This is mainly for remodeling of the present facility and then some money can be spent in Juneau for the teen problem.

Houston-Defends depts. position on the Ketchikan problem, Many of the people who are now stating they do not want a facility, worked on the task force to draw up these recommendations.

Meeting adjourned without any motion on the bill, more work needs to be done.



JUNEAU ALASKA

Alaska State Legislature
House

File
HB 6/8

LETTER OF INTENT

It is the intent of the Health, Education and Social Services Committee that before implementing the bond issues authorizing construction of new facilities, the Department must meet with the respective communities to develop mutually acceptable plan for program and physical structures.

It is also the intent of the Committee, that the money apportioned to Juneau for correctional facilities be distributed as follows:

Juvenile facilities	\$797,400
Adult facilities	3,702,600

Susan Sullivan
Chairperson
Health, Education &
Social Services



JUNEAU ALASKA

Alaska State Legislature
House

April 7, 1976

Bill
6/8

Rep. Hugh Malone
Chairperson
House Finance Committee

Dear Hugh:

It was the intentions of the Houses, Health, Education & Social Services Committee that the appropriations for correctional facilities in Juneau be divided as follows:

Juvenile facilities	\$797,400
Correctional Center	3,702,600

These figures should be revised in CSFB 618, GOB for Correctional Facilities.

Sincerely

Susan Sullivan
Chairperson
Health, Education &
Social Services

SS:slm



Superior Court

State of Alaska

FIRST JUDICIAL DISTRICT
415 MAIN STREET, ROOM 402
KETCHIKAN, ALASKA 99901

Chambers of
THOMAS E. SCHULZ, Judge

March 26, 1976

Hon. Terry Gardiner
Chairman, House Judiciary Committee
Pouch V
Juneau, Alaska 99801

Dear Representative Gardiner:

I received a call some time ago from your assistant requesting some information on traffic through the detention facility here in Ketchikan. Enclosed with the letter you will find a copy of a report that I got from Walt Jones, Chief, Probation/Parole Services in the Division of Corrections regarding statewide activity. Also enclosed is a statistical summary prepared by Barton Penny, Chief Probation Officer in Ketchikan for the years 1975, 1974 and 1973. Those reports give fairly accurate summary of activity regarding juveniles in Ketchikan and they also cover the use of the detention facility during those years. I am also enclosing a copy of a letter I wrote to Mr. Sam Granato regarding emergency child care for dependent and neglected children as status offenders and a copy of a letter written to Mr. Granato by Marian Swain that compares costs for emergency care as opposed to detention for those types of offenders. I hope that information is of some assistance to you, and if you have any questions regarding it, I would appreciate a phone call or a letter. I will try to respond more quickly in the future, but I found it necessary to block out a substantial amount of time to work on a case I had under advisement and my correspondence suffered accordingly.

I would like to make a couple of comments regarding the jail proposed for Ketchikan. I realize that it is politically expedient these days to speak in terms of a maximum security facility whenever one discusses the needs for a new jail facility in Ketchikan or any other part of the State.

Hon. Terry Gardiner
March 26, 1976
Page 2

There have, of course, been a couple of very unfortunate incidents in the Anchorage area in the past year which do tend to point up some inadequacies in the current program in the Division of Corrections, particularly as it regards security in those cases where security is really necessary. In any event, I am convinced that a review of the information which I am enclosing with this letter which bears particularly on juvenile offenders will indicate to you that a maximum security facility is not necessary for Ketchikan. A review of the kinds of criminal defendants that are being processed to our system on a statewide basis will probably convince you as it has convinced me that a maximum security facility for Alaska is a waste of money. I am convinced that we can continue to handle the offenders that require maximum security detention through a contract with the Federal system much more economically than we could ever hope to do by providing such a facility in the State. The need for such a facility is there, certainly, but the number of offenders that are processed through our courts that require that kind of detention is simply very low, and will continue to be low until our population base increases substantially. The cost per bed for providing such a facility is exorbitant and staffing such a facility is also very expensive.

Given the kind of offender that is handled in the courts in the First District as a general rule, I believe that a medium security facility designed to incorporate a community-based corrections or re-habilitation program would best suit our needs. Such a facility should, of course, provide a minimum number of secure holding cells for those offenders who create problems in the institution or those offenders who require secure custody prior to trial and after sentence, pending transfer to a maximum security institution.

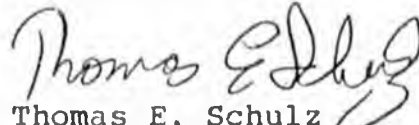
I am equally convinced that we need a new detention facility in Ketchikan provided it is designed with some appreciation of the real world as it exists here. The number of juvenile offenders that are processed through the Superior Court in Ketchikan that require close custody either pending proceedings or after disposition is very few. However, we do need a medium security detention facility to hold those few youngsters who are institutionalized out of the court here, and do require some sort of custody and supervision pending final placement. Again, such a facility should be designed and constructed to provide not only medium security when it is needed, but some sort of evaluation and diagnostic program that can be of some assistance to the court in disposition. We are not infrequently confronted with a situation where a youngster with a proceeding pending in Ketchikan must be sent to some

Hon. Terry Gardiner
March 26, 1976
Page 3

other part of the State because we do not have an appropriate facility here that provides sufficient supervision together with appropriate trained staff to provide this assistance to the court. Thus, we are confronted with the alternative of leaving them in a detention facility here that in essence provides no service and sometimes leaves us in the position of not even being able to send the youngster to school, leaving them out on the street, which is sometimes a poor alternative or sending them off to Anchorage for interim placement. I do not believe that the detention facility here should be constructed on the basis of simply being a maximum security holding facility. One or two, three at most secure cells in such an institution would be more than adequate for our needs in the foreseeable future.

I am quite interested in the plans to construct new correctional facilities in Ketchikan and would be happy to discuss this project with you or your assistant at your convenience.

Very truly yours,


Thomas E. Schulz
Superior Court Judge

TES:ri

Enclosures

March 22, 1976

Honorable Susan Sullivan
Chairwoman
HOUSE COMMITTEE ON HEALTH,
EDUCATION AND SOCIAL SERVICES
Pouch V
Juneau, Alaska 99801

Re: Ketchikan Jail Needs

Dear Representative Sullivan:

We are writing you in regard to the proposed new jail in Ketchikan. The undersigned are individuals who are listed as having been consulted during the preparation of the Ketchikan Corrections Study. We are uncomfortable with the study and encourage the legislature to refrain from funding a facility at this time.

In addition to the projection of space needs, the report's major point was the development of a community-based corrections program for Ketchikan. We are in agreement with the community-based corrections concept, however, we do not feel that the idea has been properly explored in Ketchikan. We feel that the only way a jail or correctional facility can be designed is after there has been an opportunity to put together such a community-based program, and community needs and resources have been identified. Further, the facilities which are suggested in the study do not seem appropriate to the concept of community-based corrections as it is presented in the narrative portion of the study.

It is the feeling of the undersigned that certain matters need to be investigated and certain ideas developed prior to the time we are able to say that Ketchikan is ready to talk about the design of a facility. These questions are as follows:

- 1) The policies of diversion need to be defined, debated and specifically set forth before decisions can be made as to the size and type of facility. For example, the need for a half-way house or work facility and the use of the hospital need exploration. The study implied that community-based correction's results in less people being locked up. If this premise is true (and we believe it to be) the schematic drawings in the study indicate a much larger facility than would be needed.

2) Since the initiation of the study, the use of the detention home has dropped by 2/3 with the elimination of status offenders and this new statistical situation needs to be reflected in the program.

3) The development of a more clearly defined treatment plan needs to be done by establishing the program and correcting it by trial and error until it is functional. As the program is set forth in the study, it is simply not a sophisticated plan. The roles of the agencies which would respond and participate in the community-based correction program need to be defined prior to there being any decisions made as to how these agencies can or would participate.

4) The Alaska State Criminal Justice Planning Agency's proposed Standards and Goals for Criminal Justice has just been published and should be evaluated and understood before any additional funds are spent in the Ketchikan community.

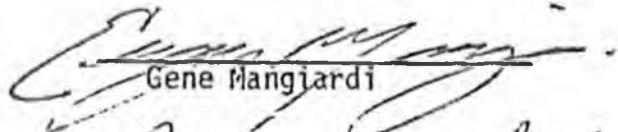
In summary, we note that major national study groups have called for a moratorium on the building of new prisons and this thinking needs to be evaluated.

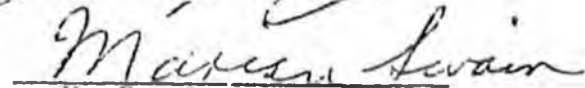
The National Advisory Committee on Criminal Justice Standards and Goals sums up:


"The American correctional system today appears to offer minimum protection for the public and maximum harm to the offender. There is substantial evidence that probation, fines, public service requirements and restitution are less costly than incarceration and consistently produce lower rates of recidivism." and:

"There are compelling reasons to continue the move away from institutions. First, state institutions consume more than three-fourths of all expenditures for corrections while dealing with less than one-third of all offenders. Second, the deterrent potentiality of the prison is grossly exaggerated...Third, prisons heighten offenders' weakness and erode inmates' capacity for responsibility and self-government. Confinement can be even less effective for children and youth."

Sincerely yours,


Gene Mangiardi


Marian Swain


Patricia Coyne

Wende Nelson
Wende Nelson

Richard Whittaker
Richard Whittaker

Stephen Reeve
Stephen Reeve

Jack Osteen
Jack Osteen

cc: Bart Penny
Representative Oral Freeman
Representative Terry Gardner
Senator Robert Ziegler

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF ADMINISTRATION

OFFICE OF THE COMMISSIONER

POUCH C - JUNEAU 99811

March 12, 1976

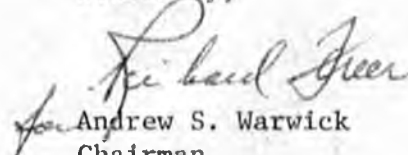
Honorable Susan Sullivan
Chairman, House HESS Committee
Alaska State Legislature
State Capitol - Pouch V
Juneau, Alaska 99811

Dear Representative Sullivan:

Please amend House Bill 618 (Corrections GO Bond Proposal) by adding a new project "(6) Construct Juvenile Detention Facility - Juneau - \$797,400" and decreasing the allocation to the Ketchikan Correctional facility by a like amount. The description of the Ketchikan project (item 2) should be amended by adding the words, "construct or remodel juvenile facility".

The effect of this request is to provide juvenile facilities in both communities.

Sincerely,



Andrew S. Warwick
Chairman
Budget Review Committee

ASW/MS/lw

March 12, 1976

DIVISION OF CORRECTIONS, RECOMMENDED ALTERNATIVE USE OF PROPOSED
CAPITAL CONSTRUCTION FUNDS IN H.B. 618

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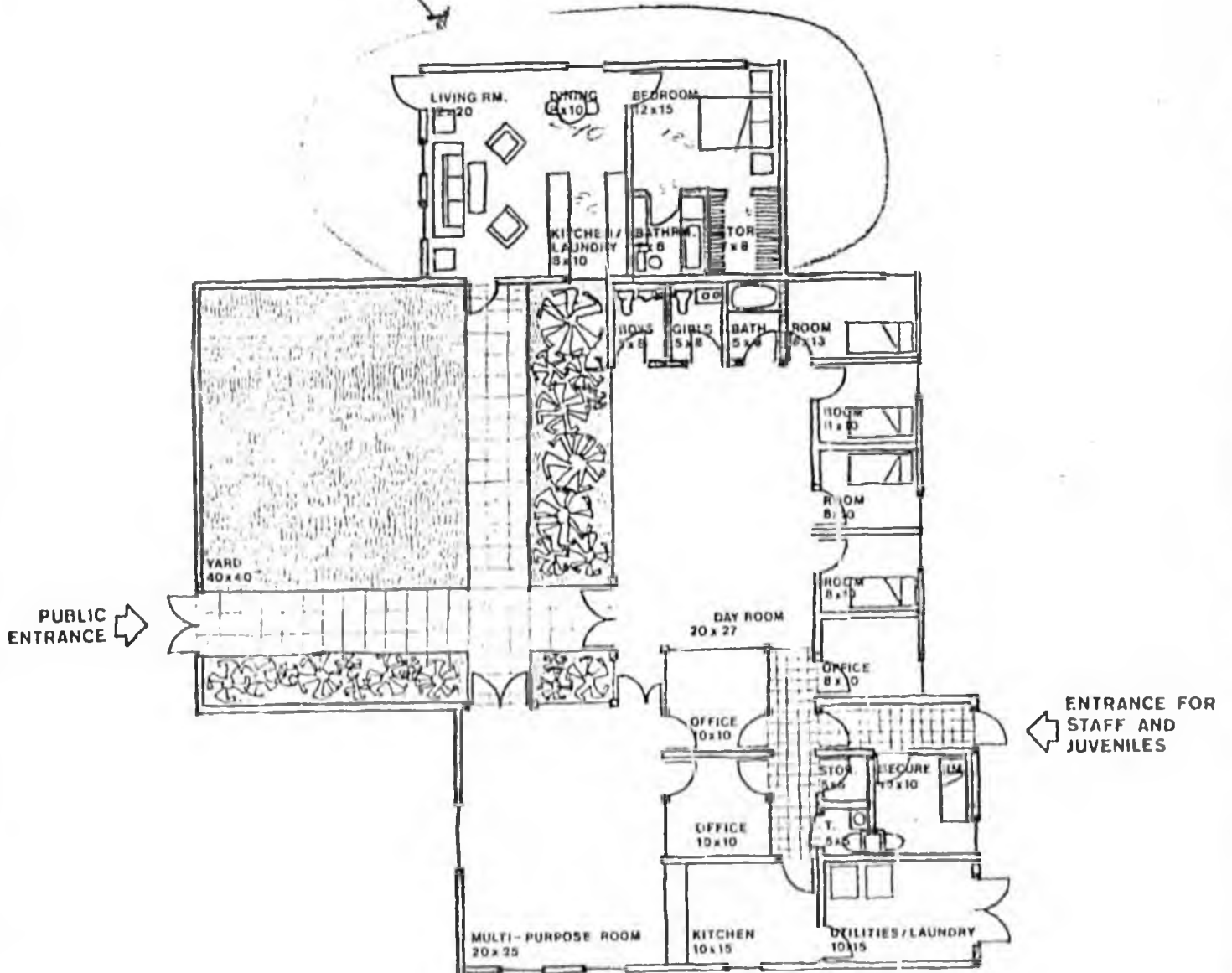
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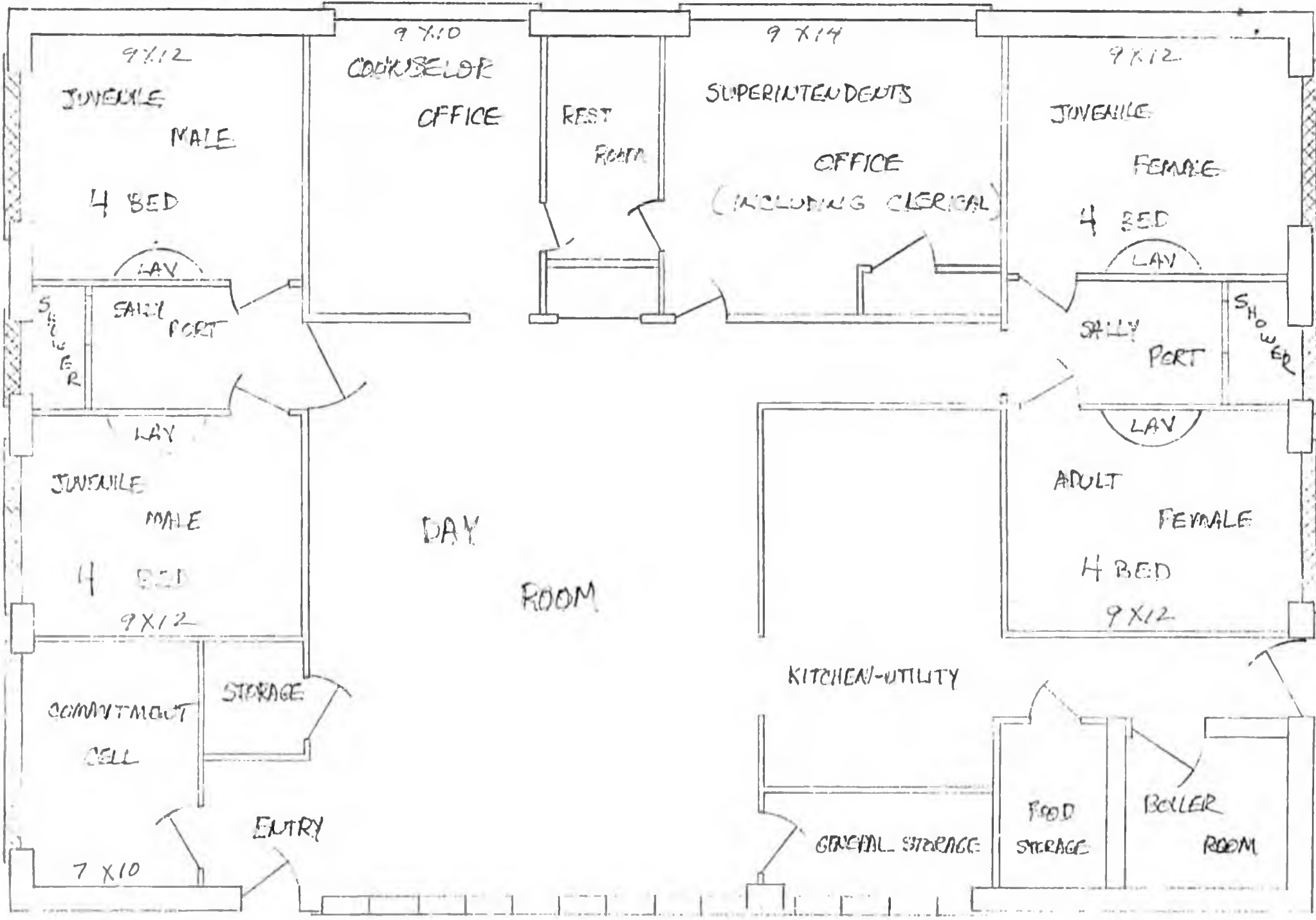
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JUVENILE DETENTION CENTER
 KETCHIKAN, ALASKA

CCC/HOK
 DECEMBER 1974
 SCALE 1/16" = 1'-0"

2000 + SQ FT
ONE FLOOR - FLAT ROOF
CONCRETE BLOCK CONSTRUCTION

← 55' →



Scale 3/16" = 1'

STATE DETENTION KETCHIKAN HOME