

HB

437

COMMITTEE REPORT

4/16/75

HOUSE

FINANCE

Mr. Speaker:

Date 4/22/75

The Committee on HESS has had SSHS 437

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR \_\_\_\_\_ AND THAT

CS FOR \_\_\_\_\_ DO PASS

"and" recommends it BE REFERRED TO THE \_\_\_\_\_

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

[Signature] \_\_\_\_\_  
\_\_\_\_\_  
[Signature] \_\_\_\_\_  
\_\_\_\_\_

Members NOT concurring in the Majority report:

[Signature] recommends: [Handwritten]  
[Signature] recommends: [Handwritten]  
[Signature] recommends: [Handwritten]  
\_\_\_\_\_  
\_\_\_\_\_

[Signature] Chairman



# Alaska State Legislature

## House

JUNEAU ALASKA

HESS COMMITTEE MEETING

April 22, 1975

Members Present:

Beirne            Ostrosky  
Davis            Sullivan  
Ose               Swanson  
Osterback

Chairman Sullivan called the meeting to order at 3:00pm. The First order of business was HB 437.

HB 437

Linda James, Alcoholism Central Agency

Marle Drake hired a teacher for mandatory 7 week class on alcoholism. Requested to do the same thing in other schools, plus requested to put on similar program in drug education. This was a successful program as measured by a number of young people who came to them. The program is 6 months old. \$10,000 is felt to be adequate to maintain and increase magnitude of the program.

Sullivan Move for an amendment to change 10,000 to 15,000 as a sponsor substitute.

Ostrosky Se-onded

Swanson Objection

Chairman SSHB 437 passed the Committee.

Yea           3          

Nay           3          

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HB 387 Ose gave briefing

Mrs. Forcheck (?) Acting Dir. of Family and Children Services

John Steinman Architect for State.

\$63 sq. foot - estimated costs. \$80 sq. foot - bids. Suggested that they go back to Alcantra's original design. A complete report by the structural engineer is forthcoming.

Ose 29 boys currently in Alcantra, Ages 11-15 years old. 30 is the realistic maximum. For the past 6 years the same minor structural stress has remained due to quakes.

Beirne I would like to hear the Commissioner on this and request reports from him, a structural report, and the Child Welfare League Report.

The Bill was held over until more information could be introduced with much dissatisfaction expressed from Mr. Ose and Swanson.

M E M O R A N D U M

TO: Susan Andrews  
EDP Coordinator  
Division of Legislative Finance  
Room 409  
Capitol Building

FROM: Chief Clerk  
House of Representatives

SUBJ: Legislation  
Identification \_\_\_\_\_

Secretary of the Senate

The following information is transmitted for the bill or resolution named above:

1. KEYWORDS - Keywords are important words from the title or from the body of the legislation under which the measure will be listed in the alphabetic index.

*Approp - ~~the~~ Dept of Ed.  
Education - alcohol & drug*

2. STATUTE REFERENCES - List sections of the statutes added, amended, repealed, or repealed and reenacted.

3. DEPARTMENTS - List departments or agencies referred to or principally affected by the legislation.

*Dept of Ed*

First Session - Ninth Legislature

I. REQUEST

Bill No. SSHR 437  
 Title: An Act making a special appropriation to the Dept. of Ed.  
 Requested by: House HESS Committee Date: 5/15/75  
 Return Date Requested: 5/16/75  
 Agency: Education Program: Educational Program Report

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Learner Assistance

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL		1,000				
300 CONTRACTUAL		12,500				
400 COMMODITIES		1,000				
500 EQUIPMENT		500				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>		15,000	-0-	-0-	-0-	-0-

B. FUNDING: (Thousands of dollars)

GENERAL FUND		15,000	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	/	/	/	/
MAN MONTHS (P./T.)	/	/	/	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section 211)

- 200 Travel  
Learner Assistance Section Specialists to assist in conducting workshops 1.0
- 300 Contractual Services  
Professional Services: short-term contracts with experts to conduct workshops 12.5
- 400 Commodities  
Paper & printing 1.0
- 500 Equipment .5

IV. ATTACHMENTS

See S.B. #51

V. DATE: 5/16/75 PREPARED BY: William A. Jones

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

The Legislature of the State of Alaska  
FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. H.B. #437  
 Title: Special Appropriation to the Dept. of Education  
 Requested by: House HESS Committee Date: 4-18-75  
 Return Date Requested: ASAP  
 Agency: Education Program: Educational Program Support

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Learner Assistance

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL		1,000				
300 CONTRACTUAL		7,500				
400 COMMODITIES		1,000				
500 EQUIPMENT		500				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		10,000	-0-	-0-	-0-	-0-

B. FUNDING: (Thousands of dollars)

GENERAL FUND		10,000	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	/	/	/	/
MAN MONTHS (P./T.)	/	/	/	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

200 Travel

Learner Assistance Section Specialists to assist in conducting workshops 1.0

300 Contractual Services

Professional Services: short-term contracts with experts to conduct workshops 7.5

400 Commodities

Paper & printing 1.0

IV. ATTACHMENTS

500 Equipment .5

See S.B. #51

V. DATE: 4/20/75 PREPARED BY: William D. [Signature]

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

# Alcoholism Central Agency

240 MAIN STREET

JUNEAU, ALASKA 99801

LINDA L. JAMES  
Executive Director

(907) 586-6163

(907) 586-6164

## YOUTH ALCOHOL/DRUG EDUCATION PROGRAM

HB 437

Educational presentations are currently being given in an effort to meet the needs of the Juneau Public Schools. Classes are held daily and the Agency is putting forth a major effort to make presentations to all levels of educational institutions, utilizing an alcoholism counselor, films, tapes and literature, the classes focus on disseminating basic information concerning alcohol as a drug. Misconceptions and social attitudes surrounding alcohol are also dealt with in these presentations. The Agency is making daily classes and seminars to each grade in a given school, eventually intending to reach every grade and school in the City and Borough of Juneau.

The current weakness of the present program primarily involves staffing and funding. It is a near-impossible task for one alcoholism counselor to give the 4,500 student population of Juneau the deserving attention to this growing problem of alcoholism and drug abuse. The current budgets of the Education Department of the City and Borough of Juneau do not provide for the funding of a Youth Alcoholism/Drug Education Program. The present program is conducted by the Alcoholism Central Agency in an unselfish interest in the youth of the Juneau community.

With the appropriation of \$15,000.00 to the Education Department of the City and Borough of Juneau for the express purpose of establishing a Youth Alcohol/Drug Education Program through the Alcoholism Central Agency, an Alcoholism Education Program Coordinator, and two (2) Alcoholism Education Specialists could be established to devote full-time instruction and counselling service to the school population, with the goals of (1) providing alcohol and alcoholism information and education, and (2) the reduction of alcohol abuse

among the youth of the Juneau area.

A recent statistical study made of clients attending out-patient treatment at the Alcoholism Central Agency in the age bracket of 15 to 25 years of age shows:

October 1974 .....	58	(approximately 37% over 20 years)
November 1974 .....	60	" " " " " "
December 1974 .....	63	" " " " " "

After the present Youth Alcohol/Drug Program was put into the Juneau Public Schools, the study shows:

January 1975 .....	104	(approximately 15% over age 20)
February 1975 .....	120	" " " " " "

This is a definite indication that the presentations are reaching the students and that they are becoming aware of a problem or possible problem and are seeking help from the Alcoholism Central Agency. It is not unrealistic to estimate that these figures would double, if not triple, with the proposed funding program.

YOUTH ALCOHOL/DRUG EDUCATIONAL PROGRAM

CURRENT STAFFING AND WORK LOAD:

One (1) Alcohol/Drug Counselor - Range 10-A

Number of hours applied to program  
per week .....28

PROPOSED STAFFING AND WORK LOAD:

One (1) Alcohol/Drug Education Coordinator  
Range 13-A

Two (2) Alcohol/Drug Education Specialist  
Range 10-A

Number of hours applied to program  
per week .....110

PROPOSED YOUTH ALCOHOL PROGRAM (Y.A.P.)

- OBJECTIVES: 1. Development of proper attitudes towards the use of alcoholic beverages.
2. Creation of an awareness of the disease of alcoholism and other alcohol problems.

PLAN: A minimum of one individual counseling interview.

Four one and a half hour group sessions.

One follow-up interview involving parents where possible.

METHOD: Direct teaching with emphasis on participation in group discussion. Paper and pencil tests and films will also be used as teaching tools.

CURRICULUM

FIRST CLASS

- I. (a) Evaluation of different beverages
- (b) Alcoholic beverages - different kinds
- (c) What happens when we drink alcohol
- (d) Who drinks alcoholic beverages
- Does Everybody Drink? -
- (e) Why people use alcoholic beverages

SECOND CLASS

- I. (a) Alcoholism - the illness
- (b) Sources and causes of alcoholism
- (c) Who becomes alcoholic, how many
- (d) Progressive nature of illness
- (e) Symptoms of alcoholism - early and late stages
- II. Recovery from Alcoholism
- (a) Presentation from young member of A.A.

THIRD CLASS.

Other Alcohol Problems

- I (a) Drinking and the Law
- (b) Drinking and Driving
- (c) Drinking, Work and Finances
  
- II (a) Film Presentation "What Time is it Now?"
- (b) Discussion on film topic

FOURTH CLASS.

Alternatives to Alcohol

- I (a) Peer Pressure
- (b) Alcohol and Sports
- (c) How to Die - Though Drunk
  
- II Motivation
- (a) For Self, and Others
- (b) Where are You Going?
- (c) Group Discussion

SUMMARY

ALCOHOLISM CENTRAL AGENCY

240 MAIN ST.

JUNEAU, ALASKA 99801

2 DECEMBER 1974

THE ALCOHOLISM CENTRAL AGENCY WILL CONDUCT A WORKSHOP ON DRUGS AT THE MARKE DRAKE JUNIOR HIGH SCHOOL FROM 3 DEC 1974 TO 17 JAN 1975.

- 12/3/74 TO 12/6/74 - MARIJUANA AND HASHISH  
GLUE SNIFFING
- 12/9/74 TO 12/13/74 - BARBITUATES AND DEPRESSANTS
- 12/16/74 TO 12/20/74 - AMPHENTAMINES AND ALL STIMULANTS
- 1/6/75 TO 1/10/75 - NARCOTICS - HEROINE AND MORPHINE
- 1/13/75 TO 1/17/75 - HALLUCINOGENS - LSD AND MescalIN

GUEST SPEAKERS WILL INCLUDE REPRESENTATION FROM THE LAW ENFORCEMENT AGENCIES AND FROM THE OFFICE OF DRUG ABUSE.

# Alcoholism Central Agency

240 MAIN STREET

JUNEAU, ALASKA 99801

LINDA L. JAMES  
Executive Director

(907) 586-6163

(907) 586-6164

17 MARCH 1975

THE ALCOHOLISM CENTRAL AGENCY WILL CONDUCT A WORKSHOP ON DRUGS  
AT THE FLOYD DRYDEN JUNIOR HIGH SCHOOL.

3/18/75 TO 3/19/75

DISCUSSION: MARIJUANA, HASHISH & GLUE SNIFFING

FILMS: MARIJUANA - THE GREAT ESCAPE

MARIJUANA

3/20/75 & 3/24/75

DISCUSSION: BARBITUATES AND DEPRESSANTS

FILMS: HOOKS

DRUGS USE AND ABUSE

3/25/75 & 3/26/75

DISCUSSION: AMPHENTAMINES AND STIMULANTS

FILMS: SPEEDSCENE

GUEST SPEAKER: JUANITA JOHNSON, RN

4/1/75

DISCUSSION: NARCOTICS

GUEST SPEAKERS: BOB BURTON

4/2/75

DISCUSSION: HALLUCINOGENS

GUEST SPEAKER: OFFICER OF THE LAW

April 11, 1975

FROM: Alaska Association of Alcoholism Professionals  
Pouch 6540  
Anchorage, Alaska 99502

RE: Office of Alcoholism Budget 1975-76

Dear Legislator,

The attached copies of: a letter to Governor Hammond, the current fiscal request for the Office of Alcoholism, a copy of The NCA - Alaska Region News, and a recommended budget are for your information. . . and we hope action.

The State Office of Alcoholism has just advised all programs in Alaska that they must submit budget requests for the exact same dollar amount as last year. If this budget situation is effective, many programs may have to close down completely. Others will have to cut services 30 to 40%.

We recognize the tremendous fiscal pressure you bear this year when each special interest group pleads for funds to meet soaring inflation costs. We do ask, however, that you consider some facts and then determine if alcoholism treatment in the state is receiving proper priority.

1. Alcoholism is Alaska's number one health, mental health, corrections and welfare problem.
2. Alaska has the dubious distinction of competing with the District of Columbia for the number one alcoholism problem area in the United States.
3. State general revenue funds requested by the Administration for 1975-76 are only 65% of the general revenue funds which were allocated in 1971 ('71 - \$600,000 - '75 - \$399,000). We (the state) have a smaller commitment to alcoholism today than we did four years ago.
4. The priorities of the current Department of Health and Social Services budget which includes huge increases for Mental Health, Public Health, Corrections and Welfare and actually cut back on direct service programs for alcoholism seem (to say the least) to be unrealistic.

5. Office of Alcoholism programs are contracted to private not-for-profit local agencies which provide services at a lower cost than state operated programs.

These local not-for-profit agencies, however, are not part of the self perpetuating bureaucracy which is involved in the process of Administration budget development.

6. Alcohol causes this disease, and liquor tax revenue to the state was in excess of \$6,000,000 last year. Our budget request asks for 25% of this income to treat and prevent the problem.

We urge you to:

1. Examine the current and recommended fiscal notes.
2. Examine the NCA News article page four which details an existing formulae for distribution to low-cost effective local programs in your district.
3. Check with your local constituents in alcoholism and get their input.
4. Look at the state budget and see where funds might be directed or transferred from less pressing and cost-effective areas to the vitally important program area of alcoholism.
5. Urge your colleagues in the HESS, Finance and Free Conference committees to support the proposed MMAP recommended budget.

Thank you for your attention to our request.

Howard Scaman, Chairman  
Alaska Association of Alcoholism Professionals

HS/mt

CURRENT REQUEST:

	<u>ALLOCATION</u>	<u>APPROP</u>	<u>SOURCES</u> <u>CENTRAL FUND</u>	<u>OTHER</u>
<u>ALCOHOLISM</u>				
Administration & Consultation	230,800			*
Grants to Communities	<u>2,000,000</u>	<u>                    </u>	<u>399,900</u>	<u>1,830.900</u>
Sub Total		2,230,800		

Explanation:

\* "Other" in this request includes

- |              |                                 |
|--------------|---------------------------------|
| 1) 1,327,800 | HEW TITLE VIa & XVI             |
| 2) 200,000   | HEW NIAAAA State Formulae Grant |
| 3) 25,000    | HEW NIAAAA Prevention Grant     |
| 4) 278,100   | Local cash from communities     |

It is to be noted:

1. Actual money available to support local community programs statewide from the state is only \$1,392,600
2. While total Program request is 2,230,800 - an apparent increase of \$10,700 over FY 75 budget of \$2,219,100 - (approximately .05% increase)...
3. The 25,000 Prevention Grant was not included in FY 75 budget - and is part of administration...
4. Actual monies available for programs decreases in this budget request by approximately 1.2%.
5. In light of inflation this fiscal request is a decrease of over 30% at a time when programs are just beginning to reach maturity and produce measurable results.

Governors Budget  
Current Request

Proposed by Alaska Association of Alcoholism Professionals

Recommended Fiscal Request - 1975-1976

	<u>Allocation</u>	<u>Appropriation</u>	<u>Sources</u>	
			<u>General Fund</u>	<u>Other</u>
Alcoholism				
Administration & Consultation	400,000			
Grants to Communities	<u>3,600,000</u>	<u>4,000,000</u>	<u>1,519,100</u>	<u>* 2,480,900</u>

-----  
In this budget "other" includes:

1.	1,327,800	HEW Title IVa & XVI
	200,000	HEW NIAAA State Formulae Grant
	25,000	HEW NIAAA Prevention
	278,100	Local Community Cash
	650,000	HEW NIAAA Pipeline Impact (3 years)
	<u>\$2,480,900</u>	

A \$650,000 NIAAA "pipeline" impact award has been received by the state and approved by the legislature. \$200,000 of this, however, is committed to direct services on the pipeline.

The \$1,519,000 general revenue request is approximately 25% of the state's direct income from liquor taxes.

CURRENT REQUEST:

	<u>ALLOCATION</u>	<u>APPROP</u>	<u>CENTRAL FUND</u>	<u>SOURCES</u> <u>OTHER</u>
<u>ALCOHOLISM</u>				
Administration & Consultation	230,800			*
Grants to Communities	<u>2,000,000</u>			
Sub Total		2,230,800	<u>399,900</u>	<u>1,830.900</u>

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Administration & Consultation	400,000				
Grants to Communities	<u>3,600,000</u>			*	
		<u>4,000,000</u>	=	<u>1,519,100</u>	<u>2,480,900</u>

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Thank you for your attention to our request.

Howard Scaman, Chairman  
Alaska Association of Alcoholism Professionals

HS/mt