

HB-181

2/19/75

COMMITTEE REPORT

FINANCE

HOUSE

Mr. Speaker:

HEALTH, EDUCATION
&
SOCIAL SERVICES

Date May 2, 1975

The Committee on SOCIAL SERVICES has had HB 181

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT
CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____
COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

Susan Sullivan Do Pass

John Harbison

Robert ...

Members NOT concurring in the Majority report:

John Harbison recommends: DO NOT PASS
Robert ... recommends: Do not pass

_____ recommends:

Susan Sullivan Chairman



Alaska State Legislature

House

JUNEAU ALASKA

HESS COMMITTEE MEETING

May 2, 1975

Members Present:

Beirne Swanson
Hackney Sullivan
Osterback
Ostrosky

Chairman called the meeting to order at 3:15pm. The first order of business was SB 140.

SB 140

Susan Gordan - Alaska Youth Advocates

The intent of this legislation is to put the Federal requirement into the Alaska Statutes. Congress passed the Act in 1974. Money will be coming through the State Planning Agency. It is required that each State Commission on Administration of Justice have two juvenile specialists on the Commission. All juvenile monies will come through this Act from now on. This important in terms of grant money for the entire state.

Swanson What type of grants are these, matching?

Gordan No, 90% Federal, we have to match 10% cash funds, 100% Federal money in that sense.

Swanson Move and ask unanimous consent to move bill out of Committee.

Osterback Seconded

Chairman Hearing no objection, so ordered.

CSHB 181 Work shop type discussion on the bill, no witnesses were present at this time.

Ostrosky Move out with individual recommendation.

Beirne Seconded

Chairman Hearing no objection, so ordered.



Alaska State Legislature

House

JUNEAU ALASKA

HESS COMMITTEE MEETING

April 11, 1975

Members Present:

Bairne	Parr
Hackney	Sullivan
Ose	Swanson
Osterback	Davis

Chairman Sullivan called the meeting to order at 3:00. The first order of business was HB 181.

HB 181 Margaret Wolf, Advisory Board Chairman
Spoke of the history of the H&SS Advisory Board. Spoke in opposition to all encompassing. Would like to see this as the Div. of Family and Children Services Advisory Board. Would like to also suggest a Committee Substitute be drawn up. HB 553 (1974) projected expenses based on current costs, less than \$15,000. The Board exists now but is having trouble being funded by the Dept. because of no mandating legislation.

Swanson What will be the cost?

Wolf \$15,000.

Bairne It is my experience that the Board has been very helpful in Anchorage.

Hackney What kind of problems are brought to the Board's public hearings?

Wolfe In favor of HB 553 (1974) Legislation)

C. Klein Kauf National Assoc. of Social Workers. The Governor's Welfare Advisory Board will become H&SS, Div. of Family & Children Services Board with the enactment of this bill. The Board provides invaluable service such an advisory Board used to be mandatory in order to get federal funds, now it is voluntary but valuable so it should be retained.

Commissioner Williamson Spoke in favor of continuing the existence of the Board with state legislation mandating such board. Expressed that he was seeing HB 553 (1974) for the first time and would prepare a position paper on the matter.

Bairne Motion to adopt HB 553 (1974) as CS 181 (1975).

Osterback Second the motion.

Chairman Sullivan asked if there was any objection, none being heard, CS for HB 181 was accepted by the Committee.

SCR 16
see page two

Page Two
HESS Meeting
4-11-75

SCR 16 Senator Chance gave briefing of the bill. Emergency medical facilities are necessary in bringing attention to the need for special training to deal with rape victims.

Hackney Motion to move bill out with 'do pass'
Ostrosky Second

Chairman Sullivan, hearing no objection, announced bill out of committee with unanimous consent.

SCR 18 Senator Chance gave briefing of the bill. No aggressive self defense techniques can be taught that aren't applicable to aggressive action.

Ose Motion to move bill out with unanimous 'do pass'
Hackney Second

Hearing no Objection, SCR 18 passes the Committee.

Adjourned.

POSITION PAPER
ON
HOUSE BILL NO. 553

"An act creating the Health and Social Services, Division of Family and Children Services, Advisory Board."

It appears that House Bill No. 553 would provide for the continuing legal existence of the Division of Family and Children Services Advisory Board which is currently mandated under Federal Regulations which expire on October 1, 1975. The only changes from the present operation of the Board appear in Sec. 47.45.040 related to duties. House Bill 553 would require the Board to respond to the Legislature as well as to the Administration. We recommend removing responsibility to report to the Legislature in order to avoid difficulties concerning the separation of powers of the two branches of State government. Sec. 47.45.040 (a) (3) would require the Board to advise upon the "coordination of programs of each division of the department with each other and with other service agencies." This mandate would take the Board clearly beyond the boundaries of the Division of Family and Children Services and even outside of the Department of Health and Social Services.

The Composition of the Board proposed in House Bill No. 553 is identical to the composition required by existing Federal regulations. The Disclosure Law has resulted in a few resignations from the current Board, but the impact of the Disclosure Law does not appear to be extensive.

A fiscal note is attached which shows that the Division has already budgeted for the Advisory Board in the FY 76 Social Services BRU. The budget was prepared before Congress changed the Social Security Act, replacing the current federal regulations effective October 1, 1975.

The Department recommends the following changes:

Page 2, Sec. 47.45.040 (a) - delete the word "legislature".

Page 2, Sec. 47.45.040 (a) (3) - delete.

Page 2, Sec. 47.45.040 (b) - delete the word "legislature".

The Department supports the House Bill 553 with the changes recommended above, providing that the Governor's budget is not exceeded.

Recommended By:

Freda M. Borchick
Acting Director

DATE

Approved By:

Francis S.L. Williamson
Francis S.L. Williamson
Commissioner

DATE

4/16/75

I. SCHEDULE OF ESTIMATED PER DIEM & TRAVEL

Regional Meetings

Six members each Region not travelling x \$50/day x 2 days
x 4 meetings x 3 regions=

\$7,200

Three members each Region travelling x \$50/day x 4 days
x 4 meetings x 3 regions=

\$7,200

Three members each Region x \$90 average roundtrip fare x
4 meetings x 3 regions=

\$3,240

Sub-Total for Regional Meetings

\$17,640

Statewide Meetings

Two members not travelling x \$50/day x 3 day x 3 meetings=

\$ 900

Ten members travelling x \$50/day x 5 days x 3 meetings=

\$7,500

Two members x \$90 average roundtrip fare x 3 meetings=

\$ 540

Eight members x \$180 average roundtrip fare x 3 meetings=

\$4,320

Sub-Total for Statewide Meetings

\$13,260

TOTAL OF DIV. OF FAMILY AND CHILDREN
SERVICE ADVISORY BOARD

\$30,900

2. Schedule of FY 76 budget request for the Division of Family and Children Services Advisory Board.

Under present operations the Division of Family and Children Services Advisory Board holds three to four statewide meetings per year with 3 or 4 members from each Regional committee attending. The meetings are generally scheduled for 2 to 3 days. At the Regional level all committee members live within commuting distance of the Regional offices. The frequency and duration of Regional meetings vary, but they are usually held in the evenings or lunch hours. Committee members are not currently paid per diem for attending Regional meetings. If the Advisory Board which House Bill 553 proposes to establish were to continue the above practices the estimated cost of the Board would be reduced as follows:

Total Estimated Cost (Sch. 1) = \$30,900
 Less costs of Regional Meetings (Sch. 1) (17,640)
 Less Partial Costs of Statewide Meetings (Sch. 1) (1,140)
 Total Estimated cost under present operations \$12,120

FY 76 budgeted (per diem at \$35/day)

Transportation:	(a) Meeting in Fairbanks		
	3 people from Anchorage	R/T	285
	3 people from Juneau	R/T	540
	(b) Meeting in Anchorage		
	3 people from Fairbanks	R/T	285
	3 people from Juneau	R/T	545
	(c) Meeting in Juneau		
	3 people from Fairbanks	R/T	540
	3 people from Anchorage	R/T	545
	Total Transportation		<u>2,340</u>

Per Diem:

3 meetings x 9 people x 2 days per diem	1,890
3 meetings x 6 people x 4 days per diem	2,520
4 local meetings x 9 people x 1 day per diem	<u>3,780</u>
x 4 regions.	Total Per Diem
	<u>8,190</u>

FY 76 Total = \$10,530

FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. House Bill 553
 Title: Health & Social Services, Div. of Family & Children Services
 Requested by: Advisory Board, Date: _____
 Return Date Requested: _____
 Agency: H&SS, DF&CS Program: Social Services

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Social Services

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL	9.5	30.9	34.0	37.4	41.1	45.2
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	9.5	30.9	34.0	37.4	41.1	45.2

B. FUNDING: (Thousands of dollars)

GENERAL FUND	2.1	23.5	26.6	30.0	33.7	37.8
FEDERAL FUNDS	7.4	7.4	7.4	7.4	7.4	7.4
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	0 /	0 /	0 /	0 /	0 /	0 /
MAN MONTHS (P./T.)	0 /	0 /	0 /	0 /	0 /	0 /

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

HB 553 requires at least three statewide meetings per year and four Regional meetings per year. It is assumed that 1/3 of the membership of each Regional Committee will be from outlying areas. Further, it is assumed that Regional meetings will be two days each with two days of travel for out-of-town members, and statewide meetings will be three days each with two days of travel, for each member. Federal financial participation is at the ceiling.

IV. ATTACHMENTS

- Attached schedule showing estimated per diem and travel.
- Attached schedule of FY 76 budget request for the Div. of Family & Children Services Advisory Board.

V. DATE: 4.15-75 PREPARED BY: Ada Gleason

Ada Gleason
 Assist. Program Admin. (SS)

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

GOVERNOR'S ADVISORY COMMITTEE TO THE
DIVISION OF FAMILY & CHILDREN SERVICES

P. O. Box 1572
Anchorage, AK 99510
March 5, 1975

Dear Regional Chairperson:

My apologies for the delay on these minutes. The secretary was prompt, however, I did not get them reviewed for distribution.

My schedule will not allow me to join you for the first morning of the Juneau meeting. I will be on the 9:30 a.m. plane on March 12 and will come immediately to the meeting location on arrival. The vice chairperson, Mary Afcan, will be responsible for opening the meeting, and in her absence the secretary, Susan Clark.

I take this opportunity to remind everyone that in order for expenses of the trip to be paid, you must participate in the meeting. Representatives for Fairbanks and Anchorage should be the Regional Chairperson, the Statewide Executive Committee member, and the chairperson for the day care subcommittee regionally. If these positions are all different individuals, then one additional person may be chosen to make the panel of four from each location. We hope the Juneau group will be able to attend in entirety, and others from Anchorage and Fairbanks are invited to find other resources to pay their way to attend if possible.

See you March 12.

Sincerely,

Margaret Wolfe
Margaret Wolfe, Chairperson
Statewide Executive Committee

MW/eap
Attachment

*Information Copy
with minutes*

GOVERNOR'S ADVISORY COMMITTEE TO THE
DIVISION OF FAMILY & CHILDREN SERVICES
STATEWIDE MEETING

DECEMBER 4, 5, & 6, 1974

PLACE: Neighborhood Center, 325 E. 1st Ave., Anchorage, Alaska

Present - Morning session December 4, 1974:

MEMBERS

Margaret Wolfe, Chairman, Anchorage
Carolyn John, Anchorage
Susan Clark, Juneau
Karen Williams, Alternate, Anchorage
Elaine Hultengren, Anchorage
Lee Stringer, Juneau
Jackie Schoppert, Anchorage
LeRoy Coleman, Fairbanks
Bernice Allridge, Fairbanks
Vince Vitale, Anchorage

GUESTS

Eileen Marshall, DFCS, Anchorage
William Mailer, DFCS, Juneau CO
Sue Peterson, Anchorage

The meeting was not called to order until Fairbanks members arrived to make a quorum of two present from each Region. General discussion was held until their arrival.

Margaret Wolfe asked Mr. Mailer about clerical support for the Regional Committees. Mr. Mailer answered that it had been agreed the Division would supply clerical support. Margaret stated it had been her understanding in regards to the last Statewide meeting in Fairbanks that the clerk had had to transcribe the minutes on her own time. Mr. Mailer stated that if it did require overtime, the Division would be responsible for paying that.

Margaret Wolfe asked that the record reflect that the Advisory Committee in SCRO has had excellent clerical support and that Mrs. Marshall has been most cooperative.

Mr. Mailer announced that Stan Harris and Rod Bellit would arrive for the afternoon session.

Outreach material for potential and current recipients was discussed. Getting knowledge of programs available out to people and quantity in offices was of concern. Several brochures and pamphlets are available but the local office does not have them. Carrie John stated Ann Lipson had drafted a brochure outlining social problems people may have that the office can talk to them about but she would like to see more of an explanation of the services, such as "a homemaker is someone who can come into your home, etc."

Margaret Wolfe asked Mr. Mailer about the structure in Central Office, where his position fit in. Mr. Mailer stated it had not changed--Mr. Harris is the Director of the entire Division and under that are two separate units, eligibility determination, which includes assistance payments and food stamp program of which Ray Pagenkopf is Program Administrator, and Social Services of which Mr. Mailer is Program Administrator.

With the arrival of Bernice Allridge and LeRoy Coleman from Fairbanks, Margaret Wolfe called the meeting to order at 9:45 a.m.

AGENDA

Section VII on Child Care Standards will be changed to Wednesday afternoon session. Budget will be moved to Thursday morning session with legislation.

WII:

Mr. Mailer stated the entire status of the WII Program is very much in question. The State has queried Region X but have had no response as to possibility or alternatives the State may have. One would be to ask for an exception for Alaska from the WII Program. Idaho had asked for this and was told by Region X they could not do it. One provision of the law is that each person who applies for AFDC has to be registered in the WII Program. There is also a penalty for not doing this which can go up to 15% of total Federal funds going into the Division. There is no way the Division can absorb \$4 to \$5 million. About 50% of WII positions Statewide are vacant because of lack of funding. Most federal allocations are based on population and average income. Unfortunately, Alaska has a small population and high average income per wage earner (about \$12,000). Mr. Mailer stated at this time they really do not have an answer on WII. Since the new Governor has most likely not yet been made aware of various program problems, each Regional Committee and the Statewide Committee will write Governor Hammond about the WII Program funding cuts asking him to explore the situation with Commissioner McGinnis.

Lee Stringer expressed concern that if the State does sue that the State also be responsible to take the financial burden rather than the client. Bill Mailer said this was one of the alternatives. They would have to ask for a supplement. Mr. Stringer stated that most law suits take considerable time and if this is a vital program, one the State is very much interested in, the State should come up with the money and try to collect from the Federal Government. Margaret Wolfe stated this was something the Committee should ask Mr. Harris in discussion of the budget.

Bernice Allridge stated the WII Program is really strong in Fairbanks, is a very good program and young mothers are very interested and participating.

Margaret Wolfe also stressed the need for community people to educate their legislators (several of them new) before they head for Juneau. It would be helpful for them to know such things as what WII means and what the impact will be if funds are diminished.

Mr. Mailer stated that WII operates by a cooperative agreement with Employment Security. Labor was cut but not as seriously. He stated they possibly would be able to pay for day care under the day care budget but would then be working with a ceiling under Title IVA money.

Mr. Mailer was asked to elaborate on the Title IVA funding. He stated prior to September of 1972, the purchase of service was pretty open-ended type of federal matching. The Division had contracts of around \$21 million. Congress then said they would appropriate \$2.5 billion for services. Alaska could not receive more than \$3.901 million. Out of that, they have the homemaker program, day care, alcoholism program, social service staff, Alcantra, service in Pioneer Homes, etc., and that money does not go very far. They have had to administratively reduce to a funding level the amounts of monies they can claim for Federal matching.

The State legislature had appropriated \$472,000 for homemaker services but the Division had to reduce that to \$240,000 because they did not have the Federal monies. It was legislative intent to give the program the \$472,000 but the federal money is not there. Day care is the same. The legislature thought the entire amount was matchable. This came out of Free Conference Committee. The Division told them they couldn't use it, but they gave it all to them. The remainder of the money which was not matchable went back into the State general fund.

Bernice Allridge stated that the priorities in Fairbanks are day care and housing, skyrocket rents. Elaine Hultengren said the housing situation in Anchorage is getting like Fairbanks. Carrie John stated she was working on this with other groups and will keep the Committees

informed. Margaret Wolfe suggested Regional Committees might begin to identify what this means to recipients with low income, document material and give to State Legislators.

In relation to funding, Mr. Hailer stated the State had several laws which are not funded, such as day care licensing. Lee Stringer felt that if they cannot fund and enforce a law, they should repeal it.

Bernice Allridge said she knew of a person in Fairbanks who cares for 12 children. She has a business license but does not want a day care license or anything to do with welfare. Margaret Wolfe stated it was a matter of having staff to enforce it. By law, they should be licensed. Mr. Hailer added that last year they had requested positions for this but they were not funded.

Bernice Allridge stated there were also a lot of cases of child abuse in Fairbanks but not staff to follow up.

Mr. Hailer stated in funding and allocations, they do have alternatives for additional monies. They can cut homemaker services, and fund day care, cut day care and fund homemaker, or cut staff to fund homemaker or day care.

Mrs. Marshall stated Anchorage has two positions at WII presently not filled. They were also to get one social worker and one clerk for pipeline impact but these are also vacant. Mr. Hailer said he thought there were nine positions Statewide vacant.

STATUS OF COMMITTEE:

Continuing with State Legislation. At the Fairbanks meeting, the Anchorage Regional Committee had been directed to review the bill proposed in the last legislature session to establish the committee and to make suggestions and changes if necessary. Margaret Wolfe stated they had reviewed this and submitted a letter to her as Statewide Chairman that they endorse it with one major change--that the Board should meet at least three times a year rather than two times as required by the law.

Elaine Hultengren asked what the provisions in the bill were for funding. Margaret Wolfe read two sections, one stating that members are not entitled to salaries but to per diem, travel and other expenses such as babysitting. The other section states the DFCS director shall provide Board with technical and other assistance including secretarial services to carry on performance.

Elaine Hultengren asked if there was a provision dealing with public hearings and if the Committee was required to hold them. Margaret Wolfe said no, that would be the Board's decision as to how they want to operate. That should be discussed in budget with Mr. Harris.

Susan Clark stated the bill did not spell out that babysitting is only for members who are recipients, and it was the general feeling of the Committee that it should be for all members, regardless of whether recipient or not.

Question was raised on requiring a certain number of meetings for Regional Committees. Margaret Wolfe stated that was in the by-laws. She stated the Anchorage Committee meets twice a month. Margaret Wolfe suggested Board members go back and review the by-laws, make recommendations and revisions, send to Anchorage and they will get them out to everyone. One of these items can be number of meetings in Regions.

As Individual Members. Margaret Wolfe stated that the Committee serves at the pleasure of the Governor. With a new Governor, it does not mean the Committees disband but request the Governor's wishes about resignations. As chairman of the State Board, Margaret has sent such a letter to Governor Hammond. She stated she has called Joan Ray in the Governor's

Office in Anchorage and she will join the Committee later in the meeting. Margaret indicated to Ms. Ray the Committee would honor requests for resignations.

Conflict of Interest. Margaret Wolfe stated the law was passed that all commissioners, commissions, etc., are to submit financial reports on conflict of interest. Question had been raised about advisory committees. Margaret read the newspaper article relating to this and asked Bill Maller to investigate and give the Committee some guidance on this matter. Margaret Wolfe stated she did not feel board members would have to submit a financial statement and would go under that assumption unless directed otherwise by the Department.

WORKLOAD STANDARDS:

Margaret Wolfe stated that last year the Committee had made a strong recommendation that workload standards be established and budgets be developed around those standards.

Mr. Maller said in their budget document for 1974-75 the Division went to the time study reports that workers do one month out of every quarter for statistics. He stated he did not know of any state that has been able to come up with "what is a workload standard." At one time it was stated by the Federal people there should be no more than 50 cases per worker. That was not possible. Mrs. Marshall said there was also the question of "what is a case." Some cases take time and are very active, others are seldom active.

Mr. Maller stated a social service reporting system is being set up in Juneau by a temporary employee and Lee Hendrickson (Systems Analyst). Information would have to come from social workers in filling out forms. Carrie John said she felt if the workers know it was going to improve their situation, they would be happy to fill the form out.

Margaret Wolfe said she thought what the Committee had in mind was to implement a system where a case is assessed and a determination made. She agreed it was difficult to do, but not impossible. She felt the Division had taken the initial steps, it takes so long to do a study, etc. The next step is to move to identification of how many studies have to be done and worked with, how many OAA, etc. With that, identify the gaps and use that in budget requests and staff assignments.

Elaine Hultengren added she could see the need also for developing standards which can be used on both sides of the system, social services and eligibility.

Meeting recessed at 11:30 a.m. for lunch.

Margaret Wolfe reconvened the meeting at 1:30 p.m. Additional members and guests in attendance during the afternoon session were:

Mr. William Campbell, Deputy Regional Commissioner, HLM-SRS, Region X
Carolyn Tuovinen, Child Care Specialist, DFCS, Anchorage SCRO
Susan Harper, Family Day Care Coordinator, DFCS, Anchorage SCRO
Margaret Rozenan, Member, Fairbanks
Pat Denny, Member, Juneau
Kay Smith, Regional Social Services Manager, DFCS, Juneau SERO
Stan Harris, Director, DFCS, Juneau CO
Fred Smith, Regional Assistance Payments Manager, DFCS, Anchorage SCRO
Rod Betit, Food Stamp Program Manager, DFCS, Juneau CO

CHILD CARE:

Status of Day Care Regulations. Susan Harper stated the State standards are in the process of being revised. She believed they were waiting for the final printout on the Federal Monitoring Guide, which are due any time. Possibly in March there will be hearings on the

revised State day care regulations. They will try to incorporate the Monitoring Guide into the State regulations in order to monitor by one set of regulations. Questions was raised as to what the Monitoring Guide is. Carolyn Tuovinen explained there are Federal regulations to be enforced for child care centers. In order to facilitate monitoring these, they have developed a Monitoring Guide so that whoever is doing the monitoring will have a simple document with which to monitor. Susan Harper said these will be just an expansion of what is presently in effect. Carolyn Tuovinen added that the present State day care regulations are dated 1961.

Vince Vitale asked who drafted the regulations. Susan Harper answered they were drafted by the Department in coordination with the Attorney General's Office, and other offices such as fire, building, etc.

Bernice Allridge asked if the pay rate had been changed recently. Carolyn Tuovinen said it varied from region to region. She stated in Southcentral region for day care centers, they recently made a change where the State pays a full rate for siblings rather than the reduced rate the public is charged.

Susan Harper stated that for State children, the rate should cover the expenses of a hot lunch and morning and afternoon snacks.

Margaret Wolfe stated that two things that will be a prime problem with the new regs are staff ratios and space ratios. She asked Susan and Carolyn to discuss this. Susan stated for family day care it would remain the same, 1 adult to 5 children or 1 adult to 6 children depending on the age range of the children. Carolyn said in relation to centers she did not know if she could respond. They have been concerned about staff ratios--what is a healthy staff ratio for the children and yet one centers can operate with.

Margaret Wolfe asked if the new regs would have provisions for infant care in center. Carolyn replied they would.

Susan Clark stated a concern of family day care mothers now is they are restricted by the number of their own children who are in school except for a couple hours during the day. She asked if this was in the regulations. Susan Harper said she did not think it was. She stated a lot of the Anchorage day care mothers would take drop-ins during the day to fill the slots vacated by their children in school. They usually charge more for drop-ins. This has not been a problem expressed in Anchorage. Carolyn Tuovinen added that the number limit was for any one time.

Bernice Allridge stated there is such a big concern about this and it seemed there could be some leeway given by the Regional Director. Some day care families' children are old enough to take care of the children themselves. Susan Harper said they realize this. In SCRO if the day care mother has a couple of older children, 11 or 12 years, who are really responsible and the overall day care situation is good, she would license for more than allowable, maybe license for 7 rather than 6. There is some flexibility, but they do evaluate on an individual basis. A possible suggestion would be to make the upper limit 12 years rather than 14 years. Susan said this could be discussed at the worker's regional meeting to be held next week.

Susan Clark asked if a woman had 6 children in school, could she have other children to fill those slots while they are in school. Susan Harper answered that they could. Susan Clark said that the people in Juneau are not under that assumption. Mrs. Marshall said the home studies are reviewed in SCRO and are then sent to Juneau CO where they are reviewed and signed by the Commissioner. Susan Harper stated they do make exceptions.

Vince Vitale asked if an AFDC mother was doing day care, would this be counted as income? Susan Harper answered yes, it was counted as earned income. Day care for eligibility

purposes is treated as if the person is self-employed. They need verification of expenses and also need a business licence. The records they keep for IRS would suffice for deduction verification for AFDC eligibility. The problem is persuading mothers to keep these records.

Elaine Hultengren asked if there was anything in the regulations dealing with providing training or incentive to day care centers and staff. Carolyn Tuovinen stated she thought it was in the regulations and in a way it is in their policy. They intend to try in every way they can to do training but are limited by staff.

Elaine Hultengren stated she understood that DFCS pays centers for ABC children 85¢/hour per child on actual attendance basis only. Bill Mailer explained the difficulty in going before the legislature and justifying large sums of money the State has paid for day care where there was no child in the center. Carrie John said they were talking about a child being out sick one day. Elaine added that the public pays a monthly rate regardless of times the child is out. Mr. Mailer said if the State raises its rates, the public would not be too pleased. Elaine Hultengren stated she did not think an exception should be made for the State from the public. Susan Clark asked if they couldn't put a limit on how many absences, such as a few days a month--if only absent 1 or 2 days, have it billed at the monthly rate. Mr. Mailer stated this was not in the policy now--they would have some difficulty with it.

Carrie John stated if centers were losing money on ABC children as she has heard, now that more people are employed and not using AFDC, non-AFDC people will be bumping ABC people for day care. This means AFDC mothers will be quitting their jobs, etc.

Carolyn Tuovinen stated she was for paying as much as they could within limits in order to help the centers provide quality care; however, she added she has copies of rates of several centers and many, if a child is absent one day, give the parent credit for that day. This is for the private consumer, thus they do not always pay for the days the child is absent. She cited an example of one center which was saying they were losing on State children. When they took their monthly rate and divided it by the hour, compared it to the State rate, the State was paying a great deal more.

Susan Harper stated that in day care homes the State has raised the rate from 60¢ to 70¢ an hour with no lesser rate for siblings. State rates to day care centers also are full hourly rate per child. Carolyn Tuovinen stated another problem centers are dealing with is minimum wages and finding good child care workers who will stay at the low salaries.

Bernice Allridge stated the day care homes in Fairbanks get \$1 an hour for watching children. They do not want to be licensed. Those who can do day care do not want only 6 children, and get paid only 85¢ per hour.

Vince Vitale asked if private homes had to be licensed if they do not take welfare children. Susan Harper answered yes, that is the law.

Vince Vitale asked what money amount would be involved yearly--were the State to raise rate to \$1 per hour. Mr. Mailer stated they had about 4,000 hours per day of day care the State pays for AFDC. This was figured out as an increase in the \$100,000 per year range.

Stan Harris, Kay Smith and Pat Denny arrived at 2:30 p.m.

Lee Stringer asked what the difference in percentage was of licensed and unlicensed day care. The estimate in Anchorage is about 90% unlicensed--there are about 1200 licensed slots and about 12,000-14,000 children under the age of 10.

Lee Stringer questioned the quality of care children are receiving--with 20% unlicensed how

can they train. Bernice Allidine stated they were not getting competent care in Fairbanks. She felt the State could and should use para-professionals to stop in and see these people. She stated Mrs. Johnson, Child Care Specialist in Kodiak, was so under-staffed she could not go around and see them.

Carrie John stated maybe the Division has a responsibility but the parents also have the responsibility for finding if a home is licensed, etc. Lee Stringer stated that the State has a law that parents and babysitters are breaking--the children are the victims. Carrie John added that parents are also the victims when they are not encouraged to find this out for their children. Elaine Moltengren stated it appears that staff can barely do licensi let alone monitoring.

Military Day Care. Margaret Wolfe stated that there are a number of military bases that have day care facilities. In the past, it has been thought that those centers are not subject to State licensing. Margaret said she had spoken with Senator Stevens and it was his opinion that military centers are to be licensed by the State. She felt this information needed to officially be conveyed to the State and they need to see about licensing the day care facilities on military bases. Margaret suggested that the Fairbanks Regional Committee get acquainted with the Wainwright Center to see what is happening there. It is expected that the State will immediately proceed about their responsibility of licensing the military day care facilities.

Susan Harper asked about day care homes on base. This is included in the intent above.

Group Home Regulations. Mr. Mailer stated the regulations have gone to the Attorney General's Office. He will check on the status of these.

Day Care. Susan Clark stated she felt it was not the parents who took their children to unlicensed homes who were breaking the law, but the day care mother who is breaking the law. The pressure has to be put on the provider. She asked about the in-house study, the issue analysis. When will this be available to legislators and will it be available to the public. Mr. Mailer said the issue analysis was completed and has gone to the Commissioner's Office and to Budget & Management. Mr. Harris stated that after the Governor's budget is presented it would be a releasable item.

Susan Clark said they were trying to compare issue analysis on day care to other states. She asked Mr. Campbell if there was some way they could find out how Juneau, for example, compares with others in the Region. Mr. Campbell stated that any information they have on the other three states (Oregon, Washington and Idaho) in Region X they would be glad to share.

STATUS OF BOARD

Pat Denny stated because several members of the Juneau Committee were new, she had met with Kay Smith, Mr. Harris and Commissioner McGinnis. The only documents they had were the by-laws and it was thought at one time there had been a document prepared as to rules and responsibilities. Mr. Harris said he thought these were established in the by-laws plus maybe the minutes of the first couple meetings in Juneau. Margaret Boxman stated in Fairbanks they only had the by-laws.

Margaret Wolfe stated she had these papers somewhere in her Board material. The Regional Committees had been set up to represent each Region. There were several problems in bringing people into meetings from smaller communities so this has rarely occurred. The Anchorage Committee meets twice monthly and have occasionally met with the District Representatives from other districts in the Region.

Carrie John suggested in the area of outreach that a staffer could be prepared to be included in mail-outs, checks to recipients, day care and foster care payments, etc., saying

we are here, we want to hear from you and you can call or write at a certain time.

Margaret Bozeman said they had tried this on the satellite radio station, giving names and addresses of board members. There was not one letter received.

Carrie John asked if there would be a problem mailing these with the checks. Mr. Harris answered there shouldn't be a problem but this couldn't be done every month. Carrie John will draft a notice to be presented to the Committee.

Elaine Hultengren asked Mr. Campbell if he was aware of what other advisory committees in other regions were doing to get the word out.

Mr. Campbell stated he thought the idea of sending out the notices to recipients was a very good one and he would like to share that with other states. He could not perceive that they were doing much more than what this committee is doing. He stated from what he had observed this afternoon, that he thought the committee was playing a very good role and have a very good handle on what they are supposed to be doing.

Fred Smith and Rod Pettit arrived at 3:30 p.m.

Mr. Campbell read from the Federal Code of Regulations, Title 45, Chapter 11, Section 220.4, regarding advisory committees. This section is attached, as Attachment #1.

Mr. Campbell suggested a manual might be developed for members to reflect role and delineate procedures to follow in that role. He asked the reason for State legislation when this was required by Federal Register. The answer was that the regulations were changing and this was not included, so the State legislation came up.

Mr. Campbell said these regulations were proposed but had been postponed until 1/1/75 due to many letter writers. Those did not require this committee but were only proposed and did not pass; they were nullified by Congress. Title 20 is now proposed regulations and leadership in D.C. feels confident these will pass, but Mr. Campbell stated he could not say what impact it would have on the present regs. Margaret Wolfe said this was the reason they need a law to make the committee mandatory.

In relation to Fairbanks' needs in day care, Margaret Wolfe stated that the League of Women Voters had made day care their priority. APEA (Alaska Public Employees' Association) is looking at the possibility of making day care one of union benefits. She suggested contacts with these groups could be made. NASW may also be helpful in getting started with public hearings and they could try getting an active Welfare Rights Organization. Carrie John also suggested they get together with NASW and League members and plan a tea with legislators before they go to Juneau. In Anchorage this group is taking legislators on a tour of day care centers. Legislators are the ones who will allow the Division to do something about day care.

BUDGET OF BOARD:

Bill Hailer stated the Board's budget for next year will be basically the same with increase to reflect transportation and per diem increases.

Margaret Wolfe stated the budget reflects three people traveling from two regions three times a year to the host region but should be four people traveling from two regions three times a year.

Mr. Harris stated the increase would be about 10-15%. One problem is in staff support. Three-day meetings and a public hearing is a great deal of clerical support. Mr. Harris stated he had said that this support could be given if reasonable or the Board could pay for extra. Margaret Wolfe said they needed a definition of reasonable. The Board anticipates three meetings a year and a public hearing at each meeting.

Mrs. Marshall stated that Elaine Pigott was doing the minutes for this three-day meeting and the hearing expenses are being coded to the advisory board funds.

Carrie John was concerned that the budget is for travel and per diem and a Kelly Girl was not travel or per diem. Also, postage is not in the budget. Elaine Hultengren stated the Board has several budget items--travel and per diem, expenses involved in clerical help, day care expenses for members who need it, administrative expenses such as postage and holding a hearing.

Mr. Harris stated that if they were given enough time, Central Office could mail out notices with the regular checks. Carrie John said she would also like to see notices to out to all private and public service agencies. She asked Mr. Campbell what other advisory committees did in regards to such expenses. Mr. Campbell said he thought they relied on the State agency and work with them in planning for their expenditures and needs.

Margaret Wolfe stated these things could be put into the policy for each Region to use when they are hosting a meeting. Elaine Hultengren said before the Committee meets in Juneau, the issue of expenditures needs to be clarified.

Carrie John moved that the Board establish a subcommittee, possibly within the Juneau Committee, to work on a procedural manual for the board. Mr. Harris stated he felt the rough draft should start in Anchorage because they have the history. Pat Denny proposed the motion be amended to reflect this. The vote was unanimous in favor of the motion as amended. Margaret Wolfe will draw up the rough draft.

The motion was made and seconded to adjourn the meeting for the day. There were no objections. Meeting adjourned at 4:20 p.m.

Present - Morning Session December 5, 1974:

MEMBERS

- Margaret Wolfe, Chairman, Anchorage
- Margaret Bozeman, Fairbanks
- Bernice Allridge, Fairbanks
- LeRoy Coleman, Fairbanks
- Susan Clark, Juneau
- Pat Denny, Juneau
- Carolyn John, Anchorage
- Elaine Hultengren, Anchorage
- Gene Reynolds, Anchorage
- Jackie Schoppert, Anchorage
- Lee Stringer, Juneau
- Karen Williams, Alternate, Anchorage

GUESTS & STAFF

- Stan Harris, DFCS, Juneau
- Bill Mailer, DFCS, Juneau
- Rod Petit, DFCS, Juneau
- Kay Smith, DFCS, Juneau
- Eileen Marshall, DFCS, Anchorage
- Frank Dalley, DFCS, Fairbanks
- Fred Smith, DFCS, Anchorage
- Jim Landis, Dept. of Community & Regional Affairs, Anchorage
- Commissioner Frederick McGinnis, Dept. of Health & Social Services, Juneau

Margaret Wolfe called the meeting to order, introducing Mr. Jim Landis to those present.

LEGISLATION - SOCIAL SERVICES:

Mr. Jim Landis from the Department of Community & Regional Affairs distributed material on Human Resources Development Act and The Human Services Act of Minnesota. He stated there was a move across the country in changing the way they are administering their programs. HEW has done studies, looking at how programs are administered in different areas. At present it is very inefficient. States have also been looking at their programs and ways to most efficiently administer them. Mr. Landis stated that Regional and Community Affairs

has completed a study which will be out in a couple of weeks, looking at service delivery in the State of Alaska.

Mr. Landis stated the Nixon Administration had proposed the Allied Services Act--it has not passed yet but portions may be passed this year. This requires that programs start being administered together and requires a Statewide plan for human resources development. They require regional planning. Other states have been proposing different ways to take care of the problem. Oregon has taken Health & Social Services programs and put them in a Human Resources Agency. Other states have taken Health & Social Services programs and manpower programs, all dealing with human needs, and put them in one agency. Minnesota has put programs together at regional and local level--the opposite approach. Develops Human Services Board and all programs are branched out from that. Money is allocated from the Board and all programs are branched out from that. Money is allocated from the Board at local level and policy making is done at local level. The Community Services bill dealing with this concept had been proposed by Genie Chance previously.

This concept would establish an agency in which a person can get all needs met rather than the present informal referral system in which no one place meets a person's entire need and recipients do get lost among the referrals. Funding would be done very gradually and would not cost the State much in the changeover. Money is already being out to the programs at the present time. Mr. Landis stated he needs to know how this concept affects the Committee and asked for the Committee's input.

Mr. Landis explained that the setting up of a board would be done as a pilot demonstration with no more than two boards participating.

Carrie John expressed concern about the quality of specific programs. Mr. Landis stated they have tried to put in the act certain minimum standards that have to be met before it can be done. The board would submit a plan to the State for review of planning, priorities and citizen input.

Fred Smith stated there would have to be some State regulatory system so that standards are uniform and meet Federal regulations. He asked how other Federal programs such as Social Security Administration and BIA would tie in. Mr. Landis stated they could contract to the Division to provide those services. The trend is to move from categorical grants to lump-sum grants to the State. Fred stated he was speaking specifically to the eligibility requirements. Mr. Landis stated this could be fit in under this act where eligibility determinations for cash grant programs are being done under Federal regulations. Health & Social Services should not be turned over to local government but to local human development boards.

Gene Reynolds said he could see this becoming an arm of the Borough. Mr. Landis stated this would not be part of local government but a separate division of human resources programs. Money can only be put into those programs.

Margaret Wolfe stated she felt that the standards need to be built into the act for quality.

Mr. Landis said the purpose is to put responsibility on local level where Washington, D.C., isn't telling communities what they can do. If a certain board is not doing an effective job, it can be dissolved and another established.

LeRoy Coleman stated he wished to go on record as against the concept.

Mr. Landis stated that the cost of changeover to Minnesota was \$150,000. The board would submit their budget and the State would provide the funding. Another advantage is the boards can contract to other agencies. They have more options of getting money, write for grants, etc.

The Chairman asked Mr. Landis to return to the meeting the next morning to answer questions on his presentation, giving members more opportunity for reviewing the material.

Commissioner McGinnis arrived at 10:15 a.m.

Regarding the matter of conflict of interest, Commissioner McGinnis stated that the proposed regulations by Boucher would have exempted advisory boards. It is not clear whether these will be promulgated or changed. Comments are being requested by Directors and the Committee made recommendations to Mr. Harris to be included in his on the conflict of interest reporting.

BUDGET:

Mr. Harris stated that in general it is a maintenance budget this year. Included is cost of living increases, salary increases, these normal types of increases and some new positions. For the first time, this year the Division can show their needs in the budget. He stated that as of yesterday morning there was a bit of hope for the WIN money through CETA funds.

Commissioner McGinnis said there has been a great amount of discussion on CETA and WIN programs. The Department is continuing to express concerns to legislators. The Commissioner read to the Committee a letter prepared for the Governor's signature to Senators Gravel and Stevens. The letter information will be put into a position paper from the Department which the Committee can have. The concerns have already been mentioned to Governor Hammond, Doug Baily and Mr. Palmer. The Appropriations Committee of the U.S. Senate is the legislative committee that cut the funds.

Mr. Harris presented the Division's budget requests for positions in the 10 BRU's in the Division. (Presentation attached as Attachment #2.)

Carolyn Tuovinen asked to read a letter to the Committee from her and Susan Harper. The letter stated that: The State is obligated to license day care and currently the State is out of compliance with the law. There are hundreds of unlicensed day care programs--both homes and centers--in Anchorage area alone and many of these are caring for an excessive number of children. If anything should happen to a single one of these children, the State would certainly have a moral and possibly a legal responsibility and the State has not fulfilled its legal obligations for the protection of children. Manpower is needed to license, enforce existing laws and provide assistance and training to child care providers. Priority must be given to preventive quality child care so badly needed by the children and families of Alaska. Carolyn Tuovinen added that center day care licensing is also a need.

Commissioner McGinnis stated he thought it might be somewhat unfair to say the State is out of compliance with the law. If someone knows of a day care center operating without a license, reported it and the State failed to enforce that, it would be different.

Margaret Wolfe stated that in Anchorage they have hundreds of unlicensed family day care facilities operating in violation of the law. They have one person, Susan Harper, working on licensing those homes--it is a physical impossibility that Susan, with the best of intentions in the world, can keep on top of the day care problems in Anchorage.

Commissioner McGinnis asked if it was the State breaking the law or the operator breaking the law. He asked if there have been reported to the Dept. of Health & Social Services specific instances of individuals breaking the law. Mrs. Marshall said there were. The Commissioner asked what was done. Margaret Wolfe stated that Susan Harper, who receives the referrals, strives valiantly to make the investigations.

Commissioner McGinnis stated that Susan Harper should send these in and they should be

turned over to the Attorney General for prosecution.

Susan Clark stated that about 85% of the homes are in violation. In Anchorage, 10,000 kids are being cared for without licensing.

Margaret Wolfe stated that the Juneau Regional Committee has requested that a full day be devoted to day care at the Juneau meeting in March. Margaret suggested that the Committee request that the Commissioner and day care people of the Department, Stan Harris, and Bill Mailer, get together and be prepared for this session and explore in depth at that time these problems. The Committee can then be prepared to bring instances of violation they can report to the Department at that time.

Bill Mailer stated he thought it should be brought up now so they are aware of it--not wait until March.

Carrie John said she had reported one person taking care of 11 children in a two-bedroom apartment. The person has since moved and is still doing the same thing.

Commissioner McGinnis asked how many instances Central Office knows of alleged violations of these. Bill Mailer answered that they know of quite a few--they are referred back to the district office to follow-up and inform those people of the law and offer help in obtaining a license. In many cases, the offer gets turned down but the Division has not felt they could enforce it. Staff is constantly looking for day care homes--there is an extreme shortage of them. Day care positions to help with this have been requested for the past four years but were not funded.

Fred Smith stated this also has to be included in eligibility--when eligibility is computed, day care is included as a deduction. Fred said he had written a policy recently that deductions for day care will only be given for day care in licensed facilities. This is for AFDC clients, but they cannot do it for food stamps. Another problem is in referring people for fraud--the Attorney General sent Fred a ruling recently that he will not accept any more from him until they are ready to go to the grand jury. That ruling has been forwarded to Roger Lange in Juneau. Fred stated the district attorney in Anchorage he has been working with has been most cooperative but has 2,000 cases backlogged for the entire State.

Carrie John moved that the Committee request the Division to do some public information on the need for licensing. Margaret Wolfe asked that Carrie put this into a resolution from the Committee to be entertained on Friday.

Lee Stringer expressed concern that he could see workers bending the rules in order to get people to accept a license.

Commissioner McGinnis stated he felt that these situations should not just be talked about but put into the form of formal complaints. He felt also that there could be more publicity on the requirement for licensing, educating providers and parents.

Bernice Allridge stated concern was not enough workers. Aides could be used.

Mr. Harris stated he agreed with the Commissioner that the law maybe needs to be looked at. If the Division has to license every home, they presently do not have the staff to do this.

SSI:

Margaret Wolfe asked about the State administering SSI due to the Alaska Longevity Bonus, etc., has this changed now to where it might be more advantageous for the Federal Government to administer that? Mr. Harris answered that he thought they could look at that, but other states have wished they had started with the state administering.

FOOD STAMP PROGRAM:

Carrie John stated that in small villages such as Wrangell, the process of getting food stamps, the first month is very discouraging. It is taking 45 days to get food stamps because they fill out the applications, send to Petersburg, eligibility is determined, Petersburg sends KIP's, clients sign and send back to Petersburg, and that office mails them the food stamps. Many times by the time the food stamps are received, they are no longer valid and cannot be used. Carrie asked if there was any possibility of contracting with the Post Office in Wrangell.

Rod Betit stated the Division is in negotiation now for continuing with the Post Office. The Post Office does not want to have liability for the coupons--they want the State responsible for loss or theft. Rod stated they have also been working with Food & Nutrition Service about the time an ATP is valid for. The State would like to make it valid during month of issue and the month following. He stated he was sure the Post Office would be willing to take on the selling of food stamps in Wrangell, but problem is the funding of

Elaine Hultengren asked if there was any money budgeted under eligibility determination or staff development to provide some training for fee agents.

Rod Betit stated that from what he had heard from their staff development person in eligibility determination, there are no funds for the Division to expend on these. The situation has been worked on and they are preparing a much better manual for them on AFDC and food stamps. When an eligibility worker goes to a village, he is supposed to be spending some time with the fee agents. This is all they can offer at the present time. Fred Smith stated another problem was recruiting fee agents.

The Committee recessed at 11:30 a.m. for lunch and will reconvene at the Loussac Library before the public hearing at 1:30 p.m.

The Committee did not reconvene at 1:30 as planned, but proceeded with the public hearing.

Present - Morning session December 6, 1974:

MEMBERS

- Margaret Wolfe, Chairman, Anchorage
- Elaine Hultengren, Anchorage
- Pat Denny, Juneau
- Bernice Allridge, Fairbanks
- Margaret Bozeman, Fairbanks
- LeRoy Coleman, Fairbanks
- Jackie Schoppert, Anchorage
- Carrie John, Anchorage
- Susan Clark, Juneau
- Lee Stringer, Juneau
- Karen Williams, Alternate, Anchorage

GUESTS & STAFF

- Jim Landis, Dept. of Regional & Community Affairs
- Eileen Marshall, DFCS, Anchorage SCRO
- Kay Smith, DFCS, Juneau

Margaret Wolfe called the meeting to order at 9:25 a.m.

Mr. Landis had been asked to return regarding discussion on Human Resources Development Act and participation by Committee members in a legislative briefing session at Willow December 13-15. Mr. Landis stated the Governor and most legislators will be there. Transportation will be provided by Mr. Landis' office. Members to attend: Susan Clark, Bernice Allridge, Jackie Schoppert and Carrie John or Elaine Hultengren. One more each from Fairbanks and Juneau will be designated later to attend. The meeting will begin on Friday

evening and work sessions will start on Saturday.

Regarding the Human Resources Development Act presented by Mr. Landis, Margaret Wolfe suggested that a section be added to the Act for requirement to meet State standards for performance and accreditation.

A concern expressed was the conglomeration of services affecting losing of the programs which have been beneficial. One of the good things would be the curbing of "losing people between the cracks" with numerous referrals.

Mr. Landis stated that one of the problems with the present system is they are so far away from the people they are serving--they are serving their own regulations, not people.

Margaret Wolfe questioned the Committee as to whether they wished to take action on this act at this time or to take it back for review, discussion with others and propose action on regional level to be submitted. Mr. Landis stated they were not at the point for this to be rejected or endorsed--he had come with a concept for the Committee's suggestions and input. Each Regional Committee will take this information back to review, discuss with their resource people in communities and send comments back to Mr. Landis and/or Margaret Wolfe. Any Statewide Committee action can be taken at the Juneau meeting.

Pat Denny asked Mr. Landis to contact the Juneau Committee for a meeting on the subject on one of his trips to Juneau.

Susan Clark asked if this act would help alleviate the problems between eligibility and services such as in Anchorage. Mr. Landis stated that is the main purpose--to coordinate programs. They would all be administered by one agency.

Margaret Wolfe stated that public hearings in Fairbanks and Juneau would give input at other local levels--different problems. She asked for three copies of the study done by Community & Regional Affairs for the Regional Committees. Mr. Landis said he would send these copies.

FAIRBANKS MINUTES:

The Committee reviewed the minutes from their last meeting held in Fairbanks.

Susan Clark stated the Committee was to send informational material on the Advisory Committee to the Citizen Participation Committee members. She had sent this list to Susan Connolly.

Any change in hours of State offices, extending hours and shorter work week, has to go through the State Union--Alaska Public Employees' Association.

After general discussion of the minutes, Susan Clark moved they be accepted. The motion was seconded and there were no objections. Copies of the Fairbanks resolutions are attached to these minutes as Attachment #3.

RESOLUTIONS & DISCUSSION:

Proposed by Susan Clark--see Attachment #4. Regarding State tax break for working parents to be allowed deduction for day care. Motion was made and seconded for purpose of discussion to support the resolution. Lee Stringer moved that the resolution be amended to include the wording "licensed day care." Carrie John seconded the motion. Elaine Hultengren felt the licensing requirement would be an incentive and education to people that providers should be licensed. Pat Denny was concerned that this would cause consideration in the legislature to be on licensing rather than the tax deduction. The motion to insert licensed child care in

the resolution was called. Motion carried. Motion to support the resolution also carried.

Pat Denny stated she would like to request a day care subcommittee to explore the other end of the day care situation--one reason given for not wanting a license is the liability for reporting for taxes. Margaret Wolfe stated there is provision in the present system for expenses for doing business to be deducted--problem is that some providers are not sophisticated enough to keep or want to keep the type of books required for this. Carrie John suggested the possibility of perhaps having tax clinics for day care homes for explaining bookkeeping systems. Pat Denny felt this idea would also be helpful in getting day care mothers together. This will be held for discussion in Juneau. Susan Clark added she would also like to see tax breaks to be sent out if this becomes law.

Elaine Hultengren moved that the Committee look into the matter of tax information and related issues. Motion was seconded and there were no objections.

Elaine Hultengren moved that the Board support the reintroduction of legislation that would speak to AFDC for unemployed fathers and support the concept. Bernice Allridge seconded the motion. Pat Denny stated that Mr. Harris had mentioned something about increased GR to accomplish the same thing as the unemployed fathers grant. Carrie John expressed concern if it is going to cost BIA money and if the GR program might cost less money. Elaine Hultengren withdrew her motion and Bernice Allridge accepted withdrawal.

Elaine Hultengren moved that the Advisory Committee should support the concept of the State providing financial help to families that are together where the husband is out of work and that current legislation should be explored and alternatives that would best meet this need. Carrie John seconded the motion and vote was unanimous.

Susan Clark suggested that members take this back to local committees to discuss. Elaine Hultengren stated that most of the physical work was done in Juneau and can be obtained there.

Margaret Wolfe also suggested that since some members will be involved with the legislative briefing at Willow next weekend, this could be brought to their attention. Susan Clark moved that the Committee direct their six delegates to meet in Willow on Friday after arrival to pool information and develop strategy for procedure during the weekend. Pat Denny seconded. The vote was unanimous.

Carrie John moved that the Committee make the following resolution: Whereas the Division of Family & Children Services Advisory Committee, having a Statewide responsibility to advise the Governor and the Division of Family & Children Services of Statewide concerns, and whereas neither the Statewide Board nor the Regional Committees of the Board have in the past had an organized mechanism for input from communities other than Juneau, Fairbanks and Anchorage, and whereas the Board at its meeting held in Anchorage on December 4, 5 and 6, 1974, acknowledge both its responsibility and desire for greater participation in its activities by the communities, be it resolved that 1) the Statewide Board designate one representative from each Region to serve as the Board's outreach committee; 2) the responsibilities of this committee shall be (a) the bi-monthly issuance of a briefing sheet on the advisory committee to be mailed by the Division of Family & Children Services to clients receiving categorical assistance, GR assistance, food stamps and Medicaid as well as to the providers of day care, foster home care and group family day care and staff of DFCS; (b) the issuance of public service announcements concerning (i) the existence of the Board, (ii) the desire of the Board for community input, (iii) the address and/or phone number of the Regional Committee chairperson. These steps shall be instituted with the cooperation of Central Office in the duplication and distribution of the same. Elaine Hultengren seconded for purpose of discussion. Elaine questioned whether this should be from the Statewide Committee or should be mandated to the Regional Committees. Carrie explained that this was done for purposes of consistency, to come out with one flyer with each location's contact person listed. These would be included in checks. Also a possibility would be to

have a State person on this subcommittee. Vote was unanimous.

Margaret Wolfe stated they would need to have a person from each Region. Susan Clark suggested going back to the Regional Committees and appointing someone. Margaret Wolfe requested that the Committee be established by January 15, 1976 so names will need to be sent to Margaret as soon as possible.

Margaret Wolfe asked the Committee to explore with the Department as to who they would like to put on the committee.

Margaret Wolfe introduced the Anchorage Governor's Office to the Committee.

Carrie John moved in relation to public information about day care that a committee be established to talk with and encourage the Division to prepare immediately a public information campaign to encourage people providing child care to become licensed and which would encourage the general public as well as recipients to seek and encourage licensed day care for their children. Elaine Hultengren seconded the motion. Carrie John stated that with more people requesting licensing, the more staff they will need. Margaret Wolfe stated she should take into consideration the fact of the day care meeting in Juneau--should this be prior to that or day care session in Juneau for the opportunity to approve the materials for a public information campaign. Carrie John felt it shouldn't wait; if the Committee direct the Division to have this that would be three months. Motion was amended to read that a public information campaign be prepared for presentation to the Board at their Juneau meeting. Margaret Wolfe stated that in preparing for the meeting in Juneau, the people on the day care subcommittee in Juneau could be working with day care staff in Juneau. At the point, ask for public information material. Elaine Hultengren called for the question. Vote was unanimous.

Carrie John moved that the Committee encourage the Division to have foster payments for December early enough for Christmas. Kay Smith stated that this delay has been going on for months and is ridiculous. During the last few months, direction went out for bills to go special delivery to Juneau, were then hand-carried to Fiscal, and get out of there without any problem. They always say the computer has broken down but it never breaks down for pay checks. Margaret Wolfe stated the intent of the motion was to get foster care payments for Christmas or express dissatisfaction for foster care payment procedures. Elaine Hultengren stated that the person at the hearing was saying that this doesn't just happen once in a while but every month. Carrie John stated that all of the foster care person's remarks had been expressed at a hearing on foster care four years ago and not a thing has been done. The foster parents should be getting the checks by the 10th of the month but it keeps running later and later each month. They should receive November payment the 29th or 30th of December.

The motion was amended to read that the Governor's Welfare Advisory Board is very dissatisfied with the apparent inability of the Department to meet its obligation to get payments to foster care and day care providers on time and direct attention to solving this issue and the Committee requests that the resolution of the issue be brought to them at their March meeting. Question was called. Vote was unanimous in favor of the motion.

Lee Stringer stated he would like to introduce the resolution of asking the Division of Family & Children Services to make a feasibility study to find out what could be done in order to get licensing towards the area of 100%. Margaret Wolfe stated that the Department has done an issue analysis study and copies have been promised the Committee. She asked the Committee to hold resolutions until the study and review for meeting in Juneau.

Elaine Hultengren moved the Board support raise in standard of need level for APA programs include OWA, AB and AB. Carrie John seconded. Carrie asked the motion be amended not to just speak to standard of need but also maximum payments. The Chair required the issues be

separated. Vote was unanimous--motion passed.

Carrie John moved that the Committee support that the maximum grant levels equate with standards of need for APA. Motion was seconded and motion carried.

Pat Denny proposed a motion that the foster home rate for special children be raised to reflect the increased cost of caring for children with physical and mental disabilities. The motion was seconded and vote was unanimous.

Pat Denny moved that DFCS strongly encourage the use of volunteers in their offices for helping with forms, babysitting, driving clients to appointments, etc. Carrie John seconded the motion. Motion carried.

Agenda items for the meeting in March should be sent to Margaret Wolfe.

Carrie John stated that when a public hearing is held, the regional committee holding the hearing will be responsible for a report on the hearing at the next Board meeting.

Juneau Committee members will set the date as soon as possible for the meeting in March in Juneau and advise other regions.

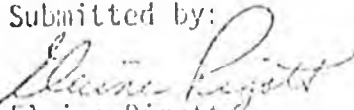
Joan Kay stated that she brought greeting from Governor Hammond. She stated that they certainly are not looking for resignations of the Board and hope they will continue on.

Pat Denny introduced a letter from the Ketchikan Community Council to Kay Smith. Copy attached as Attachment #5. Margaret Wolfe suggested that the Regional Committee could take action on this letter at the local level.

Susan Clark presented a section of DCCD Reports issue of November 25, 1974, (see Attachment #6.) regarding revoking the rule against work relief programs for welfare mothers. She asked that each Regional Committee respond.

The meeting adjourned at 1:15 p.m.

Submitted by:


Elaine Pigott
Clerk Steno III
Anchorage SCRC

ep
3/5/75

OFFICE OF THE COMMISSIONER

POSITION PAPER

On

HOUSE BILL 181

An Act creating the Health and Social Services Advisory Board.

This bill would establish an eleven member advisory board, appointed by and serving at the pleasure of the Governor, to act in an advisory capacity to the Commissioner of Health and Social Services on the following matters:

1. effectiveness of delivery systems;
2. consumer needs not being met;
3. coordination of programs with each other and with other agencies.

In addition, the board would do a continuing study of program operations and submit annually, its recommendations for improvement to the Commissioner, Governor, and Legislature.

The Department of Health and Social Services already is advised by 150 individuals sitting on 12 separate boards and official committees - not to mention the hundreds of others who sit on unofficial ad hoc and special interest groups throughout the State. (See Attachment) If the intent of the bill is to replace the aforementioned groups or to isolate the Commissioner from them by creating a "buffer" board, the proposal is not feasible here in Alaska where citizens not only expect ready access to the Commissioner but directly with the Governor as well. Therefore, we can only conclude that this board would just add another layer of bureaucracy to state government.

Specifics of the bill also present problems. The provisions on composition of the board do not provide for compliance with the Civil Rights Act and it would be difficult to comply in that five of the eleven members must be selected from names provided by outside organizations. The financial disclosure act may stymie the board's operation as it has other boards in the State. If the board is to be a sounding board for complaints by consumers, controversy may develop with the newly created Ombudsman. The scope of duties specified in that bill appear to conflict with the advisory concept in that reports may by-pass the Commissioner to the Governor and the Legislature.

Finally, boards constituted as advisory tend to over simplify decision making in the eyes of the public as they cannot be held accountable for results. The public only votes for elected officials and should expect them to be responsible for their actions rather than have them clouded by so-called "citizen advisory boards."

In conclusion, the Department opposes the passage of HB 181.

Approved by:

Francis S. Williamson
Francis S.L. Williamson, Commissioner
Department of Health & Social Services

Date

4/11/75

OFFICIAL ADVISORY COUNCILS, BOARDS AND COMMISSIONS
Department of Health and Social Services

1.	Advisory Board on Alcoholism	7
2.	Advisory Committee on Aging	14
3.	Alaska Pioneers' Homes Advisory Board	7
4.	Comprehensive Health Advisory Council (State Health Coordinating Council)	26
5.	Developmental Disabilities Planning and Advisory Council	15
6.	Drug Abuse Advisory Board	11
7.	Emergency Medical Services Advisory Committee	7
8.	Family and Children Services Advisory Committee	
	8a. Southeastern Committee	17
	8b. Southcentral Committee	13
	8c. Northern Committee	11
9.	Medical Care Advisory Committee	15
10.	State Board of Parole	5
11.	Violent Crimes Compensation Board	3
12.	Office of Child Advocacy	2
	Total	150 members

Legislative Committees

House HESS Committee
Senate HESS Committee

"Ad hoc" (Influential Advisory Groups)

Alaska State Hospital Association
Alaska State Medical Association
Alaska State Nursing Association
National Association of Social Workers, Alaska Chapter
Alaska Mental Health Association
Alaska Public Health Association
Alaska Federation of Natives (Alaska Native Health Board) Health Affairs
Alaska Native Health Corporations
Alaska Association of Alcoholism Professionals
Greater Anchorage Area Borough Health Department
Mayors' Commission on Drug Abuse (Fairbanks)
Older Persons Action Group

I. REQUEST
 Bill No. House Bill 553 (CSHB 181)
 Title: Health & Social Services, Div. of Family & Children Services
 Requested by: Advisory Board, Date: _____
 Return Date Requested: _____
 Agency: H&SS, DF&CS Program: Social Services

II. FISCAL DETAIL
 Budget Request Unit(s) Affected: Social Services
 A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL	9.5	30.9	34.0	37.4	41.1	45.2
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	9.5	30.9	34.0	37.4	41.1	45.2

B. FUNDING: (Thousands of dollars)

GENERAL FUND	2.1	23.5	26.6	30.0	33.7	37.8
FEDERAL FUNDS	7.4	7.4	7.4	7.4	7.4	7.4
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	0 /	0 /	0 /	0 /	0 /	0 /
MAN MONTHS (P./T.)	0 /	0 /	0 /	0 /	0 /	0 /

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

HB 553 requires at least three statewide meetings per year and four Regional meetings per year. It is assumed that 1/3 of the membership of each Regional Committee will be from outlying areas. Further, it is assumed that Regional meetings will be two days each with two days of travel for out-of-town members, and statewide meetings will be three days each with two days of travel, for each member. Federal financial participation is at the ceiling.

IV. ATTACHMENTS

- Attached schedule showing estimated per diem and travel.
- Attached schedule of FY 76 budget request for the Div. of Family & Children Services Advisory Board.

V. DATE: 4.15-75 PREPARED BY: Ada Gleason

Ada Gleason
 Assist. Program Admin. (SS)

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)