

H/B - 445

SOLID WASTE BILLS
ATTENDANCE

Meeting was continued with all members of the Committee still present plus: Jim Anderegg, Dept. of C&RA, Jerry Rienvon, deputy Commissioner of Environmental Conservation, Red Swanson, Sponsor of HB 205, Chet Strohmeyer, Acme Disposal.

CSSB 127

Before discussing solid waste bills, the Committee looked over the committee substitute for SB 127 which had been prepared for today and it was passed out.

HB 445

Mr. Rienvon said there were two things at issue here: revenue and intent. The Dept. supports the intent but the issue of funding transcends the dept. Disposal is a real problem especially in the bush and rural areas. The sliding fee scale is a good concept. Fiscal note around \$1,500,000.

FISCAL NOTE

EXAMPLE OF
HYDABURG

Rep. Hackney asked what a place like Hydaburg with a population of 300-400 would be able to do with the \$4,000 the bill would give them. Jerry said in this case they would probably use it for a driver for a cat to bury the land fill. A small amount will improve the situation somewhat.

REP. OSE

Rep. Ose objects to Anchorage getting the 1/2 million they would get because they are already doing a good job. Oral said the sliding fee scale favors the small communities. The facilities that Anchorage and Fairbanks have the people paid for. Oral thinks it's a good bill, but perhaps there should be a provision making it mandatory to use the money for solid waste.

FREEMAN

HB 205

Rep. Swanson stated that while in the 7th Legislature he saw that the problem existed and so decided to introduce this bill. He represents 30 small communities in interior who have a real problem. He has an idea--to get the Hiway dept. to let the small communities use their old equipment, and with the \$5 from revenue sharing the communities will be able to take care of their problem.

CSSB 90 (side 2)

Cotten pointed out that CSSB90 transfers state equipment to political subdivisions. Will take up that bill tomorrow.

JIM ADEREGG
C&RA POSITION

The dept. is aware of the review of revenue sharing that's supposed to take place this summer so they don't want to push anything right now, but they do favor solid waste. They like the sliding fee scale in HB 445, a fixed amount is not good. The dept. recommends wording that will allow the municipalities to use private contractors. Also set criteria for compliance, and wording to cover the situation in double governments. They recommend against state ceiling on revenue sharing.

Rep. Swanson said the issue in his district was disposal and not collection. Jerry agreed.

Chairman Coten wants to try to put some of these bills together. Freeman likes the approach in HB 445.

Meeting was adjourned at 9:40.



National Solid Wastes Management Association

1730 RHODE ISLAND AVENUE, N.W. • SUITE 800 • WASHINGTON, D.C. 20036
TELEPHONE (202) 659-4613

EUGENE J. WINGERTER
EXECUTIVE DIRECTOR

March 27, 1975

101 x ac

Dear Chairman:

The National Solid Wastes Management Association was established 12 years ago as a professional and industry organization for the solid waste management field. NSWMA's membership spans virtually all aspects of the solid waste management equipment and service field. Its membership is comprised of over 2,000 private refuse collection, processing and disposal firms, and public officials. The business activities of these firms encompass the collection and disposal of all types of wastes materials, the processing and reclamation of secondary materials, the specialized handling of commercial/industrial wastes and the manufacture of mobile collection, stationary compaction, processing and landfill equipment.

According to a survey conducted by the U.S. Environmental Protection Agency, the private sector of the waste management field handles 3/4ths of the nation's wastes-- including 90% of the commercial/industrial wastes generated and 50% of the residential wastes handled. The NSWMA is vitally concerned with legislation which impacts on the solid waste management and resource recovery activities of this industry. Legislation dealing with the disposal, recovery and handling of toxic and hazardous wastes as well as vehicle weight and noise emission limitations, and safety regulations that would directly affect the operations of many solid waste management firms in your state.

NSWMA has, and is, working closely with many state legislative and regulatory officials in developing and reviewing those programs which would impact significantly on this industry. The NSWMA Institute of Waste Technology (IWT) encompasses the Sanitary Landfill Committee, the Chemical Waste Committee, as well as the Resource Recovery Committee--all consisting of members active in their respective Committee's field of interest. The expertise of the IWT--sanitary landfill planning, design and operation; toxic and hazardous waste handling and disposal; recovery and processing of wastes--has and can be extended to serve as a center of coordination for both government and industry organizations.

The NSWMA Waste Equipment Manufacturers' Institute (WEMI) covers in its program area the development of equipment safety standards, equipment rating criteria and market statistics reporting.

If your committee is developing or reviewing legislative proposals which address these areas of the waste management field, NSWMA would extend to you the expertise of its members and staff in the review of these measures.

We would appreciate receiving notification of upcoming meetings or public hearings.

Sincerely yours,

Warren T. Gregory
Director, State Legislative Programs

WTG/js

- INSTITUTE OF WASTE TECHNOLOGY
 - CHEMICAL WASTE COMMITTEE
 - NATIONAL SANITARY LANDFILL COMMITTEE
 - RESOURCE RECOVERY COMMITTEE
- WASTE EQUIPMENT MANUFACTURERS INSTITUTE

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

DIVISION OF LOCAL GOVERNMENT ASSISTANCE

POUCH B - JUNEAU 99811

May 2, 1975

JAY S. HAMMOND, Governor

The Honorable Samuel R. Cotten
Alaska House of Representatives
Pouch V
Juneau, Alaska 99811

Dear Representative Cotten:

In response to your request for comment on HB 205, 352, and 445, all of which would provide revenue sharing payments to municipalities carrying out certain solid waste handling responsibilities, I should like to offer a number of suggestions.

In view of the forthcoming legislative study on the total problem of revenue sharing and the various formulas which might be used to allocate revenue sharing payments, I recommend delay in adding new elements to this system until the second session of the Ninth Legislature. If you do elect to proceed with development of legislation at this time, however, the Department suggests consideration of certain desirable features which appear in each of the three measures.

Because of the lack of attention generally accorded this universal municipal problem, the Department does favor stimulation of proper municipal solid waste management through revenue sharing payments. Recognizing the economies of scale in handling refuse, the Department further favors the concept of a sliding scale of payments such as that set forth in HB 445. A fixed amount applicable to all municipal claimants would generally be inadequate for the purpose in smaller municipalities and could represent a substantial windfall to Alaska's larger cities and boroughs.

For consistency with other revenue sharing entitlements, the Department suggests that payment be made for operating or having operated solid waste disposal programs such as the suggestions in HB 205 and HB 445. In contrast, HB 352 appears to grant a one-time payment for construction of a facility. In that proper solid waste disposal may take a variety of forms such as incineration, sanitary land fill, or waste reclamation, facility construction might occur only once or it might be construed to be a continuous process in the case of a land fill.

May 2, 1975

The Department recommends that the wording of the finally approved bill be such that a municipality employing the services of a franchised private scavenger for solid waste handling as distinct from performance of the collection and disposal function by municipal forces would qualify for revenue sharing aid. Municipalities relying on private contractors would not appear to qualify under HB 352 and might not under HB 445.

The Department recommends inclusion of a firm criterion for compliance such as the wording in HB 445 that the municipal program be approved by the Department of Environmental Conservation. Presumably, the Department of Environmental Conservation would be expected to develop regulations, if it has not already done so, to reduce the amount of controversy regarding adequacy of sanitary handling of solid wastes.

The final bill should cover a situation where one municipal government operates the collection system (e.g., City of Fairbanks) and another the disposal operation (e.g., Fairbanks North Star Borough). It is suggested that the wording in such a case exclude the possibility that the same tax payer could entitle both governments to a revenue sharing payment.

If the intent of the Legislature is to provide a revenue sharing payment for construction of a "facility," presumably the 50% State ceiling of HB 352 is consistent with the idea of the 25% ceiling for hospital construction in the present law. It is not clear, however, what purpose might be served by section (7) (B) of HB 352, wherein 25% local participation is required.

The Department recommends against a percentage ceiling for revenue sharing payments in the operational phase of solid waste management. Revenue sharing payments for fire, police, or highway maintenance, may or may not adequately provide the actual costs of these services to a recipient municipality and it seems reasonable that payment for solid waste management similarly would not necessarily fully cover all costs involved.

In summary, I recommend development of a bill which will provide adequate stimulus to local governments to plan and manage this important municipal problem. Implicit in such a program will be an adequate definition of compliance, either in law or in regulations, so that the Department will not devote an undue amount of time to debate with local officials on adequacy of the local program for handling and disposal of wastes.

Sincerely,


for Lee McAnerney
Commissioner



Matanuska-Susitna Borough, Inc.

BOX B, PALMER, ALASKA 99645 • PHONE 745-3246

DEPARTMENT OF ADMINISTRATION

May 7, 1975

State Representative Samuel R. Cotten
Chairman
House Committee on Community and Regional Affairs
Pouch V
Juneau, Alaska 99801

Subject: HB 445

Dear Representative Cotten:

This Borough is extinguishing its non-property tax revenues in its solid waste disposal efforts. If State aid is not forthcoming a property tax will have to be levied beginning fiscal 1977.

Unfortunately, property tax incidence has very little relation to benefits received from a solid waste disposal program. Thus, a broader financial base - namely State aid - is in order.

We favor HB 445.

Sincerely,

Wesley M. Howe
Borough Manager

WMH/kas

cc: Don Barry, Alaska Municipal League



ALASKA STATE

MEDICAL ASSOCIATION

1135 W. Eighth Avenue • Anchorage, Alaska 99501 • (907) 277-6891

May 6, 1975

Representative Cotton
Chairman, Community & Regional
Affairs Committee
House of Representatives
State of Alaska
Juneau, AK 99801

Dear Representative Cotton:

We understand that HB 445 - legislation relating to state aide to boroughs for solid wastes management has been referred to your Committee for consideration.

As you may know, this topic is of some considerable interest to the State Medical Association. We have attached some information which we feel may be of help to you and your Committee and their deliberations about this bill.

For reasons which are fairly obvious, we certainly do support some type of assistance to boroughs who are trying to manage solid waste in an appropriate way. We will very much appreciate your Committee giving this topic serious consideration and taking some positive action to assist small communities in carrying out this work. If we can answer further questions or provide additional information, please let us know.

Sincerely,

Carolyn Brown, M.D.
Chairperson, Legislative Committee

cB:ldh

Enclosures

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5/1

Rep. Susan Collin
 Dept. of Environmental Conservation (6-6721)
 C&EA (Chenoweth)
 Municipal League
 Natural Resource Management
 See list 10/23/85-4

Notified Present Testified

X
 X
 X
 X
 X

→ Guy Reinwand, Deputy Com.
 Lanea Elphie, Solid waste

X

X

HESS Lloyd Morley (3120) X

Cher Stroymeyr, Acme disposal
 (at request of NSUMA)

X