

C55B-120 AM

"An Act relating to day care facilities; and providing for an effective date."

COMMITTEE REPORT

3/5/75

HOUSE

FINANCE

Mr. Speaker:

Date

4-1-75

The Committee on C&RA has had CSSB 120 am

under consideration. A Majority of the members of the Committee

() recommends it DO PASS

() recommends it DO NOT PASS

() recommends it DO PASS WITH ATTACHED AMENDMENT(S)

() recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

() "and" recommends it BE REFERRED TO THE _____

COMMITTEE

() reports it back WITHOUT RECOMMENDATION

() "other"

Members signing the Majority report:

<u>Sam R. Latta</u>	<u>Do pass</u>	_____
<u>William C. ...</u>	<u>pass</u>	_____
<u>Bill ...</u>	<u>"</u>	_____
_____	_____	_____

Members NOT concurring in the Majority report:

<u>Freeman</u>	recommends:	<u>No Rec.</u>
<u>W. H. ...</u>	recommends:	<u>No Rec.</u>
<u>John ...</u>	recommends:	<u>DO NOT PASS</u>
<u>Al ...</u>	recommends:	<u>No Rec.</u>
_____	recommends:	_____

Sam R. Latta Chairman

AMENDMENT

OFFERED IN THE HOUSE:

BY: House Community &
Regional Affairs Committee

To: Amend HOUSE BILL No. _____

SENATE BILL No. SB 120am

PAGE: 2

LINE: 12

On page **2**, line 12, after the word "shall" add the words "give approval to and".

House Committee on
COMMUNITY & REGIONAL AFFAIRS

Meeting Minutes
April 1, 1975

Meeting was called to order at 9:00 for discussion of HB 161, 162 & SB 120am, 121. Present:

Rep. Sam Cotten, Chairman	Rep. Al Ose
" Kathryn Ostrosky	" Mike Hershberger-late
" Oral Freeman	" Glenn Hackney-late
" Larry Davis	

Barbara Englert Thomas, Staff
Andrea Guernsey, Staff
Eric Lee, SECO, Dept. of C&RA
Susan Clark
Jennifer Peterson, Juneau Model Cities

(1365) Ostrosky, presiding Chairperson, asked Ms. Clark to give a run down on the differences between HB 161 and SB 120.

Pg. 1 line 11-- "who either do not qualify... with dependent children" was considered to go better under the Eligibility section.. Was put on page 2 line 14 under eligibility. "Whether the family receives aid to families with dependent children and is eligible for day care service under aid to families with dependent children." Intent: people who get AFDC are not eligible for day care under this program but people who are eligible for AFDC but who don't use it may get day care.

Page 1 line 21--wording simply changed from "the provision of" to "assist in providing".

Page 1 line 29--added section 5 under powers and duties to insure local control and input.

Page 2 line 2--two additional subsections were added under "the dept may: contract with local agencies to perform duties and solicit recommendations from local governing bodies. Local control would be better for state. Less money, city could easily do it.

(1560) Ostrosky asked what the contractual duties would be? Lee answered: selecting recipients, dealing with day care centers, billing centers, paying billing, seeing that the homes are licensed.

(1575) Freeman asked what was the cities reaction to this. Eric said Senators had been in touch with cities and had gotten favorable reaction. It would only be a %5 or %10 match for the cities and often they would already have someone on the payroll who could administer the program. The parents would be free to be more productive and their earnings would then add to the tax base. (1618) Freeman doesn't like the idea of the State mandating a program and then expecting the city to carry it out.

(1630) Cotten -- Should the dept. make contact with the local agency? Lee--If the local community is incorporated they would have a choice whether they want the program or not. Cotten said that would be bypassing the local administration. Freeman didn't like that either so Lee suggested adding an amendment on page 2 line 12 "the incorporated city or borough shall give approval to and pay the cost.."

Page 2 line 20—drafting error.. Contributions will be paid to the day care facility instead of the dept.

page 3 line 14— added to definition of licensed day care " or recognized by the federal government". This was so head start centers in rural areas would be included.

page 3 line 29— definition of child chaged to read " up to the mandatory school age" instead of 5 years.

(end of tape)

Cotten moves to accept the Senate amendments and include the amendment by C&RA and to adopt a committee substitute.

Reps. Hershberger and Hackney arrived late and Cotten explained the Senate amendments to them. Hackney asked lee how many people SECO will need. Two. And how will you pay for it? The Finance committee will appropriate for a new position.

Cotten withdraws his motion and moves to offer amendment for SB 120am, also to move SB 121 out.

Without objection they were moved out of committee with individual recommendations.

Meeting was adjourned at 10:00.

HOUSE COMMUNITY & REGIONAL AFFAIRS COMMITTEE

Meeting Minutes
March 24, 1975

Meeting was called to order at 9:00 for discussion of SB 120, 121, Day Care. Present were:

Rep. Sam Cotten, Chairman	Rep. Mike Hershberger
Rep. Kathryn Ostrosky	Barbara Englert Thomas, Staff
Rep. Al Ose	Andrea Guernsey, Staff
Rep. Larry Davis	
Eric Lee, Director, SEOO	
Jennifer Peterson, Model Cities Agency Director	
Rosalee Walker, Early Childhood Specialist, Dept. of Ed.	
Mary McClinton, Dept. of C&RA	
Susan Clark, League of Women Voters	

(1025) Cotten gives introduction. Eric Lee passes out a flow chart made by his division showing a breakdown of how the program will work. (1060) Mr. Lee is in favor of the amendments made on SB 120. The program is not to subsidize day care centers but to assist parents to work or go to school. Money would go to C&RA, to the Division of State Economic Opportunity who would employ a day care Coordinator to administer the program. They will deal with only licensed centers or homes that are currently functioning. It is left up to the parent which center he wishes to send his or her child. Money would be given to community in a block grant who in turn would decide how to administer it. (1181) Chairman Cotten asked how the block grants would be determined. Mr. Lee said it would be based on various factors: need of community; population; day care center availability and other things.

(1206) The Field Representative and Day Care Coordinator will start beginning FY'76. Right now they will use Contractual monies from the Federal government to hire someone to start the research and getting things organized.

(1245) Rep. Ose asked about the local entity. Is it the borough or the city? Neither necessarily, Lee said. It could even be Rural CAP, SOME capable local agency.

(1261) Cotten asked if there would be any conflict between the borough and city about who would pay the 10% matching funds. Thats always possible but theres no way to tell.

(1281) Rep. Ostrosky asked Susan Clark for any comments. She said the program was administered by Juneau Model Cities in Juneau and in Anchorage by the Borough Health Department.

(1333) Rep. Ostrosky suggested that the field rep. and coordinator could offer the communities technical assistance in deciding such a decision as whether the city or borough would pay.

(1347) Cotten-If you start with 1.2 million dollars, how will you prorate if the program is ongoing? Had to start with a figure which seemed reasonable. Figure based on the centers that are functioning right now.

(1434) Ose wanted a breakdown of the money. ; said the money would go to the Dept. who in turn would give it to the community in a block grant. They would in turn deal with the parent and decide where the need is and how the money should be distributed.

(1485) Miss Peterson made some comments on the program in Juneau. They started out by subsidizing centers and then turned to helping the parents. She handles the individual interviews and need is determined mostly on the financial statement. Right now Juneau deals with only 2 day care centers for children over three. They deal mainly with single adults but do take married couples. Program covers the 5 day work week and not 24 hours. As a follow up process she reevaluates her parents every three months.

Meeting was adjourned at 10:00. (1600)

032

BACKGROUND INFORMATION
HB 161

The League of Women Voters strongly supports HB 161 with the substitutes and amendments added to it by the Senate. Some of the changes were due simply to misunderstandings and oversights in drafting. Other changes to the bill we feel have strengthened it and would urge your concurrence.

*Pg. 1, ln. 11-12: "who either do not qualify.. with dependent children." This was considered to belong better under the Eligibility section. Under that section (44.47.200) was added:

(4) "Whether the family receives aid to families with dependent children and is eligible for day care service under aid to families with dependent children;"

*Pg. 1, ln. 21-22: "a program to assist in providing day care..." This wording was simpler.

*Pg. 1, ln. 29: Subsection (5) was added to "the dept. shall" requiring that the Dept. of CRA... "Provide notification to the local government body of the request for a contract with a day care facility. This insures local input and control of the program, one of the important aims of this bill. Too often programs are run thru Juneau and local governments or participants are unable to have adequate input on what should have been a local concern.

*Pg. 2, ln. 1: Under the heading "the dept. may" were added two additional subsections. (2) "contract with local agencies to perform its duties under secs. 180-230 of this chapter;" This is important not only to local control, but also because it cuts down on the potential bureaucracy of a dept.

(3) "Solicit recommendations from local governing bodies regarding local agencies which may provide contractual services under this section."

This again strengthens local control and allows some local say as to who runs the program in that area.

*Pg. 2, ln. 1: Section 44.47.185 was added by the Senate Finance Committee and we basically support the concept.

"When a contract is made under sec. 180(b)(2) of this chapter between the depart. and a local agency within an incorporated borough or city of the state, the incorporated borough or city shall pay the costs of administering the contractual duties within its jurisdiction."

This section makes the program a type of revenue-sharing tagged specifically for day care. The cost to any single city would be slight, yet the cost to the state in terms of money, peoplepower, and added bureaucracy were this section not added would be high.

For example, in Juneau, an individual already hired by the city would take on the duties of this contract as a small part (currently four days a month) of her job at no additional cost to city or state.

In Anchorage, this could similarly be the case. Several people already hired for comparable duties (say, in the Borough Health Dept.) could incorporate these as a part of their job. The maximum staff that Anchorage should have to hire for the approximately 750 slots would be two people - a

small price to pay for an estimated \$685,000 in sharing from the state.

In smaller cities, only a couple days a month need be set aside for these contractual duties. On the other hand, the state would have to hire considerably more staff, including travel expenses, etc. at the estimated cost of \$100,000.

*Pg. 2, ln. 15: As was mentioned, this was taken out of the purpose of the bill and put here instead:

(4) "Whether the family receives aid to families with dependent children and is eligible for day care service under aid to families with dependent children;

(5) "Other factors..."

*Pg. 2, ln. 20: "The contribution of the parent or guardian shall be paid to the day care facility."

This was simply a misunderstanding in the drafting.

*Pg. 3, ln. 2: "licensed by the Dept. of H.S.S. or recognized by the Federal government for the care of children".

This was added so that Head Start children could also benefit from this bill. In some areas where necessary Head Start programs have been expanded to a full day program and can include "private" children as well as federal funded children.

*Pg. 2, ln. 28: "'child' means a person up to the mandatory school age" Five was originally an arbitrary age given the limitations of the \$1.2 million appropriation. It was thought that the inclusion of all "pre-school" children was more reasonable since some areas of the state do not have kindergarten. Once the program has proven itself, and more money is available to it, we would hope that children in need up to age 12 or 14 would be included in subsequent years to provide before and after-school care and care during vacation and holidays.

Of course the most persistent question people have had on this bill is why it has been put in CRA rather than HSS. We feel that the placement in CRA is important to this piece of legislation for the following reasons:

- (1) Following the lead of the Federal government in this year's social services amendments, we believe it is important to separate from this program the "stigma" of welfare. This is a program to keep people off or remove them from the welfare rolls. In Juneau, over one-third of the participants (37%) were eligible for welfare, but just knowing that their children were adequately cared for allowed them to side-step AFDC and retain their independent lives. At any rate we surely don't need more folk standing in lines at 5 AM in sub-zero weather at the HSS eligibility office in Anchorage, for example.
- (2) HSS does not have an extensive history of contracting out services to local control, which is one of the main aims of this bill. In a dept. always underfunded, always needing more personnel and top heavy with bureaucracy, we feel that this program might simply get "lost" in the process. HSS has some serious problems on which we need to work. This is not the time to throw yet another program onto their already over burdened laps.
- (3) This bill was intended as a revenue-sharing idea, a community self-help program. CRA would only handle the money, would probably always contract out the administration of local programs, and would not concern itself with specific day care problems other than to see that the facilities contracted with were paid on time. HSS is frequently months behind in their payments seemingly due to the large bulk of programs it has to deal with.

HSS (DFCS) would continue to license and monitor the programs of the day care facilities as is its job. It should perhaps be noted here that when time comes to consider the HSS budget, serious thought should be given to assuring additional licensing staff to carry out this important job of quality control for the children of the State.

Dear Rep. Cotton;

CSSB 120

Since I am in favor of
Day Care Programs, I ask for
your strong support in prompt
passage of CSSB 120 am.

Thank you for your cooperation.

Mrs. P.C. Hoffmann

PHILIP C. HOFFMANN
120 Carlanna
Ketchikan, Alaska 99901



Rep. Sam Cotton
Pauch V
State Capitol
Juneau,
Alaska
99811

TELEGRAM

BCA ALASKA COMMUNICATIONS, INC.

PHONE: 586-6440

JUNEAU, ALASKA 99801

*CSSB 120
Day Care*

‡

02105 POM ANCHORAGE ALASKA 15 03-18 305P ADT

1975 MAR 18 PM 10 19

PMS REP SAM COTTON

JUN

1685

PLEASE SUPPORT CSSB 120 AMENDED YOUR SUPPORT WILL BE

APPRECIATED

SHELBY WARNER 602 SOUTH KLEVIN 99504

TELEGRAM

BCA ALASKA COMMUNICATIONS, INC.
PHONE: 536-6440
BUREAU, ALASKA 99501

CSSB/20
DayCare

#

1975 MAR 14 PM 9 09

02068 POM ANCHORAGE ALASKA 15 03-14 0228P ADT

PMS HON SAM COTTEN

ALASKA HOUSE OF REPRESENTATIVES

JUN

URGE IMMEDIATE PASSAGE OF CSHB 120. DAY CARE IS CRISIS

ISSUE THROUGHOUT ALASKA

ROGER MOONEY DIRECTOR, CHILD DEVELOPME T RURAL CAP

Day Care

TELEGRAM

NCA ALASKA COMMUNICATIONS, INC.
PHONE: 586-6440
JUNEAU, ALASKA 99801

1975 MAR 20 PM 8 30

02090 POM ANCHORAGE ALASKA 1st 03-20 419P ADT

PMS SAM COTTON

JUN 2018

GET CSSB120 OUT OF COMMITTEE AS IS

MARY J HOTCHKISS 2256 ST ELIAS 99503

CSSB 120

TELEGRAM

RCA ALASKA COMMUNICATIONS, INC.

PHONE: 586-6440

JUNEAU, ALASKA 99801

1975 MAR 18 AM 1 58

02117 NL ANCHORAGE ALASKA 50 03-17 1040P ADT

PMS REP SAM COTTON

1602

JUN

DEAR REPRESENTATIVE COTTON THE REVENUE SHARING APPROACH TO A
DAY CARE SUBSIDY WILL NOT WORK. THERE IS NO TAX BASE IN THE
BUSH BASED ON A PER CAPITAL DISTRIBUTION SMALL VILLAGES WOULD
NOT GET ENOUGH TO MEET NEED PLEASE SUPPORT CSSB120AM IN
COMMITTEE AND OUT ON THE FLOOR

ELAINE HULTENGREN CHAIRPERSON HUMAN RESOURCE COMMITTEE

ANCHORAGE LEAGUE OF WOMAN VOTERS PO BOX 377 99510

SB120

TELEGRAM

RCA ALASKA COMMUNICATIONS, INC.

PHONE: 586-6440

JUNEAU, ALASKA 99801

1975 MAR 18 AM 1 48

02108 POM ANCHORAGE ALASKA 15 03-17 944P ADT

PMS REP SAM COTTON

1598

JUN

THINK OF CHILDREN MOVE COMMITTEE SUBSTITUTE SB120 OUT OF

COMMITTEE

UNA TUCK 1822 CINDYLEE LANE 99507

CSSB120

TELEGRAM

BCA ALASKA COMMUNICATIONS, INC.
PHONE: 586-6440
JUNEAU, ALASKA 99801

1975 MAR 18 AM 1 47

02106 POM ANCHORAGE ALASKA 15 03-17 916P ADT

PMS REP SAM COTTON

JUN

PLEASE GET CSSB120AM TO THE FLOOR WITH A DO PASS

IMMEDIATELY

HEATHER FLYNN HUMAN RESOURCES CHAIRPERSON LEGAUE OF

WOMAN VOTERS OF ALASKA 918 R ST 99501

TELEGRAM

MCA ALASKA COMMUNICATIONS, INC.

PHONE: 586-6440

JUNEAU, ALASKA 99801

#

02021 POM ANCHORAGE ALASKA 15 03-26 1155P ADT

PMS REP SAM COTTON

JUN

2934

URGE YOUR SUPPORT VITALLY NEEDED

CSSB120

JEAN STASSEL 911 R ST 99501

975 MAR 27 AM 4 06

1975 MAR 25 PM 10 49

TELEGRAM

AGA ALASKA COMMUNICATIONS, INC.

PHONE 546-6140

TUNEGAG, ALASKA 99501

3227 NL ANCHORAGE ALASKA 50 03-25 730P ADT

PMS REP SAM COTTON

2652

JUN

URGE YOUR IMMEDIATE DO PASS OUT OF COMMITTEE ON CSSB120.

REVENUE SHARING IS NOT WORKABLE FOR DAYCARE AS IT WOULD

DELUTE THE DOLLARS AVAILABLE AND WOULD NOT PROVIDE THE

IMPORTANT LICENSING STANDARDS. AFTER DAYCARE NEEDS ARE

ASSESSED AND THE PROGRAM IS ESTABLISHED AND WORKING, REVENUE

SHARING MAY BECOME FEASIBLE

SUSAN CONNOLLY CHAIRPERSON DAYCARE COMMITTEE THE GOVERNORS

ADVISORY BOARD TO THE DF AND CS BOX 1032 ANCHORAGE 99510

March 31, 1975

Dear

The day care legislation being considered in this Committee has, I feel, been looked upon favorably. There is no real delay except that we now have all the pending bills and can look at them collectively. I expect the day care package to pass out of this Committee early in the week of March 31,

Thank you for writing and showing your interest in some very important action this body is about to undertake.

Sincerely,

Sam R. Cotten

SRC:asg

March 31, 1975

Dear

The day care legislation being considered in this Committee has, I feel, been looked upon favorably. There is no real delay except that we now have all the pending bills and can look at them collectively. I expect the day care package to pass out of this Committee early in the week of March 31,

Thank you for writing and showing your interest in some very important action this body is about to undertake.

Sincerely,

Sam R. Cotten

SRC:asg

Thank
the week of March 31.



SB 120

UNIVERSITY OF ALASKA

SOUTHCENTRAL REGION
2651 PROVIDENCE AVENUE
ANCHORAGE, ALASKA 99504

March 4, 1975

Senator Bill Ray
Alaska State Legislature
Pouch V
Juneau, Alaska 99801

Senator Ray:

We the undersigned, student/parents attending the University of Alaska, Anchorage and currently using the USUAA Student's Child Care Service, STRONGLY support Senate Bill No. 120. We believe this bill is to our benefit and applaud the recognition for more child care facilities and financing.

NAME	ADDRESS
<i>Hilda Gustafson</i>	<i>ERA 372-X Anchorage 99507</i>
<i>Paul & Lee</i>	<i>1836 Thunderbird Rd Anchorage 99504</i>
<i>Susan Rhodes</i>	<i>1419 Turpin Rd. Anchorage 99504</i>
<i>Rexetta Simons</i>	<i>1932 Bartlett Dr. Anchorage 99507</i>
<i>Judy Libby Propst</i>	<i>3840 Patricia Lane 99504</i>
<i>Karen Loksoe</i>	<i>3209 Denali St 99502</i>
<i>Angel Olson</i>	<i>700 W 53rd Apt 1 99503</i>
<i>Lori Brown</i>	<i>1275 E 9 #1082 99501</i>
<i>Judy Lee</i>	<i>2330 Homestead Ct 99507</i>
<i>Hegarty Nilsson</i>	<i>99504</i>
<i>Mandy Peterson</i>	<i>5645 Gatzke Dr 99504</i>
<i>Lili Fredrickson</i>	<i>2324 Glacier St. 99503</i>
<i>Arthur Phalen</i>	<i>3511 W. 31st 99503</i>

PLEASE REPLY BY AIRMAIL

R



UNIVERSITY OF ALASKA

SOUTHCENTRAL REGION
2651 PROVIDENCE AVENUE
ANCHORAGE, ALASKA 99504

Continued

Page 2

NAME	ADDRESS
Maxine Farrell	625 C Street Anch. 99501
Katherine A. Johnson	4300 Arctic Blvd. S859 Anch. AK. 99502
Clarence Tolero	3155 E. 19th Ct. Anch. - 99504
Hilda Roberts	1401 Rich Vista apt #129 Bldg #6 99501
Valerie Lemieux	30-341 1/2 Cherry Dr. Elmendorf AFB 99506
Kathy Sings	537 E. 15th Street #4 Anchorage, Ak 99501
Joe Sheldon	1275 E 9th #1080 Anchorage Ak
Mrs Marny Tiffany	303 E. 9th Ave. Anchorage, AK. 99501
Jack Schoppert	Box 481; Anch. 99510
Diana Rutter	2434 Ingra 99524
Condyn Sather	PO Box 76 Eagle River
John Lipscomb	402 1/2 Mumford

League of Women Voters of Alaska

21 March, 1975

Representative Sam Cotton, Chairman
House Community and Regional Affairs Committee
Pouch V, State Capitol
Juneau, Alaska 99801

re: CSSB 120am - Day Care Subsidy

Dear Representative Cotton:

We assume you have received the League's telegram regarding the day care subsidy bill and have been fully informed of our position by our lobby corps.

However, in a recent conversation with Elaine Hultengren, a member of the Governor's Advisory Commission to the Division of Family and Children's Services, she indicated that in a joint meeting of your committee and that of House Health and Social Services, you asked why a day care care subsidy should not be handled by revenue sharing, and gave the impression to those in attendance that your committee would recommend just that. No one in attendance, including Elaine, was prepared to respond to you question fully at that time. The purpose of my letter is to indicate League's opposition to revenue sharing for the purpose of day care.

One must look carefully at the original philosophy and design of revenue sharing, both at the federal and state levels. While the idea of returning revenue to those areas which pay heavy taxes is a noble one, it is now, and perhaps always will be, eminently unfair to not only the rural areas of the state, but even the smaller cities. Here in Anchorage, schools, public safety, fire protection, water and sewer systems, and all manner of other services is largely supported by the local tax base, which, as you know, is substantial both in residential and commercial property. Where is the tax base in rural Alaska? All too often it is simply nonexistent.

If I were concerned only with my own personal need, I might favor a revenue sharing approach, not only to day care, but virtually every service provided by government. However, the League of Women Voters of Alaska is concerned with the needs of all Alaskans and realizes that many services do not now lend themselves to the revenue sharing approach. Practically speaking, revenue sharing would force the allocated dollars to be spread so thinly that it is doubtful anyone would benefit except possibly Anchorage.

We have recommended that the Department of Community and Regional Affairs administer the day care subsidy program because, having the responsibility of disbursing pipeline impact funds, they are probably more closely attuned to the needs of the entire state. Which department, for example is better able to coordinate the needs of Emmonak, where a large portion of those persons who would otherwise work the canneries in the summer, will be working on rural housing construction this summer and next, thereby forcing many mothers of young children into the cannery work force and creating a need for seasonal day care.

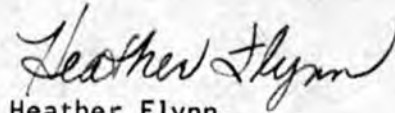
Mr. Cotton
page 2

We hope you will carefully rethink the whole subject of revenue sharing. In a time when the State of Alaska is experiencing a severe fiscal pinch, "them that gots...gets" is a poor philosophy of meeting the needs of all Alaskans.

Thank you for your consideration of CSSB 120 am. We hope to see it on the floor and passed very soon.

Very truly yours,

LEAGUE OF WOMEN VOTERS OF ALASKA



Heather Flynn,
Human Resources Chairperson

C: Rep. Susan Sullivan
Sen. Bill Ray
Rep. Hugh Malone

CSSB 120

TELEGRAM

HCA ALASKA COMMUNICATIONS, INC.

PHONE: 586-6440

UNEAU ALASKA 99801

1975 APR 14 PM 10 59

02061 NL ANCHORAGE ALASKA 50 04-14 522P ADT

PMS REP SAM COTTON

1321

JUN

ACCORDING TO YOUR LETTER DATED MARCH 31 1975 THE DAY
CARE PACKAGE WAS TO PASS OUT OF YOUR COMMITTEE BY THE END
OF THE WEEK OF MARCH 31. IT IS MY UNDERSTANDING THAT
CSSB:20-121 ARE YET TO BE APPROVED BY YOUR COMMITTEE.
IT IS NOW APRIL 14 1975. WHAT HAPPENED?

ELAINE HULTENGIEN JEFFERSON HUMAN RESOURCES COMMITTEE

ANCHORAGE LEAGUE OF WOMEN VOTERS BOX 377

Alaska State Legislature

REPRESENTATIVE
SAM R. COTTEN
P.O. BOX 205
EAGLE RIVER, ALASKA 99577

WHILE IN JUNEAU
POUCH V
JUNEAU, ALASKA 99811



CHAIRMAN
COMMUNITY & REGIONAL
AFFAIRS COMMITTEE

MEMBER
JUDICIARY COMMITTEE

House of Representatives

April 16, 1975

Elaine Hultengren
Box 377
Anchorage, Alaska 99501

Dear Elaine:

Regarding your telegram of April 14, CSSB 120am and SB 121 were passed out of the Community and Regional Affairs Committee on April 1. The bills were passed out with individual recommendations, with three do passes: Kathryn Ostrosky, Al Ose and myself. I don't know where you got your information concerning the status of these bills, but sometimes sources are not as accurate as they could be.

As of today these two bills are in the House Finance Committee and are tentatively scheduled for a hearing this Saturday. May I suggest that you address any further correspondence concerning this to Hugh Malone, Chairman of that committee.

Sincerely,

A handwritten signature in cursive script that reads "Sam".

Sam R. Cotten

SC/AG

TELEGRAM

RCA ALASKA COMMUNICATIONS, INC.

PHONE: 586-6440

JUNEAU, ALASKA 99801

1975 MAY 13 AM 2 33

02119 NL ANCHORAGE ALASKA 53 05-12 829P ADT

PMS REP SAM COTTON

JUN **1106**

I WISH TO APOLOGIZE FOR MY TELEGRAM DATED APRIL 24 1975

REGARDING SFFS120 AND 121. AGAIN, I DID INDEED HAVE MY INFORMATION

BACKWARDS. NEXT TIME I WILL CERTAINLY DOUBLE CHECK THE STATUS
BEFORE RESPONDING. I DO APPRECIATE YOUR SUPPORT FOR THOSE TWO
BILLS AND THE COMMITTEES SWIFT RESPONSE TO ACTING ON THEM
ELAINE HILTENGREN

Alaska State Legislature

Day Care
SB 120

REPRESENTATIVE
SAM R. COTTEN
P.O. BOX 298
EAGLE RIVER, ALASKA 99577



CHAIRMAN
COMMUNITY & REGIONAL
AFFAIRS COMMITTEE

MEMBER
JUDICIARY COMMITTEE

WHILE IN JUNEAU
POUCH V
JUNEAU, ALASKA 99511

House of Representatives

February 18, 1975

Sandra H. Larson
Center Director
Chugiak Children's Services
P.O. Box 233
Chugiak, Alaska 99567

Dear Sandra:

Thank you for your letter. I too support SB 120 and can report progress on this measure. Today, February 18, the Senate Committee on Community and Regional Affairs amended and passed this bill out to the Finance Committee. Further progress is, of course, dependent upon their action.

I agree that further legislation must be considered, however we all feel that this is a positive step in the right direction.

Your center provides a needed service for our community and again I appreciate your interest and thank you for your letter.

Sincerely,

A handwritten signature in cursive script that reads "Sam".

Sam R. Cotten

SW:ag
Enclosure SB120am

CHUGIAK CHILDREN'S SERVICES, inc.

Post Office box 233
Head Start-Day Care-Enrichment

Chugiak, Alaska 99567
phone 688-2660

February 10, 1975

Day care

Senator W. E. "Brad" Bradley
Alaska State Senate
Pouch V
Juneau, Alaska

Dear Senator Bradley:

I wish to express my support for Senate Bill #120, providing day care assistance for some low-income families who do not receive aid to families with dependant children.

This bill is a step in the right direction, but I feel obligated to point out that it overlooks the need for before and after-school care for children ages six through eleven, as well as overlooking the fact that in many two parent families, both parents must work to provide support at a low-income level.

I would like to see sliding-scale day care subsidies for all families, based on size of family and family income, plus direct support to licensed day care facilities allowing them to upgrade their daily services. Recent national estimates put the actual cost of providing quality center care at \$200 - per month for one child! Our own center calculated our cost last year at \$175.00 per child per month, yet parents found fees of \$135.00 per month difficult to meet. (We re-opened our day care program last month due to the availability of CETA employees, but have found a quality day care operation cannot support itself.)

Working parents are a reality, whether dictated by financial need or personal choice, and provision for quality day care is no less an investment in society's future than public school education.

Sincerely,

Sandra M. Larsen
Center Director

cc: State Representatives Sullivan, Kelly, Cotten and Bradley

Alaska State Legislature

REPRESENTATIVE
SAM R. COTTEN
P.O. BOX 296
EAGLE RIVER, ALASKA 99577

WHILE IN JUNEAU
FOUCH V
JUNEAU, ALASKA 99811



CHAIRMAN
COMMUNITY & REGIONAL
AFFAIRS COMMITTEE

MEMBER
JUDICIARY COMMITTEE

House of Representatives

March 25, 1975

Karen Hedland
SRA Box 4122
Anchorage, Alaska 99502

Dear Karen:

I am not a reluctant supporter of CSSB 120. I support the idea of providing day care in those very obvious areas of need. I know the Bill sped through the Senate and don't really think the measure will have any trouble in the House. I hope you will understand that I'm taking my job and responsibility very seriously and will consider this Bill very carefully. I have explored other methods of more efficiently distributing the funds for this project and have concluded that the methodology in CSSB 120 is probably the best. I would have thought myself to be irresponsible had I merely rubber-stamped the speedy action of the Senate.

As far as the ERA amendment is concerned, I'm not sure if our resinding our action to ratify would even be valid, but whatever, I plan to vote NO to HJR 26.

Thanks for the mail,

A handwritten signature in cursive script that reads "Sam".

Sam R. Cotten

SRC:asg

SRA, Box 4122
Anchorage, Alaska 99502
March 19, 1975

Representative Sam Cotten
House of Representatives
Pouch V
Juneau, Alaska, 99811

Dear Sam:

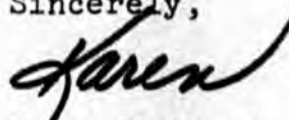
I would like to take this opportunity to tell you first of all that you're doing a good job.....However, I will think it even better once you get moving on the day care legislation.

I wish that you could have made it to Anchorage for the hearings and hope that you took some time to listen to some of the testimony. Quality day care is something that many of us have been searching for for years, and I had about reached the conclusion that maybe by the time I had grandkids such a thing would exist. However, the makeup of the legislature this year gave me some hope. After the Senate's unanimous passage of CS SB 120 I thought it would speed right through the House. Now the word is that you are a reluctant supporter. I certainly hope that is a false rumor and that you will not only support the bill, but move it quickly out of your committee.

In addition, I hope that as a member of the Judiciary Committee you will do your part to bury forever the Resolution that would rescind the ratification of the Equal Rights Amendment.

Thanks for your efforts!

Sincerely,



Karen Hedland

2509 Fourth Avenue
Ketchikan, Alaska 99901
March 26, 1975

Rep. Sam Cotton, Chairman
House Community and Regional Affairs Committee
Pouch V, State Capitol
JUNEAU, AK 99811

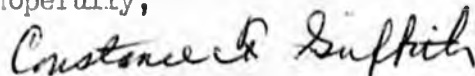
Dear Representative Cotton:

The Committee Substitute for Senate Bill 120, amended, to provide Day Care subsidy for families needing it, provides quality care for children whose parent(s) must work but who are not able to afford excellent care for their young while they are out of the home. This is something I have supported for many years. I am glad that this bill is at last in "the hopper."

The support provided by CSSB 120 am. enables families to be self-supporting, to stay off "welfare", which is a commendable desire in my opinion, and to finally "make it" entirely on their own, without even the Day Care subsidy. Two-thirds of the recipients of this aid are able to do without it in from three to six months. What a simple thing to do to help a young family get on its feet, heads held high.

It has been said that you believe that revenue sharing will take care of this sort of need in a community. NOT SO, Rep. Cotton, at least not so in my home-town of Ketchikan. The Day Care need is well known here, and has broad community support. But the shared revenue finds its way to support of the new airport to help hide the true costs of this blessing to the taxpayer. Families starting out are not as important as airports starting out. Only, that's a fallacy. I'd like to see CSSB 120 am. reported favorably out of committee, and passed unanimously by the people who represent the rest of us back home. I beg your help in fulfilling the meeting of a real need in Alaska, day care for children which is safe and of high quality.

Hopefully,



Constance F. Griffith
(Mrs. S. D.)

CFG:s

cc: Sen. Ziegler, Rep. Gardiner

Alaska State Legislature

REPRESENTATIVE
SAM R. COTTEN
P.O. BOX 296
EAGLE RIVER, ALASKA 99577

WHILE IN JUNEAU
POUCH V
JUNEAU, ALASKA 99811



CHAIRMAN
COMMUNITY & REGIONAL
AFFAIRS COMMITTEE

MEMBER
JUDICIARY COMMITTEE

House of Representatives

April 2, 1975

Brenda Jester
1922 Talkeetna
Anchorage, Alaska 99504

Dear Mrs. Jester:

I feel that the day care issue is a very important one. This Committee, Community and Regional Affairs, has just passed out a bill appropriating 1.2 million dollars to fund the state's first subsidized day care program. Inclusion in the Budget of day care licensing positions is not an area in which I would have any say. I will let your position be known to those who would be able to make such an addition. Also, you may wish to write directly to Representative Jim Duncan, a member of the Finance Committee and also Chairman of the sub-committee which deals with this subject.

Thank you for writing.

Sincerely,

A handwritten signature in cursive script that reads "Sam".

Sam R. Cotten

SRC:asg

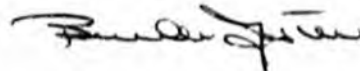
1922 Talkeetna
Anchorage, Alaska 99504
March 26, 1975

The Honorable Samuel R. Cotten
House of Representatives
Pouch V
Juneau, Alaska 99801

Dear Mr. Cotten:

I feel Day Care is of critical importance at this time in our state and am writing to request that you include in the budget licensing positions for day care. We can not have adequate day care for any of our areas if we do not have the personnel to license the homes or day care centers that wish to establish themselves. I know there is a critical need for more personnel in this department and hope you will support such an addition in the budget. Juneau has a highly successful program there due to their Model Cities Grant and I think it is just as important for Anchorage and the rest of the state to have adequate day care also. Children are too important not to give them the best care that is possible so that they will mature into the kind of adults that will contribute to our society.

Sincerely,



(Mrs.) Brenda Jester

*Diff letter to
This one
than usual*

Alaska State Legislature

REPRESENTATIVE
SAM R. COTTEN
P.O. BOX 296
EAGLE RIVER, ALASKA 99577

WHILE IN JUNEAU
POUCH V
JUNEAU, ALASKA 99 1



CHAIRMAN
COMMUNITY & REGIONAL
AFFAIRS COMMITTEE

MEMBER
JUDICIARY COMMITTEE

House of Representatives

April 16, 1975

Linda Bensen
4257 Westwood Drive
Anchorage, Alaska 99503

Dear Linda:

Thank you for your Letter concerning SB 120 providing day care. This bill was passed out of my committee on the 1st of April and is now in the House Finance Committee. Hopefully this bill will get through the other house before the close of this session.

Thank you for your interest in this important legislation.

Sincerely,

A handwritten signature in cursive script that reads "Sam".

Sam R. Cotten

SC/AG



April 5, 1975

Dear Representative Catto:

Having recently attended several workshops for child advocacy, I have become aware of the need to pass SB 120 providing 1.2 million dollars for subsidizing day care costs to low income, employed parents. I wanted you to know that I will be interested in watching the progress of this bill.

Sincerely,
Linda Peterson

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99801

LEGISLATIVE AFFAIRS AGENCY

February 5, 1975

MEMORANDUM

TO: Marsha Hubbard, Administrative Assistant
Office of Senator Chance

FROM: Anne Carpeneti, Legislative Counsel

SUBJECT: Day Care Assistance, Senate Bills 120 and 121

As presently drafted, Senate Bills 120 and 121 provide for an appropriation to the Department of Community and Regional Affairs (hereinafter, CRA) to develop and implement a program of aid to low income families who do not receive welfare for day care of their children up to and including five years of age. (The provision that aid be provided to families who do not receive welfare is in the Findings of Fact; I believe it would be better to spell this out in the substantive portion of the bill.)

The bill provides that CRA determine eligibility for benefits based on factors listed in sec. 210 (net income, number of children in family, whether the parent or guardian is single, and other factors CRA finds relevant). However, a condition of receiving benefits is that because of the benefits a parent or guardian be freed to work or to attend school (sec. 200).

Eligible families that are able to contribute something toward the day care do so according to a sliding fee scale to be developed by the department. Payment by the family is made to the department which contracts with the facility of the family's choice; the department pays the facility the full amount for the care.

Please keep me informed of the time and place of the hearings on the bill as I would like to attend. Thanks.

ADC:pmk

Rep Sam Cottler



Alaska State Legislature
House

JUNEAU ALASKA

March 12, 1975

Del A. Brock, Ph.D.
Alaska Association for
Quality Education
Alaska Child Care Centers
Association
6401 E. Northern Lights Blvd.
Anchorage, Alaska 99504

Dear Doctor Brock:

Thank you for your comments on SB 120 and 121 which are companion measures to HB 161 and 162 which I am co-sponsoring. I attempted to attend the Public Hearings held jointly a few weeks ago by the House and Senate Community and Regional Affairs committee but no flights were able to make it in or out of Juneau at that time.

I have requested, and the respective chairman have agreed, that your letter of February 15, 1975 be entered into the record of testimony on these bills. The House Committee on Health, Education and Social Services will be holding hearings on these bills tomorrow and I will also make your comments part of the record there.

The points you raised will be considered.

Sincerely,

Clark Gruening
Clark Gruening
Representative

CG/rb

EXECUTIVE COMMITTEE

ALASKA ASSOCIATION FOR QUALITY EDUCATION
ALASKA CHILD CARE CENTERS ASSOCIATION

DR. DEL A. BROCK
DR. MARGARET GREEN
BUD BIRD
SHIRLEY BRATCHER

February 15, 1975

The Honorable Clark Gruening
State Legislature
Pouch V
Juneau, AK 99801

Dear Mr. Gruening:

I regret that we were unable to attend the public hearing on Senate bills 120 and 121 held yesterday in Anchorage and request that this written testimony be entered in the record.

Our organization represents 20 members providing day care and private school to approximately 2000 children in Alaska.

We would urge that a clarification of Senate bill 120 be made prior to passage, concerning the intent as to whether private centers will be funded to care for the children qualified or whether Agency centers will be funded to be in direct competition with private centers. As worded, it would seem that the Agency could choose to enter the field, both regulating and operating. The care to be provided by this legislation is needed, but the great expense per child, which would result from the inefficient operation by a government agency, would limit its benefits. Past experience in other states shows that private centers can provide the services under contract at much lower costs, thereby benefiting more children. The typical charge for day care in Anchorage is \$1800 per year. Parents cannot afford to pay more and centers cannot provide more care under present regulations.

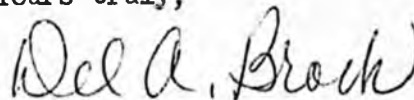
If there are insufficient facilities available now for the number of families requiring service, it is due to the restrictions imposed by state staffing regulations which make operation of a center difficult, if not impossible, unless the operation is fortunate enough to have free rent, free staff or other benefits adequate to offset the deficit. Contributing to this marginal operation is the low rate paid by the state for the care of children of families receiving state aid. State compensation currently paid is less than that paid by the public for the same service, while requiring centers much additional record keeping and billing for only those state children. Payments arrive 60 days after the payment would have been received had the care been provided to the paying public.

The often quoted "federal interagency day care standards," considered the base standard in the country, have recently been modified by Congress to allow lower operating costs in day care. To quote from the January 8, 1975, issue of Education Daily's "Report on Preschool Education": President Signs Social Services Bill - - "Major eligibility changes for social services under the Social Security Act and a relaxation of Federal day care standards are among provisions of H.R. 17045, which passed both houses of Congress on December 20 by voice vote.... Lowers Staffing Ratios. In an effort to reduce yearly Federal day care costs which are approaching \$3,000 per child, provisions of H.R. 17045 loosen minimum staffing ratios and education program

requirements of day care centers. The bill requires that ratios of one adult for every 20 children aged 10-14 be maintained, and a 1 to 15 ratio for children 3-9 years old. The conference committee earlier scrapped a provision which would have required a staffing ratio of one adult for every two infants under 3 years of age, and instead voted to leave the final requirements to the Secretary of Health, Education, and Welfare.

We urge that the Legislature adopt the new Federal staffing requirements in Senate bill 120 and commit Senate bills 120 and 121 to only contract day care services with private and non-profit operated centers.

Yours truly,

A handwritten signature in cursive script that reads "Del A. Brock".

Del A. Brock, Ph.D.

DB:nm

Feds - 4 ^{potential} problems in the implementation

① No discrimination would be allowed

Chance - ~~is~~ no intention of discrim, but why would affect them
Fed-State only might be discrim & the Fed can't be involved

② Quality & quantum amts already existing can't be altered
You'd have to watch closely competition between agencies

③ If DHSS used as licensing day-care institutions - the amt
of fed funds for " " would be cut if there are
state only on more than 50% state programs
cost allocation

④ 47.05.010 ^{(1) (2)} may create a problem - gen'l policy declaration
"pledges" - why separation? seems to be getting away
from single agency concept - may not be concern of Fed's

Ch. This doesn't apply to Community assistance programs

The plan has to be implemented by same agency that prepares it.

Provider agreements - DHSS w/ DCRA

Recommendations For Administration of CSSB 120 am,
by the Department of Community and Regional Affairs,
Division of State Economic Opportunity

The Division of State Economic Opportunity has a mandate to improve the economic conditions of low income people in Alaska, and to advocate for their needs and interests. It is felt that within the Department of Community and Regional Affairs, this division would be most closely attuned to the segment of the population that this program is designed to assist.

It is envisioned that the program would be administered in the following manner. (See attached flow chart.)

A position of Day Care Coordinator would be established within the division and would report directly to the director. The duties are to include: initial set-up and implementation of the program, draft regulations, guidelines, and forms, negotiate for contractual services to be performed by local communities, conduct needs assessments, analyze and evaluate program components, contract monitoring, and general supervision and administration of the program.

The coordinator would be assisted by a Day Care Field Representative. This would be the only other new position. The field representative would be responsible for training of contractor personnel, on site program monitoring, and technical assistance to the contractor. This person would be expected to be in the field full-time.

The division will provide clerical and accounting support from within its current staff.

It is hoped that the local communities would be given as much flexibility as possible in administration of the program in terms of: local needs and priorities, recipient financial participation, sliding fee scale, eligibility requirements, internal monitoring, billing and payment procedures with recipients and facilities. The division will provide advice and assistance as required.

The community must demonstrate its intent to adequately administer the program in its initial request for funding.

All phases of the program directly related to contact with individual recipients and/or day care centers or homes will be contracted to local agencies in those communities affected. This would include receipt of billings and payments to those licensed facilities which have been chosen by the recipients. The language in which the legislation is currently written would involve only those communities which currently have licensed facilities.

102

DEPARTMENT OF
COMMUNITY & REGIONAL AFFAIRS
DIVISION OF
STATE ECONOMIC OPPORTUNITY

①

Day Care
Coordinator

Primary supervisor (1)



Accountant

②
Field
Rep.

Clerk

- ↑ Requests
- Regulations - 1
- Guidelines - 2
- Needs assessment - 3
- Contract monitoring - 4
- Evaluation - 5

↓ Training
Tech. Ass't.

Block Funds →
← Reports

LOCAL
COMMUNITIES

↑ Requests

↓ Eligibility
Counseling
Selection
Sliding Scale

↓ Payments

↑ Billings

PARENTS

← Billing
Payments →

HOMES & CENTERS

REPRESENTATIVE

Cotten

This booklet outlines the prevalent day care myths which lead to Nixon's veto of national comprehensive child care legislation. These myths are as prevalent in Alaska as they are "down below", and we hope this will aid you in your quest for solutions to a serious Alaskan problem - that of inadequate quality care for the children of our working parents.

CRITERIA TO QUALIFY FOR MODEL CITIES DAY CARE SUBSIDY

FY 1974-75

Requirements for \$7.00 per day subsidy (waived only in extreme circumstances on individual cases).

1. Single parent family.
2. Day care releases parent for work or school.
3. Married couples only if head of household is unemployed, disabled, or seasonal worker.

Other considerations if child meets basic requirements:

1. Working parent qualifies for food stamps.
2. Working parent qualifies for low-income housing.
3. Child has regular attendance.

Children would not qualify if members of single, working parent family is receiving Welfare or AFDC payments. (Day care would be paid through State.)

Model Cities will not pay any day care subsidy for children whose parents receive subsidy from other federal programs and will not pay full subsidy for children whose parents can pay part cost of care at the rate calculated on the following sliding fee scale.

Besides direct salary, other income considered in setting the sliding fee includes alimony, child support, retirement, social security and other sources of regular or seasonal income.

SUBSIDIZED DAY CARE
JUNEAU MODEL CITIES PROGRAM
 Sliding Fee Scale
 FY 1974-75

No. Children in Family

<u>NET INCOME</u>	1	2	3	4	5	6	7	8	9
\$ 0 - 525	1.00								
526- 550	1.25	1.00							
551- 575	1.50	1.25	1.00						
576- 600	1.75	1.50	1.25	1.00					
601- 625	2.00	1.75	1.50	1.25	1.00				
626- 650	2.25	2.00	1.75	1.50	1.25	1.00			
651- 675	2.50	2.25	2.00	1.75	1.50	1.25	1.00		
676- 700	2.75	2.50	2.25	2.00	1.75	1.50	1.25	1.00	
701- 725	3.00	2.75	2.50	2.25	2.00	1.75	1.50	1.25	1.00

MODEL CITIES DAY CARE

CHILD NAME: _____

HOME ADDRESS: _____

MAILING ADDRESS: _____

BIRTHDATE: _____ HOME PHONE: _____

MOTHER'S NAME: _____

OCCUPATION: _____ PHONE: _____

BUSINESS ADDRESS: _____

FATHER'S NAME: _____

OCCUPATION: _____ PHONE: _____

BUSINESS ADDRESS: _____

MARITAL STATUS: _____

OTHER CHILDREN IN THE HOME:

PRESENT RECIPIENT OF:

WELFARE: _____ FOOD STAMPS: _____

AFDC: _____ LOW INCOME HOUSING _____

OTHER: _____

IS THE CHILD:

IN NEED OF SPEECH THERAPY: _____

IN NEED OF EMERGENCY CARE: _____

OTHER: _____

MODEL CITIES DAY CARE
Financial Statement

NAME: _____

CHILD'S NAME _____

NET SALARY: _____ OTHER INCOME: _____

RENT: _____

UTILITIES: ELECTRICITY _____ PHONE _____ HEAT _____

GROCERIES: _____

LOANS: _____

CHARGE ACCOUNTS: _____

TRANSPORTATION: _____

MEDICAL: _____

OTHER DEBTS: _____

**

Do you feel you could afford to have your fee increased? _____

If so, what would you be willing to pay? _____

If not, when do you feel you could afford an increase? _____

Do you feel the program is meeting your present needs? _____

Signature: _____

Date: _____

Address: _____

Phone: _____

(Where you can be reached
during the day.)

EMROLLMENT AGREEMENT

In enrolling a child with the Model Cities Day Care the undersigned parents hereby agree:

That they shall pay for child care at the rate calculated during a parent conference;

That such payments become due each month shall be paid by the fifteenth (15) day of the following month;

That their child shall be in regular attendance at the day care center unless otherwise stated;

That failure to comply with this Agreement shall constitute reasonable justification for termination of the child's subsidy by the Model Cities Agency.

Dated _____

JUNEAU MODEL CITIES

DAY CARE PROGRAM

The Juneau Model Cities Day Care Program is operated on a sliding fee scale subsidy basis as is described in Senate Bill 120. Our program has been operating under this concept since March, 1973. The following information applies to the period of March, 1973 to the present.

1. The Juneau program is funded for 65 child day care slots with contracts for services with two day care centers; the St. Ann's Center, located in downtown Juneau and the Lilliput Center located in a new facility built by Model Cities funds located on Douglas Island.
2. Payment is made on a per day attended basis at the rate of \$7.00 per child per day.
3. In June, 1974 an evaluation was done on past and present clients. Of the total clients served 39% were eligible but did not apply for some type of assistance; Aid to Families and Dependent Children, Welfare or Food Stamps.

157 Clients Served

x 39% Eligible

61 Clients

MODEL CITIES DAY CARE

SUBSIDY PAYMENTS

<u>Payment</u>	<u>No. Involved</u>
-0-	22
.50	2
.75	2
1.00	9
1.50	6
2.00	8
2.50	3
3.00	1
3.50	1
4.00	1

The program presently has 55 children enrolled. The average parent payment \$1.01.

Of the fully subsidized clients: 9 married with an average of 3 children in the home.
13 are separated or divorced with an average of 2 children in the home and an average net income of \$500/month.

Low enrollment is primarily due to the transfer of Lilliput School to the new Cedar Park facility. There is a waiting list of children at the St. Ann's Day Care Center.

FY 74-75
MODEL CITIES DAY CARE

	<u>Model Cities Funds</u>	<u>Parent Share</u>	<u>Child Care Days</u>	<u>Days</u>	<u>Child</u>
<u>ST. ANN'S</u>					
July	2,365.50	504.50	410	21	32
August	2,841.00	554.00	485	22	34
September	* 2,914.25	382.75	471	20	36
October	3,407.75	400.25	544	22	29
November	3,143.00	406.00	507	20	31
December	<u>3,082.25</u>	<u>389.75</u>	496	19	32
Adjustment *	126.00				
Total	<u>17,879.75</u>	<u>2,637.25</u>			

LILLIPUT

July	1,763.00	334.00	300	21	18
August	1,725.00	277.00	286	22	18
September	1,267.50	230.50	214	19	16
October	2,094.50	327.50	346	22	19
November	1,727.50	253.50	283	19	18
December	<u>1,735.00</u>	<u>253.00</u>	284	20	19
Total	10,315.50	1,675.50			

FY 74-75
DAY CARE MONITORING

Attendance Factor

	<u>No. Days</u>	<u>Children</u>	<u>Actual Days</u>	<u>Possible Days</u>	<u>Percentage</u>
<u>ST. ANN'S</u>					
July	21	32	410	672	61
August	22	34	485	748	65
September	20	36	471	720	65
October	22	29	544	638	85
November	20	31	507	620	82
December	19	32	496	608	82
<u>LILLIPUT</u>					
July	21	18	300	378	79
August	22	18	286	396	72
September	19	16	214	304	70
October	22	19	346	418	83
November	19	18	283	342	83
December	20	19	284	380	75

attach 1/6 agenda for info

FY 73-74
DAY CARE MONITORING

Attendance Factor

ST. ANN'S

<u>Month</u>	<u>No. Days</u>	<u>Children</u>	<u>Actual Days</u>	<u>Possible Days</u>	<u>Percentage</u>
July	21	35	460	735	63
August	23	35	540	805	67
September	19	34	496	646	77
October	22	33	634	726	87
November	20	35	576	700	82
December	17	34	463	578	80
January	22	36	630	792	80
February	19	35	552	665	83
March	21	36	619	756	82
April	22	35	652	770	85
May	22	34	607	748	81
June	20	34	431	680	63

LILLIPUT

July	20	7	91	140	65
August	22	8	149	176	83
September	19	20	278	380	73
October	23	23	369	529	70
November	20	23	363	460	79
December	18	22	294	396	74
January	22	24	402	524	77
February	19	25	382	475	80
March	21	24	374	504	74
April	22	27	444	594	75
May	22	27	473	594	80
June	20	23	274	460	60

CEDAR PARK

July	20	16	192	320	60
August	23	13	200	299	67
September	Closed				
October	Closed				
November	Closed				
December	Closed				
January	Closed				
February	Closed				
March	Closed				
April	Closed				
May	Closed				
June	Closed				

FY 73-74
ST. ANN'S DAY CARE

	<u>Model Cities Funds</u>	<u>Parent Share</u>	<u>Child Care Days</u>	<u>Days</u>	<u>Child</u>
July	2,619.50	600.50	460	21	35
August	3,116.50	667.00	540.5	23	35
September	2,966.00	506.00	496	19	34
October	* 3,854.50	583.50	634	22	33
November	** 3,528.00	504.00	576	20	35
December	2,854.00	387.00	463	17	34
January	3,952.75	457.25	630	22	36
February	3,435.75	428.25	552	19	35
March	3,772.00	561.00	619	21	36
April	3,884.00	680.00	652	22	35
May	3,587.50	661.50	607	22	34
June	<u>2,476.75</u>	<u>540.25</u>	<u>431</u>	20	34
Sub-Total	40,047.25	6,576.25	6,660.5		
Special Grant	2,768.42				
Adjustments on Parent Payment not Billed on Previous Months					
	*October	78.00			
	**November	<u>53.00</u>			
		<u>131.00</u>			
TOTAL	42,946.67	6,576.25	6,660.5		

FY 73-74
LILLIPUT DAY CARE

	<u>Model Cities Funds</u>	<u>Parent Share</u>	<u>Child Care Days</u>	<u>Days</u>	<u>Child</u>
July	601.50	35.50	91	20	7
August	1,029.00	14.00	149	22	8
September	1,598.25	347.75	278	19	20
October	2,189.75	393.25	369	23	23
November	2,138.25	402.75	363	20	23
December	1,697.00	361.00	294	18	22
January	2,437.75	376.25	402	22	24
February	2,338.75	335.25	382	19	25
March	2,195.00	423.00	374	21	24
April	2,737.50	370.50	444	22	27
May	2,825.00	486.00	473	22	27
June	<u>1,552.50</u>	<u>365.50</u>	<u>274</u>	20	23
Sub-Total	23,340.25	3,910.75	3,893		
Special Grants	<u>4,000.00</u>				
Total	27,340.25	3,910.75	3,893		

FY 73-74
CEDAR PARK DAY CARE

	<u>Model Cities Funds</u>	<u>Parent Share</u>	<u>Child Care Days</u>	<u>Days</u>	<u>Child</u>
July	1,069.37	218.63	192	20	16
(Correction not made over paid)	(1,045.18)	(211.32)	(179-1/2)		
August	<u>1,180.00</u>	<u>220.00</u>	<u>200</u>	23	13
Sub Total	2,249.37	438.63			
Special Grant	4,600.00				
Reliable Transfer	<u>42.30</u>	<u> </u>	<u> </u>		
Total	6,891.67	438.63	392		
Funds Returned	<u>(743.04)</u>	<u> </u>	<u> </u>		
	6,148.63	438.63	392		

IV. JUNEAU DAY CARE

Day care in Juneau began with the planning and application for a Comprehensive City Demonstration Program grant pursuant to the Title I of the Demonstration Cities and Metropolitan Act of 1966. Application was made to Department of Housing and Urban Development in 1969 with day care being one program of the plan to end blight and help the poor and disadvantaged people of Juneau.

A. History

1. July, 1970- Approval received from Department of Housing and Urban Development on the Model Cities Grant. Juneau 4 C's is established as a non-profit corporation licensed by the State of Alaska for the provision and coordination of child care programs in Juneau.
2. November, 1970 to October 31, 1971 - The First Action Year of the Model Cities program. The Model Cities Agency contracted with the 4 C's corporation for the purpose of operating a day care program in Juneau. The 4 C's began and operated three day care centers; the Crackers Center in the Lutheran Church, Cedar Park Center in the Douglas Methodist Church, and the St. Ann's Center.

Funding: \$97,000 Model Cities, \$65,000 Title IVA = \$162,000 / 12 MC PERIOD

3. November 1, 1971 to October 31, 1972 - The Second Action Year of the Model Cities program. 4 C's corporation again contracted with for the operation of the day care program. Additional program of before and after school activities also operated.

Funding: \$83,080 Model Cities, \$166,900 Title IVA = \$249,980 / 12 MC PERIOD

4. October, 1972 - notification of cutback of categorical grants by the President. All Title IVA and XVI grants halted. Assessment of the day care program by the Evaluation Section of the Model Cities Agency and determined the program would be run on reduced funding til alternate funding could be secured.
5. January, 1973 - Notification of Model Cities program to be phased out. No other sources of funding yet secured.
6. March 13, 1973 - Through mutual agreement between the Model Cities Agency and the 4 C's corporation the contract was suspended due to funding problems.

Funding: November 1, 1972 to March 13, 1973 - \$42,887 Model Cities
4.5 MC PERIOD

7. March 14, 1973 - Day care centers "spun-off" to other operating agencies; St. Ann's Center to Catholic Community Service, Inc., Cedar Park Center to a newly formed non-profit citizen group called Cedar Park Day Care, Inc., and Lilliput School contracted with to replace the Crackers Center.

Payment to the centers for services at the rate of \$22 per day per child.

Funding: March 14, 1973 to June 30, 1973 - \$52,611 Model Cities 3.5 Mc. PERIOD

8. May, 1973 - Initiation of Sliding Fee Scale as method of subsidizing centers and low-income parents. This method allowed parents to assist in the cost of day care for their children at a rate they could afford and reduced the amount needed to support a day care program. The centers were given the responsibility of operations and were paid at the rate of \$7.00 per day per child per day attended.
9. July 1, 1973 to June 30, 1974 - Assembly allocates funds for subsidized day care program as initiated in May, 1973.

Funding: \$77,521 Model Cities

10. August, 1973 - Cedar Park Center folds by mutually agreement of both parties due to management problems.
11. July 1, 1974 to June 30, 1975 - Assembly allocates \$60,000 for the subsidy for continuation of program.

B. Present Status

1. To replace categorical grants, the President introduced the Better Communities Act, a block grant concept giving to the municipalities the power to decide what their community needs. The final compromise between the Congress and the President is the Housing and Community Development Act of 1974. The Act replaces a number of other grants; Neighborhood Facilities, Model Cities, Water and Sewer, Urban Renewal, and Federal Housing programs.
2. The Act has a "hold harmless" clause which entitles a city, whose Federal funds has been prematurely terminated, to funds equaling the loss in order to let down a city gradually from Federal support. Juneau receives funds under this clause in the amount of over \$6,000,000 in a five year period.
 - a. December, 1974 - Public hearings held in five locations for citizen input on how funds should be spent. In these meetings, day care was overwhelmingly supported.
 - b. January 6, 1975 - The City/Borough staff presented to the Assembly at a Committee of the Whole meeting recommendations based on citizen input. The report recommended that day care be allocated \$100,000 for the first year of the Act.
 - c. January 13, 14, 1975- Public hearings to allow citizens to express their feelings on priorities set by Assembly.
 - d. January 16, 1975 - Assembly to finalize priorities at regular Assembly meeting.
 - e. Plan to be submitted to A95 Clearinghouse for State review of total

plan for Juneau.

- f. Following review by A95 Clearinghouse the plan will be submitted to HUD for approval. Anticipated approval from HUD by mid April, 1975.

C. Day Care Available in Juneau

1. St. Ann's Day Care Center - A non-profit, non-sectarian center under the sponsorship of the Catholic Community Service, Inc. Thirty of the forty-five slots at the St. Ann's Center are contracted for children of the Model Cities program.
2. Lilliput School - A non-profit center sponsored by a private citizen. Located in the new Cedar Park Facility which was built with Model Cities for the purpose of a multi-use facility with day care its prime user. Thirty-five of the available forty slots are contract under the Model Cities day care program.
3. Henry House - Licensed both as a day care center and a pre-school, it is designed principally for children who are emotionally or physically handicapped. In serving these children an attempt at normalcy is sought by including non-handicapped children in the daily program. Funds for the handicapped children come from the State through various grants.
4. Jack and Jill Nursery - A private center for thirty children licensed by the State of Alaska, but not meeting Federal regulations, and therefore unable to accept children receiving State subsidy (AFDC or WIN).
5. Family Day Care Homes - Any home that takes in even one child on a regular basis for pay is required by State law to be licensed by the Division of Family and Children Services. To be unlicensed is a misdemeanor and a fine of not more than \$200 could be levied.

The number of licensed homes in Juneau greatly fluctuates depending on the staff available to license them. In 1974 only one temporary (6-9 month) staff member was retained by the State to license homes in Juneau. In the past year between five and seventeen day care homes in Juneau have remained licensed, and serve a maximum of about sixty children. An estimated additional 1,000 preschool Juneau children are in unlicensed family day care homes. Another 500 children are being cared for in their homes usually by a relative.

6. The Auke Bay and Juneau Cooperative Pre-School - This is designed for pre-school experience only and not intended for day care. It operates four days a week for 2½ hours a day though most children only attend only two days a week. It is non-profit with a teacher hired and aided by parents.

DAY CARE - Joint hearing w/ House HESS

3/13/75

Susan Clark, LWV - strongly supporting HB 161 w/ Senate am. (SB 120 am)

Margaret Wolfe, Gov's Advisory Council on Family & Children's Services

Proven ability of C&R to work through a local agency - local more reasonable model

Sliding fee scale - insert language to reflect local conditions

duration of grant

Mary African - runs En'eput Children Center in Fbks.

threw out her waiting list when there were more children on it than she could take in 3 yrs.

There is a need for more facilities & this bill (CSSB 120 am) doesn't speak to that need. However,

there is HB 290/291 (SB 79), a revolving loan fund.

Look at this bill as one side of a triangle

(20-100 children) It is technically illegal to have unlicensed facilities, home or center. Homes get away w/ it because they're small. Virtually all centers are licensed.

(5-10 children) Homes are not the same as centers

Susan Clarke - L W V in support of HB161 as amended

① no figures as to how many were on welfare 38%

- ② reasons to be in C+RA
 - Ⓐ similar Rev. Sharing
 - Ⓑ dealings w/ Rental areas (experience)
 - Head work thru local comm. govt. process.
 - DE-EMPHASIZE - welfare

EAGB Health Dept. Margaret Wolfe

\$1.2 million would only fully fund \$600 = \$700.

Roseale Wolker
Janice & C's

Did Margaret Wolfe say there was only 1 licence in an average with 90 homes?

Only 1 person to inspect places + give licenses.
Only 90 (out of 500) homes are licensed.

Does he remind you
of the Addams family?
YES!

EXECUTIVE COMMITTEE

ALASKA ASSOCIATION FOR QUALITY EDUCATION
ALASKA CHILD CARE CENTERS ASSOCIATION

SB 120,
121
DR. DEL A. BROCK
DR. MARGARET GREEN
BUD BIRD
SHIRLEY BRATCHER

February 15, 1975

The Honorable Samuel Cotten
State Legislature
Pouch V
Juneau, AK 99801

Dear Mr. Cotten:

I regret that we were unable to attend the public hearing on Senate bills 120 and 121 held yesterday in Anchorage and request that this written testimony be entered in the record.

Our organization represents 20 members providing day care and private school to approximately 2000 children in Alaska.

We would urge that a clarification of Senate bill 120 be made prior to passage, concerning the intent as to whether private centers will be funded to care for the children qualified or whether Agency centers will be funded to be in direct competition with private centers. As worded, it would seem that the Agency could choose to enter the field, both regulating and operating. The care to be provided by this legislation is needed, but the great expense per child, which would result from the inefficient operation by a government agency, would limit its benefits. Past experience in other states shows that private centers can provide the services under contract at much lower costs, thereby benefiting more children. The typical charge for day care in Anchorage is \$1800 per year. Parents cannot afford to pay more and centers cannot provide more care under present regulations.

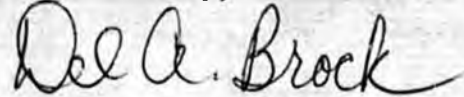
If there are insufficient facilities available now for the number of families requiring service, it is due to the restrictions imposed by state staffing regulations which make operation of a center difficult, if not impossible, unless the operation is fortunate enough to have free rent, free staff or other benefits adequate to offset the deficit. Contributing to this marginal operation is the low rate paid by the state for the care of children of families receiving state aid. State compensation currently paid is less than that paid by the public for the same service, while requiring centers much additional record keeping and billing for only those state children. Payments arrive 60 days after the payment would have been received had the care been provided to the paying public.

The often quoted "federal interagency day care standards," considered the base standard in the country, have recently been modified by Congress to allow lower operating costs in day care. To quote from the January 8, 1975, issue of Education Daily's "Report on Preschool Education": President Signs Social Services Bill - - "Major eligibility changes for social services under the Social Security Act and a relaxation of Federal day care standards are among provisions of H.R. 17045, which passed both houses of Congress on December 20 by voice vote... Lowers Staffing Ratios. In an effort to reduce yearly Federal day care costs which are approaching \$3,000 per child, provisions of H.R. 17045 loosen minimum staffing ratios and education program

requirements of day care centers. The bill requires that ratios of one adult for every 20 children aged 10-14 be maintained, and a 1 to 15 ratio for children 3-9 years old. The conference committee earlier scrapped a provision which would have required a staffing ratio of one adult for every two infants under 3 years of age, and instead voted to leave the final requirements to the Secretary of Health, Education, and Welfare.

We urge that the Legislature adopt the new Federal staffing requirements in Senate bill 120 and commit Senate bills 120 and 121 to only contracting day care services with private and non-profit operated centers.

Yours truly,

A handwritten signature in cursive script that reads "Del A. Brock". The signature is written in dark ink and is positioned above the typed name.

Del A. Brock, Ph.D.

DB:nm

SB 120 am

3/24/75

	<u>Notified</u>	<u>Present</u>	<u>Testified</u>
Susan Clark (586-6952)	X	X	X
Commissioner Lee McAnaney (C&RA)	X		
Eric Lee, SEOD, C&RA	X	X	X
Sen. Genia Chance (Marcia Hubbard, SA)	X		
Jennifer Peterson, City & Co. Juvenile Model Cities Agency Director (586-3300)	X	X	X
Rosalee Walker, Early Childhood Specialist, Dept Ed		X	X
Mary McClinton, DCRA			