

COMMITTEE REPORT

SENATE

4/13/76

Mr. President:

Date 4/28/76

The Committee on Finance has had SB 744  
general obligation bonds/correctional facilities  
under consideration. A Majority of the members of the Committee

- ( ) recommends it DO PASS
- ( ) recommends it DO NOT PASS
- ( ) recommends it DO PASS WITH ATTACHED AMENDMENT(S)
- (X) recommends it BE REPLACED WITH CS FOR SB 744 AND THAT  
CS FOR SB 744 DO PASS
- ( ) "and" recommends it BE REFERRED TO THE \_\_\_\_\_  
COMMITTEE
- ( ) reports it back WITHOUT RECOMMENDATION
- ( ) "other"

Members signing the Majority report:

Wesley Ray \_\_\_\_\_  
John Stoeber \_\_\_\_\_  
 \_\_\_\_\_  
Donna C. ... \_\_\_\_\_

Members NOT concurring in the Majority report:

Mr. ... recommends: No Rec.  
R. Toland recommends: No Rec.  
 \_\_\_\_\_ recommends:  
 \_\_\_\_\_ recommends:  
 \_\_\_\_\_ recommends:

Wesley Ray Chairman

Original sponsor: Rules Committee by request

Offered: 4/30/76  
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 744

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for the issuance of general obliga-  
7 tion bonds in the amount of \$31,152,600 for the purpose  
8 of paying the cost of constructing and remodeling cor-  
9 rectional facilities; and providing for an effective  
10 date."

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 \* Section 1. For the purpose of paying the cost of constructing and  
13 remodeling correctional facilities, general obligation bonds of the state in  
14 the principal amount of not more than \$31,152,600 shall be issued and sold.  
15 The full faith, credit and resources of the state are pledged to the payment  
16 of the principal of and interest and redemption premium, if any, on these  
17 bonds. These bonds shall be issued under the provisions of AS 37.15 as those  
18 provisions read at the time of issuance.

19 \* Sec. 2. If the issuance of these bonds is authorized by the qualified  
20 voters of the state, a special fund of the state to be known as the "1976  
21 Correctional Facilities Construction Fund" shall be established, to which  
22 shall be credited the proceeds of the sale of the bonds described in sec. 1  
23 of this Act except for the accrued interest and premiums. There is appropri-  
24 ated from the "1976 Correctional Facilities Construction Fund" to the Depart-  
25 ment of Health and Social Services the amount of \$31,152,600. To the extent  
26 feasible, the proceeds of these bonds shall be allocated by the governor in  
27 accordance with the following projects and estimates:

28 Project	Location	Amount
29 (1) Major replacement and renovation		

1 projects

Fairbanks

2 Anchorage

3 Palmer

4 Eagle River

5 Juneau

6 Ketchikan

7 Total for above locations

\$ 230,000

8 (2) Construct correctional center

Ketchikan

3,702,600

9 (3) Correctional center - housing and  
10 gymnasium construction and remodel-  
11 ing of existing facilities

Juneau

3,633,000

12 (4) Construct juvenile facility and  
13 female detention center

Juneau

1,500,000

14 (5) Construct presentence detention  
15 center

Anchorage

18,037,000

16 (6) Housing remodeling and construc-  
17 tion of juvenile unit

Fairbanks

3,600,000

18 (7) Construct correctional center

Barrow

450,000

19 \* Sec. 3. If the issuance of these bonds is authorized by the qualified  
20 voters of the state, the amount of \$109,000 or as much of that amount as is  
21 found necessary is appropriated from the general fund of the state to the  
22 state bond committee to carry out the provisions of this Act and to pay  
23 expenses incident to the sale and issuance of the bonds authorized in this  
24 Act. The amounts expended from the appropriation authorized by this section  
25 shall be reimbursed to the general fund from the proceeds of the sale of the  
26 bonds authorized by this Act.

27 \* Sec. 4. The amount withdrawn from the Public Facility Planning Fund for  
28 the purpose of advance planning for the improvements financed under this Act  
29 shall be reimbursed to the fund from the proceeds of the sale of bonds autho-

1 rized by this Act.

2 \* Sec. 5. The question whether the bonds authorized in this Act are to be  
3 issued shall be submitted to the qualified voters of the state at the next  
4 general election and shall read substantially as follows:

5 Proposition

6 State General Obligation Correctional Facilities

7 Construction and Remodeling Bonds \$31,152,600

8 Shall the State of Alaska issue its general obligation bonds  
9 in the principal amount of not more than \$31,152,600 for the  
10 purpose of paying the cost of constructing and remodeling  
11 correctional facilities?

12 Bonds Yes [ ]

13 Bonds No [ ]

14 \* Sec. 6. This Act takes effect immediately in accordance with AS 01.10.-  
15 070(c).

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Original sponsor: Rules Committee by request

Offered: 4/30/76  
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1	projects	Fairbanks	
2		Anchorage	
3		Palmer	
4		Eagle River	
5		Juneau	
6		Ketchikan	
7	Total for above locations		\$ 230,000
8	(2) Construct correctional center	Ketchikan	3,702,600
9	(3) Correctional center - housing and		
10	gymnasium construction and remodel-		
11	ing of existing facilities	Juneau	3,633,000
12	(4) Construct juvenile facility and		
13	female detention center	Juneau	1,500,000
14	(5) Construct presentence detention		
15	center	Anchorage	18,037,000
16	(6) Housing remodeling and construc-		
17	tion of juvenile unit	Fairbanks	3,600,000
18	(7) Construct correctional center	Barrow	450,000

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15 07C(c).

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Second Session - Ninth Legislature

I. REQUEST

Bill No. Senate Bill 744 Title: 30,000,000 Capital Construc. for Correc.

Requested by: \_\_\_\_\_ Date: January 22, 1976

Return Date Requested: \_\_\_\_\_

Agency: Health and Social Services Program: Corrections

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Capital 30,000,000

A. EXPENDITURES: (Thousands of dollars)

OBJECT:	FY '76	FY '77	FY '78	FY '79	FY '80
100 PERSONAL SERVICES					
200 TRAVEL					
300 CONTRACTUAL					
400 COMMODITIES					
500 EQUIPMENT					
600 LAND & STRUCTURES					
700 GRANTS, CLAIMS, ETC.					

TOTAL

B. FUNDING: (Thousands of dollars)

GENERAL FUND					
FEDERAL FUNDS					
OTHER					

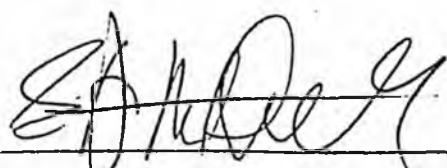
C. POSITIONS:

PERMANENT/TEMPORARY	/	/	/	/	/
MAN MONTHS (P./ T.)	/	/	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

All supporting information is contained in the Department's official Capital Budget Request. Please reference that document.

IV. ATTACHMENTS:

V. DATE: 1/22/76 PREPARED BY: 

HF 618 Capital Construction for Division of Corrections.

<u>PROJECT or SEGMENT</u>	<u>AMOUNT</u>
Anchorage Presentence Detention Center - will provide 180 beds of presentence and classification detention for Anchorage area where bookings have been increasing at a rate of 17% per year. The construction of the new center will not permit the closing of 3rd Avenue and 6th Avenue facilities in Anchorage unless a drastic drop in arrest rates takes place.	18,037.0
Juneau Single Units - Forty single units will be constructed to replace dormitory living and provide for more maximum security confinement as Juneau becomes the state's maximum security institution. (Should be coupled with priority 6.)	1940.0
Fairbanks Single Units - Forty single units will be constructed to replace a twenty-four bed open dormitory. Greater security will be afforded as well as greater efficiency in the use of bed space within the institution.	1845.0
Ketchikan Correctional Center - A new community based adult and juvenile center will be constructed to replace the deplorable housing conditions that exist in the area. The GSA (landlord) has informed the state that alternate use of the facility is imminent and the state should arrange to find or build another facility.	4500.0
Fairbanks Juvenile Units - A seventeen bed detention unit will be built to remove juveniles from the main institution. The volume of juvenile activity in Fairbanks justifies moving juveniles who must be handled differently into a special purpose facility. The move would also give greater flexibility to the main institution if its only function was to program adults.	1755.0
Juneau Gymnasium - With the Juneau Center becoming the maximum security institution of the state it's imperative to be able to provide <u>secure</u> physical exercise facilities to relieve tension. A secure gymnasium is a most practical way to provide that capability. While it does not contribute to bed space, it is vital to a successful program.	1693.0
Renovations Statewide - The appropriation recognizes a continuing need to keep 13,000,000 worth of existing physical plant in a basic state of repair. The funds will be used for boiler replacements, grill gate maintenance, boiler repairs and other non-operating budgeted capital repairs that will be required over a two and one-half year period.	230.0

Introduced: 4/13/75  
Referred: Finance

1 IN THE SENATE BY THE RULES COMMITTEE BY REQUEST

2 SENATE BILL NO. 744

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for the issuance of general obliga-  
7 tion bonds in the amount of \$30,000,000 for the purpose  
8 of paying the cost of constructing and remodeling cor-  
9 rectional facilities; and providing for an effective  
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16 of the principal of and interest and redemption premium, if any, on these  
17 bonds. These bonds shall be issued under the provisions of AS 37.15 as those  
18 provisions read at the time of issuance.

19 \* Sec. 2. If the issuance of these bonds is authorized by the qualified  
20 voters of the state, a special fund of the state to be known as the "1976  
21 Correctional Facilities Construction Fund" shall be established, to which  
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25 ment of Health and Social Services the amount of \$30,000,000. To the extent  
26 feasible, the proceeds of these bonds shall be allocated by the governor in  
27 accordance with the following projects and estimates:

28	Project	Location	Amount
29	(1) Major replacement and renovation		

1 projects

Fairbanks

2 Anchorage

3 Palmer

4 Eagle River

5 Juneau

6 Ketchikan

7 Total for above locations

\$ 230,000

8 (2) Construct correctional center

Ketchikan

4,500,000

9 (3) Correctional center - housing and  
10 gymnasium construction and remodel-  
11 ing of existing facilities

Juneau

3,633,000

12 (4) Construct presentence detention  
13 center

Anchorage

18,037,000

14 (5) Housing remodeling and construc-  
15 tion of juvenile unit

Fairbanks

3,600,000

16 \* Sec. 3. If the issuance of these bonds is authorized by the qualified  
17 voters of the state, the amount of \$105,000 or as much of that amount as is  
18 found necessary is appropriated from the general fund of the state to the  
19 state bond committee to carry out the provisions of this Act and to pay  
20 expenses incident to the sale and issuance of the bonds authorized in this  
21 Act. The amounts expended from the appropriation authorized by this section  
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7 purpose of paying the cost of constructing and remodeling  
8 correctional facilities?

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12 070(c).

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# STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

## DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

POUCH S - JUNEAU 99811

May 3, 1976

The Honorable John Rader  
Chairman  
Senate Rules Committee  
Alaska State Legislature  
State Capitol Building  
Juneau, Alaska

Re: Committee Substitute for Senate Bill No. 744

Dear Senator Rader:

Committee Substitute for Senate Bill No. 744, an Act providing for the issuance of general obligation bonds in the amount of \$31,152,600 for the purpose of paying the cost of constructing and remodeling correctional facilities was referred by the Senate Finance Committee to the Senate Rules Committee on April 30, 1976.

The State's Bond Counsel, Mr. C. Richard Walker of Orrick, Herrington, Rowley & Sutcliffe has advised that general obligation bonds of the State and nearly all other state and local government bonds are issued in the denomination of \$5,000, the standard unit.

Using Committee Substitute for Senate Bill No. 744 as an example, according to Mr. Walker, this would result in issuing less than the total amount of bonds or in issuing one odd bond in denomination of \$2,600 along with 6,030 bonds in the usual denomination of \$5,000.

Issuing a bond in an odd denomination requires extra time, expense and confusion in connection with the preparation of the resolution, notice of sale, official statement and other documents relating to the bonds, the printing of the one odd bond with all of its special coupons, and all of the selling, accounting, paying and other activities with relation to the bonds.

On the other hand, it would be highly unusual to find an estimate of expenditures, used in connection with determining the principal amount of a thirty-one million dollar bond issue, that was within \$5,000 of being a perfectly precise estimate. Consequently, it is respectfully recommended that the principal amount of the proposed bond issue be



"1776-A TRIBUTE FROM OUR STATE TO OUR NATION-1376"



rounded off to the nearest \$5,000 by making the principal amount in the proposed bill to read either \$31,155,000 or \$31,150,000 and make an upward or downward adjustment in one of the projects enumerated to correspond.

Very truly yours,

A handwritten signature in cursive script, appearing to read "R. D. Stevenson".

R. D. Stevenson  
Special Assistant

cc: Sterling Gallagher  
Commissioner of Revenue  
Secretary, State Bond Committee

Original sponsor: Rules Committee by request

Offered: 4/30/76  
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2

CS FOR SENATE BILL NO. 744

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

NINTH LEGISLATURE - SECOND SESSION

5

A BILL

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For an Act entitled: "An Act providing for the issuance of general obligation bonds in the amount of \$31,152,600 for the purpose of paying the cost of constructing and remodeling correctional facilities; and providing for an effective date."

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Project	Location	Amount
(1) Major replacement and renovation		

1	projects	Fairbanks	
2		Anchorage	
3		Palmer	
4		Eagle River	
5		Juneau	
6		Ketchikan	
7	Total for above locations		\$ 230,000
8	(2) Construct correctional center	Ketchikan	3,702,600
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15	center	Anchorage	18,037,000
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17	tion of juvenile unit	Fairbanks	3,000,000
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Second Session - Ninth Legislature

I. REQUEST

Bill No. Senate Bill 744 Title: 30,000,000 Capital Construc. for Correc

Requested by: \_\_\_\_\_ Date: January 22, 1975

Return Date Requested: \_\_\_\_\_

Agency: Health and Social Services Program: Corrections

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Capital 30,000,000

A. EXPENDITURES: (Thousands of dollars)

OBJECT:	FY '76	FY '77	FY '78	FY '79	FY
100 PERSONAL SERVICES					
200 TRAVEL					
300 CONTRACTUAL					
400 COMMODITIES					
500 EQUIPMENT					
600 LAND & STRUCTURES					
700 GRANTS, CLAIMS, ETC.					

TOTAL

B. FUNDING: (Thousands of dollars)

GENERAL FUND					
FEDERAL FUNDS					
OTHER					

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	/	/	
MAN MONTHS (P./ T.)	/	/	/	/	

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

All supporting information is contained in the Department's official Capital Budget Request. Please reference that document.

IV. ATTACHMENTS:

V. DATE: 1/22/76

PREPARED BY: *E. J. [Signature]*

HB 618 Capital Construction for Division of Corrections.

<u>PROJECT or SEGMENT</u>	<u>AMOUNT</u>
Anchorage Presentence Detention Center - will provide 180 beds of presentence and classification detention for Anchorage area where bookings have been increasing at a rate of 17% per year. The construction of the new center will not permit the closing of 3rd Avenue and 6th Avenue facilities in Anchorage unless a drastic drop in arrest rates takes place.	18,037.0
Juneau Single Units - Forty single units will be constructed to replace dormitory living and provide for more maximum security confinement as Juneau becomes the state's maximum security institution. (Should be coupled with priority 6.)	1940.0
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