

COMMITTEE REPORT

SENATE

6/1/75

Mr. President:

Date 6/5/75

The Committee on FINANCE has had HB 362
~~special appropriation to the Department of Community & Regional Affairs~~
under consideration. A Majority of the members of the Committee

- recommends it DO PASS
- recommends it DO NOT PASS
- recommends it DO PASS WITH ATTACHED AMENDMENT(S)
- recommends it BE REPLACED WITH CS FOR _____ AND THAT
CS FOR _____ DO PASS
- "and" recommends it BE REFERRED TO THE _____
COMMITTEE
- reports it back WITHOUT RECOMMENDATION
- "other"

Members signing the Majority report:

Members NOT concurring in the Majority report:

_____ recommends:
_____ recommends:
_____ recommends:
_____ recommends:
_____ recommends:

Chairman

Introduced: 3/31/75
Referred: Finance

BY ANDERSON, BEIRNE, BRADLEY,
BRADNER, DAVIS, GUY, HUNTINGTON,
ITTA, KELLEY AND OSTERBACK

1 IN THE HOUSE

2 HOUSE BILL NO. 362

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Depart-
7 ment of Community and Regional Affairs; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$281,000 is appropriated from the general fund to
11 the Department of Community and Regional Affairs for matching federal funds
12 available for Head Start programs sponsored by the U. S. Department of
13 Health, Education and Welfare and parent-child center projects sponsored by
14 the Office of Child Development.

15 * Sec. 2. This Act takes effect July 1, 1975.
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The Legislature of the State of Alaska
FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. HB 362
 Title: ...Special appropriation to Department of Community & Regional Affairs
 Requested by: Senate Finance Date: June 2, 1975
 Return Date Requested: June 2, 1975
 Agency: Community & Regional Affairs Program: Social Services

II. FISCAL DETAIL

Budget Request Unit(s) Affected: _____

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES		0				
200 TRAVEL		0				
300 CONTRACTUAL		0				
400 COMMODITIES		0				
500 EQUIPMENT		0				
600 LAND & STRUCTURES		0				
700 GRANTS, CLAIMS, ETC.		281.0				
TOTAL		281.0				

B. FUNDING: (Thousands of dollars)

GENERAL FUND		281.0				
FEDERAL FUNDS		0				
OTHER		0				

C. POSITIONS:

PERMANENT/TEMPORARY MAN MONTHS (P./T.)	/	0 / 0	/	/	/	/
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III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

We see our roll as a distributor of the funds. The current staff can handle this responsibility, therefore, no additional funds needed.

IV. ATTACHMENTS

V. DATE: June 2, 1975 PREPARED BY: Eric Lee

Eric Lee, Director
Division of State Economic Opportunity

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

LEAGUE OF WOMEN VOTERS

To House Finance Committee: HB 362

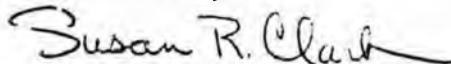
May 16, 1975

The Alaska League of Women Voters has long supported Head Start programs, and especially since this week has been proclaimed Head Start Week by Governor Hammond, we would like to remind you of an important Head Start bill residing in your committee that would have significant impact on the rural villages of our State.

We strongly support HB 362 and urge its prompt consideration and passage. In a year when lawmakers are finally recognizing officially the importance of early childhood years to the future of Alaska, this bill would expose the children of ten more villages to the great benefits of the Head Start experience, which includes health and nutrition programs as well as providing the children with the basic fundamentals needed to operate in the modern world. Head Start is especially valuable since local parents are an integral part of program and training.

Federal money is still the activating force behind this program. The State and local share is small. This small percentage of Alaskan dollars is expanded five fold by the Federal Government, but the benefits to young Alaskan citizens is far greater still. Please don't let this opportunity for utilizing Federal funds for the benefit of Alaskans pass without your due consideration.

Thank you,



Susan R. Clark
Human Resources Chairperson
Juneau, Alaska

NORTH SLOPE BOROUGH SCHOOL DISTRICT

P. O. Box 307
Barrow, Alaska 99723

HB 362

Merlin E. Tilley
Elementary Administration Assistant
852-6990

Don Renfroe
Secondary Administration Assistant
852-6999

Lawrence R. Wyckoff
Business Manager
852-7374

Tuesday, April 8, 1975

The Honorable Hugh Malone
Alaska House of Representatives
House Finance Committee
Pouch V, State Office Bldg.
Juneau, Alaska 99811

Dear Mr. Malone:

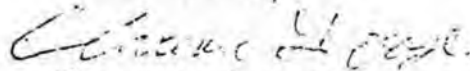
On Friday, April 4, I phoned you from Barrow to ask about HB 362. This bill had been mentioned to me by Roger Mooney of RURAL ALASKA COMMUNITY ACTION PROGRAM in Anchorage. Roger thought that you or Brenda Iida might be able to send us a copy of the bill and let us know if this bill could help our early childhood education program.

Head Start had such limited funds that it was unable to start up this fall, in Barrow. The North Slope Borough School District decided to pick up the program for 3 and 4 year old children. We were able to get a Title I grant through the State Education Department for \$60,000 and a spin off grant from Rural CAP for \$4,000 toward our 6 month budget of \$115,000. The Barrow Early Childhood Education Program has been in operation since January 15, 1975 with an enrollment of 85 children and an average daily attendance of 50 children. We are operating with two teachers and seven teacher aides, five days each week from 7:30 am until 5:30 pm. We plan to operate through the summer (on a twelve months basis).

For the 1975 - 1976 school year, we are planning to increase our enrollment by providing a program for 2 year old children. For this we will need a portable classroom set close to the present classroom. Through the generosity of the Alaska National Guard, we are now using the Barrow Armory for our 3 and 4 year old program. Our projected enrollment for next year, with 2, 3 and 4 year old children, is one hundred twenty children. We will need one teacher coordinator with an M.A. in E.C.E., three teachers and no less than seven teacher aides. Our estimated budget for the twelve month period beginning July first, 1975 is \$510,000. There is active community interest and participation in this program through our Parents Advisory Council and through parent participation as volunteer work. Also there is a growing feeling that this program should be extended into the evening to provide reliable child care for parents who are participating in the growing number of evening educational, cultural and community activities in Barrow. This would add \$40,000 to the budget bringing the annual budget to \$550,000 for a twelve month, five day per week, seventeen hour per day program for an estimated enrollment of 120 children.

We will very much appreciate any advice and assistance that you are able to give us on the development of a program to meet the educational and child care needs of our children.

Sincerely,



Clarence George

Principal for Special Programs

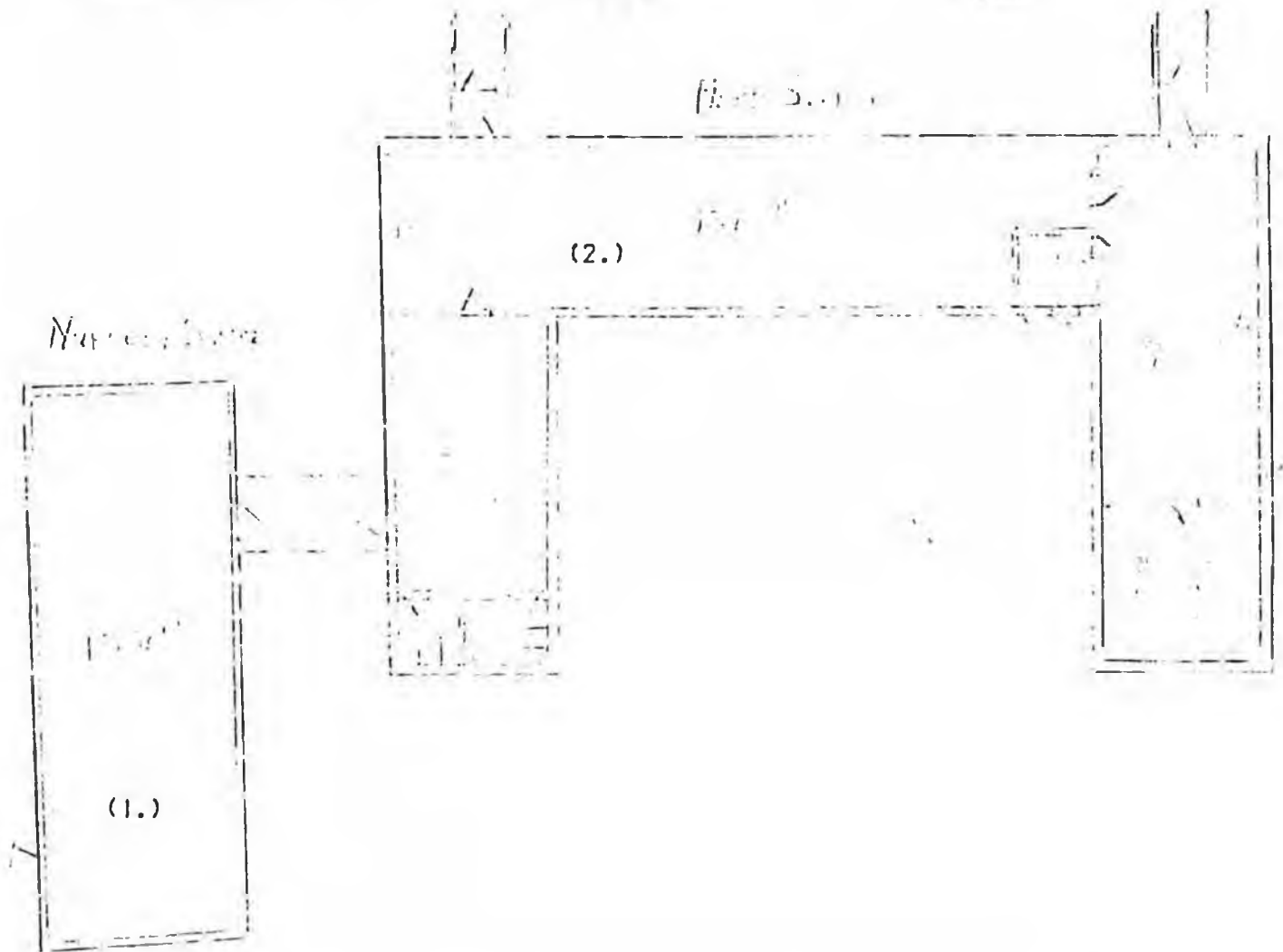
NORTH SLOPE BOROUGH SCHOOL DISTRICT

P. O. Box 307
Barrow, Alaska 99723

Merlin E. Tilley
Elementary Administration Assistant
852-6900

Don Renfree
Secondary Administration Assistant
852-5999

Lawrence R. Wyckoff
Business Manager
852-7374



Building number (2.) above is the National Guard Armory, now being used for the Early Childhood Education classroom for 3 and 4 year old children.

Building number (1.) above is the portable classroom which will be needed if we are to have classroom space next year (1975-76) to include 2 year old children in our Early Childhood Program.



Rural Alaska Community Action Program, Inc.

MAILING ADDRESS: DEPARTMENT OF HEALTH
TELEPHONE: 270-2341
ANCHORAGE, ALASKA 99501

REQUEST FOR STATE FUNDING FOR HEAD START

Head Start is a nationwide effort sponsored and funded by the Federal Department of Health, Education and Welfare to help prepare children of less fortunate families from three to six years old for school. It represents the drawing together of all resources--family, community, non-professional and professional--which can contribute to the child's total development.

Head Start attempts to teach pre-school children how to respond to other children and adults in group situations. The program exposes children to the basic fundamentals needed to operate in the modern world. Beginning with language development, socialization, and motor development, the program provides experiences in punctuality, sanitary habits, personal grooming, and responding to questions with words instead of gestures, and listening to others speak.

Among Head Start's most important goals are to provide an orientation to school, as well as provide health and nutrition in the program. The Head Start program also seeks to develop in the child a good self image and to help him develop into an emotionally well adjusted individual.

Equally important, Head Start seeks parent involvement through a Policy Committee and volunteer work and provides career development training for its staff members.

Head Start funds are appropriated to communities in Alaska and in other states with the requirement that the local community match the Federal funds with twenty percent local effort. In Alaska, there are presently 30 rural Head Start programs serving approximately 600 children, three centers in Anchorage serving approximately 160 children, one Head Start program in Fairbanks serving approximately 100 children, and a center in Chugiak/Engle River serving 30 children. In addition, two Parent Child centers, demonstration projects, directly funded by the Office of Child Development in Washington, D.C., serve approximately 50 families in Bethel and Kotzebue. All of these programs have greatly exceeded the twenty percent requirement for local effort; most programs have done so by arranging for free rental of buildings, organizing volunteer efforts, donating foods, equipment, supplies etc., all of which are counted as "in-kind" share and are assigned a dollar value.

In other states, such as Massachusetts and Washington, the state provides general funds to match the federal money which comes into the state for Head Start programs. This has allowed a great expansion of the federal dollar. The Rural Alaska Community Action Program, the Greater Fairbanks Head Start Association and Chugiak Children's Services all have been operating with essentially the same amount of Federal funding that they received in 1967, when the Federal program first began. Because of inflation, what has resulted in a number of cases is a reduction in the number of children served, some standard salary scales, and a yearly budget battle to try to continue the same level of services to children and families. Rural CAP, for example, initially operated more than 60 Head Start programs when funding first began for the program, and, because of inflation, has had to cut this number to 30 villages.

At present, Federal funding for Head Start and Parent Child centers in Alaska comes to a total of \$1,404,000.00. If the State were to match these funds with twenty percent general funds, the total cost to the State treasury would be approximately \$281,000.00. These additional funds would allow expansion of the Head Start and Parent Child center programs into additional rural areas, and would allow urban programs such as Anchorage, Chugiak and Fairbanks to increase the number of children served.

Presently, Washington administers its matching share program through the Washington State Office of Child Development. In Alaska, the funds could be passed through the Department of Community and Regional Affairs.

The present cost per child for Head Start in Alaska averages approximately \$1,400 per year. At this rate, State funding would allow expansion of Head Start services to an additional 190 children.

However, since the \$1,400 per child figure includes administrative costs, it is more than likely that the additional number of children to be served would be considerably higher.

At the minimum, however, the program could be expanded as follows:

<u>Area</u>	<u>Share of State Funding (Based on Present Federal Funding Level)</u>	<u>Additional Children to be Served</u>
Anchorage (including Chugiak)	\$42,000	30
Fairbanks	34,000	25
Rural Areas and other major cities (sites to be selected on basis of need)	205,000	145

Except for areas like K... and Hoonah, most village Head Start programs serve all the school children in the community.

The \$205,000 earmarked for "rural areas" would allow the development of Head Start programs in approximately 10 new sites in Alaska, serving a total of approximately 145 additional children.

The success of Head Start programs across the State has been demonstrated not only by comments from school principals, parents and kindergarten teachers, but by the numerous requests for Head Start programs from communities throughout the State.

Anchorage, which now serves 100 children in three Head Start centers, has a waiting list of more than 100 eligible children. Fairbanks has a similar list.

The following villages have applied for Head Start programs for FY 76. At present, none of them have Head Start. The asterisk indicates that the community meets all of the eligibility requirements for Head Start (at least 15 eligible children, has a building, and a group of parents who are interested in forming a Policy Committee, etc.):

Delta Junction*
 Huslia*
 Seldevia*
 Koliganek
 Craig*
 Ambler*
 Beaver
 Elim*
 Kotlik*
 Ekvok
 Unalakleet*
 Kongigan*
 Kwinbagak*
 Kivalina
 Seward*
 Klukwan
 McGrath

Russian Mission
 Shageluk
 Nicolai
 Kalskag
 St. Michael*
 Galena*
 Venetie
 Shishmaref*
 Port Chilkoot*
 Larsen Bay
 Kwigillingok*
 Saxman*
 Koyuk
 Scammon Bay
 Sitka*
 Anderson
 New Stuyahok

CITY OF HAINES

PHONE 766-2571 — POST OFFICE BOX 239 — HAINES, ALASKA 99827

May 29, 1975

Senator Bill Ray, Chairman
Senate Conferees
Budget Free Conference Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Senator Ray:

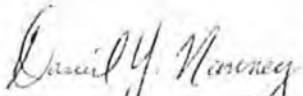
In reference to House Bill 362 which would authorize State of Alaska matching funds for the Headstart Program from the Federal Government.

The Haines application has been approved by the Federal Government for Headstart funding conditional upon State Legislative approval of State matching funds. As a community which will receive these Federal funds, we urge your committee to expedite the House Bill allowing State matching funds. We are all very aware of the need for economy in spending on the State level and would suggest that matching funds be made available to at least those communities which have received the requisite Federal approval.

We hope for your favorable consideration of this request to expedite approval of House Bill 362 during the present session of the Legislature.

Sincerely,

Willard B. Sele, Mayor



By: David Y. Manney
Administration & Planning Officer