

# COMMITTEE REPORT

## SENATE

5/3/75

Mr. President:

Date 5/6/75

The Committee on FINANCE has had CSHB 179 (Finance) relating to community schools

under consideration. A Majority of the members of the Committee

- recommends it DO PASS
- recommends it DO NOT PASS
- recommends it DO PASS WITH ATTACHED AMENDMENT(S)
- recommends it BE REPLACED WITH CS FOR \_\_\_\_\_ AND THAT  
CS FOR \_\_\_\_\_ DO PASS
- "and" recommends it BE REFERRED TO THE \_\_\_\_\_  
COMMITTEE
- reports it back WITHOUT RECOMMENDATION
- "other"

Members signing the Majority report:

Neil Kay \_\_\_\_\_  
\_\_\_\_\_

Holman \_\_\_\_\_  
\_\_\_\_\_

John Johnson \_\_\_\_\_  
\_\_\_\_\_

Members NOT concurring in the Majority report:

\_\_\_\_\_ recommends:  
\_\_\_\_\_ recommends:  
\_\_\_\_\_ recommends:  
\_\_\_\_\_ recommends:  
\_\_\_\_\_ recommends:

Neil Kay Chairman

The Legislature of the State of Alaska  
FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. H. B. #179  
 Title: Relating to Community Schools  
 Requested by: House HESS Committee Date: 3-5-75  
 Return Date Requested: ASAP  
 Agency: Education Program: Pre-Elem-Secondary

II. FISCAL DETAIL

Educational Program Support

Budget Request Unit(s) Affected: Financial Support Programs

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76*	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES			28.6	30.9	33.1	36.1
200 TRAVEL			8.0	8.6	9.3	10.0
300 CONTRACTUAL			16.1	17.4	18.8	20.5
400 COMMODITIES			1.6	1.7	1.8	1.9
500 EQUIPMENT			-0-	-0-	-0-	-0-
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		*160.6	363.4	561.2	770.7	793.9
TOTAL		*160.6	417.7	619.8	834.0	862.2

B. FUNDING: (Thousands of dollars)

GENERAL FUND		*160.6	417.7	619.8	834.0	862.2
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	1 /	1 /	1 /	1 /	1 /
MAN MONTHS (P./T.)	/	12 /	12 /	12 /	12 /	12 /

\*Reduced by Governors allowance, DOE FY 76 Request -- 56.8

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Sec. 14.36.060

100 Personal Services	
Coordinator -- Range 21A	26.5
200 Travel	7.4
300 Contractual Services	14.9
400 Commodities	1.5
500 Equipment	1.5

IV. ATTACHMENTS

See attached.

V. DATE: March 7, 1975 PREPARED BY: William A. [Signature]

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

	FOUNDATION SUPPORT	x	% OF SUPPORT	x	PROPORTION	=	TOTAL
FY 76							
Large Districts	92,303.0		.005		.25	=	115.4
Small Districts	20,061.0		.005		.50	=	<u>50.2</u>
							TOTAL -- FY 76
							165.6
FY 77							
Large Districts	100,966.3		.01		.25	=	252.4
Small Districts	22,163.0		.01		.50	=	<u>111.0</u>
							TOTAL -- FY 77
							<u>363.4</u>
FY 78							
Large Districts	104,000.9		.015		.25	=	390.0
Small Districts	22,829.5		.015		.50	=	<u>171.2</u>
							TOTAL -- FY 78
							<u>561.2</u>
FY 79							
Large Districts	107,118.7		.02		.25	=	535.6
Small Districts	23,513.9		.02		.50	=	<u>235.1</u>
							TOTAL -- FY 79
							<u>770.7</u>
FY 80							
Large Districts	110,337.8		.02		.25	=	551.7
Small Districts	24,220.5		.02		.50	=	<u>242.2</u>
							TOTAL -- FY 80
							<u>793.9</u>

Computations do not include ASOSS schools, since they are not included in the Foundation Program under "District" definition.

H. B. #179

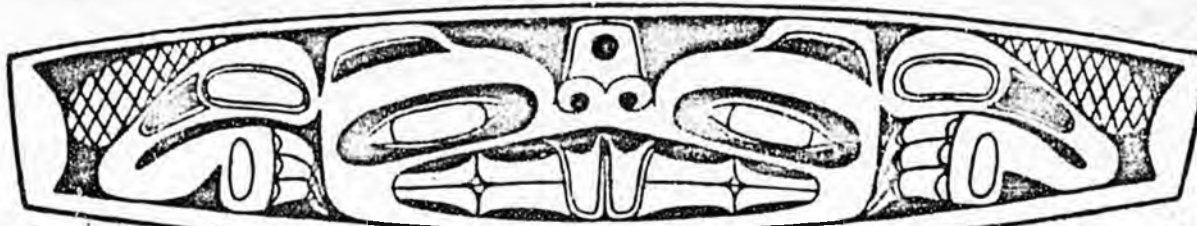
ASSUMPTIONS:

80% Foundation goes to the 9 largest districts who operate 140 schools. Assume 1/4 schools community schools.

18% Foundation goes to the 22 districts operating 45 schools. Assume 1/2 schools community schools. Assume 3% growth in Foundation Support Program. (See DOE FY 76 Governor's Allowance or Fiscal Note HB #131)

FORMULA (Sec. 14.36.030):

FY 76 for the 9 large districts	.005	Foundation Support	x 25%
for the 22 other districts	.005	Foundation Support	x 50%
FY 77	.01		x 25%
	.01		x 50%
FY 78	.015		x 25%
	.015		x 50%
FY 79	.02		x 25%
	.02		x 50%



ASSOCIATION OF ALASKA SCHOOL BOARDS

SUITE 3, 204 NORTH FRANKLIN STREET • JUNEAU, ALASKA 99801 • PHONE 546-1082

*CSHB 179*

The Community School concept is based upon the belief that each community or neighborhood of larger communities has these three things in common:

1. A number of people of all ages who have educational, recreational, cultural, and social needs that are not being met.
2. A number of people of all ages with the necessary knowledge, skills, and talents to meet their neighbor's needs.
3. A facility (the school) that is grossly underutilized and is convenient to the people of the neighborhood.

Senate Bill No. 352 (CSHB 179 is identical) would address itself to this situation by providing financial assistance to districts that would seek to improve the quality of life for all its citizens through this concept. The bill would ultimately provide that each district could secure an amount equal to 2% of its public school foundation support to implement community school programs. These funds would be utilized to train and employ "Community School Directors" whose job it would be to keep the schools open evenings and assist the people of the community in developing programs to meet their needs.

To provide that the implementation of this concept be orderly and thorough support would be phased in over a four-year period. The first year districts would receive 1/2 of 1%, the second year 1%, the third year 1 1/2% and thereafter an amount equal to 2% of their foundation support.

Districts would have to submit a plan to the Department for its approval and the plan would have to provide for an advisory council, direction, coordination, and personnel requirements, together with a statement of the number of schools to be operated as community schools.

The act provides for technical service from the Department to any district needing assistance in planning its program.

The concept has been approved by virtually every national organization and study group that concerns itself with education. Many districts in Alaska are doing some of the things advocated but the problem, as I see it, is a kind of tunnel vision that tends to regard such expenditures as "robbing" the K-12 program. Enactment and funding of this legislation would overcome that problem. Actually the Community School concept would probably strengthen the K-12 program more than would allocating an equivalent amount directly to that program by increasing the educational programs to youngsters and by involving their parents in the schools.

PRESS RELEASE  
OFFICE OF THE GOVERNOR

February 19, 1975

-86-


Governor Jay S. Hammond has introduced, through the House of Representatives, legislation to provide for a program of community school grants and technical assistance to local school districts involved in community school programs. The legislation has been sought by the Association of Alaska School Boards, the Community Education Task Force, PTA, and other educational associations and citizen groups.

The bill established an "Alaska Community Education Advisory Council" consisting of nine members to be appointed by the State Board of Education. In his letter of transmittal to House Speaker Mike Bradner, Governor Hammond indicated that the Advisory Council would be "responsible for advising the Commissioner of Education on community education matters and will review and make recommendations to the Commissioner on grant applications."

The community education concept has spread rapidly across the United States during the last few years, mainly inspired by grants from the Flint, Michigan based Mott Foundation. The concept broadens the use of school facilities beyond the normal school day, providing courses for both school age children and a chance for continuing educational opportunities for adults.

Governor Hammond emphasized in his letter that "it is intended that local communities will assume responsibility for their community school programs as they move into full operation." Governor Hammond also stated that "the grant fund is to offer 'mini-grants' to local districts to supplement the efforts of the council and the coordinator in assisting the local communities to initiate community school programs."

## KENAI PENINSULA BOROUGH SCHOOL DISTRICT



SOLDOTNA, ALASKA 99669

March 17, 1975

HB 179


Dr. Marshall Lind  
 Commissioner of Education  
 Pouch F  
 Juneau, Alaska 99801

Dear Sir:

Please be alerted that the Kenai Peninsula Borough School District proposes and therefore requests grant funds for the implementation of a Community Schools Pilot project to encompass planning, training and operations, the fiscal year 1976.

Our Pilot Program comprehensive plan for the community school program, including but not limited to, before and after school activities for both children and adults, continued education programs for children and adults, and cultural enrichment and recreational activities for citizens in the community, and other pertinent requirements, will follow at an early date.

Sincerely,



O. O. "Bob" Gerbitz  
 President  
 Kenai Peninsula Borough School Board

gs

cc: Rep. Hugh Malone  
 Rep. William Rhode  
 Rep. Keith Specking

Introduced: 2/19/75  
Referred: Health, Education & Social  
Services and Finance

BY BEIRNE, BOWMAN, BRADLEY, BRADNER,  
BUCHHOLDT, COTTEN, DAVIS, ELIASON,  
FISCHER, GRUENING, GUY, HACKNEY,  
HERSHBERGER, ITTA, KELLEY, MCKINNON,  
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1 IN THE HOUSE

2 HOUSE BILL NO. 179

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to community schools; and providing  
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \*Section 1. AS 14 is amended by adding a new chapter to read:

10 CHAPTER 36. COMMUNITY SCHOOLS.

11 Sec. 14 36.010. PURPOSE, INTENT. (a) The community school is  
12 an expression of the philosophy that the school, as the prime educa-  
13 tional institution of the community, is most effective when it involves  
14 the people of that community in a program designed to fulfill their  
15 educational needs. The community school promotes a more efficient use  
16 of school facilities through an extension of buildings and equipment  
17 beyond the normal school day. The purpose of this chapter is to pro-  
18 vide state leadership and financial support to encourage and assist  
19 local school districts in the establishment of community schools.

20 (b) It is the intent of the legislature that

21 (1) a pilot program of community school grants be established;  
22 (2) the first fiscal year in which the community school  
23 grant program is in effect following its authorization shall be pri-  
24 marily for planning, providing technical services to local attendance  
25 areas or school districts, and reviewing proposed community school  
26 programs; and

27 (3) the community school program will become fully opera-  
28 tional at the beginning of the second fiscal year following its  
29 authorization.

1           Sec. 14.36.020. COMMUNITY SCHOOLS GRANT FUND CREATED; LIMITATIONS  
2 ON USE. There is created a community schools grant fund as an account  
3 in the general fund. The fund shall be used to make community school  
4 grants to local attendance areas or school districts under this chapter.  
5 Legislative appropriations for community school grants shall be  
6 deposited in this fund. Community school grants may be used for plan-  
7 ning, training and operations.

8           Sec. 14.36.030. GRANTS. A district operating an approved com-  
9 munity school program may receive a first-year grant up to one-half of  
10 one per cent of its public school foundation support, a second-year  
11 grant of up to one per cent of that support, a third-year grant of up  
12 to one and one-half per cent of that support, and a fourth-year grant  
13 of up to two per cent of that support. The support provided shall be  
14 in the proportion that the number of schools in each district that are  
15 operated as community schools is to the total number of schools in the  
16 district.

17           Sec. 14.36.040. COMMUNITY SCHOOL PROGRAM, APPLICATION FOR GRANTS.  
18 Under regulations adopted by the state Board of Education, a local  
19 attendance area may submit to the commissioner, through the school  
20 district, an application for a community school grant. An application  
21 shall include

22                   (1) a comprehensive plan for the community school program,  
23 including, but not limited to, before and after school hour activities  
24 for both children and adults, continued education programs for children  
25 and adults, and cultural enrichment and recreational activities for  
26 citizens in the community;

27                   (2) a provision for a community schools advisory council;

28                   (3) provision for community school direction and coordination  
29 to include personnel requirements;

1 (4) a statement as to the number of schools to be operated  
2 as community schools.

3 Sec. 14.36.050. APPLICATION REVIEW, DISPOSITION. The commis-  
4 sioner shall review and approve, disapprove or return to the initiator  
5 through the district board for modification, an application for a  
6 community school program grant.

7 Sec. 14.36.060. TECHNICAL ASSISTANCE. On the request of a school  
8 district, the department shall provide technical assistance to a  
9 school district in developing and submitting an application for a  
10 community school program. The department may use its own staff or  
11 consultants that may be necessary to accomplish this purpose.

12 Sec. 14.36.070. DEFINITIONS. In this chapter

13 (1) "board" means the governing body of a school district;

14 (2) "commissioner" means the commissioner of education;

15 (3) "community school program" means the composite of those  
16 educational, cultural, social and recreational services provided the  
17 citizens of a community, except those services normally provided through  
18 the regular instructional program;

19 (4) "department" means the Department of Education;

20 (5) "district" means a school district or the state-operated  
21 schools;

22 (6) "local attendance area" means an elementary or secondary  
23 school, or combination of these schools, which functions as a distinct  
24 administrative unit.

25 \* Sec. 2. This Act takes effect July 1, 1975.  
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27  
28  
29

Original sponsor: H. Beirne, Bowman,  
Bradley, et al

Offered: 4/23/75  
Referred: Rules

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BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 179 (Finance)

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19 local school districts in the establishment of community schools.

20 (b) It is the intent of the legislature that

21 (1) a program of community school grants be established to  
22 provide assistance to local communities in the initial development and  
23 implementation of community school programs;

24 (2) technical assistance and coordination of statewide  
25 efforts to develop and operate community school programs be provided by  
26 the department; and

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