

"An Act authorizing the construction of a life-sized statue of the late Senator Ernest Gruening; effective date."

COMMITTEE REPORT

4/2/75

HOUSE

Mr. Speaker:

Date 4/16/75

The Committee on FINANCE has had HR 97 RD

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR \_\_\_\_\_ AND THAT

CS FOR \_\_\_\_\_ DO PASS

"and" recommends it BE REFERRED TO THE \_\_\_\_\_

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>[Signature]</u>	<u>[Signature]</u>	_____
_____	_____	_____
<u>[Signature]</u>	<u>[Signature]</u>	_____
_____	<u>[Signature]</u>	_____

Members NOT concurring in the Majority report:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

[Signature] Chairman

6317

\$56,000 approp in SB #1

Introduced: 1/28/75  
Referred: State Affairs  
and Finance

1 IN THE SENATE

BY KERTTULA, CROFT, POLAND, RODEY,  
ZIEGLER, CHANCE AND MELAND

2 SENATE BILL NO. 82 am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act authorizing the construction of a life-sized  
7 statue of the late Senator Ernest Gruening; and  
8 providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. For the purpose of constructing a life-sized statue of the  
11 late Senator Ernest Gruening for permanent placement in the National  
12 Statuary Hall collection in the Rotunda of the United States Capitol in  
13 Wasington, D. C., the Alaska State Council on the Arts shall

14 (1) work with federal officials to determine what requirements  
15 and standards must be met for such a statue; and

16 (2) select a sculptor to make the statue and negotiate a contract  
17 with him subject to legislative approval by concurrent resolution.

18 \* Sec. 2. The commissioned sculptor shall have all details, including  
19 the model to be used, approved by Mrs. Dorothy Gruening, and the final  
20 product shall also be approved by Mrs. Dorothy Gruening before placement of  
21 the statue in the National Statuary Hall collection in the Capitol Rotunda.

22 \* Sec. 3. The contract with the sculptor shall include the production  
23 of a bust of the late senator taken from the life-sized statue. This bust  
24 shall be for presentation to the University of Alaska.

25 \* Sec. 4. This Act takes effect immediately in accordance with AS  
26 01.10.070(c).

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NOTES  
SENATE RESOURCES COMMITTEE MEETING  
JANUARY 29, 1975

The meeting was called to order by Chairman, Senator Poland, at 2:15 p.m. Those present were Senators Meland, Huber, Orsini, Rader, and Rodey.

Senator Poland introduced Mr. Allen Adaisiak, Executive Director of the Commercial Fisheries Entry Commission, and Mr. Jim Hours, Economic Analyst of the Limited Entry Commission. She stated that the President of the Senate was concerned that we have SB 87 now, as the teams are out in the field using money from the Limited Entry Fund, and this needs to be replaced before it is used up.

Mr. Adaisiak stated in explanation of the background of SB 87, that they have a contract with the Bristol Bay Corporation to make their services available to every village that is within their boundaries. The contract is non-discriminatory. They are negotiating a contract also with Kodiak and are in contact with other corporations. But Bristol Bay is the only signed contract at the present time. They are giving assistance to any people in filling out the applications. The form is complex. The result of the form depends on whether they will be able to continue to fish or not. We did the best we could to come up with a simple form, but it is still complex. There are two classes of people so to say...One group is the Native residents who have a lack of command of English and cannot comprehend the form, or have a lack of cultural background where they don't understand what they are being asked to provide. The second group consists of the non-native fishermen who are just having trouble filling out their applications or want to check it with someone to be sure they are going it right. This setup is based on a point system and the people are entitled to all the points that they can have.

Senator Orsini asked if the Commission was contracting with people in this second group. Mr. Adaisiak answered that it is written in the contract that assistance is given regardless of sex, race, origin, etc., and is given to anyone. He stated that they do check the quality of assistance being given. Senator Orsini asked if this was a one shot thing or if it would be a contract over a long period of time. Mr. Adaisiak answered that the deadline is March 18, but in special cases a 60 day extension could be given. There are still 7 of the Fisheries being talked about that will also apply to limited entry. Something may come up in these, as they require a different set of regulations. We have learned from this experience and are prepared to do a better job with the next group.

Senator Poland asked Mr. Adaisiak if he felt the \$50,000 would cover the costs. He stated - So far the contract with Bristol Bay is very tight and the upcoming one with Kodiak will be the same. If we don't have to spend that much we won't. We estimate that there are some 1,000 people in Bristol bay that need to be contacted. At 10,000 dollars (including travel and per diem) - its not much money considering the job that has to be done. If we take Kodiak in comparison - in porportion to the Bristol Bay contract, the cost may be somewhere close to 3,000 or 4,000 dollars. But if we have the lattitude of \$50,000 it will give us more to work with. The Peninsula and the Chain are very expensive areas to travel in.

Senator Meland asked to see a form and stated he had never realized how complicated they could be. Mr Adaisiak passed out one form to each person present. He added that in connection with this set of forms the commission had set up one thing to help modify it. This is the use of information from fish tickets, commercial licenses, etc, which was put into a computer (for each fisherman). This information was translated into points and put onto a yellow card. This card with the points is then sent to the fisherman, based on his records. Some of these however are incomplete as the computed information only went back as far as 1962. The fisherman can claim points before this time if he can show records for them. This tends to ease the process somewhat. If he already has 20 points from this computerized method he automatically gets a permit. We are monitoring how many cards are going out, coming in, mistakes made, etc. Approximately 20% of those returned thus far, have had errors that can't be verified in the shop. We have to return the form to the man sometimes two or three time to verify it to be sure he gets the points he deserves. With trained personnel out in the field, this could be eliminated.

Senator Rader: What is your estimate of the number of permits that you expect to be issued, or have already issued? Mr. Adaisiak stated they expected there will be 7200 - 7400 permits issued - exactly where is unknown because of hardship points. We have mailed out 11,246 applications and received 9,346 applications. Some of these applications have been turned in however, by people who have originally picked them up at various points within the state. 7500 of these returned applications were the preprinted computer forms. To date, 963 have been awarded permits (people who have 20 points or more).

Senator Rader commented that he heard discussion that there might be an extension of the eligibility period, and asked what the Commission's position on this was. Mr. Adaisiak stated that he has heard the talk also, and added "I don't believe the majority of the communities of fishermen would support it. One effect it would have would be to put everyone on interim permits. Then more people would be coming in. The Commission feels if another year is added to that (it presently goes to Jan 1, 1973), that most of their work would be wasted. One year of added information and the point system would not be valid. It would be a severe setback in the implementation of the program.

Senator Rader stated that if the application deadline is now March 18, how does an extension work? The answer came that if the Commission sees good reason to give a man the 60 day extension, they can. However, if the application has already been turned in and is just incomplete it is still considered being in within the deadline even though additional information is needed.

Mr. Adaisiak continued: There are two groups of people who want to move the deadline up another year. One group is the people who have invested in fishing vessels and gear after 1973. The other is the Trollers Association. Testimony from them asserts there is not a specific increase in the amount of gear on the waters in the last two years. So we ran an incomplete but reliable check and found that in 1973 there were approximately 892 vessels and in 1974 there were 1200. With a later cutoff date, another 200 people would be eligible to apply.

Senator Huber asked, what percentage of the resource are those trollers taking in comparison with other types of gear. Mr. Adaisiak answered that he did not know exact figures. But for example in the fishery of Kings and Silvers, they take over 80% of the Kings and 50-60% of the Silvers. He added that they have to look at the species impact to be fair.

Senator Orsini stated that he had seen an ad in a newspaper on the sale of a Commercial Entry permit and wondered if any idea of the price of these was known. Mr. Adaisiak answered that they have not requested this information on their forms. But they had asked a few people and they had politely declined to tell them. He had heard rumors of off-hand figures that for a power trolling permit it would run between \$1700 to \$10,000, and gill net permits between \$5,000 and \$12,000. Two thirds of the permits usually pass to family members however.

Senator Rader asked what feeling there would be if you polled the Commercial Fisherman - what would their support be? Mr. Adaisiak answered that he had received a letter from the Petersburg Assoc. stating that they were in unanimous favor of it being implemented the way it is presently being set up. Mr. Adaisiak also stated that he suspected however, that if a poll was taken right now that it would get a mixed result. Part of the difficulty is in this complex application. His guess was that once this was filtered through, you'd probably find 70-80% support from the commercial fishermen.

Senator Rodey asked How many fishermen we had from out of state. Mr. Adaisiak answered that one quarter of these fishermen are from other states - primarily Oregon, Washington, and Calif.

Senator Huber asked that if we had time he would like the Commission representatives to expand on the 9,000 permits returned. What percentage of these are non-resident? Mr. Adaisiak stated he did not have the exact number, but would be glad to find out for him.

He continued: At first we tried putting on training sessions to set up corps of people to do this kind of work. So far the industry has been active in taking care of the outside membership. The pattern of application may be slightly in favor of outside applications. This is a guess, but I'll be happy to check it out for further detail.

Senator Poland: This would be another reason for getting these teams out to Alaskan Residents so they aren't overcome by these forms.

Mr. Adaisiak stated that in relation to the text of the Bill there were two language changes which their attorney's had requested as desirable. One is in Line 12, changing the word "resident" to "applicant". This allows a non-resident to have help on his application also. The second change also on line 12, is deleting the words "the necessary" and adding the word "entry". This identifies the specific kind of permit.

Senator Huber asked unanimous consent as he moved that these changes be accepted. There was no objection. The move was so ordered.

Senator Poland introduced Mr. Daniels, President of the United Fisherman's Association and added that their support was very strong for this bill. He stated that it would be desirable to have people aid in filling these applications out. Most of us, he said, have a great aversion to forms of any kind and we'd certainly like to see the passage of this bill.

Senator Huber stated that Limited Entry is now a recognized thing, but he wouldn't try in any way to back it. I will vote against it, but feel that Limited Entry is a specific interest group and should not come out of the general fund. I understand the law, but to be honest I just can't vote for it.

Senator Meland added, "I have never been a supporter of Limited Entry, but it is with us and we have to work with it. I think it should go."

Senator Poland stated she would have a committee amendment drawn up with the changes made today. SB87 was carried with 5 Senators voting Do Pass (Meland, Orsini, Poland, Rader and Rödey); 1 (Senator Huber) voted Do Not Pass.

Mr. Adaisiak added one more comment: We have run a check on the computer file and have 3500 people who are eligible to file who have not and most of these are Alaskan residents. We may also run some legal ads to encourage people to apply.

Senator Poland stated that Mr. Jensen (President of the Guide Board) had talked to her about bringing up the subject of placing a \$50 tag on Brown Bears for residents. The Governor is also in favor of this. No bill has been drawn up, but I wondered if the Fairbanks people could discuss this when they come down for the Wolf Hearings

..if we have time. The Brown Bear people would be notified.

Senator Rodey: I susupect wolves will be a rather emotional subject and may take some time.

Senator Poland - Well, the Fairbanks people could perhaps leave some testimony for us to consider at another time, and thus eliminate having to make two trips.

The meeting was adjourned at 3:10p.m.

# STATE OF ALASKA

## COMMERCIAL FISHERIES ENTRY COMMISSION

JAY S. HAMMOND, Governor

POUCH KB - JUNEAU 99801

January 31, 1975

The Honorable Bill Ray  
Chairman  
Senate Finance Committee  
Alaska State Senate  
Pouch V  
Juneau, Alaska 99811

RE: SB 87, a supplemental appropriation of \$50,000  
to the Commercial Fisheries Entry Commission

Dear Senator Ray:

This letter responds to questions and requests for information on SB 87 relayed to me by Mr. Rich Guthrie on behalf of the Senate Finance Committee.

1. Does Governor Hammond support the bill? Governor Hammond has assured the Commercial Fisheries Entry Commission of his full support of SB 87, as amended by the Senate Resources Committee.

2. Why is the money needed now? The deadline for submitting entry permit applications is March 18, 1975, although extensions of up to 60 days may be given for good cause. Approximately 11,300 applications have been mailed to fishermen as of this date. Other applications have been picked up by fishermen from various field locations. Only some 2,600 applications have been returned to the commission so far. Of those applications that have been processed by the commission, approximately 20 per cent have errors or omissions that require writing to applicants for additional information. Of that 20 per cent, approximately 15 per cent must be asked for additional information a second time. Furthermore, our fishermen's history files, which are limited to the years 1969 through 1972, indicate that some 3,500 additional fishermen are eligible to apply for entry permits but have not made application. Based on historical licensing percentages, about 80 per cent of those people are probably Alaskans.

The application forms for an entry permit and the instructions for filling out the application are complicated. Here are the reasons: Entry permit applications and instructions had to be designed to accommodate the special characteristics of 19 Alaska salmon fisheries. More important, since the ultimate question to be decided in relation to each application is whether the applicant will be able to continue fishing commercially, rigorous standards of proof have been required to back up claims made on applications. Such information is necessary for the commission to make the fairest decisions possible.

Regular commission staff have assisted fishermen with completing their applications wherever possible and will continue to do so. However, other staff responsibilities (including the processing of applications, the development of information on fisheries that may need limited entry in the near future, and work supporting law suits the commission is involved in) preclude the commission from providing the level of application completion assistance the fishermen need. The funding provided by Senate Resources Committee CS for SB 87 will allow the commission to put into effect a more comprehensive program of application completion assistance. The program will be directed toward the large number of people who have requested applications from the commission but not sent them in. It will also be directed toward locating and assisting those 3,500 persons who are eligible to apply but have not yet made application. In addition, since the program is expected to increase the accuracy of applications, it is also expected to reduce the burden on fishermen of being requested to supply additional information once they have submitted an application.

3. How will the money be spent? As the program is now envisioned, the money will be spent in professional services contracts with organizations and individuals, in the hiring of temporary employees, in the generating of specialized reports useful to those providing assistance, and in other support activities. In all cases, the application completion assistance is to be provided to those in need regardless of race, sex, creed, or place of national origin. Some contracts will be entered into with Native organizations, since the difficulties of application completion include problems of language and cultural differences those organizations are best equipped to deal with. Individuals will be hired in areas where it appears that they can best provide the services needed. Temporaries will be hired in any area where the level of service needed appears to be great enough to warrant

Senator Bill Ray

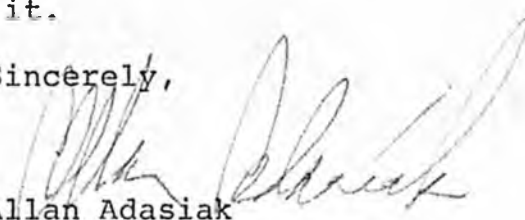
January 31, 1975

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hiring an employee. With these efforts and those of the staff, the commission should be able to make every reasonable effort to see that those people eligible to apply for entry permits make application, and that those people who need assistance in completing their applications receive it.

Should any additional information be desired, the commission will be happy to provide it.

Sincerely,



Allan Adasiak  
Executive Director

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COMMITTEE REPORT

SENATE

1/30/75

Mr. President:

Date 1/30/75

The Committee on FINANCE has had SB 9  
Supplemental Appropriation to Alaska Commercial Fisheries Entry Commission  
under consideration. A Majority of the members of the Committee

- recommends it DO PASS
- recommends it DO NOT PASS
- recommends it DO PASS WITH ATTACHED AMENDMENT(S)
- recommends it BE REPLACED WITH CS FOR \_\_\_\_\_ AND THAT  
CS FOR \_\_\_\_\_ DO PASS
- "and" recommends it BE REFERRED TO THE \_\_\_\_\_  
COMMITTEE
- reports it back WITHOUT RECOMMENDATION
- "other"

Members signing the Majority report:

<u>[Signature]</u>	_____	_____
<u>[Signature]</u>	_____	_____
_____	_____	_____
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Members NOT concurring in the Majority report:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

[Signature] Chairman

Introduced: 1/28/75  
Referred: Resources and  
Finance

1 IN THE SENATE

BY POLAND AND MELAND

2 SENATE BILL NO. 87

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a supplemental appropriation to the  
7 Office of the Governor, Alaska Commercial Fisheries  
8 Entry Commission; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. The sum of \$50,000 is appropriated from the general fund to  
11 the Office of the Governor, Alaska Commercial Fisheries Entry Commission, to  
12 provide assistance to eligible residents in applying for the necessary  
13 permits.

14 \* Sec. 2. This Act takes effect immediately in accordance with  
15 AS 01.10.070(c).

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