

"An Act making a special appropriation to the office of the Governor for the purpose of a special statewide census; effective date."

COMMITTEE REPORT

2/17/76

HOUSE

Mr. Speaker:

Date 3-12-76
~~3-11-76~~

The Committee on FINANCE has had HB 739

under consideration. A Majority of the members of the Committee

() recommends it DO PASS

() recommends it DO NOT PASS

() recommends it DO PASS WITH ATTACHED AMENDMENT(S)

() recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

() "and" recommends it BE REFERRED TO THE _____

COMMITTEE

"other" The majority of the members of the committee recommend if he replaced with CS
() reports it back WITHOUT RECOMMENDATION

() "other" for HB 739 and reports it back without recommendation

Members signing the Majority report:

_____	_____	_____
_____	_____	_____
_____	_____	_____
_____	_____	_____

Members NOT concurring in the Majority report:

Thompson recommends: No Recommendation

_____ recommends:

Ernest J. Holt recommends: No Rec

E. N... recommends: Do not Pass

... recommends:

_____ Chairman

Original sponsor: Rules Committee by
request of the Governor

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 739

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Office
7 of the Governor for the purpose of a special statewide
8 census; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$750,000 is appropriated from the general fund
11 to the Office of the Governor, division of policy development and planning,
12 for fiscal years 1976 and 1977, for the purpose of conducting a special
13 statewide census. This appropriation is expressly conditioned upon the
14 gathering of complete data of the racial composition of the Alaska Native
15 population.

16 * Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-
17 070(c).
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Introduced: 2/11/76
Referred: State Affairs
and Finance

1 IN THE HOUSE

BY THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

2 HOUSE BILL NO. 739

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE -- SECOND SESSION

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16 10.070(c).

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"An Act making a special appropriation to the Office of the Governor for the purpose of a special statewide census; and providing for an effective date."

COMMITTEE REPORT

2/11/76

HOUSE

FINANCE

Mr. Speaker:

Date 2-13-76

The Committee on STATE AFFAIRS has HB 739

under consideration. A Majority of the members of the Committee

~~(X)~~ recommends it DO PASS

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(X) recommends it DO PASS WITH ATTACHED AMENDMENT(S)

() recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

() "and" recommends it BE REFERRED TO THE _____

COMMITTEE

() reports it back WITHOUT RECOMMENDATION

() "other"

Members signing the Majority report:

W. H. ...
Joe McKinnon
Jim ...
Bin ...

Members NOT concurring in the Majority report:

_____ recommends:
_____ recommends:
_____ recommends:
_____ recommends:
_____ recommends:

Joe McKinnon Chairman

AMENDMENT #1

OFFERED IN THE HOUSE:

BY: HOUSE STATE AFFAIRS

To: _____ HOUSE BILL No. 739

SENATE BILL No. _____

PAGE: 1

LINE: 11 and 13

Page 1, Line 11: Between "the" and "sum", insert "total".

Page 1, Line 13: Between "for" and "fiscal", insert "use during".

3-11-76

HB 739

BUCHOLDT	yes
COWPER	yes
DUNCAN	no
GRUENING	no
GUY	yes
HAUGEN	no
ITTA	yes
NAUGHTON	yes
MALONE	yes



UNITED STATES DEPARTMENT OF COMMERCE
Bureau of the Census
Washington, D.C. 20233

OFFICE OF THE DIRECTOR

SPECIAL DELIVERY

FEB 27 1976

Honorable Hugh Malone
Chairman, House Finance Committee
Alaska House of Representatives
Juneau, Alaska 99801

Dear Mr. Chairman:

In response to your request of Mr. Post during his testimony before your Committee on February 25, 1976, I am enclosing a copy of the Special Census Fee Scale for places under 50,000 population. This fee schedule will be effective on March 15, 1976. The three rate structures differ slightly because of differing pay scales required in certain parts of the country.

Since 1970, only Homer city has had a special census conducted. The population of Homer city on August 18, 1975 was 1,538 and the cost to the city for the census was \$1,565.

The following areas expressed interest in a special census but no action was taken after the Bureau provided each area with a cost estimate:

Greater Anchorage Borough
Kenai City
Kenai Peninsula Borough
Kodiak Island Borough

In addition, a request from Seward city was recently received and a response to their request will be prepared shortly.

I would like to express my appreciation to you and the members of the Committee for the consideration shown to Mr. Post. If you require any further information, please feel free to call on me.

Sincerely,

DANIEL B. LEVINE
Associate Director
Bureau of the Census

Enclosure



SPECIAL CENSUS FEE SCALE

<u>Size of Place - Population</u>	<u>Bureau Fee (\$)</u>	<u>-Rate 1 Total Cost (\$)</u>	<u>Rate 2 Total Cost (\$)</u>	<u>Rate 3 Total Cost (\$)</u>
100	790	835	835	835
200	790	845	845	845
300	790	860	860	860
400	790	870	870	870
500	990	1,035	1,075	1,075
600	990	1,095	1,085	1,085
700	990	1,105	1,105	1,095
800	990	1,130	1,120	1,110
900	990	1,140	1,130	1,120
1,000	1,200	1,375	1,365	1,355
1,100	1,200	1,385	1,375	1,365
1,200	1,200	1,395	1,385	1,375
1,300	1,200	1,420	1,400	1,390
1,400	1,200	1,430	1,410	1,400
1,500	1,235	1,480	1,460	1,450
1,600	1,235	1,500	1,480	1,460
1,700	1,235	1,515	1,495	1,475
1,800	1,235	1,535	1,515	1,495
1,900	1,235	1,555	1,530	1,505
2,000	1,275	1,610	1,590	1,570
2,100	1,275	1,630	1,605	1,580
2,200	1,275	1,645	1,615	1,595
2,300	1,275	1,655	1,625	1,605
2,400	1,275	1,670	1,640	1,620
2,500	1,540	1,965	1,935	1,905
2,600	1,540	1,975	1,945	1,915
2,700	1,540	1,990	1,960	1,930
2,800	1,540	2,000	1,970	1,940
2,900	1,540	2,015	1,985	1,955
3,000	1,565	2,050	2,020	1,990
3,100	1,565	2,070	2,035	2,000
3,200	1,565	2,085	2,045	2,015
3,300	1,565	2,095	2,065	2,025
3,400	1,565	2,120	2,090	2,050
3,500	1,595	2,175	2,135	2,095
3,600	1,595	2,190	2,150	2,110
3,700	1,595	2,200	2,160	2,120
3,800	1,595	2,220	2,170	2,130
3,900	1,595	2,235	2,195	2,145
4,000	1,625	2,275	2,235	2,185
4,100	1,625	2,310	2,260	2,210
4,200	1,625	2,320	2,270	2,220
4,300	1,625	2,330	2,285	2,230
4,400	1,625	2,355	2,295	2,245
4,500	1,665	2,405	2,355	2,305
4,600	1,665	2,420	2,370	2,320
4,700	1,665	2,430	2,380	2,330
4,800	1,665	2,455	2,395	2,345
4,900	1,665	2,475	2,425	2,365

MAR 15 1973

<u>Size of Place - Population</u>	<u>Bureau Fee (\$)</u>	<u>Rate 1 Total Cost (\$)</u>	<u>Rate 2 Total Cost (\$)</u>	<u>Rate 3 Total Cost (\$)</u>
5,000	2,000	2,870	2,805	2,745
5,500	2,040	2,980	2,920	2,850
6,000	2,250	3,270	3,205	3,130
6,500	2,280	3,395	3,315	3,245
7,000	2,485	3,685	3,605	3,525
7,500	2,520	4,110	4,000	3,890
8,000	2,550	4,210	4,090	3,980
8,500	2,760	4,520	4,390	4,270
9,000	2,785	4,675	4,540	4,420
9,500	2,820	4,795	4,660	4,520
10,000	3,530	5,530	5,490	5,340
11,000	3,605	5,875	5,715	5,565
12,000	3,680	6,165	5,995	5,815
13,000	4,135	7,165	6,950	6,745
14,000	4,210	7,395	7,175	6,955
15,000	4,285	7,680	7,440	7,210
16,000	4,370	8,025	7,765	7,515
17,000	4,440	8,260	7,990	7,730
18,000	4,710	8,765	8,485	8,205
19,000	4,780	9,100	8,700	8,410
20,000	5,165	9,680	9,355	9,050
21,000	5,240	9,910	9,580	9,260
22,000	5,320	10,360	10,010	9,660
23,000	5,395	10,595	10,235	9,875
24,000	5,475	11,285	10,875	10,475
25,000	5,885	11,965	11,535	11,115
26,000	5,965	12,205	11,765	11,325
27,000	6,045	12,440	11,990	11,540
28,000	6,295	12,845	12,385	11,925
29,000	6,370	13,095	12,615	12,145
30,000	6,695	13,775	13,275	12,785
31,000	6,950	14,375	13,855	13,325
32,000	7,025	14,610	14,080	13,550
33,000	7,100	14,840	14,300	13,760
34,000	7,170	15,075	14,525	13,975
35,000	7,260	15,440	14,870	14,300
36,000	7,510	16,140	15,345	14,755
37,000	7,590	16,275	15,670	15,055
38,000	7,660	16,515	15,895	15,275
39,000	7,740	17,015	16,365	15,715
40,000	8,235	17,685	17,020	16,360
41,000	8,310	17,905	17,210	16,565
42,000	8,385	18,255	17,570	16,875
43,000	8,465	18,490	17,790	17,090
44,000	8,540	18,745	18,025	17,315
45,000	8,615	19,295	18,555	17,805
46,000	8,690	19,525	18,780	18,020
47,000	8,775	19,765	19,010	18,240
48,000	8,845	20,115	19,340	18,545
49,000	8,900	20,325	19,535	18,740

STATE
of ALASKA

MEMORANDUM

TO: Hugh Malone
Chairman
House Finance Committee

Refer to: AKA(SS-6-1)

DATE : February 27, 1976

FROM: Roger A. Harman *R. Harman*
Comptroller
Department of Labor

SUBJECT: Special Census Committee Meeting

Attached are the minutes and the attendance roster of the Special Census Committee meeting held in Anchorage last Tuesday, February 24.

Attachments

cc: Kae Allred

RAH: em

Minutes of Special Census Committee Planning
Conference: "Questionnaire Content Determination"
February 24, 1976

The conference was held in the Alaska Room of the Westward Hotel. (See attachment #1 - list of conference participants.) The morning session began at 8:25 a.m. with Special Census Committee Co-Chairman, Roger Harman, introducing Jessie Dodson, Special Assistant from the Office of the Governor. Ms. Dodson subsequently introduced Commissioner Lee McAnerney of Community and Regional Affairs. Commissioner McAnerney conveyed to the audience Governor Hammonds interest in and support for the special census effort.

Following the Commissioner's comments, Jessie Dodson reported on the progress of House Bill 739 which requests a \$750,000 appropriation from the general fund for the special census. She stated that the bill had passed out of the House State Affairs Committee and that it was currently under consideration by the House Finance Committee. Ms. Dodson mentioned that the bill had been tabled by the committee as of February 23, 1976, pending further testimony. She concluded her report by urging audience members to contact their respective State Legislators and transmit their support for the measure's adoption.

At 8:50 a.m. Co-Chairman Harman summarized the schedule and structure for the planning conference. (See attachment #2 - agenda.) He noted that because of their interest and attendance, the audience was the Special Census Committee. Mr. Harman stressed that final questionnaire content would be resolved before the conference adjourned. Before proceeding with the introduction of the symposium speakers, Mr. Harman presignified the presence of the other "head table" speakers: Gerald Post and Dan Martin from the Census Bureau, SCC Co-Chairman Bill Pritchard from Community and Regional Affairs, and Kae Allred from the Governor's Division of Policy Development and Planning.

Upon introduction, Ms. Allred presented a brief overview of her division's role in the special census effort. She indicated that the need for accurate demographic data was integral to planning efforts both in government and business. She underlined Ms. Dodson's appeal for the urgency of local backing of House Bill 739. Ms. Allred noted that the Board of Directors from the Alaska Municipal League unanimously voted to support the plan for the special census.

The symposium continued with Mavis Waarvik, Manpower Economist from the Department of Labor's Research and Analysis Section, addressing the area of population estimates and forecasts. She began by indicating that the Census Bureau's July 1, 1975 estimate of Alaska's population was 352,000. She discussed the Bureau's reliance upon school enrollment data to establish civilian migration rates in their Component Method II estimating technique. Ms. Waarvik mentioned

that pipeline construction has attracted young, childless individuals to the State that are not being counted by the Census Bureau's methodology. She stated that the Department of Labor estimated the July 1, 1975, population of Alaska to be 406,400 based upon a mix between labor force data and school enrollment levels. It was stressed that other independent studies prepared to measure the trans-Alaska oil and gas pipeline population impact on the State also projected 1975 population levels over 400,000. Ms. Waarvik concluded by stating that for state revenue sharing the Department of Community and Regional Affairs estimated the 1975 population at 404,000.

Eileen Sheridan, from the Department of Revenue, began her comments by citing a study which showed that if Alaska's population was actually 390,000, the state could expect to receive annually approximately \$1,000,000 additional federal revenues for four programs analyzed. She continued by stating that population figures are used by her department to predict individual income tax revenues and if the population component is inaccurate the corresponding revenue projections will also be inaccurate.

Special Census Committee Co-Chairman Bill Pritchard from the Department of Community & Regional Affairs was the next speaker. Mr. Pritchard highlighted the importance of population figures on rural Alaska as they relate to the distribution of both state and federal revenue sharing funds. He compared the "official" Census Bureau population estimates of several rural communities with known population counts conducted by local leaders and concluded that in every case the communities were receiving less than their fair share of allocations made using Census Bureau figures. Mr. Pritchard conjectured that similar disproportioned funds were being allocated to the more urbanized areas of the State as well.

Peter Keating, staff assistant to the Special Census Committee, explained the structure of the special census questionnaire. He described the alternative uses for column 8 and 11, and noted that the tabulation costs for additional questions was not included in the appropriation request of \$750,000. Mr. Keating commented that if an expanded racial breakout were selected for column 11 the approximate cross tabulation fee charged by the Census Bureau would be \$25,000 over the base fee of \$100,000. He mentioned that if a second question were asked in the three response blocks of column 8, the increased cost to the State would be calculated under a ceiling of \$25,000, thereby making the total additional cost to the State under \$50,000. In conclusion, he affirmed that the initial thinking of the Special Census Committee was to have any additional question costs supplied by the sponsors of selected questions under some contractual agreement.

The last symposium speaker, Ken Price, from the Department of Commerce and Economic Development addressed the criteria for question development. He began by explaining the physical limitations of the questionnaire form. A question asked had to be a simple, positive and mutually exclusive which could not be left blank. Questions considered should be analyzed in terms benchmarking and cross reference to samples of previous censuses.

Mr. Price asserted that the work groups should consider if the data were available from other sources or if a corresponding measure existed. Work groups should ask if the proposed questions would be beneficial to a number of user groups and if questions could be designed to relate to more than one measure. He further stated that if questions were too difficult or complicated for respondents to answer, enumerator call backs would surely increase the overall cost of the effort. Finally he proposed that all work groups prepare a cost benefit analysis for their proposed questions.

At 9:45 a.m. Co-Chairman Harman adjourned the meeting for a coffee break.

The conference continued at 10:10 a.m. with Co-Chairman Harman's introduction of Gerald Post. Mr. Post joined the Bureau in 1954 with a Bachelors Degree in Economics and a Masters in Statistics. He has been the Assistant Chief of the Demographic Census Staff since 1975, with primary responsibilities in field and geographic areas.

Gerald Post began his remarks on Census Bureau perspectives by clarifying the estimates on additional question cross tabulation costs. He stated that the \$25,000 figure only took into consideration the increased expense for an expanded racial question in column 11. If no additional question were requested for the vacated column 8 response blocks the total fee charged would be \$125,000. He indicated that if an additional question were asked in column 8 the cross tabulation charge would approach \$10,000 to \$15,000, bringing the total fee to \$135,000 or \$140,000.

Mr. Post mentioned that some 300 special censuses had been conducted by the Census Bureau since the 1970 Decennial Census, but that no statewide censuses had been done. He indicated that last year congressional legislation proposing a five year national census did not pass because of the potentially volatile political question of reapportionment. He expressed a belief that before too long a five year national census will be a reality. In passing, it was noted that approximately 200 special censuses or census studies were currently being worked on by the Bureau, some of them in conjunction with 1980 census planning activities.

At this point, Mr. Post began describing how the actual tabulation of special census results would appear. He brought with him three tables prepared in Suitland, Maryland, showing examples of the cross tabulation matrices. (See attachment #3, #4, and #5.) Briefly, cross tabulations for age, sex and race would be provided by Census Divisions, Boroughs, places of 2,500 or greater and enumeration districts (ES's) of 500 or greater. Data on population and housing units broken out by total, male, female, white male, white female, nonwhite male, nonwhite female, household heads and vacant would be provided for Census Divisions, Boroughs, Places, Tracts, and Enumeration Districts. If an expanded race question were asked, age and sex data would be repeated for Eskimos, Indians and Aleuts for Census Divisions, Boroughs, and Places of 2,500 or more.

At 10:35 a.m. a question and answer period began. From the floor came a question to Gerald Post regarding the ease with which an income question could be asked. Mr. Post responded quite negatively. He stated that in his opinion an income question would be a most difficult question to ask, given the restrictions of space on the special census questionnaire. He said most assuredly that such a question would skyrocket overall enumerator "street time" due to the high predictability of enumerator callbacks. He added that income questions are among the most sensitive questions asked and that confidentiality for income responses would be strictly enforced. He emphatically encouraged the State not to entertain such a question. Another question concerning cross tabulations required clarification. A question concerning enumerator selection was addressed by Dan Martin who indicated that in-state recruitment of enumerators for the special census would be maximized.

With no further general questions from the floor, Co-Chairman Harman called for the nomination of questions at 11:05 a.m. Lee Gorsuch, representing the Alaska Native Foundation, nominated the first two questions for a more definite racial breakout and residency migration. An employment - unemployment question was nominated by Lou Anne Maxwell representing the State Equal Employment Opportunity Office. An income question was nominated by Bill Lawrence from BIA's Division of Employment Assistance. Lou Anne Maxwell again nominated an occupational question. Bill Rose, from the Fairbanks North Star Borough, nominated two questions on occupation: uniformed military - yes/no and federal civilian employee - yes/no. A proxy nomination for Al Robinson from HUD was made pertaining to housing owned or rented. With no further nominations from the floor Co-Chairman Harman adjourned the meeting for lunch at 11:25 a.m.

The afternoon session began at 12:30 p.m. Tables were set up for the general categories of race, residency, income, occupation and housing. Free movement from table to table was permitted during the work group period. Following the criteria for question development all work groups were asked to write the proposed question, define the response block requirements, list the costs (disadvantages), list the benefits (advantages), and state an overall recommendation citing the reasons and needs of question selection.

By 1:55 p.m., work group activity was completed; therefore, Co-Chairman Harman called for work group reports. Only two reports were given. Copies of the question development worksheets were made and handed out to all present. (See attachment #6 and #7.) The first report concerned a racial question with breakouts for White, Black, Eskimo, Alaskan Indian, Aleut, and Other. Such a question would appear in column 11 using six response blocks. The second report on residency would use the three response blocks of column 8 to ask: current (latest) length of residency in Alaska has been: under 2 years, 2 to 6 years, and over 6 years.

It was not determined by either work group who could pay for the additional cross tabulation costs. Kent Dawson, the Director of Budget and Management, suggested that this issue would have to be more closely addressed in Juneau.

During the final discussion period, Kae Allred asked why further racial categories were not proposed such as Japanese, Filipino, or Spanish Speaking. Work group members indicated that they were trying to keep the response block usage down to a minimum. Ms. Allred suggested that the residency question be called a migration question instead. Her motion was carried by a hand vote.

Four ballot categories were listed: 1. race, 2. migration, 3. race and migration, and 4. no additional question.

Co-Chairman Harman asked members if they would opt for a break before voting on question selection began. The consensus was to continue without a break. As Mr. Harman was about to call for a vote a question was raised from the floor. Dan Seiver stated that if ballot item number 3 were voted on it would not be known for sure how many wanted the race question and how many wanted the migration question. After some discussion it was decided that in the event that only one question would be asked, it would be more useful to vote separately on ballot items 1 and 2 and not vote on either 3 or 4. With no objections, a hand vote was taken on item 1, the race question. Twenty hands were counted. A second vote was taken on item 2, the migration question. Twenty-one hands were counted.

Before thanking the membership for their participation Co-Chairman Harman stated that if only one additional question would be asked all those attending the conference would be asked to vote again via telegram to determine which of the two questions would be used. Gerald Post mentioned that an official letter from the SCC to the Bureau would be needed defining the results of the days activities and stating proposed cross tabulation needs. With no further comments the conference was adjourned at 3:00 p.m.

Attachments:

- 1 - list
- 2 - agenda
- 3 - age, race, sex table
- 4 - population - housing table
- 5 - other race table
- 6 - question development sheet - race
- 7 - question development sheet - migration

ATTACHMENT #1

<u>Name</u>	<u>Address</u>	<u>Representing</u>
Ike D. Waits	511 W. 4th Ave., Anch.	Dept. Comm. & Reg. Aff.
Lee McAnerney	Pouch B, Juneau	Dept. Comm. & Reg. Aff.
Diane Burgin	670 Fireweed Lane, Anch.	AFN
Cal Danel	524 W. 5th, Anch.	Dept. of Labor
S.D. Stoneking	P.O. Box 400, Anchorage	Municipality of Anchorage
Bill Lawrence	BIA	BIA - Div. of Employ. Asst.
Bill Viera	P.O. Box 120, Anch.	BIA
Ray Baker	Box B, Palmer	Matanuska-Susitna Borough
Dave Osterback	DOE, 650 Int'l. Airport Rd.	Anchikak
Sherry Spitler	Adak, Alaska	Dept. of Education
Sy Coilsom	Anchorage	Dept. of Education
Lee Gorsuch	880 H. Street, Anchorage	Alaska Native Foundation
Art Patterson	927 W. 19th Ave., Anch.	BIA
Hazel Heath	Box 676, Homer	City of Homer
Kent Dawson	Pouch C, Juneau	Div. Bud. & Management
Peter Keating	P.O. Box 3-7000, Juneau	Dept. of Labor
Lou Ann Maxwell		State EEO Office
Kennith O. Piece	Pouch B, Juneau	Dept. of Comm. & Reg. Aff.
Bill Pritchard	Pouch B, Juneau	Dept. of Comm. & Reg. Aff.
Roger Harman	Box 3-7000, Juneau	Dept. of Labor
Beth Sutfin	833 Gambell, Anchorage	Aleut League
Dan Seiver	Univ. of Alaska, Sons. Lib.	ISEGR

<u>Name</u>	<u>Address</u>	<u>Representing</u>
Ted Vieira	Alaska Native Health Svc.	USPHS
Jessie Dodson	Pouch A, Juneau	Office of the Governor
Gerald Post	Washington, D.C.	U.S. Census Bureau
Dan Martin	Seattle	U.S. Census Bureau
Price D. Leavitt	Barrow	City of Barrow
Vince Fennimore	600 W. 6th, Ave., Anch.	Municipality of Anchorage
Richard Hart	Anchorage	Dept. of Highways
Ed Nygard	Box 3-8000, Juneau	BIA
Bill Rose	Fairbanks	F.N.S.B.
Carl Jeanetta	540 G. St., Anchorage	HQ/AAC
Nan Blunck	Box 400, Anchorage	Municipality of Anchorage
Lee Huskey	Box 400, Anchorage	Municipality of Anchorage
Katherine Allred	Pouch AD, Juneau	Office of the Governor
Sandra Wagenius	Pouch H06B, Juneau	Sec. of Family Health
Ned Kester	H&SS	Public Health
Jone R. Filps	Box 337, Seward	City of Seward
M.H. "Mike" Corneline	P.O. Box 5109	City of North Pole
Eileen Sheridan	Pouch SA, Juneau	Dept. of Revenue
Mavis Waarvik	Box 3-7000, Juneau	Dept. of Labor
Clain E. Dalton	3500 Tudor	Municipality of Anchorage

ATTACHMENT #2

A G E N D A

SPECIAL CENSUS COMMITTEE
PLANNING CONFERENCE

Tuesday, February 24, 1976 - Anchorage, Alaska
Alaska Room, Westward Hotel

"QUESTIONNAIRE CONTENT DETERMINATION"

As was explained in the notification letter for this meeting, questionnaire content will be determined by the end of today's session. The special census questionnaire is brief to begin with, and therefore affords little flexibility for additional questions.

We are determined to make the best use possible out of the nine response blocks available in column 11. (If column 8 is used - twelve blocks.) This will require a spirit of compromise on the part of all who nominate questions for consideration. In most cases, questions not satisfying a general state-wide interest level will be out of order.

The structure for today's proceedings is as follows:

<u>Approx. Time</u>	<u>Item</u>	<u>Speake:r</u>
8:15 a.m.	Introduction of Symposium Panelists and guest speakers.	Roger Harman
8:20 a.m.	Opening remarks: (20 to 40 minutes)	Guest Speaker(s)
9:00 a.m.	Special Census Symposium: (30 to 50 minutes) "Planning Overview" "Population Estimates-Forecasts" "Revenue Needs" "Impact on Rural Alaska" "Question Tabulation Costs and Responsibilities" "Question Development"	Kae Allred Mavis Waarvik Eileen Sheridan Bill Pritchard Peter Keating Ken Price
9:50 a.m.	Coffee Break	
10:05 a.m.	Census Bureau Perspectives	Gerald Post
10:25 a.m.	Question and Answer Period	

<u>Approx. Time</u>	<u>Item</u>	<u>Speaker</u>
11:00 a.m.	Nomination for Questions.	SCC Co-Chairman
11:30 a.m.	Lunch Break	
12:30 p.m.	Work Group Activity: (2 hrs.) Questions nominated will be listed according to general categories (i.e.; race, income, residency, etc.) and smaller groups will be formed to resolve differences by category. Questions will be numbered for ballot transfer purposes.	
2:30 p.m.	Work Group Reports: (30 to 45 min.)	
3:15 p.m.	Coffee Break	
3:30 p.m.	Final Question Discussion (1 hr.)	SCC Co-Chairman
4:30 p.m.	Question Selection and Adjournment (30 min.) If necessary, the meeting can be continued into the evening to resolve question selection.	

AGE, RACE, AND SEX, FOR ALASKA, SEPTEMBER 1, 1976

AREA AND AGE	TOTAL			WHITE			NEGRO AND OTHER RACES							
	BOTH SEXES	MALE	FEMALE	BOTH SEXES	MALE	FEMALE	TOTAL			NEGRO		OTHER RACES		
							BOTH SEXES	MALE	FEMALE	MALE	FEMALE	MALE	FEMALE	
ALASKA														
ALL AGES	73 586	35 440	38 146	73 222	35 266	37 956	364	174	190	54	49	120	141	
UNDER 1 YEAR	963	513	450	957	511	446	6	2	4	1	1	1	3	
1 YEAR	887	470	417	879	466	413	8	4	4	-	3	6	1	
2 YEARS	977	522	455	970	519	451	7	3	4	-	-	3	4	
3 YEARS	1 065	499	566	1 058	497	561	7	2	5	1	2	1	3	
4 YEARS	1 223	637	586	1 213	630	583	10	7	3	1	-	6	3	
5 YEARS	1 215	614	601	1 209	612	597	8	2	4	-	-	2	4	
6 YEARS	1 153	601	552	1 142	567	545	11	4	7	-	1	4	6	
7 YEARS	1 048	514	534	1 039	509	530	9	5	4	1	-	4	6	
8 YEARS	1 109	582	567	1 102	581	561	7	1	6	-	-	3	6	
9 YEARS	1 143	601	542	1 136	597	539	7	4	3	1	-	3	3	
10 YEARS	1 219	619	600	1 214	615	599	5	4	1	1	1	3	-	
11 YEARS	1 213	632	581	1 207	628	579	6	4	2	3	-	1	2	
12 YEARS	1 300	664	616	1 293	681	612	7	3	4	1	-	2	4	
13 YEARS	1 329	667	662	1 323	663	660	6	4	2	1	1	3	1	
14 YEARS	1 367	690	677	1 357	686	671	10	4	6	1	-	3	6	
15 YEARS	1 363	709	654	1 359	708	651	4	1	3	-	-	1	3	
16 YEARS	1 292	656	636	1 288	654	638	4	2	2	1	1	1	4	
17 YEARS	1 329	661	669	1 324	658	666	4	3	2	-	-	3	2	
18 YEARS	2 428	1 054	1 374	2 412	1 046	1 366	16	8	8	3	3	5	5	
19 YEARS	2 937	1 279	1 658	2 920	1 268	1 652	17	11	6	2	3	9	3	
20 TO 24 YEARS	9 315	4 445	4 870	9 208	4 395	4 813	107	50	57	21	24	29	33	
20 YEARS	2 559	1 166	1 392	2 525	1 179	1 346	33	17	16	8	6	9	10	
21 YEARS	2 213	1 033	1 180	2 188	1 023	1 165	25	10	15	3	7	7	8	
25 TO 29 YEARS	6 024	3 045	2 939	5 986	3 064	2 924	36	21	15	10	6	11	11	
30 TO 34 YEARS	4 088	2 111	1 977	4 073	2 104	1 969	15	7	8	3	-	4	8	
35 TO 39 YEARS	3 178	1 544	1 634	3 162	1 538	1 626	16	8	8	-	-	8	8	
40 TO 44 YEARS	3 145	1 525	1 620	3 132	1 521	1 611	13	4	9	-	1	4	6	
45 TO 49 YEARS	3 476	1 671	1 805	3 474	1 670	1 804	7	1	3	-	-	1	1	
50 TO 54 YEARS	3 633	1 704	1 929	3 626	1 702	1 924	7	2	5	2	1	-	4	
55 TO 59 YEARS	3 391	1 620	1 771	3 390	1 619	1 771	1	1	-	-	-	1	-	
60 TO 64 YEARS	3 062	1 445	1 617	3 077	1 444	1 633	5	1	4	-	2	1	2	
65 TO 69 YEARS	2 443	1 107	1 336	2 443	1 107	1 336	-	-	-	-	-	-	-	
70 TO 74 YEARS	2 108	878	1 230	2 105	877	1 228	3	1	2	-	1	-	1	
75 TO 79 YEARS	1 516	592	922	1 514	592	922	-	-	-	-	-	-	-	
80 TO 84 YEARS	991	352	639	990	352	638	1	-	1	-	-	-	1	
85 AND OVER	638	197	441	638	197	441	-	-	-	-	-	-	-	
MEDIAN AGE	25.8	25.2	26.4	25.8	25.2	26.5	20.7	20.5	20.9	21.3	18.1	20.0	20.7	
ANCHORAGE CENSUS DIV.														
ALL AGES	3 713	1 877	1 836	3 630	1 852	1 778	65	25	36	-	-	25	36	
UNDER 1 YEAR	46	29	19	45	28	17	3	1	2	-	-	1	2	
1 YEAR	57	32	25	57	32	25	-	-	-	-	-	-	-	
2 YEARS	38	21	17	38	21	17	-	-	-	-	-	-	-	
3 YEARS	58	35	23	56	35	21	2	2	-	-	-	2	-	
4 YEARS	64	31	33	62	29	33	2	2	-	-	-	2	-	
5 YEARS	65	38	27	64	38	26	1	-	1	-	-	-	1	
6 YEARS	67	37	30	63	36	27	4	-	3	-	-	-	3	
7 YEARS	59	31	28	56	30	26	3	1	2	-	-	1	2	
8 YEARS	84	42	42	85	41	44	3	1	2	-	-	1	2	
9 YEARS	72	38	34	68	36	32	4	2	2	-	-	2	2	
10 YEARS	70	33	37	68	31	37	2	2	-	-	-	2	-	
11 YEARS	85	44	41	82	43	39	3	1	2	-	-	1	2	
12 YEARS	72	39	33	71	39	32	1	-	1	-	-	1	-	
13 YEARS	65	36	29	63	36	27	2	2	-	-	-	2	-	
14 YEARS	78	39	39	75	34	41	3	1	2	-	-	1	2	
15 YEARS	65	43	22	65	43	22	-	-	-	-	-	-	-	
16 YEARS	67	37	30	66	37	29	1	-	1	-	-	-	1	
17 YEARS	66	36	32	67	35	32	1	1	-	-	-	1	-	
18 YEARS	56	28	28	55	27	28	1	1	-	-	-	1	-	
19 YEARS	47	29	18	47	29	18	-	-	-	-	-	-	-	
20 TO 24 YEARS	191	93	98	188	92	96	3	1	2	-	-	1	2	
20 YEARS	34	20	14	34	20	14	-	-	-	-	-	-	-	
21 YEARS	36	23	13	35	23	12	1	-	1	-	-	-	1	
25 TO 29 YEARS	212	115	97	208	113	95	4	2	2	-	-	2	2	
30 TO 34 YEARS	200	98	102	195	98	101	1	-	1	-	-	-	1	
35 TO 39 YEARS	176	94	82	167	90	77	9	4	5	-	-	4	5	
40 TO 44 YEARS	158	77	81	151	76	75	7	1	6	-	-	1	6	
45 TO 49 YEARS	186	90	96	186	90	96	-	-	-	-	-	-	-	
50 TO 54 YEARS	182	86	96	182	86	96	-	-	-	-	-	-	-	
55 TO 59 YEARS	203	101	102	203	101	102	-	-	-	-	-	-	-	
60 TO 64 YEARS	225	114	111	223	113	110	2	1	1	-	-	1	1	
65 TO 69 YEARS	190	91	99	190	91	99	-	-	-	-	-	-	-	
70 TO 74 YEARS	173	87	86	172	87	85	1	-	1	-	-	-	1	
75 TO 79 YEARS	124	58	66	124	58	66	-	-	-	-	-	-	-	
80 TO 84 YEARS	108	48	64	108	48	64	-	-	-	-	-	-	-	
85 AND OVER	76	33	43	76	33	43	-	-	-	-	-	-	-	
MEDIAN AGE	33.6	31.8	35.5	33.9	32.1	35.9	14.7	18.1	18.1	18.1	18.1	18.1	18.1	

This tabulation will be provided for Divisions, Boroughs, Places of 2,500 or greater, Tracts, and Enumeration Districts of 500 or greater.

SPECIAL CENSUS
STATE OF ALASKA
SEPTEMBER 1, 1976

	-----POPULATION-----						-----HOUSING----- UNITS		
	-----TOTAL-----			-----WHITE-----		-----NON-WHITE-----		<u>Heads</u>	<u>Vacant</u>
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>		
State	350,000	175,000	175,000	150,000	150,000	25,000	25,000	100,000	10,000
Anchorage Census Division	130,000	65,000	65,000	30,000	30,000	5,000	5,000	40,000	800
Greater Anchorage Area Borough	110,000	55,000	55,000	50,000	50,000	5,000	5,000	37,000	700
Anchorage City	50,000	25,000	25,000	22,000	22,000	3,000	3,000	17,000	250
Tract 1001	6,000	3,000	3,000	2,900	2,900	100	100	2,000	25
ED 001	850	425	425	400	400	25	25	275	10
ED 002	750	375	375	350	350	25	25	250	10
"	"	"	"	"	"	"	"	"	"

ATTACHMENT #4

This tabulation will be provided for Divisions, Boroughs, Places, Tracts and Enumeration Districts

ATTACHMENT #5

SPECIAL CENSUS
STATE OF ALASKA
SEPTEMBER 1, 1976

RACE OTHER THAN WHITE BY AGE AND SEX

TOTAL OTHER RACES

<u>STATE TOTAL</u>	<u>BOTH SEXES</u>	<u>MALE</u>	<u>FEMALE</u>
ALL AGES	696 064	344 955	351 109
UNDER 1 YEAR	10 374	5 236	5 138
1 YEAR	9 999	5 099	4 900
2 YEARS	10 817	5 586	5 231
3 YEARS	11 302	5 866	5 436
4 YEARS	12 535	6 413	6 122
5 YEARS	12 540	6 454	6 086
6 YEARS	11 886	6 056	5 830
7 YEARS	11 181	5 761	5 420
8 YEARS	11 296	5 706	5 590
9 YEARS	12 450	6 448	6 002
10 YEARS	13 240	6 750	6 490
11 YEARS	13 989	7 140	6 849
12 YEARS	14 188	7 162	7 026
13 YEARS	14 165	7 030	7 135
14 YEARS	14 793	7 614	7 179
15 YEARS	14 598	7 577	7 021
16 YEARS	14 092	7 310	6 782
17 YEARS	14 316	7 350	6 966
18 YEARS	13 819	7 209	6 610
19 YEARS	14 107	7 418	6 689
20 TO 24 YEARS	62 202	31 754	30 448
20 YEARS	13 153	6 816	6 337
21 YEARS	12 575	6 566	6 009
25 TO 29 YEARS	55 750	28 538	27 212
30 TO 34 YEARS	45 844	22 807	23 037
35 TO 39 YEARS	39 047	19 249	19 798
40 TO 44 YEARS	36 712	18 394	18 318
45 TO 49 YEARS	36 010	17 500	18 510
50 TO 54 YEARS	36 534	17 588	18 946
55 TO 59 YEARS	31 082	15 018	16 064
60 TO 64 YEARS	28 610	13 453	15 157
65 TO 69 YEARS	23 565	10 702	12 863
70 TO 74 YEARS	19 096	8 573	10 523
75 TO 79 YEARS	12 805	5 331	7 474
80 TO 84 YEARS	7 631	2 939	4 692
85 AND OVER	5 489	1 924	3 565
MEDIAN AGE	27.7	26.7	28.8
ANCHORAGE CENSUS DIVISION			
ALL AGES	130,000	65,000	65,000
UNDER 1 YEAR	1,000	500	500
ETC.			

This table will be repeated for Eskimos, Indians, and Aleuts and also be shown for Divisions, Boroughs, and Places of 2,500 or more.

ATTACHMENT #6

R A C E

SPECIAL CENSUS COMMITTEE

QUESTION DEVELOPMENT WORKSHEET

Question Number 1

Question as it will appear on questionnaire:

" White/Black/Eskimo/Alaskan Indian/Aleut/Other
_____ "

Response Blocks Needed: 6

<u>Costs</u> (Disadvantages)	<u>Benefits</u> (Advantages)
1.	1. Accurate count of natives.
2.	2. Comparison of base data.
3.	3. To have figures available needed for grants.
4.	4. Distribution of federal funds based on population.
5.	5.
6.	6.
7.	7.
8.	8.
9.	9.
10.	10.

Work Group Recommendation: " Ask legislature for the money. If not
available, private funding. Use Eskimo, Alaska Indian, Aleut breakdown
if at all possible. As last resort group them in Alaska Native.
_____ "

ATTACHMENT #7

R E S I D E N C Y

SPECIAL CENSUS COMMITTEE

QUESTION DEVELOPMENT WORKSHEET

Question Number 2

Question as it will appear on questionnaire:
(Latest)

" Your (current) length of residency in Alaska has been:
_____ "

Response Blocks Needed: 3. 1 - under 2 yrs; 2 - 2-6 yrs; 3 - over 6 yrs.

Costs (Disadvantages)

Benefits (Advantages)

1. Financing of additional tabulation costs.
- 2.
- 3.
- 4.
- 5.
- 6.
- 7.
- 8.
- 9.
- 10.

- KEY {
1. Planning for population impact of future resource development in Alaska.
 - 2.
 3. Easy enumeration.
 4. Establish age-sex pattern of migration to the state.
 5. Some evidence of community stability.
 - 6.
 - 7.
 - 8.
 - 9.
 - 10.

Work Group Recommendation: "Tabulation by sex and age. Question is
of state-wide importance and is crucial for planning; definitely merits
inclusion in questionnaire.
_____ "

THE LEGISLATURE OF THE STATE OF ALASKA
FISCAL NOTE
 Second Session - Ninth Legislature

I. REQUEST

Bill No. HB 739

Title: Appropriation for purpose of a special statewide census

Requested by: Governor Date: 2/11/76

Return Date Requested: _____

Agency: Office of the Governor Program: Policy Development & Planning

II. FISCAL DETAIL

Budget Request Unit(s) Affected: _____

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 76	FY 77	FY 78	FY 79	FY 80	FY 81
100 PERSONAL SERVICES	0	451.5				
200 TRAVEL	5.1	96.0				
300 CONTRACTUAL	126.3	71.1				
400 COMMODITIES	0	0				
500 EQUIPMENT	0	0				
600 LAND & STRUCTURES	0	0				
700 GRANTS, CLAIMS, ETC.	0	0				
TOTAL	131.4	618.6				

B. FUNDING: (Thousands of dollars)

GENERAL FUND	131.4	618.6				
FEDERAL FUNDS	0	0				
OTHER	0	0				

C. POSITIONS:

PERMANENT/TEMPORARY	/	/34	/	/	/	/
MAN MONTHS (P./T.)	/	409	/	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

\$100,000 is to be paid to the U.S. Bureau of the Census; remainder of total is to be spent within the State to pay workers and other costs of census.

Assumptions: That a special census will prove that Alaska's population on September 1, 1976 is at least 390,000 persons (official estimates indicate 400,000+ in contrast to Bureau of Census estimates of 351,000 for July 1, 1975).

That federal fund distributions in programs analyzed by the Special Census Committee will continue through FY77 at their current levels, which would yield additional income due to increased population sufficient to repay State for costs of census.

IV. ATTACHMENTS

None

V. DATE: February 20, 1976 PREPARED BY: Katharine J. Allen

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

UNIFIED HOME RULE MUNICIPALITIES AND ORGANIZED BOROUGHS

<u>COST</u>	<u>POPULATION</u>	<u>TOTAL COST (\$)</u>
Municipality of Anchorage		
Chugiak	3,882	2,145
Eagle River	4,558	2,320
Muldoon	21,010	9,260
Rabbit Creek	6,203	3,130
Sand Lake	12,508	6,745
Spenard	34,478	14,300
Service Area #30	6,386	3,245
Military	17,892	8,205
Total is overlapping of service areas	175,697	
Bristol Bay Borough	1,147	1,375
Fairbanks North Star Borough	50,029	18,740 +
Haines Borough	2,011	1,570
Kenai Peninsula Borough	19,345	8,410
Ketchikan Gateway Borough	11,052	5,565
Kodiak Island Borough	8,018	3,980
Matanuska-Susitna Borough		
Butte	1,698	1,475
Palmer	1,644	1,475
Sutton	524	1,075
Wasilla	2,197	1,595
Total is overlapping of service areas	10,834	5,565
North Slope Borough	8,634	4,270
City and Borough of Sitka	6,966	3,525

1976

SECOND SESSION OF THE NINTH LEGISLATIVE SESSION

LOBBYISTS

1431	Larry Vavra 2040 Paxon Anchorage, Alaska 99502	Union Oil Company of Calif.
1432	Philip D. Maloney 519 W. 4th Anchorage, Alaska 99501	The Anchorage Firefighters Assoc.
1433	Lewis M. Dischner 1518 "D" Street Anchorage, Alaska 99501	Trust Consultants
1434	Sam Kito, Jr. 2450 Tagalak Drive Anchorage, Alaska 99504	Alaska Federation of Natives
1435	Roger Bonney P.O. Box 392 Houston, Texas 77001	Exxon Company, USA
1436	Ronald R. Hawk 129 7th Street Apt. B Juneau, Alaska 99801	Sierra Club, Alaska Chapter
1437	James A. Lundquist 215 Slater Street Fairbanks, Alaska 99701	Tanana Valley Group
1438	Richard J. Stitt Route 5, Box 5186 Juneau, Alaska 99801	Sealaska Corporation
1439	Don Dickey 208 NBA Bldg. Juneau, Alaska 99801	Alaska State Chamber of Commerce
1440	Bernard J. Dougherty 717 K Street Anchorage, Alaska 99501	Hamilton Bros.
1441	Robert L. Hartig 717 K Street Anchorage, Alaska 99501	Hamilton Brothers
1442	Gloria Houston Way Box 1775 Juneau, Alaska 99802	League of Women Voters of Juneau

INCORPORATED CITIES

<u>CITY</u>	<u>POPULATION</u>	<u>TOTAL COST(\$)</u>
Akhiok	102	835
Akiachak	371	870
Akolmiut	608	1,085
Alakanuk	512	1,075
Ambler	217	845
Anderson	463	1,075
Angoon	475	1,075
Aniak	273	860
Barrow	2,307	1,605
Bethel	2,921	1,955
Brevig Mission	120	835
Buckland	119	835
Chefornak	182	845
Chevak	447	1,075
Cordova	2,406	1,620
fire service area	2,746	1,620
Craig	467	1,075
Deering	87	835
Delta Junction	892	1,120
fire service area	1,617	1,460
Dillingham	1,025	1,355
Eagle	172	845
Elim	205	845
Emmonak	545	1,085
Fairbanks	30,462	13,325
military annex	6,412	3,245
Fort Yukon	637	1,085
Fortuna Ledge	200	845

PHILLIPS PETROLEUM COMPANY (con't)

Sale #23 - September 10, 1969

<u>ADL #</u>	<u>Bonus Bid</u>	<u>Percentage Owned</u>
47423	\$ 385,100	50
47424	646,100	50
47450	18,660,000	33 1/3
47451	18,130,000	"
47452	41,230,000	"
47453	15,276,000	"
47454	3,221,000	"
47521	1,045,200	50
47555	276,150	"
47557	528,100	"
47558	353,150	"
47563	791,100	"
47565	526,150	"
47566	793,100	"
47573	1,547,100	"
47574	796,050	"
47575	795,150	"
47578	1,551,100	"
		<u>32,172,301.161</u>
		<u>4,501,175</u>

Galena	631	1,085
Golovin	118	835
Goodnews Bay	248	860
Haines	1,366	1,400
fire service area	1,861	1,505
Homer	1,149	1,375
Hoonah	848	1,120
Hooper Bay	556	1,085
Houston	170	845
Huslia	207	845
Kachemak	151	845
Kaktovik	136	845
Kaltig	240	860
Kenai	5,161	2,745
Ketchikan	7,618	3,890
Kiana	314	860
Kivalina	208	845
Klawok	281	845
Kobuk	60	835
Kodiak	3,923	2,145
Kotlik	284	860
Kotzebue	2,431	1,905
Koyuk	127	835
Larsen Bay	111	835
Manokotak	230	845
McGrath	296	860
Napakiak	296	860
Nenana	486	1,075

PHILLIPS PETROLEUM COMPANY

Sale #14 - July 14, 1965

<u>ADL #</u>	<u>Bonus Bid</u>	<u>Percentage Owned</u>
28241	\$ 23,040.00	50
28243	22,320.00	"
28252	3,840.00	"
28257	11,520.00	"
28261	7,680.00	"
28263	7,680.00	"
28266	7,503.00	"
28268	3,840.00	"
28288	22,419.00	"
28289	7,503.00	"
28290	3,840.00	"
28314	34,560.00	"
28317	19,200.00	"
28318	19,200.00	"
28319	19,162.50	"
28334	15,360.00	"
28336	7,632.00	"
28350	3,840.00	"
28351	7,680.00	"
28352	3,840.00	"
28353	7,680.00	"
28354	3,840.00	"
28356	7,680.00	"
28357	7,680.00	"
28361	30,528.00	"
28365	38,400.00	"
28374	19,080.00	"
28375	15,360.00	"
28376	30,720.00	"
28377	49,920.00	"
28378	23,040.00	"
28379	19,162.50	"
28380	45,792.00	"
28384	42,240.00	"
28395	34,492.50	"
28386	23,040.00	"
28387	23,040.00	"

\$336,677.25

New Stuyahok	230	845
Nightmute	123	835
Nikolai	120	835
Nome	2,585	1,905
Noorvik	527	1,075
North Pole	461	1,075
Nuiqsut	140	845
Nulato	330	860
Old Harbor	327	860
Ouzinkie	173	845
Palmer	1,549	1,450
Pelican	169	845
fire service area	200	"
Petersburg	2,126	1,580
fire service area	2,126	"
Platinum	65	835
Port Alexander	36	835
Port Lions	227	845
Quinhagak	369	870
Russian Mission	138	845
Saint Mary's	415	870
Saint Michael	206	845
Saint Paul	456	1,075
fire service area	488	1,075
Sand Point	509	1,075
Saxman	272	860
Scammon Bay	221	845
Seldovia	612	1,085
Seward	1,823	1,495
Shageluk	169	845

2/17/76

R. W. PAVITT AND ASSOCIATES, INC.

PLANNING CONSULTANTS

February 17, 1976

Rep. Hugh Malone, Chairman
House Finance Committee
Alaska State Legislature

Re: House Bill 739

Dear Mr. Chairman:

The Planning Association of Alaska, an organization for which I am the legislative agent, has authorized and directed me to transmit to the appropriate Legislative Committee, its enthusiastic endorsement and support for the appropriation requested by the Office of the Governor for the conduct, by the U.S. Census Bureau, of a Special Census in September, 1976.

The Planning Association of Alaska has, from its inception in 1967, maintained a strong interest in the development of accurate, current and authoritative statistical information in Alaska. The organization supported the concept of a mid-decade census, advanced by the Census Bureau in 1971-72; and when that idea failed to get Congressional endorsement due to negative pressure from the Administration, spoke up for a Special Census for Alaska.

The accelerated population growth that has resulted from the construction of the trans-Alaska pipeline, makes it essential that we "get a handle" on the demographic changes that have occurred since the 1970 Decennial Census, and that the State and its communities achieve federal grants-in-aid and revenue sharing based on current and accurate population data. Only data developed by the U.S. Census Bureau on a statewide basis will satisfy these requirements.

Something over \$600,000 of the \$750,000 that is being requested will stay in Alaska, and will provide temporary employment for a great number of Alaskans who will do the enumeration and other field and office tasks during the actual conduct of the Special Census.

There is little doubt that the cost of the Census will constitute a sound investment, as the growth rate that will be documented by the Special Census, and the impact of an approximate 25% population increase in the 6 years since the decennial census, will qualify the State and its communities for increased federal aid that will quickly "amortize" the cost to the general fund.

If the P.A.A. can provide additional information, or if testimony before the Finance Committee is desired on this subject, please feel free to call on me.

Respectfully,
Bob Pavitt
R. W. Pavitt, AIP

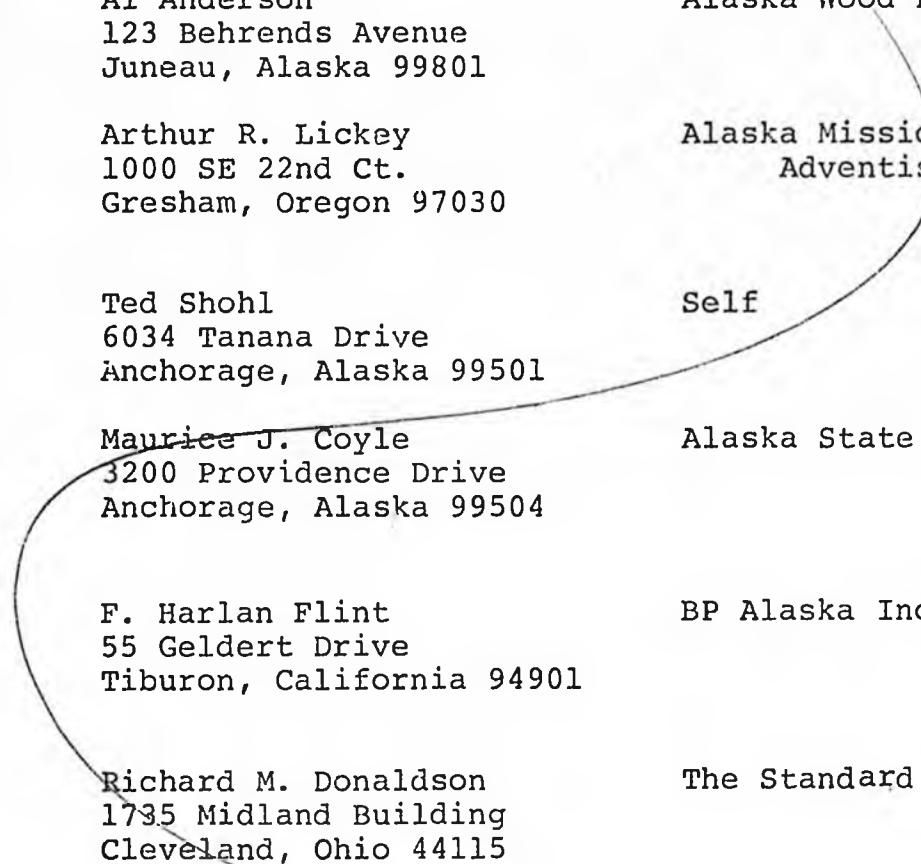
Shaktoolik	160	845
Shishmaref	309	860
Shungnak	175	845
Skagway	695	1,095
fire service area	710	1,095
Soldotna	1,800	1,495
Teller	219	845
Togiak	419	870
Tokook Bay	317	860
Tununak	291	860
Unalakleet	577	1,085
Unalaska	510	1,075
Upper Kalskag	164	845
Valdez	6,670	3,525
Wainwright	341	870
Wales	134	835
Wasilla	747	1,110
White Mountain	98	835
Whittier	186	845
Wrangell	3,152	2,015
Yakutat	348	870
fire service area	550	1,075

1976

SECOND SESSION OF THE NINTH LEGISLATIVE SESSION

LOBBYISTS

1443	Al Anderson 123 Behrends Avenue Juneau, Alaska 99801	Alaska Wood Products, Inc.
1444	Arthur R. Lickey 1000 SE 22nd Ct. Gresham, Oregon 97030	Alaska Mission of Seventh Day Adventists
1445	Ted Shohl 6034 Tanana Drive Anchorage, Alaska 99501	Self
1446	Maurice J. Coyle 3200 Providence Drive Anchorage, Alaska 99504	Alaska State Medical Assoc.
1447	F. Harlan Flint 55 Geldert Drive Tiburon, California 94901	BP Alaska Inc.
1448	Richard M. Donaldson 1735 Midland Building Cleveland, Ohio 44115	The Standard Oil Company (Ohio)



10 Personal Services Summary (FY '77)

ITEM	PRIOR YEAR (PY) ACTUAL	CURRENT YEAR (CY) AUTHORIZED	BUDGET YEAR (BY)			GOVERNOR'S BUDGET
			AGENCY			
			Maintenance	Change	Request	
EXISTING PERSONAL SERVICES						
SALARIES						
OVERTIME						
BENEFITS						
VACANCY						
SUB-TOTAL						
NEW PERSONAL SERVICES						
SALARIES				384,033		
OVERTIME				36,517		
BENEFITS				30,910		
VACANCY				451,460		
SUB-TOTAL						
TOTAL Pers. Svs.						
LEGISLATIVE SOURCE						
FEDERAL RECEIPTS						
REQUIRED G. F. MATCHING						
OTHER GENERAL FUND						
INTER-AGENCY TRANSFERS						
OTHER						
PLACEMENT						
PFT POSITIONS & MONTHS	()	()	()	()	()	()
PFT LEAD POS. & MONTHS	()	()	()	()	()	()
TEMP. PFT POS. & MONTHS	()	()	()	1221,409	()	()
TOTAL MONTHS						

RU _____ BRU CODE _____ REVISED _____



12 New Position Summary (FY '77)

12 PERSONAL SERVICES
NEW POSITION SUMMARY

BRL BRU CODE REVISED

P R I O R I T Y	Y C N	C L A S S I F I C A T I O N T I T L E	T E M P O R A R Y	P C N	R O L E	P A Y	M I S T H L Y	S A L A R Y	R E V I S E D	P R O G R A M	N O.	P O S I T I O N	T O T A L	C O S T	N O.	M O.	M A I N T E N A N C E	C H A N G E	A G E N C Y	A N N U A L A M O U N T	B U D G E T Y E A R (B Y	C L A S S I F I C A T I O N T I T L E	T E M P O R A R Y	O V E R T I M E	S U B - T O T A L	P S R	T O T A L	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	28	29	30	31	32	33	34	35	36	37	38	39	40	41	42	43	44	45	46	47	48	49	50	51	52	53	54	55	56	57	58	59	60	61	62	63	64	65	66	67	68	69	70	71	72	73	74	75	76	77	78	79	80	81	82	83	84	85	86	87	88	89	90	91	92	93	94	95	96	97	98	99	100	101	102	103	104	105	106	107	108	109	110	111	112	113	114	115	116	117	118	119	120	121	122	123	124	125	126	127	128	129	130	131	132	133	134	135	136	137	138	139	140	141	142	143	144	145	146	147	148	149	150	151	152	153	154	155	156	157	158	159	160	161	162	163	164	165	166	167	168	169	170	171	172	173	174	175	176	177	178	179	180	181	182	183	184	185	186	187	188	189	190	191	192	193	194	195	196	197	198	199	200	201	202	203	204	205	206	207	208	209	210	211	212	213	214	215	216	217	218	219	220	221	222	223	224	225	226	227	228	229	230	231	232	233	234	235	236	237	238	239	240	241	242	243	244	245	246	247	248	249	250	251	252	253	254	255	256	257	258	259	260	261	262	263	264	265	266	267	268	269	270	271	272	273	274	275	276	277	278	279	280	281	282	283	284	285	286	287	288	289	290	291	292	293	294	295	296	297	298	299	300	301	302	303	304	305	306	307	308	309	310	311	312	313	314	315	316	317	318	319	320	321	322	323	324	325	326	327	328	329	330	331	332	333	334	335	336	337	338	339	340	341	342	343	344	345	346	347	348	349	350	351	352	353	354	355	356	357	358	359	360	361	362	363	364	365	366	367	368	369	370	371	372	373	374	375	376	377	378	379	380	381	382	383	384	385	386	387	388	389	390	391	392	393	394	395	396	397	398	399	400	401	402	403	404	405	406	407	408	409	410	411	412	413	414	415	416	417	418	419	420	421	422	423	424	425	426	427	428	429	430	431	432	433	434	435	436	437	438	439	440	441	442	443	444	445	446	447	448	449	450	451	452	453	454	455	456	457	458	459	460	461	462	463	464	465	466	467	468	469	470	471	472	473	474	475	476	477	478	479	480	481	482	483	484	485	486	487	488	489	490	491	492	493	494	495	496	497	498	499	500	501	502	503	504	505	506	507	508	509	510	511	512	513	514	515	516	517	518	519	520	521	522	523	524	525	526	527	528	529	530	531	532	533	534	535	536	537	538	539	540	541	542	543	544	545	546	547	548	549	550	551	552	553	554	555	556	557	558	559	560	561	562	563	564	565	566	567	568	569	570	571	572	573	574	575	576	577	578	579	580	581	582	583	584	585	586	587	588	589	590	591	592	593	594	595	596	597	598	599	600	601	602	603	604	605	606	607	608	609	610	611	612	613	614	615	616	617	618	619	620	621	622	623	624	625	626	627	628	629	630	631	632	633	634	635	636	637	638	639	640	641	642	643	644	645	646	647	648	649	650	651	652	653	654	655	656	657	658	659	660	661	662	663	664	665	666	667	668	669	670	671	672	673	674	675	676	677	678	679	680	681	682	683	684	685	686	687	688	689	690	691	692	693	694	695	696	697	698	699	700	701	702	703	704	705	706	707	708	709	710	711	712	713	714	715	716	717	718	719	720	721	722	723	724	725	726	727	728	729	730	731	732	733	734	735	736	737	738	739	740	741	742	743	744	745	746	747	748	749	750	751	752	753	754	755	756	757	758	759	760	761	762	763	764	765	766	767	768	769	770	771	772	773	774	775	776	777	778	779	780	781	782	783	784	785	786	787	788	789	790	791	792	793	794	795	796	797	798	799	800	801	802	803	804	805	806	807	808	809	810	811	812	813	814	815	816	817	818	819	820	821	822	823	824	825	826	827	828	829	830	831	832	833	834	835	836	837	838	839	840	841	842	843	844	845	846	847	848	849	850	851	852	853	854	855	856	857	858	859	860	861	862	863	864	865	866	867	868	869	870	871	872	873	874	875	876	877	878	879	880	881	882	883	884	885	886	887	888	889	890	891	892	893	894	895	896	897	898	899	900	901	902	903	904	905	906	907	908	909	910	911	912	913	914	915	916	917	918	919	920	921	922	923	924	925	926	927	928	929	930	931	932	933	934	935	936	937	938	939	940	941	942	943	944	945	946	947	948	949	950	951	952	953	954	955	956	957	958	959
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12A New Position Summary (FY '77)

CLASSIFICATION TITLE (1)	P R I O R I T Y (2)	PCN (3)	PAY RGE. (4)	MTHLY SALARY (5)	REVISED PROGRAM NO. (6)	TOTAL POSITION COST (7)	BUDGET YEAR (BY)					
							NO. POS. (8)	NO. MO (9)	ANNUAL AMOUNT		GOVERNOR (12)	
									AGENCY			
									MAINTENANCE (10)	CHANGE (11)		
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BRU _____ BRU CODE _____ REVISED _____

12A PERSONAL SERVICES
 NEW POSITIONS
 SUMMARY

15 Contractual Services (FY '76)

CODE	CONTRACTUAL SERVICES CLASSIFICATION	PRIOR YEAR (PY) ACTUAL	CURRENT YEAR (CY) AUTHORIZED	BUDGET YEAR (BY):			GOVERNOR'S BUDGET
				AGENCY			
				Maintenance	Change	Request	
100	TOTAL CONTRACTUAL				126.3		
310	COMMUNICATION SERVICES				3.0		
320	PRINTING AND ADVERTISING				23.3		
330	RENTS AND UTILITIES						
340	REPAIRS, SERVICES AND ALTERATIONS						
350	TRANSPORTATION OF THINGS						
360A	EQUIPMENT RENTAL-HIGHWAY WORKING CAPITAL FUND						
360B	EQUIPMENT RENTAL-WORD PROCESSING						
360C	EQUIPMENT RENTAL-OTHER						
370	INSURANCE AND BONDING						
380	PROFESSIONAL FEES AND SERVICES						
390	OTHER				100.0		
920	INTER AGENCY TRANSFERS (Non-Add)						

EXPLANATION:

- 310 - Communications: Postage, phone installations and charges, tolls and telegrams. \$ 3,000

- 320 - Printing & Advertising: Publicity coordination, radio spot announcement development, T.V. commercial development, and press ads for enumerator recruitment. \$ 23,300

- 390 - Other: Census Bureau fee for special census supervision and data tabulation. \$100,000

BRU _____ BRU CODE _____ REVISED _____

15 CONTRACTUAL SERVICES

BUDGET COMPONENT

BUDGET REQUEST UNIT

FY 1977

OBJECT GROUP	OBJECT GROUP DESCRIPTION	FISCAL YEAR 1975 LEG. APPROP.	FISCAL YEAR 1975 FINAL AUTH.	FISCAL YEAR 1975 ACTUAL	FISCAL YR 1976 AUTHORIZED	FISCAL YR 1976 REVISED	FISCAL YEAR 1977 MAINTENANCE CHANGE	FISCAL YEAR 1977 REQUEST	FISCAL YEAR 1977 GOV. BUDGT
100	PERSONNEL SERVICES						451.5		
200	TRAVEL						96.0		
300	CONTRACTUAL SERVICES						71.1		
400	COMMODITIES								
500	EQUIPMENT								
600	LAND, BUILDINGS, IMPROVEMENTS								
700	GRANTS, CLAIMS, SHARED REVENUE								
800	MISCELLANEOUS								
001	INTER-AGENCY TRANSFERS						618.6		
FUNDING SOURCE									
002	FEDERAL RECEIPTS								
003	REQUIRED GEN. FUND MATCHING								
004	OTHER GENERAL FUND						618.6		
005	INTER-AGENCY RECEIPTS								
	OTHER-								
	OTHER-								
	OTHER-								
	OTHER-								
POSITIONS									
070	PERMANENT FULL TIME								
071	PERMANENT PART TIME								
072	TEMPORARY (FULL TIME EQUIV.)						30.0		
073	NUMBER OF MAN MONTHS						409.0		

15 Contractual Services

CODE	CONTRACTUAL SERVICES CLASSIFICATION	PRIOR YEAR (PY) ACTUAL	CURRENT YEAR (CY) AUTHORIZED	BUDGET YEAR (BY)			GOVERNOR'S BUDGET
				AGENCY			
				Maintenance	Change	Request	
200	TOTAL CONTRACTUAL				71.1		
310	COMMUNICATION SERVICES				4.8		
320	PRINTING AND ADVERTISING				13.5		
330	RENTS AND UTILITIES						
340	REPAIRS, SERVICES AND ALTERATIONS				5.0		
350	TRANSPORTATION OF THINGS						
350A	EQUIPMENT RENTAL-HIGHWAY WORKING CAPITAL FUND						
350B	EQUIPMENT RENTAL-WORD PROCESSING						
350C	EQUIPMENT RENTAL-OTHER						
370	INSURANCE AND BONDING						
380	PROFESSIONAL FEES AND SERVICES				22.8		
390	OTHER				25.0		
400	INTER AGENCY TRANSFERS (Non-Add)						

EXPLANATION:

- 310 - Communications: Postage, phone, tolls and telegrams. \$ 4,800
- 320 - Printing and Advertising: Publicity coordination, radio spot announcement development, press advertising, limited circular printing for public awareness campaign. \$13,500
- 340 - Repairs, Services & Alterations: Repairs or adjustments required to make ready office space for Census Bureau occupancy. \$ 5,000
- 380 - Professional Fees & Services: A. Enumerator/Crew Leader Training conducted by C.B. \$13,700
B. Publicity Cordination contract. \$ 9,100
- 390 - Other: Census Bureau fee for extended data tabulation costs for item 11. \$25,000

BRU _____ BRU CODE _____ REVISED _____

15 CONTRACTUAL SERVICES

HB 739

November 19, 1975

MEMORANDUM

TO: The Honorable Jay S. Hammond
Governor

FROM: Avrum M. Gross
Attorney General

RE: Reapportionment Opinion

A brief outline should clarify for you the basis of our opinion that you have no power at this time to reapportion the state.

Article VI of the Alaska Constitution concerns reapportionment. It provides in Section 10 that

- (1) the Reapportionment Board shall submit to the Governor a plan for reapportionment within 90 days following the official reporting of each decennial census;
- (2) within 90 days after receipt of the plan, the Governor shall "issue a proclamation of reapportionment and redistricting"; and
- (3) "the reapportionment and redistricting shall be effective for the election of members of the legislature until after the official reporting of the next decennial census."

This section clearly limits the Governor's power to reapportion to once every ten years--after the decennial census. The only circumstances under which this requirement could be ignored would be if a higher law, specifically the federal constitution, required the Governor to reapportion more often than the ten-year period. This question has been specifically raised in a number of federal cases. Persons have argued that, as population shifts, reapportionment is required to reflect

that shift whenever changing populations reach the point where they substantially affect the one-man, one-vote formula. The Supreme Court has answered by holding that any plan that provides for a reasonably periodic adjustment to reflect population changes is sufficient and will satisfy the federal constitution. The Supreme Court has specifically indicated that reapportionment every ten years does satisfy the federal constitution. In Reynolds vs. Sims, the key reapportionment case, the Court stated:

"In substance, we do not regard the Equal Protection Clause as requiring daily, monthly, annual or biennial reapportionment, so long as a State has a reasonably conceived plan for periodic readjustment of legislative representation. While we do not intend to indicate that decennial reapportionment is a constitutional requisite, compliance with such an approach would clearly meet the minimal requirements for maintaining a reasonably current scheme of legislative representation." (emphasis added)

In Klahr vs. Williams, a 1972 Federal District Court case from Arizona, the Court expressly discussed the point raised by Cliff Groh in his recent request for reapportionment. To quote the Court:

"Plaintiff argues that the population of Arizona has grown, and will continue to grow, at such a rapid rate that, unless districting and reapportionment is done more frequently than every ten years, the people of Arizona will not have what was promised by the "one man, one vote" cases decided in the 1960s. Obviously, we could not but approve a plan which the Arizona Legislature might adopt providing districting and apportionment based upon dependable population figures to be carried out more frequently than every ten years, but that we cannot require the Legislature to do so clearly appears from Reynolds v. Sims, 377 U.S. 533, 583, 84 S.Ct. 1362, 1393, 12 L.Ed.2d 505."

It is therefore clear that there is no federal constitutional requirement that reapportionment be done any more frequently than at ten-year intervals. If that is the case, there is no justification whatsoever for ignoring the state constitutional requirement that the reapportionment plan be effective until after the next decennial census.



100-39

Agreement between the United States of America, Bureau of the Census, Social and Economic Statistics Administration, Department of Commerce, (hereinafter referred to as the Government) and the State of Alaska

(hereinafter referred to as the Contractor). This agreement shall be effective as of the date of signing by the Contractor.

The Contractor has requested that a special population census be taken under the authority of Title 13, United States Code, Section 2.

The agreement of the parties is as follows:

- A. (1) The Government shall designate one or more experienced employees to direct the taking of the census.
 - (2) The Government shall authenticate, as of the date the actual enumeration commences as effected, the results of the special population census at the earliest practicable date after receipt of the questionnaires returned by the enumerators and the necessary processing to assure the accuracy of the results.
 - (3) The fees outlined in B. (6) and (7) below shall include (a) the travel expenses, salary, allowances for subsistence at the standard Federal rate per day, and other reasonable and necessary expenses of the Government employee, (b) inflation expenses, cost of Government map preparation, and other incidental expenses incurred by the Government in conducting the special population census.
- B. (1) The Contractor shall have available sufficient applicants for enumerators, crew leaders and other positions as may be needed to complete the special population census who shall be selected for employment and separation under standards established by the Government, and who shall take an oath or affirmation as required to protect the confidentiality of the information collected by them. The Contractor shall comply with all Federal, State and local laws, orders, rules and regulations and shall complete and file any and all required reports including, but not limited to those pertaining to Equal Employment Opportunity applicable to these employees.
 - (a) In the event that sufficient suitable applicants are not furnished by the Contractor for the necessary positions and the Government must expend funds to obtain applicants to fill the remaining positions, the Contractor agrees to reimburse the Government for those additional expenses.
 - (2) The Government employee shall oversee all features of the enumeration including the training of enumerators, crew leaders, and others locally employed by the Contractor to take the special population census. The Government employee shall not be interfered with in any way by the Contractor or by any representative of the Contractor.
 - (3) The Contractor shall supply, free of charge, proper office quarters equipped with telephone(s), office furniture, adding machine(s) and typewriter(s) as determined necessary and proper by the Government employee.
 - (4) The Contractor shall pay directly to the enumerators, crew leaders, and others hired locally to conduct the actual enumeration at rates of pay fixed by the Government. The compensation of such enumerators, crew leaders and others shall be paid to them by the Contractor upon approval by the Government employee. The Contractor shall withhold from the compensation paid to the enumerators, crew leaders, and other locally employed such amounts as may be necessary for Social Security, Federal, State and local income tax, or other sums required to be withheld by Federal, State or local laws from employee's compensation.
 - (5) The Contractor shall accept as final the results of the special census when authenticated as official by the Government. After the final count has been tabulated, an official statement of the population will be issued to State and local officials unless the Government receives a written request from the Contractor that no official statement be released. However, the results of a completed census will be made available to the public by the Government in published form.
 - (6) The Contractor shall pay, in advance, the fee applicable to the estimated size of the place in accord with the fee schedule published in Volume 15 Code of Federal Regulations, Part 50.10. In the event that the completed census places the Contractor in a higher or lower classification than estimated, an adjustment in the final cost shall be made, either by a refund by the Government or by an additional payment by the Contractor. If the Contractor's estimated population is greater than 50,000 the Contractor shall pay, in advance, an amount based on the estimated cost of the special census. The advance will be adjusted to the actual costs and billing or refund made as appropriate.
 - (7) The Government and the Contractor agree that based on an estimate of the population of 360,000 the total estimated cost of the special census is \$ 405,000. A payment of \$ 100,000 will be furnished to the Government before any work in the census is performed. This payment is for Government costs only and excludes costs directly payable by the Contractor as set forth in Item (1) above.
- C. The individual information collected by the enumerators on the special population census questionnaires shall be regarded as strictly confidential and the questionnaires shall be returned directly to the Supervisor who will transmit them to the Government. All such population census questionnaires and all other papers relating to the special population census are the property of the Government and under the law may be made available to, and examined by, Government officials and enumerators only.
- D. Statistical results derived from the completed questionnaires will be furnished first to the Contractor and thereafter may be made available to other Government Agencies or to interested groups or individuals if, in the judgment of the Government, they are deemed to be of sufficient public interest.
- E. This Agreement may be cancelled by agreement before the actual enumeration begins subject to the reimbursement to the Government by the Contractor of costs incurred or obligated prior to date of cancellation, however once the enumeration has commenced it will be carried to completion.
- F. Any misstatements or disputes concerning any matters, expenses and methods of taking the special population census or any other question of fact arising under this contract shall be referred by the Government subject to written appeal by the Contractor within thirty days to the Secretary of Commerce or his duly authorized representative and whose decision shall be final and conclusive upon the parties hereto.
- G. No member or delegate to Congress or to a State Legislature shall be admitted to any share or part of this contract or to any benefit that may arise therefrom, unless it be made a corporation for its general benefit.

FOR THE CONTRACTOR
 BY [Signature]
[Signature]

FOR THE GOVERNMENT
 BY [Signature]
 TITLE Deputy Director
Bureau of the Census
 DATE _____



UNITED STATES DEPARTMENT OF COMMERCE
Bureau of the Census
Washington, D.C. 20233

148739

January 13, 1976

Mr. Roger Harman
Chairman, Special Census Committee
Office of the Governor
Division of Policy Development
and Planning
Pouch AD
Juneau, Alaska 99811

Dear Mr. Harman:

This is to confirm the telephone conversation with Mr. Joe Knott of the Population Division in response to your question on the use of the results of the proposed Alaska special census in the Bureau's population estimates program. The Bureau considers the results of Federal special censuses to take precedence over any estimates done by the Bureau. The results of all special censuses are reflected in the Bureau's population estimates. In Alaska, since the proposed census is of the full State, the results of the census would be fully reflected in our Alaska estimates with only minor adjustments for the difference in the date of the census versus the date of the estimates.

If you have any further questions, you may contact Mr. Don Starsinic of my staff on (301) 763-5072.

Sincerely,

MEYER ZIFF
Chief, Population Division
Bureau of the Census



HAB 739

JAN 27 1976

Mr. Roger A. Harman
Chairman, Special Census Committee
Office of the Governor
Division of Policy Development and Planning
Pouch AD
Juneau, Alaska 99811

Dear Mr. Harman:

This will confirm your telephone conversation with Mr. Post on January 23, 1976.

As indicated by Mr. Post, we are most anxious to conduct the special census of Alaska on the scheduled date of September 1, 1976, but we are becoming somewhat uneasy because a firm commitment for all of the funds required for the census has not been received. We trust that as a result of your meeting with the Governor's staff on January 28, the formal request for funds will be made to the Legislature shortly thereafter.

In order for us to adequately plan for this extensive task, a substantial amount of planning has to be undertaken by both our Field and Washington staffs, so that we can assure you a high quality census. For example, special home study training materials will have to be prepared for persons selected to enumerate the isolated villages. Special manuals will have to be prepared for enumerators, crew leaders, and office personnel so that the additional inquiries we ask in the special census are handled properly at all levels. Formal clearance for these inquiries has to be obtained within the Bureau and through the Office of Management and Budget.

With these factors in mind, we believe that a firm commitment must be received no later than March 15, 1976, or else we will have to consider a postponement of the census. In addition, we will expect to receive the second installment of \$25,000 on March 1, 1976, as specified in our letter of December 30, 1975. Furthermore, as indicated in our letter of August 29, 1975 to Mr. Alfred, the subject content must be settled no later than March 1, 1976. We

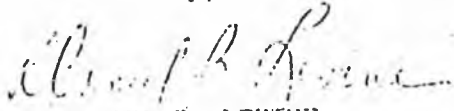


would like to have your initial thoughts on content by February 10 so that we can advise you on the feasibility of collecting these data.

In response to Ms. Waervik's question raised during the same conversation, we will be able to use Column 8, "Race," for a substitute question and use Column 11 for an expanded "Race" question.

We hope to be hearing from you shortly regarding the above matters.

Sincerely,



DANIEL B. LEVINE
Associate Director
Bureau of the Census

ATTACHMENT 7A.

143739

TO: Lowell Esortz, Coordinator
Health & Social Services Facilities

[Signature]
John J. Granato, Director
Division of Social Services

DATE: January 9, 1976

FROM: Freda H. Borchick, Admin. Off. III
Division of Social Services

SUBJECT: Federal Funds Allocations
Related to State Population

As you requested, we are sending information regarding the two allocations received by this Division which relate back to the population of the State.

Title XX Funding by State Population

Citation - Social Security Act, Section 2002, (a)(2)(A)
(see attachment)

Funding Formula

$$\frac{\text{Alaska Population}}{\text{U.S. Population}} = \% \times 2.5 \text{ billion dollars} = \text{Allotment}$$

NOTE: The State of Alaska was allotted \$4,000,000 for fiscal year 1976.

In May, 1975, William Mailer, in coordination with the Department of Health and Social Services' Office of Planning and Research, determined that the current \$4,000,000 allotment was based on the following population estimates (Attachment II)

Alaska $\frac{315,200}{214,500,000} = .001600$ of 2.5 billion dollars = \$4,000,000

Based on these population estimates, the State's allotment would increase accordingly.

140.000000 25%

Title IV-B, Child Welfare Services

Citation: Social Security Act, Title IV-B, Sections 420, 421, 422, 423 and 424.

Amount of grant: \$137,800 for FY 76.

Formula: Described in Sections of law cited above (copy attached)

Additional Information: Copies of grant and budget forms and excerpts from the Federal Register are attachments III through VII.

FBW:bja

cc: Gary Sheridan

Attachments

11/13/77
148739

TITLE XX--GRANTS TO STATES FOR SERVICES

	Page
Sec. 2001. Appropriation authorized.....	531
Sec. 2002. Payments to States.....	531
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Sec. 2004. Service program planning.....	541
Sec. 2005. Effective date of regulations published by the Secretary.....	543
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Appropriation Authorized

Sec. 2001. For the purpose of encouraging each State, as far as practicable under the conditions in that State, to furnish services directed at the goal of—

- (1) achieving or maintaining economic self-support to prevent, reduce, or eliminate dependency,
- (2) achieving or maintaining self-sufficiency, including reduction or prevention of dependency,
- (3) preventing or remedying neglect, abuse, or exploitation of children and adults unable to protect their own interests, or preserving, rehabilitating or reuniting families,
- (4) preventing or reducing inappropriate institutional care by providing for community-based care, home-based care, or other forms of less intensive care, or
- (5) securing referral or admission for institutional care when other forms of care are not appropriate, or providing services to individuals in institutions,

there is authorized to be appropriated for each fiscal year a sum sufficient to carry out the purposes of this title. The sums made available under this section shall be used for making payments to States under section 2002.

Payments To States

Sec. 2002. (a) (1) From the sums appropriated therefore, the Secretary shall, subject to the provisions of this section and section 2003, pay to each State, for each quarter, an amount equal to 90 per centum of the total expenditures during that quarter for the provision of family planning services and 75 per centum of the total expenditures dur-

¹This title becomes effective October 1, 1977.
²This table of contents does not appear in the law.

ing that quarter for the provision of other services directed at the goal of—

(A) achieving or maintaining economic self-support to prevent, reduce, or eliminate dependency,

(B) achieving or maintaining self-sufficiency, including reduction or prevention of dependency,

(C) preventing or remedying neglect, abuse, or exploitation of children and adults unable to protect their own interests, or preserving, rehabilitating, or reuniting families,

(D) preventing or reducing inappropriate institutional care by providing for community-based care, home-based care, or other forms of less intensive care, or

(E) securing referral or admission for institutional care when other forms of care are not appropriate, or providing services to individuals in institutions,

including expenditures for administration (including planning and evaluation) and personnel training and retraining directly related to the provision of those services (including both short- and long-term training at educational institutions through grants to such institutions or by direct financial assistance to students enrolled in such institutions). Services that are directed at these goals include, but are not limited to, child care services, protective services for children and adults, services for children and adults in foster care, services related to the management and maintenance of the home, day care services for adults, transportation services, training and related services, employment services, information, referral, and counseling services, the preparation and delivery of meals, health support services, and appropriate combinations of services designed to meet the special needs of children, the aged, the mentally retarded, the blind, the emotionally disturbed, the physically handicapped, and alcoholics and drug addicts.

(2) (A) No payment with respect to any expenditures other than expenditures for personnel training or retraining directly related to the provision of services may be made under this section to any State for any fiscal year in excess of an amount which bears the same ratio to \$2,500,000,000 as the population of that State bears to the population of the fifty States and the District of Columbia. The Secretary shall promulgate the limitation applicable to each State for each fiscal year under this paragraph prior to the first day of the third month of the preceding fiscal year, as determined on the basis of the most recent satisfactory data available from the Department of Commerce.

(B) Each State with respect to which a limitation is promulgated under subparagraph (A) for any fiscal year shall, at the earliest practicable date after the commencement of such fiscal year (and in accordance with regulations prescribed by the Secretary), certify to the Sec-

retary whether the amount of its amount needed by the State for such fiscal year and, if so, the limitation is greater or less than

(C) If any State certifies, in that the amount of its limitation need for such year, then the amount for such year shall be reduced over its need, and the amount of allotment as provided in subparagraph

(D) Of the amounts made (C), for allotment for any fiscal year in the jurisdiction of Puerto Rico or \$500,000, and to the jurisdiction, shall be available to each such jurisdiction available under section 1103 for purposes of such jurisdictions for services under 403(a)(2), 1003(a)(2) and (4) and (5); *Provided*, That if the subparagraph (C), are inserted in the clause, then such amounts available to the three jurisdictions in proportion

(3) No payment may be made with respect to any expenditure for an individual unless—

(A) the State's service payments of section 2001, and

(B) the final component when the service is provided to that individual in the categories (B) and (C) of the service categories of individuals.

The Secretary may not deny payment with respect to any expenditure for the provision of a service directed at a subsection.

(4) No more than 50 per centum of the amount of the payment made under this section for that fiscal year may be used for the provision of services to individuals—

TITLE XX FEEDING

Alaska $\frac{343,200}{214,500,000} =$.001600 of 2.5 billion dollars = \$4,000,000
U.S.

$\frac{353,200}{214,500,000} =$.0016466 of \$2.5 billion = \$4,116,500 (increase of
116,500 = 13,60)

Alaska $\frac{363,200}{214,500,000} =$.0016932 of \$2.5 billion = \$4,233,000 (increase of 233,000
for 20,000)

This report is validated by H & SS's Office of Planning and Research.

396,000

(4) provision for assuring appropriate arrangements for the care and protection of the child during the absence from the home of any such relative performing work under such program in order to assure that such absence and work will not be inimical to the welfare of the child;

(5) provision that there be no adjustment or recovery by the State or any political subdivision thereof on account of any payments which are correctly made for such work; and

(6) such other provisions as the Secretary finds necessary to ensure that the operation of such program will not interfere with achievement of the objectives set forth in section 401.

(7) In the case of any State which makes expenditures in the form referred in subsection (a) under its State plan approved under section 402, the proper and efficient administration of the State plan, for the purpose of section 403(a) (3) and (4) may not include the cost of doing or acquiring materials or equipment in connection with the work performed under a program referred to in subsection (a) or the cost of supervision of work under such program, and may include only other costs attributable to such programs as are permitted by the Secretary.

sec. 410. [Repealed.]

ATTACHMENT III

Part B—Child-Welfare Services

Appropriation

Sec. 420. For the purpose of enabling the United States, through the Secretary, to cooperate with State public welfare agencies in establishing, extending, and strengthening child-welfare services, the following sums are hereby authorized to be appropriated: \$100,000,000 for the fiscal year ending June 30, 1973, \$211,000,000 for the fiscal year ending June 30, 1974, \$226,000,000 for the fiscal year ending June 30, 1975, \$240,000,000 for the fiscal year ending June 30, 1976, and \$260,000,000 for each fiscal year thereafter.

Allotments to States

Sec. 421. The sum appropriated pursuant to section 420 for each fiscal year shall be allotted by the Secretary for use by cooperating State public welfare agencies which have plans developed jointly by the State agency and the Secretary, as follows: He shall allot \$70,000 to each State, and shall allot to each State an amount which bears the same ratio to the remainder of the sum so appropriated for such year

as the product of (1) the population of such State under the age of 21 and (2) the allotment percentage of such State (as determined under section 423) bears to the sum of the corresponding products of all the States.

Payment to States

Sec. 422. (a) From the sums appropriated therefor and the allotment available under this part, the Secretary shall from time to time pay to each State—

(1) that has a plan for child-welfare services which has been developed as provided in this part and which—

(A) provides that (i) the individual or agency designated pursuant to section 2003 (d) (1) (C) to administer or supervise the administration of the State's services program will administer or supervise the administration of such plan for child-welfare services and (ii) to the extent that child-welfare services are furnished by the staff of the State agency or local agency administering such plan for child-welfare services, a single organizational unit in such State or local agency, as the case may be, will be responsible for furnishing such child-welfare services;

(B) provides for coordination between the services provided under such plan and the services provided for dependent children under the State plan approved under part A of this title, with a view to provision of welfare and related services which will best promote the welfare of such children and their families; and

(C) provides, with respect to day care services (including the provision of such care) provided under this title—

(i) for cooperative arrangements with the State health authority and the State agency primarily responsible for State supervision of public schools to assure maximum utilization of such agencies in the provision of necessary health services and education for children receiving day care;

(ii) for an advisory committee, to advise the State public welfare agency on the general policy involved in the provision of day care services under the plan, which

¹ In the case of Guam, Puerto Rico, and the Virgin Islands, section 422(a)(1)(A) reads as follows:

"(A) provides that (i) the State agency designated pursuant to section 402(a)(2) to administer or supervise the administration of the plan of the State approved under part A of this title will administer or supervise the administration of such plan for child-

local agency administering the program of the State for the provision of services under title XX.

Allotment Percentage and Federal Share

Sec. 422. (a) The "allotment percentage" for any State shall be 100 per centum less the State percentage; and the State percentage shall be the percentage which bears the same ratio to 50 per centum as the per capita income of such State bears to the per capita income of the United States; except that (1) the allotment percentage shall in no case be less than 50 per centum or more than 70 per centum, and (2) the allotment percentage shall be 70 per centum in the case of Puerto Rico, the Virgin Islands, and Guam.

(b) The "Federal share" for any State for any fiscal year shall be 100 per centum less that percentage which bears the same ratio to 50 per centum as the per capita income of such State bears to the per capita income of the United States, except that (1) in no case shall the Federal share be less than 33 1/3 per centum or more than 66 2/3 per centum, and (2) the Federal share shall be 66 2/3 per centum in the case of Puerto Rico, the Virgin Islands, and Guam.

(c) The Federal share and allotment percentage for each State shall be promulgated by the Secretary between July 1 and August 31 of each even-numbered year, on the basis of the average per capita income of each State and of the United States for the three most recent calendar years for which satisfactory data are available from the Department of Commerce. Such promulgation shall be conclusive for each of the two fiscal years in the period beginning July 1 next succeeding such promulgation. *Provided*, That the Federal shares and allotment percentages promulgated under section 524(c) of the Social Security Act in 1954 shall be effective for purposes of this section for the fiscal years ending June 30, 1955, and June 30, 1956.

(d) For purposes of this section, the term "United States" means the fifty States and the District of Columbia.

Reallocation

Sec. 421. The amount of any allotment to a State under section 422 for any fiscal year which the State certifies to the Secretary will not be required for carrying out the State plan developed as provided in such section shall be available for reallocation from time to time, on such dates as the Secretary may fix, to other States which the Secretary determines (1) have need in carrying out their State plans so

plans so developed, after taking into consideration the population under the age of twenty-one, and the per capita income of each such State as compared with the population under the age of twenty-one, and the per capita income of all such States with respect to which such a determination by the Secretary has been made. Any amount so reallocated to a State shall be deemed part of its allotment under section 421.

Definition

Sec. 425. For purposes of this title, the term "child-welfare services" means public social services which supplement, or substitute for, parental care and supervision for the purpose of (1) preventing or remedying, or assisting in the solution of problems which may result in, the neglect, abuse, exploitation, or delinquency of children, (2) protecting and caring for homeless, dependent, or neglected children, (3) protecting and promoting the welfare of children of working mothers, and (4) otherwise protecting and promoting the welfare of children, including the strengthening of their own homes where possible or, where needed, the provision of adequate care of children away from their homes in foster family homes or day-care or other child-care facilities.

Research, Training, or Demonstration Projects

Sec. 426. (a) There are hereby authorized to be appropriated for each fiscal year such sums as the Congress may determine—

(1) for grants by the Secretary—

(A) to public or other nonprofit institutions of higher learning, and to public or other nonprofit agencies and organizations engaged in research or child-welfare activities, for special research or demonstration projects in the field of child welfare which are of regional or national significance and for special projects for the demonstration of new methods or facilities which show promise of substantial contribution to the advancement of child welfare;

(B) to State or local public agencies responsible for administering, or supervising the administration of, the plan under this part, for projects for the demonstration of the utilization of research (including findings resulting therefrom) in the field of child welfare in order to encourage experimental and special types of welfare services; and

(C) to public or other nonprofit institutions of higher learning for special projects for training personnel for work

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE
SOCIAL AND REHABILITATION SERVICE
WASHINGTON, D. C. 20201



INFORMATION MEMORANDUM
CSA-111-75-2
October 4, 1974

*Child Welfare
Services Title
Reports*

TO:

STATE ADMINISTRATORS OF STATE PUBLIC WELFARE
AGENCIES, CHILD WELFARE SERVICES PROGRAM

SUBJECT:

Promulgation of Federal Shares and Allotment
Percentages for Fiscal Years 1976 and 1977

CONTENT:

Enclosed is a table showing the promulgation of Federal shares and allotment percentages for purposes of Child Welfare Services under Title IV, Part B of the Social Security Act, as amended, for the fiscal years 1976 and 1977. (Excerpt from Federal Register for September 13, 1974, page 33019).

The Federal share percentage for your State as indicated in the promulgation should be used in preparing the Child Welfare Services Annual Budget for your State for the fiscal years 1976 and 1977.

INQUIRIES TO:

SRS Regional Commissioners.

[Signature]
Commissioner
Community Services Administration

Enclosure

RECEIVED
OCT 21 1974
ADMINISTRATIVE
OFFICE OF THE DIRECTOR

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE
 Social and Rehabilitation Service
 Community Services Administration
 Washington, D. C. 20201

Excerpt from the Federal Register for September 13, 1974, Page 33017
 Social and Rehabilitation Service
 Child Welfare Services

Promulgation of Federal Shares and Allotment Percentages

Pursuant to section 423 (a), (b), and (c) of Title IV, Part B of the Social Security Act (42 U.S.C. 623 (a), (b), and (c)), and pursuant to section 501 of Pub. L. 93-344 (the Congressional Budget and Impoundment Control Act of 1974) which provides that fiscal year 1977 shall begin on October 1, 1976 and end on September 30, 1977: It is hereby promulgated that for fiscal year 1976, for the period July 1, 1976 through September 30, 1976, and for the fiscal year ending September 30, 1977, for purposes of child welfare services under Title IV, Part B of the Social Security Act, for each of the fifty States, Puerto Rico, the District of Columbia, the Virgin Islands and Guam, the federal shares and the allotment percentages, as specified in said Act, or as determined pursuant thereto, on the basis of the per capita income data specified therein, shall be as listed below.

State	Federal shares	Allotment percentages
Alabama	61.84	61.84
Alaska	41.59	41.59
Arizona	53.14	53.14
Arkansas	62.44	62.44
California	44.48	44.48
Colorado	49.83	49.83
Connecticut	40.45	40.45
Delaware	42.42	42.42
District of Columbia	36.45	36.45
Florida	51.32	51.32
Georgia	56.61	56.61
Guam	66.23	70.00
Hawaii	43.67	43.67
Idaho	57.95	57.95
Illinois	42.91	42.91
Indiana	51.39	51.39
Iowa	51.20	51.20
Kansas	49.46	49.46
Kentucky	60.12	60.12
Louisiana	60.85	60.85

ANNUAL BUDGET FOR CHILD WELFARE SERVICES

State	Fiscal Year 19 <u>76</u>		Revision No.
	Beginning	Ending	
Alaska	July 1, 1975	June 30, 1976	I

ESTIMATED EXPENDITURES BY PUBLIC WELFARE AGENCY
 (1) (2)

SECTION A - BY PURPOSE	TOTAL (Federal/State/Local Funds)
1. Total estimated expenditures	\$ 1,866,650
a. Personal services of staff	
b. Agency-operated facilities	
c. Purchase of service	1,866,650
d. Staff development	
e. Other administrative expenditures	
SECTION B - BY TYPE OF SERVICE	TOTAL (Federal/State/Local Funds)
2. Total estimated expenditures	\$ 1,866,650
a. Adoption	
b. Day Care	
c. Foster Care	1,866,650
d. Protective Services	
e. Other CWS Services	

COMPUTATION OF MINIMUM AMOUNT OF STATE SHARE

1. Enter Federal share percentage (see excerpt from Federal Register for Federal share percentage effective for particular fiscal year)	41.59 %
2. Estimated Federal share of expenditures (Federal Allocation or computed Federal share, whichever is less)	\$ 137,800
3. Divide line (2) by line (1)	331,330
4. Minimum amount of State funds required to earn estimated expenditures of Federal funds (line (3) minus line (2))	193,530

CERTIFICATE OF EXECUTIVE OFFICER OF STATE PUBLIC WELFARE AGENCY

I, the undersigned, certify that the annual budget's estimated expenditures of funds will be in accordance with the approved child welfare services plan and with regulations and policies issued in accordance with Title IV, Part B, of the Social Security Act, as amended.

Executive Officer, State Agency <i>W. A. Alieason</i> Freda H. Borchick	Title of Executive Officer Acting Director Division of Social Services
State Welfare Agency Dept of Health & Social Services Pouch H, Juneau, Alaska 99811	Date 8/17/75
Regional Office Approval (Name and Title)	Date

Approved FCC Budget
 Detail of Foster Care

Dr. M
 9/16/75

	FED RECT	REG MAYN	OTHER FED.	PRG RECT	TOTAL
FOSTER CARE	4643	3265	5729	1363	15000
INSTITUTIONAL	4557	3041	2515	454	15113
PROTECTIVE SVCS	279	280	2450	76	3184
	9479	6586	18713	1893	36747
				16773	
				1893	
				18666	
	4643				
	3265				
GRS	1375				

976
 HOUSE SENATE F.C.C.
 31.7 25.0 31.7
 42.4 1450.0 1443.4
 24.9 24.9 24.9

60.0 1459.9 1459.9
 1.2 2.1 2.1

50.2 50.2 50.2
 22.0 22.0 22.0
 36.3 150.2 156.5
 6.7- 6.7- 6.7-

Community Services Administration
Department of Health, Education and Welfare

John C. Young
Commissioner

10/17/73

1. Federal funds available for FY 1978
2. Federal funds in approved budget for FY 1978
3. Federal funds available to state
a. Previous grant awards this fiscal year
b. GRANT AWARDS APPROVED FOR THIS QUARTER
c. Cumulative grant awards approved this fiscal year
d. Balance of Federal grant awards, June 30, 1975
e. Adjustments relating to prior years' expenditures
f. TOTAL OF LINES 3e THROUGH 3f
4. Federal funds in approved budget but not awarded
5. Federal funds available but not awarded

1. Federal funds available for FY 1978	67,218
2. Federal funds in approved budget for FY 1978	137,830
3. Federal funds available to state	
a. Previous grant awards this fiscal year	33,600
b. GRANT AWARDS APPROVED FOR THIS QUARTER	33,600
c. Cumulative grant awards approved this fiscal year	67,200
d. Balance of Federal grant awards, June 30, 1975	0
e. Adjustments relating to prior years' expenditures	0
f. TOTAL OF LINES 3e THROUGH 3f	67,200
4. Federal funds in approved budget but not awarded	70,598
5. Federal funds available but not awarded	0

The status of funds is shown below.
Approved for a grant award the amount shown on line 3b, pursuant to Title IV, part B, of the Social Security Act as amended.
Award, dated August 17, 1975 for the quarter ending December 31, 1975. There is
With reference to the Quarterly Estimate of Expenditures, Under Approved Child Welfare Services Plan and Request for Grant

State	Alabama
Date	9/20/75
Federal Allocation	5 137,830
Program, page	238
Category of Federal Home-Agency Assistance	
Appropriation Ident. No.	62-20-238-9-1-533
Fin. No.	62-20-238
Object Class	413
CAN No.	62-20-238
Appropriation No.	137,830
Fiscal Year	1975

TO: Dr. Herbert H. Hollman, Commissioner
State Department of Health and Mental
Hygiene, Alabama 36201

APPROVAL OF GRANT AWARD AND STATUS OF FUNDS
CHILD WELFARE SERVICES

Form # 1-92-600-1105-A7

INFORMATION MEMORANDUM

CSA-14-74-10

May 2, 1974

TO: STATE ADMINISTRATORS OF STATE PUBLIC WELFARE AGENCIES,
CHILD WELFARE SERVICES PROGRAM

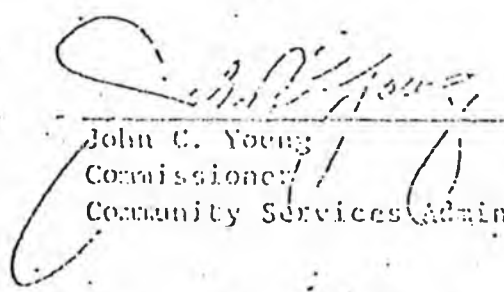
SUBJECT: Child Welfare Services, Title IV, Part B of the Social
Security Act, Tentative Apportionments to States of
Funds Requested in the President's Budget, Fiscal Year
1975

CONTENT: Enclosed is a table showing the tentative apportionments
to States of Federal child welfare services funds for
the fiscal year ending June 30, 1975, based upon the
President's budget to the Congress in "The Budget of
the United States for the Fiscal Year Ending June 30,
1975."

The Budget contains a request of \$46,000,000 for child
welfare services. The actual amount of each State's
allotment for the fiscal year ending June 30, 1975
cannot, of course, be finally determined until the
appropriation becomes law.

The tentative apportionment table should be used by the
States in preparing their fiscal year 1975 Annual
Budget pending final enactment of the appropriations
act.

INQUIRIES TO: SRS Regional Commissioner



John C. Young
Commissioner
Community Services Administration

Attachment

GOLD MEDAL SERVICE, TITLE IV PART B OF THE SOCIAL SECURITY ACT

Tentative Apportionment to States of Funds Requested in the President's Budget, Fiscal Year 1975

STATE	Amount	Federal Share Percentage
United States Total	46,000,000	
Alabama	982,911	63.43
Alaska	134,273	42.00
Arizona	537,071	54.01
Arkansas	576,931	63.72
California	3,473,864	43.63
Colorado	577,273	51.25
Connecticut	521,233	38.89
Delaware	173,003	43.92
District of Columbia ...	152,043	33-1/3
Florida	1,531,519	53.42
Georgia	1,203,903	57.16
Hawaii	214,715	43.23
Idaho	262,105	58.64
Illinois	1,939,719	42.61
Indiana	1,164,582	51.13
Iowa	668,399	52.70
Kansas	503,603	50.20
Kentucky	876,344	60.64
Louisiana	1,067,916	61.13
Maine	310,339	59.19
Maryland	809,593	45.74
Massachusetts	1,058,626	45.05
Michigan	1,810,397	46.43
Minnesota	885,821	51.34
Mississippi	732,372	66-2/3
Missouri	1,026,672	52.82
Montana	236,051	56.59
Nebraska	381,940	51.61
Nevada	162,412	42.19

ATTACHMENT 9B

TO: William Pritchard
 Co-Chairman
 Special Census Committee

THRU: Biller Sheridan
 Dept. of Revenue

FROM: *J. J. [unclear]*
 Acting Executive Director
 Criminal Justice Planning
 Agency
 Office of the Governor

DATE: January 22, 1976

FBI NO:

ILLINOIS NO:

SUBJECT: Federal Receipts Incentive
 Census Update

In response to your request of January 19, 1976, only the annual Federal grant programs received by the Criminal Justice Planning Agency would be impacted by an updated census figure of 390,000.

Part E Planning funds would be increased approximately \$13,000, up from \$276,000, and Part E Action funds would be increased approximately \$16,200, up from \$90,000.

Our grantor agency, the Law Enforcement Assistance Administration, (LEAA), normally uses Census Bureau population projections for allocations to states whenever allocations are made on a population basis and the projections used sometimes trail grant years by as much as four years. For instance, LEAA used the Bureau of Census projections for 1972 when making its FY 1976 fund allocation. Since LEAA only accepts Census Bureau data in determining fund allocation, we should not expect any immediate impact (FY 1977 - FY 1978) in LEAA's funding for Alaska unless the census bureau adopts updated Alaska population figures at an early date.

ATTACHMENT 7C.

1970 POPULATION 300,382 & 302,173 — RURAL 176,225
 URBAN 124,157
 NET + 1,791

ASSUMPTIONS: a. FUTURE WORKING AGE WILL BE ESTABLISHED BY COMBINING 1970 RURAL, URBAN, AND NET POPULATION WITH 1970 RURAL POPULATION.
 b. THE RURAL-URBAN RATIO WILL BE BASED ON A 50-50% BASIS.

CATEGORICAL PROJ. 75% RUM ACT	1970 CENSUS 300,382	+50,000	+90,000	+100,000	1976 SOURCE CODE 100000
PRIMARY, RURAL	14,252,204	17,022,208	17,022,208	17,022,208	17,022,208
SECONDARY, RURAL	21,071,271	21,169,282	21,169,287	21,179,287	21,179,287
URBAN, RURAL	1,981,201	2,292,000	2,292,001	2,292,002	2,292,002
RESIDENT, RURAL					
PRIMARY, RURAL	1,753,275	1,753,276	1,753,277	1,753,277	
URBAN, RURAL	12,799	12,721	12,720	12,721	
URBAN, URBAN	79,223	79,223	79,223	79,223	
ADMITTANCE	1,632,131	1,632,132	1,632,132	1,632,132	1,632,132
SUBTOTAL	60,065,774	60,342,156	60,342,156	60,342,156	60,342,156
75% URBAN ACT					
PRIMARY, URBAN	5,292,422	5,292,422	5,292,422	5,292,422	5,292,422
SECONDARY, URBAN	7,422,422	7,422,422	7,422,422	7,422,422	7,422,422
URBAN, URBAN	3,422	3,422	3,422	3,422	-
CITY, URBAN, RURAL	10,716,001	10,716,001	10,716,001	10,716,001	10,716,001
SUBTOTAL	18,451,602	18,451,602	18,451,602	18,451,602	18,451,602
TOTAL	\$ 78,517,376	\$ 78,793,758	\$ 78,793,758	\$ 78,793,758	\$ 78,793,758

\$ 310,952 \$ 423,665

ADDITIONAL COMMENTS ARE UNLINED (APPROXIMATE 7% CHANGE) AS PART OF THE 1976 RUM ACT IN FUTURE LEVEL DETERMINATION.

ATTACHMENT 72.
MEMORANDUM

State of Alaska

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS

TO: William Pritchard
Local Government Assistance

DATE: January 13, 1976

FILE NO:

TELEPHONE NO:

FROM: Paul A. Carr *PAC*
Principal Planner

SUBJECT: Special State Census

As you know, current and accurate census information is one of the basic tools that the Department of Community and Regional Affairs Community Planning Division uses in its planning. Not only is this information valuable at the State level for State projects and State programs but it is extremely useful and valuable to the local communities in planning their projects and us in providing services to them.

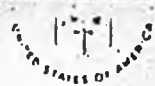
In addition to the vital need for this type of information for State and local community services it is extremely important that we utilize the most current available population figures for our Federal programs. The value for this information in our federally assisted programs is two-fold. First, it allows this Department as well as other State agencies to review programs and projects both for planning and "hardware" programs. In using this information in review of these type programs we can determine whether or not the size of the project is adequate to serve existing or projected populations. It should be stressed that the intent of this information and accurate population figure is not to increase Federal assistance nor is it to decrease the level of Federal assistance. It is intended and needed for realistic project evaluations and analyses. With this information we can take a giant step forward in eliminating duplication and excessive program expenses in all areas of public service.

The second purpose of this population information is to enable the Federal agencies to evaluate their level of services and program adequacy for such things as law enforcement, economic development, housing, medical assistance, and numerous other programs.

It should be noted that the federal appropriation for HUD 701 planning funds for FY 75-76 was \$150 million. Anticipated HUD funding programs for FY 77 is \$75 million or exactly one-half of the previous years appropriation. On the surface this indicates that Alaska will probably be cut at least one-half of the previous year's HUD 701 funds. This would amount to approximately a \$250,000 loss in planning revenues to the State. While HUD does not have a specific population formula rating for allocating 701 funds to a State or a program, it should be noted that they do consider the effects of population changes, impacts, and economic gains and losses in determining grant funds and allocations of federal projects. This consideration alone demonstrates the need for a new census and documentation of the impact now being experienced by the State of Alaska.

If you have further questions or need additional information please do not hesitate to let me know.

PAC:aw

AIRMAIL

Mr. Roger Harman
Chairman, Special Census Committee
Office of the Governor
Division of Policy Development and Planning
Pouch AD
Juneau, Alaska 99811

Dear Mr. Harman:

This is in reply to the recent letters from Governor Hammond and Mr. Robert B. Weeden and will acknowledge receipt of the check for \$25,000 as partial payment for the 1976 special census of Alaska. This letter will also respond to the questions raised by Ms. Mavis Wearvik and yourself in recent telephone conversations with Mr. Post. We are also enclosing one copy of the formal agreement for your files.

In response to Mr. Weeden's request for a listing of States, counties, and cities which have had special censuses during the last 2 years, we are providing herewith a listing of names and addresses of local key persons for some of the larger special censuses conducted over the past 2 years. Since 1970, the Bureau has conducted over 300 special censuses ranging in size from a place of 32 people to a county having 700,000 people. We have not conducted a census for an entire State since 1970.

The table below provides information requested by Ms. Wearvik on the types of positions to be filled, pay rates, and additional costs for the census. Recruiting costs will be assumed by the State and should sufficient applicants not be available, the Bureau will assume recruiting responsibility and the result will be an increased overall cost for the census. Our past experience indicates that for each position filled, at least three persons should be tested. We should also like your opinion concerning the suitability of the wage rates indicated below.



Crew Leaders (61) @ \$4.05 per hour.....	\$59,475
Enumerators (800) @ \$.14 per name or \$3.13 per hour.....	77,700
Training.....	10,000
Office Clerks (30) @ \$3.13 per hour.....	17,250
Administrative Clerks (2) @ \$4.05 per hour.....	2,600
Overtime.....	16,000
Social Security (F.I.C.A.) Taxes.....	12,000
Travel.....	74,000
Communications.....	3,000
Contingency.....	32,975
	<hr/>
Total	\$305,000

There are additional items which are not included in the above total. The State is expected to provide office space which hopefully can be obtained without cost, telephones, typewriters, and adding machines. A considerable amount of publicity would be required prior to the census, but much of this also can be obtained without cost from the media. Finally, we understand that some redrafting of the maps is required and this should proceed immediately.

We are pleased to learn of your optimism regarding the funding of the census and as indicated to Mr. Post, you should have a final decision by the end of January. Once funding is accomplished, we would like to establish a schedule for payment of the remaining \$75,000 due the Bureau. In order that we may complete the preparatory work and begin the field operations in the time frame of a September 1, 1976, census date, it will be necessary to receive \$25,000 on each of the following dates; March 1, June 1, and September 1. Upon completion of all phases of the census, a final accounting will be made with a refund or billing as appropriate.

In response to your inquiry regarding revenue sharing, the Office of Revenue Sharing informs us that the final count obtained as a result of a census taken in September cannot be used, since entitlements are based on population estimates prepared by the Bureau of the Census as of July 1. Of course, the Bureau will use the final census count in preparing its estimate.

We look forward to hearing from you in the near future.

Sincerely,

Daniel B. Levine
DANIEL B. LEVINE
Associate Director
Bureau of the Census

Enclosures

REGIONAL SUMMARY:

The State has been divided into four regions with headquarters established at Fairbanks, Anchorage, Bethel and Juneau. (See map). To calculate the need for crew leaders and enumerators by region, the 1975 population estimates developed by the State Departments of Labor and Community and Regional Affairs were averaged by census divisions and the individual totals were multiplied by the Census Bureau's urban and rural enumerator to population need ratios.

CREW LEADER AND ENUMERATOR NEEDS

<u>REGION</u>	<u>PROBABILITY</u>					
	<u>A</u>		<u>B</u>		<u>C</u>	
	<u>C.L.</u>	<u>E.N.</u>	<u>C.L.</u>	<u>EN.</u>	<u>C.L.</u>	<u>EN.</u>
NORTH	13	167	17	206	15	187
WEST	11	131	11	131	11	131
SOUTHCENTRAL	32	418	45	588	39	502
SOUTHEAST	17	170	17	170	17	170
TOTALS	73	886	90	1,095	82	990

ASSUMPTIONS:

1. The logistical requirements of office space, typewriters, adding machines, other equipment, supplies, recruitment capabilities, testing and training space needs, etc., will be provided by the several state departments of government.
2. The State cannot successfully recruit enumerators and crew leaders at the Census Bureau suggested wage rates of \$3.13 and \$4.05 per hour respectively.
3. The State can recruit the needed enumerators and crew leaders at \$5.50 and \$6.45 per hour respectively.
4. The population base of 360,000 used by the Census Bureau in their cost estimate is too low by 45,000.
5. The average number of hours worked for each of the following positions, as calculated from the Census Bureau estimate, will remain constant: enumerators - 31 hrs.; crew leaders - 240 hrs.; office clerks - 184 hrs.; administrative clerks - 320 hrs.
6. The Census Bureau's percentage estimates for overtime (10%) and contingency (11%) will remain constant.
7. Enumerators, crew leaders and clerks hired by the State are classified as temporary state employees.
8. The Workmens Compensation percentage contribution requirement will not increase for FY 77.

9. Radio and television air time needs, for the intensive enumerator recruitment and public awareness campaigns, will be fulfilled at no cost through advanced publicity coordination with media.
10. The Census Bureau will train State recruited enumerators and crew leaders at the average cost to the State of \$11.60 per individual.

PROBABILITY ASSUMPTIONS:

1. Enumerator need assessment are based on the ratios of 1:300 and 1:750 for rural and urban areas respectively. Probability A assumes that 58% of the population (Anchorage plus Fairbanks) can be enumerated at the urban ratio. Probability B separates the city populations of Anchorage and Fairbanks from the "rest of Census Division" estimate totals and uses both urban and rural ratios in component calculations. Probability C is the average of A and B.
2. Probability A assesses the \$74,000 travel estimate made by the Bureau to be 12% too low while B assumes the estimate to be 25% low. Reassessment of the \$3,000 communications estimate was handled similarly.

COST SUMMARY:

<u>ITEM</u>	<u>PROBABILITY</u>		
	<u>A</u>	<u>B</u>	<u>C</u>
CREW LEADERS	\$113,000	\$139,300	\$126,150
ENUMERATORS	151,100	186,700	168,900
OFFICE CLERKS	34,400	34,400	34,400
ADMINISTRATIVE CLERKS	4,700	4,700	4,700
TRAINING	11,100	13,700	12,400
OVERTIME	30,300	35,600	32,950
F. I. C. A. TAXES	19,500	23,500	21,500
WORKMEN'S COMP. & OTHER	5,000	6,000	5,500
TRAVEL	83,100	92,500	87,800
COMMUNICATIONS	3,400	3,800	3,600
CONTINGENCY	50,100	59,400	54,750
PUBLICITY COORDINATION	23,300	23,300	23,300
CENSUS BUREAU FEE	100,000	100,000	100,000
TOTAL	\$629,000	\$722,900	\$675,950

CALCULATIONS:

PROBABILITY

	<u>A</u>	<u>B</u>	<u>C</u>
CREW LEADERS \$6.45 x 240 hrs x	73 \$113,004	90 \$139,320	82 \$126,936
ENUMERATORS \$5.50 x 31 hrs. x	886 \$151,063	1,095 \$186,698	990 \$168,795
OFFICE CLERKS \$5.50 x 184 hrs. x	34 \$ 34,408	34 \$ 34,408	34 \$ 34,408
ADMINISTRATIVE CLERKS \$6.45 x 320 hrs: x	2.3 \$ 4,747	2.3 \$ 4,747	2.3 \$ 4,747
TRAINING \$11.60 x	959 \$ 11,124	1,185 \$ 13,746	1,072 \$ 12,435
OVERTIME .10 x	\$303,222 \$ 30,322	\$365,173 \$ 36,517	\$334,197 33,419
F.I.C.A. .0585 x	\$333,544 \$ 19,512	\$401,690 \$ 23,499	\$367,616 \$ 21,505
TOTAL .015 x			
WORKMEN'S COMPENSATION .009 x	\$333,544	\$401,690	\$367,616
PUBLIC LIABILITY .005 x	\$ 5,003	\$ 6,025	\$ 5,514
ACCIDENT & BONDING .001 x			
TRAVEL \$74,000 x	.123 \$ 83,100	.25 \$ 92,500	.186 \$ 87,800
COMMUNICATIONS \$3,000 x	.123 \$ 3,369	.25 \$ 3,750	.186 \$ 3,560
CONTINGENCY .11 x	\$455,652 \$ 50,122	\$541,210 \$ 59,533	\$499,119 \$ 54,903

CENSUS BUREAU ESTIMATE RELATIONSHIPS:

1. 61 CREW LEADERS AT \$4.05 Per Hour = \$59,475 for 360,000

$$\frac{\$59,475}{\$4.05 \text{ P/Hr.}} = 14,685 \text{ TOTAL HOURS TO BE WORKED}$$

$$\frac{14,685 \text{ Hrs.}}{51 \text{ C.L.}} = 240.7 \text{ HOURS PER CREW LEADER}$$

2. 800 ENUMERATORS AT \$3.13 PER HOUR = \$77,700 FOR 360,000

$$\frac{\$77,700}{\$3.13 \text{ P/Hr.}} = 24,824 \text{ TOTAL HOURS TO BE WORKED}$$

$$\frac{24,824 \text{ Hrs.}}{800 \text{ EN.}} = 31 \text{ HOURS PER ENUMERATOR}$$

3. 30 OFFICE CLERKS AT \$3.13 PER HOUR = \$17,250 FOR 360,000

$$\frac{\$17,250}{\$3.13 \text{ P/Hr.}} = 5,511 \text{ TOTAL HOURS TO BE WORKED}$$

$$\frac{5,511 \text{ Hrs.}}{30 \text{ O.C.}} = 183.7 \text{ HOURS PER OFFICE CLERK}$$

4. 2 ADMIN. CLERKS AT \$4.05 PER HOUR = \$2,600 FOR 360,000

$$\frac{\$2,600}{\$4.05 \text{ P/Hr.}} = 642 \text{ TOTAL HOURS TO BE WORKED}$$

$$\frac{642 \text{ Hrs.}}{2 \text{ A.C.}} = 321 \text{ HOURS PER ADMIN. CLERK}$$

5. ESTIMATE FOR OVERTIME \$16,000 IS APPROXIMATELY 10% OF TOTAL ESTIMATED WAGES \$157,025.

6. ESTIMATE FOR CONTINGENCY \$32,975 IS ABOUT 11% OF END TOTAL \$305,000.

7. IF THE CENSUS BUREAU'S RULE OF THUMB, THAT NO SINGLE ENUMERATOR BE RESPONSIBLE FOR MORE THAN 250 RESIDENCES OR 300 SQUARE MILES OF TERRITORY, WERE SERIOUSLY APPLIED TO ALASKA, BECAUSE OUR TERRITORY IS 586,000 SQUARE MILES, WE WOULD NEED, AS A MINIMUM, 1953 ENUMERATORS.

148739

February 11, 1976

The Honorable Mike Bradner
Speaker of the House
Alaska State Legislature
Juneau, Alaska 99811.

Dear Mr. Speaker:

In accordance with AS 24.30.060(b) and the Uniform Rules of the Alaska State Legislature, I am transmitting a bill making a special appropriation to the Office of the Governor, Division of Policy Development and Planning, for the purpose of conducting a special census in September 1976. This census will provide valuable information for various state and local government functions.

Sincerely,

Jay S. Hammond
Governor

Budget Submission

14B739

FY _____

BUDGET REQUEST UNIT SPECIAL APPROPRIATION - SPECIAL CENSUS FOR ALASKA

BRU CODE _____

CATEGORY: _____

PROGRAM: _____

SUB-PROGRAM: _____

ELEMENT: _____

SUB-ELEMENT: _____

AGENCY: OFFICE OF THE GOVERNOR DIVISION: POLICY DEVELOPMENT & PLANNING

Name and Position of Program Manager: ROGER A. HARMAN, CO-CHAIRMAN Phone: 465-2786
BILL PRITCHARD, CO-CHAIRMAN Phone: 465-4736

Name and Position of Agency Contact: PETER KEATING Phone: 465-2790

DATE: _____

Handwritten signature

(Signature of Agency Head) ROBERT WEEDEN, Director

REVISED _____

BUDGET SUBMISSION

STATUTORY BASIS

GOALS: The primary goal is to provide Alaskans with accurately planned government service programs while reducing the final costs of government by increasing planning efficiency. A second goal would be to eliminate any negative effect official Census Bureau estimates may have on receiving federal grant allocations based on estimated population levels.

DESCRIPTION: There are no constitutional requirements for special censuses. (Refer: Attorney General's letter - attachment 1.) The scope of the special census is to count all individuals working or living in Alaska as of September 1, 1976.

The content of the special census questionnaire will include questions on name, sex, address, age, race (white, black, other), relationship to head of household and one cell (up to nine answer blocks) for a question or questions not yet determined. (Refer: questionnaire - attachment 2.)

The implementation of the special census will be for the Census Bureau to train and supervise the crew leaders and enumerators recruited by the State to conduct the census. The actual census will take approximately (continued)

PUBLIC NEED TO BE ADDRESSED OR PROBLEM TO BE SOLVED:*

(1) Relevant demographic data for planners in the public and private sectors have become less and less available as pipeline impact has increased. The needs assessment for specific area population growth is integral to most planning development. The nonavailability of accurate population statistics severely jeopardizes the planning process by increasing the likelihood of program mismanagement in government and unenlightened decision making in business. Increased planning efficiency in the public and private sector would provide an indirect benefit to all Alaskans.

(2) If "official" Census Bureau population estimates inaccurately reflect the population of Alaska (continued)

OBJ. NO.

RELATED BUDGET YEAR OBJECTIVE(S):

1

Complete a special census of Alaska as of December 30, 1976.

2

Replace Census Bureau estimates of Alaska's population with special census counts thereby removing (continued)

RU

BRU CODE

REVISED

LISTED IN ORDER OF DESCENDING PRIORITY.



PUBLIC NEED TO BE ADDRESSED OR PROBLEM TO BE SOLVED: *

OBJ.
NO.

RELATED BUDGET YEAR OBJECTIVE(S).

by underestimating it, than all Alaskans are negatively affected by this since only "official" Census Bureau estimates are used by OMB and ORS in their distribution formulas of federal grant allocations to states.

present negative effects produced by inaccurate estimate usage.

RU _____ BRU CODE _____ REVISED _____

LISTED IN ORDER OF DESCENDING PRIORITY.



DESCRIPTION:

two weeks to complete with two months needed for count tabulations. (Refer: contract - attachment 3.)

Special census count data would be available (to state and local planners) by mid-December and would be used by the Population Division of the Census Bureau in their estimate development. (Refer: Mayor Zitter's letter - attachment 4.)

State departments and local governments would be required to donate office space, telephones, needed equipment and other resources for the special census project.

A fee of \$100,000 is required by the Census Bureau to supervise the census and tabulate the results. The Bureau will charge approximately \$25,000 for each additional fully tabulated simple question the State may choose to ask in the item 11 cell.

The State will be required to recruit an estimated 1,095 enumerators, 90 crew leaders, 34 office clerks and 3 administrative clerks for the census. All travel and training costs related to the supervision of crew leaders and enumerators will be borne by the State.

Costs related to advertising and publicity coordination both for the required enumerator recruitment and public awareness campaigns will also be encumbered by the State.

By February 20, 1976, all funding for the special census must be approved so the Bureau can continue Phase I planning. All maps and lists of places needed for the census must be submitted to the Bureau by March 15, 1976. Questionnaire determination must be completed by March 1, 1976. (Refer: Census Bureau Letter - attachment 5.)

BRU _____

BRU CODE _____

REVISED _____

A DISCUSSION OF ISSUES (PUBLIC NEEDS, PROBLEMS AND LEGAL REQUIREMENTS) AND RELATED OBJECTIVES AND ALTERNATIVES.

The argument that relevant population statistics are not available for Alaska is easily supported. Pipeline impact growth has had the effect of drawing generally young individuals into the State hopefully of securing employment during the worst recession since the depression. The survey of new hires periodically conducted by Bechtel has shown a 30 to 1 relationship between the number of new hires and the "intended" number of children to be entered in Fairbanks area schools. This indicates that either most of the workers are single or that the married workers with children are not bringing their families with them.

These trends are mentioned because the primary methodologies, used by the Census Bureau to estimate Alaska's population, do not take the trends into consideration. "Component Method II" establishes a civilian migration factor based on fluctuations in the school aged population over time. If most Alaskan immigrants are single and childless than an estimating technique based on school enrollment data is bound to cause an unacceptable bias.

The Administrative Records Method (still being tested by the Bureau) draws location of residency, number of dependents and other relevant data from the records kept by the Internal Revenue Service. The important point is that the return address taken from each income tax statement is used for residency criteria. Employment in Alaska is seasonal, especially in construction, fishing, logging, and tourism. Whatever the number of "seasonal" Alaskans there are, unless they use an Alaskan address on their individual income tax statements, they will not be estimated to be Alaskans by the Census Bureau. January 1 to April 15 never encloses the peak period of Alaskan economic activity. Again an unacceptable bias can be assumed.

The Regression Method used by the Bureau is a ratio correlation censal method. The estimate is obtained by the use of a multiple regression formula relating change in the proportion of the State's population in a census division, to the change in the census division's proportion of the indicators on school enrollment, births and deaths (white and nonwhite) and auto vehicle registrations. In short it is a statistical juggling act with its own built in shortcomings including the repeated use of school enrollment data.

The "Composite Method" sums up school enrollment, work force, social security recipients, and births. The total is the estimate.

(continued)

BFC

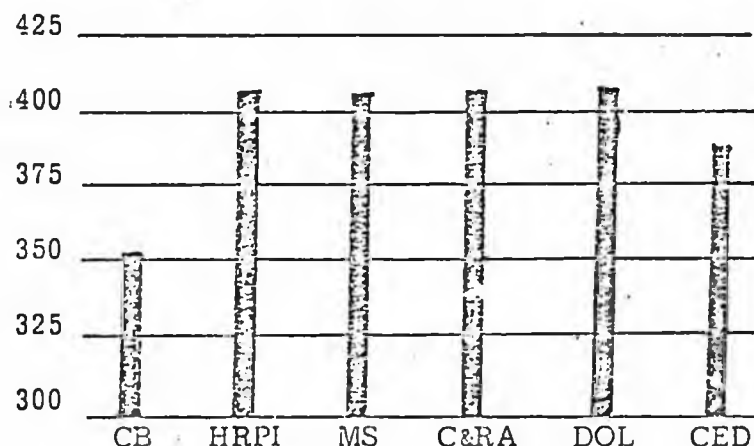
BRU CODE

REVISED

The Population Division of the Census Bureau contemplated the statistics they generated for their July 1, 1975 estimates. Using the above methodologies they published the figure of 351,000 as Alaska's population on that date.

Human Resources Planning Institute with Urban and Rural Systems Associates prepared the Manpower and Employment Impact of the Trans-Alaska Oil Pipeline, in which they forecast the 1975 annual average population to be 406,000. In their Arctic Gas pipeline study Mathematical Sciences estimated the 1975 level at 404,000. The Department of Labor's July 1, 1975 estimate stands at 404,600. A bit more conservative the Community and Regional Affairs 1975 estimate is 404,200. Commerce and Economic Development figures 387,000 which is still 36,000 over the Census Bureau's estimate.

Population Estimate 1975



Coupled with these arguments are the facts that local governments in Anchorage, Fairbanks, Kenai and other places have been considering special censuses for their boroughs or cities. Borough planners from Kenai can not accept the Bureau's estimates which consistently show the Kenai Cook Inlet Census Division to be losing population when they are experiencing the tightest housing market ever.

The need for demographic data is not disputed otherwise there might not be a Census Bureau. What is disputed, beside the methodologies, are the estimates themselves. (Refer: Anchorage Daily News Article - attachment 6.)

(continued)

BRU _____ BRU CODE _____ REVISED _____

The need for population data is immediate. The special census is the only alternative which can fulfill the immediacy of this need. Although components of the second alternative are presently being developed and addressed, final production of good estimates is still five years away at the minimum. Therefore, only the special census alternative can satisfy the second objective as it is written.

This brings up the recent inquiry into how a population of 390,000 would affect present federal grant allocations received by the State. (Refer: State Department Memoranda - attachment 7.) The study was not complete but it did show the definite trend, that for some grants an increase in population would mean an increase in federal grant dollars received. The estimated first year increased allocation for four programs was \$953,500. The prediction that the State would lose federal grant monies because of the special census was not advanced. The decision to support the special census was made because of the planning importance of the data and not because it was known for certain what Alaska could receive in higher federal allocations.

<u>Program</u>	<u>Population Base</u>	<u>Increased Allocation</u>
Title XX Social Security Act	390,000	\$590,000
Part B. LEAA Planning Funds	390,000	\$ 13,800
Part E. LEAA Action Funds	390,000	\$ 16,200
Highway Funding	390,000	<u>\$423,700</u>
		\$953,500

The Census Bureau cost estimate was based on a population of 360,000. (Refer: Census Bureau Cost Estimate - attachment 8.) The total estimate was listed at \$405,000. The major assumptions of the verification analysis completed on the Bureau estimate were that the population base used was low by 45,000 and that the wage rate for enumerators, crew leaders and clerks were low by approximately \$1.40 per hour. (Refer: Cost Estimate Verification Analysis -attachment 9.)

The time frame for the different phases of the special census is as follows:

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2 Analytic Statement

<u>Activity</u>	<u>Approximate Completion Date</u>
Funding	February, 1976
Map and List Assembly	March, 1976
Enumerator Recruitment	June, 1976
Logistical Coordination	August, 1976
Publicity - Public Awareness	August, 1976
Census Taking	September, 1976
Final U.S. Census Bureau Report	December, 1976

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ANALYTIC STATEMENT

BY NO	ALTERNATE STRATEGIES WEIGHED IN PROCESS OF FORMULATING THIS BUDGET PROPOSAL.	CY AUTH	MAINT.	BY REQUEST		BY LEG. APPROP.
				AGCY	GOV	
1	<p><u>Alternative A:</u></p> <p>Contract with the Census Bureau to conduct a special census of Alaska as of September 1, 1976. The census will provide Alaskan planners with population counts of incorporated and unincorporated places within respective census divisions as well as area migration trends statewide. The total estimated cost of the special census is \$750,000; 60% of which will be paid in wages to Alaskan's recruited as enumerators, crew leaders, or clerks, and 17% for contractual services in State travel.</p>					
2	<p>Only a special census of Alaska conducted by the Census Bureau can be used to replace "official" estimates generated by the Bureau.</p>					
2	<p><u>Alternative B:</u></p> <p>Begin the process necessary to develop a population estimating technique which could pass Census Bureau tests (special censuses) for accuracy and be accepted for use in the Federal-State Cooperative Program on population estimating. It would be necessary to develop alternative sets of historical data on plausible population indicators of change selected for estimating technique examination. An accurate technique would require that the data have uniformly geo-coded boundaries of tabulation. This would not be a feasible alternative until state departments and other units of government synchronize their geographical collection of data. Once this very difficult chore is accomplished, after five years a historical series would be available on almost any variable selected for study.</p> <p>A population research unit, consisting of a demographer, a manpower economist and two statistical technicians, would probably be needed to develop the new technique. The BRU would be a permanent concept to</p> <p>(continued)</p>					

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OBJ NO	ALTERNATE STRATEGIES WEIGHED IN PROCESS OF FORMULATING THIS BUDGET PROPOSAL.	CY AUTH	MAINT.	BY REQUEST		BY LEG. APPROP.										
				AGCY	GOV.											
	<p>state government although estimation technique development, testing and acceptance would require approximately two additional years.</p> <p style="text-align: center;">ANNUAL PRU COSTS</p> <table style="margin-left: auto; margin-right: auto;"> <tr> <td>Personnel</td> <td style="text-align: right;">\$54.0</td> </tr> <tr> <td>Travel</td> <td style="text-align: right;">5.0</td> </tr> <tr> <td>Publication</td> <td style="text-align: right;">3.0</td> </tr> <tr> <td>Commodities</td> <td style="text-align: right;"><u>2.0</u></td> </tr> <tr> <td></td> <td style="text-align: right;">\$64.0</td> </tr> </table> <p>The cost of geographical data synchronization at the state and local government levels is difficult to measure and would depend upon the mutual areas selected for use as well as reprogramming revisions of present data collection procedures.</p> <p>1 The time frame requirements of this alternative would not serve as an immediate fulfillment to the objective of providing public and private planners with accurate population statistics.</p> <p>2 The newly devised estimating technique, once approved for use by the Census Bureau, would be incorporated into the development of future Bureau estimates on Alaskan population. However, it is not certain what weight value the Alaskan developed technique may be assigned in relation to the Bureau's "Component II", Regression and Administrative Records methods now in use.</p>	Personnel	\$54.0	Travel	5.0	Publication	3.0	Commodities	<u>2.0</u>		\$64.0					
Personnel	\$54.0															
Travel	5.0															
Publication	3.0															
Commodities	<u>2.0</u>															
	\$64.0															

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OBJ. NO.	MEASURE	PRIOR YEAR (PY)		CURRENT YEAR PLAN (CY)	BUDGET YEAR (BY)			
		PLAN	ACTUAL		MAINTENANCE	AGENCY REQUEST	GOVERNOR'S BUDGET	LEGISLATIVE INTENT
1	Complete special census.							
2	Special census totals replace Census Bureau estimates.							

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3 PROGRAM ACCOMPLISHMENT PLAN

5 Analysis of Maintenance Level

ITEM & EXPLANATION	AMOUNT	FUNDING SOURCE	100 PERSONAL SERVICES	200 TRAVEL	300 CONTR. SERVICES	400 COMM.	500 EQUIPMENT	OTHER
FY '76 AUTHORIZED	131.4	GF		5.1	126.3			
Special census enumerator, crew leader, clerical, F.I.C.A., workman's compensation and overtime.	451.5	GF	451.5					
Census Bureau supervisors travel and per diem for actual enumeration process.	90.9	GF		90.9				
Communication charges of postage, phone, tolls and telegrams.	1.8	GF			1.8			
Advertising, radio spots and television commercials for public awareness campaign on special census.	4.3	GF			4.3			
Training of census takers by Census Bureau.	13.7	GF			13.7			
Census Bureau fee contingent upon selection of additional questionnaire question(s).	(75.0)	GF			(75.0)			
FY '77 Maintenance	<u>618.6</u>	GF	<u>451.5</u>	<u>96.0</u>	<u>71.1</u>			

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5 ANALYSIS OF MAINTENANCE LEVEL

6 Analysis of Change

ITEM & EXPLANATION	AMOUNT	FUNDING SOURCE	100 PERSONAL SERVICES	200 TRAVEL	300 CONTR. SERVICES	400 COMM.	500 EQUIPMENT	OTHER
SPECIAL CENSUS								
Logistical coordination within Alaska to include office space selection, equipment acquisition, and enumerator recruitment arrangements.	3.1	GF		3.1				
Administrative coordination with Census Bureau in Washington, D.C. and Seattle.	2.0	GF		2.0				
(1) Census Bureau fee to supervise special census and tabulate results to be paid in advance.	100.0	GF			126.3			
(2) Publicity coordination for development of T.V. commercials and radio tapes for enumerator recruitment and public awareness campaigns.	23.3	GF						
(3) Telephone installations, postage, tolls and telegrams required for logistical development.	<u>3.0</u>							
FY '78 Change	<u>131.4</u>			<u>5.1</u>	<u>126.3</u>			

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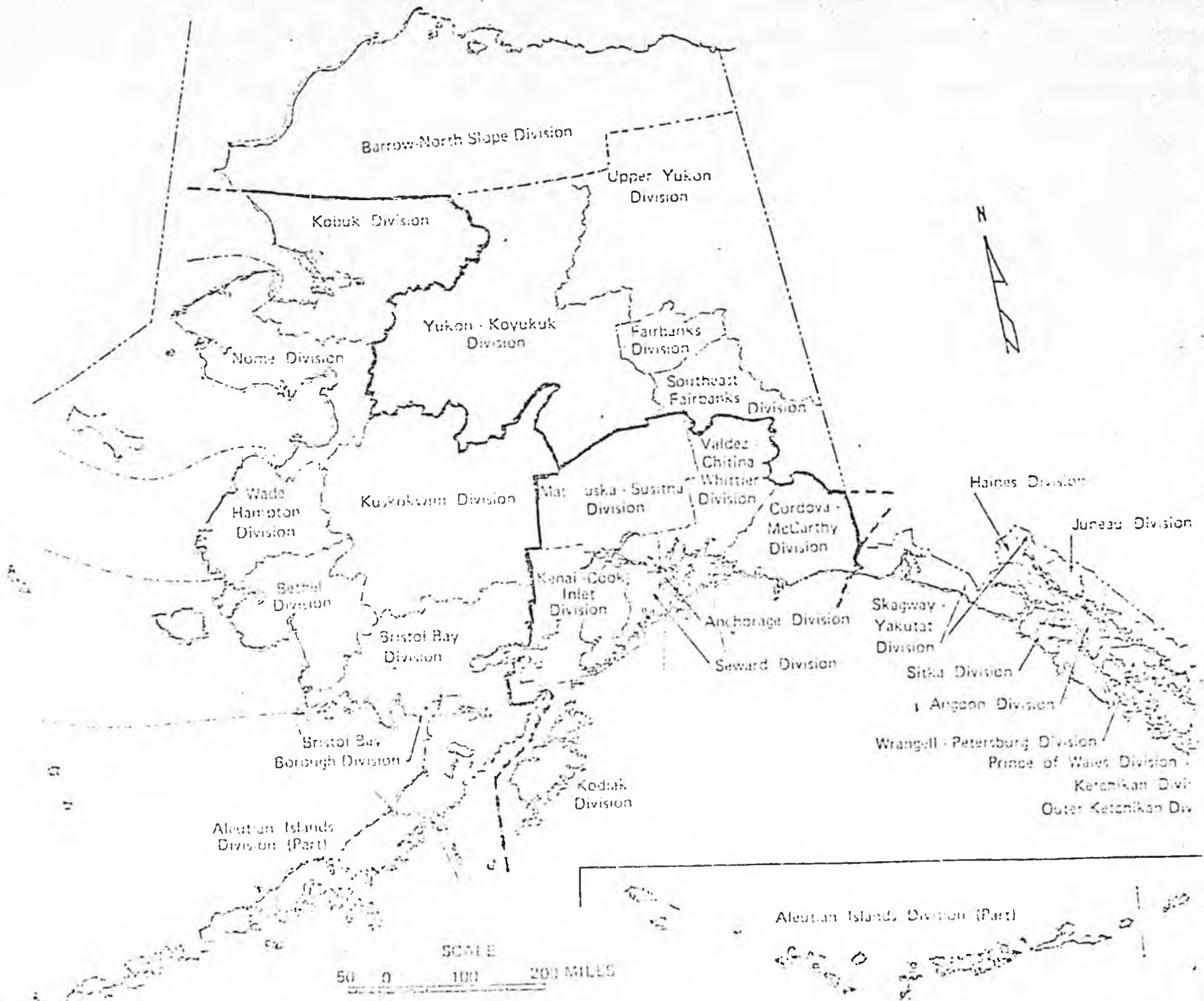
ANALYSIS OF CHANGE FROM
MAINTENANCE LEVEL

PUBLICITY COORDINATION ESTIMATE

<u>ITEM</u>	<u>COST</u>
PUBLICITY COORDINATOR 4 MONTH POSITION	\$9,600
T. V. COMMERCIAL PRODUCTION COSTS	6,800
TAPES FOR RADIO SPOTS	300
TELEPHONE (LONG DISTANCE)	250
TRAVEL	1,500
PER DIEM	1,300
P. R. EXPENSES	1,000
CONTINGENCY	2,500
 PUBLICITY TOTAL	 \$23,250

PROBABILITY C COSTS BY REGION:

<u>ITEM</u>	<u>NORTH</u>	<u>WEST</u>	<u>SOUTHCENTRAL</u>	<u>SOUTHEAST</u>	<u>TOTAL</u>
CREW LEADERS	\$23,076	\$16,923	\$59,998	\$26,153	\$126,150
ENUMERATORS	31,903	22,349	85,644	29,004	168,900
OFFICE CLERKS	6,469	4,553	17,447	5,908	34,400
ADMIN. CLERKS	2,000	-	2,000	700	4,700
TRAINING	2,343	1,647	6,276	2,169	12,400
OVERTIME	6,345	4,383	16,509	6,177	32,950
F.J.C.A.	4,083	2,820	10,623	3,975	21,500
WORK. COMP. & OTHER	1,047	723	2,724	1,019	5,500
TRAVEL	30,730	30,730	13,170	13,170	87,800
COMMUNICATIONS	900	900	900	900	3,600
CONTINGENCY	10,162	7,120	27,280	9,238	54,750



2/21/76

Census - March 1

but B^ov also as gov DPOP will 3/15
LUL Rpt by 9/11

- DPOP as gov v Co Rls 11 (gl adyl nfy; 9 sas u ch Rls:
- ① gl ov has nfy
 - ② id rzd1 (1 yr 2 yrs 5 yrs etc.)
 - ③ L - ppl u prv) lvl v. sa

$$\begin{array}{r} 34 \overline{) 409} \\ \underline{112} \\ 297 \\ \underline{297} \\ 0 \end{array}$$

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w re \$ l b sav b lcl ppl n d slo
(furla b # jone o hys etc o but
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- 1st pr) of nu nfy
- ① race (nu clge - native 14)
 - ② rzd1
 - ③ id prv) lvl (dye cz art v \$ lyl v fl sin)
- Estimo o Aleut o Indian

25TD per item tabulation ~~cross~~

750.0 units z o Qjar la d, n rge
z' loulay & prv) lvl rge
z' loulay

$$34 \overline{) 409}$$

$$34 \overline{) 451,500}$$

\$25.0 loan from DPOP
to lock the census in.

9am

residence 3 spaces
race 6-c, n, I, e, a o

8

- ① ha u-- y
- ② ut c c, sin lips v gjs
rzd
rax
inc

③ y e - by G-form.

RHamans.
Pop n-11

15nd - 20nd fu-- R into . ja \

4HT → 6HT ppe n . ja \

"confidence"

based on 390.0 pop
MISS - 09, H1020
LEAA
Hwys

70,000 Fbx

Need for census

Dept of Law Prim. Impact Study w/ FBI

Plan + Zon Northern Lites Board

CRA Rev Sharing (State)

Kenai Planner Van Ness for budget projections

Cosgrove HSS Aging Longevity Bonus

DP people employed over age 65.

Comm + Ec Dev aggregate income needed
Revenue " " "

Spanish data (Virginia they IRS)

Municipal League supports due to Rm 1)

1/2 taken o/a r n R5 6. feds

9/1d to Alaska.

$1/3 \rightarrow$ State GF

$2/3 \rightarrow$ municipalities & villages



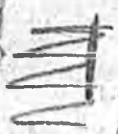
Mercer - revenue to school districts.

Title I - 9/1d (- school bus - 2.5M mil + rlt
edcyrn dndng - 1.5M B00 + 0) sch d Sec

Prattland
20-c'01) Tx rft

Watsony - no
1/25/01
lablog April

1100/2 - 1200
1600 mi
du to sch bus
Missouri
25/25
90/10



$$x = y = z z z z z$$

~~①~~

~~As per the ...~~

Av Gross

11/19 no L Gov had to wa all o/s of rapy - v L
no L Joe McKinnon → 739 cd n rapy
↓
" policy of rapy -
a pol sign d. b from Fr su of rapy -

income

Residency - 1 yrs 2 yrs 5 yrs