

"An Act making a supplemental appropriation to the Department of Military Affairs for National Guard hangars in Bethel and Nome; effective date."

# COMMITTEE REPORT

3/16/76

HOUSE

Mr. Speaker:

Date April 20 1976

The Committee on FINANCE has had CS HB 590 (STATE AFFAIRS)

under consideration. A Majority of the members of the Committee

- recommends it DO PASS
- recommends it DO NOT PASS
- recommends it DO PASS WITH ATTACHED AMENDMENT(S)
- recommends it BE REPLACED WITH CS FOR \_\_\_\_\_ AND THAT  
CS FOR \_\_\_\_\_ DO PASS
- "and" recommends it BE REFERRED TO THE \_\_\_\_\_  
COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>[Signature]</u>	_____	_____
<u>[Signature]</u>	_____	_____
<u>[Signature]</u>	_____	_____
<u>[Signature]</u>	_____	_____

Members NOT concurring in the Majority report:

<u>[Signature]</u>	recommends: <u>no rec</u>
_____	recommends:
_____	recommends:
_____	recommends:
_____	recommends:

[Signature] Chairman

Original sponsor: Rules Committee by  
request of the Governor

Offered: 3/16/76  
Referred: Finance

1 IN THE HOUSE BY THE STATE AFFAIRS COMMITTEE

2 CS FOR HOUSE BILL NO. 590

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a supplemental appropriation to the  
7 Department of Military Affairs for National Guard  
8 facilities in Bethel and Nome; and providing for an  
9 effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. The sum of \$2,840,000 is appropriated to the Department of  
12 Military Affairs for the purpose of constructing or modifying National Guard  
13 hangars in Bethel and Nome. The appropriation is funded as follows:

14	General Fund	\$ 487,200
15	Federal receipts	2,352,800

16 \* Sec. 2. The sum of \$134,000 is appropriated from the general fund to  
17 the Department of Military Affairs for the purpose of connecting the National  
18 Guard Armory in Nome to the city water and sewer system.

19 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
20 070(c).

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Introduced: 1/16/76  
Referred: State Affairs  
and Finance

1 IN THE HOUSE

BY THE RULES COMMITTEE BY  
REQUEST OF THE GOVERNOR

2 HOUSE BILL NO. 590

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a supplemental appropriation to the  
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17 10.070(c).

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# 25 Capital Budget Proposed Project

AB590

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

TITLE <b>Aviation Flight Activity</b>		OPERATING BUDGET BRU <b>Training Support Facilities - Army</b>	
PRIORITY	STARTING DATE <b>June 1976</b>	COMPLETION DATE <b>November 1976</b>	TOTAL PROJECT COST <b>\$1,420,000</b>
LOCATION <b>Nome</b>	AREA SERVED <b>Northern</b>	ELECTION DISTRICT	
SOURCE OF COST ESTIMATE <b>Construction &amp; Facilities Manager</b>		DATE OF ESTIMATE <b>1 Sep 75</b>	
DESCRIPTION Construct 12,394 square feet of aircraft hangar, shops, administrative, and ground support facilities including fuel dispensing systems, ramps, and taxiways. All portions of the complex are to be insulated and heated.			

PROJECT TYPE		
BUILDING CONSTRUCTION	<input checked="" type="checkbox"/>	EQUIPMENT
OTHER IMPROVEMENT		LAND

PROJECT PURPOSE	
Major Maintenance (Rehab)	<input type="checkbox"/>
Improvement of Services	<input checked="" type="checkbox"/>
Accommodation of Increased Demand	<input type="checkbox"/>
New Program or Service Accommodation	<input type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	1420.0	1420.0			
PLANNING AND ENGINEERING	96.0	96.0			
LAND					
CONSTRUCTION	1300.0	1300.0			
EQUIPMENT					
ADMINISTRATION AND OTHER	24.0	24.0			

APPROPRIATION REQUEST	
Federal Receipts	1176.4
Required General Fund Matching	
Other General Fund	243.6
G. O. Bonds	
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>1420.0</b>

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES	12.7	-0-	12.7	12.7
	GENERAL FUND	4.2	-0-	4.2	4.2
<b>TOTAL ANNUAL OPERATIONAL COST</b>					
POSITIONS	FULL-TIME EQUIVALENTS	-0-	-0-	-0-	-0-

AGENCY Military Affairs PROGRAM Military Preparedness PROJECT & PRIORITY NO Nome AAFA

# Capital Budget Project Justification

STATE GOAL:

Personal and Economic Security for Every Alaskan

PLANNING OBJECTIVE:

Provide Needed Aviation Assets for Scout Battalions

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first two columns of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)

III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)

II. ANALYSIS IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)

IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

I. DOCUMENTATION OF NEED: This facility is required to accommodate expansion of the Eskimo Scout aviation capability. Twin Otter aircraft are being procured for each Scout Battalion by the federal government. The existing facilities in both Nome and Bethel will not permit maintenance or storage of that aircraft. Both existing facilities also seriously lack many requirements of a sound aviation program, and have been a total facility maintenance headache. Not providing this facility will prohibit the use of the Twin Otter in its intended area of operation, thus defeating the purpose of its procurement.

II. ANALYSIS IMPACT ON OPERATIONAL EXPENSE: The proposed facility will be approximately three times as large as the existing facility. Heating fuel and electrical use are expected to increase over the current experience factor accordingly. No state positions will be required in support of this facility.

III. DOCUMENTATION OF ESTIMATED CAPITAL COSTS: The design of the facility is based on current National Guard Bureau criteria for Army Aviation Flight Activities, considering the mission, climate, and number/type of aircraft to be accommodated. Initial construction cost estimates were prepared by the Division of Buildings, based on their formulas, and are considered to be reasonably accurate. Although this facility is, in essence, being built by the federal government, state funds are required to support planning, engineering, administration, and site adaptation.

IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED: Modification of the existing facility is the only plausible alternative to new construction. That alternative was defeated by both the National Guard Bureau and the State Division of Aviation, due to the expansive costs involved and the detrimental loss of the already limited ramp space available at the existing site.

AGENCY Military Affairs

PROGRAM Military Preparedness

PROJECT & PRIORITY NO. Nome AAFA

CAPITAL BUDGET

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

TITLE <b>Aviation Flight Activity</b>		OPERATING BUDGET BRU <b>Training Support Facilities - Army</b>	
PRIORITY	STARTING DATE <b>June 1976</b>	COMPLETION DATE <b>November 1976</b>	TOTAL PROJECT COST <b>\$1,420,000</b>
LOCATION <b>Bethel</b>	AREA SERVED <b>Southwestern</b>	ELECTION DISTRICT	
SOURCE OF COST ESTIMATE <b>Construction &amp; Facilities Manager</b>		DATE OF ESTIMATE <b>1 Sep 75</b>	
DESCRIPTION  Construct 12,394 square feet of aircraft hangar, shops, administrative, and ground support facilities including fuel dispensing systems, ramps, and taxiways. All portions of the complex are to be insulated and heated.			

PROJECT TYPE		
BUILDING CONSTRUCTION	<b>X</b>	EQUIPMENT
OTHER IMPROVEMENT		LAND

PROJECT PURPOSE	
Major Maintenance (Rehab)	<input type="checkbox"/>
Improvement of Services	<input checked="" type="checkbox"/>
Accommodation of Increased Demand	<input type="checkbox"/>
New Program or Service Accommodation	<input type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	1420.0	1420.0			
PLANNING AND ENGINEERING	96.0	96.0			
LAND					
CONSTRUCTION	1300.0	1300.0			
EQUIPMENT					
ADMINISTRATION AND OTHER	24.0	24.0			

APPROPRIATION REQUEST	
Federal Receipts	1176.4
Required General Fund Matching	
Other General Fund	243.6
G. O. Bonds	
ASHA Bonds	
Inter-Agency Transfers	
Other	
<b>TOTAL</b>	<b>1420.0</b>

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES	16.4	-0-	16.4	16.4
	GENERAL FUND	5.6	-0-	5.6	5.6
TOTAL ANNUAL OPERATIONAL COST					
POSITIONS	FULL-TIME EQUIVALENTS	-0-	-0-	-0-	-0-

AGENCY Military Affairs PROGRAM Military Preparedness PROJECT & PRIORITY NO Bethel AAFA

## STATE GOAL:

Personal and Economic Security for Every Alaskan

## PLANNING OBJECTIVE:

Provide Needed Aviation Assets for Scout Battalions

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first two columns of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

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- II. ANALYSIS IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)                      IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

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AGENCY Military AffairsPROGRAM Military PreparednessPROJECT & PRIORITY NO. Bethel AAFA

CAPITAL BUDGET

THE LEGISLATURE OF THE STATE OF ALASKA  
FISCAL NOTE

Second Session - Ninth Legislature

I. REQUEST

Bill No. HB590 \*  
 Title: Supplemental Appropriation - Nat'l Guard Hangars Bethel & Nome  
 Requested by: Rules by the Governor Date: 1/16/76  
 Return Date Requested: \_\_\_\_\_  
 Agency: Military Affairs Program: Military Preparedness

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Military Preparedness

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 76	FY 77	FY 78	FY 79	FY 80	FY 81
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL			24.0	26.4	29.0	31.9
400 COMMODITIES			16.0	17.6	19.3	21.2
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL			40.0	44.0	48.3	53.1

B. FUNDING: (Thousands of dollars)

FUND	FY 76	FY 77	FY 78	FY 79	FY 80	FY 81
GENERAL FUND	487.2		10.0	11.0	12.1	13.3
FEDERAL FUNDS	2,352.8		30.0	33.0	36.2	39.8
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	FY 76	FY 77	FY 78	FY 79	FY 80	FY 81
MAN MONTHS (P./T.)	/	/	/0	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This request will provide hangars for twin-engine otter aircraft at Bethel and Nome. This project was originally planned for the FY 77 Capital Budget, but the Federal Government will be providing the new twin-engine otter aircraft early in the calendar year 1976, much sooner than formerly anticipated.

State funds are needed for planning, engineering, administration, and site adaptation.

Existing hangars house single-engine otter aircraft, and will not permit maintenance or storage of the larger aircraft, according to the Department. The new hangars will be about three times larger than the existing hangars, but meet National Guard standards. Operational costs for FY 77 are included in the Military Preparedness BRU request. Cost estimates are based on a 10% increase per year as of 1979.

IV. ATTACHMENTS

Forms 25 & 26 - Capital Budget Proposed Project

V. DATE: 1/27/76 PREPARED BY: Lois L. Richardson

Lois L. Richardson

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

\* Revised from 1/21/76.

# STATE OF ALASKA

## DEPARTMENT OF ADMINISTRATION

OFFICE OF THE COMMISSIONER

POUCH C - JUNEAU 99811

JAY S. HAMMOND, GOVERNOR

HB 590

February 23, 1976

Honorable Hugh Malone  
Chairman  
House Finance Committee  
Alaska State Legislature  
State Capitol - Pouch V  
Juneau, Alaska 99811

Dear Representative Malone:

We are requesting that you amend House Bill 590, a supplemental appropriation for the Department of Military Affairs, Alaska National Guard to provide construction funds for hangars at Bethel and Nome, to include \$134,000 in general funds to allow funding for a sewer hookup for the Nome Armory. Construction of the sewer hookup would be much less expensive this season since a contractor will already be on location in Nome doing other sewer construction.

The existing drain field for the armory has frozen and is often out of order in winter months. Completion of this sewer hookup would save \$15,000 per year the amount that will be spent this fiscal year for sewer pumping. In nine years, discounting inflation, the project will in effect pay for itself.

Your attention to this problem and recommended solution is appreciated. Attached for further detail are capital budget project justification forms. Representatives of the Department of Military Affairs are available for testimony regarding the details of this request.

Sincerely,



Andrew S. Warwick  
Chairman  
Budget Review Committee

ASW/MC/mjc  
Attachments

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

TITLE Sewer & Water Connect		OPERATING BUDGET BRU State Armories	
PRIORITY 76-1	STARTING DATE 6-1-76	COMPLETION DATE 9-1-76	TOTAL PROJECT COST 134.0
LOCATION Nome	AREA SERVED Northern	ELECTION DISTRICT	
SOURCE OF COST ESTIMATE Division of Buildings		DATE OF ESTIMATE 2-5-76	
DESCRIPTION Provide mains, lateral, and lift station required to connect the Nome Armory to the city water and sewer system.			

PROJECT TYPE		
BUILDING CONSTRUCTION	EQUIPMENT	
OTHER IMPROVEMENT	X LAND	

PROJECT PURPOSE	
Major Maintenance (Rehab)	<input checked="" type="checkbox"/>
Improvement of Services	<input type="checkbox"/>
Accommodation of Increased Demand	<input type="checkbox"/>
New Program or Service Accommodation	<input type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	134.0	134.0			
PLANNING AND ENGINEERING	4.0	4.0			
LAND					
CONSTRUCTION	115.0	115.0			
EQUIPMENT					
ADMINISTRATION AND OTHER	15.0	15.0			

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	134.0
G. O. Bonds	
ASHA Bonds	
Inter-Agency Transfers	
Other	
TOTAL	134.0

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND				
TOTAL ANNUAL OPERATIONAL COST		(12.0)	(12.0)	(12.0)	(12.0)
POSITIONS	FULL-TIME EQUIVALENTS	-0-	-0-	-0-	-0-

AGENCY Military Affairs PROGRAM Public Protection PROJECT & PRIORITY NO Nome Sewer 76-1

**25** CAPITAL BUDGET PROPOSED PROJECT

# 26 Capital Budget Project Justification

STATE GOAL:

Personal and Economic Security for all Alaskans

PLANNING OBJECTIVE:

Increase Armory Serviceability, Decrease Operations Cost

Justify the project using the four headings below in the order they appear. Expand upon each section as required. Repeat heading when commencing response. Submit justification for each project listed in first two columns of Form 27. Attach feasibility studies, reports, or other documentation available. Use Form 23 as continuation sheet.

- I. DOCUMENTATION OF NEED (Cite quantitative and measurable need.)                      III. DOCUMENTATION OF ESTIMATED CAPITAL COST (Discuss degree of reliability.)
- II. ANALYSIS IMPACT ON OPERATIONAL EXPENSE (Estimate and justify.)                      IV. IDENTIFICATION OF ALTERNATIVES CONSIDERED (State why rejected.)

I. Documentation of Need: The Nome Armory currently uses a septic/drain field for waste disposal, and purchases water which is stored in tanks totaling 4000 gallons in capacity. The septic/drain field are inoperative during the winter months, requiring that the entire system be pumped clean monthly at a tremendous cost. Also, the drain field is now on private property beneath a private structure, and is inaccessible for maintenance. The property owner may choose to begin charging us for use of the field, or could attempt to terminate our use entirely.

The city of Nome hauls water to the Armory for our use, but has recently terminated that service on weekends, and has raised their rates claiming the service was losing money. Nome has forewarned us that they may discontinue the service altogether, turning the operation over to private enterprise.

Under the above conditions the use of the Armory has become costly and unreliable. The local commander has been forced to restrict use of the Armory in order to lessen pumping frequency and lower costs. This restriction has lowered the training ability and readiness of the 1st Scout Battalion, and has decreased the local public image of the guard in Nome.

The Armory in Nome is consistently used for the following functions:

1. Work Headquarters for 22 NG Technicians
2. All Training classes for more than 400 Scouts of the 1st Battalion
3. Disaster Operations & Communications
4. Civic Functions
5. Youth Organized Athletics

II. Analysis Impact on Operational Expense: This project will amortize in nine years or less based on the projected costs of pumping the system and hauling water versus construction costs and future water/sewer monthly rates projected by the city. This year we will pay 15.0 for sewer pumping. Our water costs will be about 1.7 for the year. Under the proposed system our water costs will remain about the same with an additional 3% for sewer use, or 1.8 total per year. The real savings will result from the ceased requirement to pump the system. Discounting inflation, in nine years that pumping would cost 135.0.

AGENCY Military Affairs

PROGRAM Public Protection

PROJECT & PRIORITY NO. Nome Sewer 76-1

26 CAPITAL BUDGET  
PROJECT JUSTIFICATION



## Explanation

II. Analysis Impact on Operations Expense (Con't):

This project can only be considered cost effective if it is accomplished during the next construction season, as a suitable contractor will be in Nome performing similar sewer and water contracts. The contractor's presence will save the State more than half the cost of this project. Note that a year ago Division of Buildings estimated this project at 280.0 based on no contractor being present. Under similar circumstances the cost of the project would be 308.0 this summer and 346.0 the following summer making amortization impossible when considering the life expectancy of the building.

III. Documentation of Estimated Capital Costs: The estimate is considered very accurate, as it agrees with an independent cost forecast compiled by the city of Nome.

IV. Identification of Alternatives Considered: There are no plausible alternatives to the scope of the project or the source of funding. This is a one time chance to accomplish the project at approximately 1/3 of its actual cost.

BRU Military Affairs BRU CODE Public Protection REVISED Nome Sewer 76-1

26-A

EXPLANATION

# 25 Capital Budget Proposed Project

Form 26 MUST BE COMPLETED AND ATTACHED WITH EACH PROPOSED PROJECT REQUEST

TITLE Sewer & Water Connect		OPERATING BUDGET BRU State Armories	
PRIORITY 76-1	STARTING DATE 6-1-76	COMPLETION DATE 9-1-76	TOTAL PROJECT COST 134.0
LOCATION Nome	AREA SERVED Northern	ELECTION DISTRICT	
SOURCE OF COST ESTIMATE Division of Buildings		DATE OF ESTIMATE 2-5-76	
DESCRIPTION Provide mains, lateral, and lift station required to connect the Nome Armory to the city water and sewer system.			

PROJECT TYPE		
BUILDING CONSTRUCTION	<input type="checkbox"/>	EQUIPMENT
OTHER IMPROVEMENT	<input checked="" type="checkbox"/>	LAND

PROJECT PURPOSE	
Major Maintenance (Rehab)	<input checked="" type="checkbox"/>
Improvement of Services	<input type="checkbox"/>
Accommodation of Increased Demand	<input type="checkbox"/>
New Program or Service Accommodation	<input type="checkbox"/>
Supplement Previously Authorized Funds	<input type="checkbox"/>
Preliminary Feasibility or Cost Studies	<input type="checkbox"/>
Other	<input type="checkbox"/>

PROJECT EXPENDITURES	TOTAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2	REMAINING COST
TOTAL ANNUAL EXPENDITURE (Capital Cost)	134.0	134.0			
PLANNING AND ENGINEERING	4.0	4.0			
LAND					
CONSTRUCTION	115.0	115.0			
EQUIPMENT					
ADMINISTRATION AND OTHER	15.0	15.0			

OPERATIONAL COST AND NO. PERSONNEL INCREASE (DECREASE)		ULTIMATE ANNUAL	BUDGET YEAR	BUDGET YEAR PLUS 1	BUDGET YEAR PLUS 2
FUNDING SOURCE	OTHER SOURCES				
	GENERAL FUND				
TOTAL ANNUAL OPERATIONAL COST		(12.0)	(12.0)	(12.0)	(12.0)
POSITIONS	FULL-TIME EQUIVALENTS	-0-	-0-	-0-	-0-

APPROPRIATION REQUEST	
Federal Receipts	
Required General Fund Matching	
Other General Fund	134.0
G. O. Bonds	
ASHA Bonds	
Inter-Agency Transfers	
Other	
TOTAL	134.0

AGENCY Military Affairs PROGRAM Public Protection PROJECT & PRIORITY NO Nome Sewer 76-1

**25** CAPITAL BUDGET PROPOSED PROJECT