

"An Act relating to community mental health services; and providing for an effective date."

COMMITTEE REPORT

3/31/75

HOUSE

Mr. Speaker:

Date _____

The Committee on FINANCE has had HB 311

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

Members NOT concurring in the Majority report:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

Chairman

"An Act relating to community mental health services; and providing for an effective date."

COMMITTEE REPORT

3/19/75

HOUSE

FINANCE

Mr. Speaker:

Date 3/27/75

The Committee on HESS has had HB 311

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

Susan Sullivan Kathryn Cottrick
Lawrence J. Blum Ludie Blum
Steen Hadsmyer Helen O. Beirne
Alvin Astorback

Members NOT concurring in the Majority report:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

Susan Sullivan Chairman

991
John

Introduced: 3/19/75
Referred: Health, Education &
Social Services and Finance

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

1 IN THE HOUSE

2 HOUSE BILL NO. 311

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to community mental health services;
7 and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 47.30 is amended by adding new sections to read:

10 ARTICLE 5. COMMUNITY MENTAL HEALTH SERVICES.

11 Sec. 47.30.520. LEGISLATIVE PURPOSE. It is the purpose of the
12 legislature in enacting the Community Mental Health Services Act to
13 assist local communities in planning, organizing and financing community
14 mental health services through locally developed, administered and
15 controlled community mental health programs. It is further intended to
16 better utilize existing resources at both state and local levels in
17 order to:

18 (1) develop and implement plans for initiating maximum
19 mental health services based on demonstrated need for services in each
20 geographical planning area, as well as regionalized comprehensive
21 mental health services;

22 (2) improve the effectiveness of existing mental health
23 services;

24 (3) integrate state-operated and community mental health
25 programs into a unified mental health system;

26 (4) provide a means for participation by local communities in
27 the determination of the need for and the allocation of mental health
28 resources;

29 (5) establish a uniform ratio of local and state government

1 responsibility for financing mental health services;

2 (6) provide a means of allocating state mental health funds
3 according to community needs;

4 (7) encourage the full use of all existing public or private
5 agencies, facilities, personnel, and funds to accomplish these objec-
6 tives; and

7 (8) prevent unnecessary duplication and fragmentation of
8 services and expenditures.

9 Sec. 47.30.530. DUTIES OF DEPARTMENT. The department shall admin-
10 ister the provisions of secs. 520 - 620 of this chapter and shall

11 (1) define and develop standards for various levels and
12 qualities of mental health care;

13 (2) provide fiscal and professional technical assistance in
14 planning, organizing, developing, implementing, and administering local
15 mental health services;

16 (3) develop budgets, receive and disburse state appropria-
17 tions and funds in accordance with the provisions of secs. 520 - 620 of
18 this chapter;

19 (4) establish standards of education and experience for
20 professional, technical and administrative personnel employed in com-
21 munity mental health services;

22 (5) assist the community in establishing the organization and
23 operation of community mental health services;

24 (6) develop a standardized system for measuring and reporting
25 to the department the types, quantities and quality of services; and a
26 cost accounting system which will demonstrate the cost of various levels
27 and qualities of care;

28 (7) provide each local community planning and services
29 delivery entity with statistics, reports, and other data relevant to

1 development of indices indicating the need for mental health services,
2 or relevant to evaluating the effectiveness of existing services;

3 (8) review each local community plan and require each plan to
4 include

5 (A) an affirmative showing that the most effective and
6 economic use will be made of all available public and private
7 resources in the community including careful consideration of the
8 most effective and economic alternative forms and patterns of
9 services;

10 (B) a five-year projection of needs, services and re-
11 sources; and

12 (C) adequate provisions for review and evaluation of
13 services provided in the local community;

14 (9) adopt regulations and establish priorities, after con-
15 sultation with local communities affected and in conjunction with a
16 state mental health advisory council, which are necessary to carry out
17 the purposes of secs. 520 - 620 of this chapter.

18 Sec. 47.30.540. ELIGIBLE LOCAL COMMUNITY ENTITIES. (a) A city or
19 borough government or other political subdivision of the state, a non-
20 profit corporation, or a combination of these, is eligible to receive
21 funds and administer local programs under secs. 520 - 620 of this
22 chapter. In order to insure equitable access to funds and programs
23 through the state, the department shall determine appropriate geogra-
24 phical areas to be served by local programs in consultation with repre-
25 sentatives of the geographical areas in question.

26 (b) The entity designated by the department in the local area as
27 the organizational unit to receive funds under secs. 520 - 620 of this
28 chapter and to administer the program shall insure a broad base of
29 community support as evidenced by a governing board reasonably

1 representative of the professional, civic, and citizen groups in the
2 community. No more than two members, or 40 per cent of the membership,
3 whichever is greater, may be providers of services under the program.
4 In order to receive funds under secs. 520 - 620 of this chapter, a local
5 community entity shall agree to

6 (1) give priority to mental health programs and services that
7 have a maximum impact on other tax funded programs;

8 (2) furnish services through a qualified staff meeting reason-
9 able standards of experience and training;

10 (3) conform to a state cost accounting system showing the
11 true cost of services rendered, collect fees for services according to a
12 schedule based on an analysis of reasonable ability to pay, and provide
13 that no person shall be refused services because of inability to pay for
14 those services;

15 (4) maintain adequate clinical and administrative records and
16 to furnish periodic reports to the department;

17 (5) furnish the department an annual report of the preceding
18 fiscal year, including an evaluation of the effectiveness of the previous
19 year's programs and their costs; and

20 (6) furnish the department each year a satisfactory annual
21 update of a long-range planning and budget statement that describes
22 program goals for the coming year, the steps and resources necessary to
23 implement the goals, the projected means by which these resources will
24 be secured and the procedures necessary to evaluate the program.

25 (c) Members of local governing boards may be reimbursed for neces-
26 sary travel expenses incurred in the organization and operation of local
27 programs as may be determined by the department.

28 Sec. 47.30.550. COST-SHARING FORMULA; LIMITATIONS. If the depart-
29 ment finds that it is necessary for the purposes of secs. 520 - 620 of

1 this chapter, the department may enter into a contract with an eligible
2 community entity under which the department purchases community mental
3 health services from the entity in accordance with the community entity's
4 approved plan and secs. 520 - 620 of this chapter. The department shall
5 purchase the services by participating in 75 per cent of the eligible
6 costs of the services to be furnished under the plan subject to the
7 availability of state funds to the department for implementing secs.
8 520 - 620 of this chapter. In districts designated by the department as
9 "poverty areas", the department shall purchase the services by partici-
10 pating in 90 per cent of the eligible costs.

11 Sec. 47.30.560. FUNDS FOR LOCAL PROGRAMS. The contracts for
12 services provided for in secs. 520 - 620 of this chapter shall be re-
13 viewed, revised if necessary, and approved at the expiration of each
14 contract year. A contract shall be approved if the department finds
15 that the community entity has complied with its plan, secs. 520 - 620 of
16 this chapter, and any applicable regulations adopted by the department.
17 Expenditures for the purchase of services shall be made in accordance
18 with the approved contract, budgets and program projections.

19 Sec. 47.30.570. ELIGIBLE COSTS; MAINTENANCE OF LOCAL EFFORT. The
20 department shall adopt regulations specifying the types of services and
21 program costs eligible for state participation. These regulations shall
22 include

23 (1) a provision excluding capital expenditures as eligible
24 costs; and

25 (2) a requirement that the community entity contractor or
26 applicant agrees as a condition of contract approval that it will not
27 supplant existing local fund support of community mental health services
28 with funds received under secs. 520 - 620 of this chapter and that it
29 will continue local funding support of community mental health services,

1 in any year in which it contracts with the department, at a level that
2 is at least equal to the local funding support in the previous year.

3 Sec. 47.30.580. COMPREHENSIVE SERVICES. Plans and regulations
4 adopted under secs. 520 - 620 of this chapter shall allow local programs
5 sufficient administrative and program flexibility so that local community
6 mental health programs may be joined with other programs such as mental
7 retardation programs, drug abuse programs, alcoholism programs and
8 comprehensive mental health services programs.

9 Sec. 47.30.590. PATIENT RIGHTS AND THE CONFIDENTIAL NATURE OF
10 RECORDS AND INFORMATION. The department shall adopt regulations to
11 assure patient rights and to safeguard the confidential nature of records
12 and information about the recipients of services provided under secs.
13 520 - 620 of this chapter. The regulations shall require that local
14 community entities develop and include in any plan submitted for approval
15 adequate provisions for safeguarding confidential information. The
16 department's regulations shall provide for disclosure of confidential
17 information to mental health professionals providing services to a
18 recipient and to other appropriate service agencies when it is in the
19 defined best interests of the patient.

20 Sec. 47.30.600. APPLICABILITY TO EXISTING PROGRAMS. No local
21 community entity existing on January 1, 1974 that received state funds
22 for a community mental health services program in the fiscal year ending
23 June 30, 1974 may receive less state support through the purchase of
24 services under secs. 520 - 620 of this chapter in the fiscal year ending
25 June 30, 1975 than it received in the preceding fiscal year. In order
26 to assure the continuity of state support of existing programs the
27 department may waive requirements of secs. 520 - 620 of this chapter in
28 approving contracts with existing entities for the fiscal year ending
29 June 30, 1975, only.

1 Sec. 47.30.605. MENTAL HEALTH ADVISORY COUNCIL. (a) There shall
2 be a Mental Health Advisory Council appointed by the governor to advise
3 and assist the director of the division of mental health in initiating
4 and implementing community mental health services. The council consists
5 of nine appointed voting members who are interested and knowledgeable in
6 mental health. At least one but no more than two of the members shall
7 be members of the Department of Health and Social Services Advisory
8 Board. No more than three members should be providers of direct mental
9 health services.

10 (b) The council shall

11 (1) advise the division on the state mental health plans
12 before implementation of these plans;

13 (2) periodically review all mental health services in the
14 state, reports of which shall be prepared and submitted to the governor,
15 the legislature, the department and the Comprehensive Health Advisory
16 Council;

17 (3) conduct independent investigations and studies as may be
18 necessary;

19 (4) recommend rules, regulations and standards for the admin-
20 istration of community mental health services;

21 (5) encourage coordination on a regional basis, of community
22 mental health services to insure nonduplication and nonfragmentation of
23 services.
24

25 (c) The council shall meet at the call of the chairman but shall
26 meet at least once quarterly.

27 (d) Members of the council are not entitled to a salary, but are
28 entitled to per diem, reimbursement for travel, and other expenses
29 authorized by law for other boards.

 Sec. 47.30.610. DEFINITIONS. In secs. 520 - 610 of this chapter

1 "department" means the Department of Health and Social Services.

2 Sec. 47.30.620. SHORT TITLE. Sections 520 - 620 of this chapter
3 may be cited as the Community Mental Health Services Act.

4 * Sec. 2. This Act takes effect July 1, 1975.
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29

ALASKA STATE LEGISLATURE

.....NINTH LegislatureFIRST Session

HOUSEBILL..... NO. ...211..

By THE HEALTH, EDUCATION & SOCIAL SERVICES COMMITTEE

"An Act relating to community mental health services; and providing for an effective date."

Comm. mental health

Introduced in the House 3/19/ 19. 75

HISTORY IN THE HOUSE

19 75

Mar 19

Read first time and referred to Committee on Health, Education & Social Services and Finance
Reported back with recommendation that

Read second time and

Read third time and

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reconsideration
PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused
Reported correctly engrossed
Signed by Speaker
Sent to Senate

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19

Read first time and referred to Committee on

Reported back with recommendation that

Read second time and

Read third time and

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reconsideration
PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused
Reported correctly engrossed
Signed by President
Returned to House

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19

Received from Senate

Reported correctly enrolled

Sent to Governor

..... By Governor

Filed with Lt. Governor

Chapter No.

The Legislature of the State of Alaska
FISCAL NOTE

all

First Session - Ninth Legislature

I. REQUEST

Bill No. HP 311

Title: Community Mental Health Services Act

Requested by: Representative Hugh Malone Date: _____

Return Date Requested: _____

Agency: Health & Social Services Program: Division of Mental Health

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Community Operated Mental Health Center

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL	8.4	8.4	11.2	11.2	11.2	11.2
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	211.7	582.5	1239.2	2002.6	2782.0	3560.4
		(264.4)	(290.8)	(319.9)	(351.9)	(387.1)
TOTAL	220.1	590.9	1250.4	2013.8	2793.2	3571.6

B. FUNDING: (Thousands of dollars)

GENERAL FUND 90.10	220.1	590.9	1250.4	2013.8	2793.2	3571.6
FEDERAL FUNDS						
OTHER	62.2	166.9	368.7	601.5	834.3	1068.2

C. POSITIONS:

PERMANENT/TEMPORARY	3/	3/	3/	4/	4/	4/
MAN MONTHS (P./T.)	36/	36/	36/	48/	48/	48/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. ATTACHMENTS

V. DATE: 3-26-75

PREPARED BY: [Signature]

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA - FISCAL NOTE

The present matching ratio established by policy is to fund 75% of the operating budgets of Ketchikan and Kodiak. In Fiscal Year 1975, the Legislature funded Gateway Community Mental Health Center at 138.4 and Kodiak Aleutian Center at 81.7 for a total of 220.1.

The State also has regional offices in Anchorage, Juneau and Fairbanks, which operated mental health clinics. In Fiscal Year 1975 the Legislature funded Anchorage at 227.1, Juneau at 175.1, and Fairbanks at 205.3 for a total of 607.5.

In Fiscal Year 1975 a total of 827.6 General Funds were appropriated for community mental health programs in Alaska.

The largest community mental health center is in Ketchikan with an operating budget of 281.2 in Fiscal Year 1976. This center has the only community mental health program in Alaska which we feel has an adequate staff to serve the need of its catchment area (population approximately 20,000). This center has a staff of 5 professionals, 1 aide, 1 administrative assistant, and 2 clerical staff. Contrast this with the state-operated clinic in Anchorage of 5 professionals and 2 clerical personnel responsible for a catchment area population of approximately 158,000.

Although it is anticipated that projections of cost will be unique to each community dependent on its geographical locations, its available manpower, its present mental health and its needs, a rough estimate of the cost of a community mental health program resources for Alaska can be projected.

Assuming the Ketchikan program is adequate and by projecting the figures of 20,000 population and a budget of 281.2 to the entire State would indicate that Alaska could develop a state wide community mental health program for approximately 4,639.8. Using the matching formula in this Bill of 75%, the State's General Fund share would be 3,479.9. The State already has a 827.6 General Fund appropriation for community mental health services. Consequently, an additional 2,652.3 would be required. It has been brought to our attention that the 75% match would be inadequate in poverty areas and a 90% match would be more realistic. Below is a list of mental health planning areas and their designation as poverty or non-poverty areas. 13 of the planning areas are designated as poverty areas encompassing 44,000 persons or 13% of the total population (base 330,000).

Utilizing the 90% - 10% matching ratio in the 13 planning districts would increase the total estimated General Fund cost to 3,571.6 or an additional 92.1.

District	Poverty * Non-Poverty	District Center	July 1, 1973 Population Estimates by Dept. of Labor
1	Poverty	Barrow	2,814
2	"	Kotzebue	4,352
3	"	Bettles	461
4	"	Fort Yukon	934
5	"	Nome	5,682
6	"	Galena	1,862
7	Non-poverty	Fairbanks	52,074
8	Poverty	Tok	649
9	"	Bethel	11,784
10	"	Aniak	1,881
11	"	McGrath	585
12	Non-poverty	Anchorage	158,026
13	Poverty	Glenallen	1,204
14	"	Dillingham	4,858
15	Non-poverty	Kodiak	8,868
16	Poverty	Cold Bay	6,914
17	Non-poverty	Kenai	13,781
18	"	Seward	2,446
19	"	Valdez	3,903
20	"	Juneau	21,102
21	"	Sitka	11,095
22	"	Ketchikan	13,823

*Poverty areas are determined by 15% or more of the population falling under 125% of the O. E. O. Poverty Guidelines (Per 1970 Census Data)

Introduced: 3/19/75
Referred: Health, Education &
Social Services and Finance

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 HOUSE BILL NO. 311

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to community mental health services;
7 and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 47.30 is amended by adding new sections to read:

10 ARTICLE 5. COMMUNITY MENTAL HEALTH SERVICES.

11 Sec. 47.30.520. LEGISLATIVE PURPOSE. It is the purpose of the
12 legislature in enacting the Community Mental Health Services Act to
13 assist local communities in planning, organizing and financing community
14 mental health services through locally developed, administered and
15 controlled community mental health programs. It is further intended to
16 better utilize existing resources at both state and local levels in
17 order to:

18 (1) develop and implement plans for initiating maximum
19 mental health services based on demonstrated need for services in each
20 geographical planning area, as well as regionalized comprehensive
21 mental health services;

22 (2) improve the effectiveness of existing mental health
23 services;

24 (3) integrate state-operated and community mental health
25 programs into a unified mental health system;

26 (4) provide a means for participation by local communities in
27 the determination of the need for and the allocation of mental health
28 resources;

29 (5) establish a uniform ratio of local and state government

1 responsibility for financing mental health services;

2 (6) provide a means of allocating state mental health funds
3 according to community needs;

4 (7) encourage the full use of all existing public or private
5 agencies, facilities, personnel, and funds to accomplish these objec-
6 tives; and

7 (8) prevent unnecessary duplication and fragmentation of
8 services and expenditures.

9 Sec. 47.30.530. DUTIES OF DEPARTMENT. The department shall admin-
10 ister the provisions of secs. 520 - 620 of this chapter and shall

11 (1) define and develop standards for various levels and
12 qualities of mental health care;

13 (2) provide fiscal and professional technical assistance in
14 planning, organizing, developing, implementing, and administering local
15 mental health services;

16 (3) develop budgets, receive and disburse state appropria-
17 tions and funds in accordance with the provisions of secs. 520 - 620 of
18 this chapter;

19 (4) establish standards of education and experience for
20 professional, technical and administrative personnel employed in com-
21 munity mental health services;

22 (5) assist the community in establishing the organization and
23 operation of community mental health services;

24 (6) develop a standardized system for measuring and reporting
25 to the department the types, quantities and quality of services; and a
26 cost accounting system which will demonstrate the cost of various levels
27 and qualities of care;

28 (7) provide each local community planning and services
29 delivery entity with statistics, reports, and other data relevant to

1 development of indices indicating the need for mental health services,
2 or relevant to evaluating the effectiveness of existing services;

3 (8) review each local community plan and require each plan to
4 include

5 (A) an affirmative showing that the most effective and
6 economic use will be made of all available public and private
7 resources in the community including careful consideration of the
8 most effective and economic alternative forms and patterns of
9 services;

10 (B) a five-year projection of needs, services and re-
11 sources; and

12 (C) adequate provisions for review and evaluation of
13 services provided in the local community;

14 (9) adopt regulations and establish priorities, after con-
15 sultation with local communities affected and in conjunction with a
16 state mental health advisory council, which are necessary to carry out
17 the purposes of secs. 520 - 620 of this chapter.

18 Sec. 47.30.540. ELIGIBLE LOCAL COMMUNITY ENTITIES. (a) A city or
19 borough government or other political subdivision of the state, a non-
20 profit corporation, or a combination of these, is eligible to receive
21 funds and administer local programs under secs. 520 - 620 of this
22 chapter. In order to insure equitable access to funds and programs
23 through the state, the department shall determine appropriate geogra-
24 phical areas to be served by local programs in consultation with repre-
25 sentatives of the geographical areas in question.

26 (b) The entity designated by the department in the local area as
27 the organizational unit to receive funds under secs. 520 - 620 of this
28 chapter and to administer the program shall insure a broad base of
29 community support as evidenced by a governing board reasonably

1 representative of the professional, civic, and citizen groups in the
2 community. No more than two members, or 40 per cent of the membership,
3 whichever is greater, may be providers of services under the program.
4 In order to receive funds under secs. 520 - 620 of this chapter, a local
5 community entity shall agree to

6 (1) give priority to mental health programs and services that
7 have a maximum impact on other tax funded programs;

8 (2) furnish services through a qualified staff meeting reason-
9 able standards of experience and training;

10 (3) conform to a state cost accounting system showing the
11 true cost of services rendered, collect fees for services according to a
12 schedule based on an analysis of reasonable ability to pay, and provide
13 that no person shall be refused services because of inability to pay for
14 those services;

15 (4) maintain adequate clinical and administrative records and
16 to furnish periodic reports to the department;

17 (5) furnish the department an annual report of the preceding
18 fiscal year, including an evaluation of the effectiveness of the previous
19 year's programs and their costs; and

20 (6) furnish the department each year a satisfactory annual
21 update of a long-range planning and budget statement that describes
22 program goals for the coming year, the steps and resources necessary to
23 implement the goals, the projected means by which these resources will
24 be secured and the procedures necessary to evaluate the program.

25 (c) Members of local governing boards may be reimbursed for neces-
26 sary travel expenses incurred in the organization and operation of local
27 programs as may be determined by the department.

28 Sec. 47.30.550. COST-SHARING FORMULA; LIMITATIONS. If the depart-
29 ment finds that it is necessary for the purposes of secs. 520 - 620 of

1 this chapter, the department may enter into a contract with an eligible
2 community entity under which the department purchases community mental
3 health services from the entity in accordance with the community entity's
4 approved plan and secs. 520 - 620 of this chapter. The department shall
5 purchase the services by participating in 75 per cent of the eligible
6 costs of the services to be furnished under the plan subject to the
7 availability of state funds to the department for implementing secs.
8 520 - 620 of this chapter. In districts designated by the department as
9 "poverty areas", the department shall purchase the services by partici-
10 pating in 90 per cent of the eligible costs.

11 Sec. 47.30.560. FUNDS FOR LOCAL PROGRAMS. The contracts for
12 services provided for in secs. 520 - 620 of this chapter shall be re-
13 viewed, revised if necessary, and approved at the expiration of each
14 contract year. A contract shall be approved if the department finds
15 that the community entity has complied with its plan, secs. 520 - 620 of
16 this chapter, and any applicable regulations adopted by the department.
17 Expenditures for the purchase of services shall be made in accordance
18 with the approved contract, budgets and program projections.

19 Sec. 47.30.570. ELIGIBLE COSTS; MAINTENANCE OF LOCAL EFFORT. The
20 department shall adopt regulations specifying the types of services and
21 program costs eligible for state participation. These regulations shall
22 include

23 (1) a provision excluding capital expenditures as eligible
24 costs; and

25 (2) a requirement that the community entity contractor or
26 applicant agrees as a condition of contract approval that it will not
27 supplant existing local fund support of community mental health services
28 with funds received under secs. 520 - 620 of this chapter and that it
29 will continue local funding support of community mental health services,

1 in any year in which it contracts with the department, at a level that
2 is at least equal to the local funding support in the previous year.

3 Sec. 47.30.580. COMPREHENSIVE SERVICES. Plans and regulations
4 adopted under secs. 520 - 620 of this chapter shall allow local programs
5 sufficient administrative and program flexibility so that local community
6 mental health programs may be joined with other programs such as mental
7 retardation programs, drug abuse programs, alcoholism programs and
8 comprehensive mental health services programs.

9 Sec. 47.30.590. PATIENT RIGHTS AND THE CONFIDENTIAL NATURE OF
10 RECORDS AND INFORMATION. The department shall adopt regulations to
11 assure patient rights and to safeguard the confidential nature of records
12 and information about the recipients of services provided under secs.
13 520 - 620 of this chapter. The regulations shall require that local
14 community entities develop and include in any plan submitted for approval
15 adequate provisions for safeguarding confidential information. The
16 department's regulations shall provide for disclosure of confidential
17 information to mental health professionals providing services to a
18 recipient and to other appropriate service agencies when it is in the
19 defined best interests of the patient.

20 Sec. 47.30.600. APPLICABILITY TO EXISTING PROGRAMS. No local
21 community entity existing on January 1, 1974 that received state funds
22 for a community mental health services program in the fiscal year ending
23 June 30, 1974 may receive less state support through the purchase of
24 services under secs. 520 - 620 of this chapter in the fiscal year ending
25 June 30, 1975 than it received in the preceding fiscal year. In order
26 to assure the continuity of state support of existing programs the
27 department may waive requirements of secs. 520 - 620 of this chapter in
28 approving contracts with existing entities for the fiscal year ending
29 June 30, 1975, only.

1 Sec. 47.30.605. MENTAL HEALTH ADVISORY COUNCIL. (a) There shall
2 be a Mental Health Advisory Council appointed by the governor to advise
3 and assist the director of the division of mental health in initiating
4 and implementing community mental health services. The council consists
5 of nine appointed voting members who are interested and knowledgeable in
6 mental health. At least one but no more than two of the members shall
7 be members of the Department of Health and Social Services Advisory
8 Board. No more than three members should be providers of direct mental
9 health services.

10 (b) The council shall

11 (1) advise the division on the state mental health plans
12 before implementation of these plans;

13 (2) periodically review all mental health services in the
14 state, reports of which shall be prepared and submitted to the governor,
15 the legislature, the department and the Comprehensive Health Advisory
16 Council;

17 (3) conduct independent investigations and studies as may be
18 necessary;

19 (4) recommend rules, regulations and standards for the admin-
20 istration of community mental health services;

21 (5) encourage coordination on a regional basis, of community
22 mental health services to insure nonduplication and nonfragmentation of
23 services.

24 (c) The council shall meet at the call of the chairman but shall
25 meet at least once quarterly.

26 (d) Members of the council are not entitled to a salary, but are
27 entitled to per diem, reimbursement for travel, and other expenses
28 authorized by law for other boards.

29 Sec. 47.30.610. DEFINITIONS. In secs. 520 - 610 of this chapter

1 "department" means the Department of Health and Social Services.

2 Sec. 47.30.620. SHORT TITLE. Sections 520 - 620 of this chapter
3 may be cited as the Community Mental Health Services Act.

4 * Sec. 2. This Act takes effect July 1, 1975.
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29



Alaska House of Representatives

HR 311



POUCH V
JUNEAU
99811

P. O. BOX 9
KENAI
99611

HUGH MALONE

May 2, 1975

Mr. Jack Peck, Director
Division of Aviation
Department of Public Works
Pouch 6900
Anchorage, Alaska 99502

Dear Mr. Peck:

Before taking up SB 311 (recall of \$10.6 million Alaska International Airport Revenue Bonds, Series E), the Committee requires the following information:

1. What is the latest estimate of the direct and indirect costs of the recall of these bonds (.e.g., how much more do you estimate it will cost if the construction is delayed two years? Three years?)
2. Why was the terminal not designed to the satisfaction of the carriers that were to pay for it?
3. Using a "pie" chart, show the revenue from foreign, domestic and general aviation at Anchorage International in 1959 and 1974.
4. Compare your tie-down fees at Lake Hood with those charged privately.
5. As Fairbanks International has been experiencing record traffic for some time, why are net losses of \$700,000 being projected for this year; for how many years has this airport shown net losses?
6. State your latest figures on the cost per square foot for the operation and maintenance of the Anchorage and Fairbanks terminals; compare this with the rents you now charge.
7. Is it true that you are not charging the U.S. Customs for the considerable space they occupy in the Anchorage International?
8. Why do Administration records show that your estimates for 1979 concession fees at Anchorage rose from \$1.6 million to \$6.6 million to \$10.3 million during a decline in the growth of foreign carrier traffic?

Mr. Jack Peck
May 2, 1975
Page 2

9. Why did you fail to list administrative overhead and equipment rentals in many of your revenue/cost projections?
10. Why did the Division wait long months to accept the warnings of its financial advisor that rates would have to be increased to permit the sale of these bonds?
11. The report of the consultant to Commissioner Harris reveals that security personnel at Fairbanks total 63 or 13 less than at Anchorage; how do you explain this large force when the field and traffic are much smaller at Fairbanks?
12. What action has been taken on the repeated requests of carriers for your support in gaining FAA approval of the use of private security firms?
13. The outcry of carriers in response to your announced rate increases raised questions as to what information they were originally given; however, Mr. Ed. Granger's letter to JAL explains that outcry, and I urge you to take this opportunity to submit your own copy of the letter.

We are looking for your response by Friday, May 9th. This may be brief as you will be able to expand on your response in the near future. Thank you for your cooperation in this matter.

Sincerely,

Hugh Malone
Chairman
House Finance Committee

HM:JR:rs

CC: Governor Jay Hammond
Commissioner Don Harris
Public Works

Transportation Industry Sees Phenomenal Growth

Air Freight Up 729% Comparing Jan '74 with '75

Air Taxi Operations Up Five-fold

By Diane Simmons

"We've practically tripled our business in the last year and a half," says Robyn Sherwood of Alaska Central Air.

And the statistics show that Alaska Central Air isn't the only "air taxi" service on the upswing. According to Fairbanks International Airport, there were only 573 air taxi take-offs or landings in January of 1974. In January 1975 there were 2,902. The air taxis, smaller than the aircraft designated as air carriers, usually operate on a charter or contract basis for a specific customer.

Air carrier operations were also up, from 768 in January of 1974 to 1,336 in January of 1975, according to airport figures. The result was an 87 per cent increase in air passengers and a 729 per cent increase in air freight moved in January of '75 over January of '74.

A hearty share of the freight increases can be attributed directly to the pipeline. Alaska Construction & Oil reports that Alyeska cargo in 1974 amounted to 87,843 tons, nearly 50 per cent of the total cargo tonnage carried within the state.

To meet the demand, 135 additional aircraft were registered in 1974, raising the total to 1,108.

But in spite of the increases, there seems to be little confusion or congestion at Fairbanks International Airport, at least as far as operations go.

FAA control tower chief, Tom Hartliep compares the airport's situation to that of a traffic policeman. Suppose, says Hartliep, the policeman used to wave a car through an intersection. Then maybe he wouldn't see another car for 20 minutes. Now he doesn't ever run out of cars. But he still manages to get them all through the intersection.

"But," says Hartliep, "we're still watching it."

And although much of the air traffic has no direct connection with the pipeline, most increases seem to be related to the boom activity. Significant increases in traffic began about August of 1974 with the most radical traffic increases taking place in the winter of 1974-75.

Hartliep attributes the relative lack of confusion at the

airport to a recently constructed general aviation runway which was designed to meet the specific needs of small aircraft.

And the owners of the acres of colorful small planes which wait near the new runway seem to agree that congestion has not become a problem at the airport.

"Runways and conditions have been pretty adequate for us," says Jim Dodson of Frontier Flying Service, even though Frontier has twice as many planes to get on and off the runway as it had a year ago.

"We all have to be more alert," says Dennis Burton of Fairbanks Flying Service. "But there aren't really any problems."

And Alaska International Air (AIA), which has between 35 and 40 flights a day in and out of Fairbanks International, has felt no congestion, nor experienced undue delays. "If there were a problem," says AIA public relations director Larry Anderson, "we would probably feel it first."

If the air taxis have a common problem, it might be how to keep up with the increasing demand for service. Frontier Flying Service has gone from six aircraft in the spring of 1974 to 12 in 1975. And their planes are seeing more use. "A lot of it is pipeline," says Dodson. "A lot of it is just general increase. The villagers are traveling more than they used to."

Alaska Central Air gets much of its business from Alyeska and five of their eight aircraft are reserved for pipeline purposes. Two planes are stationed in the camps for use as shuttles between camps or into town. Alaska Central Air, which offers primarily passenger service, has tripled its capacity in the last 18 months, an increase due primarily to pipeline work but also to increased schedule of flights to villages.

More business has allowed Alaska Central Air to lease a "special" VIP plane — a Piper Cheyenne, used as an executive charter.

Another air taxi, Fairbanks Flying Service, got more than half of their work from Alyeska last winter but with the haul road completed, more and more of the freight hauling has been taken over by trucks. And now the service has turned to hauling for geophysical teams and construction outfits related to mineral or oil exploration.

Such work, says Dennis Burton, can take the planes "anywhere in Alaska, especially the North Slope. Now they're starting to explore off-shore."

AIA, which carried over a million pounds a day in 1974, is looking for a "sustained demand, at least until September or November." In 1974 the freight was mostly related directly to the pipeline — AIA carried 79,000 of the 87,843 pipeline tonnage. But AIA's Larry Ander-

son foresees other things that could keep the 24-ton-capacity Hercules busy after the oil pipeline winds down, including the possible gas pipeline and continued exploration and drilling. When the Alaska demand lets up, AIA will look to their international markets but Anderson expects "two heavy years" in Alaska.

People as well as planes are involved in the increased air activity and prospective passengers accustomed to the complicated ticket machines, maze-like lots and 10-minute parking zones at other large airports, can look forward to at least one happy surprise — there's plenty of free parking for up to three hours.

And for those flying off to the pipeline with no place to leave their cars, another bonus. For a mere 50 cents the departing traveler can leave his car in a lot near the airport and leave his keys with airport security.

Inside the airport there is a lot of activity but nothing resembling a mob scene. "People," says Dean Fouts of the airport manager's office, "have been very cooperative. And the conditions, especially during the winter, were sometimes very trying."

The airport management tries to cooperate too. Ticketed passengers are allowed to sleep in their chairs until their planes arrive. "We only draw the line," says Fouts, "at people taking up residence."

The Legislature of the State of Alaska
FISCAL NOTE

all

First Session - Ninth Legislature

I. REQUEST

Bill No. HB 311

Title: Community Mental Health Services Act

Requested by: Representative Hugh Malone Date: _____

Return Date Requested: _____

Agency: Health & Social Services Program: Division of Mental Health

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Community Operated Mental Health Center

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL	8.4	8.4	11.2	11.2	11.2	11.2
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	211.7	582.5	1239.2	2002.6	2782.0	3560.4
		(264.4)	(290.8)	(319.9)	(351.9)	(387.1)
TOTAL	220.1	590.9	1250.4	2013.8	2793.2	3571.6

B. FUNDING: (Thousands of dollars)

GENERAL FUND 90.10	220.1	590.9	1250.4	2013.8	2793.2	3571.6
FEDERAL FUNDS						
OTHER	2.2	166.9	368.7	601.5	834.3	1068.2

C. POSITIONS:

PERMANENT/TEMPORARY	3/	3/	3/	4/	4/	4/
MAN MONTHS (P./T.)	36/	36/	36/	48/	48/	48/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. ATTACHMENTS

V. DATE: 3-26-75

PREPARED BY: *James L. Schuckler*

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA - FISCAL NOTE

The present matching ratio established by policy is to fund 75% of the operating budgets of Ketchikan and Kodiak. In Fiscal Year 1975, the Legislature funded Gateway Community Mental Health Center at 138.4 and Kodiak Aleutian Center at 81.7 for a total of 220.1.

The State also has regional offices in Anchorage, Juneau and Fairbanks, which operated mental health clinics. In Fiscal Year 1975 the Legislature funded Anchorage at 227.1, Juneau at 175.1, and Fairbanks at 205.3 for a total of 607.5.

In Fiscal Year 1975 a total of 827.6 General Funds were appropriated for community mental health programs in Alaska.

The largest community mental health center is in Ketchikan with an operating budget of 281.2 in Fiscal Year 1976. This center has the only community mental health program in Alaska which we feel has an adequate staff to serve the need of its catchment area (population approximately 20,000). This center has a staff of 5 professionals, 1 aide, 1 administrative assistant, and 2 clerical staff. Contrast this with the state-operated clinic in Anchorage of 5 professionals and 2 clerical personnel responsible for a catchment area population of approximately 158,000.

Although it is anticipated that projections of cost will be unique to each community dependent on its geographical locations, its available manpower, its present mental health and its needs, a rough estimate of the cost of a community mental health program resources for Alaska can be projected.

Assuming the Ketchikan program is adequate and by projecting the figures of 20,000 population and a budget of 281.2 to the entire State would indicate that Alaska could develop a statewide community mental health program for approximately 4,639.8. Using the matching formula in this Bill of 75%, the State's General Fund share would be 3,479.9. The State already has a 827.6 General Fund appropriation for community mental health services. Consequently, an additional 2,652.3 would be required. It has been brought to our attention that the 75% match would be inadequate in poverty areas and a 90% match would be more realistic. Below is a list of mental health planning areas and their designation as poverty or non-poverty areas. 13 of the planning areas are designated as poverty areas encompassing 44,000 persons or 13% of the total population (base 330,000).

Utilizing the 90% - 10% matching ratio in the 13 planning districts would increase the total estimated General Fund cost to 3,571.6 or an additional 92.1.

District	Poverty * Non-Poverty	District Center	July 1, 1973 Population Estimates by Dept. of Labor
1	Poverty	Barrow	2,814
2	"	Korzebue	4,352
3	"	Bettles	461
4	"	Fort Yukon	934
5	"	Nome	5,682
6	"	Galena	1,862
7	Non-poverty	Fairbanks	52,074
8	Poverty	Tok	649
9	"	Bethel	11,784
10	"	Aniak	1,881
11	"	McGrath	585
12	Non-poverty	Anchorage	158,026
13	Poverty	Glenallen	1,204
14	"	Dillingham	4,858
15	Non-poverty	Kodiak	8,868
16	Poverty	Cold Bay	6,914
17	Non-poverty	Kenai	13,781
18	"	Seward	2,446
19	"	Valdez	3,903
20	"	Juneau	21,102
21	"	Sitka	11,095
22	"	Ketchikan	13,823

*Poverty areas are determined by 15% or more of the population falling under 125% of the O. E. O. Poverty Guidelines (Per 1970 Census Data)