

HB 499

# COMMITTEE REPORT

HOUSE

INDICATE

Mr. Speaker:

Date Feb 11 1914

The Committee on Lawrence has had AS 409

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR \_\_\_\_\_ AND THAT

CS FOR \_\_\_\_\_ DO PASS

"and" recommends it BE REFERRED TO THE \_\_\_\_\_

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

_____	_____	_____
_____	_____	_____
_____	_____	_____
_____	_____	_____

Members NOT concurring in the Majority report:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ Chairman

# Alaska Outfitters Ltd.

**TRUSTEES & OFFICERS**

ROBERT CURTIS, President  
DENNIS BRANHAM, Vice President  
RON HAYES, Secretary Treasurer  
KARL LANE, Trustee  
FRENCHY LAMOUREUX, Trustee

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**THREE BOARD CONCEPT OF THE FISH AND GAME**

The reasons for such new Legislation is as follows:

We believe that the present board is to cumbersome as a group and consequently cannot consistently resolve all proposals, public testimony, staff information and come up with proper answers.

Further, we feel there is a waste of manpower because the board has to have staff people ready to question for days at a time while the board discusses unrelated problems. Such as the staff Biologist on bear stands by while the board discuss moose season in the Matanuska Valley. This problem will get much worse as our natural resources are developed fully.

Following figures are from the Board meeting that concluded in Anchorage in December:

**21 DAY MEETING:**

10 MAN BOARD	210 MAN DAYS
12 MEN FROM STAFF IN ATTENDANCE	252 MAN DAYS
6 MEN FROM STAFF IN ATTENDANCE (50%) of time	63 MAN DAYS
<b>TOTAL</b>	<b>525 MAN DAYS</b>
<b>ESTIMATED SPRING MEETING</b>	<b>300 MAN DAYS</b>
<b>TOTAL MAN DAYS A YEAR</b>	<b>825 MAN DAYS</b>

**ESTIMATED FIGURES FOR THREE DIFFERENT BOARDS: EACH BOARD 8 DAYS:**

19 BOARD MEMBERS	152 MAN DAYS
12 STAFF MEMBERS IN ATTENDANCE	96 MAN DAYS
6 STAFF MEMBERS IN ATTENDANCE (50%) of time	48 MAN DAYS
3 ATTORNEYS	24 MAN DAYS
<b>TOTAL</b>	<b>296 MAN DAYS A YEAR</b>

We also feel the present board much of the time are delinquent in it's information due to such a wide range of consideration and such a vast area to cover. These ten men cannot be expected to manage all of the game in an area 586,400 square miles, 1/5 the size of the South 48, and manage it properly. These industries are much to important to each and every Alaskan to allow such a shotgun approach.

Another important fact to take into consideration is the economical impact on Alaska.

ANNUAL AVERAGE:

COMMERICAL FISHING	145.6 MILLION
GUIDING & HUNTING	30.4 MILLION
SPORT FISHING	17.9 MILLION
TRAPPING & FURS	6.4 MILLION

To perpetrate the animals and the economics of each industry, we believe 3 boards with separate studies and consideration for each is the only answer.

BOARD NO. 1  
COMMERICAL FISHING BOARD

7 MEMBERS      THREE LAYMEN  
                  ONE CAMBERRY REPRESENTATIVE  
                  TWO COMMERICAL FISHERMEN  
                  ONE DIRECTOR OF COMMERICAL FISHERY DEPT.

BOARD NO. 2  
GAME AND TRAPPING BOARD

7 MEMBERS      THREE LAYMEN  
                  ONE TRAPPER OF KNOWLEDGE  
                  TWO PROFESSIONAL OUTFITTERS  
                  ONE DIRECTOR OF GAME DEPT.

BOARD NO. 3  
SPORT FISHING BOARD

5 MEMBERS      THREE SPORT FISHERMEN  
                  ONE COMERICAL SPORT FISH OPERATOR  
                  ONE DIRECTOR OF SPORT FISHING DEPT.

- (1) Governor appoints members of each board which must be ratified by the State Senate and State House of Representatives.
- (2) One meeting a year for each board held in November.
- (3) Legal counsel for each Board meeting available from the State Attorney General's Office.
- (4) Due to unusal circumstances a joint meeting can be called by any one Board to consider any problem revelant to two Boards.

December 22, 1968

This is the 3 board concept of the Dept. of Fish and Game.

The reasons for such legislation is many fold.

We believe that the present board is too cumbersome as a group and consequently cannot consistently dissolve all proposals and public testimony and staff information to come up with the best answers possible.

Further, we feel there is a waste of manpower because the board has to have staff people ready to question for days at a time while they (the board) are on other unrelated problems. This problem will get much worse as our natural resources come more into play. The present board much of the time is delinquent in its information due to such a wide range of consideration and a vast area to cover. This 10 man board would be the same as 10 men governing Fish and Game in a 5 or 6 state area in the south 48. This we think is not in good sense.

Our commercial fish is much too important not to receive every consideration of management possible. The same holds true for Big and Small Game along with trapping. Equally important is sports fish which is fast coming to State and National attention. Further, commercial fishermen do not like any sports fish orientated people sitting on a commercial fish board. The following is examples of manpower considerations.

Following figures are from meeting just concluded in Anchorage.

10 man board - 21 days	210 man days
12 men from staff in attendance	252 man days
6 men from staff in attendance	

50%	63 man days
For one meeting	525 man days
Spring meeting est. 40% of above figure.	
Total yearly man days for a poor job almost 800 man days.	

The 3 board concept of 6 men on each board with the directors of each divisions voting in case of ties also the commissioner along with the vote of the directors vote could veto any action.

Each board meets only once a year. All boards meet the same time. By splitting the present board actions could be considered much faster. It would focus attention where attention is needed. Fish and Game are already split into 3 divisions.

The amount of time each board would use yearly would be 8 days or less figuring 8 days the following would hold true.

12 staff members full time	96 man days
6 staff members half time	48 man days
18 board members	<u>144</u> man days
	288 man days

The big difference in time results mainly from a much better utilization of everyones time and no sitting around. Our renewable resources deserves the best considerations possible.

#### Commercial fish board

3 Comm. fishermen	Director of Commercial Fisherys
2 lay men	breaking tie votes
1 biologist (Fish and Game)	

#### Big and Small Game & Trapping Board

2 professional hunters	Director of Game breaking
1 trapper of knowledge	tie vote
2 lay men	
1 biologist	

#### Sport Fish Board

2 Commercial Sport fishermen	Director Sport fish
3 lay man	breaking tie votes
1 biologist	

Commissioner with the vote of Director concerned could veto any board action but would have to give reasons for veto.

THE FOLLOWING DOCUMENT(S) MAY NOT FILM  
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ORIGINAL.

PLEASE USE IN  
PAPER.

The need for a code of Ethics for the guiding industry has been apparent for many years. This set of guidelines is not designed to put anyone out of business, it is designed to keep the guiding industry in business, in a manner that will promote better relations between guides and clients, administrators and guides, between law enforcement agencies, state and federal, and guides and between the general public and guides.

It is the responsibility of every guide to see that the code is honored and reflected in every guiding operation in the State of Alaska.

#### GUIDING CODE OF ETHICS

1. I will fully cooperate with State and Federal Wildlife officials and will abide by and advise my Clients and Personnel of all applicable conservation and game laws, statutes, regulations and will not condone their violation.
2. Rates, accommodations and services will be clearly defined to prospective Clients prior to booking and acceptance of deposit. I will not misrepresent rates, services, accommodations nor otherwise mislead prospective Clients through false or fictitious advertising. I will be willing and capable of making financial restitution to a Client for any breach of contract by myself, owing to no fault of the Client.
3. I will honestly advise my Clients of game reputation to the best of my ability and base my past performances in hunting areas and his chances of encountering the species he desires in the time allotted. However, I will make no "guarantees" as to the success of a hunt or the number of pieces of game to be collected.
4. I will maintain and/or provide stock, mechanical equipment, gear, food supplies and facilities of a quality and condition to provide services equal to or better than described in my advertising, correspondence, verbal declaration or contractual agreements.
5. I will maintain a neat, orderly and sanitary camp at all times. I will provide reasonably well prepared, palatable and balanced camp meals for Clients and personnel in keeping with the conditions of the hunt.
6. I will not contract for a hunt, nor hunters, at anyone's time, when I and my hired guides can adequately facilitate rendering services for. These hired guides must be properly licensed, well trained in the art of woodsmanship, judging trophies, cooking, first aid, photography, firearms, trophy preparation and caring for Clients.

THE PRECEDING DOCUMENT(S) MAY NOT FILM  
LEGIBLY BECAUSE OF POOR QUALITY OF THE  
ORIGINAL.

7. I will, while guiding a Client take all precautions in the event an animal is wounded. It is my duty and responsibility to use everything at my disposal to bag any wounded animal while it is in danger of escaping or if in a serious emergency, human life or well being is endangered. I will never fill a Clients game tag or bag limit.

8. I will, barring unforeseen conditions, properly prepare, according to prescribed procedures all antlers, horns, hides and capes to be delivered to the taxidermist or to the Client at the conclusion of the hunt in a satisfactory and unspoiled condition. I will endeavor to salvage all meats of trophies taken by my Client, in accordance with existing State law.

9. ~~I will not claim as valid, another established guides prior rights to a hunting area, either legal or moral.~~

10. I will promote hunting and the taking of trophies by fair chase; the pursuit of a trophy in a legal and sportsmanlike manner, without herding, driving or chasing of trophies with the use of any mechanically powered equipment.

11. I will practice sound wildlife conservation and endeavor to create an awareness of conservational needs and practices during my associations with the public.

1 William A. Martin ✓  
Alaska Sport Fishing Guides Inc.  
P.O. Box 1871  
Anchorage

Clark Engel  
Ak. Prof. Hunters Assoc. (Pres.) ✓  
Inc., Ak.

Bob (Robert) Curtis ✓  
Pres. of Ak. Sport  
Anchorage, Ak.

Pete Nelson ✓

Nick Gregory ✓

Mark Jensen



# L<sup>AND</sup> S OUTFITTERS

ALASKAN BIG GAME OUTFITTING  
AND GUIDE SERVICE

P.O. Box 1616  
Fairbanks, Alaska 99707

February 21, 1974

Mr. Joe McGill  
Chairman, House Resources Committee  
Alaska House of Representatives  
Juneau, Alaska 99801

Dear Mr. McGill,

I am writing about House Bill 499, and act relating to the boards of fisheries and game, and providing for an effective date.

I am a full-time Alaskan guide and outfitter, and for over ten years have been solely dependent upon professional hunting for my livelihood. During this time I have been quite active with, and attentive to, the actions of the Board of Fish and Game. In fact, I have attended every Fish and Game board meeting concerning game and guide management since 1962, when I was just finishing up my degree in wildlife management from the University of Alaska prior to entering the outfitting business.

I feel very strongly that we need to split the functions of the existing Game and Fish board if we are ever to properly "manage" our fisheries resource and our game resource. You are undoubtedly aware of the conflicts of interests that so often arise at the Fish and Game board meetings. In such situations our resources are damaged just as badly as through blatant violations.

Today, more than ever before, Alaska needs resource leaders that will properly, and conscientiously look after our game resources. I think that such leadership has been lacking in the past, and will continue to lack in the future if we cannot establish a board whose primary function is manage of game, and another to look after our fisheries resource.

I urge you to support the House Bill 499, and thank you for this chance to express my views.

Sincerely,

A handwritten signature in cursive script that reads "Lynn M. Castle". The signature is written in dark ink and is positioned above the printed name.

Lynn M. Castle  
Wood River, Alaska

My name is William Waugaman. I have been a resident of Alaska for the past thirty-four years and a big game guide since 1947. I have guided in practically every guide district of Alaska and have hunted on guided hunts in many foreign countries.

I am in favor of House Bill 499 for many reasons of which I will mention several of the most important:

1. I have attended several of the Fish & Game board meetings throughout the years and have observed: that the board has much too much work than any non-paid board should be expected to accomplish. In other words the work load of the board should be considerably lessened.
2. The present board consists of eleven commercial fish members and one game member.
3. I don't think commercial fish people should be making the game regulations nor do I think that game people should be making Fish regulations.
4. We have had very serious game problems in the interior for the past five years and todate the board nor the Fish & Game Dept. has done anything to change the trend. The problem being: serious reductions in game population, no control of predators, great increases in hunting pressure.

I think the hunters and guides of this state should be given the opportunity to guide the destiny of their resource and I hope you legislators see fit to give them a voice instead of a whisper.

  
William I. Waugaman

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HOUSE RESOURCES COMMITTEE WORK SHEET

HB 499 1-28-74  
BILL NO. DATE PAGE 12

An act relating  
to the boards  
of fisheries and game,  
and providing for an effective  
date.  
SPONSOR W. Wilson  
Specking

FURTHER REFERRALS  
Judiciary

This Bill If Enacted Would:

When Bill Considered by RA Committee: Public Hearing 2-25-74

Action Taken by Committee: Union moved out - to pass

Gardner objected for good reasons

Amendments: Amended to Provide That:

Check item at 115

Witnesses Testifying Before Committee: (summary of testimony)

Clark Engle 38000 <sup>resident</sup> 11500 <sup>work</sup>

Bob Custer 146 - board cost 10 man 240 day work

Frank Jones was salmon can manager and work 10 days

Urban C. "Pete" Nelson - can't deal with union work; not a salmon can

Williams Martin

Marc Jensen Chairman Public Fish Board

Frank Ostrander

Keith Specking

Branch Office  
P.O. Box 847  
Telephone 456-5005  
Fairbanks, Alaska

## USIBELLI COAL MINE, INC.

270 ILLINOIS ST. • FAIRBANKS, ALASKA 99701

February 11, 1974

Representative Joseph E. McGill  
State House of Representatives  
Juneau, Alaska 99801

Dear Joe:

I am writing in support of House Bill 499 which splits the Game department from commercial fish. You will recall that I tried the same split when we served together as legislators. At that time Hickle and his boys gave it the harpoon but was never able to find out why.

The people in the interior need the two separated for we know that the game department will never amount to anything as long as the commercial fish are the dominating force.

At the present time the interior game population is at its lowest in thirty years. Brooks and his boys have made it impossible to control the predators so the game continues to get scarcer.

If things continue as they are going the game in many areas will be without seed stock within a couple years. - Just about the time Bill Egan is running for reelection.

Anything you can do on this Bill will be greatly appreciated. Hope to see you in Juneau in a couple weeks.

As ever,

*Will*  
William I. Waigaman

*Pls. I believe you need to be aware of the fact that the Game Commission will be a major force in the future.*

2/21/74

Dear Mr. Mac Gill,

I regret the brevity  
of this note, but I'm  
down with the flu.

I strongly support  
H. B. 499 which, as  
long lost, would set  
up a separate Game  
Board -- the lack of  
which Alaska has  
suffered for years. You  
know why we need this,  
there is no need to repeat the reasons.  
You have my staunch  
support.

Charles J. Kern  
Registered Guide  
Boy 50-342  
College 10 days  
7921

Charles F. Keim  
Registered Nurse  
Box 60-342  
College, Alaska  
99701



We Non-fee members  
Honor  
Alaska State Psychiatric  
Institution, Alaska



# DeSPAIN PLUMBING SERVICE

742 - 17TH STREET

FAIRBANKS, ALASKA

P. O. BOX 1255

DIAL 4418

SHEET METAL SHOP

**ANCHOR**  
STOKER

MONTAG FURNACES -- SALES -- SERVICE -- INSTALLATION

February 21, 1974

Rep. Joe McGill, Chairman  
House Resources Comm.

Juneau, Ak. 99901

Dear Mr. McGill,

I'm Glenn DeSpain. This is my 24th year in Alaska. I'm a former member of the Board of Fish and Game, Past president of the Alaska Sportsmen's Council and the Tanana Valley Sportsmen's Assn. I'm an avid sports fisherman and hunter.

I favor H.B. 499. As a former member of the Board of F and G I can testify that trying to keep up on all the commercial fish, sports fish, hunting trapping and Guide regulations is too much to expect of a citizen on a gratis basis.

The guide part has now been legislated to a guide board.

It has been my firm conviction since about 1954 when the Alaska Sportsmen's Council made an extensive study of the game department, that we should have two department; a department of Commercial Fish and a department of Sports Fish and Game. The Alaska Sportsmen's Council attempted to get this concept into the constitution.

The issue is the hang-up. Who is to manage it? I have always maintained that the method of taking should determine jurisdiction. Commercial and subsistence fishing should be the responsibility of the Commercial Board while sports fishing and game the responsibility of the Game Board.

I have seen the reluctance of commercial fishermen on the board to listen to testimony and debate on game matters and vice a versa.

We are talking about merging the fish and game in an area 1/5 the size of the lower 48 states.

Sincerely  
Glenn W. DeSpain