

H/B 39

MINUTES OF THE  
STATE BOARD OF EDUCATION

THIRTY-FIRST REGULAR SESSION

January 31 and February 1, 1974

Anchorage, Alaska

Marshall L. Lind  
Commissioner of Education

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## STATE BOARD OF EDUCATION

The meeting was called to order in the Vocational Rehabilitation Conference Room, Ninth Floor, MacKay Building, Anchorage, Alaska, by Chairman Katherine T. Hurley, on January 31, at 9:15 a.m. Board Members present were Mrs. McLean, Mrs. Cuddy, and Mr. King. Mr. Borbridge and Mrs. Horn would be joining the meeting later. Mr. Wanamaker was not present.

Staff members from the Department of Education present for all or portions of the meeting included Commissioner Lind; Dr. Cole; Deputy Commissioner for Educational Programs; Robert Isaac, Special Assistant to the Commissioner; Pat Darby, Boarding Home Program; Jeff C. Jeffers, Instructional Services Director; Richard Engen, Director of the State Library; Gerald Hiley, Director of Vocational Education; and Charlotte Richards, Secretary to the Board.

Others in attendance for all or part of the meeting included:

|                    |   |
|--------------------|---|
| Terry D. Stimson   | NEA-Alaska                                      |
| Thelma P. Langdon  | President, Alaska PTA                           |
| Robert Lintott     | Professional Teaching Practices Commission      |
| Sue Green          | Association of Alaska School Boards             |
| Mike Freeman       | Vocational and Adult Education Advisory Council |
| Bob Thwing         | Vocational and Adult Education Advisory Council |
| Louis Licari       | Vocational and Adult Education Advisory Council |
| Betsey McGuire     | Office of Child Advocacy                        |
| J. W. Ellis        | District One Education Association              |
| Frances H. Rose    | Vocational and Adult Education Advisory Council |
| Stowell Johnstone  | Anchorage School District                       |
| Les Wells          | Anchorage School District                       |
| June Nelson        | NANA Corporation-Kotzebue                       |
| Robert Arnold      | Educational Broadcast Commission                |
| Sue Linford        | Alaska PTA                                      |
| Harold Savage      | Alaska High School Activities Association       |
| Elden King         | Alaska High School Activities Association       |
| Harold C. Ostrosky | Self  |
| Roy Helms          | Alaska State Council of the Arts                |
| Jen Bucholtz       | Consultant                                      |
| Mike Harper        | RurAL Cap                                       |

The minutes of the Thirtieth Regular Session of the State Board of Education were approved.

Commissioner Lind discussed the SEED Project at Dillingham. Board members were asked to visit and review the program with the idea that this type of project be encouraged in other areas of the State. Mrs. Hurley and Mrs. Horn indicated their intention of reviewing the program.

Deputy Commissioner Thomas recently attended a meeting in Washington D. C. relative to financial support systems. As there is presently interest and concern about altering the financial support programs that Alaska is operating under, Mr. Thomas' report will be sent to Board members. As there are certain inequities in the organized and unorganized borough areas of Alaska alternative approaches to state funding should be considered. This very complex matter would have to be studied and reviewed by the Legislature. At this point the Department is simply trying to lay out a sequence of events. As data is developed it will be sent to Board Members.

The Department of Education will be producing a newsletter R.E.A.D. This short, very readable pamphlet will be sent to schools, board members, administrators, and education personnel. This newsletter is designed to keep education policy makers informed as to what is happening in education in general and particularly the activities of the Department. It will be published every month.

The Department is in the process of designing a system for conducting an evaluation of the Department. This will be to assess the Department's services to districts and will be discussed at the Superintendents Meeting February 14 and 15.

At 9:45 a.m. Mr. Cole gave a status report on the Budget, as approved by the Governor's Budget Review Committee. He indicated that there has been a cut in the financial support programs although this was due to enrollment projection changes and should not result in any decrease from the present level of support. Three new positions were eliminated in the Library budget request. It was pointed out that it will be very difficult to get material out around the State with the increased book and postage costs. There were reductions in the mini-grants for the Educational Broadcast Commission. Present proceeds for the PTPC do not allow for office space or secretarial support and only \$7,600 was received from the \$20,000 request. This will allow for a half-time secretarial position and office space.

The State Museum budget was not prepared by the Department and there was no information available at this time.

Board members expressed their desire that the budget reflect all of the the needed services to the students of the State. Education related appropriations represents 25% of the State's total budget.

Representatives of the Vocational and Adult Education Advisory Council appeared before the Board. For informational purposes Mr. Freeman brought the responsibilities of the Council to the attention of the Board and recounted some of the history of the Council, noting that they had been in existence since 1969 working as advisors to the State Board and the Department of Education. Commissioner Lind indicated that a plan of service approach for vocational education, similar to that for special education, is being developed. This approach will involve local districts working with communities and the local advisory boards to have them identify their vocational education needs and make plans to implement programs to meet those needs.

On the subject of career education it was noted that Dr. Cole is a member of a national consortium for career development projects. The consortium is developing 15 films and training materials for career education for ages 9-12. It is hoped that some of this material will be available in Alaska by June of this year. Dr. Cole also indicated that he is trying to get a broad spectrum from around the State to study what is happening in and outside of the state in the field of career education.

Mr. Jeffers gave a status report on graduation requirements indicating that there were some problem areas but a package was being developed that would satisfy most needs. There will be a meeting March 18 for interested people that wish to contribute to the drafting of these requirements. The Oregon State plan was pointed out as one that would be very similar to the Alaskan attempt. The standards would be primarily up to each district to determine and each district would be encouraged to review the needs of individual students. There are no immediate changes planned.

At Noon the Board recessed and reconvened in the Fifth Floor Conference Room at 1:30 p.m. Board members present at this time included Chairman Katherine T. Hurley, Mrs. McLean, Mrs. Cuddy, Mr. King and Mr. Borbridge.

The Board was brought up to date on the activities of the Southcentral Educational Television by Mr. Robert Arnold. It was reported that they would cover three boroughs at a cost of approximately \$770,000 for equipment. The Alaska Public Television group has been meeting monthly and are seeking funding that would release the state funds previously appropriated.

Other areas discussed included the ATS-F satellite and it was noted that the satellite is scheduled for launching in April will provide for instructional programs from September through May of 1975. Due to the expressed interests of the state and developments of ATS-F, it is likely that Alaska will get some use of the CTS satellite which is scheduled for launching within the next few years.

The metric system was discussed next. The Department of Education has reviewed information through ERIC and surveyed districts for their activities on this matter. In-service work for teachers will require a considerable amount of time when this system is implemented. The DOE is to continue studying this issue and keep the Board informed as to how to best meet this need.

June Nelson of the NANA Corporation gave a presentation on the Kobuk Unified School District Proposal. Representing the Education Department of the NANA Regional Corporation, Mrs. Nelson said that the proposals had been presented to the Interim Committee of House Health, Education, and Social Services Committee of the Legislature as well as to the Center for Northern Educational Research meetings and the Alaska State-Operated School System. The Kobuk Unified School District calls for three inter-dependent units. The first and most important is the local school board, the second the school administration and third, in a supportive role only is the Kobuk Unified District Office. The District Office would be a service area and function as an expediting center to assist all the schools

in the area with central bookkeeping, purchasing, local long range planning and other technical aspects. With the coming of three rural high schools in the area, it was felt that the unified district would be even more important. It was hoped that the BIA and SOS would continue on the same funding level. Other funding areas that will be sought will be JOM and the different Title monies as well as any applicable RurALcap and Headstart Programs. Enabling legislation was requested along with transitional grants to be made to create incentives for unified rural school districts. If this should materialize and appropriate legislation come into effect, NANA will do a very comprehensive study which would take about one year. Some of the advantages of forming a third class borough for educational purposes were pointed out. It was the recommendation of the Department that representatives from the Departments of Community and Regional Affairs and Education meet with NANA Regional representatives to explore this possibility.

At 2:40 p.m. the Board took up the subject of regulations. All of the items reviewed had been discussed at previous Board meetings. Approval for promulgation under the Administrative Procedures Act was required. The regulations must be advertised for 30 days, public hearings held and the results of the hearings brought back to the Board at the meeting following this period. With no substantial changes the regulations can be adopted at that time.

Mr. Wanamaker moved that the Board approve for promulgation  
4 AAC 06.010 (a) Secondary Education to be repealed and ACTION  
re-enacted. The motion was seconded by Mrs. McLean.

Mr. Borbridge expressed his concern that while recognizing the implications of the Hootch Case, many people may misconstrue what the Hootch Case will do with respect to the broad policy direction that is being set by the Board and Department in providing education for people in rural areas. The case decision requires that this action be taken and it was explained that the substance was not changed and has been rewritten to remove the ambiguities of the previous regulation. It also is removing a section which was probably unenforceable. Mr. Borbridge asked to be assured by the Department and the Commissioner that in the process of clarification that the language would not change the policy commitment of the Board, that being to do everything possible to provide educational opportunities for the people of Alaska.

With no additional discussion the motion was carried unanimously.

It was moved that the State Board approve for promulgation  
to repeal 4 AAC 06.025, Guidelines for Secondary Education  
Levels by Mr. Wanamaker. Mrs. McLean seconded the motion. ACTION  
This section is no longer required in view of provisions in  
Section 4 AAC 06.020 (a). With no opposition the motion carried.

It was pointed out that Board approval was necessary for a regulation to cover the establishment of guidelines and procedures for students rights and responsibilities. Mr. Borbridge moved and Mrs. McLean seconded the motion to approve for promulgation 4AAC.07 Students Rights and Responsibilities.

Discussion relative to the necessity of such a regulation followed and it was pointed out that by way of the hearing process the Board would become aware of the concerns and suggestions of the public.

At this point with no further discussion the motion carried with no opposition.

ACTION

Mrs. McLean moved that the Board approve for promulgation Chapter 4 AAC 29 Evaluation of Professional Workers. The motion was seconded by Mr. Borbridge and it was explained that this chapter provides for an evaluation procedure for certificated public school personnel. It was carried with no opposition.

ACTION

At 4:00 p.m. Mrs. Peg Benkert made a presentation relative to the Quinter System. Mrs. Benkert appeared before the Board at the request of Board Member Mrs. Cuddy. Mrs. Benkert was conducting a study for the Anchorage Borough School District on the year round school system.

The Board recessed at 4:45 p.m. and reconvened February 1 at 9:15 a.m. with Mrs. Hurley calling the meeting to order. Board members present included Mrs. Cuddy, Mrs. McLean, Mrs. Horn, Mr. King and Mr. Borbridge.

The Board took up the unfinished business of approving for promulgation certain regulations.

Mrs. McLean moved and Mrs. Horn seconded that Section 4 AAC 18.010, Teachers and Administrators Contracts, be amended by adding sub-paragraph (12) which provides for a clause in professional contracts requiring observance of a code of ethics and teaching standards and Chapter 4 AAC 20 Professional Teaching Practices Commission be adopted. This chapter is promulgated by the PTPC and pertains to the adoption of the code of ethics and standards as well as provides for the adoption by reference of the "Handbook for Alaskan Educators."

ACTION

The motion carried unanimously.

At this time, Mr. Mike Harper, Director of RurALcap, discussed the community education project. This project is in conjunction with RurALcap, the Department of Education, State-Operated Schools, Alaska Federation of Natives and the Alaska Native Foundation as well as several other agencies. The Community Education Project is a task force that has been putting information together and making it available to the public relative to the Claims Settlement Act. It was noted that many people do not understand many of the issues that will affect them nor the basic concepts of the Settlement Act. The group is trying to put the material already available into

a sequential order to serve as a guideline for teachers throughout the State to use in teaching courses on the subject. Funds will be sought to make this a regular part of the school program in the State. This sort of information will not only be taught to the rural students but at the community college level as well.

At 10:00 a.m. Mr. Les James, Director of the Division of Vocational Rehabilitation spoke to the Board. The Federal-State Vocational Rehabilitation program is 53 years old and is the oldest public service program with the exception of public education. It is one of the most successful programs because of the philosophy and method of delivering rehabilitation services, the basic goal being that the disabled person has the right and the need to go back to work and this is made possible through self help and rehabilitation services. One issue that is coming up is that of an advisory board for vocational rehabilitation which includes consumers. Additional information will be forthcoming on this matter.

Mr. Richard Arndt, Mr. Harold Savage, Mr. Elden King, and Mrs. Les Wells appeared before the Board to discuss matters relative to the Alaska Activities Association. The Association promotes, organizes and implements activities in which high school students are involved. Mr. Arndt pointed out that Alaska is the only state that does not have a full time executive secretary to handle the necessary business involved, and it was felt that activities have reached a point whereby it will be necessary to have some basis in statutes in Alaska. It was noted that the Activities Association covers more than just the athletic events. The Alaska High School Activities Association Funding proposal was presented for the Board's information. The representatives expressed their desire to have legislation introduced relative to the Association. It was noted that activities are an essential part of the high school education and the Association will continue to grow. The possibility of having authority granted under regulation was mentioned. At this point Mr. King moved that the Board direct the Commissioner to investigate the matter by meeting with the Association and the Attorney General's Office to see what kind of proposal would fiscally and legally work. The report would be brought back for the the Board. Additionally, ACTION that the Board supports the proposal for funding as presented Mrs. Cuddy seconded the motion and it carried unanimously.

Mrs. Sue Green gave the Board some additional information about the quinter system which was discussed on the previous day. Mrs. Greene had visited some school districts in the states that operate under a re-scheduled system. One problem that she noted would be to insure that districts that developed plans of this type for a year round school should not be penalized under the foundation support funding.

As President of the Alaska Association of School Boards, Mrs. Green discussed the AASA resolutions. Relative to one resolution that spoke to state-level policy decisions that erode the statutory responsibilities of locally elected board in deciding educational and operational policy it was explained that this was not directed toward the Department of Education but rather to the legislative interim committee. Other areas

discussed related to the prerogative of local districts to determine policy and the feeling was strong against mandating certain functions by legislation. Continued evaluation of in-service sessions was desired as well as keeping the same number of in-service days as provided for in the law. Computation of instructional units and the role of vice-principals, principals and coordinators or directors as they relate to teacher bargaining units were some of the other points covered.

The Board recessed at 12:15 and reconvened at 1:30 at which time Mrs. McLean, Mrs. Horn, Mrs. Cuddy and Mr. Borbridge were present. Mrs. Hurley brought the meeting to order.

The Board reviewed the resolutions of the Alaska Association of School Administrators, the Association of Secondary School Principals and NEA-Alaska. These resolutions were presented for the Board's information and possible reaction.

There was some discussion relative to full state funding and Commissioner Lind indicated that although there would probably not be any statutory change this year the Legislature might be reviewing this matter. The Department would be analyzing various alternatives for foundation funding.

In regard to pending legislation one concern that was mentioned was putting curriculum items in statute. It has been the position of the Board that most items can be taken care of locally and it is better to handle curriculum matters by way of regulation. Discussion continued on legislation with Commissioner Lind noting that not many bills had been introduced at this time other than a new funding proposal for special education.

School finance trends were brought to the attention of the Board and it was indicated that two years of study would probably be necessary before any new programs would be implemented.

At this time, Mr. Lintott brought the Board up to date on some of the activities and concerns of the PTPC. He indicated that the PTPC is requested \$20,000 of general fund money in addition to the money that accrues through the certificate fees. It is not possible to fund the operation desired without additional money. The PTPC is presently working with districts to design evaluation systems and they are in the process of promulgating regulations for the educators' PTPC handbook. One concern that Mr. Lintott brought to the Board's attention was that of assurance that the minimal levels of competency be met by the Bureau of Indian Affairs teachers. With many areas probably changing over from the BIA to state or local systems the magnitude of the problem needs to be ascertained. Commissioner Lind pointed out that discussions have taken place with the BIA and the Department would be working with them on this matter.

The Board did express their support of the request by the Commission for general fund money in order to provide adequate office space and secretarial support.

Mr. Roy Helms, of the Alaska Council on the Arts spoke to the Board about the Artists in the School Project. It was hoped that districts would have the opportunity to be involved with this project and Mr. Helms was invited by the Commissioner to meet with the Superintendents at their meeting in Juneau in February. The Board indicated their support to the activities of the Council for their activity in the school project.

Mrs. Hurley said that in reading of salary increases and noting the salaries of superintendents around the State she felt it appropriate that the Board direct to the proper channels their concern that the salary of the Commissioner of Education for the State of Alaska be increased. This would have to be directed to the Finance Committees of the Legislature.

Mrs. Horn moved that the State Board in recognizing the contributions that Commissioner Lind has made to Education and to the State that a salary increase is in order, particularly since an increase has not been forthcoming for several years. The motion was seconded by Mr. McLean. Under discussion Mr. Borbridge wanted to include the comment that the Board commends the Commissioner for the high quality of his educational leadership in light of the burgeoning responsibilities of Alaska in this area with the impending changes that are facing the State. ACTION

The motion carried unanimously.

At 3:20 p.m. the Board adjourned.

HOUSE RESOURCES COMMITTEE WORK SHEET

BILL NO 39 DATE 1/24/73 PAGE 3/20/74 TITLE SPONSOR FURTHER REFERRALS

This Bill If Enacted Would:

When Bill Considered by RA Committee:

Action Taken by Committee: *Walter adopted C.S.*

Amendments: Amended to Provide That:

Witnesses Testifying Before Committee: (summary of testimony)

*Abner - go over reviewed - "in a vehicle" add  
rephrase it more - come up with sponsor  
Substitute - Amendment to Art. #3 - revision  
of original bill  
Miller - would like to appoint subcommittee  
to rewrite a bill on volunteers 82 divisions  
Jo Ann Miller, Wilson, Glisson,  
Jo Ann Miller moved to appoint committee to  
write a bill on race relations. Baker  
objets - withdrawn*

(3) open is an internal combustion engine, <sup>exclusion of</sup> ~~except~~ aircraft and military equipment, which <sup>at maximum power</sup> emits noise in excess of 90 decibels (A) ~~at 150 feet~~ at a distance of 150 feet. Sound pressure levels in decibels shall be measured on the "A" scale of a sound level meter having characteristics defined by American Standards Association S1, 4-1966 "General Purpose Sound Meter." The engine shall be tested in normal operating condition while the vehicle is immobile. Local ordinance may supersede this provision if the ordinance requires the same or lesser maximum decibel output.

notes:

1. generally follows noise law for automobiles (except 73 db(A))
2. Federal noise standards should be defined by July 1973
- \* 3. Comparisons
  - a. jet @ takeoff : 100 db @ 1000'
  - b. single engine prop @ takeoff : 75 - 90 db @ 1000'
  - c. diesel truck w/silenced exhaust : 89 db @ 50' (<30mph)
  - d. auto (@ 35 mph) : 60 db @ 50'
  - e. motorcycles
    - i. small lightening (<350 cc) : 64 - 85 db @ 50'
    - ii. large " (>350 cc) : 74 - 95 db @ 50'
    - iii. off road : 80 - 105 db @ 50'
  - f. snowmobiles : 70 - 86 db @ 50'
  - g. boats
    - i. outboards : 65 - 90 @ 50'
    - ii. inboards : 70 - 85 @ 50' (1000 rpm, non-skis)
  - h. generators : 52 - 77 @ 50'
  - i. lawn mowers : 59 - 85 @ 50'
  - j. chain saws : 64 - 86 @ 50' [20' 80 - 90 db]  
[noise 100 - 115 db]

HOUSE RESOURCES COMMITTEE - Minutes

January 11, 1973  
3:30 p.m.

Present

McGill, Chairman  
Hartig, Vice-Chairman  
Guy  
Gardiner  
Degnan  
Huber  
Naughton  
Wilson  
Laktonen  
Parker

Absent

Randolph  
Eliason

# 39

Chairman Joe McGill called the meeting to order. HB #1 will be held until Mr. Specking is present to give testimony on the Bill.

Orsini - Public speaker on HB #39 "An Act relating to the regulation of entry into Alaska commercial fisheries; and providing for an effective date."

MOTION - Wilson/Naughton to table House Bill #39.

Oppose - Huber, Hartig, J. Miller and McGill IN FAVOR - Degnan, Guy, Naughton, Parker, Gardiner, Laktonen and Wilson. MOTION CARRIED.

MOTION Huber/Hartig ask unanimous consent to bring back on table.

Naughton objects.

Oppose - Guy, Degnan, Naughton, Laktonen, Parker, Wilson In Favor - Gardiner, J. Miller, McGill, Huber, Hartig. MOTION DEFEATED.

HOUSE BILL #1 - Specking - Public Speaker "An Act relating to guides; and providing for an effective date."

Consensus of committee members to hold public hearings on bill January 17, 1973, Wednesday at 3:30 p.m.

Motion to adjourn. Meeting adjourned at 5:20 p.m.

Signed: Diann L. Nelson, Secretary

Joe McGill, Chairman  
House Resources Committee

