# ALASKA STATE LEGISLATURE

### THIRTY-FIRST LEGISLATURE

### FIRST SESSION

Juneau, Alaska

Friday

March 1, 2019

#### Forty-sixth Day

Pursuant to adjournment the Senate was called to order by President Giessel at 10:35 a.m.

The roll showed sixteen members present. Senators Hoffman, Stevens were excused from a call of the Senate. Senators Kawasaki, Olson were absent.

Senator Begich moved and asked unanimous consent Senator Olson be excused from a call of the Senate from morning plane time, March 1 through evening plane time, March 3. Without objection, Senator Olson was excused.

Senator Begich moved and asked unanimous consent Senator Kawasaki be excused from a call of the Senate today. Without objection, Senator Kawasaki was excused.

The prayer was offered by the Chaplain, Pastor Dan Wiese, Church of the Nazarene. Senator Coghill moved and asked unanimous consent the prayer be spread. Without objection, it was so ordered.

Lord, thank you for Your love and grace that reaches out to each one of us. Thank you for the blessing of living in a wonderful state, like Alaska. And Lord, I thank you for each senator in this chamber. I thank you for their families and their staff; and I thank you for all who work in this building to serve this state and its people. Lord, today I would ask for your help in this session, but also in committee meetings and other meetings that you would grant divine guidance and divine provision to meet the needs of this body and this state. As they seek wisdom, negotiate bills, navigate through the turbulent waters of budgeting, make decisions about issues that come before them today and the days ahead, I pray for your divine assistance.

I recall the words of Benjamin Franklin at the Constitutional Convention of 1787, "I have lived, Sir, a long time, and the longer I live, the more convincing proofs I see of this truththat God governs in the affairs of men. And if a sparrow cannot fall to the ground without his notice, is it probable that an empire can rise without his aid? ... I therefore beg leave to move, that henceforth prayers imploring the assistance of Heaven, and its blessings on our deliberations, be held in this Assembly." It is with those words that brought the convention before God in prayer seeking divine guidance. I would pray for that same divine guidance for this body as they navigate through the challenging waters of issues that lie before them. Be a beacon of hope and help for us this day.

I pray again for each senator and their families. I pray for the burdens they carry and for the concerns that weigh upon their shoulders. I pray for their staff and for all who work in this building, that you would be with them as they serve You through their service to the state of Alaska. In Christ Jesus' name I pray, Amen.

Senator Costello led the Senate in the Pledge of Allegiance.

#### Certification

Senator Costello moved and asked unanimous consent the journals for the forty-fourth and forty-fifth legislative days be approved as certified by the Secretary. Without objection, it was so ordered.

### Messages from the Governor

Letter dated February 27 was read stating in accordance with art. III, secs. 26 and 27 of the Alaska Constitution and AS 39.05.080, I submit the following appointee for confirmation:

### **Professional Teaching Practices Commission**

Chris Reitan – Craig Appointed: 2/27/2019 Term Expires: 3/1/2020

The appointment was referred to the Education Committee.

The resume for this appointment has been submitted to the Office of the Senate Secretary.

# **Standing Committee Reports**

Report dated February 28 was read stating:

In accordance with AS 39.05.080, the Labor and Commerce Committee reviewed the following and recommends the appointments be forwarded to a joint session for consideration:

**Board of Psychologists and Psychological Associate Examiners** Matthew Dammeyer – Soldotna

**Board of Marital and Family Therapy** Noah Shields – Kenai

**Board of Examiners in Optometry** Dr. Bradley Cross – Soldotna

**Occupational Safety and Health Review Board** Vincent Perez – Wasilla

**Real Estate Commission** Jesse Sumner – Wasilla Michael Tavoliero – Eagle River

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### Alaska Workers' Compensation Board Randy Beltz – Anchorage Bob Doyle – Wasilla

This does not reflect an intent by any of the members to vote for or against the confirmation of the individuals during any further sessions.

Signing the report: Senator Reinbold, Chair; Senators Birch, Bishop, Costello, Gray-Jackson.

Report dated February 28 was read stating:

In accordance with AS 39.05.080, the State Affairs Committee reviewed the following and recommends the appointment be forwarded to a joint session for consideration:

### **Commissioner, Department of Administration**

Kelly Tshibaka

This does not reflect an intent by any of the members to vote for or against the confirmation of the individual during any further sessions.

Signing the report: Senator Shower, Chair; Senators Reinbold, Micciche, Coghill.

### SB 34

The State Affairs Committee considered SENATE BILL NO. 34 "An Act relating to probation; relating to a program allowing probationers to earn credits for complying with the conditions of probation; relating to early termination of probation; relating to parole; relating to a program allowing parolees to earn credits for complying with the conditions of parole; relating to early termination of parole; relating to early termination of parole; relating to early termination of parole; relating to parole; and providing for an effective date" and recommended it be replaced with

CS FOR SENATE BILL NO. 34(STA)

Signing do pass: Senator Shower, Chair; Senators Reinbold, Micciche. Signing do not pass: Senator Coghill.

The following fiscal information was published today: Fiscal Note No. 4, zero, Alaska Judiciary System

The following previously published fiscal information applies: Fiscal Note No. 1, zero, Department of Law Fiscal Note No. 2, indeterminate, Department of Corrections Fiscal Note No. 3, Department of Corrections

The bill was referred to the Judiciary Committee.

### SB 43

The Resources Committee considered SENATE BILL NO. 43 "An Act extending the termination date of the Big Game Commercial Services Board; and providing for an effective date." Signing do pass: Senator Birch, Chair; Senators Kiehl, Coghill, Giessel. Signing no recommendation: Senator Bishop. Signing amend: Senator Reinbold.

The following fiscal information was published today: Fiscal Note No. 1, Department of Commerce, Community, and Economic Development

The bill was referred to the Finance Committee.

### Introduction and Reference of Senate Resolutions

#### SJR 8

SENATE JOINT RESOLUTION NO. 8 BY SENATOR COSTELLO,

Supporting the ratification of the United States-Mexico-Canada Agreement on trade; encouraging the federal Administration to remove the steel and aluminum tariffs on imports from Canada and Mexico; and urging the United States Congress and the federal Administration to call on Canada and Mexico to remove retaliatory tariffs on all goods and services exported from the United States.

was read the first time and referred to the Labor and Commerce Committee.

### **Introduction and Reference of Senate Bills**

### SB 71

SENATE BILL NO. 71 BY THE SENATE RULES COMMITTEE BY REQUEST OF THE LEGISLATIVE COUNCIL, entitled:

"An Act making corrective amendments to the Alaska Statutes as recommended by the revisor of statutes."

was read the first time and referred to the State Affairs and Judiciary Committees.

### SB 72

SENATE BILL NO. 72 BY THE SENATE RULES COMMITTEE BY REQUEST OF THE GOVERNOR, entitled:

"An Act relating to insurance; relating to an insurer's corporate annual disclosure; relating to insurance company holding systems; and providing for an effective date."

was read the first time and referred to the Labor and Commerce Committee.

The following fiscal information was published today: Fiscal Note No. 1, zero, Department of Commerce, Community, and Economic Development

Governor's transmittal letter dated February 28:

Dear President Giessel:

Under the authority of Article III, Section 18 of the Alaska Constitution, I am transmitting a bill relating to updates to the insurance code and adding new sections providing for a corporate governance annual disclosure. The changes to the insurance code, under this bill, conform to changes in model laws adopted by the National Association of Insurance Commissioners (NAIC) and will assist the state in maintaining its accredited status with the NAIC and improve uniformity nationwide in the regulation of insurance.

Specifically, this bill makes changes to the insurance code relating to AS 21.22 (insurance holding companies), and adds new sections to AS 21.09 (authorization of insurers and general requirements) requiring domestic insurers to provide a corporate governance annual disclosure to the director. These changes conform the insurance code to changes in NAIC model laws and add the new NAIC model law on corporate governance annual disclosure. The bill is described in more detail below.

Section 1 of the bill adds new sections to AS 21.09 requiring domestic insurers to file a corporate governance annual disclosure with the director. Corporate governance is the system under which a company is directed and controlled. The corporate governance annual disclosure will summarize a domestic insurer's corporate governance structure, policies and practices, and is intended to give the director a means of understanding the insurer's corporate governance.

The bill describes the scope and required contents of the corporate annual disclosure, authorizes the director to promulgate regulations, and retain independent consultants. Under the bill the corporate governance annual disclosure and related information will be confidential, as they may contain trade secrets and proprietary information. The bill also provides for penalties to be imposed on an insurer that fails to timely file a corporate governance annual disclosure.

Sections 2 - 4 of the bill make changes to AS 21.22 relating to insurance holding companies. AS 21.22 is based on a NAIC model law. This bill amends AS 21.22 to clarify when a domestic insurer is required to notify the director of a transaction between the domestic insurer and a person in its insurance holding company holding system and makes documents and information obtained by the director, in the course of an investigation or examination under AS 21.22, confidential.

Section 5 of the bill adds a new section to AS 21.22 giving the director the authority to act as the group-wide supervisor of an internationally active insurer or acknowledge another insurance regulatory official as the group-wide supervisor.

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Section 6 of the bill adds two new definitions to AS 21.22 defining terms added to the insurance code in Section 5 of the bill.

By conforming to the changes to the NAIC model laws and adding the new sections, Alaska will remain current with the national standard and maintain its accredited status.

I urge your prompt and favorable action on this measure.

Sincerely, /s/ Michael J. Dunleavy Governor

# **Consideration of the Calendar**

# **Second Reading of Senate Resolutions**

### SJR 7

SENATE JOINT RESOLUTION NO. 7 Requesting that the United States Department of the Interior Bureau of Land Management implement an oil and gas leasing program in the coastal plain of the Arctic National Wildlife Refuge, was read the second time.

President Giessel stated SENATE JOINT RESOLUTION NO. 7 will advance to third reading on the March 4 calendar.

### Citations

Honoring - Hans Roald Amundsen Representative Knopp Senators Micciche, Olson

Senator Costello moved and asked unanimous consent the citation be adopted. Without objection, the citation was adopted and referred to the Secretary for transmittal.

### **Unfinished Business**

Senator Stedman moved and asked unanimous consent to be excused from a call of the Senate on March 3 to evening plane time. Without objection, Senator Stedman was excused.

#### Announcements

Announcements are at the end of the journal.

#### Adjournment

Senator Costello moved and asked unanimous consent the Senate stand in adjournment until 11:00 a.m., March 4, 2019. Without objection, the Senate adjourned at 10:53 a.m.

Liz Clark Secretary of the Senate

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#### Announcements

Americans with Disabilities Act Notice - Persons with disabilities who require special accommodation or alternative communication formats to access committee meetings may contact the appropriate committee office or the Legislative Information Office in their community. Reasonable advance notice is needed to accommodate the request. For further information, call the ADA Coordinator at 465-3854 Voice/465-4980 TDD.

### STANDING COMMITTEES

+ indicates teleconference

= indicates bill previously heard/scheduled

### **COMMUNITY & REGIONAL AFFAIRS**

Mar 05	Tuesday	Beltz 105 (tsbldg)	3:30 PM
+	Consideration of Governor's Appointees:		
	Dan Sullivan, Regulatory Commission of Alaska		

Mar 07	Thursday	Beltz 105 (tsbldg)	3:30 PM
	No Meeting Scheduled		

### **EDUCATION**

Mar 05	Tuesday	<b>Butrovich 205</b>	9:00 AM
+= SB 56	MAND. PHYS. ACTIVITY S	CHOOLS; PLAAY D	AY
	Public Testimony		
	Teleconference Listen Only	·	
	**Streamed live on AKL.tv**		
+	Bills Previously Heard/Schedu	uled	
Mar 07	Thursday	Butrovich 205	9:00 AM
+	Bills Previously Heard/Schedu	uled	

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#### FINANCE

Ma	ır 01	Friday	Senate Finance 532	9:00 AM
+	SB 25	EXTEND BOARD OF	DENTAL EXAMINERS	
+	SB 29	EXTEND BOARD OF	MARINE PILOTS	
+	SB 36	EXTEND BOARD OF	NURSING	
+		Bills Previously Heard	/Scheduled	

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	FINANCE	(continued)	
Mar 04	<b>Monday</b> No Meeting Scheduled	Senate Finance 532	9:00 AM
Mar 05	<b>Tuesday</b> No Meeting Scheduled	Senate Finance 532	9:00 AM
<b>Mar 06</b> +	Wednesday Economic Overview of C Operating Budget by Ed Office of Management & Chief of Research & Ana Labor & Workforce Dev Bills Previously Heard/S	King, Chief Economist, t Budget & Dan Robinson, alysis, Department of elopment	9:00 AM
<b>Mar 07</b> +	<b>Thursday</b> Confirmation of Governed Joe Riggs - AK Mental H Economic Overview of C Operating Budget Contin Economist, Institute of S Research, University of A Bills Previously Heard/S	Health Trust Governor's Proposed nued by Mouhcine Guettabi, ocial & Economic Alaska	9:00 AM
Mar 08 + SB 4 + SB 16 + SB 41 +			
	HEALTH & SOC	CIAL SERVICES	
<b>Mar 01</b> += SB 7 +	Friday MED. ASSISTANCE W Bills Previously Heard/S		1:30 PM

Mar 04Monday<br/>No Meeting ScheduledButrovich 2051:30 PMMar 06Wednesday<br/>No Meeting ScheduledButrovich 2051:30 PM

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# HEALTH & SOCIAL SERVICES (continued)

Mar 08	Friday No Meeting Scheduled	Butrovich 205	1:30 PM

# JUDICIARY

Mar 01 + SB 34 + += SB 12	PROBATION; PAROLE; SENTENCES; CREDITS Bills Previously Heard/Scheduled	:30 PM
Mar 04 += SB 12 += SB 35 += SB 34 +	ASSAULT; SEX OFFENSES; SENTENCING CREDIT Public Testimony CRIMES;SEX CRIMES;SENTENCING; PAROLE	:30 PM
<b>Mar 06</b> +	WednesdayBeltz 105 (tsbldg)1:Consideration of Governor's Appointees: Alaska Judicial Council - Dave Parker- Board of Governors of the Alaska Bar -Jedediah Cox- Commission of Judicial Conduct - Trevor Shaw- Violent Crimes Compensation Board - JohnFrancisBills Previously Heard/Scheduled	30 PM
Mar 08 += SB 35 += SB 34 +	CRIMES;SEX CRIMES;SENTENCING; PAROLE Public Testimony	:30 PM

# LABOR & COMMERCE

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Ma	ır 05	Tuesday	Beltz 105 (tsbldg)	1:30 PM
+		Consideration of Governor's Appointees:		
		Real Estate Commission -	· Ashley Stetson	
		Public Testimony		
+	SB 61	COMM FISHERMEN'S	FUND:VESSEL OWNER C	CLAIMS
		-Invited Testimony Follow	ved by Public Testimony-	

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# LABOR & COMMERCE (continued)

<b>Mar 07</b> +		hursday onsideration of Gov		05 (tsbldg) ntees:	1:30 PM
	Bo	oard of Certified Di	irect Entry Mi	dwives -	
	Dr	: Dana Espindola			
		Public Testimony -			
+	Ov	verview:			
	Lie	censure in Alaska l	by:		
	- S	Sara Chambers, Dir	ector Division	n of	
	Co	orporations, Busine	ess & Professio	onal Licensure	;
	- T	Tammie Perreault, I	Northwest Reg	gional Liaison	,
	De	epartment of Defen	se Military Co	ommunity &	
	Fa	mily Policy			
	- (	Commissioner-Des	ignee General	Torrence Sax	e
+ SB	11 M	ILITARY SPOUS	E COURTESY	<b>LICENSE</b>	
	'	Testimony <invita< td=""><td>tion Only&gt;</td><td></td><td></td></invita<>	tion Only>		
+	Bi	lls Previously Hear	rd/Scheduled		

### RESOURCES

<b>Mar 01</b> +	Friday MEETING CANCELED Bills Previously Heard/Schedu	Butrovich 205	3:30 PM
Mar 04 + +	Monday Consideration of Governor's A Board of Game - Jerry Burnett Presentation: "Building Alaska's Blue Econo College of Fisheries & Ocean Brad Moran, Dean & Dr. Milo UAF College of Fisheries & O	- Juneau omy - Alaska's Sciences" by Dr. o Adkison, Professor -	3:30 PM
Mar 06 +	Wednesday Presentation: "Outdoor Recreation Industry: Business" by: - Lee Hart, Founder, Confluen - Nolan Klouda, Executive Dir of Alaska, Center for Economi (Continued on Next Page)	ce rector, University ic Development	3:30 PM

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## **RESOURCES** (continued)

### (Continued from Previous Page)

Michele Stevens, Petersville Community Non-Profit Corp.
Thor Stacey, Alaska Professional Guides Association
Mike Hopper, The Lodge at Black Rapids

- Chris Beck, Alaska Trails/Agnew Beck

- Rhonda Coston, Yakutat Borough Planner

- Dan Kirkwood, Visitor Products Cluster, Juneau

Economic Development Council

Mar 08	Friday	<b>Butrovich 205</b>	3:30 PM
	No Meeting Scheduled		

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### STATE AFFAIRS

Mar 05 + SB 32 += SB 23 += SB 24	APPROP:SUPP. PAYMENTS OF PRIOR YEARS' PFD -Public Testimony on SB23/24 at Approx. 6:00 pm- Must Call in Prior to 7:00 pm <time be="" limit="" may="" set=""> PFD SUPPLEMENTAL PAYMENTS -Public Testimony on SB23/24 at Approx. 6:00 pm- Must Call in Prior to 7:00 pm</time>
+	<time be="" limit="" may="" set=""> Bills Previously Heard/Scheduled</time>
Mar 07 += SB 23 += SB 24	-Public Testimony on SB23/24 at Approx. 6:00 pm- Must Call in Prior to 7:00 pm <time be="" limit="" may="" set=""></time>
	-Public Testimony on SB23/24 at Approx. 6:00 pm- Must Call in Prior to 7:00 pm <time be="" limit="" may="" set=""> UNIFORM RULE AMENDMENT; BUDGET Bills Previously Heard/Scheduled</time>

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### TRANSPORTATION

Mar 05	<b>Tuesday</b> No Meeting Scheduled	Butrovich 205	1:30 PM
<b>Mar 07</b> +	<b>Thursday</b> Presentation: Alaska Marine Highway S AMHS Business Enterpris	Butrovich 205 ystem by Matt McLaren - e & Development Manager	1:30 PM
	 FINANCE SUBC	OMMITTEES	

### ADMINISTRATION

Mar 05	Tuesday	<b>Butrovich 205</b>	11:15 AM
+	Department Overview of Testimony <invitation< th=""><th>of Governor's Amended Budg n Only&gt;</th><th>get</th></invitation<>	of Governor's Amended Budg n Only>	get

### **ENVIRONMENTAL CONSERVATION**

Mar 07	Thursday	Beltz 105 (tsbldg)	4:00 PM
	MEETING CAN	VCELED	
	Agenda to be Anne	ounced	

# **HEALTH & SOCIAL SERVICES**

Mar 01 +	<b>Friday</b> Alaska's Medicaid Prog Testimony <invitatior< th=""><th></th><th>7:45 AM</th></invitatior<>		7:45 AM
Mar 08 +	Friday - Division of Alaska Pio - Division of Senior & I Testimony <invitatior< th=""><th>Disabilities Services</th><th>7:45 AM</th></invitatior<>	Disabilities Services	7:45 AM
Mar 11 +	Monday - Division of Behavioral - Alaska Psychiatric Inst Testimony <invitatior< td=""><td>titute</td><td>7:45 AM</td></invitatior<>	titute	7:45 AM

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#### LABOR & WORKFORCE DEVELOPMENT

Mar 07	Thursday	Beltz 105 (tsbldg)	3:30 PM
	MEETING CAN	ICELED	
	Agenda to be Anno	ounced	

#### LAW

Mar 06	Wednesday	<b>Butrovich 205</b>	8:00 AM
+	Continuation of FY 2020 Budget Testimony <invitation only=""></invitation>		
Mar 13	Wednesday	<b>Butrovich 205</b>	8:00 AM

Continuation of FY 2020 Budget +-- Testimony <Invitation Only> -------

### NATURAL RESOURCES

Mar 07	Thursday	Beltz 105 (tsbldg)	4:30 PM
	MEETING CAN	ICELED	
	Agenda to be Anno	ounced	

#### PUBLIC SAFETY

Mar 04	Monday	Senate Finance 532	4:00 PM
	Please Note Location	Change	
+	Department Overview o Testimony <invitation< th=""><th>f Governor's Amended Budge n Only&gt;</th><th>et</th></invitation<>	f Governor's Amended Budge n Only>	et

### **TRANSPORTATION & PUBLIC FACILITIES**

Mar 07	Thursday	Senate Finance 532	7:30 AM
+	Alaska Marine Highway System		
	This Meeting Will Recess at 8:30 a.m. & Reconvene		
	at 4:30 p.m.		

Senate Finance 532 7:45 AM Mar 07 Thursday -- MEETING CANCELED --Agenda TBA

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# TRANSPORTATION & PUBLIC FACILITIES (continued)

<b>Mar 14</b> +	<b>Thursday</b> Highways, Aviation & F	Senate Finance 532 Rural Airports	7:30 AM
Mar 21 + +	<b>Thursday</b> State Equipment Fleet Inventory for Client & A Administrative Costs	Senate Finance 532 Agency Planning (ICAP) &	7:30 AM
Mar 28 +	Thursday Statewide Transportatio (STIP) Process	Senate Finance 532 n Improvement Program	7:30 AM

### UNIVERSITY OF ALASKA

Mar 05 +	<b>Tuesday</b> Budget Overview	Senate Finance 532	2:00 PM	

# **OTHER MEETINGS**

### **MISCELLANEOUS MEETINGS**

Mar 19	Tuesday	<b>Butrovich 205</b>	12:00 PM	
	Lunch & Learn:			
	"Overcharged: Why Americans Pay Too Much for			
	Healthcare" by the Authors of the Book, Charles			
	Silver & David Hyman			
	Sponsored by Senator Gie	ssel		