

# Fiscal Note

State of Alaska  
2018 Legislative Session

Bill Version:	HB 296
Fiscal Note Number:	1
(H) Publish Date:	2/28/2018

Identifier: HB296-DHSS-BHA-2-2-18  
 Title: YOUTH MARIJUANA PREVENTION PROGRAMS/FUND  
 Sponsor: CLAMAN  
 Requester: House HSS

Department: Department of Health and Social Services  
 Appropriation: Behavioral Health  
 Allocation: Behavioral Health Administration  
 OMB Component Number: 2665

## Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2019	Included in	Out-Year Cost Estimates					
	Appropriation Requested	Governor's FY2019 Request	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
<b>OPERATING EXPENDITURES</b>	<b>FY 2019</b>	<b>FY 2019</b>						
Personal Services	13.0		26.0	26.0	26.0	26.0	26.0	26.0
Travel	15.0		179.0	179.0	179.0	179.0	179.0	179.0
Services	85.0		100.0	100.0	100.0	100.0	100.0	100.0
Commodities	12.0		70.0	70.0	70.0	70.0	70.0	70.0
Capital Outlay								
Grants & Benefits								
Miscellaneous								
<b>Total Operating</b>	<b>125.0</b>	<b>0.0</b>	<b>375.0</b>	<b>375.0</b>	<b>375.0</b>	<b>375.0</b>	<b>375.0</b>	<b>375.0</b>

## Fund Source (Operating Only)

1178 temp code (UGF)	125.0		375.0	375.0	375.0	375.0	375.0	375.0
<b>Total</b>	<b>125.0</b>	<b>0.0</b>	<b>375.0</b>	<b>375.0</b>	<b>375.0</b>	<b>375.0</b>	<b>375.0</b>	<b>375.0</b>

## Positions

Full-time								
Part-time								
Temporary								

## Change in Revenues

None								
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Estimated SUPPLEMENTAL (FY2018) cost:** 0.0 *(separate supplemental appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**Estimated CAPITAL (FY2019) cost:** 0.0 *(separate capital appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

## ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? No  
 If yes, by what date are the regulations to be adopted, amended or repealed? N/A

## Why this fiscal note differs from previous version/comments:

Not applicable; initial version.

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Division:	Behavioral Health	Date:	02/02/2018 03:00 PM
Approved By:	Shawnda O'Brien, Asst. Commissioner	Date:	02/02/18
Agency:	Health and Social Services		

## FISCAL NOTE ANALYSIS

STATE OF ALASKA  
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## Analysis

**HB 296 (version I)** would establish a new Marijuana Use Prevention, Education & Treatment Fund (“Fund”) as an account within the general fund. The bill directs 50% of the marijuana excise tax proceeds levied under AS 43.61.010 currently distributed to the general fund to instead go to the Marijuana Use Prevention, Education & Treatment Fund. The remaining proceeds would continue to be distributed to the recidivism reduction fund (AS 43.61.101(c)).

The bill allows the legislature to make equal appropriations from this Fund to a marijuana use prevention youth services grant program to be administered by the Alaska Children’s Trust Board established under AS 37.14.225, and a comprehensive marijuana use education and treatment program to be administered by the Department of Health and Social Services (i.e., 25% to each program).

This fiscal note assumes \$10 million in marijuana excise tax revenue per year based on monthly taxes collected for September to November 2017.

The marijuana use education treatment program must include:

- (A) a community-based marijuana misuse prevention component;
- (B) marijuana public education designed to communicate messages to help prevent youth initiation of marijuana use, educate the public about the effects of marijuana use, educate the public about marijuana laws;
- (C) surveys of youth and adult populations concerning knowledge, awareness, attitude, and use of marijuana products;
- (D) monitoring of population health status related to consequences of marijuana use; and,
- (E) substance abuse screening, brief intervention, referral, and treatment.

The Division of Behavioral Health would be responsible for components (E). Components (A)-(D) will be appropriated to the Division of Public Health in a separate fiscal note. Currently, the department does not have any funds to direct to these efforts.

The Division of Behavioral Health would promote health and behavioral health care provider awareness of substance use screening and increase provider capabilities through the use of Screening Brief Intervention, and Referral to Treatment (SBIRT) services. SBIRT aligns with prevention efforts in clinical settings for opioid and alcohol misuse by identifying clients who are engaging in risky substance use behaviors—even if their use does not meet criteria for a substance use disorder. SBIRT is a tool for clinicians and other service providers to identify at-risk clients and give immediate feedback and coaching regarding strategies to lower their risk behaviors. Effective use of SBIRT can offer healthcare providers an opportunity to efficiently intervene and curb high-risk substance use behaviors before they progress to substance use disorders.

Year 1 reflects costs associated with startup activities. Subsequent years' costs reflect training, fully implementing SBIRT services across the state, and evaluation. These are on-going costs as new professionals will continually enter into primary and behavioral health care services.

The Division will provide education of community behavioral health providers, pediatricians and primary care providers through in-person live trainings, teleconferences and webinars. The training may be integrated into child, adolescent and family behavioral health conferences. Training materials and trainers will be necessary costs to ensure proper skills-building of primary health and behavioral health care providers prior to SBIRT services being implemented. Travel will be needed to allow trainers and providers to fully participate in educational opportunities. Evaluation to ensure fidelity of the program and monitor outcomes will be included in the project.

## FISCAL NOTE ANALYSIS

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BILL NO. HB296

### Analysis

The Division has two people on staff expert in SBIRT who will be available for the development and implementation of the training. In year 1, a Health Program Manager IV and Mental Health Clinician III will each contribute 5% level of effort towards SBIRT. In year 2 and beyond the two positions will each contribute 10% level of effort.

#### Personal Services

FY 2019

PCN 06-0644, JNU/GP range 23 Health Program Manager IV, 5% level of effort towards SBIRT: \$6,828.00

PCN 06-5128, JNU/GP range 21 Mental Health Clinician III, 5% level of effort towards SBIRT: \$6,119.00

FY 2020-2024

PCN 06-0644, JNU/GP range 23 Health Program Manager IV, 10% level of effort towards SBIRT: \$13,656.00

PCN 06-5128, JNU/GP range 21 Mental Health Clinician III, 10% level of effort towards SBIRT: \$12,238.00

#### Travel

Year 1: \$15,000 – 6 roundtrips by 2 staff from Juneau to various parts of the state to meet with stakeholders; evaluators and start SBIRT training (\$1,200 X 2 X 6= \$15,000)

Years 2-5: \$179,000 annually

Travel for out years will be determined during the first year startup planning. Funds are intended to travel two DBH staff from Juneau to regional areas of the state to provide individualized SBIRT training for primary and behavioral health care practitioners;

- \* travel non-state employees to in-state child, adolescent and family behavioral health conferences, allowing professionals to join in those training opportunities, enhancing reach of the training;
- \* travel educators to regional sites;
- \* travel potential trainers to face-to-face skills building opportunities and
- \* travel non-state employee trainers to communities within their regions to train practitioners.

#### Services

Year 1: \$85,000

Years 2-5: \$100,000

Service spending for out years will be determined during the first year startup planning.

The Division anticipates entering into contracts

- \* for qualitative/quantitative evaluation of the five year project
- \* to develop and film training videos
- \* to develop web-based training materials
- \* for translation services

There will also be opportunities for SBIRT experts outside of the state to provide consultation services when a population is unique or calls for a special set of skills (i.e. sex offenders, severely mentally ill).

#### Commodities

Year 1: \$12,000

Years 2-5: \$70,000

Startup expenditures will include a limited number of training manuals, handouts, and supplies (such as digital audio recorders, compact discs, thumb drives)

Out year expenses will include alcohol and drug screening tools, training manuals, videos, compact discs, paper handouts