

Fiscal Note

State of Alaska
2018 Legislative Session

Bill Version:	SCS CSHB 119(FIN)
Fiscal Note Number:	5
(S) Publish Date:	5/12/2018

Identifier: HB119-DCCED-AIDEA-04-18-18
 Title: AIDEA:DIVIDEND;INCOME;VALUE;PROJECTS;T
 AX
 Sponsor: RLS BY REQUEST OF THE GOVERNOR
 Requester: (H) Finance

Department: Department of Commerce, Community and
 Economic Development
 Appropriation: Alaska Industrial Development and Export
 Authority
 Allocation: Alaska Industrial Development and Export
 Authority
 OMB Component Number: 1234

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2019	Included in	Out-Year Cost Estimates				
	Appropriation Requested	Governor's FY2019 Request	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
OPERATING EXPENDITURES	FY 2019	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Personal Services							
Travel							
Services							
Commodities							
Capital Outlay							
Grants & Benefits							
Miscellaneous							
Total Operating	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Fund Source (Operating Only)

None							
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Positions

Full-time							
Part-time							
Temporary							

Change in Revenues

None							
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Estimated SUPPLEMENTAL (FY2018) cost: 0.0 (separate supplemental appropriation required)
 (discuss reasons and fund source(s) in analysis section)

Estimated CAPITAL (FY2019) cost: 0.0 (separate capital appropriation required)
 (discuss reasons and fund source(s) in analysis section)

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? No
 If yes, by what date are the regulations to be adopted, amended or repealed? N/A

Why this fiscal note differs from previous version/comments:

Updated on new form for 2018 legislative session and updated 10 year history chart to include FY2017 audited financial information.

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Phone: (907)771-3000
 Date: 04/18/2018
 Date: 04/18/18

REPORTED OUT OF SFC 05/12/2018
 REPORTED OUT OF HFC 05/04/2018

FISCAL NOTE ANALYSIS

STATE OF ALASKA
2018 LEGISLATIVE SESSION

Analysis

AIDEA pays an annual dividend to the state of Alaska based upon its statutorily defined Net Income (Net Income) for general state government use. The statutorily defined Net Income is derived from net income as presented in the audited financial statements and is adjusted per AIDEA's dividend statute. The average dividend paid in FY2008-FY2017 was \$18.5 million. Currently, Net Income includes mark-to-market adjustments as required by Governmental Accounting Standards Board (GASB) Statement No. 31 (GASB 31). These mark-to-market adjustments are the posting of gains or losses on investments, resulting from market fluctuations and not directly attributable to the sale of an investment, resulting in an increase or decrease to AIDEA's financial statement net income.

Implementation of GASB 31, by itself, created volatility in AIDEA's dividend to the state of Alaska. A historical analysis of the past ten years demonstrates that the effect of GASB 31 mark-to-market entries have impacted AIDEA's net income by up to \$22.0 million in one year, with the dividend impact being up to \$11.0 million for FY2013.

The future impacts on AIDEA's net income from implementing GASB 68 (pension obligations) in FY2015, GASB 72 (fair value measurement) in FY2016 and GASB 75 (other post-employment benefits) in FY2018 are anticipated to contribute to the volatility of AIDEA's net income as set out in the audited financial statements prepared in accordance with Generally Accepted Accounting Principles. The ten year history of booking GASB 31 entries and their impact on net income and the dividend is shown below:

Fiscal Year	GASB 31 Mark-to-Market Gain / (Loss)	Dividend Impact
2008	1.8 MM	0.9 MM
2009	3.2 MM	1.6 MM
2010	18.1 MM	9.0 MM
2011	(0.9) MM	(0.5) MM
2012	7.1 MM	3.6 MM
2013	(22.0) MM	(11.0) MM
2014	4.7 MM	2.4 MM
2015	(3.3) MM	(0.8) MM
2016	12.1 MM	4.1 MM
2017	(10.8) MM	(5.4) MM

The legislation also includes language to limit the scope of impairment losses on a project or development to be included in the dividend base (the downward re-evaluation of a project or development whose value has been permanently impaired at the end of a fiscal year) to the extent that AIDEA has paid for the project or development, excluding any state or federal grants or appropriations. Additionally, the legislation seeks to stabilize AIDEA's dividend to the state by removing these market value entries from the statutory Net Income calculation. A prediction of future market conditions, future actuarial estimates, or potential impairments, and thereby, their effect on AIDEA's dividend to the State of Alaska cannot be made.