

CS FOR SENATE BILL NO. 63(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTIETH LEGISLATURE - SECOND SESSION

BY THE SENATE FINANCE COMMITTEE

Offered: 3/21/17

Referred: Rules

Sponsor(s): SENATORS MICCICHE, Meyer, Gardner, Giessel, Stevens, Bishop, Costello, Begich, Wielechowski

REPRESENTATIVES Kopp, Spohnholz, Guttenberg, Kito, Foster, Grenn, Kawasaki, Birch, Drummond, Gara, Josephson, Ortiz, Millett, Pruitt, Johnston, Johnson, Wool, Tarr, Kreiss-Tomkins, Parish, Fansler, Zulkosky

A BILL

FOR AN ACT ENTITLED

1 **"An Act prohibiting smoking in certain places; relating to education on the smoking**
2 **prohibition; and providing for an effective date."**

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 * **Section 1.** The uncodified law of the State of Alaska is amended by adding a new section
5 to read:

6 LEGISLATIVE INTENT. It is the intent of the legislature that nothing in this Act is
7 intended to alter applicable law relating to liability of a manufacturer, dispenser, or other
8 person for a cause of action that may arise from smoking tobacco, e-cigarettes, or other oral
9 smoking devices in an enclosed area or to otherwise limit the state immunity from liability
10 provided for in state law. In this section, "e-cigarette," "enclosed area," and "smoking" have
11 the meanings given to those terms in AS 18.35.399.

12 * **Sec. 2.** AS 18.35 is amended by adding new sections to read:

13 **Article 4. Prohibition of Smoking in Certain Places.**

14 **Sec. 18.35.301. Prohibition of smoking.** (a) An individual may not smoke in

1 an enclosed area in a public place, including an enclosed area

2 (1) at an entertainment venue or a sports arena;

3 (2) on a bus, in a taxicab, on a ferry, or in another vehicle used for
4 public transportation;

5 (3) at a public transit depot, bus shelter, airport terminal, or other
6 public transportation facility;

7 (4) at a retail store or shopping center;

8 (5) at a place of government or public assembly located on property
9 that is owned or operated by the state, a municipality, or a regional educational
10 attendance area, or by an agent of the state, a municipality, or a regional educational
11 attendance area.

12 (b) An individual may not smoke in an enclosed area

13 (1) in an office building, office, hotel, motel, restaurant, bar, retail
14 store, or shopping center;

15 (2) in a common area in an apartment building or multiple-family
16 dwelling;

17 (3) in a place of employment, including a vehicle;

18 (4) at a public or private educational facility;

19 (5) at a health care facility, including residential units in the health care
20 facility;

21 (6) in a building or residence that is used to provide paid child care,
22 whether or not children are present in the building or residence, or care for adults on a
23 fee-for-service basis; however, nothing in this paragraph is intended to prohibit an
24 individual from smoking in a private residence that is in a building where another
25 residence provides paid child care or care for adults;

26 (7) on a vessel operating as a shore-based fisheries business under
27 AS 43.75.

28 (c) An individual may not smoke outdoors

29 (1) at an area located at a public or private school or a state or
30 municipal park area designated as a children's playground;

31 (2) in a seating area for an outdoor arena, stadium, or amphitheater;

1 (3) at a place of employment or health care facility that has declared
2 the entire campus or outside grounds or property to be smoke-free;

3 (4) within

4 (A) 10 feet of an entrance to a bar or restaurant that serves
5 alcoholic beverages;

6 (B) 20 feet of an entrance, open window, or heating or
7 ventilation system air intake vent at an enclosed area at a place where smoking
8 is prohibited under this section; or

9 (C) a reasonable distance of an entrance, open window, or
10 heating or ventilation system air intake vent on a vessel covered by this section
11 as determined by the vessel owner or operator in charge.

12 (d) Notwithstanding (a) and (b) of this section, unless the owner or operator
13 prohibits it, an individual may smoke at a retail tobacco or e-cigarette store that

14 (1) is in a building that

15 (A) is freestanding; or

16 (B) if it is attached to another business or building,

17 (i) has a separate entrance;

18 (ii) has a ventilation system vented to an area where
19 smoking is not prohibited;

20 (iii) the other business or building does not serve as a
21 residence, child care facility, facility providing care for adults on a fee-
22 for-service basis, school, or health care facility; and

23 (iv) smoking is limited to the use of an e-cigarette;

24 (2) is not

25 (A) a business that is licensed under AS 04.11 to serve
26 alcoholic beverages at an outdoor location;

27 (B) a business that is licensed under AS 05.15 to sell pull-tabs;
28 or

29 (C) a retail store that is within an indoor public place or
30 workplace.

31 (e) Notwithstanding (a) and (b) of this section, an individual may smoke in a

1 separate enclosed smoking area located in an airport if the smoking area is vented
 2 directly to an outdoor area that is not an area where smoking is prohibited under (c) of
 3 this section.

4 (f) Notwithstanding (b) of this section, unless the owner or operator prohibits
 5 it, an individual may smoke

6 (1) in a vehicle that is a place of employment when the vehicle is used
 7 exclusively by one person;

8 (2) on a vessel when the vessel is engaged in commercial fishing or
 9 sport charter fishing.

10 (g) Notwithstanding (a) and (b) of this section, an individual may smoke at

11 (1) a private club if the private club

12 (A) has been in continuous operation at the same location since
 13 January 1, 2017;

14 (B) is not licensed to serve alcoholic beverages; and

15 (C) is not a place of employment;

16 (2) an e-cigarette store if the e-cigarette store has been in continuous
 17 operation at the same location since January 1, 2017.

18 (h) Nothing in this section prohibits an individual from smoking

19 (1) at a private residence, except a private residence described in (b) of
 20 this section or while a health care provider is present;

21 (2) in a stand-alone shelter if the stand-alone shelter meets the
 22 following requirements:

23 (A) food or drink may not be sold or served in the stand-alone
 24 shelter; and

25 (B) the stand-alone shelter meets the minimum distance
 26 requirements of (c) of this section; or

27 (3) in an establishment licensed under AS 17.38 that is a freestanding
 28 building.

29 (i) In this section,

30 (1) "health care provider" has the meaning given in AS 09.65.300;

31 (2) "private club" means an organization, legal entity, or informal

1 association of persons that

2 (A) is the owner, lessee, or occupant of a building or portion of
3 a building used exclusively for club purposes at all times;

4 (B) is operated solely for a recreational, fraternal, social,
5 patriotic, political, benevolent, or athletic purpose; and

6 (C) has been granted exemption from the payment of federal
7 income tax as a club under 26 U.S.C. 501;

8 (3) "retail tobacco or e-cigarette store"

9 (A) means a store

10 (i) that primarily sells cigarettes, e-cigarettes, cigars,
11 tobacco and products containing tobacco, and pipes and other smoking
12 or e-cigarette accessories;

13 (ii) in which the sale of other products is incidental; and

14 (iii) that derives at least 90 percent of its gross revenue
15 from the sale of cigarettes, e-cigarettes, cigars, tobacco and products
16 containing tobacco, and pipes and other smoking or e-cigarette
17 accessories;

18 (B) does not include

19 (i) a tobacco or e-cigarette department or section of a
20 business that does not meet the criteria in (A) of this paragraph; or

21 (ii) a business that is also a restaurant or grocery store.

22 **Sec. 18.35.306. Notice of prohibition.** (a) A person who is in charge of a place
23 or vehicle where smoking is prohibited under AS 18.35.301 shall conspicuously
24 display in the place or vehicle a sign that

25 (1) reads "Smoking Prohibited by Law--Fine \$50";

26 (2) includes the international symbol for no smoking; or

27 (3) includes the words "No Puffin" with a pictorial representation of a
28 puffin holding a burning cigarette enclosed in a red circle crossed with a red bar.

29 (b) A person in charge of a building at which smoking is prohibited within a
30 specific distance from the entrance of the building under AS 18.35.301(c)(4) shall
31 conspicuously display a sign that reads "Smoking within (number of feet) Feet of

1 Entrance Prohibited by Law--Fine \$50" visible from the outside of each entrance to
2 the building.

3 (c) The department shall furnish signs required under this section to a person
4 who requests them with the intention of displaying them.

5 **Sec. 18.35.311. Duty of employers and building managers.** (a) An employer
6 may not permit an employee, customer, or other person to smoke inside an enclosed
7 area at a place of employment.

8 (b) The owner, operator, manager, or other person who manages a building or
9 other place where smoking is prohibited under AS 18.35.301 may not provide ashtrays
10 or other smoking accessories for use in that building or place.

11 (c) An employer may not require an employee, customer, or other person to
12 enter a stand-alone shelter as defined in AS 18.35.301(h) for a purpose other than
13 smoking.

14 **Sec. 18.35.316. Powers and duties of the commissioner.** (a) The
15 commissioner

16 (1) shall administer and enforce the requirements of AS 18.35.301 -
17 18.35.399;

18 (2) may adopt regulations under AS 44.62 (Administrative Procedure
19 Act) necessary to carry out the duties under this section.

20 (b) In addition to other powers granted the commissioner under AS 18.35.301
21 - 18.35.399, the commissioner may delegate to another agency the authority to
22 implement and enforce one or more provisions of AS 18.35.301 - 18.35.399.

23 **Sec. 18.35.321. Public education.** (a) The commissioner shall ensure that
24 employers, property owners, property operators, and other members of the public are
25 provided ongoing access to

26 (1) a program of education regarding the requirements in AS 18.35.301
27 - 18.35.399;

28 (2) an electronically published printable brochure that summarizes the
29 requirements in AS 18.35.301 - 18.35.399.

30 (b) The program of education under (a) of this section may be provided in
31 combination with the comprehensive smoking education, tobacco use prevention, and

1 tobacco control program established in AS 44.29.020(a)(14).

2 **Sec. 18.35.326. Nonretaliation.** (a) An employer may not discharge or in any
3 other manner retaliate against an employee because the employee cooperates with or
4 initiates enforcement of a requirement in AS 18.35.301 - 18.35.399.

5 (b) The owner or operator of a vehicle or other place that is subject to a
6 requirement in AS 18.35.301 - 18.35.399 may not retaliate against a customer or other
7 member of the public for cooperating with or initiating enforcement of a requirement
8 in AS 18.35.301 - 18.35.399.

9 **Sec. 18.35.331. Conflicts with local requirements.** Nothing in AS 18.35.301
10 - 18.35.399 prohibits a municipality from adopting an ordinance imposing

11 (1) additional limitations on smoking; or

12 (2) additional duties on employers, owners, operators, and other
13 persons who are subject to the requirements of AS 18.35.306 or 18.35.311 related to
14 smoking.

15 * **Sec. 3.** AS 18.35.340(a) is amended to read:

16 (a) The commissioner shall develop and maintain a procedure for processing
17 reports of violations of AS 18.35.301, 18.35.306, 18.35.311, and 18.35.326
18 [AS 18.35.300, 18.35.305, AND 18.35.330].

19 * **Sec. 4.** AS 18.35.340(b) is amended to read:

20 (b) If, after investigating a report made under this section, the commissioner
21 determines that a violation has occurred, (1) the commissioner may file a civil
22 complaint in the district court to enforce the provisions of AS 18.35.301 - 18.35.399
23 [AS 18.35.300 - 18.35.365]; or (2) an employee of the department designated by the
24 commissioner to enforce the provisions of AS 18.35.301 - 18.35.399 [AS 18.35.300 -
25 18.35.365] may issue a citation under AS 18.35.341(b). If an employee of the
26 department issues a citation, the violation shall be processed and disposed of under
27 AS 18.35.341.

28 * **Sec. 5.** AS 18.35.340(c) is amended to read:

29 (c) A person who violates AS 18.35.301 [AS 18.35.300 OR 18.35.305] and
30 against whom the commissioner has filed a civil complaint under this section is
31 punishable by a civil fine of [NOT LESS THAN \$10 NOR MORE THAN] \$50. A

1 person who violates AS 18.35.306 or 18.35.311 [AS 18.35.330] and against whom the
 2 commissioner has filed a civil complaint under this section is punishable by a civil
 3 fine of not less than \$50 [\$20] nor more than \$300. Each day a violation of
 4 AS 18.35.306 or 18.35.311 [AS 18.35.330] continues after a civil complaint for the
 5 violation has been filed and served on the defendant constitutes a separate violation. A
 6 person who violates AS 18.35.326 and against whom the commissioner has filed a
 7 civil complaint under this section is punishable by a civil fine of not more than
 8 \$500.

9 * **Sec. 6.** AS 18.35.341(a) is amended to read:

10 (a) A peace officer may issue a citation for a violation of AS 18.35.301,
 11 18.35.311, or 18.35.326 [AS 18.35.300 OR 18.35.305] committed in the officer's
 12 presence or for a violation of AS 18.35.306 [AS 18.35.330]. The provisions of
 13 AS 12.25.175 - 12.25.230 apply to the issuance of a citation under this subsection.

14 * **Sec. 7.** AS 18.35.341(b) is amended to read:

15 (b) An employee of the department designated by the commissioner to enforce
 16 the provisions of AS 18.35.301 - 18.35.399 [AS 18.35.300 - 18.35.365] may issue a
 17 citation for a violation of AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326
 18 [AS 18.35.300, 18.35.305, OR 18.35.330] regardless of whether the violation was
 19 committed in the employee's presence. A citation issued under this subsection shall be
 20 in the same form and shall be processed in the same manner as a citation issued by a
 21 peace officer under (a) of this section. An employee of the department may not arrest a
 22 person for a violation of AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326
 23 [AS 18.35.300, 18.35.305, OR 18.35.330].

24 * **Sec. 8.** AS 18.35.341(c) is amended to read:

25 (c) A person who violates AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326
 26 [AS 18.35.300, 18.35.305, OR 18.35.330] is guilty of a violation as defined in
 27 AS 11.81.900(b) and upon conviction is punishable by a fine of [NOT LESS THAN
 28 \$10 NOR MORE THAN] \$50 for a violation of AS 18.35.301, [AS 18.35.300 OR
 29 18.35.305 AND] by a fine of not less than \$50 [\$20] nor more than \$300 for a
 30 violation of AS 18.35.306 or 18.35.311, and by a fine of not more than \$500 for a
 31 violation of AS 18.35.326 [AS 18.35.330]. Each day a violation of AS 18.35.306 and

1 **18.35.311** [AS 18.35.330] continues after a citation for the violation has been issued
 2 constitutes a separate violation.

3 * **Sec. 9.** AS 18.35.341(d) is amended to read:

4 (d) The supreme court shall establish a schedule of bail amounts for violations
 5 of **AS 18.35.301, 18.35.306, 18.35.311, and 18.35.326** [AS 18.35.300, 18.35.305,
 6 AND 18.35.330], but in no event may the bail amount exceed the maximum fine that
 7 may be imposed for the violation under (c) of this section. The bail amount for a
 8 violation must appear on the citation.

9 * **Sec. 10.** AS 18.35.342 is amended to read:

10 **Sec. 18.35.342. Multiple fines prohibited.** A person may not be fined more
 11 than once for each violation of **AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326**
 12 [AS 18.35.300, 18.35.305, OR 18.35.330].

13 * **Sec. 11.** AS 18.35.343 is amended to read:

14 **Sec. 18.35.343. Injunctions.** The commissioner or any affected party may
 15 institute an action in the superior court to enjoin repeated violations of **AS 18.35.301,**
 16 **18.35.306, 18.35.311, or 18.35.326** [AS 18.35.300, 18.35.305, or 18.35.330].

17 * **Sec. 12.** AS 18.35.350 is amended to read:

18 **Sec. 18.35.350. Enforcement authority.** The commissioner or the
 19 commissioner's designee is responsible for enforcing the provisions of **AS 18.35.301 -**
 20 **18.35.399** [AS 18.35.300 - 18.35.365]. This section does not limit the authority of
 21 peace officers.

22 * **Sec. 13.** AS 18.35 is amended by adding a new section to read:

23 **Sec. 18.35.399. Definitions.** In AS 18.35.301 - 18.35.399,

24 (1) "business" means a for-profit or nonprofit sole proprietorship,
 25 partnership, joint venture, corporation, professional corporation, private club, retail
 26 seller of goods or services, or other business entity;

27 (2) "commissioner" means the commissioner of health and social
 28 services or the commissioner's designee;

29 (3) "department" means the Department of Health and Social Services;

30 (4) "e-cigarette" means any product containing or delivering nicotine
 31 or any other substance intended for human consumption that can be used by a person

1 through inhalation of vapor or aerosol from the product, of any size or shape, whether
2 the product is manufactured, distributed, marketed, or sold as an e-cigarette, e-cigar, e-
3 pipe, e-hookah, vape pen, or any other product name or descriptor; "e-cigarette" does
4 not include drugs, devices, or combination products authorized for sale by the United
5 States Food and Drug Administration as those terms are defined in 21 U.S.C. 301 -
6 392 (Food, Drug, and Cosmetic Act), unless the use of those products simulate
7 smoking or expose others to vapor or aerosol;

8 (5) "employee" means a person who is employed by a business for
9 compensation or works for a business as a volunteer without compensation;

10 (6) "employer" means the state, a municipality, a regional educational
11 attendance area, and a person or a business with one or more employees;

12 (7) "enclosed area" means space between a floor and a ceiling that is
13 bounded on two or more sides by a combination of walls, doorways, windows, or
14 other physical barriers that may be open, partially open, closed, retractable, temporary,
15 or permanent;

16 (8) "health care facility" means an office or institution providing care
17 or treatment for physical, mental, emotional, or other medical, dental, physiological, or
18 psychological diseases or conditions; private, municipal, or state hospital; independent
19 diagnostic testing facility; primary care outpatient facility; skilled nursing facility;
20 kidney disease treatment center, including freestanding hemodialysis units;
21 intermediate care facility; ambulatory surgical facility; Alaska Pioneers' Home or
22 Alaska Veterans' Home administered by the department under AS 47.55; long-term
23 care facility; psychiatric hospital; residential psychiatric treatment center, as defined in
24 AS 18.07.111 or AS 47.32.900, and other facilities, places of employment, or offices
25 operated for use by doctors, nurses, surgeons, chiropractors, physical therapists,
26 physicians, psychiatrists, or dentists or other professional health care providers to
27 provide health care;

28 (9) "place of employment" means work areas, private offices, hotel and
29 motel rooms, employee lounges, restrooms, conference rooms, classrooms, cafeterias,
30 hallways, vehicles, and other employee work areas that are under the control of an
31 employer;

1 (10) "public place" includes

2 (A) an area to which the public is invited or into which the
3 public is admitted;

4 (B) a place where services, goods, or facilities are offered to
5 the public;

6 (11) "smoking" means using an e-cigarette or other oral smoking
7 device or inhaling, exhaling, burning, or carrying a lighted or heated cigar, cigarette,
8 pipe, or tobacco or plant product intended for inhalation.

9 * **Sec. 14.** AS 18.35.300, 18.35.305, 18.35.310, 18.35.320, 18.35.330, 18.35.355, and
10 18.35.365 are repealed.

11 * **Sec. 15.** The uncodified law of the State of Alaska is amended by adding a new section to
12 read:

13 **APPLICABILITY.** AS 18.35.301, 18.35.306, 18.35.311, 18.35.316, 18.35.321,
14 18.35.326, and 18.35.331, added by sec. 2 of this Act, AS 18.35.340(a) - (c), as amended by
15 secs. 3 - 5 of this Act, AS 18.35.341(a) - (d), as amended by secs. 6 - 9 of this Act,
16 AS 18.35.342, as amended by sec. 10 of this Act, AS 18.35.343, as amended by sec. 11 of this
17 Act, AS 18.35.350, as amended by sec. 12 of this Act, and AS 18.35.399, added by sec. 13 of
18 this Act, apply to violations or failures to comply that occur on or after the effective date of
19 secs. 2 - 13 of this Act.

20 * **Sec. 16.** The uncodified law of the State of Alaska is amended by adding a new section to
21 read:

22 **TRANSITION: REGULATIONS.** The Department of Health and Social Services may
23 adopt regulations necessary to implement AS 18.35.301, 18.35.306, 18.35.311, 18.35.316,
24 18.35.321, 18.35.326, and 18.35.331, added by sec. 2 of this Act, AS 18.35.340(a) - (c), as
25 amended by secs. 3 - 5 of this Act, AS 18.35.341(a) - (d), as amended by secs. 6 - 9 of this
26 Act, AS 18.35.342, as amended by sec. 10 of this Act, AS 18.35.343, as amended by sec. 11
27 of this Act, AS 18.35.350, as amended by sec. 12 of this Act, and AS 18.35.399, added by
28 sec. 13 of this Act. The regulations take effect under AS 44.62 (Administrative Procedure
29 Act), but not before the effective date of the section being implemented.

30 * **Sec. 17.** Section 16 of this Act takes effect immediately under AS 01.10.070(c).

31 * **Sec. 18.** Except as provided in sec. 17 of this Act, this Act takes effect October 1, 2017.