

**CS FOR HOUSE BILL NO. 1(JUD)**

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTIETH LEGISLATURE - FIRST SESSION

BY THE HOUSE JUDICIARY COMMITTEE

Offered: 4/19/17

Referred: Rules

Sponsor(s): REPRESENTATIVES TUCK, Drummond, Grenn, Kawasaki, Gara, Josephson, Tarr

**A BILL**

**FOR AN ACT ENTITLED**

1 **"An Act relating to absentee voting, voting, early voting, special needs voting, and voter**  
2 **registration; relating to poll watchers; relating to absentee ballots, questioned ballots,**  
3 **and questioned ballot procedures; relating to which primary election ballot a voter may**  
4 **use; relating to early voting locations at which persons may vote absentee ballots;**  
5 **relating to qualifications to vote at a municipal election; and providing for an effective**  
6 **date."**

7 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

8 \* **Section 1.** AS 15.05.010 is amended to read:

9 **Sec. 15.05.010. Voter qualification.** A person may vote at any election who  
10 (1) is a citizen of the United States;  
11 (2) is 18 years of age or older;  
12 (3) has been a resident of the state and of the house district in which  
13 the person seeks to vote for at least 30 days just before the election; and

1 (4) has registered [BEFORE THE ELECTION] as required under  
 2 AS 15.07 and is not registered to vote in another jurisdiction.

3 \* **Sec. 2.** AS 15.07.060(a) is amended to read:

4 (a) Each applicant who requests registration or reregistration shall supply the  
 5 following information:

6 (1) the applicant's name and sex;

7 (2) if issued, the applicant's State of Alaska driver's license number or  
 8 State of Alaska identification card number, or the last four digits of the applicant's  
 9 social security number;

10 (3) the applicant's date of birth;

11 (4) the applicant's Alaska residence address;

12 (5) a statement of whether the applicant has previously been registered  
 13 to vote in another jurisdiction, and, if so, the jurisdiction and the address of the  
 14 previous registration;

15 (6) a declaration that the applicant will be 18 years of age or older  
 16 within 90 days after the date of registration;

17 (7) a declaration that the applicant is a citizen of the United States;

18 (8) the date of application;

19 (9) the applicant's signature, **electronic signature under (g) of this**  
 20 **section,** or mark;

21 (10) any former name under which the applicant was registered to vote  
 22 in the state;

23 (11) an attestation that the information provided by the applicant in (1)  
 24 - (10) of this subsection is true; and

25 (12) a certification that the applicant understands that a false statement  
 26 on the application may make the applicant subject to prosecution for a misdemeanor  
 27 under this title or AS 11.

28 \* **Sec. 3.** AS 15.07.060(b) is amended to read:

29 (b) **Every registration form must include space for an applicant who is**  
 30 **registered in another jurisdiction to specify that jurisdiction and a notice that the**  
 31 **director will notify the chief elections officer in that jurisdiction.** If the applicant

1 has been previously registered to vote in another jurisdiction, the director shall notify  
2 the chief elections officer in that jurisdiction that the applicant has registered to vote in  
3 Alaska and request that that jurisdiction cancel the applicant's voter registration there.

4 \* **Sec. 4.** AS 15.07.060 is amended by adding a new subsection to read:

5 (g) In accordance with AS 09.80.150(b), the director of the division shall  
6 determine the form of an electronic signature that may be used to register or reregister  
7 under (a) of this section and the process used to obtain the electronic signature.

8 \* **Sec. 5.** AS 15.07.070(d) is amended to read:

9 (d) Qualified voters may register in person before a registration official or  
10 through a voter registration agency at any time throughout the year. **A qualified voter**  
11 **who registers** [, EXCEPT THAT A PERSON REGISTERING] within 30 days  
12 preceding an election **or on the day of an election shall vote an absentee or**  
13 **questioned ballot** [IS NOT ELIGIBLE TO VOTE] at that election. Upon receipt and  
14 approval of the registration forms, the director or the election supervisor shall forward  
15 to the voter an acknowledgment in the form of a registration card, and the voter's name  
16 shall immediately be placed on the master register. Names of persons registering 30 or  
17 more days before an election shall be placed on the official registration list for that  
18 election.

19 \* **Sec. 6.** AS 15.07.070(h) is amended to read:

20 (h) The director shall design the form of the voter's certificate appearing on  
21 the envelope that is used for voting an absentee in-person, **special needs**, or  
22 questioned ballot so that **a voter's choice to register as nonpartisan, as undeclared,**  
23 **or as affiliated with a political party or political group and** all information required  
24 for registration by AS 15.07.060(a) may be obtained from a voter who votes an  
25 absentee in-person, **special needs**, or questioned ballot. If the voter voting an absentee  
26 in-person, **special needs**, or questioned ballot has completed all information on the  
27 voter registration portion of the absentee in-person, **special needs**, or questioned ballot  
28 voter's certificate, the director shall place the name of the voter on the official  
29 registration list.

30 \* **Sec. 7.** AS 15.07.070 is amended by adding a new subsection to read:

31 (i) In this section, "absentee or questioned ballot" includes a special needs

1 ballot voted under AS 15.20.072.

2 \* **Sec. 8.** AS 15.07.090(b) is amended to read:

3 (b) A voter shall reregister if the voter's registration is cancelled as provided in  
4 AS 15.07.130. **A person who has reregistered under this subsection shall vote an**  
5 **absentee or questioned ballot until** [THE REREGISTRATION IS EFFECTIVE  
6 FOR] the next election that occurs at least 30 days after the date of reregistration.

7 \* **Sec. 9.** AS 15.07.090(c) is amended to read:

8 (c) The director shall transfer the registration of a voter from one precinct to  
9 another within a house district when requested by the voter. **If a** [THE] request **is not**  
10 [SHALL BE] made 30 or more days before the election day, **a person who has**  
11 **moved to a new precinct shall vote an absentee or questioned ballot.** The director  
12 shall transfer the registration of a voter from one house district to another when  
13 requested by the voter. The voter must reside in the new house district for at least 30  
14 days in order to vote **a ballot for that district.**

15 \* **Sec. 10.** AS 15.07.090(d) is amended to read:

16 (d) A person who claims to be a registered voter, but for whom no evidence of  
17 registration in the precinct can be found, shall **vote an absentee or questioned ballot**  
18 [BE GRANTED THE RIGHT TO VOTE IN THE SAME MANNER AS THAT OF A  
19 QUESTIONED VOTER AND THE BALLOT SHALL BE TREATED IN THE  
20 SAME MANNER. THE BALLOT SHALL BE CONSIDERED TO BE A  
21 "QUESTIONED BALLOT" AND SHALL BE SO DESIGNATED. THE DIRECTOR  
22 OR THE DIRECTOR'S REPRESENTATIVE SHALL DETERMINE WHETHER  
23 THE VOTER IS REGISTERED IN THE HOUSE DISTRICT BEFORE COUNTING  
24 THE BALLOT. A VOTER WHO HAS FAILED TO OBTAIN A TRANSFER AS  
25 PROVIDED IN (c) OF THIS SECTION SHALL VOTE A "QUESTIONED  
26 BALLOT" IN THE PRECINCT IN WHICH THE VOTER RESIDES].

27 \* **Sec. 11.** AS 15.07.090 is amended by adding a new subsection to read:

28 (e) In this section, "absentee or questioned ballot" includes a special needs  
29 ballot voted under AS 15.20.072.

30 \* **Sec. 12.** AS 15.07.130(e) is amended to read:

31 (e) For purposes of (b) and (d) of this section, a voter "appears to vote" if

1 (1) the voter is present at a polling place or at an **early** [ABSENTEE]  
 2 voting station **designated under AS 15.20.045(b)** at a time when the polling place or  
 3 **early** [ABSENTEE] voting station is operating, for the purpose of casting a vote;

4 (2) the voter applies to the division to obtain an absentee ballot; or

5 (3) in an election conducted by mail under AS 15.20.800, a voter who  
 6 has not received a ballot by mail makes a timely request to the division for a ballot.

7 \* **Sec. 13.** AS 15.10.170 is amended to read:

8 **Sec. 15.10.170. Appointment and privileges of watchers.** (a) **In a general**  
 9 **election, special election, or special runoff election under AS 15.40.141, a** [THE]  
 10 precinct party committee, where an organized precinct committee exists, or the party  
 11 district committee where no organized precinct committee exists, or the state party  
 12 **chair** [CHAIRPERSON] where neither a precinct nor a party district committee  
 13 exists, may appoint one or more [PERSONS AS] watchers in each precinct and  
 14 counting center. **A** [FOR ANY ELECTION. EACH] candidate not representing a  
 15 political party may appoint one or more watchers for each precinct or counting center  
 16 in the candidate's respective district or the state [FOR ANY ELECTION]. Any  
 17 organization or organized group that sponsors or opposes **a ballot proposition** [AN  
 18 INITIATIVE, REFERENDUM,] or recall may have one or more [PERSONS AS]  
 19 watchers at the polls and counting centers after first obtaining authorization from the  
 20 director. A state party **chair** [CHAIRPERSON], a precinct party committee, a party  
 21 district committee, or a candidate not representing a political party or organization or  
 22 organized group may not have more than one watcher on duty at a time in any precinct  
 23 or counting center. [A WATCHER MUST BE A UNITED STATES CITIZEN. THE  
 24 WATCHER MAY BE PRESENT AT A POSITION INSIDE THE PLACE OF  
 25 VOTING OR COUNTING THAT AFFORDS A FULL VIEW OF ALL ACTION OF  
 26 THE ELECTION OFFICIALS TAKEN FROM THE TIME THE POLLS ARE  
 27 OPENED UNTIL THE BALLOTS ARE FINALLY COUNTED AND THE  
 28 RESULTS CERTIFIED BY THE ELECTION BOARD OR THE DATA  
 29 PROCESSING REVIEW BOARD. THE ELECTION BOARD OR THE DATA  
 30 PROCESSING REVIEW BOARD MAY REQUIRE EACH WATCHER TO  
 31 PRESENT WRITTEN PROOF SHOWING APPOINTMENT BY THE PRECINCT

1 PARTY COMMITTEE, THE PARTY DISTRICT COMMITTEE, THE  
 2 ORGANIZATION OR ORGANIZED GROUP, OR THE CANDIDATE THE  
 3 WATCHER REPRESENTS THAT IS SIGNED BY THE CHAIRPERSON OF THE  
 4 PRECINCT PARTY COMMITTEE, THE PARTY DISTRICT COMMITTEE, THE  
 5 STATE PARTY CHAIRPERSON, THE ORGANIZATION OR ORGANIZED  
 6 GROUP, OR THE CANDIDATE REPRESENTING NO PARTY.]

7 (b) In [ADDITION TO THE WATCHERS APPOINTED UNDER (a) OF  
 8 THIS SECTION, IN] a primary election, [SPECIAL ELECTION UNDER  
 9 AS 15.40.140, OR SPECIAL RUNOFF ELECTION UNDER AS 15.40.141,] each  
 10 candidate may appoint one **or more persons as watchers for** [WATCHER IN] each  
 11 precinct and counting center **in the candidate's respective district. Any**  
 12 **organization or organized group that sponsors or opposes a ballot proposition or**  
 13 **recall may have one or more watchers at the polls and counting centers after first**  
 14 **obtaining authorization from the director.**

15 \* **Sec. 14.** AS 15.10.170 is amended by adding a new subsection to read:

16 (c) A watcher appointed under this section may be present at a position inside  
 17 the place of voting or counting that affords a full view of all action of the election  
 18 officials taken from the time the polls are opened until the ballots are finally counted  
 19 and the results certified by the election board or the data processing review board. The  
 20 election board or the data processing review board may require each watcher to  
 21 present written proof showing appointment by the respective precinct party committee,  
 22 party district committee, organization or organized group, or candidate the watcher  
 23 represents that is signed by the respective chair of the precinct party committee, party  
 24 district committee, state party chair, organization or organized group, or candidate. A  
 25 watcher must be a United States citizen.

26 \* **Sec. 15.** AS 15.15.210 is amended to read:

27 **Sec. 15.15.210. Questioning of voters of suspect qualification; questioned**  
 28 **ballot procedures.** Every election official shall question, and every watcher and any  
 29 other person qualified to vote in the precinct may question, a person attempting to vote  
 30 if the questioner has good reason to suspect that the questioned person is not qualified  
 31 under AS 15.05. All questions regarding a person's qualifications to vote shall be

1 made in writing setting out the reason the person has been questioned. A questioned  
 2 person shall **complete the declaration required under (b) of this section** [,  
 3 BEFORE VOTING, SUBSCRIBE TO A DECLARATION IN A FORM PROVIDED  
 4 BY THE DIRECTOR ATTESTING TO THE FACT THAT IN EACH  
 5 PARTICULAR THE PERSON MEETS ALL THE QUALIFICATIONS OF A  
 6 VOTER, IS NOT DISQUALIFIED, AND HAS NOT VOTED AT THE SAME  
 7 ELECTION, AND CERTIFYING THAT THE PERSON UNDERSTANDS THAT A  
 8 FALSE STATEMENT ON THE DECLARATION MAY SUBJECT THE PERSON  
 9 TO PROSECUTION FOR A MISDEMEANOR UNDER THIS TITLE OR AS 11.  
 10 AFTER THE QUESTIONED PERSON HAS EXECUTED THE DECLARATION,  
 11 THE PERSON MAY VOTE]. If the questioned person refuses to execute the  
 12 declaration, the person may not vote.

13 \* **Sec. 16.** AS 15.15.210 is amended by adding a new subsection to read:

14 (b) Each person voting a questioned ballot shall complete a declaration in a  
 15 form provided by the director attesting to the fact that the person is a qualified voter, is  
 16 not disqualified, and has not voted at the same election and certifying that the person  
 17 understands that a false statement on the declaration may subject the person to  
 18 prosecution for a misdemeanor under this title or AS 11. For state and local elections,  
 19 the voter must attest that the voter has been a 30-day resident of the election district in  
 20 which the voter is seeking to vote or that the voter is otherwise qualified to vote under  
 21 AS 15.20.211.

22 \* **Sec. 17.** AS 15.15.215(a) is amended to read:

23 (a) A voter who casts a questioned ballot shall vote the ballot in the same  
 24 manner as prescribed for other voters. The voter shall insert the ballot into a secrecy  
 25 sleeve and put the secrecy sleeve into an envelope on which the **declaration required**  
 26 **by AS 15.15.210** [STATEMENT THE VOTER PREVIOUSLY SIGNED] is located.  
 27 The envelope shall be sealed and deposited in the ballot box. When the ballot box is  
 28 opened, the envelopes shall be segregated, counted, compared to the voting list, and  
 29 delivered to the official or body supervising the election. The merits of the question  
 30 shall be determined by this official or body in accordance with the procedure  
 31 prescribed for questioned votes in AS 15.20.207.

1 \* **Sec. 18.** AS 15.20.030 is amended to read:

2           **Sec. 15.20.030. Preparation of ballots, envelopes, and other material.** The  
 3 director shall provide ballots for use as absentee ballots in all districts. The director  
 4 shall provide a secrecy sleeve in which the voter shall initially place the marked ballot,  
 5 and shall provide an envelope with the prescribed voter's certificate on it, in which the  
 6 secrecy sleeve with ballot enclosed shall be placed. The director shall prescribe the  
 7 form of and prepare the voter's certificate, envelopes, and other material used in  
 8 absentee voting. The voter's certificate shall include a declaration, for use when  
 9 required, that the voter is a qualified voter in all respects, a blank for the voter's  
 10 signature, a certification that the affiant properly executed the marking of the ballot  
 11 and gave the voter's identity, blanks for the attesting official or witness, and a place for  
 12 recording the date the envelope was sealed and witnessed. **For state and local**  
 13 **elections, the voter's certificate declaration must include an attestation that the**  
 14 **voter has been a 30-day resident of the election district in which the voter is**  
 15 **seeking to vote or is otherwise qualified to vote under AS 15.20.211.** The envelope  
 16 with the voter's certificate must include a notice that false statements made by the  
 17 voter or by the attesting official or witness on the certificate are punishable by law.

18 \* **Sec. 19.** AS 15.20.045 is amended to read:

19           **Sec. 15.20.045. Designation of absentee voting officials and early voting**  
 20 **stations for voting absentee ballots.** (a) The director or election supervisor may  
 21 designate persons to act as absentee voting officials under AS 15.20.010 - 15.20.220 in  
 22 areas where election supervisors do not have offices. Magistrates may, with the  
 23 approval of the administrative director of the Alaska Court System, be designated  
 24 under this section. At least 15 days before the election the director shall supply each  
 25 absentee voting official with appropriate ballots.

26           (b) The director may designate by regulation adopted under AS 44.62  
 27 (Administrative Procedure Act) locations at which **early** [ABSENTEE] voting stations  
 28 will be operated **for persons who vote absentee ballots** on or after the 15th day  
 29 before an election up to and including the date of the election. The director shall  
 30 supply **these** [ABSENTEE] voting stations with **absentee** ballots for all house districts  
 31 in the state and shall designate absentee voting officials to serve at **the** [ABSENTEE]

1 voting stations. **A designation as an early voting station under this subsection**  
 2 **remains in effect unless**

3 **(1) the location is no longer available for use as an early voting**  
 4 **station; or**

5 **(2) the director determines that the location is no longer**  
 6 **appropriate for use as an early voting station and makes that determination**  
 7 **available to the public in writing.**

8 (c) In a municipality in which the division will not be operating an **early**  
 9 **[ABSENTEE]** voting station **under this section**, the director may designate the  
 10 municipal clerk as an absentee voting official for the limited purpose of distributing  
 11 absentee ballots to qualified voters under AS 15.20.061(a)(1) and qualified voters'  
 12 representatives under AS 15.20.072. At least 15 days before the election, the director  
 13 shall supply municipal clerks designated under this subsection with absentee ballots.

14 \* **Sec. 20.** AS 15.20.050 is amended to read:

15 **Sec. 15.20.050. Requirement of full public notice.** The director shall give full  
 16 public notice of the dates and manner of voting absentee and may select any means of  
 17 communication permitted to be used in giving notice of the date and time of the  
 18 general election. The director shall give notice under this section of the location of  
 19 **early** **[ABSENTEE]** voting stations **designated under AS 15.20.045(b)** at least 45  
 20 days before each election.

21 \* **Sec. 21.** AS 15.20.061(a) is amended to read:

22 (a) A qualified voter may apply in person for an absentee ballot to the  
 23 following election officials at the times specified:

24 (1) to an absentee voting official on or after the 15th day before an  
 25 election up to and including the date of the election;

26 (2) to an election supervisor on or after the 15th day before an election  
 27 up to and including the date of the election;

28 (3) to an absentee voting official at an **early** **[ABSENTEE]** voting  
 29 station designated under AS 15.20.045(b) on or after the 15th day before an election  
 30 up to and including the date of the election;

31 (4) to an absentee voting official in the precinct in which no volunteers

1 can be located to serve on the election board on or after the 15th day before an election  
2 up to and including election day.

3 \* **Sec. 22.** AS 15.20.064 is amended by adding a new subsection to read:

4 (e) If a voter's eligibility to vote cannot be verified by the election supervisor  
5 or other election official under (b) of this section, the voter shall vote an absentee  
6 ballot in the manner provided in AS 15.20.061.

7 \* **Sec. 23.** AS 15.20.072(b) is amended to read:

8 (b) The voter may, through a representative, request a special needs ballot  
9 from the following election officials at the times specified:

10 (1) from an absentee voting official on or after the 15th day before an  
11 election, up to and including election day;

12 (2) from an election supervisor on or after the 15th day before an  
13 election up to and including election day;

14 (3) from an absentee voting official at an **early** [ABSENTEE] voting  
15 station designated under AS 15.20.045(b) on or after the 15th day before an election  
16 up to and including the date of the election; or

17 (4) from a member of the precinct election board on election day.

18 \* **Sec. 24.** AS 15.20.081(b) is amended to read:

19 (b) An application requesting delivery of an absentee ballot to the applicant by  
20 mail must be received by the division of elections not less than 10 days before the  
21 election for which the absentee ballot is sought. An application for an absentee ballot  
22 for a state election from a qualified voter requesting delivery of an absentee ballot to  
23 the applicant by electronic transmission must be received by the division of elections  
24 not later than 5:00 p.m. Alaska time on the day before the election for which the  
25 absentee ballot is sought. An absentee ballot application submitted by mail under this  
26 section must permit the person to register to vote under AS 15.07.070, **to declare an**  
27 **affiliation under AS 15.07.075, if any,** and to request an absentee ballot for each state  
28 election held within that calendar year for which the voter is eligible to vote. An  
29 absentee ballot application submitted by electronic transmission under this section  
30 **shall** [MAY NOT] include a provision that permits a person to register to vote under  
31 AS 15.07.070.

1 \* **Sec. 25.** AS 15.20.081 is amended by adding a new subsection to read:

2 (m) An absentee ballot application must include an option for a qualified voter  
3 to choose to receive absentee ballots by mail for future regularly scheduled state  
4 elections. The division may not require a voter who chooses this option to reapply for  
5 an absentee ballot by mail unless

6 (1) the voter has not voted an absentee ballot for a period of four years;

7 or

8 (2) mail addressed to the voter from the division has been returned to  
9 the division as undeliverable.

10 \* **Sec. 26.** AS 15.25.060(b) is amended to read:

11 (b) A voter may vote only one primary election ballot. A voter may vote a  
12 political party ballot only if the voter is registered as affiliated with that party, is  
13 allowed to participate in the party primary under the party's bylaws, or is registered as  
14 nonpartisan or undeclared rather than as affiliated with a particular political party and  
15 the party's bylaws do not restrict participation by nonpartisan or undeclared voters in  
16 the party's primary. For the purpose of determining which primary election ballot a  
17 voter may use, a voter's party affiliation is considered to be the affiliation registered  
18 with the director as of the 30th day before the primary election. If a voter changes  
19 party affiliation within the 30 days before the primary election, the **voter** [VOTER'S  
20 PREVIOUS PARTY AFFILIATION] shall **vote an absentee in-person, special**  
21 **needs, or questioned ballot at the primary election with the voter's new party**  
22 **affiliation indicated on the voter's certificate that appears on the envelope used**  
23 **for voting the ballot under AS 15.07.070(h). Nothing under this subsection**  
24 **restricts the right of a political party to limit who may participate in its primary**  
25 **election** [BE USED FOR THE DETERMINATION UNDER THIS SUBSECTION].

26 \* **Sec. 27.** AS 15.80.010 is amended by adding a new paragraph to read:

27 (46) "electronic signature" has the meaning given in AS 09.80.190.

28 \* **Sec. 28.** AS 29.20.380(c) is amended to read:

29 (c) The municipal clerk may act as an absentee voting official under  
30 AS 15.20.045(c) for the limited purpose of distributing absentee ballots to qualified  
31 voters or qualified voters' representatives under AS 15.20.072 in a municipality in

1 which the division of elections will not be operating an **early** [ABSENTEE] voting  
2 station **under AS 15.20.045(b)**.

3 \* **Sec. 29.** AS 29.26.050 is amended by adding a new subsection to read:

4 (d) Except as a municipality may require for elections held only in specific  
5 local election districts or service areas under (b) of this section, a person who has lived  
6 within the municipality for at least 30 days, but who has not registered to vote in state  
7 elections at a residence address within the municipality at least 30 days before a  
8 municipal election, shall vote an absentee, special needs, or questioned ballot in that  
9 election.

10 \* **Sec. 30.** AS 29.26.050(a)(3) is repealed.

11 \* **Sec. 31.** The uncodified law of the State of Alaska is amended by adding a new section to  
12 read:

13 TRANSITIONAL PROVISIONS: REGULATIONS. The director of elections may  
14 adopt or amend regulations as necessary to implement the changes made by this Act. The  
15 regulations take effect under AS 44.62 (Administrative Procedure Act), but not before the  
16 effective date of the law implemented by the regulations.

17 \* **Sec. 32.** This Act takes effect January 1, 2018.