

CS FOR HOUSE BILL NO. 50(HSS)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-SIXTH LEGISLATURE - SECOND SESSION

BY THE HOUSE HEALTH AND SOCIAL SERVICES COMMITTEE

Offered: 4/15/09

Referred: Finance

Sponsor(s): REPRESENTATIVES PEGGY WILSON, GARA, TUCK, PETERSEN, LYNN, SEATON, GATTO, CISSNA, MUÑOZ, AND GARDNER, Ramras, Richard Foster, Kerttula, Gruenberg, Crawford, Stoltze, Tammie Wilson

A BILL

FOR AN ACT ENTITLED

1 **"An Act relating to limitations on mandatory overtime for registered nurses and**
2 **licensed practical nurses in health care facilities; and providing for an effective date."**

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 * **Section 1.** The uncodified law of the State of Alaska is amended by adding a new section
5 to read:

6 **LEGISLATIVE FINDINGS AND INTENT.** The legislature finds that

7 (1) it is essential that registered nurses and licensed practical nurses providing
8 direct patient care be available to meet the needs of patients;

9 (2) quality patient care is jeopardized by registered nurses and licensed
10 practical nurses who work unnecessarily long hours in health care facilities;

11 (3) registered nurses and licensed practical nurses are leaving their profession
12 because of workplace stresses, long work hours, and depreciation of their essential role in the
13 delivery of quality and direct patient care;

14 (4) it is necessary to safeguard the efficiency, health, and general well-being

1 of registered nurses and licensed practical nurses, and the health and general well-being of the
 2 persons receiving care from registered nurses and licensed practical nurses in health care
 3 facilities;

4 (5) it is necessary that registered nurses and licensed practical nurses be made
 5 aware of their rights, duties, and remedies concerning hours worked and patient safety; and

6 (6) health care facilities should provide adequate and safe nurse staffing
 7 without the need for or use of mandatory overtime.

8 * **Sec. 2.** AS 18.20 is amended by adding new sections to read:

9 **Article 4. Overtime Limitations for Nurses.**

10 **Sec. 18.20.400. Limitations on nursing overtime.** (a) Except as provided in
 11 (c) of this section, a nurse in a health care facility may not be required or coerced,
 12 directly or indirectly,

13 (1) to work beyond a predetermined and regularly scheduled shift that
 14 is agreed to by the nurse and the health care facility; or

15 (2) to accept an assignment of overtime if, in the judgment of the
 16 nurse, the overtime would jeopardize patient or employee safety.

17 (b) Except as provided by (c) of this section, after working a predetermined
 18 and regularly scheduled shift that is agreed to by the nurse and the health care facility
 19 as authorized by (a)(1) of this section, a nurse in a health care facility shall be allowed
 20 not less than 10 consecutive hours of off-duty time immediately following the end of
 21 that work.

22 (c) Subsection (a) of this section does not apply to

23 (1) a nurse who is employed by a health care facility providing
 24 services for a school, school district, or other educational institution, when the nurse is
 25 on duty for more than 14 consecutive hours during an occasional special event, such as
 26 a field trip, that is sponsored by the employer;

27 (2) a nurse voluntarily working overtime on an aircraft in use for
 28 medical transport, so long as the shift worked is allowable under regulations adopted
 29 by the Board of Nursing based on accreditation standards adopted by the Commission
 30 on Accreditation of Medical Transport Systems;

31 (3) a nurse on duty in overtime status

1 (A) who is participating in the performance of a medical
2 procedure or surgery that has begun but has not been completed;

3 (B) because of an unforeseen emergency situation that could
4 jeopardize patient safety; in this subparagraph, "unforeseen emergency
5 situation" means an unusual, unpredictable, or unforeseen situation caused by
6 an act of terrorism, disease outbreak, natural disaster, major disaster as defined
7 in 42 U.S.C. 5122, or disaster emergency under AS 26.23.020 or 26.23.140,
8 but does not include a situation in which a health care facility has reasonable
9 knowledge of increased patient volume or inadequate staffing because of some
10 other cause, if that cause is foreseeable;

11 (C) because the health care facility has a scheduling problem
12 caused by unforeseen weather conditions that prevent a second nurse from
13 arriving at the facility to relieve the nurse on duty; in this subparagraph,
14 "unforeseen weather conditions" means unusual, unpredictable, or unforeseen
15 weather so extreme as to impair travel to the health care facility, but does not
16 include a situation in which the health care facility has knowledge of the
17 weather conditions far enough in advance to act so that a scheduling problem
18 under this subparagraph can reasonably be avoided; or

19 (D) at a health care facility located in a rural community that
20 declares a temporary nurse staffing emergency under AS 18.20.410;

21 (4) a nurse fulfilling on-call time that is agreed on by the nurse and a
22 health care facility before it is scheduled unless fulfilling the on-call time would, in the
23 nurse's judgment, create an unacceptable risk to the physical safety of the nurse, a
24 patient, or an employee of the facility;

25 (5) a nurse voluntarily working overtime so long as the work is
26 consistent with professional standards and safe patient care and does not exceed 14
27 consecutive hours;

28 (6) a nurse voluntarily working beyond 80 hours in a 14-day period so
29 long as the nurse does not work more than 14 consecutive hours without a 10-hour
30 break and the work is consistent with professional standards and safe patient care;

31 (7) a nurse who

- 1 (A) is employed
- 2 (i) at a psychiatric treatment hospital that treats only
- 3 adolescents and children;
- 4 (ii) at a residential psychiatric treatment center under
- 5 AS 18.07.111 or AS 47.12.990; or
- 6 (iii) at a secure residential psychiatric treatment center
- 7 under AS 47.32.900;
- 8 (B) voluntarily agrees to work a 16-hour shift for the period
- 9 between 5:00 p.m. on a Friday and 8:00 a.m. on the Monday that immediately
- 10 follows and receives pay and benefits for that work that are equal to or greater
- 11 than the pay and benefits the nurse would receive for working 20 regular hours
- 12 in the same position; and
- 13 (C) during the period described in (B) of this paragraph does
- 14 not work a 16-hour shift consecutive with another shift of eight hours or more
- 15 without an intervening break of at least eight hours;
- 16 (8) the first two hours on overtime status when the health care facility
- 17 is obtaining another nurse to work in place of the nurse in overtime status, so long as
- 18 the nurse in overtime status is not on duty for more than 14 consecutive hours.
- 19 **Sec. 18.20.410. Temporary nurse staffing emergency.** (a) If, after making a
- 20 substantial and reasonable effort to increase the number of available nurses on staff
- 21 and failing in that effort, a health care facility in a rural community determines it is not
- 22 able to meet the overtime limitations in AS 18.20.400 without putting the safety of its
- 23 patients at risk of serious harm, the health care facility may declare a temporary nurse
- 24 staffing emergency. A declaration of a temporary nurse staffing emergency under this
- 25 section
- 26 (1) must be made in a writing, signed by the administrator of the health
- 27 care facility or the administrator's designee, that describes the facility's reasonable
- 28 effort to avoid the temporary nurse staffing emergency; and
- 29 (2) may not exceed 30 days.
- 30 (b) Immediately after declaring a temporary nurse staffing emergency under
- 31 (a) of this section, a health care facility shall file with the division of labor standards

1 and safety, Department of Labor and Workforce Development, a report that includes a
 2 copy of the signed writing required under (a) of this section. A report under this
 3 subsection is a public document.

4 (c) In addition to the requirements of (a) and (b) of this section, a health care
 5 facility shall notify the legislature immediately by delivery of a written report to the
 6 Alaska Legislative Council each time the facility declares a temporary nurse staffing
 7 emergency under AS 18.20.400(c) that exceeds two occurrences in a six-month period
 8 that begins on January 1 or July 1 of the year in which the declaration occurs, or three
 9 occurrences in the one-year period that begins on January 1 of that year. A report
 10 under this subsection must include a copy of each report that is required of the health
 11 care facility under (b) of this section for the one-year period that begins on January 1
 12 of the year the excessive declaration under this subsection occurs.

13 **Sec. 18.20.420. Health care facility complaint process for overtime work**
 14 **by nurses.** A health care facility shall provide for an anonymous process by which a
 15 patient or a nurse may make a complaint about staffing levels and patient safety that
 16 relate to overtime work by nurses and to limitations on overtime work by nurses under
 17 AS 18.20.400.

18 **Sec. 18.20.430. Enforcement, offenses, and penalties.** (a) The commissioner
 19 shall administer AS 18.20.400 - 18.20.499 and adopt regulations for implementing and
 20 enforcing AS 18.20.400 - 18.20.499.

21 (b) A complaint alleging a violation of AS 18.20.400 - 18.20.499 must be filed
 22 with the commissioner within 30 days after the date of the alleged violation. The
 23 commissioner shall provide a copy of the complaint to the health care facility named
 24 in the filing within three business days after receiving the complaint.

25 (c) If the commissioner finds that a health care facility has knowingly violated
 26 an overtime provision of AS 18.20.400 - 18.20.499, the following civil penalties shall
 27 apply:

28 (1) for a first violation of AS 18.20.400 - 18.20.499, the commissioner
 29 shall reprimand the health care facility;

30 (2) for a second violation of AS 18.20.400 - 18.20.499 within 12
 31 months, the commissioner shall reprimand the health care facility and assess a penalty

1 of \$500;

2 (3) for a third violation of AS 18.20.400 - 18.20.499 within 12 months,
3 the commissioner shall reprimand the health care facility and assess a penalty of not
4 less than \$2,500 but not more than \$5,000;

5 (4) for each violation of AS 18.20.400 - 18.20.499 after a third
6 violation of AS 18.20.400 - 18.20.499 within 12 months, the commissioner shall
7 reprimand the health care facility and assess a penalty of not less than \$5,000 but not
8 more than \$25,000.

9 (d) As an employer, a health care facility violates an overtime provision of
10 AS 18.20.400 - 18.20.499 "knowingly" when the facility is either aware that its
11 conduct is of a nature prohibited by the overtime provision or aware that the
12 circumstances described in the overtime prohibition exist; however, when knowledge
13 of the existence of a particular fact is required to establish that the violation was
14 knowing, that knowledge exists when the facility is aware of a substantial probability
15 of its existence, unless the facility reasonably believes it does not exist.

16 **Sec. 18.20.440. Prohibition of retaliation.** A health care facility may not
17 discharge, discipline, threaten, discriminate against, penalize, or file a report with the
18 Board of Nursing against a nurse for exercising rights under AS 18.20.400 - 18.20.499
19 or for the good faith reporting of an alleged violation of AS 18.20.400 - 18.20.499.

20 **Sec. 18.20.450. Enforcement of prohibition against retaliation.** The
21 commissioner shall investigate every complaint alleging a violation of AS 18.20.440,
22 and, within 90 days after the date of filing of the complaint, provide to the
23 complainant, the Department of Law, and the health care facility named in the
24 complaint a written determination as to whether the health care facility violated
25 AS 18.20.440. If the commissioner finds a violation of AS 18.20.440, the
26 commissioner shall request that the Department of Law represent the department and
27 the complainant and obtain from the health care facility all appropriate relief,
28 including rehiring or reinstatement of the complainant to the complainant's former
29 position with back pay.

30 **Sec. 18.20.460. Report requirements.** (a) A health care facility shall file with
31 the division of labor standards and safety, Department of Labor and Workforce

1 Development, a semiannual report on a form provided by the department. The report
 2 for the six-month period ending June 30 must be filed before the following August 1,
 3 and the report for the six-month period ending December 31 must be filed before the
 4 following February 1. The report must include, for each nurse employed by the health
 5 care facility or under contract with the health care facility, the number of overtime
 6 hours worked and the number of hours the nurse was on call. A health care facility that
 7 does not employ a nurse who worked overtime hours or who was on call during the
 8 reporting period is not required to describe hours worked as overtime and on-call
 9 hours for individual nurses but may instead complete the report by stating on the form
 10 that there are no reportable hours.

11 (b) A primary care outpatient facility is not subject to the reporting
 12 requirements of (a) of this section.

13 **Sec. 18.20.470. Provisions not applicable to nurses employed in federal or**
 14 **tribal facilities.** The provisions of AS 18.20.400 - 18.20.499 do not apply to a nurse
 15 employed in a health care facility that is operated by

16 (1) the federal government; or

17 (2) a tribal organization as defined in 25 U.S.C. 450b.

18 **Sec. 18.20.480. Notice to employees.** A health care facility shall post and
 19 maintain, in places readily accessible to individuals in the service of the health care
 20 facility, printed statements that describe employee rights and employer obligations
 21 under AS 18.20.400 - 18.20.499 and regulations adopted under AS 18.20.430. The
 22 commissioner shall supply the printed statements to a health care facility without cost
 23 to the facility.

24 **Sec. 18.20.499. Definitions.** In AS 18.20.400 - 18.20.499,

25 (1) "commissioner" means the commissioner of labor and workforce
 26 development;

27 (2) "health care facility" means a private, municipal, or state hospital;
 28 independent diagnostic testing facility; primary care outpatient facility; skilled nursing
 29 facility; kidney disease treatment center, including freestanding hemodialysis units;
 30 intermediate care facility; ambulatory surgical facility; Alaska Pioneers' Home or
 31 Alaska Veterans' Home administered by the Department of Health and Social Services

1 under AS 47.55; correctional facility owned or administered by the state; private,
 2 municipal, or state facility employing one or more public health nurses; long-term care
 3 facility; psychiatric hospital; residential psychiatric treatment center, as defined in
 4 AS 18.07.111 or AS 47.32.900; secure residential psychiatric treatment center under
 5 AS 47.32.990; juvenile detention facility; juvenile detention home, juvenile work
 6 camp, or treatment facility as defined in AS 47.12.990;

7 (3) "nurse" means an individual licensed to practice registered nursing
 8 or practical nursing under AS 08.68 who provides nursing services through direct
 9 patient care or clinical services and includes a nurse manager when delivering in-
 10 hospital patient care;

11 (4) "on-call" means a status in which a nurse must be ready to report to
 12 the health care facility and may be called to work by the health care facility;

13 (5) "overtime" means the hours worked in excess of a predetermined
 14 and regularly scheduled shift that is agreed to by a nurse and a health care facility;

15 (6) "rural community" means a village or city that has a population of
 16 less than 10,000, as determined by the Department of Labor and Workforce
 17 Development, and is in

18 (A) the unorganized borough; or

19 (B) an organized borough that has a population of less than
 20 25,000, as determined by the Department of Labor and Workforce
 21 Development.

22 * **Sec. 3.** The uncodified law of the State of Alaska is amended by adding a new section to
 23 read:

24 **APPLICABILITY.** A health care facility that is required to file reports under
 25 AS 18.20.460, enacted in sec. 2 of this Act, shall file its first report before February 1, 2010,
 26 for the period July 1, 2009, through December 31, 2009.

27 * **Sec. 4.** AS 18.20.460, enacted in sec. 2 of this Act, and sec. 3 of this Act take effect
 28 July 1, 2009.

29 * **Sec. 5.** Except as provided in sec. 4 of this Act, this Act takes effect January 1, 2010.