

(LIMITED RUN SHOWING ALL ADDITIONAL SPONSORSHIPS)

**CS FOR HOUSE BILL NO. 427(JUD)**

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-THIRD LEGISLATURE - SECOND SESSION

BY THE HOUSE JUDICIARY COMMITTEE

Offered: 4/22/04

Referred: Finance

Sponsor(s): REPRESENTATIVES ANDERSON, McGuire, Lynn, Gruenberg

**A BILL**

**FOR AN ACT ENTITLED**

1 "An Act relating to guardianships and conservatorships, to the public guardian and the  
2 office of public advocacy, to private professional guardians and private professional  
3 conservators, to court visitors, court-appointed attorneys, guardians ad litem, and  
4 fiduciaries, and to the protection of the person or property of certain individuals,  
5 including minors; amending Rule 17(c), Alaska Rules of Civil Procedure, and Rules  
6 16(f) and 17(e), Alaska Rules of Probate Procedure; and providing for an effective  
7 date."

8 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

9 \* **Section 1.** AS 08.01.010 is amended by adding a new paragraph to read:

10 (38) regulation of private professional guardians and private  
11 professional conservators (AS 08.26).

12 \* **Sec. 2.** AS 08 is amended by adding a new chapter to read:

13 **Chapter 26. Private Professional Conservators and Guardians.**

1 **Article 1. Licensing.**

2 **Sec. 08.26.010. License required.** Except as provided by AS 08.26.180, a  
3 person may not engage in the business of providing services as a guardian or a  
4 conservator unless the person has a license issued under this chapter.

5 **Sec. 08.26.020. Requirements for individual private professional guardian**  
6 **license.** The department shall issue an individual private professional guardian license  
7 to an individual

8 (1) who is at least 21 years of age;

9 (2) who has two or more years of professional client casework  
10 experience or at least an associate degree in human services, social work, psychology,  
11 sociology, gerontology, special education, or a closely related field;

12 (3) who is certified as a guardian by a nationally recognized  
13 organization in the field of guardianships;

14 (4) who provides proof satisfactory to the department that the  
15 individual is able to be bonded and insured;

16 (5) whose criminal history record checks under AS 08.26.070 show  
17 that the individual has not been convicted of a crime within 10 years of the application  
18 that would affect the individual's ability to provide the services of a guardian  
19 competently and safely for the ward; and

20 (6) who satisfies the application requirements of AS 08.26.060.

21 **Sec. 08.26.030. Requirements for individual private professional**  
22 **conservator license.** The department shall issue an individual private professional  
23 conservator license to an individual

24 (1) who is at least 21 years of age;

25 (2) who has obtained a high school diploma, or a general education  
26 development diploma or its equivalent;

27 (3) who has six months' employment experience in a position  
28 involving financial management, or has at least an associate degree in accounting or a  
29 closely related field;

30 (4) who is certified as a guardian by a nationally recognized  
31 organization in the field of guardianships;

1 (5) who provides proof satisfactory to the department that the  
2 individual is able to be bonded and insured;

3 (6) whose criminal history record checks under AS 08.26.070 show  
4 that the person has not been convicted of a crime within 10 years before the  
5 application that would affect the individual's ability to provide the services of a  
6 conservator competently and safely for the protected person; and

7 (7) who satisfies the application requirements of AS 08.26.060.

8 **Sec. 08.26.040. Requirements for organizational license.** (a) The  
9 department shall issue an organizational license to a person who is not an individual if

10 (1) the person maintains a place of business in this state;

11 (2) the person is in compliance with the state and federal requirements  
12 that apply to the organization;

13 (3) the person submits proof satisfactory to the department that the  
14 person is able to be bonded and insured;

15 (4) the results of the criminal history record checks of the person under  
16 AS 08.26.070 show that the person or following individuals have not been convicted  
17 of a felony within the 10 years before the application that would affect the person's or  
18 individuals' ability to provide the services of a guardian or conservator, whichever is  
19 applicable, competently and safely for the ward or protected person:

20 (A) the officers of the organization, if the organization is a for-  
21 profit corporation or a nonprofit corporation;

22 (B) the members or manager of the organization, if the  
23 organization is a limited liability company; or

24 (C) the partners of the organization, if the organization is a  
25 partnership, limited partnership, or limited liability partnership;

26 (5) the person designates in writing one of the following individuals to  
27 be responsible within the organization for monitoring the organization's compliance  
28 with this chapter and the other laws of this state:

29 (A) an officer of the organization, if the organization is a for-  
30 profit corporation or a nonprofit corporation;

31 (B) a member or manager of the organization, if the

1 organization is a limited liability company;

2 (C) a partner of the organization, if the organization is a  
3 partnership, limited partnership, or limited liability partnership;

4 (6) all of the individuals employed by the person to provide the  
5 services of a private professional guardian or private professional conservator for the  
6 organization have licenses under this chapter; and

7 (7) the person satisfies the application requirements of AS 08.26.060.

8 (b) If the organization's employees have licenses under both AS 08.26.020 and  
9 08.26.030, the license issued under (a) of this section shall cover providing the  
10 services of a guardian and a conservator.

11 (c) If the organization's employees have licenses only under AS 08.26.020 but  
12 not under AS 08.26.030, the license issued under (a) of this section is limited to  
13 providing the services of a guardian.

14 (d) If the applicant's employees have licenses under AS 08.26.030 but not  
15 under AS 08.26.020, the license issued under (a) of this section is limited to providing  
16 the services of a conservator.

17 **Sec. 08.26.050. Temporary license.** (a) The department shall issue a  
18 temporary license to an individual under AS 08.26.020 or 08.26.030 who

19 (1) is not certified by a nationally recognized organization in the field  
20 of guardianships at the time of the application but is likely to become certified within  
21 one year from the date of the license, and otherwise satisfies the licensing  
22 requirements of AS 08.26.020 or 08.26.030; and

23 (2) satisfies the application requirements of AS 08.26.060.

24 (b) If the individual with a temporary license under (a) of this section submits  
25 proof of certification by a nationally recognized organization in the field of  
26 guardianships within one year from the date of the issuance of the temporary license,  
27 the department shall issue the individual a license under AS 08.26.020 or 08.26.030  
28 without requiring a new application.

29 (c) A temporary license issued under this section may not be renewed.

30 **Sec. 08.26.060. Application requirements.** To apply for a license under this  
31 chapter, a person shall submit an application on a form provided by the department

1 and submit

2 (1) two complete fingerprint cards containing fingerprints and other  
3 information required by the Department of Public Safety to obtain state and national  
4 criminal history record information under AS 12.62 and AS 12.64; the fingerprints  
5 must be the fingerprints of the applicant if the applicant is an individual, or, if the  
6 applicant is an organization, fingerprints of the

7 (A) officers of the organization, if the applicant is a  
8 corporation;

9 (B) members of the organization, if the applicant is a limited  
10 liability company;

11 (C) partners of the organization, if the applicant is a  
12 partnership;

13 (2) proof of the ability to be insured and bonded;

14 (3) a written waiver of confidentiality signed by the applicant allowing  
15 the department to access at any time relevant complaint information made about the  
16 applicant to adult protective services, the designated protection and advocacy agency,  
17 the long-term care ombudsman, or an entity that certifies or licenses private  
18 professional guardians or private professional conservators;

19 (4) a written statement signed by the applicant that the applicant will  
20 allow immediate access at any time to the department to the file of a ward or protected  
21 person and to financial information regarding the applicant, including corporate or  
22 other business records;

23 (5) a detailed resume, including relevant experience, for each  
24 employee and contractor of the applicant who may provide services to a ward or  
25 protected person;

26 (6) payment of the application fee, any criminal history record  
27 information checks fee charged under AS 12.62.160(d), and any other fees required by  
28 the department; and

29 (7) if the applicant is not an individual, a copy of the documents under  
30 which the applicant was formed, including articles of incorporation and bylaws if the  
31 applicant is a corporation.

1           **Sec. 08.26.070. Criminal history record information checks.** (a) For each  
 2 applicant for a license under this chapter, the department shall submit the fingerprint  
 3 cards and other relevant information received with the application to the Department  
 4 of Public Safety and request the Department of Public Safety to

5                   (1) submit the fingerprints to the Federal Bureau of Investigation for a  
 6 national criminal history record information check on the applicant;

7                   (2) perform a state criminal history record information check on the  
 8 applicant; and

9                   (3) provide the department with the results of the criminal history  
 10 record information checks made under (1) and (2) of this subsection.

11           (b) The department may not issue a license to a person under this section  
 12 unless the department receives the report required by (a)(3) of this section.

### 13                                   **Article 2. Reports.**

14           **Sec. 08.26.080. Annual report.** Within 30 days following the end of each  
 15 calendar year, a licensee shall submit to the department

16                   (1) evidence of the initial and continuing existence of a bond and  
 17 professional liability insurance required by a court to be maintained by the guardian or  
 18 conservator;

19                   (2) a list, including case numbers, of the wards and protected persons  
 20 for whom the licensee is acting as a private professional guardian or private  
 21 professional conservator;

22                   (3) an accurate financial statement of the licensee;

23                   (4) a letter stating that the licensee has filed all required court reports  
 24 in the previous calendar year;

25                   (5) a copy of all of the licensee's federal tax documents filed with the  
 26 Internal Revenue Service and all of the licensee's correspondence with the Internal  
 27 Revenue Service; and

28                   (6) a list of all persons currently employed by the licensee in the  
 29 business for which the license was issued.

30           **Sec. 08.26.090. Submission of court reports to department.** Upon request  
 31 of the department, a licensee shall submit to the department a copy of the reports that

1 the licensee is required to submit to a court under AS 13.26.

2 **Article 3. Practices.**

3 **Sec. 08.26.100. Court appointment.** A person who engages in the business  
4 of providing services as a guardian or conservator may not be appointed a guardian or  
5 a conservator in a court proceeding unless the person is licensed under this chapter or  
6 exempt under AS 08.26.180.

7 **Sec. 08.26.110. Fees.** (a) A licensee may not receive a payment for services  
8 rendered to a ward or a protected person until the licensee obtains court approval of a  
9 proposed fee schedule. The fee schedule must include a statement of the hourly fee  
10 for professional and administrative services and a monthly maximum amount that the  
11 licensee can charge the ward or protected person.

12 (b) A payment requested by a licensee that exceeds the established monthly  
13 maximum amount identified under (a) of this section may not be made unless the  
14 payment is approved by the court. A request for court approval of a fee that exceeds  
15 the established monthly maximum amount must include the following information for  
16 the services covered by the fee:

- 17 (1) the name of the person who provided the service;
- 18 (2) the date when the service was provided;
- 19 (3) the hourly rate of compensation for the service;
- 20 (4) a description of the service; and
- 21 (5) the amount of time used to perform the service.

22 **Sec. 08.26.120. Required notification.** A licensee shall notify the department  
23 immediately if

- 24 (1) the licensee fails to file a report to the court required by this  
25 chapter;
- 26 (2) the licensee has been removed as a guardian or conservator for a  
27 ward or protected person;
- 28 (3) the licensee has received a gift with a value of more than \$100  
29 from a ward or protected person during the two years before the appointment;
- 30 (4) the licensee has an interest in an enterprise that provides services to  
31 the ward or protected person;

1 (5) an employee or contractor of the licensee is arrested for any  
2 offense; or

3 (6) the licensee has filed for bankruptcy.

4 **Article 4. Discipline.**

5 **Sec. 08.26.130. Grounds for disciplinary action.** The department may take  
6 disciplinary action against a person under AS 08.01.075 if the department determines  
7 that the person

8 (1) obtained or attempted to obtain a license under this chapter through  
9 deceit, fraud, or intentional misrepresentation;

10 (2) has not complied with the standards of conduct established by the  
11 department under AS 13.26.001;

12 (3) forfeited a license in this or another jurisdiction as a result of  
13 deceit, fraud, intentional misrepresentation, or professional incompetence;

14 (4) has been found by a court in this state to have engaged in  
15 professional misconduct or incompetence;

16 (5) has advertised its services in a false or misleading manner;

17 (6) has been convicted, including a conviction based on a guilty plea or  
18 plea of nolo contendere, of a felony or other crime that affects the person's ability to  
19 provide the licensee's services competently and safely for the ward or protected  
20 person;

21 (7) has been found to have abandoned, exploited, abused, or neglected  
22 a vulnerable adult; in this paragraph, "vulnerable adult" has the meaning given in  
23 AS 47.24.900;

24 (8) has failed to comply with this chapter or with a regulation adopted  
25 under this chapter;

26 (9) has continued or attempted to practice after becoming unfit due to  
27 professional incompetence;

28 (10) has failed to maintain certification by a nationally recognized  
29 organization in the field of

30 (A) guardianships, if the person was issued an individual  
31 private professional guardian license; or

1 (B) conservatorships, if the individual was issued an individual  
2 private professional conservator license;

3 (11) the licensee is not able to be bonded and insured; or

4 (12) if the licensee has an organizational license,

5 (A) does not maintain a place of business in this state;

6 (B) is not in compliance with the state and federal requirements  
7 that apply to the organization; or

8 (C) has an employee who provides the services of a private  
9 professional guardian or private professional conservator for the organization  
10 and is not licensed under this chapter.

11 **Sec. 08.26.140. Petition by department.** In addition to the disciplinary  
12 actions allowed under AS 08.01.075, the department may petition a court to review the  
13 conduct of a licensee if the department determines that the conduct of the licensee may  
14 not be in the best interests of the ward or protected person.

15 **Article 5. General Provisions.**

16 **Sec. 08.26.180. Exemption.** A financial institution regulated by the federal  
17 government or a financial institution regulated under AS 06 by the division in the  
18 department that regulates banking, securities, and corporations, is not required to be  
19 licensed under this chapter in order to engage in the business of providing services as a  
20 guardian or a conservator or be appointed as a private professional guardian or a  
21 private professional conservator by a court. In this subsection, "financial institution"  
22 does not include a person who is exempt under AS 06.26.020 or who has received an  
23 exemption under AS 06.26.200.

24 **Sec. 08.26.190. Definitions.** In this chapter,

25 (1) "conservator" has the meaning given in AS 13.06.050;

26 (2) "department" means the Department of Community and Economic  
27 Development;

28 (3) "guardian" has the meaning given in AS 13.06.050;

29 (4) "licensee" means a person licensed under this chapter;

30 (5) "organizational license" means a license issued under  
31 AS 08.26.040;

1 (6) "private professional conservator" means a person who acts as a  
 2 conservator under AS 13.26.165 - 13.26.320 and receives compensation for acting in  
 3 that capacity;

4 (7) "private professional conservator license" means a license issued  
 5 under AS 08.26.030;

6 (8) "private professional guardian" means a person who acts as a  
 7 guardian under AS 13.26.030 - 13.26.155 and receives compensation for acting in that  
 8 capacity;

9 (9) "private professional guardian license" means a license issued  
 10 under AS 08.26.040;

11 (10) "protected person" has the meaning given in AS 13.26.005;

12 (11) "ward" has the meaning given in AS 13.26.005.

13 \* **Sec. 3.** AS 13.26 is amended by adding a new section to article 1 to read:

14 **Sec. 13.26.001. Adoption of standards of practice.** It is the policy of the  
 15 state that all guardians and conservators, when making decisions for their wards or  
 16 protected persons, shall abide by the highest ethical standards of decision making and  
 17 shall consider the standards of practice adopted by the department by regulation. The  
 18 department shall adopt standards of practice for guardians and conservators and,  
 19 before doing so, shall review the standards of practice adopted by a national  
 20 organization with expertise in the area of standards of practice for guardians and  
 21 conservators, such as the National Guardianship Association.

22 \* **Sec. 4.** AS 13.26.005 is amended by adding new paragraphs to read:

23 (11) "department" means the Department of Community and  
 24 Economic Development;

25 (12) "private professional conservator" means a person, other than the  
 26 public guardian, who is licensed under AS 08.26 or exempt under AS 08.26.180;

27 (13) "private professional guardian" means a person, other than the  
 28 public guardian, who is licensed under AS 08.26 or exempt under AS 08.26.180.

29 \* **Sec. 5.** AS 13.26.013(a) is amended to read:

30 (a) A notice of the filing of a petition, a summary of all formal proceedings,  
 31 and a dispositional order or modification or termination of a dispositional order

1 relating to a proceeding under this chapter shall be available for public inspection. All  
 2 other information contained in the court records relating to a proceeding under this  
 3 chapter is confidential and available only upon court order for good cause shown or to  
 4 the following persons:

5 (1) the person who is the subject of the court record, the person's  
 6 attorney, or the person's guardian ad litem;

7 (2) a person designated by the person who is the subject of the court  
 8 record;

9 (3) the guardian of the person who is the subject of the court record or  
 10 the attorney of the guardian;

11 (4) the conservator of the estate of the person who is the subject of the  
 12 court record or the attorney of the conservator;

13 (5) a party to the proceeding and the person's attorney;

14 (6) the judge or judges hearing or reviewing the matter; [AND]

15 (7) a member of the clerical or administrative staff of the court if  
 16 access is essential for authorized internal administrative purposes; **and**

17 **(8) the department when a private professional guardian or a**  
 18 **private professional conservator is involved in the proceeding.**

19 \* **Sec. 6.** AS 13.26 is amended by adding a new section to article 1 to read:

20 **Sec. 13.26.025. Appointment of a guardian ad litem.** (a) Upon the request  
 21 of a ward, protected person, or respondent, or the attorney of a ward, protected person,  
 22 or respondent, the court shall appoint a guardian ad litem to protect the rights of the  
 23 ward, protected person, or respondent in proceedings under AS 13.26.090 - 13.26.320.  
 24 The court shall make the appointment if the court is satisfied that, because of impaired  
 25 ability effectively to receive and evaluate information regarding the proceedings or  
 26 because of impaired ability to communicate decisions regarding the proceedings, the  
 27 ward, protected person, or respondent is incapable of determining the ward's, protected  
 28 person's, or respondent's position regarding the issues involved in the pending  
 29 proceedings, and

30 (1) a guardian or conservator has not been appointed;

31 (2) the interests of the ward, protected person, or respondent conflict

1 with those of the ward's, protected person's, or respondent's guardian or conservator;  
2 or

3 (3) the appointment is otherwise in the interests of justice.

4 (b) The guardian ad litem shall assist the ward, protected person, or  
5 respondent in determining the ward's, protected person's, or respondent's interests in  
6 regard to the legal proceedings that involve the ward, protected person, or respondent.  
7 If the ward, protected person, or respondent is entirely incapable of determining those  
8 interests, the guardian ad litem shall make the determination of those interests and  
9 advise the court and counsel for all parties accordingly. The guardian ad litem shall

10 (1) inquire thoroughly into all the circumstances that a prudent ward,  
11 protected person, or respondent would consider in determining the ward's, protected  
12 person's, or respondent's own interests in the proceedings, including any prior relevant  
13 statements made or actions taken by the ward, protected person, or respondent; and

14 (2) encourage the ward, protected person, or respondent to participate,  
15 to the maximum extent possible, in all decisions and to act on the ward's, protected  
16 person's, or respondent's own behalf on all matters in which the ward, protected  
17 person, or respondent is able.

18 (c) The attorney for the ward, protected person, or respondent may be  
19 appointed as the guardian ad litem for the ward, protected person, or respondent if  
20 there is no other party readily available and able to serve as a guardian ad litem and  
21 the court determines that the appointment is appropriate under the standards set out in  
22 (a) of this section. When a person who has been appointed by the court as the attorney  
23 for the ward, protected person, or respondent is appointed to act as the guardian ad  
24 litem for the ward, protected person, or respondent under this subsection, the  
25 appointment of the person as the attorney ends, and the person appointed as the  
26 guardian ad litem shall act exclusively as a guardian ad litem for the ward, protected  
27 person, or respondent.

28 (d) The office of public advocacy shall provide guardian ad litem services to  
29 persons who would suffer financial hardship or become dependent upon a government  
30 agency or a private person or agency if the services were not to be provided at state  
31 expense.

1 \* **Sec. 7.** AS 13.26.111(b) is amended to read:

2 (b) To the maximum extent possible, the ward or respondent shall remain  
3 responsible for determining the interests of the ward or respondent. However, the  
4 attorney for the ward or respondent may seek appointment of a guardian ad litem if the  
5 circumstances of **AS 13.26.025** [AS 13.26.112] apply.

6 \* **Sec. 8.** AS 13.26.117 is amended to read:

7 **Sec. 13.26.117. Guardianship implementation report.** Within 90 days after  
8 **distribution of the order of** appointment as guardian, the guardian shall submit to the  
9 court a report. The report must describe the guardian's program for implementing the  
10 guardianship plan. The primary goal of the program described in the report must be,  
11 to the maximum extent possible, to develop or regain the ward's abilities to handle the  
12 ward's own affairs. The report must consider housing, medical care, and educational  
13 and vocational needs and resources. In developing the report, the guardian shall  
14 consult with the ward to the maximum extent possible. [THE OFFICE OF PUBLIC  
15 GUARDIAN SHALL CONTACT THE GUARDIAN TO OFFER ASSISTANCE IN  
16 PREPARING THE REPORT.] The report must specify the services that are necessary  
17 to meet the essential requirements for the ward's physical health or safety and the  
18 means for obtaining the services. The report must specify the manner in which the  
19 guardian will exercise and share decision-making authority and other items that will  
20 assist in fulfilling the needs of the ward, the terms of the guardianship order, and the  
21 duties of the guardian.

22 \* **Sec. 9.** AS 13.26.118 is amended to read:

23 (a) A guardian shall submit a report to the court [OR REQUEST THAT A  
24 VISITOR BE APPOINTED TO PREPARE AND SUBMIT A REPORT] at least  
25 annually. **In addition, every third year, the court shall appoint a visitor to file a**  
26 **report reviewing the guardianship during the period since the last visitor's**  
27 **report, if any** [A COURT-APPOINTED VISITOR SHALL PREPARE THE  
28 REPORT AT LEAST ONCE IN EACH THREE-YEAR PERIOD]. The guardian  
29 shall submit an additional report to the court when

30 (1) the court orders it;

31 (2) there is a significant change in the capacity of the ward to meet the

1 essential requirements for health and safety or to protect the ward's rights;

2 (3) the guardian resigns or is removed;

3 (4) the guardianship is terminated; or

4 (5) the ward requests it.

5 (b) The report **of the guardian** must contain, but is not limited to, the  
6 following information:

7 (1) the name and address of the ward and the guardian;

8 (2) the ward's present mental, physical, and social conditions and  
9 present living arrangements and the ward's opinion of these arrangements;

10 (3) changes in the capacity of the ward to meet essential requirements  
11 for physical health and safety;

12 (4) the services being provided to the ward;

13 (5) the significant actions taken by the guardian during the reporting  
14 period in regard to the ward;

15 (6) a financial accounting of the estate that has been subject to the  
16 possession or control of the guardian;

17 (7) a list of the number and nature of the contacts between the guardian  
18 and ward if the ward does not reside with the guardian;

19 (8) any other information requested by the court or necessary or  
20 desirable in the opinion of the guardian [OR VISITOR].

21 \* **Sec. 10.** AS 13.26.118 is amended by adding a new subsection to read:

22 (c) The visitor report required by (a) of this section must include

23 (1) the name and address of the ward and the guardian;

24 (2) the services being provided to the ward by or through the guardian;

25 (3) the significant actions taken by the guardian during the reporting  
26 period in regard to the ward;

27 (4) a financial accounting of the estate that has been subject to the  
28 possession or control of the guardian;

29 (5) a list of the number and nature of the contacts between the  
30 conservator and the ward if the ward does not reside with the guardian;

31 (6) any other information requested by the court or necessary or

1 desirable in the opinion of the visitor.

2 \* **Sec. 11.** AS 13.26.120 is amended by adding a new subsection to read:

3 (b) Notwithstanding (a) of this section, if a deceased ward does not have a  
4 living family member or if an individual interested in the ward is not available, the  
5 guardian of a ward who dies may arrange for the body of the ward to be transported to  
6 a funeral home and may make funeral and burial arrangements for the deceased ward.  
7 The guardian may also apply for assistance with burial expenses from the state or a  
8 municipality if the estate of the ward does not have sufficient money to pay for burial.

9 \* **Sec. 12.** AS 13.26.125(a) is amended to read:

10 (a) On petition of the ward, the guardian, or any person interested in the  
11 ward's welfare, **or on the court's own motion,** the court may (1) review and amend a  
12 decision of a guardian; or (2) if alternatives that are less restrictive than guardianship  
13 or less restrictive than the existing guardianship plan would assist the ward in meeting  
14 essential requirements for physical health and safety, modify the provisions of its  
15 order to (A) amend the guardianship plan or the responsibilities of the guardian; (B)  
16 remove a guardian and appoint a successor; or (C) terminate the guardianship. On  
17 petition of the guardian, the court may accept a resignation and make any other order  
18 that may be appropriate.

19 \* **Sec. 13.** AS 13.26.131(b) is amended to read:

20 (b) Subject to (c) and (d) of this section, the respondent shall bear the costs of  
21 the attorney appointed under AS 13.26.106(b), of the expert appointed under  
22 AS 13.26.109(d), of the guardian ad litem appointed under **AS 13.26.025**  
23 [AS 13.26.112], and of other court and guardianship costs incurred under this chapter.

24 \* **Sec. 14.** AS 13.26.145(a) is amended to read:

25 (a) The court may appoint a competent person, **including a private**  
26 **professional guardian, or** the public guardian, [OR A PRIVATE ASSOCIATION  
27 OR NONPROFIT CORPORATION WITH A GUARDIANSHIP PROGRAM FOR  
28 INCAPACITATED PERSONS,] as **the** guardian of an incapacitated person.

29 \* **Sec. 15.** AS 13.26.145(c) is amended to read:

30 (c) A person may be appointed as the guardian of an incapacitated person  
31 notwithstanding the provisions of (b) of this section if the person is the spouse, adult

1 child, parent, or sibling of the incapacitated person and the court determines that the  
 2 potential conflict of interest is insubstantial and that the appointment would clearly be  
 3 in the best interests of the incapacitated person. **When appointing a relative or**  
 4 **friend of the incapacitated person as the guardian of an incapacitated person, the**  
 5 **court shall require that the proposed guardian complete one hour of mandatory**  
 6 **education on the basics of guardianship before the appointment or within 30 days**  
 7 **after the appointment.**

8 \* **Sec. 16.** AS 13.26.145(d) is amended to read:

9 (d) Subject to (e) **and (f)** of this section, qualified persons have priority for  
 10 appointment as guardian in the following order:

11 (1) **an individual** [A PERSON, ASSOCIATION,] or **organization**  
 12 [PRIVATE NONPROFIT CORPORATION] nominated by the incapacitated person  
 13 [,] if, at the time of the nomination, the incapacitated person had, **in the opinion of the**  
 14 **court, sufficient mental** capacity to make **an informed** [A REASONABLY  
 15 INTELLIGENT] choice;

16 (2) the spouse of the incapacitated person;

17 (3) an adult child or parent of the incapacitated person;

18 (4) a relative of the incapacitated person with whom the incapacitated  
 19 person has resided for more than six months during the year before the filing of the  
 20 petition;

21 (5) a relative or friend who has demonstrated a sincere, longstanding  
 22 interest in the welfare of the incapacitated person;

23 (6) a private **professional guardian** [ASSOCIATION OR  
 24 NONPROFIT CORPORATION WITH A GUARDIANSHIP PROGRAM FOR  
 25 INCAPACITATED PERSONS];

26 (7) the public guardian.

27 \* **Sec. 17.** AS 13.26.145(e) is repealed and reenacted to read:

28 (e) When more than one person has equal priority under (d) of this section, the  
 29 court shall select the person it considers to be the best qualified.

30 \* **Sec. 18.** AS 13.26.145 is amended by adding a new subsection to read:

31 (f) When in the best interest of the incapacitated person, a court may decline

1 to appoint a person who has priority under (d) of this section as guardian of an  
 2 incapacitated person and may appoint as guardian a person who has a lower priority  
 3 than another person or who does not have a priority.

4 \* **Sec. 19.** AS 13.26.150(c) is amended to read:

5 (c) A full guardian of an incapacitated person has the same powers and duties  
 6 respecting the ward that a parent has respecting an unemancipated minor child except  
 7 that the guardian is not liable for the care and maintenance of the ward and is not  
 8 liable, solely by reason of the guardianship, to a person who is harmed by acts of the  
 9 ward. Except as modified by order of the court, a full guardian's powers and duties  
 10 include, but are not limited to, the following:

11 (1) the guardian is entitled to custody of the person of the ward and  
 12 shall assure that the ward has a place of abode in the least restrictive setting consistent  
 13 with the essential requirements for the ward's physical health and safety;

14 (2) the guardian shall assure the care, comfort, and maintenance of the  
 15 ward;

16 (3) the guardian shall assure that the ward receives the services  
 17 necessary to meet the essential requirements for the ward's physical health and safety  
 18 and to develop or regain, to the maximum extent possible, the capacity to meet the  
 19 ward's needs for physical health and safety;

20 (4) the guardian shall assure through the initiation of court action and  
 21 other means that the ward enjoys all personal, civil, and human rights to which the  
 22 ward is entitled;

23 (5) the guardian may give consents or approvals necessary to enable  
 24 the ward to receive medical or other professional care, counsel, treatment, or services  
 25 except as otherwise limited by (e) of this section;

26 (6) **the guardian has the powers** [IF A CONSERVATOR FOR THE  
 27 ESTATE OF THE WARD HAS NOT BEEN APPOINTED, THE GUARDIAN MAY  
 28 RECEIVE MONEY] and **duties of a conservator under this chapter** [PROPERTY  
 29 DELIVERABLE TO THE WARD AND APPLY THE MONEY AND PROPERTY  
 30 FOR SUPPORT, CARE, AND EDUCATION OF THE WARD]; however, the  
 31 guardian may not apply the ward's money or property for the services as guardian or

1 for room and board that the guardian[,] or the guardian's spouse, parent, or child has  
 2 furnished the ward unless, before payment, the court finds that the ward is financially  
 3 able to pay and that the charge is reasonable; notice of a request for payment approval  
 4 shall be provided to at least one relative of the ward if possible; the guardian shall  
 5 exercise care to conserve any excess money or property for the ward's needs;

6 (7) if a conservator of the estate of the ward has **also** been appointed,  
 7 the guardian shall pay all of the ward's estate received by the guardian [IN EXCESS  
 8 OF THE MONEY EXPENDED TO MEET CURRENT EXPENSES FOR SUPPORT,  
 9 CARE, AND EDUCATION OF THE WARD,] to the conservator for management as  
 10 provided in AS 13.26.165 - 13.26.315 [, AND THE GUARDIAN SHALL  
 11 ACCOUNT TO THE CONSERVATOR FOR MONEY EXPENDED].

12 \* **Sec. 20.** AS 13.26.195(b) is amended to read:

13 (b) Upon receipt of a petition for appointment of a conservator or other  
 14 protective order for reasons other than minority, the court shall set a date for hearing.  
 15 Unless the person to be protected has counsel of the person's own choice, the court  
 16 must appoint a lawyer to represent the person [WHO THEN HAS THE POWERS  
 17 AND DUTIES OF A GUARDIAN AD LITEM]. If the alleged disability is mental  
 18 illness, mental deficiency, physical illness or disability, advanced age, chronic use of  
 19 drugs, or chronic intoxication, the court may direct that the person to be protected be  
 20 examined by a physician designated by the court, preferably a physician who is not  
 21 connected with any institution in which the person is a patient or is detained. The  
 22 court may send a visitor to interview the person to be protected. The visitor may be a  
 23 guardian ad litem or an officer or employee of the court.

24 \* **Sec. 21.** AS 13.26.210 is repealed and reenacted to read:

25 **Sec. 13.26.210. Who may be appointed conservator; priorities.** (a) The  
 26 court may appoint a competent person, including a private professional guardian or the  
 27 public guardian, as the conservator of the estate of a protected person.

28 (b) The court may not appoint a person to be a conservator of a protected  
 29 person if the person

30 (1) provides, or is likely to provide during the conservatorship,  
 31 substantial services to the protected person in a professional or business capacity,

1 other than in the capacity of conservator;

2 (2) is or is likely to become, during the conservatorship, a creditor of  
3 the protected person, other than in the capacity of conservator;

4 (3) is likely to have, during the conservatorship, interests that may  
5 conflict with those of the protected person; or

6 (4) is employed by a person who would be disqualified under (1) - (3)  
7 of this subsection.

8 (c) A person may be appointed as the conservator of a protected person even if  
9 (b) of this section applies if the person is the spouse, adult child, parent, or sibling of  
10 the protected person and if the court determines that the potential conflict of interest is  
11 not substantial and that the appointment would clearly be in the best interests of the  
12 protected person.

13 (d) Subject to (e) and (f) of this section, qualified persons have priority for  
14 appointment in the following order:

15 (1) an individual or qualified conservator nominated by the protected  
16 person if the protected person is 14 or more years of age and had, in the opinion of the  
17 court, sufficient mental capacity to make an informed choice;

18 (2) the spouse of the protected person;

19 (3) an adult child or a parent of the protected person;

20 (4) a relative of the protected person with whom the protected person  
21 has resided for more than six months during the year before the filing of the petition;

22 (5) a relative or friend of the protected person who has demonstrated a  
23 sincere and longstanding interest in the welfare of the protected person;

24 (6) a private professional conservator;

25 (7) the public guardian.

26 (e) When more than one person has equal priority under (d) of this section, the  
27 court shall select the person it considers to be the best qualified.

28 (f) When in the best interest of the protected person, a court may decline to  
29 appoint a person who has priority under (d) of this section as conservator of the  
30 protected person and may appoint as conservator a person who has a lower priority  
31 than another person or who does not have a priority.

1 (g) In addition to any other requirement of this section, when appointing a  
 2 relative or friend of the incapacitated person as the conservator of a protected person,  
 3 the court shall require that the proposed conservator complete one hour of mandatory  
 4 education on the basics of conservatorship before the appointment or within 30 days  
 5 after the appointment. If the person is appointed based on the person's agreement to  
 6 complete the mandatory education and the person fails to complete the mandatory  
 7 education within the 30 days, the court shall remove the conservator and appoint a  
 8 successor.

9 \* **Sec. 22.** AS 13.26.250 is amended to read:

10 **Sec. 13.26.250. Inventory, implementation report, and records.** Within 90  
 11 days after **distribution of the order of** appointment, every conservator shall prepare  
 12 and file with the appointing court a **conservator implementation report and a**  
 13 complete inventory of the estate of the protected person together with an oath or  
 14 affirmation that it is complete and accurate so far as the conservator is informed. The  
 15 conservator shall provide a copy of it to the protected person if the protected person  
 16 can be located, has attained the age of 14 years, and has sufficient mental capacity to  
 17 understand these matters, and to any parent or guardian with whom the protected  
 18 person resides. The conservator shall keep suitable records of the administration and  
 19 exhibit them on request of any interested person.

20 \* **Sec. 23.** AS 13.26.255 is amended to read:

21 **Sec. 13.26.255. Accounts. A conservator shall submit a report to the court**  
 22 **at least every year. In addition, a** [EVERY] conservator **shall** [MUST] account to  
 23 the court for administration of the trust upon resignation or removal [,] and at other  
 24 times as the court may direct. On termination of the protected person's minority or  
 25 disability, a conservator may account to the court or to the former protected person or  
 26 the protected person's personal representative. Subject to appeal or vacation within  
 27 the time permitted, an order, made upon notice and hearing, allowing an intermediate  
 28 account of a conservator, adjudicates as to the conservator's liabilities concerning the  
 29 matters considered in connection with it; and an order, made upon notice and hearing,  
 30 allowing a final account, adjudicates as to all previously unsettled liabilities of the  
 31 conservator to the protected person or the protected person's successors relating to the

1 conservatorship. In connection with any account, the court may require a conservator  
 2 to submit to a physical check of the estate in the conservator's control, to be made in  
 3 any manner the court may specify.

4 \* **Sec. 24.** AS 13.26 is amended by adding a new section to read:

5 **Sec. 13.26.257. Visitor reports.** (a) The initial visitor report of a visitor  
 6 appointed under AS 13.26.195(b) must include

7 (1) the results and analyses of medical and other tests and  
 8 examinations performed that describe the proposed protected person's mental,  
 9 emotional, physical, and educational condition, adaptive behavior, and social skills,  
 10 and that specify the data on which the description is based;

11 (2) recommendations regarding the types and extent of assistance, if  
 12 any, necessary to meet the essential requirements for managing the property and  
 13 affairs of the proposed protected person;

14 (3) an evaluation of the proposed protected person's need for mental  
 15 health treatment and whether there is a substantial probability that available treatment  
 16 will significantly improve the proposed protected person's mental condition;

17 (4) an evaluation of the proposed protected person's need for  
 18 educational or vocational assistance and whether the assistance can be made available  
 19 to the protected person;

20 (5) an evaluation of the probability that the incapacity may  
 21 significantly lessen, and the type of services or treatment that will facilitate  
 22 improvement in the condition or skills of the proposed protected person;

23 (6) a list of the names and addresses of all individuals who examined,  
 24 interviewed, or investigated the proposed protected person, and the names and  
 25 addresses of all persons contacted in preparation of the visitor report;

26 (7) a summary of the information that

27 (A) was supplied by the person described in (6) of this  
 28 subsection; and

29 (B) supports the conclusions of the visitor report;

30 (8) a description of the alternatives to conservatorship that were  
 31 considered and not recommended and an explanation of why they are not feasible to

1 meet the needs of the proposed protected person;

2 (9) a specification of the financial resources of the proposed protected  
3 person, the proposed protected person's entitlements to insurance benefits, and  
4 publicly operated or sponsored health, mental health, and welfare assistance that might  
5 be employed in the provision of services to the proposed protected person; and

6 (10) if conservatorship is recommended, a conservatorship outline that  
7 identifies

8 (A) potential conservators;

9 (B) the specific services necessary and available to protect the  
10 proposed protected person from serious damage to the proposed protected  
11 person's property and affairs;

12 (C) the means by which the services described in (B) of this  
13 paragraph may be financed;

14 (D) the specific, least restrictive authority needed by the  
15 conservator to provide the services described in (B) of this paragraph.

16 (b) In addition to any initial visitor report provided under (a) of this section,  
17 every third year, the court may appoint a visitor to file a report reviewing the  
18 conservatorship during the period since the last visitor report, if any.

19 (c) In addition to the reports under (a) and (b) of this section, at any time  
20 during a conservatorship, a court may appoint a visitor to file a report reviewing the  
21 conservatorship during the period since the last visitor report, if any.

22 (d) A visitor report provided under (b) or (c) of this section must include

23 (1) the name and address of the protected person and the conservator;

24 (2) the services being provided to the protected person by or through  
25 the conservator;

26 (3) the significant actions taken by the conservator during the reporting  
27 period in regard to the protected person;

28 (4) a financial accounting of the estate that has been subject to the  
29 possession or control of the conservator;

30 (5) a list of the number and nature of the contacts between the  
31 conservator and the protected person if the protected person does not reside with the

1 conservator;

2 (6) any other information requested by the court or necessary or  
3 desirable in the opinion of the visitor.

4 \* **Sec. 25.** AS 13.26.285(e) is amended to read:

5 (e) If a protected person dies, the conservator shall deliver to the court for  
6 safekeeping any will of the deceased protected person **that** [WHICH] may have come  
7 into the conservator's possession **and** [,] inform the executor or a beneficiary named in  
8 the will that the will has been so delivered. **Once a conservator knows that the**  
9 **protected person has died, the conservator may not exercise authority over the**  
10 **protected person's affairs and estate except to pay reasonable burial expenses**  
11 **and to preserve, account for, and transfer control of assets to a personal**  
12 **representative, a temporary property custodian appointed by the court, or a**  
13 **person authorized to take custody of personal property by affidavit under**  
14 **AS 13.16.680** [, AND RETAIN THE ESTATE FOR DELIVERY TO A DULY  
15 APPOINTED PERSONAL REPRESENTATIVE OF THE DECEDENT OR OTHER  
16 PERSONS ENTITLED TO IT]. If, after 40 days from the death of the protected  
17 person, no other person has been appointed personal representative and no application  
18 or petition for appointment is before the court, the conservator may apply to exercise  
19 the powers and duties of a personal representative in order to proceed with  
20 administering and distributing the decedent's estate without additional or further  
21 appointment. Upon application for an order granting the powers of a personal  
22 representative to a conservator, after notice to any person demanding notice under  
23 AS 13.16.070 and to any person nominated executor in any will of which the applicant  
24 is aware, the court may order the conferral of the power upon determining that there is  
25 no objection, and endorse the letters of the conservator to note that the formerly  
26 protected person is deceased and that the conservator has acquired all of the powers  
27 and duties of a personal representative. The making and entry of an order under this  
28 section has the effect of an order of appointment of a personal representative as  
29 provided in AS 13.16.115 and **13.16.245 - 13.16.655** [AS 13.16.245 - 13.16.655]  
30 except that estate in the name of the conservator, after administration, may be  
31 distributed to the decedent's successors without prior retransfer to the conservator as

1 personal representative.

2 \* **Sec. 26.** AS 13.26.300(a) is amended to read:

3 (a) A conservator shall pay from the estate all just claims against the estate  
4 and against the protected person arising before or after the conservatorship **was**  
5 **established but before the protected person dies,** upon their presentation and  
6 allowance. A claim is considered presented on the first to occur of receipt of the  
7 written statement of claim by the conservator [,] or the filing of the claim with the  
8 court. A presented claim is allowed if it is not disallowed by written statement mailed  
9 by the conservator to the claimant within 60 days after its presentation. The  
10 presentation of a claim tolls any statute of limitations relating to the claim until 30  
11 days after its disallowance. A claim may be presented by either of the following  
12 methods:

13 (1) the claimant may deliver or mail to the conservator a written  
14 statement of the claim indicating its basis, the name and address of the claimant, and  
15 the amount claimed;

16 (2) the claimant may file a written statement of the claim, in the form  
17 prescribed by rule, with the clerk of the court and deliver or mail a copy of the  
18 statement to the conservator.

19 \* **Sec. 27.** AS 13.26.380(b) is amended to read:

20 (b) The public guardian, when appointed as guardian or conservator, shall  
21 endeavor, for as long as practical, to find a suitable private guardian or conservator for  
22 the public guardian's ward or protected person. For each ward and protected person,  
23 the public guardian shall **include in its annual** report **under AS 13.26.118(a)** to the  
24 court having jurisdiction of the ward or protected person **information on the**  
25 **availability of** [, AT LEAST ONCE EVERY SIX MONTHS, EFFORTS TO FIND] a  
26 private guardian or conservator.

27 \* **Sec. 28.** AS 44.21.410(a) is amended to read:

28 (a) The office of public advocacy shall

29 (1) perform the duties of the public guardian under AS 13.26.360 -  
30 13.26.410;

31 (2) provide visitors and experts in guardianship proceedings under

1 AS 13.26.131;

2 (3) provide guardian ad litem services to children in child protection  
3 actions under AS 47.17.030(e) and to wards and respondents in guardianship  
4 proceedings who will suffer financial hardship or become dependent upon a  
5 government agency or a private person or agency if the services are not provided at  
6 state expense under AS 13.26.025 [AS 13.26.112];

7 (4) provide legal representation in cases involving judicial bypass  
8 procedures for minors seeking abortions under AS 18.16.030, in guardianship  
9 proceedings to respondents who are financially unable to employ attorneys under  
10 AS 13.26.106(b), to indigent parties in cases involving child custody in which the  
11 opposing party is represented by counsel provided by a public agency, to indigent  
12 parents or guardians of a minor respondent in a commitment proceeding concerning  
13 the minor under AS 47.30.775;

14 (5) provide legal representation and guardian ad litem services under  
15 AS 25.24.310; in cases arising under AS 47.15 (Uniform Interstate Compact on  
16 Juveniles); in cases involving petitions to adopt a minor under AS 25.23.125(b) or  
17 petitions for the termination of parental rights on grounds set out in  
18 AS 25.23.180(c)(3); in cases involving petitions to remove the disabilities of a minor  
19 under AS 09.55.590; in children's proceedings under AS 47.10.050(a) or under  
20 AS 47.12.090; in cases involving appointments under AS 18.66.100(a) in petitions for  
21 protective orders on behalf of a minor; and in cases involving indigent persons who  
22 are entitled to representation under AS 18.85.100 and who cannot be represented by  
23 the public defender agency because of a conflict of interests;

24 (6) develop and coordinate a program to recruit, select, train, assign,  
25 and supervise volunteer guardians ad litem from local communities to aid in delivering  
26 services in cases in which the office of public advocacy is appointed as guardian ad  
27 litem;

28 (7) provide guardian ad litem services in proceedings under  
29 AS 12.45.046;

30 (8) establish a fee schedule and collect fees for services provided by  
31 the office, except as provided in AS 18.85.120 or when imposition or collection of a

1 fee is not in the public interest as defined under regulations adopted by the  
2 commissioner of administration;

3 (9) provide visitors and guardians ad litem in proceedings under  
4 AS 47.30.839;

5 (10) provide legal representation to an indigent parent of a child with a  
6 disability; in this paragraph, "child with a disability" has the meaning given in  
7 AS 14.30.350.

8 \* **Sec. 29.** AS 44.21.440 is amended by adding a new subsection to read:

9 (b) The office of public advocacy may not use improper pressure to influence  
10 the professional judgment of a person who is paid by the office of public advocacy to  
11 act as an attorney, a guardian ad litem, or a visitor for a guardianship or  
12 conservatorship established AS 13.26.

13 \* **Sec. 30.** AS 44.62.330(a) is amended by adding a new paragraph to read:

14 (61) the Department of Community and Economic Development as to  
15 the licensing and regulation of private professional guardians and conservators under  
16 AS 08.26.

17 \* **Sec. 31.** AS 13.26.105(d), 13.26.112, and 13.26.135(a)(8) are repealed.

18 \* **Sec. 32.** The uncodified law of the State of Alaska is amended by adding a new section to  
19 read:

20 **INDIRECT COURT RULE AMENDMENTS.** (a) AS 08.26.100, enacted by sec. 2 of  
21 this Act, has the effect of changing Rule 17(c), Alaska Rules of Civil Procedure, by restricting  
22 the persons that the court may appoint as guardians or conservators in some situations and,  
23 therefore, has the effect of limiting the orders that the court is authorized to make under Rule  
24 17(c) with regard to the protection of infants or incompetent persons.

25 (b) AS 13.26.120(b), enacted by sec. 11 of this Act, has the effect of changing Rule  
26 16(f), Alaska Rules of Probate Procedure, by giving guardians additional authority to perform  
27 certain acts for a deceased ward.

28 (c) AS 13.26.250, as amended by sec. 22 of this Act, has the effect of changing Rule  
29 17(e), Alaska Rules of Probate Procedure, by changing when a report is due and by adding  
30 additional material to be included in the report.

31 \* **Sec. 33.** The uncodified law of the State of Alaska is amended by adding a new section to

1 read:

2 TRANSITION. (a) The court shall appoint a visitor under AS 13.26.118(a), amended  
3 by sec. 9 of this Act, for a guardianship that was in existence on and before the effective date  
4 of sec. 9 of this Act within 90 days after the effective date of sec. 9 of this Act if the  
5 guardianship has been in existence for three or more years on the effective date of sec. 9 of  
6 this Act.

7 (b) A person who, before the effective date of sec. 2 of this Act, has been appointed  
8 by the court under AS 13.26 to be a guardian or a conservator, whose appointment is still in  
9 effect on the effective date of sec. 2 of this Act, and who are required to be licensed under  
10 AS 08.26, enacted by sec. 2 of this Act, shall comply with the licensing requirements of  
11 AS 08.26 within 60 days after the date when the regulations for sec. 2 of this Act are adopted  
12 under sec. 34 of this Act. If the person does not comply within the 60 days, the court may  
13 remove the guardian or conservator and appoint a successor.

14 \* **Sec. 34.** The uncodified law of the State of Alaska is amended by adding a new section to  
15 read:

16 TRANSITION: REGULATIONS. The Department of Community and Economic  
17 Development may proceed to adopt regulations necessary to implement the changes made by  
18 secs. 1 and 2 of this Act. The regulations take effect under AS 44.62 (Administrative  
19 Procedure Act), but not before the effective date of secs. 1 and 2 of this Act.

20 \* **Sec. 35.** The uncodified law of the State of Alaska is amended by adding a new section to  
21 read:

22 CONDITIONAL EFFECT. Each of AS 08.26.100, as enacted by sec. 2 of this Act,  
23 AS 13.26.120(b), as enacted by sec. 11 of this Act, and AS 13.26.250, as amended by sec. 22  
24 of this Act, takes effect only if the applicable subsection of sec. 32 of this Act receives the  
25 two-thirds majority vote of each house required by art. IV, sec. 15, Constitution of the State of  
26 Alaska.

27 \* **Sec. 36.** Section 34 of this Act takes effect immediately under AS 01.10.070(c).

28 \* **Sec. 37.** Except for sec. 34 of this Act, this Act takes effect January 1, 2005.