

HOUSE CS FOR CS FOR SENATE BILL NO. 363(JUD)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-SECOND LEGISLATURE - SECOND SESSION

BY THE HOUSE JUDICIARY COMMITTEE

Offered: 5/11/02

Referred: Rules

Sponsor(s): SENATE RULES COMMITTEE

A BILL

FOR AN ACT ENTITLED

1 **"An Act relating to communications and elections, to reporting of contributions and**
2 **expenditures, and to campaign misconduct in the second degree; relating to disclosure**
3 **by individuals of contributions to candidates; and providing for an effective date."**

4 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

5 * **Section 1.** AS 15.13.040(d), as amended by sec. 4, ch. 1, SLA 2002, is repealed and
6 reenacted to read:

7 (d) Every individual, person, nongroup entity, or group making an expenditure
8 shall make a full report of expenditures, upon a form prescribed by the commission,
9 unless exempt from reporting.

10 * **Sec. 2.** AS 15.13.040(e) is amended to read:

11 (e) The report required under (d) of this section must contain the name,
12 address, principal occupation, and employer of the individual filing the report, and an
13 itemized list of expenditures. The report shall be filed with the commission [BY THE
14 CONTRIBUTOR] no later than 10 days after the [CONTRIBUTION OR] expenditure

1 is made. [A COPY OF THE REPORT SHALL BE FURNISHED TO THE
2 CANDIDATE, CAMPAIGN TREASURER, OR DEPUTY CAMPAIGN
3 TREASURER AT THE TIME THE CONTRIBUTION IS MADE.]

4 * **Sec. 3.** AS 15.13.040(h), as amended by sec. 5, ch. 1, SLA 2002, is amended to read:

5 (h) The provisions of **(d)** [(d)(2)] of this section do not apply to one or more
6 expenditures made by an individual acting independently of any group or nongroup
7 entity and independently of any other individual if the expenditures

8 (1) cumulatively do not exceed \$250 during a calendar year; and

9 (2) are made only for billboards, signs, or printed material concerning
10 a ballot proposition as that term is defined by AS 15.13.065(c).

11 * **Sec. 4.** AS 15.13.040, as amended by ch. 1, SLA 2002, is amended by adding a new
12 subsection to read:

13 (k) Every individual, person, nongroup entity, or group contributing a total of
14 \$500 or more to a group organized for the principal purpose of influencing the
15 outcome of a proposition shall report the contribution or contributions on a form
16 prescribed by the commission not later than 30 days after the contribution that requires
17 the contributor to report under this subsection is made. The report must include the
18 name, address, principal occupation, and employer of the individual filing the report
19 and the amount of the contribution, as well as the total amount of contributions made
20 to that group by that individual, person, nongroup entity, or group during the calendar
21 year.

22 * **Sec. 5.** AS 15.13.090, as amended by secs. 18 and 19, ch. 1, SLA 2002, is amended to
23 read:

24 **Sec. 15.13.090. Identification of communication.** (a) All
25 [ADVERTISEMENTS, BILLBOARDS, HANDBILLS, PAID-FOR TELEVISION
26 AND RADIO ANNOUNCEMENTS, AND OTHER] communications [INTENDED
27 TO INFLUENCE THE ELECTION OF A CANDIDATE OR OUTCOME OF A
28 BALLOT PROPOSITION OR QUESTION] shall be clearly identified by the words
29 "paid for by" followed by the name and address of the candidate, group, nongroup
30 entity, or individual paying for the **communication** [ADVERTISING]. In addition,
31 candidates and groups **may** [MUST] identify the name of their campaign chairperson.

1 (b) The provisions of (a) of this section do not apply when the
2 **communication** [ADVERTISEMENT]

3 (1) is paid for by an individual acting independently of any group or
4 nongroup entity and independently of any other individual;

5 (2) is made to influence the outcome of a ballot proposition as that
6 term is defined by AS 15.13.065(c); and

7 (3) is made for

8 (A) a billboard or sign; or

9 (B) printed material other than an advertisement made in a
10 newspaper or other periodical.

11 * **Sec. 6.** AS 15.13.380(c) is amended to read:

12 (c) Promptly after the final date for filing statements and reports, the
13 commission shall notify all persons who have become delinquent in filing them [,
14 INCLUDING CONTRIBUTORS WHO FAILED TO FILE A STATEMENT IN
15 ACCORDANCE WITH AS 15.13.040,] and shall make available a list of these
16 delinquents for public inspection. The commission shall also report to the attorney
17 general the names of all candidates in an election whose campaign treasurers have
18 failed to file the reports required by this chapter.

19 * **Sec. 7.** AS 15.13.390(a) is amended to read:

20 (a) A person who fails to register when required by AS 15.13.050(a) or who
21 fails to file a properly completed and certified report within the time required by
22 **AS 15.13.040** [AS 15.13.040(d) - (f)], 15.13.060(b) - (d), [15.13.080(c),]
23 15.13.110(a)(1), (3), or (4), (e), or (f) is subject to a civil penalty of not more than \$50
24 a day for each day the delinquency continues as determined by the commission subject
25 to right of appeal to the superior court. A person who fails to file a properly
26 completed and certified report within the time required by AS 15.13.110(a)(2) or
27 15.13.110(b) is subject to a civil penalty of not more than \$500 a day for each day the
28 delinquency continues as determined by the commission subject to right of appeal to
29 the superior court. A person who violates a provision of this chapter, except a
30 provision requiring registration or filing of a report within a time required as otherwise
31 specified in this section, is subject to a civil penalty of not more than \$50 a day for

1 each day the violation continues as determined by the commission, subject to right of
 2 appeal to the superior court. An affidavit stating facts in mitigation may be submitted
 3 to the commission by a person against whom a civil penalty is assessed. However, the
 4 imposition of the penalties prescribed in this section or in AS 15.13.380 does not
 5 excuse that person from registering or filing reports required by this chapter.

6 * **Sec. 8.** AS 15.13.400(4) is amended to read:

7 (4) "expenditure"

8 (A) means a purchase or a transfer of money or anything of
 9 value, or promise or agreement to purchase or transfer money or anything of
 10 value, incurred or made for the purpose of

11 (i) influencing the nomination or election of a candidate
 12 or of any individual who files for nomination at a later date and
 13 becomes a candidate;

14 (ii) use by a political party;

15 (iii) the payment by a person other than a candidate or
 16 political party of compensation for the personal services of another
 17 person that are rendered to a candidate or political party; or

18 (iv) influencing the outcome of a ballot proposition or
 19 question;

20 (B) does not include a candidate's filing fee or the cost of
 21 preparing reports and statements required by this chapter;

22 **(C) includes an express communication and an**
 23 **electioneering communication, but does not include an issues**
 24 **communication;**

25 * **Sec. 9.** AS 15.13.400, as amended by ch. 1, SLA 2002, is amended by adding new
 26 paragraphs to read:

27 (13) "communication" means an announcement or advertisement
 28 disseminated through print or broadcast media, including radio, television, cable, and
 29 satellite, the Internet, automatic telemarketing, or through a mass mailing, excluding
 30 those placed by an individual or nongroup entity and costing \$500 or less and those
 31 that do not directly or indirectly identify a candidate or proposition, as that term is

1 defined in AS 15.13.065(c);

2 (14) "electioneering communication" means a communication that

3 (A) directly or indirectly identifies a candidate;

4 (B) addresses an issue of national, state, or local political
5 importance and attributes a position on that issue to the candidate identified;
6 and

7 (C) occurs within the 30 days preceding a primary election or a
8 municipal election, or within the 60 days preceding a general election;

9 (15) "express communication" means a communication that, when
10 read as a whole, and with limited reference to external events, is susceptible of no
11 other reasonable interpretation but as an exhortation to vote for or against a specific
12 candidate;

13 (16) "issues communication" means a communication that

14 (A) directly or indirectly identifies a candidate; and

15 (B) addresses an issue of national, state, or local political
16 importance.

17 * **Sec. 10.** AS 15.56.014(a) is amended to read:

18 (a) A person commits the crime of campaign misconduct in the second degree
19 if the person

20 (1) knowingly circulates or has written, printed or circulated a letter,
21 circular, or publication relating to an election, to a candidate at an election, or an
22 election proposition or question without the name and address of the author appearing
23 on its face;

24 (2) except as provided by AS 15.13.090(b), knowingly prints or
25 publishes an advertisement, billboard, placard, poster, handbill, paid-for television or
26 radio announcement, or [OTHER] communication, **as that term is defined in**
27 **AS 15.13.400**, intended to influence the election of a candidate or outcome of a ballot
28 proposition or question without the words "paid for by" followed by the name and
29 address of the candidate, group, or individual paying for the advertising or
30 communication and, if a candidate or group, with the name of the campaign chair;

31 (3) knowingly **makes a communication, as that term is defined in**

