

FISCAL NOTE

STATE OF ALASKA
2000 LEGISLATIVE SESSION

No. 9
Bill Version: SCS CSHB 31.1 (FIN)
(S) Publish Date: 4-15-00

Revision Date/Time (Note if correction) 04/14/00 11:00 AM Dept. Affected Environmental Conservation
Title An act relating to charges for state services BRU Environmental Health
Component Solid Waste Management
Sponsor House Finance
Requester Senate Finance Component No. 2344

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005	FY 2006
Personal Services	0.0	0.0	43.2	43.2	43.2	43.2
Travel	0.0	0.0	5.0	5.0	5.0	5.0
Contractual	62.1	120.3	30.1	30.1	30.1	30.1
Supplies	0.0	0.0	1.0	1.0	1.0	1.0
Equipment	0.0	0.0	0.0	0.0	0.0	0.0
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	62.1	120.3	79.3	79.3	79.3	79.3
CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
CHANGE IN REVENUES ()	0.0	0.0	(230.4)	0.0	0.0	0.0

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	62.1	120.3	309.7	79.3	79.3	79.3
1005 GF/Program Receipts			(230.4)			
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	62.1	120.3	79.3	79.3	79.3	79.3

Estimate of any current year (FY2000) cost: 0.0

POSITIONS

Full-time	0	0	1	1	1	1
Part-time	0	0	0	0	0	0
Temporary	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

Please see attached explanation.

Prepared by: Barbara Frank Phone 465-5010
Division Administrative Services Date/Time 4/14/00 11:00 AM
Approved by Commissioner *Kurt Friedrich* Date 4-14-00
Agency Department of Environmental Conservation

PREPARER TO PROVIDE ALL DISTRIBUTION COPIES TO GOVERNOR'S LEGISLATIVE OFFICE

For further distribution information, call the Governor's Legislative Office

HB 361
#9

The Senate Finance committee substitute made major changes that reduce the fiscal impact of the bill. Drinking Water and Domestic Wastewater which will not be treated as designated regulatory services, thus that fiscal note has been reduced to zero. The implementation for Solid Waste is delayed one year. The accounting system costs will be funded in year one for Solid Waste. Delaying the implementation date for Solid Waste allowed the department to reduce estimated implementation costs assuming that we can save money from lessons learned in our Water Quality work during year one.

Reduction in Revenues Collected

The bill limits costs which can be recovered rather than current language that permits full cost recovery. As a result, less revenues can be collected. The department conducted an in depth analysis of the data collected by the Solid Waste program in FY 1999 to project lost revenues. Data collected by the Solid Waste program is the best quality and most complete. It is representative of likely impacts of limiting the hourly rates and reducing the pool of costs which can be recovered. Based on that analysis, program revenues collected would drop by 56%. The committee substitute tempered this by increasing the rate allowed to cover actual benefits. With a delayed implementation date, the loss of revenues is reflected in the second year of the fiscal notes for Water Quality and in the third year for Solid Waste.

A secondary issue is the goal to establish as many fixed fees as possible. It is not possible to project how many fees will be collected as fixed, negotiated agreements or time and materials. Fees collected under negotiated agreements can be treated as statutory program receipts but fixed or time and materials billings may not. A department can not ask for additional GF program receipt authority as an RPL. As a result, the Water Quality fiscal note returns all receipt authority to general fund program receipts.

The committee substitute exempts businesses with less than 20 people from paying for inspection travel. The impact is expected in Water Quality. In Water Quality, collections will be reduced by 19.2 beginning in year 2. This is based on an estimate of 100 state, 200 placer mines, and 190 general permits being issued to businesses with less than 20 employees.

Tracking Costs and Time and Materials Billings

The intent of the bill is to have fixed fees where feasible. However, when it is not feasible, the department must be able to bill time and materials. Time tracking will be needed at the desktop of individual employees. The costs of time tracking is allocated equally to the programs affected by the bill. The department selected a program the department currently uses called "Timeslips" to respond to the uniform accounting and invoicing system requirements. It is in use by the air and the food safety and sanitation programs. Initial costs in year one are 124.2 and in future years 44.2 per year.

HB 361
#9

Increased Costs for Regulatory Process, Negotiation, Appeals and Petitions

Third, the bill increases costs by requiring the agency to set standard designated regulatory services fees in regulation; by allowing permittees to negotiate permit costs; and allowing appeals of charges based on both objective and subjective criteria.

There is a strong preference to have predictable fixed fees for services. Initially the fixed fees are estimates but in future revisions the committee substitute requires actuals. Developing those fixed fees will require examination of invoices and records to date to categorize different activities. Using the regulatory process will require program staff to examine similarities in services, administrative staff to assign costs, a regulation specialist to prepare regulatory language, and services of an attorney. Contractual costs will be incurred for public notices and hearings.

Appeals are permitted and envisioned on the billings. Resolving informal and formal appeals will require program staff to examine the text of the billing, administrative staff to research comparables and assign costs, and will also require the assistance of a regulations specialist.

Revised to Delete Drinking Water and Domestic Wastewater and to delay implementation date for Solid Waste.

YEAR 1

Solid Waste

Increased Costs to Implement HB:

Time Tracking/Cost Accounting System

Total Increased Costs Year 1+:

	71000	72000	73000	74000	75000	Total	GF	GFPR	Stat PR	Total	PFT
			62.1			62.1	62.1			62.1	62.1
	0.0	0.0	62.1	0.0	0.0	62.1	62.1	0.0	0.0	62.1	0

Water Quality

Increased Costs to Implement HB:

(Regulations)

Env. Specialist IV

Env. Technician II

(Other Related Costs)

Contractual Support for Reg Development & Facilitation with Industry

Including Public Notices, Advertising, Mailing and Copying, Hearings

Time Tracking/Cost Accounting System

Legal Support - Regulations Specialist

Total Increased Costs Year 1+

	71000	72000	73000	74000	75000	Total	GF	GFPR	Stat PR	Total	PFT
	70.3	5.0	3.0	1.0	7.5	86.8	86.8			86.8	1
	43.2	5.0	3.0	1.0	7.5	59.7	59.7			59.7	1
			45.0			45.0	45.0			45.0	
			62.1			62.1	62.1			62.1	
			18.2			18.2	18.2			18.2	
	113.5	10.0	131.3	2.0	15.0	271.8	271.8	0.0	0.0	271.8	2

YEAR 2

Solid Waste

Increased Costs to Implement HB:

(Other Related Costs)

Contractual Support for Reg Development & Facilitation with Industry

Including Public Notices, Advertising, Mailing and Copying, Hearings

Legal Support - Regulations Specialist

Time Tracking/Cost Accounting System

Total Increased Costs Year 2+:

Lost Revenues Funding Source Switch

	71000	72000	73000	74000	75000	Total	GF	GFPR	Stat PR	Total	PFT
			80.0			80.0	80.0			80.0	
			18.2			18.2	18.2			18.2	
			22.1			22.1	22.1			22.1	
	0.0	0.0	120.3	0.0	0.0	120.3	120.3	0.0	0.0	120.3	0
			230.4			230.4	230.4	(230.4)		0.0	

Water Quality

Increased Costs to Implement HB:

(Regulations, Negotiations, Appeals, Petitions)

Env. Specialist IV

Env. Technician II

(Other Related Costs)

Contractual Support for Reg Development & Facilitation with Industry

Including Public Notices, Advertising, Mailing and Copying, Hearings

Time Tracking/Cost Accounting System

Total Increased Costs Year 2+:

Lost Revenues Funding Source Switch

Lost Revenues for Inspection Travel Businesses < 20 employees

Change Statutory Program Receipts to GF Prgm Receipts

	71000	72000	73000	74000	75000	Total	GF	GFPR	Stat PR	Total	PFT
	32.2	2.5	1.5	0.5	0.0	36.7	36.7			36.7	0.5
	43.2	5.0	3.0	1.0	0.0	52.2	52.2			52.2	1
			5.0			5.0	5.0			5.0	
			22.1			22.1	22.1			22.1	
	75.4	7.5	31.6	1.5	0.0	116.0	116.0	0.0	0.0	116.0	1.5
			356.8			356.8	356.8	(78.9)	(277.9)	0.0	
			19.2			19.2	19.2	(19.2)	(256.6)	0.0	
			256.6			256.6	256.6	(256.6)	(256.6)	0.0	

4-5

HB 34
#4

YEAR 3

Solid Waste

Increased Costs to Implement HB:

(Regulations, Negotiations, Appeals, Petitions)

Env. Technician II

(Other Related Costs)

Contractual Support for Reg Development & Facilitation with Industry Including Public Notices, Advertising, Mailing and Copying, Hearings Time Tracking/Cost Accounting System

Total Increased Costs Year 3:

Lost Revenues Funding Source Switch

71000	72000	73000	74000	75000	Total	GF	GFPR	Stat PR	Total	PFT
43.2	5.0	3.0	1.0	0.0	52.2	52.2			52.2	1
		5.0			5.0	5.0			5.0	
		22.1			22.1	22.1			22.1	
43.2	5.0	30.1	1.0	0.0	79.3	79.3	0.0	0.0	79.3	1
					230.4	230.4	(230.4)		0.0	

Water Quality

Increased Costs to Implement HB:

(Regulations, Negotiations, Appeals, Petitions)

Env. Specialist IV

Env. Technician II

(Other Related Costs)

Contractual Support for Reg Development & Facilitation with Industry Including Public Notices, Advertising, Mailing and Copying, Hearings Time Tracking/Cost Accounting System

Total Increased Costs Year 3:

71000	72000	73000	74000	75000	Total	GF	GFPR	Stat PR	Total	PFT
32.2	2.5	1.5	0.5	0.0	36.7	36.7			36.7	0.5
18.6	2.5	1.5	0.5	0.0	23.1	23.1			23.1	0.5
		2.5			2.5	2.5			2.5	
		22.1			22.1	22.1			22.1	
50.8	5.0	27.6	1.0	0.0	84.4	84.4	0.0	0.0	84.4	1

YEAR 4+

Solid Waste

Increased Costs to Implement HB:

(Regulations, Negotiations, Appeals, Petitions)

Env. Technician II

(Other Related Costs)

Contractual Support for Reg Development & Facilitation with Industry Including Public Notices, Advertising, Mailing and Copying, Hearings Time Tracking/Cost Accounting System

Total Increased Costs Year 4+:

71000	72000	73000	74000	75000	Total	GF	GFPR	Stat PR	Total	PFT
43.2	5.0	3.0	1.0	0.0	52.2	52.2			52.2	1
		5.0			5.0	5.0			5.0	
		22.1			22.1	22.1			22.1	
43.2	5.0	30.1	1.0	0.0	79.3	79.3	0.0	0.0	79.3	1

Water Quality

Increased Costs to Implement HB:

(Regulations, Negotiations, Appeals, Petitions)

Env. Specialist IV

Env. Technician II

(Other Related Costs)

Contractual Support for Reg Development & Facilitation with Industry Including Public Notices, Advertising, Mailing and Copying, Hearings Time Tracking/Cost Accounting System

Total Increased Costs Year 4+:

71000	72000	73000	74000	75000	Total	GF	GFPR	Stat PR	Total	PFT
32.2	2.5	1.5	0.5	0.0	36.7	36.7			36.7	0.5
18.6	2.5	1.5	0.5	0.0	23.1	23.1			23.1	0.5
		22.1			22.1	22.1			22.1	
50.8	5.0	25.1	1.0	0.0	81.9	81.9	0.0	0.0	81.9	1

05-05

HB 36
#9