

**CS FOR SENATE BILL NO. 76(FIN)**

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTIETH LEGISLATURE - SECOND SESSION

BY THE SENATE FINANCE COMMITTEE

Offered: 3/20/98

Referred: Rules

Sponsor(s): SENATORS PARNELL, Wilken, Donley

**A BILL**

**FOR AN ACT ENTITLED**

1 "An Act relating to results-based government and the state budget; relating to  
2 state agency program and financial plans; relating to the withholding or reduction  
3 of appropriations to a state agency; and relating to state agency performance and  
4 other reports."

5 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

6 \* **Section 1.** AS 37.07 is amended by adding new sections to read:

7 **Sec. 37.07.014. Responsibilities of the legislature.** (a) To carry out its  
8 legislative power under art. II, sec. 1, Constitution of the State of Alaska, and to  
9 promote results-based government, the legislature shall issue a mission statement for  
10 each agency and the desired results the agency should achieve. The legislature may  
11 issue a separate mission statement for a subunit of an agency. A mission statement  
12 and desired results should represent the priorities of the majority of state residents and  
13 should promote the efficient, measured use of the state's resources. A mission  
14 statement and desired results constitute policy under which an agency shall operate,

1 and, where appropriate, the mission statement may be implemented by statute.

2 (b) The legislature shall provide for a budget review function that promotes  
3 results-based government. The legislature shall adopt a method of measuring results  
4 for each agency, and measurements shall be reported quarterly by each agency to the  
5 legislature. The reports shall be used by the legislature to evaluate whether the  
6 mission and desired results for that agency or subunit of the agency are being  
7 achieved.

8 (c) The legislature shall analyze the comprehensive operating and capital  
9 improvements programs and financial plans recommended by the governor.

10 (d) To foster results-based government, to carry out the mission statements,  
11 and to obtain desired results, the legislature shall authorize the comprehensive  
12 operating and capital improvements programs and financial plans. The legislature shall  
13 allocate the state's resources for effective and efficient delivery of public services by

14 (1) clearly identifying desired results;

15 (2) setting priorities;

16 (3) assigning accountability; and

17 (4) using methods for measuring, reporting, and evaluating results.

18 (e) The legislature shall

19 (1) provide for a post-audit function to cover financial transactions,  
20 program accomplishment, and compliance with legislative intent;

21 (2) adopt or revise the estimate of receipts required to balance the  
22 succeeding fiscal year's budget in order that proposed expenditures do not exceed  
23 estimated receipts for that fiscal year;

24 (3) adopt, revise, or initiate revenue measures in order to balance the  
25 succeeding fiscal year's budget and the capital improvements section of the budget for  
26 the succeeding six years.

27 (f) To help fulfill the legislature's responsibilities under this section and  
28 achieve results-based government, each agency shall

29 (1) allocate resources to achieve the mission and desired results  
30 established by the legislature;

31 (2) express desired results established by the legislature and other

1 program results in measurable terms;

2 (3) measure progress towards mission statements and desired results  
3 established by the legislature and other results;

4 (4) promote activities consistent with mission statements and desired  
5 results established by the legislature that reduce or avoid future costs;

6 (5) plan for the short-term and the long-term using consistent  
7 assumptions for major demographic and other trends; and

8 (6) require accountability at all levels for meeting program mission  
9 statements and desired results established by the legislature.

10 **Sec. 37.07.016. Governor's primary duty.** To carry out the executive power  
11 under art. III, sec. 1 and sec. 16, Constitution of the State of Alaska, the governor shall  
12 use the mission statements and desired results issued by the legislature as the guide to  
13 implement and execute the law. The governor shall assure that each agency complies  
14 with the mission statement and achieves the desired results identified by the legislature.

15 \* **Sec. 2.** AS 37.07.020(a) is amended to read:

16 (a) The governor shall prepare a budget for the succeeding fiscal year that  
17 must cover all estimated receipts, including all grants, loans, and money received from  
18 the federal government and all proposed expenditures of the state government. The  
19 budget shall be organized so that the proposed expenditures for each agency are  
20 presented separately. The budget must be accompanied by **the information required**  
21 **under AS 37.07.050 and by** the following separate bills: (1) an appropriation bill  
22 authorizing the operating and capital expenditures of the state's integrated  
23 comprehensive mental health program under AS 37.14.003(a); (2) an appropriation bill  
24 authorizing state operating expenditures other than those included in the state's  
25 integrated comprehensive mental health program; (3) an appropriation bill authorizing  
26 capital expenditures other than those included in the state's integrated comprehensive  
27 mental health program; and (4) a bill or bills covering recommendations, if any, in the  
28 budget for new or additional revenue. The budget for the succeeding fiscal year and  
29 each of the bills shall become public information on December 15 at which time the  
30 governor shall submit copies to the legislature and make copies available to the public.

31 **The copies shall be accompanied by a statement of "Truth in Budgeting"**

1        **prepared under (e) of this section.** The bills, identical in content to the copies  
 2        released on December 15, shall be delivered to the rules committee of each house  
 3        before the fourth legislative day of the next regular session for introduction.

4        \* **Sec. 3.** AS 37.07.020 is amended by adding a new subsection to read:

5                (e) The governor shall prepare a statement entitled "Truth in Budgeting" for  
 6        the budget for the succeeding fiscal year. The statement shall be signed and dated by  
 7        the governor. When referring to the budget as a whole in the statement, the governor  
 8        shall include the entire budget for the executive, judicial, and legislative branches of  
 9        government. When referring to the part of the budget for a single branch of  
 10       government or for an agency or other unit of government, the governor shall  
 11       specifically identify the branch or unit referred to. The statement must indicate  
 12       whether the budget proposed by the governor

13                (1) represents an increase or a decrease in general fund expenditures,  
 14       stated in dollars and, excluding inflation, compared to the budget for the immediately  
 15       preceding year;

16                (2) includes increases or decreases in taxes or user fees, and, if it does,  
 17       the statement must specify each tax or user fee change;

18                (3) is covered entirely by recurring revenue, excluding interest earned  
 19       on reserve accounts, and, if it is not, the statement must declare that the budget is  
 20       running a deficit.

21       \* **Sec. 4.** AS 37.07.040(4) is amended to read:

22                (4) assist state agencies in their statement of goals and objectives **to**  
 23       **achieve, among other things, the legislature's mission and desired results,**  
 24       preparation of plans, **assessments of the extent to which missions and desired**  
 25       **results have been achieved,** budget requests, and reporting of program performance;  
 26       all documents forwarded by the office to a state agency containing instructions for the  
 27       preparation of program plans and budget requests and the reporting of program  
 28       performance are public information after the date they are forwarded;

29       \* **Sec. 5.** AS 37.07.050(a) is repealed and reenacted to read:

30                (a) The agencies shall assure the development of a statewide system of results-  
 31       based government designed to increase efficiency and effectiveness of state programs

1 and services. Toward that end, each state agency shall, on a quarterly basis, identify  
2 results-based measures that have been used to work toward achievement of the mission  
3 statement and desired results issued by the legislature and of other goals of the agency,  
4 and set out the results as measured. Each state agency shall also prepare information  
5 that shall be compiled and submitted on December 15 each year to the office, the  
6 legislature, and the legislative finance division. The information must

7 (1) identify the agency mission and desired results established by the  
8 legislature;

9 (2) identify the goals and objectives the agency will use to achieve the  
10 legislature's mission and desired results;

11 (3) set out the results of any user group surveys and, if the results do  
12 not agree with the mission and desired results, goals, and objectives, explain why;

13 (4) include written, defined methods of measuring results that apply to  
14 the responsibilities, products, and services of the agency;

15 (5) identify results-based measures that have been used to work toward  
16 achievement of the mission statement and desired results issued by the legislature and  
17 other goals of the agency, and set out the results as measured;

18 (6) identify surveys or other methods of gathering user group opinions  
19 that have been used by the agency to identify ways to improve its programs;

20 (7) identify methods of measuring performance when the mission  
21 statement and desired results issued by the legislature involves more than one agency  
22 and make recommendations to eliminate duplication of government functions and  
23 waste;

24 (8) identify ways in which the agency has involved its employees in  
25 the development of methods of measuring results, including opportunities for employee  
26 representatives to participate in committees established to develop methods of  
27 measuring results;

28 (9) include the budget requested to carry out the agency's proposed  
29 plans in the succeeding fiscal year, including information reflecting the expenditures  
30 during the last fiscal year, the expenditures authorized for the current fiscal year, the  
31 expenditures proposed for the succeeding fiscal year, an explanation of the services to

1 be provided, the number of total positions for all persons employed or under contract  
 2 by the agency for personal services including those rendered for capital improvement  
 3 projects, the need for the services, the cost of the services, and other information  
 4 requested by the office;

5 (10) include a report of agency receipts during the last fiscal year, an  
 6 estimate of receipts during the current fiscal year, and an estimate of receipts for the  
 7 succeeding fiscal year;

8 (11) identify legislation required to implement the proposed programs  
 9 and financial plans;

10 (12) include an evaluation of the advantages and disadvantages of  
 11 specific alternatives to existing or proposed agency activities or administrative  
 12 methods.

13 \* **Sec. 6.** AS 37.07.050 is amended by adding a new subsection to read:

14 (h) Each agency shall, with participation of its employees, develop methods  
 15 for measuring agency results. A group or committee established by an agency to  
 16 develop methods of measuring results shall include a representative of each of the  
 17 bargaining units that represents employees of the agency.

18 \* **Sec. 7.** AS 37.07.060(a) is amended to read:

19 (a) The governor shall formulate the operating and capital improvements  
 20 programs and financial plans required to be recommended to the legislature by  
 21 AS 37.07.020 after considering the state agency proposed program and financial plans,  
 22 and other programs and alternatives that the governor considers appropriate. The plans  
 23 must include the governor's recommended **missions** [GOALS] and **results**  
 24 [POLICIES], recommended **strategies** [PLANS] to implement the **missions** [GOALS]  
 25 and **results, recommended measures for determining whether the missions and**  
 26 **desired results are achieved, including an assessment of whether prior year**  
 27 **missions and desired results have been achieved** [POLICIES], recommended  
 28 operating program for the succeeding fiscal year, recommended capital improvements  
 29 program for the succeeding six fiscal years, recommended programs for the upgrading  
 30 of public buildings and facilities prepared in accordance with AS 35.10.015, and  
 31 recommended revenue measures to support the programs.

1 \* **Sec. 8.** AS 37.07.080(a) is amended to read:

2 (a) Except as limited by executive [POLICY] decisions of the governor, **the**  
3 **mission statements and desired results issued by the legislature,** appropriations by  
4 the legislature, and other provisions of law, the several state agencies have full  
5 authority for administering their program service assignments and are responsible for  
6 their proper management.

7 \* **Sec. 9.** AS 37.07.080(c) is amended to read:

8 (c) The office shall

9 (1) review each operations plan to determine that it is consistent with  
10 the executive [POLICY] decisions of the governor, **the mission statement and**  
11 **desired results issued by the legislature,** [AND] appropriations by the legislature,  
12 **and other provisions of law,** that it reflects proper planning and efficient management  
13 methods, and that appropriations have been made for the **legislatively established**  
14 [PLANNED] purpose and will not be exhausted before the end of the fiscal year;

15 (2) approve the operations plan if satisfied that it meets the  
16 requirements under (1) of this subsection; otherwise, the office shall require revision  
17 of the operations plan in whole or in part.

18 \* **Sec. 10.** AS 37.07.030, 37.07.080(g)(2), and 37.07.090 are repealed.