

**SENATE  
JOURNAL SUPPLEMENT**

**2/6/86**

**MONDAY**

**No. 48**

**FISCAL NOTE**

CSSB  
219  
(FIN)

**REQUEST**

Bill/Resolution No. : CSSB 219 (Fin)  
 Title : Act establishing a special unit . . .exploited children

Sponsor : Senate Finance  
 Requestor : \_\_\_\_\_  
 Date of Request : \_\_\_\_\_

**FISCAL DETAIL**

Agency Affected : Health and Social Se  
 BRU : Social Services

Components : \_\_\_\_\_

**EXPENDITURES/REVENUES : (Thousands of Dollars)**

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0
<b>CAPITAL</b>	0	0	0	0	0	0
<b>REVENUE</b>	0	0	0	0	0	0

**FUNDING : (Thousands of Dollars)**

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	0	0	0	0	0	0

**POSITIONS :**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS :** Attach a separate page if necessary

Prepared by : \_\_\_\_\_  
 Division : Senator Jan Paiks, Co-chairman  
Senate Finance Committee

Phone : 465-4523  
 Date : 2/6/86

Approved by Commissioner : \_\_\_\_\_  
 Agency : \_\_\_\_\_

Date : \_\_\_\_\_

CSSB  
219  
(FIN)

## POSITION PAPER

## SENATE BILL 219

For an Act entitled: "An Act establishing a special unit for the investigation of criminally exploited and missing children; and providing for an effective date."

This bill would create a unit within the Alaska State Troopers specifically trained to investigate and compile data regarding missing and criminally exploited children. The bill also would require that Public Safety annually submit to the legislature a report concerning the activities of the special unit. This would ensure that the status of missing and exploited children be reviewed by the Administration and Legislature on a consistent basis allowing better planning to meet the needs identified in the reports.

Position: The department supports the bill as a positive step toward the protection of abused children.

RECOMMENDED:

*Michael L. Price*  
Michael L. Price, Director  
Division of Family  
and Youth Services

DATE:

*March 28, 1986*

APPROVED:

*J.R. Pugh*  
John R. Pugh, Commissioner  
Department of Health  
and Social Services

DATE:

*3-31-86*

CSSB  
219  
(FIN)

**REQUEST**

Bill/Resolution No. CSSB 219 (Finance)  
 Title: Unit for Investigation of Sexually Abused or Criminally Exploited Children  
 Sponsor: \_\_\_\_\_  
 Requestor: \_\_\_\_\_  
 Date of Request: \_\_\_\_\_

**FISCAL DETAIL**

Agency Affected: Alaska Court System  
 BRU: Trial Courts  
 \_\_\_\_\_  
 Components: \_\_\_\_\_  
 \_\_\_\_\_

**EXPENDITURES/REVENUES : (Thousands of Dollars)**

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES		159.8	169.5	179.7	190.5	201.9
TRAVEL						
CONTRACTUAL		4.0	4.2	4.5	4.8	5.1
SUPPLIES		2.5	2.7	2.9	3.1	3.3
EQUIPMENT		16.2				
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>		182.5	176.4	187.1	198.4	210.3

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

**FUNDING : (Thousands of Dollars)**

GENERAL FUND		182.5	176.4	187.1	198.4	210.3
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>		182.5	176.4	187.1	198.4	210.3

**POSITIONS :**

FULL-TIME		3	3	3	3	3
PART-TIME		4	4	4	4	4
TEMPORARY						

**ANALYSIS :** Attach a separate page if necessary

Prepared by: Robert G. Fisher, Fiscal Officer Phone: 264-8215  
 Division: Alaska Court System Date: 11/20/85  
 Approved by Commissioner: S. Cole for Art Snowden Date: 11/20/85  
 Agency: Alaska Court System

## SENATE JOURNAL SUPPLEMENT

No. 48

2/6/86

CSSB  
219  
(FIN)

## FY 87 FISCAL NOTE SUMMARY FOR SENATE BILL 219

<u>Department</u>	<u>Amount</u>	<u>New Positions</u>
Department of Public Safety	\$1080.8	9 Full-Time
Department of Law	\$ 354.6	6 Full-Time
Court System	\$ 182.5	3 Full-Time 4 Part-Time
Department of Administration		
Public Defender	\$ 305.2	5 Full-Time
	\$ 407.2	5 Full-Time
Department of Health and Social Services	\$ 0.0	none
<b>TOTAL</b>	<b>\$2330.3</b>	<b>23 Full-Time 4 Part-Time</b>

ALASKA COURT SYSTEMSB 219 - INVESTIGATION OF SEXUALLY ABUSED  
OR CRIMINALLY EXPLOITED CHILDRENFISCAL IMPACT

The Court System's estimate of fiscal impact is based upon estimates of caseload provided by the Department of Public Safety and upon the Court's experience with similar enforcement programs.

Public Safety is anticipating a 50 percent increase in the number of investigations conducted as a result of this legislation. The Court expects a similar increase in the number of case filings. This increase in activity will require additional clerical staff. The Court does not anticipate needing additional judges to handle the new caseload.

A summary of the fiscal impact of this bill is attached.

**SENATE JOURNAL SUPPLEMENT**

**2/6/86**

**No. 48**

CSSB  
219  
(FIN)

**REQUEST**

Bill Resolution No. CSSB 219 (Finance)  
Title: "criminally exploited and missing children..."

Sponsor: Senator DeVries  
Requestor: Legislative Finance  
Date of Request: Dec. 20, 1985

**FISCAL DETAIL**

Agency Affected: Dent. of Administration  
BRU: Public Defender Agency

Components: Third Judicial District  
Fourth Judicial District

**EXPENDITURES/REVENUES : (Thousands of Dollars)**

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES		273.2	289.6	307.0	325.4	344.9
TRAVEL		7.5	8.0	8.5	9.0	9.5
CONTRACTUAL		12.0	12.7	13.5	14.3	15.2
SUPPLIES		5.0	5.3	5.6	5.9	6.3
EQUIPMENT		7.5				
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	305.2	315.6	334.6	354.6	375.9

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

**FUNDING : (Thousands of Dollars)**

GENERAL FUND	-0-	305.2	315.6	334.6	354.6	375.9
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	305.2	315.6	334.6	354.6	375.9

**POSITIONS :**

FULL-TIME	-0-	5.0	5.0	5.0	5.0	5.0
PART-TIME						
TEMPORARY						

**ANALYSIS :** Attach a separate page if necessary

See attached sheet.

*KFB Dana Fabe*  
 Prepared by: Dana Fabe Phone: 279-7541  
 Division: Public Defender Date: Dec. 23, 1985  
 Approved by Commissioner: *Thomas Anderson* Date: 1/2/86  
 Agency: \_\_\_\_\_

CSSB  
219  
(FIN)

## CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. SB219

This bill relates to the establishment of a special unit of state troopers for the purpose of investigating incidents of criminal exploitation of children. Public Safety has requested an additional 18 positions for this program while the Department of Law is requesting 7 more positions to handle prosecutions of these cases. The Public Defender Agency will need a minimum of 5 additional positions to be able to respond to these new prosecutions. In order to provide the constitutionally required defense for the accused in the new cases which will result from such a concentration of law enforcement personnel and prosecutors, an Attorney IV, an Attorney III and a Legal Secretary I for Anchorage, and an Attorney III and a Legal Secretary I for Fairbanks will be necessary.

CSSB  
219  
(FIN)

REQUEST

Bill: Resolution No. CSSB 219 (Finance)  
 Title: "An Act establishing a special unit for investigation of criminally exploited and missing children..."  
 Sponsor: Senator DeVries  
 Requestor: Legislative Finance  
 Date of Request: November 20, 1985

FISCAL DETAIL

Agency Affected: Dept. of Administration  
 BRU: Office of Public Advocacy  
 Components: Office of Public Advocacy

EXPENDITURES/REVENUES : (Thousands of Dollars)

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES		241.7	256.2	271.5	287.7	304.9
TRAVEL		30.0	31.8	33.7	35.7	37.8
CONTRACTUAL		99.5	105.4	111.7	118.4	125.5
SUPPLIES		5.0	5.3	5.6	5.9	6.2
EQUIPMENT		31.0				
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	407.2	398.7	422.5	447.7	474.4

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING : (Thousands of Dollars)

GENERAL FUND	-0-	407.2	398.7	422.5	447.7	474.4
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS :

FULL-TIME	-0-	5.0	5.0	5.0	5.0	5.0
PART-TIME						
TEMPORARY						

ANALYSIS : Attach a separate page if necessary

Prepared by: Brant McGee, Public Advocate  
 Division: Office of Public Advocacy

Phone: 274-1684  
 Date: 12/19/85

Approved by Commissioner: Eileen Anderson  
 Agency: \_\_\_\_\_

Date: 1/2/86

CSSB  
219  
(FIN)

## CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. SB 219

This bill relates to the establishment of a special unit of Alaska State Troopers for the purpose of investigating incidents of criminal exploitation of children. The Department of Public Safety has requested an additional 18 positions for this program while the Department of Law is requesting 7 more positions to handle the additional cases generated by criminal prosecution and Child in Need of Aid petitions. The Office of Public Advocacy will require a minimum of 5 additional positions to respond to the children who will be the subject of Child in Need of Aid petitions. The provision of statutorily mandated Guardian ad Litem services to the subject children will require an Attorney III, an Associate Attorney II, and a Legal Secretary I for Anchorage and an Associate Attorney II and a Legal Secretary for Fairbanks.

The Office of Public Advocacy must provide Guardian ad Litem services in rural areas through contract professionals. Further, the Office of Public Advocacy must frequently provide contract legal representation to non-offending parties in Child in Need of Aid proceedings. The increased number of cases generated by additional staffing of the departments of public safety and law will necessitate at least 75.0 in contract expenditures for the Office of Public Advocacy.

SENATE JOURNAL SUPPLEMENT

2/6/86

No. 48

CSSB  
219  
(FIN)

REQUEST

Bill/Resolution No. : CSSB 219 (FIN)  
 Title : " special unit for exploited and missing children"  
 Sponsor : Sen. DeVries  
 Requestor : Senate Finance  
 Date of Request : 1/14/86

FISCAL DETAIL

Agency Affected : Public Safety  
 BRU : Alaska State Troopers  
 Components : Detachments & CIB

EXPENDITURES/REVENUES : (Thousands of Dollars)

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES		539.6	572.0	606.3	642.7	681.3
TRAVEL		14.0	14.8	15.7	16.6	17.6
CONTRACTUAL		80.5	85.3	90.4	95.8	101.5
SUPPLIES		27.1	28.7	30.4	32.2	34.1
EQUIPMENT		138.8				
LAND & STRUCTURES						
GRANTS, CLAIMS		280.8	266.8	280.2	294.2	308.9
MISCELLANEOUS						
TOTAL OPERATING		1080.8	967.6	1045.1	1081.5	1143.4

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING : (Thousands of Dollars)

GENERAL FUND		1080.8	967.6	1045.1	1081.5	1143.4
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS :

FULL-TIME		9	9	9	9	9
PART-TIME						
TEMPORARY						

ANALYSIS : Attach a separate page if necessary

Prepared by : Francis C. Allan; Kathleen M. Niles Phone : 269-5691  
 Division : Alaska State Troopers ; Commissioner's Ofc Date : 01/14/86  
 Approved by Commissioner : [Signature] Date : 1-15-86  
 Agency : Public Safety

**SENATE JOURNAL SUPPLEMENT**

**No. 48**

**2/6/86**

CSSB  
219  
(FIN)

**REQUEST**

Bill Resolution No. : CSSB 219 (Finance)  
 Title : "An Act...a special unit for the investigation of...child sexual abuse ...criminal exploitation of children..."  
 Sponsor : Sen. Devries  
 Requestor : Senate Finance Committee  
 Date of Request : January 14, 1986

**FISCAL DETAIL**

Agency Affected : Department of Law  
 BRU : Prosecution  
 Components : Third Judicial District, Fourth Judicial District

**EXPENDITURES/REVENUES : (Thousands of Dollars)**

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES		255.9	315.4	324.9	334.6	344.6
TRAVEL		18.0	22.2	22.9	23.6	24.3
CONTRACTUAL		39.7	47.2	48.6	50.1	51.6
SUPPLIES		19.0	10.3	10.6	10.9	11.2
EQUIPMENT		22.0				
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>		<b>354.6</b>	<b>395.1</b>	<b>407.0</b>	<b>419.2</b>	<b>431.7</b>

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

**FUNDING : (Thousands of Dollars)**

GENERAL FUND		354.6	395.1	407.0	419.2	431.7
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>						

**POSITIONS :**

FULL-TIME		6	6	6	6	6
PART-TIME						
TEMPORARY						

**ANALYSIS :** Attach a separate page if necessary

-Please see attached analysis.-

Prepared by : Richard I. Pegues, Director Phone : 465-3672  
 Division : Administrative Services Division Date : 1/14/86  
 Approved by Commissioner : Richard I. Pegues (FOR)  
Harold M. Brown, Attorney General Date : 1/14/86  
 Agency : Department of Law

CSSB  
219  
(FIN)

## CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. SB 219

The Department of Law has been asked to submit a revised fiscal note on SB 219, a bill which established a special unit for the investigation of cases of criminally exploited and missing children. The bill does not specify the size or precise structure of the proposed investigative unit, however, and the department has based its cost assumptions on the staffing plans of the Alaska State Troopers and the Anchorage Police Department should SB 219 become law.

In a memorandum to DPS Commissioner Robert Sundberg, dated August 29, 1985, AST Director Colonel Michael Kolivosky described the law enforcement requirements for adequate staffing of the investigative unit contemplated in SB 219. For purposes of this fiscal note the Department of Law has assumed, based upon that memorandum, that the existing joint APD/AST child sexual abuse investigative unit in Anchorage will be augmented by the addition of two APD investigators, two AST investigators, and two clerks, all to be paid for by state funds. In addition to this increase in the existing APD/AST investigative unit, a statewide child sexual abuse and exploitation investigative unit (modelled on AST's statewide metropolitan drug enforcement unit) will be created in the Department of Public Safety. This unit will include two sergeants, an analyst/programmer, and a clerk/typist, all to be located at the Criminal Investigation Bureau (CIB) in Anchorage. Three other AST investigators will also be added in other parts of the state--one each in Palmer, Fairbanks, and Juneau.

These changes would result in a total increase statewide of two supervisors, seven investigators, one analyst/programmer, and three clerks devoted to investigations of missing children and child sexual abuse and exploitation cases. These cases are generally quite complicated; they are time consuming both to investigate and to present in court. Factors such as the young age of the victim, the frightening and humiliating nature of the abusive conduct, and the emotional trauma the child has suffered combine to make these types of cases among the most difficult to successfully prosecute.

Based upon the department's past experience in prosecuting cases generated by the existing APD/AST child sexual abuse unit in Anchorage, the criminal division will need three additional attorneys (two in Anchorage and one in Fairbanks), one paralegal assistant (Anchorage), and two legal secretaries (one

CSSE  
219  
(FIN)

in Anchorage and one in Fairbanks) to handle the additional cases which will be generated by the increase in investigative personnel which will result from the adoption of SB 219.

The attorneys will work closely with the law enforcement officers during the course of these complicated, lengthy investigations to advise them on legal issues and to assist in obtaining search and arrest warrants. The attorneys will present the cases to the grand jury, handle discovery and pretrial motion matters, present the state's case at trial, and represent the interest of the victims and the public at sentencing hearings. The paralegal assistant will assist the attorneys in preparing witnesses for grand jury and trial, issuing subpoenas, maintaining regular contact with the victim and family members, assisting victims in obtaining the return of property seized as evidence, and advising victims on such things as application for violent crimes compensation awards and obtaining psychological counselling. The legal secretaries are needed to type charging documents, motions, memoranda, and other necessary legal pleadings related to the new cases.

The two Anchorage attorneys will assist the Palmer District Attorney's Office in handling cases generated by the additional trooper investigator in Palmer. The Department of Law has requested an additional prosecutor for the Juneau District Attorney's Office in its general fund increment request for FY87. If that position is not funded, however, an additional prosecutor in Juneau will also be needed to handle the increased caseload which will result from the addition of a child sexual abuse investigator in Juneau.

Fiscal Note Cost Summary - HE 330/SB 219

	<u>ATTY III (ANC)</u>	<u>ATTY III (ANC)</u>	<u>P/A II (ANC)</u>	<u>L/S I (ANC)</u>	<u>ATTY III (FAI)</u>	<u>L/S I (FAI)</u>	<u>TOTAL</u>
71000	52.8	52.8	35.7	25.8	60.0	28.8	255.9
72000	4.5	4.5	4.5	-0-	4.5	-0-	18.0
73000	10.2	10.2	5.7	4.6	6.5	2.5	39.7
74000	3.5	3.5	3.5	2.5	3.5	2.5	19.0
75000	<u>1.5</u>	<u>1.5</u>	<u>1.5</u>	<u>8.0</u>	<u>1.5</u>	<u>8.0</u>	<u>22.0</u>
<b>TOTAL</b>	72.5	72.5	50.9	40.9	76.0	41.8	354.6

Note:

The figures shown above reflect 10 month first year costs for FY87. Costs after FY87, that show on the fiscal note cover page, are based on a 12 month, full-year basis and include a 3 per cent annual inflation factor, after deducting one-time equipment and some commodities costs that occur in FY87.

CSSB  
219  
(FIN)

