

Fiscal Note

State of Alaska
2023 Legislative Session

Bill Version: HB 46
Fiscal Note Number: _____
() Publish Date: _____

Identifier: CSHB046(L&C)-DOR-TAX-03-03-23
Title: CHILD CARE PROVIDER COLLECTIVE
BARGAINING
Sponsor: FIELDS
Requester: (H) Labor & Commerce

Department: Department of Revenue
Appropriation: Taxation and Treasury
Allocation: Tax Division
OMB Component Number: 2476

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2024 Appropriation Requested	Included in Governor's FY2024 Request	Out-Year Cost Estimates					
			FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
OPERATING EXPENDITURES								
Personal Services								
Travel								
Services								
Commodities								
Capital Outlay								
Grants & Benefits								
Miscellaneous								
Total Operating	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Fund Source (Operating Only)

None								
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Positions

Full-time								
Part-time								
Temporary								

Change in Revenues

1004 Gen Fund (UGF)			(2,400.0)	(4,800.0)	(4,800.0)	(2,400.0)	
Total	0.0	0.0	(2,400.0)	(4,800.0)	(4,800.0)	(2,400.0)	0.0

Estimated SUPPLEMENTAL (FY2023) cost: 0.0 *(separate supplemental appropriation required)*

Estimated CAPITAL (FY2024) cost: 0.0 *(separate capital appropriation required)*

Does the bill create or modify a new fund or account? No
(Supplemental/Capital/New Fund - discuss reasons and fund source(s) in analysis section)

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? No
If yes, by what date are the regulations to be adopted, amended or repealed? N/A

Why this fiscal note differs from previous version/comments:

Not applicable, initial version.

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Division: Tax Division	Date: 03/01/2023
Approved By: Eric DeMoulin, Director	Date: 03/03/23
Agency: Department of Revenue	

FISCAL NOTE ANALYSIS

**STATE OF ALASKA
2023 LEGISLATIVE SESSION**

BILL NO. CSHB 46(L&C)

Analysis

Background

The education tax credit is a credit for qualifying contributions to Alaska universities and accredited nonprofit Alaska two- or four-year colleges for facilities, direct instruction, research and educational support purposes; donations to a school district or a state-operated technical and training school for vocational education courses, programs and facilities; and donations for Alaska Native cultural or heritage programs for public school staff and students, and a facility in the state that qualifies as a coastal ecosystem learning center under the Coastal American Partnership.

The credit is available to be claimed against insurance premiums tax, title insurance premiums tax, corporate income tax, oil and gas production tax, oil and gas property tax, mining license tax, fisheries business tax, and fishery resource landing tax. The credit for any one taxpayer cannot exceed \$1 million annually across all tax types. The credit is currently scheduled to be repealed effective January 1, 2025.

This bill would expand the education tax credit to include donations made to child care facilities (employer run or nonprofit) for the children of the taxpayer’s employees, or for payments made to an employee of the taxpayer for the purpose of offsetting the employee’s childcare costs. The new provisions would take effect January 1, 2025. This bill also would increase the credit limit from \$1 million to \$3 million annually per taxpayer. The bill extends the sunset provisions to January 1, 2028.

Revenue Impact

The revenue impacts only include those eligible tax programs administered by the Department. The bill's fiscal impacts can be divided into three categories: (1) expansion of the education tax credit to child care facilities and employer costs, (2) increase to the annual tax credit limit, and (3) extending the credit repeal date.

(1) The revenue impact of the expansion of the credit to child care facilities and costs cannot be determined because the Department of Revenue does not have Alaska-specific data to estimate how many taxpayers will claim the expansion of the credit, how many taxpayers currently pay their employees' child care costs or make donations to child care facilities for the children of their employees, or how many taxpayers will start paying their employees' child care costs or making donations to child care facilities for the children of their employees.

(2) The revenue impact of the increase in the credit limit is estimated by applying historical information at higher credit limits and interpolating the impact of the \$3 million annual credit limit. See the table below.

(3) The revenue impact of the increase in the extension of the repeal date is estimated by using the average of the last three years of actual credits claimed as a basis going forward. See the table below.

Estimated Revenue Impacts	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
1. Expand to Child Care Facilities & Employer Costs	***	***	***	***	N/A
2. Raise the Annual Credit Limit to \$3 million effective 1/1/25	\$ (0.80)	\$ (1.60)	\$ (1.60)	\$ (0.80)	N/A
3. Extend the Repeal from 1/1/25 to 1/1/28	\$ (1.60)	\$ (3.20)	\$ (3.20)	\$ (1.60)	N/A
*** Indeterminate					
N/A the credit would no longer be available in FY 2029					

Other sources of uncertainty stem from the high contribution limits and high cost of care in Alaska, as well as the fact that the credit is available against multiple tax types in Alaska.

Implementation Cost

This legislation would require the Department of Revenue to make minor changes to its Tax Revenue Management System ("TRMS"). Resources required to implement this bill would include staff time to updated tax forms, TRMS, and Revenue Online, and other miscellaneous costs when applicable. These costs will be absorbed by the Tax Division using existing resources.