

Senate Finance

Clean Water Act Section 301(h) Waivers For Wastewater Treatment Plants April 14, 2022

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301(h) Background

- Section 301(h) added to Clean Water Act in 1977
- Allowed case-by-case review for municipal wastewater treatment facilities discharging to marine waters
- Waiver provided relief from requirement to provide secondary treatment (waivers issued in the late 70's and early 80's)
- Nationally 208 communities applied, 87 no longer eligible, 76 denied
- 45 facilities in MA, ME, NH, CA, HI, AK, and territories



301(h) Criteria

- Section 301(h)(1-9) establishes criteria for a 301(h) waiver
 - Facility must achieve primary treatment 30% removal for Biological Oxygen Demand (BOD) and Total Suspended Solids (TSS)
 - Facility must control toxics and pretreat industrial inputs
 - Facility must monitor discharge and may not create pollution control requirements on other discharges
- Waiver addresses BOD, TSS, and pH
- All pollutants must meet Alaska Water Quality Standard (WQS)



301(h) AK Communities

9 waivered facilities in AK

From north to south, with authorized discharge capacity:

- Anchorage 58 million gallons per day (mgd)
- Whittier 0.3 mgd
- Skagway 0.63 mgd
- Haines 2.9 mgd
- Pelican 0.09 mgd
- Sitka 1.8 mgd
- Petersburg 1.2 mgd
- Wrangell 0.54 mgd
- Ketchikan 7.2 mgd



301(h) Re-Issuance Process

EPA — Focus: meeting 301(h) criteria

- Develop Draft Permit & 301(h) decision
- Develop supporting documents
- Public notice draft permit
 - Request Section 401 Certification
- Conduct public hearings, respond to comments and revise permit

Reissue permit
Waiver from Secondary

DEC- Focus: meeting AK WQS

- Review draft permit and associated EPAdriven permit limits
- Conduct review to determine if proposed permit will meet Alaska WQS
- Conduct antidegradation analysis
 - Evaluate alternatives to exceeding WQS for practicability
- Draft Section 401 Certification and authorize mixing zones
- Public notice proposed 401 Certification
 - 30 Days can be concurrent with permit public notice
- Issue 401 Certification

Requirement for disinfection to meet WQS



Why Disinfection?

- Fecal coliform bacteria discharge from a 301(h) facility does not meet (and has never met) Alaska Water Quality Standards
- Exceedances, like these from 301(h) facilities, require a mixing zone for dilution
- Mixing zones may be authorized under state authority and must be as small as practicable
- Facilities must evaluate all options to treat pollutants prior to requesting a mixing zone to dilute their discharge
- For the 301(h) facilities, disinfection will reduce the size of the mixing zone substantially



Why Disinfection?

- 18 AAC 70.015 Antidegradation policy
- 18 AAC 72.050 Minimum treatment
- 18 AAC 72.990(21) Definition of "disinfect"
- 18 AAC 70.016 Tier 2 department determination
- 18 AAC 70.240 Mixing Zones



Disinfection Capital Costs

- Cost estimates for disinfection range from \$2-15M per facility
- Funding options include:
 - State Revolving Fund Low interest loans with possible subsidy
 - ~\$90M available now
 - FY23 base grant ~\$10M
 - Infrastructure supplemental funding
 - \$10.7M in FY23 with required 49% subsidy to disadvantaged communities
 - FY24 FY26 \$55.4M total in addition to annual base grants
 - Commercial Passenger Vessel fees grant program
 - SB 180, HB 303 proposed grant program \sim \$4M annually
 - Congressional Earmarks



Discussion and Questions

Thank you!