

# **Agenda**





## DOT&PF Overview

**Overview of FY2023 Governors Budget** 

### **Federal Impacts**

**Direct Federal Funding and COVID Relief Funding** 

Alaska Marine Highway System (AMHS)

**Budget and Overview** 



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# **FY2023 Governor's Proposed Operating Budget**

## **High Level Overview:**

- Decrease over last year -\$76,937.2 (-\$60,435.9 UGF)
- No service level reductions
- Continued use of federal covid relief funds\* in place of UGF
- Service level increase for the Alaska Marine Highway System (AMHS)
- Use of federal Bipartisan Infrastructure Law (BIL)\*\* funds in AMHS
- Other IIJA/BIL provisions & impacts unknown, not included



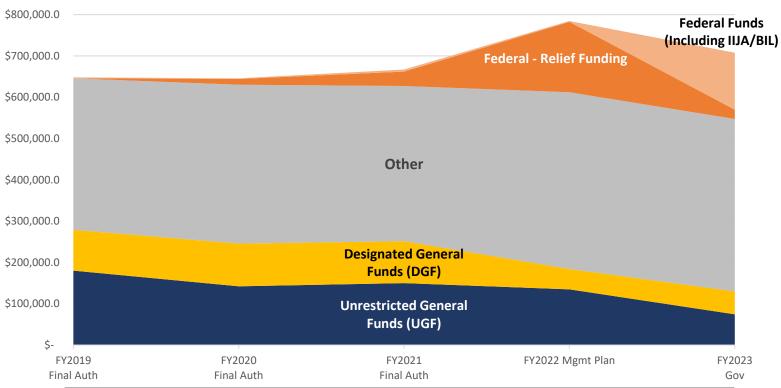
- \* Federal covid relief funds:
  - The Coronavirus Aid, Relief, and Economic Security Act (CARES)
  - The Coronavirus Response and Relief Supplemental Appropriations Act of 2021 (CRRSAA)
  - The American Rescue Plan Act (ARP)



\$ in Thousands (1,000)

<sup>\*\*</sup> The Infrastructure Investment and Jobs Act (IIJA) is referred to as the BIL by our federal partners

## **Budget History**



Fried Correct		FY2019	FY2020	FY2021	FY2022	FY2023
Fund Source		<b>Final Auth</b>	Final Auth	Final Auth	Mgmt Plan	Gov
Unrestricted General Funds (	JGF)	\$ 179,988.7	\$ 142,107.7	\$ 149,963.0	\$ 134,943.4	\$ 74,507.5
Designated General Funds (	OGF)	\$ 98,821.1	\$ 103,419.1	\$ 101,422.8	\$ 49,131.7	\$ 55,386.9
C	ther	\$ 367,061.7	\$ 384,622.1	\$ 375,619.8	\$ 427,871.7	\$ 417,365.5
Federal - Relief Fun	ding	\$ -	\$ 14,000.0	\$ 35,000.0	\$ 170,638.2	\$ 22,392.2
Federal Funds (Including IIJA)	BIL)	\$ 2,135.1	\$ 1,617.1	\$ 4,871.1	\$ 1,932.0	\$ 137,927.7
TO	TAL	\$ 648,006.6	\$ 645,766.0	\$ 666,876.7	\$ 784,517.0	\$ 707,579.8

2/14/2022

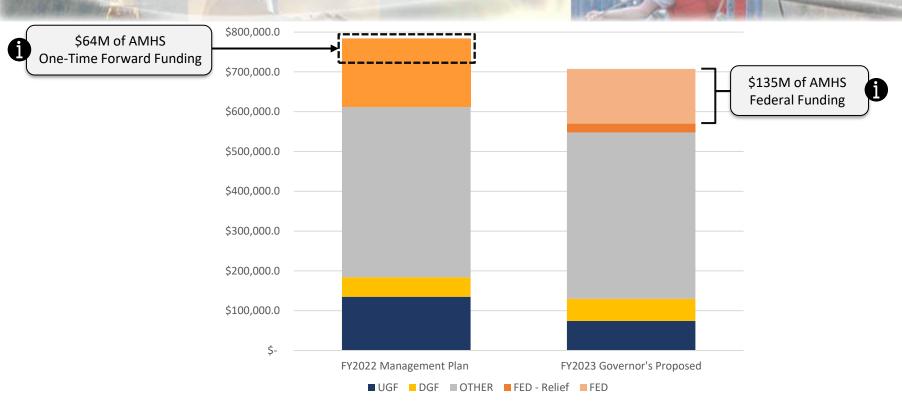


Note: FY2022 Mgmt Plan includes \$64,236.1 for AMHS forward funding.

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\$ in Thousands (1,000)

# FY2022, FY2023 Comparison



	FY2	022 Management Plan	FY	2023 Governor's Proposed	FY2	\$ Difference 2022 and FY2023	% Difference FY2021 and FY2022
UGF	\$	134,943.4	\$	74,507.5	\$	(60,435.9)	-45%
DGF	\$	49,131.7	\$	55,386.9	\$	6,255.2	13%
OTHER	\$	427,871.7	\$	417,365.5	\$	(10,506.2)	-2%
FED - Relief	\$	170,638.2	\$	22,392.2	\$	(148,246.0)	-87%
FED	\$	1,932.0	\$	137,927.7	\$	135,995.7	7039%
TOTAL	\$	784,517.0	\$	707,579.8	\$	(76,937.2)	-10%

\$ in Thousands (1,000)

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## **RDU Funding Level Comparison**

- Office of Information Technology, -\$399.2
- Information Systems & Services +/-\$3.9M
- Federal Funding Reversals, -\$20.3M
- Division of Facilities Services technical, -\$11.5M
- AMHS service increase, no budgetary layups

Function	F۱	/2022 Mgmt Plan	FY2023 Gov	Change		
Facilities Services	\$	111,030.1	\$ 99,341.4	\$	(11,688.7)	
Admin & Support	\$	69,319.8	\$ 51,954.9	\$	(17,364.9)	
Design, Engineering and Construction	\$	124,643.8	\$ 118,431.1	\$	(6,212.7)	
State Equipment Fleet	\$	35,670.2	\$ 35,691.3	\$	21.1	
Highways, Aviation and Facilities	\$	165,513.2	\$ 163,011.5	\$	(2,501.7)	
International Airports	\$	95,436.3	\$ 95,184.5	\$	(251.8)	
Alaska Marine Highway System (AMHS)	\$	182,903.6	\$ 141,754.4	\$	(41,149.2)	
AMHS less Forward Funding	\$	118,667.5	\$ 141,754.4	\$	23,086.9	

2/14/2022



\$ in Thousands (1,000)

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RDU = Results Delivery Unit

## **FY2023 Budget Composition**

1061 Capital Improvement Project Receipts, \$173,689.1

1002 Federal Receipts, \$137,927.7

1027 International Airport Revenue Fund, \$96,969.9

Other Funds, \$417,365.5

- 1007 Interagency Receipts, \$79,552.3
- 1026 Highways/Equipment Working Capital Fund, \$36,587.5
- = 1147 Public Building Fund, \$15,443.6
- 1244 Rural Airport Receipts, \$7,501.0
- 1108 Statutory Designated Program Receipts, \$378.6
- 1214 Whittier Tunnel Toll Receipts, \$1,795.0
- 1239 Aviation Fuel Tax Revenue, \$4,431.7
- 1215 Uniform Commercial Registration fees, \$718.9
- 1232 In-state Pipeline Fund Interagency, \$31.1
- 1245 Rural Airport Receipts I/A, \$266.8
- 1265 Non-specific COVID Fed, \$21,831.5
- 1270 FHWA CRRSAA Fed, \$560.7
- 1004 General Fund Receipts, \$74,507.5
- 1249 Motor Fuel Tax Receipts, \$36,298.2
- 1005 General Fund/Program Receipts, \$5,630.9
- 1076 Marine Highway System Fund, \$6,920.1
- 1200 Vehicle Rental Tax Receipts, \$6,375.0
- 1039 U/A Indirect Cost Recovery, \$162.7

Federal Funds, \$160,319.9

Unrestricted General Funds, \$74,507.5

Designated General Funds, \$55,386.9

Federal (Fed)
\$ in Thousands (1,000)

Other (O)

Unrestricted General Funds (UGF)
Designated General Funds (DGF)

Transportation, \$707,579.8

Personal Services, \$416,461.4

Contractual Services, \$207,221.8

Commodities, \$76,955.9

Travel, \$5,905.2 —

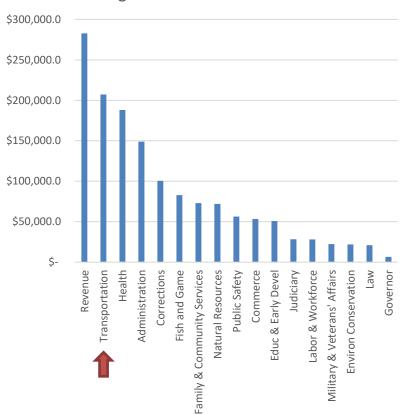
Capital Outlay, \$1,035.5 —

https://dot.alaska.gov/admsvc/budget/

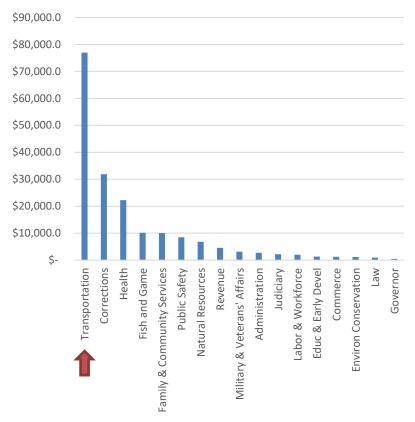
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# Contractual Services and Commodity Budgets

#### **Budgeted Contractual Services**



#### **Budgeted Commodities**

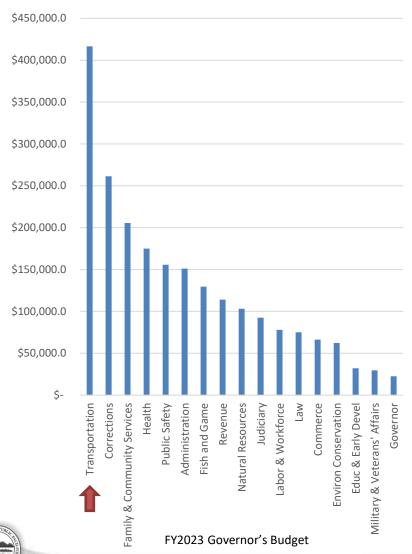




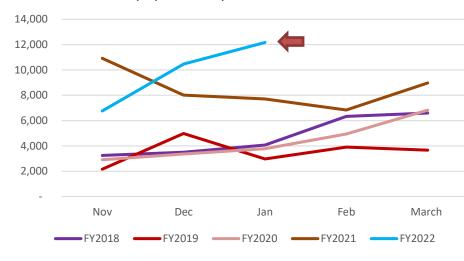
\$ in Thousands (1,000)

## **Workforce Trends**

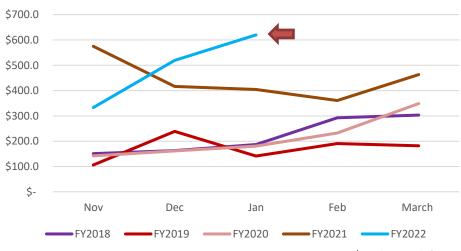




#### **DOT Equipment Operator Overtime Hours**



### **DOT Equipment Operator Overtime Total Cost**

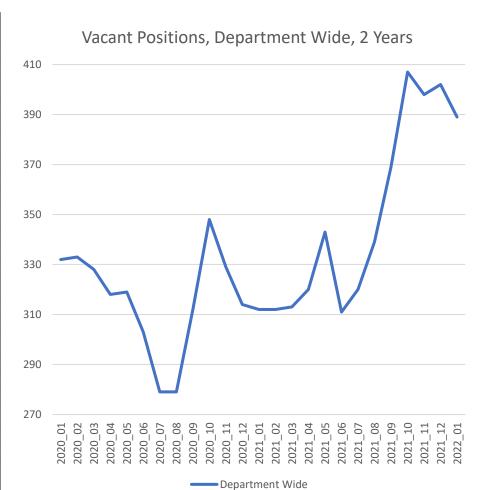


\$ in Thousands (1,000)

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## **Workforce Trends**

Month	Department Wide	Equipment Operators	DFS LTC	SEF
2020_01	332	73	15	10
2020_02	333	74	16	10
2020_03	328	66	17	10
2020_04	318	69	16	7
2020_05	319	69	16	7
2020_06	303	62	17	8
2020_07	279	58	18	6
2020_08	279	61	17	8
2020_09	312	80	16	10
2020_10	348	107	19	10
2020_11	329	90	21	9
2020_12	314	78	20	7
2021_01	312	76	21	8
2021_02	312	80	21	7
2021_03	313	77	21	8
2021_04	320	78	21	8
2021_05	343	105	21	9
2021_06	311	79	25	13
2021_07	320	91	24	12
2021_08	339	99	24	15
2021_09	369	119	25	17
2021_10	407	145	24	20
2021_11	398	119	28	20
2021_12	402	121	28	19
2022_01	389	114	27	18





 ${\sf Excludes\ Alaska\ Marine\ Highway\ System,\ DFS=Division\ of\ Facilities\ Services,\ SEF=Statewide\ Equipment\ Fleet}$ 

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## **Workforce Strategies**

## **Mission Critical Incentive Pay (MCIP)**

- Fund mission critical incentive pay (MCIP) for Bethel Airport foreman and equipment operators, \$100.0
- Fund mission-critical pay for Fairbanks electricians and Nome duty station equipment operator, \$279.0

## Dalton 2x2

Attracts and retains talent from locations with larger workforce pools.

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						·		Regional
District	<b>Fairbanks</b>	Denali	Tok	Tazlina	Valdez	Dalton	Western	Total
Permanent FT Positions	49	17	20	24	14	61	30	215
Permanent Seasonal Positions	3	7	15	12	10	3	0	50
<b>Total Positions</b>	52	24	35	36	24	64	30	265
Unfilled #	8	5	6	7	7	2	9	44
% Unfilled	15%	21%	17%	19%	29%	3%	30%	17%
Positions with less than 1 year	18	8	8	8	7	10	5	64
# Unfilled or Less than 1 yr exp	26	13	14	15	14	12	14	108
% Unfilled or Less than 1 yr exp	50%	54%	40%	42%	58%	19%	47%	41%
Median longevity (in years)	2.7	2.1	2.3	2.8	2.7	2.8	3.2	2.7

## Contracting

When needed, adding extra operators and equipment in response to extreme events.



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# **Extreme Weather**Capital Appropriations

FY2021 Supplemental - \$1M

"Reappropriation for Emergency Weather Events"

https://omb.alaska.gov/ombfiles/22\_budget/Supp/FY2021\_Supplemental\_Capital\_Governor\_Amend\_Backup\_5.3.2021.pdf

FY2022 Supplemental - \$4.6M

"Reapprop for Emergency Weather & Catastrophic Events"

https://omb.alaska.gov/ombfiles/23 budget/Supp/Final Regular Supplemental Backup 2.1.2022.pdf

## Benefits

- Absorbs expenditure spikes in the operating budget, allowing department to deliver consistent levels of service without sacrifice of other services.
- Use of these funds reserved for contained and defined events, for costs above and beyond what is budgeted.
- · Requires HQ Budget review and approval.
- Capital appropriation encourages fiscal constraint and conservation of funds.





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# **Extreme Weather**Capital Appropriations



### **Status of FY2021 Supplemental**

- Sterling Highway Landslide \$110.0
- Fairbanks Winter Storm \$890.0 (+1,489.5 in additional funding needed)
  - Expenses to date in accounting system: \$636.2
  - Estimated Expenses:
    - M&O Personnel Services (OT) \$833.0
    - Commodities (Cutting Edges, Chains, Salt, Chemical, etc.) - \$288.1
    - Travel (Airport Lighting Repairs) \$50.0
    - Contractor Services (Graders, Loaders, Dozers, and Side Dumps for Approx. 6-8 weeks of service) -\$1,978.9
    - Capital (Birch Lake Backup Power generation) -\$50.0

### **Uses of FY2022 Supplemental**

- Fairbanks Winter Storm cont. \$1,489.5 (see above)
- MatSu Winter Storm \$158.0
- Kodiak Pasagshak Road \$65.0
- Thane Road Avalanche Evaluating. Costs small, but contribute to rising costs for SR



\$ in Thousands (1,000)

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# Federal Funding in the Operating Budget

### **Federal Legislation**

**CARES** - The Coronavirus Aid, Relief, and Economic Security Act

**CRRSAA** - The Coronavirus Response and Relief Supplemental Appropriations Act of 2021

ARP - The American Rescue Plan Act of 2021

IIJA/BIL – Infrastructure Investment and Jobs Act (IIJA) / Bipartisan Infrastructure Law (BIL)

Traditional – Federal grants or agreements with other federal agencies

#### **Federal Partners**

**FHWA** – Federal Highway Administration

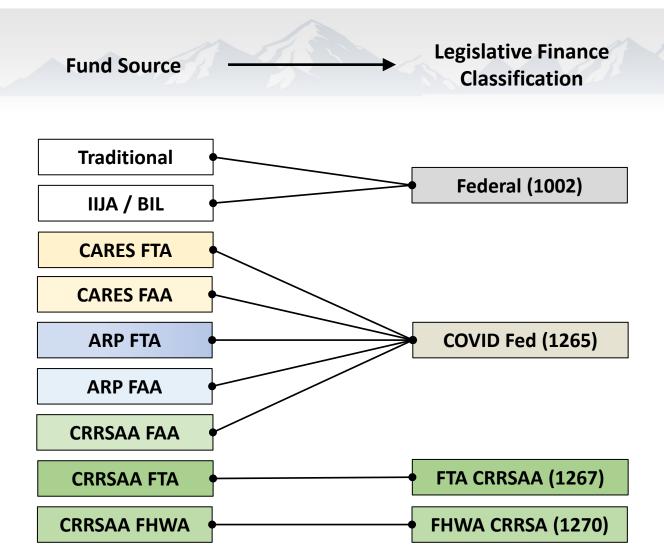
FTA – Federal Transit Administration

**FAA** – Federal Aviation Administration



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# Types of Federal Funding in Operating Budget





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# Direct Federal COVID Relief Funding Timelines

2020 2021 2023 2024 2026 2027 2028 2022 2025 2029 **CARES FTA** [Expended, \$28,801.4] **CARES FAA** — Expenses on or after January 20, 2020; Available until April 29, 2024 (FY2024). Balance: \$4,387.7 **CRRSAA FTA** [Expended, \$55,786.5] **CRRSAA FAA** — Expenses on or after January 20, 2020; Available until May 3, 2025 (FY2025). Balance \$7,818.5 **CRRSAA FHWA** — Expenses on or after January 27, 2020; **CRRSAA FHWA** — Obligated balances are available for Available for obligation until September 30, 2024. expenses until September 30, 2029. (FY2030). Balance \$2,713.3 **ARP FTA** [Expended. \$2,739.1] **ARP FAA** — Expenses on or after March 11, 2021; Available until November 10, 2025 (FY2026). Balance \$37,975.0 \$ in Thousands (1,000)

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# **Direct Federal Covid Relief Funding**

0

FHWA – Federal Highway Administration

FTA – Federal Transit Administration

FAA – Federal Aviation Administration

	CAR	ES (	\$111,30	2.5)	CRRSAA (\$2			24,572.4	.)		AF	5)			
		FAA		FTA		FAA		FTA		۸/۸		FAA		FTA	
	RURAL	INTER	RNATIONAL	FIA	RURAL	INTER	RNATIONAL		FHWA		RURAL	INTERNATIONAL		FIA	TOTAL
Amounts Received	\$49,367.8	\$	33,133.3	\$28,801.4	\$26,823.0	\$	17,560.9	\$55,786.5	\$124,	402.0	\$34,763.6	\$	49,578.8	\$2,739.1	\$422,956.4
Expended in FY2020	\$ 8,263.3	\$	9,942.2	\$ 6,634.1	\$ -	\$	-	\$ -			\$ -	\$	-	\$ -	\$ 24,839.6
Expended in FY2021	\$ 15,577.7	\$	13,100.0	\$ 22,167.3	\$ 1,539.4	\$	-	\$ -	\$ 2,	130.1	\$ -	\$	-	\$ -	\$ 54,514.6
Authorized in FY2022	\$ 13,759.7	\$	10,091.1	\$ -	\$ 12,009.8	\$	17,560.9	\$ 55,786.5	\$ 119,	558.6	\$ -	\$	17,348.0	\$ 2,739.1	\$ 248,853.7
Proposed in FY2023	\$ 7,379.3	\$	-	\$ -	\$ 5,455.2	\$	-	\$ -			\$ 9,019.4	\$	20,000.0	\$ -	\$ 41,853.9
BALANCE	\$ 4,387.7	\$	-	\$ -	\$ 7,818.5	\$	-	\$ -	\$ 2,	713.3	\$25,744.2	\$	12,230.8	\$ -	\$ 52,894.6

UNPROGRAMMED BALANCES										
CARES	\$	4,387.7								
CRRSAA	\$	10,531.8								
ARP	\$	37,975.0								



\$ in Thousands (1,000)

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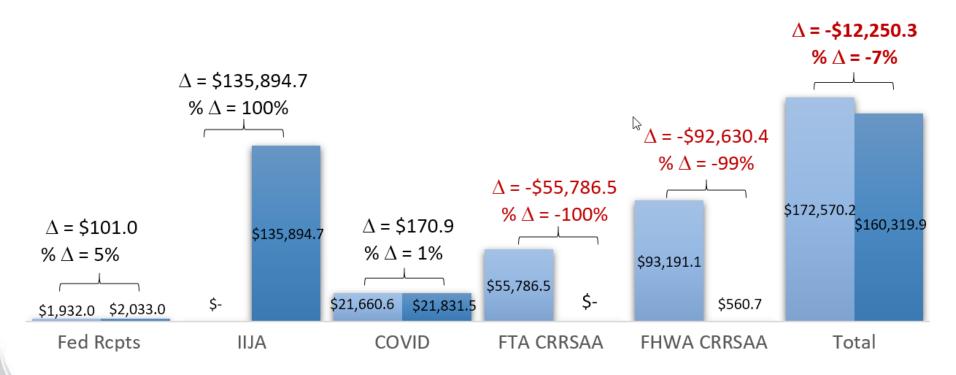
# All Federal Funds: Comparison by Fund Source

## Federal Fund Source Comparison

(\$ in thousands)

FY2022 Management Plan

FY2023 Governor





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# All Federal Funds: Comparison by RDU

## Results Delivery Unit Federal Funding (\$\foatsin \text{in thousands})

FY2022 Management Plan

■ FY2023 Governor





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## Staying the Course, Toward Reliability!

- Forward Funded Budget
- First Full Year Advance Schedule Published
- Tustumena Replacement Vessel: CMGC
- Hubbard: Crew Quarters
- Prince Rupert: Working toward May 1<sup>st</sup>
- Marine Highway Planner in Recruitment
- Contingent Private Contract Service
- Tazlina: Crewed and Sailing
- AMHOB Met February 11<sup>th</sup>
- New Change Management Director
  - Katherine Keith, PMP, PMI-ACP

https://dot.alaska.gov/amhob/





# **FY2021 Operating Expenditures**

Alaska Marine Highway System Fund

## **OPERATING EXPENDITURES**

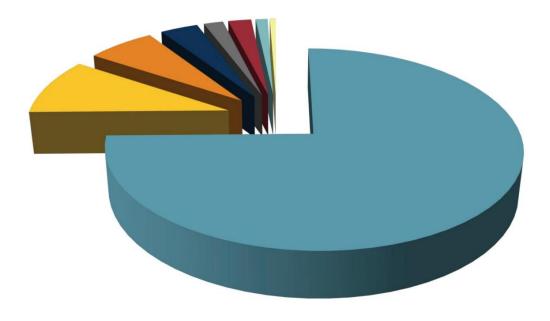
For the fiscal year ended June 30, 2021

**\$96.1 MILLION** 

Marine Vessel Operations	74.7%	Operations Management	3.6%
Marine Fuel	9.6%	Overhaul	0.6%
Shore Operations	6.4%	Marine Engineering	1.8%
Reservations and Marketing	1.1%	Support Services	2.2%

https://dot.alaska.gov/amhs/reports.shtml







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## **FY2021 Operating Revenues**

Alaska Marine Highway System Fund

## **UNRESTRICTED OPERATING REVENUES**

For the fiscal year ended June 30, 2021

**\$27.9 MILLION** 

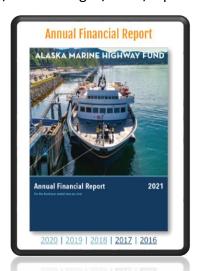
Ticket Sales 82.0%

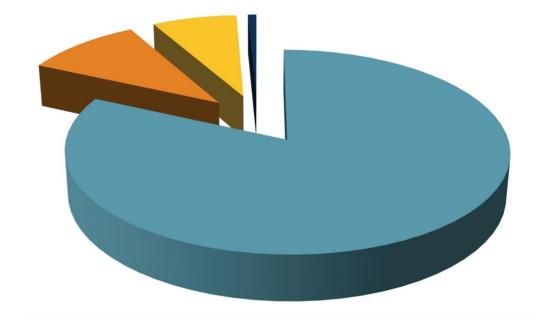
Stateroom Sales 10.0%

Passenger Services Sales 7.2%

Other Unrestricted Revenue 0.7%

https://dot.alaska.gov/amhs/reports.shtml

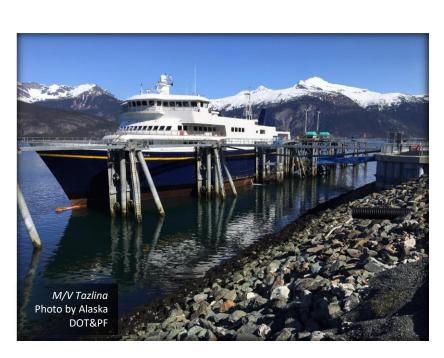




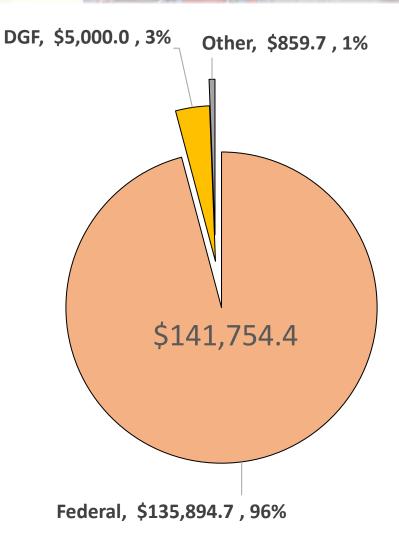
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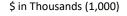


## FY2023 Governor's Proposed



All ships, all the time.





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# FY2023 Governor's Proposed Budget

	FY2019 Final Authorized	FY2020 Final Authorized	FY2021 Final Authorized	FY2022 Management Plan	FY2023 Governor's Proposed Budget	Δ	Δ%
Planned Weeks of Service	345.9	254.3	286.7	249.5	362.7	113.2	45%
Planned Port Calls	5,914	4,399	4,959	4,166	6,311	2,145	51%
Projected Revenue	\$ 51,697.6	\$ 48,070.2	\$ 51,779.1	\$ 53,365.1	\$ 53,314.8	\$ (50.3)	0%
Projected Fare Box Recovery	36%	48%	47%	43%	37%	(6)	-14%

#### **Fund Source**

Unrestricted General Funds (UGF)	\$ 86,005.5	\$ 46,002.2	\$ 54,011.0	\$ 63,401.6	\$ -	\$ (63,401.6)	-100%
Designated General Funds (DGF)	\$ 52,070.1	\$ 55,492.6	\$ 53,151.4	\$ 5,425.7	\$ 5,000.0	\$ (425.7)	-8%
Other	\$ 2,167.7	\$ 8,071.3	\$ 2,150.0	\$ 1,308.3	\$ 859.7	\$ (448.6)	-34%
Federal- Relief Funding	\$ -	\$ -	\$ 1,122.4	\$ 112,768.0	\$ -	\$ (112,768.0)	-100%
Federal Funds (Including IIJA/BIL)	\$ -	\$ -	\$ -	\$ -	\$ 135,894.7	\$ 135,894.7	100%

 Operating Total
 \$ 140,243.3
 \$ 109,566.1
 \$ 110,434.8
 \$ 182,903.6
 \$ 141,754.4
 \$ (41,149.2)
 -22%

 AMHS less Forward Funding
 \$ 118,667.5
 \$ 23,086.9
 19%

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\$ in Thousands (1,000)

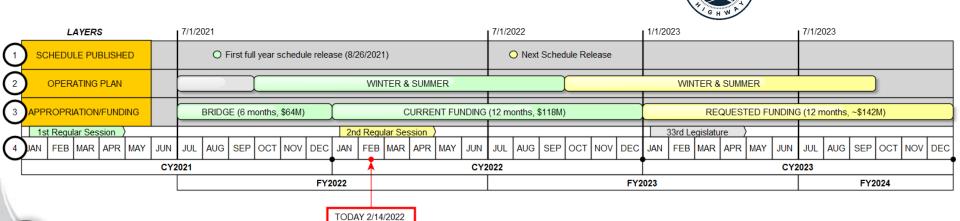
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# **Forward Funded Budget Structure**

	FY2022 Single Year (6 months)	FY	2022/FY2023 Multi-Year (12 months)
FTA	\$ 26,196.0	\$	21,804.2
FHWA	\$ 33,393.7	\$	31,374.1
CIP & OTHER	\$ 1,099.3	\$	872.1
MFT	\$ 1,808.6	\$	3,617.1
UGF	\$ 1,738.5	\$	61,000.0
Totals	\$ 64,236.1	\$	118,667.5

	FY202	23/FY2024 Multi-Year (12 months)
FED	\$	135,894.7
AMHS FUND	\$	5,000.0
CIP & OTHER	\$	859.7
Totals	\$	141,754.4

#### **AMHS OPERATIONAL LAYERS**

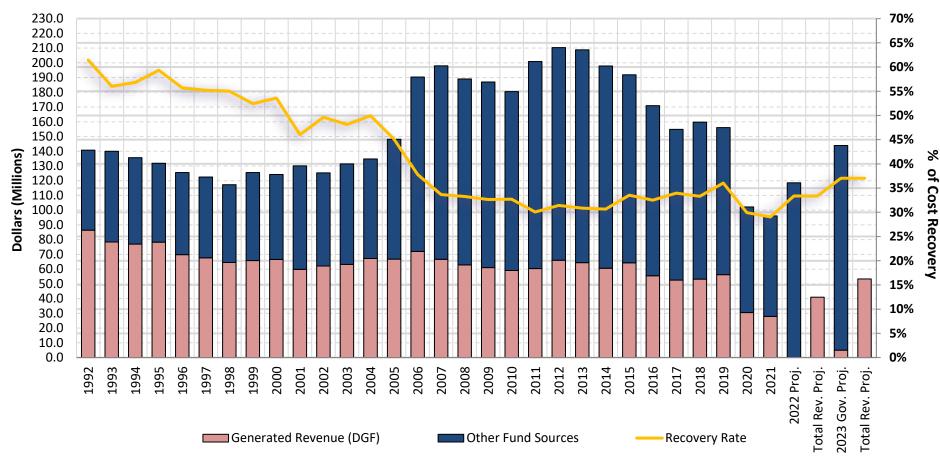


\$ in Thousands (1,000)

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# Historical Revenues and Operating Costs

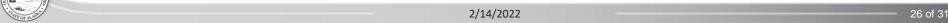
AMHS Fare Box Recovery Rate 1992-2023 Gov.



#### Significant Cost Increases

- FY2004 FY2007: Added the FVF Fairweather and FVF Chenega. Vessel wage increases of 6%, 7%, and 8%.
- FY2012 FY2013: Added ports and increased operating weeks

Note: Data is adjusted for inflation to 2021 values. Source: U.S. Bureau of Labor Statistics Consumer Price Index.



## AMHS Revenue & Weeks of Service FY2014 - FY2023

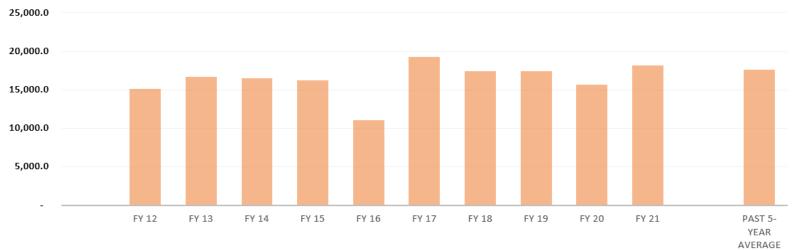


\$ in Thousands (1,000)

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## **State Overhauls**

## Actual State Overhaul Expenditures FY12-FY21



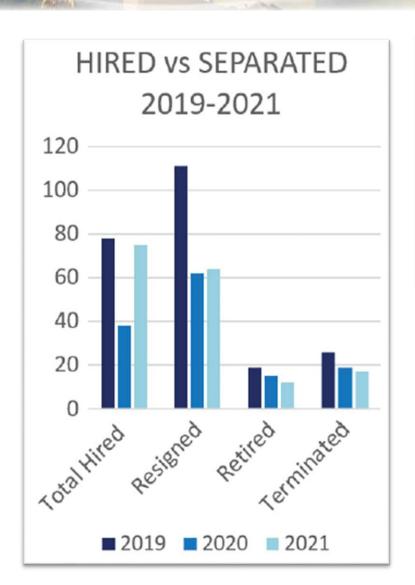
										AVERA	JE	
Vessel	FY 12	FY 13	FY 14	FY 15	FY 16	FY 17	FY 18	FY 19	FY 20	FY 21	٧	essel Total
Aurora	\$ 645.1	\$ 688.0	\$ 924.2	\$ 980.4	\$ 947.0	\$ 884.3	\$ 805.1	\$ 1,984.1	\$ 856.4	\$ 4,646.7	\$	13,361.3
Chenega	\$ 548.6	\$ 1,030.0	\$ 1,286.0	\$ 669.5	\$ 877.0	\$ 1,286.0	\$ 769.5	\$ 14.0	\$ -	\$ 1	\$	6,480.6
Columbia	\$ 1,530.0	\$ 2,008.0	\$ 1,919.9	\$ 1,408.4	\$ 1,390.5	\$ 2,319.9	\$ 2,108.4	\$ 3,706.6	\$ 2,363.1	\$ 1,036.3	\$	19,791.1
Kennicott	\$ 1,459.0	\$ 2,123.5	\$ 2,531.3	\$ 2,782.8	\$ 1,544.5	\$ 2,931.3	\$ 2,582.8	\$ 4,181.0	\$ 2,578.7	\$ 2,023.6	\$	24,738.5
LeConte	\$ 563.5	\$ 1,361.2	\$ 1,736.8	\$ 1,324.5	\$ 944.0	\$ 2,136.8	\$ 1,564.5	\$ 1,684.0	\$ 5,620.1	\$ 1,280.3	\$	18,215.7
Malaspina	\$ 2,594.3	\$ 1,985.6	\$ 1,911.8	\$ 763.0	\$ 920.5	\$ 2,411.8	\$ 863.0	\$ 2,316.3	\$ 171.6	\$ -	\$	13,937.9
Matanuska	\$ 2,548.6	\$ 1,543.3	\$ 1,712.2	\$ 3,949.7	\$ 1,105.5	\$ 2,112.2	\$ 3,949.7	\$ 94.5	\$ 1,299.6	\$ 5,107.6	\$	23,422.9
Taku	\$ 1,828.8	\$ 2,398.8	\$ 952.7	\$ 696.8	\$ 578.5	\$ 1,052.7	\$ 796.8	\$ -	\$ -	\$	\$	8,305.1
Tustumena	\$ 1,879.3	\$ 1,562.8	\$ 1,953.1	\$ 2,208.9	\$ 1,862.5	\$ 2,353.5	\$ 2,508.9	\$ 2,301.1	\$ 1,954.7	\$ 2,962.9	\$	21,547.7
Fairweather	\$ 994.4	\$ 1,412.5	\$ 912.0	\$ 923.9	\$ 435.7	\$ 912.0	\$ 1,006.6	\$ 272.8	\$ 36.8	\$ -	\$	6,906.7
Tazlina	\$ -	\$ -	\$ 1	\$ -	\$ -	\$ =	\$ -	\$ 19.5	\$ 196.0	\$ 853.9	\$	1,069.4
Hubbard	\$ -	\$ 0.8	\$ 58.2	\$ 49.1	\$	108.1						
Lituya	\$ 539.3	\$ 610.7	\$ 698.6	\$ 476.4	\$ 396.5	\$ 898.6	\$ 476.4	\$ 798.6	\$ 510.2	\$ 238.6	\$	5,643.9
TOTAL*	\$ 15,130.9	\$ 16,724.4	\$ 16,538.6	\$ 16,184.3	\$ 11,002.2	\$ 19,299.1	\$ 17,431.7	\$ 17,373.3	\$ 15,645.4	\$ 18,199.0	\$	163,528.9



\$ in Thousands (1,000)

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## **AMHS Staffing Trends**



Position	% Vacant (# of vacancies)
Entry-level Steward	71% (255)
Wiper	75% (6)
3rd Engineers	63% (12)
2nd Cook	61% (14)
Oilers	55% (21)
3rd Mates	41% (21)
2nd Steward	60% (6)
Chief Pursers	41% (8)
Jr Engineer	35% (6)
Chief Engineers	31% (8)







## **AMHS Staffing Targets**

STAFFING SHORTFALL	New Hires
Vessel Configuration	Minimum Number
Main fleet (AUR, MAT, LEC, LIT, KEN, TUS) only	24
Adding Tazlina	68
Adding Columbia with no Tazlina	125
Adding both Tazlina and Columbia	166

Staffing goals for all eight ferries over the summer of 2022 are: IBU-634 (current 315) / MMP-112 (current 81) / MEBA-80 (current 55).

Working to increase recruitment rates for summer season staffing goals to be met.

Staffing goals must be met by March 1 for Columbia to be available for operations on May 1.

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### **Dom Pannone**

Administrative Services Director (907) 465-2956 Dom.Pannone@Alaska.gov



2/14/2022