# Department of Fish and Game

#### FY22 - Summary of Significant Budget Issues

(\$ thousands)

Item	Appropriation /	Description	Governor	Amount	Comment
	Allocation		Request	Enacted	
1	Commercial Fisheries / Southeast Region Fisheries Management	Reopen Wrangell Commercial Fisheries Office (Inc/Dec Pair)	n/a	\$66.2 Gen Fund (UGF) <b>1 PFT Position</b>	The legislature added \$66.2 of UGF funding and a new position for the agency to reopen the Wrangell Commercial Fisheries Office, in order to provide local staffing and service. A corresponding decrement for the same amount in the Wildlife Conservation allocation makes this an Inc/Dec pair with a net zero funding effect, though the Wildlife decrement did not remove a position.
					Items 1 and 9 are related.
					<b>Fiscal Analyst Comment:</b> In FY21, the Governor advanced a proposal to close the Wrangell office, eliminate a PPT Fish and Game Technician position, and move a PFT Assistant Area Management Biologist position to Petersburg. The proposal stated that the Wrangell area could be served by the position in Petersburg without a reduced level of service to the Wrangell community. The legislature denied the decrement, and the Governor removed the funding through a veto.
2	Commercial Fisheries / Central Region Fisheries Management	Maintain Bristol Bay Watershed Projects with UGF Funding in Place of SDPR (FY22-FY23)	\$800.0 Stat Desig (Other)	\$800.0 Gen Fund (UGF)	In FY18, the Bristol Bay Science and Research Institute and other industry participants established the Bristol Bay Fisheries Collective and partnered with Fish and Game to establish a Memorandum of Agreement to fund certain priority projects that had been subject to UGF reductions. The legislature provided \$800.0 of Statutory Designated Program Receipt (SDPR) authority by which industry could support these projects and surveys to ensure ongoing access to key fisheries. In FY22, the legislature restored UGF funding for these projects for the remainder of the period in which the SDPR authority had most recently been authorized. This temporary UGF increment runs through FY23. <b>Bristol Bay Watershed projects included in this funding:</b>
					Nushagak Sonar (June 1 - July 30) Port Moller (R/V Pandalus) Kvichak Inriver Test Fish FB I (Test Fish Coordinator) Egegik Inriver Test Fish Ugashik Inriver Test Fish Alagnak Tower

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2		Maintain Bristol Bay	\$800.0 Stat Desig	\$800.0 Gen Fund	(continued)
		Watershed Projects with	(Other)	(UGF)	Tower Extensions
	Region Fisheries	UGF Funding in Place of			Port Moller Test Fishery
	Management	SDPR (FY22-FY23)			
3	Commercial	Align Budget Authority to	Total: \$5,200.0	Total: \$5,200.0	This increment allows the agency to receive increased federal funding for work
	Fisheries /	Current Revenue Levels for			related to the Pacific Salmon Treaty. This also adds inter-agency receipt
	Statewide Fisheries	Commercial Fisheries	\$4,000.0 Fed Rcpts	\$4,000.0 Fed Rcpts	authority and capital improvement project receipt authority in order to align
	Management		(Fed)	(Fed)	these budgeted amounts with the agency's need.
			\$200.0 I/A Repts	\$200.0 I/A Repts	
			(Other)	(Other)	Items 3 and 6 are related.
			\$1,000.0 CIP	\$1,000.0 CIP	
			Rcpts (Other)	Rcpts (Other)	Fiscal Analyst Comment: The Governor submitted this requested in a
					consolidated Commercial Fisheries allocation, but the legislature denied the
					structure change. The agency will need to distribute this receipt authority to the
					appropriate regional allocations. These transfers will appear in the agency's
					FY22 Management Plan.
4		Increase Use of	Net Zero	Net Zero	Upon learning of a projected Commercial Fisheries Entry Commission (CFEC)
		Commercial Crew License			receipt shortfall, the legislature chose to increase the Commercial Crew
		-	· · · · · · · · · · · · · · · · · · ·		License receipt authority (GF/Prgm) in this fund change, and further decrease
	Management	and CFEC Receipts	(UGF)	(UGF)	the amount of CFEC receipt authority in order to avoid over-appropriating the
			_	\$1,500.0 GF/Prgm	
			(DGF)	(DGF)	decrement associated with this transaction, a separate IncOTI for \$800.0 UGF
				(\$716.5) CFEC	was added to temporarily offset this reduction.
			Rcpts (DGF)	Rcpts (DGF)	
					Items 4, 5, and 6 are related.
					Fiscal Analyst Comment: The agency has approximately a \$3.3 million
					carryforward balance accumulated in Commercial Crew License receipts, so
					spending at this appropriated level will deplete these funds in two fiscal years.
					The overall impact of this fund change and the UGF increment in item 5 results
					in a net increase of \$800.0 in funding and authority. The agency is not
					obligated to increase spending, and may chose to preserve the affected fund
					sources. Regardless, the Commercial Crew License receipt carryforward

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4	Commercial	Increase Use of	Net Zero	Net Zero	(continued)
	Fisheries /	Commercial Crew License			balance is not a sustainable fund source, and will ultimately need to be replaced
		Revenues to Replace UGF	(\$783.5) Gen Fund	(\$783.5) Gen Fund	to maintain agency operations.
	Management	and CFEC Receipts	(UGF)	(UGF)	
				\$1,500.0 GF/Prgm	
			(DGF)	(DGF)	
			(\$71.5) CFEC	(\$716.5) CFEC	
				Rcpts (DGF)	
5		UGF Appropriation to	n/a	\$800.0 Gen Fund	For several years, the Commercial Fisheries Entry Commission (CFEC) receipt
		Prevent Shortfall of CFEC		(UGF)	carryforward balance has been spent down and gradually depleted, as the use
	Statewide Fisheries	Receipts		IncOTI	of CFEC receipts has increased in order to offset UGF reductions to
	Management				Commercial Fisheries. The CFEC agency requires a carryforward balance in
					order to operate using those seasonal receipts, and cannot rely on current year
					license and permit fees revenues due to timing and volatility. This one-time
					increment of UGF will temporarily offset agency reliance on CFEC funds.
					Items 4, 5, and 6 are related.
6	Commercial	Eliminate Regional and	n/a	n/a	The legislature denied a structure change that would have consolidated the
	Fisheries /	Statewide Fisheries			Statewide allocation and four regional allocations under the Commercial
	Commercial	Management Allocations			Fisheries appropriation into a single 'Commercial Fisheries' allocation.
	Fisheries	and Consolidate in New			
		Commercial Fisheries			Item 6 is related to items 3, 4, and 5.
		Allocation			
					Fiscal Analyst Comment: The Governor's budget transactions for Commercial
					Fisheries were submitted in the consolidated structure, and because the
					legislature did not accept the structure change, several transactions will need to
					be split up and redistributed to the regional allocations. The legislature placed
					those items in the Statewide Fisheries Management allocation, and can expect
					to see corresponding transfers to regional allocations in the FY22 Management
					Plan.
7		Funding for Crystal Lake	n/a	n/a	The legislature appropriated funding from the Sport Fish Enterprise Account to
	Sport Fisheries	and DIPAC Hatcheries			maintain Southeast sport fish enhancement contracts with private non-profit
					hatcheries. The legislature indicated that \$500.0 was intended for the Crystal

## Department of Fish and Game FY22 - Summary of Significant Budget Issues (\$ thousands)

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7	Allocation Sport Fisheries / Sport Fisheries	Funding for Crystal Lake and DIPAC Hatcheries	Request n/a	Enacted n/a	<ul> <li>(continued)</li> <li>Lake Hatchery near Petersburg, and the remaining \$150.0 should go to the Douglas Island Pink and Chum (DIPAC) Hatchery in Juneau. The Governor vetoed this funding.</li> <li>Fiscal Analyst Comment: From 2006 to 2020, the Sport Fish Facility Surcharge authorized under AS 16.05.340(j) was added to certain angler licenses in order to pay the bond debt for the construction of two State-owned and operated Sport Fish hatcheries: The Ruth Burnett Sport Fish Hatchery in Fairbanks, and the William Jack Hernandez Sport Fish Hatchery in Anchorage. These funds accrued to the Alaska Sport Fish Enterprise Account (fund code 1199). Approximately \$5 million of those surcharge revenues were appropriated annually to service the bond debt. An additional \$500.0 was appropriated annually in the language section of the operating bill for specific enhancement projects designed to benefit anglers in Southeast Alaska, with \$300.0 directed to DIPAC, and \$200.0 to the Crystal Lake Hatchery. The appropriation for Southeast enhancement projects was intended to balance out the regional benefit to users, who paid the surcharge regardless of their proximity to the State-owned Sport Fish hatcheries in Anchorage and Fairbanks.</li> </ul>
					When the bond debt was satisfied in 2020, this triggered a statutory sunset of the surcharge on December 31 of that year. At this time, the Department reports approximately \$3.3 million remaining in the Sport Fish Enterprise account. Because these funds were collected as sport fish license receipts, they are dedicated funds in a subaccount under the Fish and Game fund. The Alaska Constitution generally prohibits the dedication of funds, but makes an exception when required by the federal government for State participation in federal programs. Fish and Game license revenues must be dedicated in order for the State to be eligible to receive federal Dingell-Johnson or Wallup-Breaux sport fish funds (or Pittman-Robertson wildlife funds). Following the sunset of the surcharge, the funds remain in the Sport Fish Enterprise Account, and

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7	Sport Fisheries /	Funding for Crystal Lake	n/a	n/a	(continued)
	Sport Fisheries	and DIPAC Hatcheries			require legislative appropriation in order to be expended or transferred to the
					primary Fish and Game fund (fund code 1024).
8	Wildlife	Align Budget Authority to	Total: \$11,000.0	Total: \$11,000.0	This authority ensures that the Department can secure the full federal
	Conservation /	Current Revenue Levels for			apportionment of Pittman-Robertson funds and provide a sufficient amount of
	Wildlife	Wildlife Conservation	\$9,500.0 Fed Rcpts	\$9,500.0 Fed Rcpts	Fish and Game funds to meet the 3-1 state match requirement (\$1 of state funds
	Conservation	Pittman-Robertson	(Fed)	(Fed)	for every \$3 of federal funding). In previous years, this authority was shifted to
			\$1,500.0 Fish/	\$1,500.0 Fish/	the Capital budget, though the ongoing nature of these projects make the
			Game (Other)	Game (Other)	funding an appropriate candidate for inclusion in the operating budget.
					Fiscal Analyst Comment: The State receives an annual apportionment of
					federal Pittman-Robertson funds, which are receipts from an excise tax on
					firearms, ammunition and bow-hunting supplies. Pittman-Robertson funds are
					used in the Department of Fish and Game for various activities including
					wildlife management, surveys, habitat restoration, hunter access, and hunter
					education and safety programs. These funds make up roughly two-thirds of the
					Division's operating budget, and require a 3-1 state match, meaning that the
					agency can apply for reimbursement of 75% of project costs, provided that
					25% is funded with state funds or other funds contributed by non-profits or
					local and tribal governments. In the past five years, Alaska's apportionment has
					ranged between \$25-\$33 million, and this will likely increase due to record
					firearm and ammunition sales in 2020 that were driven by increased hunting
					activity, civil unrest, and the COVID-19 pandemic.
9	Wildlife		n/a	(\$66.2) Gen Fund	The legislature decremented \$66.2 of UGF to offset an increment in the same
		Reopening of Wrangell Fish		(UGF)	amount under Commercial Fisheries, Southeast Region Fisheries Management,
	Wildlife	and Game Office Under			for the purpose of reopening the Wrangell Commercial Fisheries office.
	Conservation	Commercial Fisheries (Inc/			
		Dec Pair)			Items 1 and 9 are related.

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10	Wildlife Conservation / Hunter Education Public Shooting Ranges	Replace Authority for Pittman-Robertson Grant for Shooting Ranges	(Fed) (\$535.0) Fish/	Net Zero \$535.0 Fed Rcpts (Fed) (\$535.0) Fish/ Game (Other)	In 2019, Congress passed HR 1222, the Target Practice and Marksmanship Training Support Act. This legislation increased the amount of Pittman- Robertson funds that can be used for public target ranges, and reduced the state contribution requirement from 25% to 10% for the acquisition of land for expanding or constructing target ranges. Furthermore, funds provided for these purposes are now available for five fiscal years, rather than two- allowing states to accumulate funds for larger projects. This fund change will leverage Alaska's high levels of Pittman-Robertson apportionment for its intended purpose, while simultaneously freeing up Fish and Game funds that can be used as state match for these federal funds in the Wildlife Conservation appropriation.
11	Wildlife Conservation / Hunter Education Public Shooting Ranges	Pittman-Robertson Grant for Shooting Ranges	\$100.0 Fed Repts (Fed)	\$100.0 Fed Rcpts (Fed)	Increased federal receipt authority will allow the Department to provide additional support to the operation of shooting ranges using Pittman Robertson funds. This will ease funding restrictions for existing operations, and allow the agency to increase the availability of services in response to public interest.
12	Various	SB 55, Ch. 9, SLA 2021 Employer Contributions to PERS	\$5,105.1 Gen Fund (UGF)	\$5,105.1 Gen Fund (UGF)	SB 55 removes the 22% cap on payroll contributions to the Public Employee Retirement System (PERS) for the State of Alaska as a PERS employer. The budgetary impact of this legislation is reflected as a shift from the direct appropriation to PERS (which is typically funded with UGF) to agency payroll, where the cost can be spread across all fund sources. This shift results in a UGF increase to Agency Operations of \$72,871.7, and a UGF decrease to Statewide Items of \$95,794.5, for a net statewide UGF savings of \$22,922.8. Specifically, the UGF impact to the Department of Fish and Game is \$5,105.1 spread across multiple appropriations.