

Department of Natural Resources Division of Mining, Land & Water Senate Resources Sub Finance Committee By Marty Parsons, Director

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March 5, 2020



DIVISION OF MINING, LAND & WATER - MISSION STATEMENT -

Provide for the appropriate use and management of Alaska's state-owned land and water, aiming toward maximum use consistent with the public interest



WHAT WE MANAGE - State of Alaska Land Base & Ownership -



Land Base

- We also manage Alaska's 65 million acres of tidelands, shorelands, and submerged lands, including some 34,000 miles of coastline
- Finally, we have jurisdiction over all of the State's water resources, equaling about 40% of the entire nation's stock of fresh water. 586,412 sq. miles—more than twice the size of Texas

Land Ownership

- The Division of Mining, Land and Water (DMLW) manages all DNR managed state land except for trust and parks property
- DMLW manages over 100 million acres of uplands, including non-petroleum minerals in these lands and 65 million acres of tidelands, shorelands, and submerged lands, including some 34,000 miles of coastline
- Finally, we have jurisdiction over all of the State's water resources, equaling about 40% of the entire nation's stock of fresh water



HOW WE MANAGE Types of Authorizations

- Permits
- Leases
- Easements
- Material Sales
- Water Right Certificate
- Temporary Water Use
- Mining (APMAs, Millsite leases)
- Conveyances to Municipalities and Individuals

DMLW AUTHORIZES MINING, LAND AND WATER USES

- Mining claims, coal and mineral leases, access, and plans of operation for mineral development
- Ice roads, support facilities, and exploration camps for oil and gas development
- Gravel sales for road construction and private development
- Log-transfer sites, access, and support camps for timber development
- Lease set-net sites for commercial fishing and mariculture sites for the aquatic and shellfish farming industry
- Lodge sites and access for the tourism industry
- Access for public and private entities across state lands and waters, including power and telephone lines
- Water rights and water use

PUBLIC NOTICE REQUIREMENTS .945 AND NON .945 AUTHORIZATIONS

- 945 authorizations are required to follow the statutory public notice process because they are considered a "disposal of interest"
 - o AS 38.05.945 requirements
 - Best Interest Finding Preliminary Decision (PD)
 - 30-day Public Notice Comment Period on PD
 - Response to Comments from PD Public Notice
 - Prepare and Issue Final Finding and Decision (FFD)
 - Appeal Period on FFD
 - Issuance of Authorization
- Non-.945 authorizations do not require statutory public notice process because they are not considered a "disposal of interest"
 - Permits that are revocable at will and are not considered a disposal of interest, therefore, most permits are not required to follow the requirements listed above for the .945 public notice process

EXAMPLES OF AUTHORIZATIONS

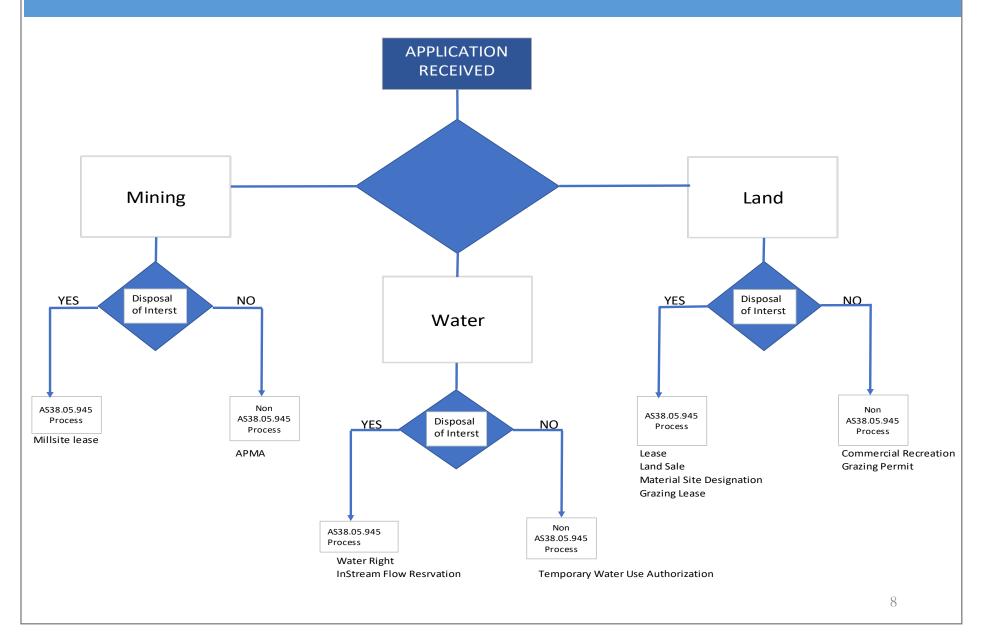
.945 - Required under AS 38.05.035

- Disposal of Interest
 - o Leases
 - Aquatic Farm
 - Grazing
 - Tideland and Upland
 - Material Site Designation
 - Millsite Lease
 - Land Sales
 - Municipal Entitlements

Non .945 – Permits under AS 38.05.850

- Not a Disposal of Interest, Revocable at Will
 - o Permits
 - Land Use
 - Commercial Recreation
 - Shore Fish Leases
 (specifically exempted from .945 Notice)
 - Temporary Water Use Authorization

DMLW AUTHORIZATION FLOW CHART



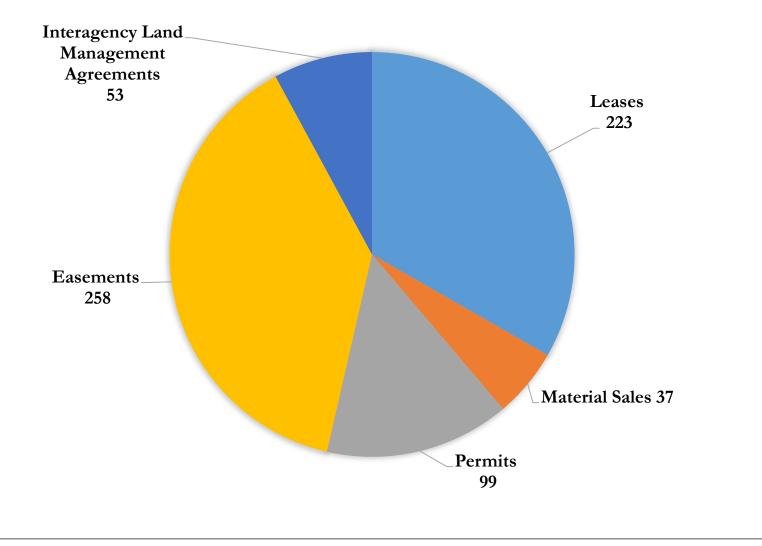
TIMEFRAME FOR .945 NOTICE

• Statutory Adjudication Process

- Application Received (assuming complete application received complete application goes in que and clock starts for adjudication)
- $\circ~$ 20-day agency notice and review period (20 days)
- Preliminary Decision (PD) is written (~30 days)
- PD 30-day public notice and review period (may be extended)
- Final Finding and Decision (FFD) written and issued (~30 days)
- 20-day appeal period (20 days)
- Final administrative order and decision goes into effect 31 days after the FFD is issued (11 days)
- Decision and proposed authorization sent to applicant for signature and request for deliverables – (~30 to 60 days)
- Once deliverables (annual fee, bonding, and insurance requirements) are received the authorization is issued
- Through continuous process improvement DMLW is consistently working to reduce the time necessary to issue these authorizations

CURRENT LAND APPLICATIONS

PENDING LAND USE APPLICATIONS



HISTORIC NON .945 PROCESS

- Application
- Adjudicate
- Agency and Public Notice 14 days
- Received and Incorporated
- Prepare and Issue Memorandum of Decision
- 20-day Appeal Period
- Send Permit for Signature
- Issue
- Timeframe 60 to 90 days from application complete

PROCESS IMPROVEMENT EFFORTS

- Permits issued within 30 days of receipt of complete application, process includes Notice to the Public of application
- Using technology for developing on-line applications and standardize information necessary to accept applications
- Remove responsibilities from adjudicators that detract from processing authorizations that put Alaska to work
 - Post authorization contract management move to separate Section within DMLW to handle administration statewide

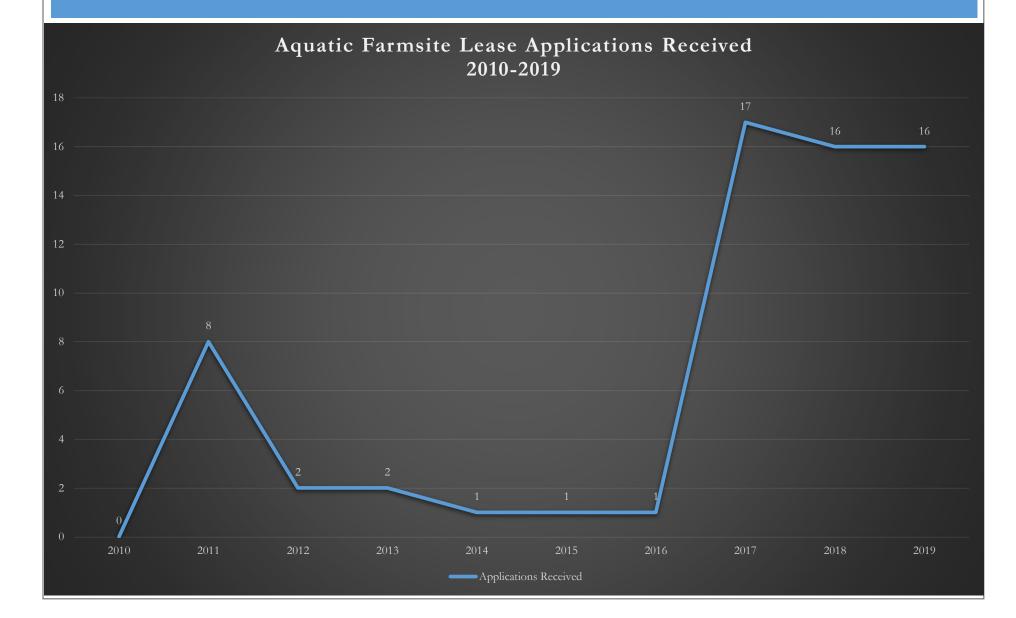
 \circ Concentrating conveyance of land into one Section that works statewide

- Reorganization of DMLW to better concentrate like workloads in specific sections within the Division
- Initiate INTENT BASED LEADERSHIP principles

AQUATIC FARM LEASES

- One of the fastest growing area of interest requiring DMLW authorization involves aquatic farming
- Aquatic farming has seen explosive growth since the inception of the Mariculture Task Force
- Dependent upon the crop aquatic farms may extend over hundreds of acres
- Aquatic farming lease applications, as well as renewals, require .945 adjudication
- Aquatic farms require both a DMLW and ADF&G authorization

AQUATIC FARMING LEASES



STATUS OF CURRENT AQUATIC FARM LEASE APPLICATIONS

- All 2017 applications have been adjudicated and are issued or waiting on deliverables
- 34 new and renewal applications from 2018, 2019, and 2020 in various stages in the adjudication process

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2

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2

- Applications Received Status:
- Application Complete Status:
- Active Adjudication Status:
- Waiting on Deliverable Status:
- 2019 decision issuance total:
 - Amendments:
 - Renewals:
 - New Lease Authorizations:
 - In 2019 issued decision for the largest aquatic farm to date near Sitka (182 acres) and we are waiting on deliverables from the applicant to issue the lease.
- 2020 application period is open from January 1 April 30
 - New applications for 2020: 2
 - Renewal applications for 2020: 2

HOW ARE WE IMPROVING THE PROCESS

- DMLW has reassigned 1 staff member from the leasing unit to assist in the adjudication of lease applications
- Excess capacity was discovered in one of the other Divisions within DNR and 2 PCNs are being repurposed to DMLW to double the number of adjudicators processing lease applications. These PCNs should be filled in a couple of weeks
- HB116 revises the reauthorization process that will significantly reduce the process necessary to reauthorize lessees that are in good standing and potentially reduce the number of applications requiring adjudication.

