

2019 Credit Review & State Debt Summary

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1. State Debt and General Fund Obligations

## **State Debt Obligation Process**

- All Forms of State Debt are Authorized First by law
  - May be a one-time issuance amount or a not-to-exceed issuance limit in statute
  - General obligation bonds must then also be approved by a majority of voters
    - General obligation bonds are the only debt secured by full faith credit and taxing authority
- All State Debt must be structured and authorized by the State Bond Committee
  - Includes general obligation bonds, subject to appropriation issues, & state revenue bonds
- The State Bond Committee determines method and timing of debt issues to best utilize the state's credit and debt capacity while meeting the authorized projects cash flow needs
- The State has established other debt obligations
  - Reimbursement Programs
    - The School Debt Reimbursement Program or HB 528 reimbursement
      - Not currently authorized for new debt and periodically partially funded (most recently 2017 and 2020)
  - Retirement Systems
    - Unfunded actuarially assumed liability (UAAL) for defined benefit employees is guaranteed by the Constitution
    - Annual payments on the UAAL of other employers is reflected as State debt in the CAFR
    - Some flexibility in how payments are made



# Total Debt in Alaska at June 30, 2019 (\$millions)

| State Debt           State of Alaska General Obligation Bonds         670.1         278.5         948.6           State Guaranteed Debt           Alaska Housing Finance Corporation State Guaranteed Bonds (Veterans' Mortgage Program)         106.8         54.9         161.7           State Supported Debt         22.4         6.5         28.9           Lease Revenue Bonds with State Credit Pledge and Payment         192.8         73.6         266.4           Total State Supported Debt         215.2         80.1         295.3           State Supported Municipal Debt           State Reimbursement of Municipal School Debt Service         704.8         201.4         906.2           State Reimbursement of capital projects         22.5         9.7         32.2           Total State Supported Municipal Debt         707.3         211.1         938.4           Public Enployees' Retirement System UnAL         5,147.0         N/A         5,147.0           Total UAL         5,147.0         N/A         5,147.0           Total UAAL         5,147.0         N/A         5,147.0           Alaska Municipal Bond Bank:         2         5,147.0         N/A         5,147.0           2005, 2010, & 2016 General Resolution General Obligation Bonds   |   | Principal     | Interest to | Total Debt<br>Service to |  |
|--|---|---------------|-------------|--------------------------|--|
| State of Alaska General Obligation Bonds         670.1         278.5         948.6           State Guaranteed Debt         Alaska Housing Finance Corporation State Guaranteed Bonds (Veterans' Mortgage Program)         106.8         54.9         161.7           State Supported Debt         22.4         6.5         28.9           Lease Revenue Bonds with State Credit Pledge and Payment         192.8         73.6         266.4           Total State Supported Debt         215.2         80.1         295.3           State Reimbursement of Municipal School Debt Service         704.8         201.4         906.2           State Reimbursement of Lapital projects         22.5         9.7         32.2           Total State Supported Municipal Debt         704.8         201.4         906.2           State Reimbursement of capital projects         22.5         9.7         32.2           Total State Supported Municipal Debt         704.8         201.4         906.2           State Reimbursement of capital projects         22.5         9.7         32.2           Total State Supported Municipal Debt         5,147.0         N/A         5,147.0           Public Employees' Retirement System UAAL         5,147.0         N/A         5,147.0           Total UAAL         5,200.0         N/A         1,   |   | Outstanding   | Maturity    | Maturity                 |  |
| State Guaranteed Debt         Alaska Housing Finance Corporation State Guaranteed Bonds (Veterans' Mortgage Program)       106.8       54.9       161.7         State Supported Debt       22.4       6.5       28.9         Lease Revenue Bonds with State Credit Pledge and Payment       192.8       73.6       266.4         Total State Supported Debt       215.2       80.1       295.3         State Reimbursement of Municipal School Debt Service       704.8       201.4       906.2         State Reimbursement of capital projects       22.5       9.7       32.2         Total State Supported Municipal Debt       727.3       211.1       938.4         Public Employees' Retirement System UAAL       5,147.0       N/A       5,147.0         Teachers' Retirement System UAAL       1,520.0       N/A       1,520.0         Total UAAL       6,667.0       N/A       1,520.0         State Moral Obligation Debt       2005, 2010, & 2016 General Resolution General Obligation Bonds       1,111.1       539.4       1,650.5         Alaska Energy Authority:       2005, 2010, & 2016 General Resolution General Obligation Bonds       74.7       32.4       107.1         Alaska Student Loan Corporation       43.7       2.9       46.6         Total State Moral Obligation Debt   |   | <i>(</i> 70.1 | 270.5       | 0.40.6                   |  |
| Alaska Housing Finance Corporation State Guaranteed Bonds (Veterans' Mortgage Program)   106.8   54.9   161.7  |   | 6/0.1         | 278.5       | 948.6                    |  |
| Mortgage Program)         106.8         54.9         161.7           State Supported Debt         Certificates of Participation         22.4         6.5         28.9           Lease Revenue Bonds with State Credit Pledge and Payment         192.8         73.6         266.4           Total State Supported Debt         215.2         80.1         295.3           State Reimbursement of Municipal School Debt Service         704.8         201.4         906.2           State Reimbursement of aprial projects         22.5         9.7         32.2           Total State Supported Municipal Debt         727.3         211.1         938.4           Postate Reimbursement of capital projects         22.5         9.7         3.2           Total State Supported Municipal Debt         727.3         211.1         938.4           Postate Reimbursement System UAAL         5,147.0         N/A         5,147.0           Total State Municipal Debt         5,147.0         N/A         6,667.0           N/A         1,520.0         N/A         1,650.5           State Moral Obligation Debt           Alaska Municipal Bond Bank:           2005, 2010, & 2016 General Resolution General Obligation Bonds         1,111.1   |   |               |             |                          |  |
| State Supported Debt           Certificates of Participation         22.4         6.5         28.9           Lease Revenue Bonds with State Credit Pledge and Payment         192.8         73.6         266.4           Total State Supported Debt         215.2         80.1         295.3           State Supported Municipal Debt¹           State Reimbursement of Municipal School Debt Service         704.8         201.4         906.2           State Reimbursement of Capital projects         22.5         9.7         3.22           Total State Supported Municipal Debt         727.3         211.1         938.4           Public Employees' Retirement System UAAL         5,147.0         N/A         5,147.0           Teachers' Retirement System UAAL         1,520.0         N/A         1,520.0           Total UAAL         6,667.0         N/A         6,667.0           State Moral Obligation Debt         1,111.1         539.4         1,650.5           Alaska Municipal Bond Bank:         2005, 2010, & 2016 General Resolution General Obligation Bonds         1,111.1         539.4         1,650.5           Alaska Energy Authority:         Power Revenue Bonds #1 through #8         74.7         32.4         107.1           Alaska Student Loan Corporation         24.7   |   | 10.0          | <b>7</b> 40 | 1 < 1 =                  |  |
| Certificates of Participation         22.4         6.5         28.9           Lease Revenue Bonds with State Credit Pledge and Payment         192.8         73.6         266.4           Total State Supported Debt         215.2         80.1         295.3           State Supported Municipal Debt           State Reimbursement of Municipal School Debt Service         704.8         201.4         906.2           State Reimbursement of capital projects         22.5         9.7         32.2           Total State Supported Municipal Debt         727.3         211.1         938.4           Pension System Unfunded Actuarial Accrued Liability (UAAL)³           Public Employees' Retirement System UAAL         5,147.0         N/A         5,147.0           Teachers' Retirement System UAAL         1,520.0         N/A         1,520.0           Total UAAL         6,667.0         N/A         6,667.0           State Moral Obligation Debt           Alaska Municipal Bond Bank:           2005, 2010, & 2016 General Resolution General Obligation Bonds         1,111.1         539.4         1,650.5           Alaska Energy Authority:           Power Revenue Bonds #1 through #8         74.7         32.4         107.1  |   | 106.8         | 54.9        | 161.7                    |  |
| Lease Revenue Bonds with State Credit Pledge and Payment         192.8         73.6         266.4           Total State Supported Debt         215.2         80.1         295.3           State Supported Municipal Debt           State Reimbursement of Municipal School Debt Service         704.8         201.4         906.2           State Reimbursement of capital projects         22.5         9.7         32.2           Total State Supported Municipal Debt         727.3         211.1         938.4           Pension System Unfunded Actuarial Accrued Liability (UAAL) <sup>3</sup> Public Employees' Retirement System UAAL         5,147.0         N/A         5,147.0           Teachers' Retirement System UAAL         1,520.0         N/A         1,520.0           Total UAAL         6,667.0         N/A         1,520.0           State Moral Obligation Debt         1,111.1         539.4         1,650.5           State Moral Obligation Bonds         1,111.1         539.4         1,650.5           Alaska Energy Authority:         74.7         32.4         107.1           Alaska Student Loan Corporation         43.7         2.9         46.6           Total State Moral Obligation Debt         1,229.5         574.7         1,804.2 <td cols<="" td=""><td></td><td></td><td></td><td></td></td>   | <td></td> <td></td> <td></td> <td></td>                                 |               |             |                          |  |
| Total State Supported Debt         215.2         80.1         295.3           State Supported Municipal Debt¹         Total State Reimbursement of Municipal School Debt Service         704.8         201.4         906.2           State Reimbursement of capital projects         22.5         9.7         32.2           Total State Supported Municipal Debt         727.3         211.1         938.4           Pension System Unfunded Actuarial Accrued Liability (UAAL)³         VA         5,147.0         N/A         5,147.0           Public Employees' Retirement System UAAL         5,147.0         N/A         5,147.0           Teachers' Retirement System UAAL         1,520.0         N/A         1,520.0           Total UAAL         6,667.0         N/A         6,667.0           State Moral Obligation Debt         3,111.1         539.4         1,650.5           Alaska Municipal Bond Bank:         2005, 2010, & 2016 General Resolution General Obligation Bonds         1,111.1         539.4         1,650.5           Alaska Student Loan Corporation         74.7         32.4         107.1           Education Loan Backed Notes         43.7         2.9         46.6           Total State Moral Obligation Debt         1,229.5         574.7         1,804.2           State Revenue Debt         31.9 </td <td>*</td> <td></td> <td></td> <td></td>   | *   |               |             |                          |  |
| State Supported Municipal Debt¹         State Reimbursement of Municipal School Debt Service       704.8       201.4       906.2         State Reimbursement of capital projects       22.5       9.7       32.2         Total State Supported Municipal Debt       727.3       211.1       938.4         Pension System Unfunded Actuarial Accrued Liability (UAAL)³         Public Employees' Retirement System UAAL       5,147.0       N/A       5,147.0         Teachers' Retirement System UAAL       1,520.0       N/A       1,520.0         Total UAAL       6,667.0       N/A       6,667.0         State Moral Obligation Debt       305, 2010, & 2016 General Resolution General Obligation Bonds       1,111.1       539.4       1,650.5         Alaska Energy Authority:       Power Revenue Bonds #1 through #8       74.7       32.4       107.1         Alaska Student Loan Corporation       43.7       2.9       46.6         Education Loan Backed Notes       43.7       2.9       46.6         Total State Moral Obligation Debt       1,229.5       574.7       1,804.2         State Revenue Debt         Sportfish Revenue Bonds       13.9       1.8       15.7   | , , , , , , , , , , , , , , , , , , ,                                   |               |             |                          |  |
| State Reimbursement of Municipal School Debt Service         704.8         201.4         906.2           State Reimbursement of capital projects         22.5         9.7         32.2           Total State Supported Municipal Debt         727.3         211.1         938.4           Pension System Unfunded Actuarial Accrued Liability (UAAL)³           Public Employees' Retirement System UAAL         5,147.0         N/A         5,147.0           Teachers' Retirement System UAAL         1,520.0         N/A         1,520.0           Total UAAL         6,667.0         N/A         6,667.0           State Moral Obligation Debt         305, 2010, & 2016 General Resolution General Obligation Bonds         1,111.1         539.4         1,650.5           Alaska Energy Authority:         32.4         107.1         4         107.1           Alaska Student Loan Corporation         43.7         2.9         46.6           Total State Moral Obligation Debt         1,229.5         574.7         1,804.2           State Revenue Debt           Sportfish Revenue Bonds         13.9         1.8         15.7  | Total State Supported Debt  | 215.2         | 80.1        | 295.3                    |  |
| State Reimbursement of capital projects         22.5         9.7         32.2           Total State Supported Municipal Debt         727.3         211.1         938.4           Pension System Unfunded Actuarial Accrued Liability (UAAL)³           Public Employees' Retirement System UAAL         5,147.0         N/A         5,147.0           Teachers' Retirement System UAAL         1,520.0         N/A         1,520.0           Total UAAL         6,667.0         N/A         6,667.0           State Moral Obligation Debt         30.5         N/A         1,650.5           Alaska Municipal Bond Bank:         32.4         1,650.5           Alaska Energy Authority:         32.4         107.1           Power Revenue Bonds #1 through #8         74.7         32.4         107.1           Alaska Student Loan Corporation         43.7         2.9         46.6           Total State Moral Obligation Debt         1,229.5         574.7         1,804.2           State Revenue Debt           Sportfish Revenue Bonds         13.9         1.8         15.7   | State Supported Municipal Debt <sup>1</sup>                             |               |             |                          |  |
| Total State Supported Municipal Debt         727.3         211.1         938.4           Pension System Unfunded Actuarial Accrued Liability (UAAL)³         S.147.0         N/A         5,147.0           Public Employees' Retirement System UAAL         5,147.0         N/A         5,147.0           Teachers' Retirement System UAAL         1,520.0         N/A         1,520.0           Total UAAL         6,667.0         N/A         6,667.0           State Moral Obligation Debt         300.0         N/A         1,650.5           Alaska Municipal Bond Bank:         300.0         1,111.1         539.4         1,650.5           Alaska Energy Authority:         74.7         32.4         107.1           Alaska Student Loan Corporation         43.7         2.9         46.6           Total State Moral Obligation Debt         1,229.5         574.7         1,804.2           State Revenue Debt         5,249.5         1,804.2         1,804.2  | State Reimbursement of Municipal School Debt Service                    | 704.8         | 201.4       | 906.2                    |  |
| Pension System Unfunded Actuarial Accrued Liability (UAAL)³           Public Employees' Retirement System UAAL         5,147.0         N/A         5,147.0           Teachers' Retirement System UAAL         1,520.0         N/A         1,520.0           Total UAAL         6,667.0         N/A         6,667.0           State Moral Obligation Debt         State Moral Obligation Bonds           Alaska Municipal Bond Bank:         2005, 2010, & 2016 General Resolution General Obligation Bonds         1,111.1         539.4         1,650.5           Alaska Energy Authority:         Power Revenue Bonds #1 through #8         74.7         32.4         107.1           Alaska Student Loan Corporation         Education Loan Backed Notes         43.7         2.9         46.6           Total State Moral Obligation Debt         1,229.5         574.7         1,804.2           State Revenue Debt           Sportfish Revenue Bonds         13.9         1.8         15.7   | State Reimbursement of capital projects                                 | 22.5          | 9.7         | 32.2                     |  |
| Public Employees' Retirement System UAAL       5,147.0       N/A       5,147.0         Teachers' Retirement System UAAL       1,520.0       N/A       1,520.0         Total UAAL       6,667.0       N/A       6,667.0         State Moral Obligation Debt         Alaska Municipal Bond Bank:       3005, 2010, & 2016 General Resolution General Obligation Bonds       1,111.1       539.4       1,650.5         Alaska Energy Authority:       74.7       32.4       107.1         Alaska Student Loan Corporation       43.7       2.9       46.6         Total State Moral Obligation Debt       1,229.5       574.7       1,804.2         State Revenue Debt         Sportfish Revenue Bonds       13.9       1.8       15.7  | Total State Supported Municipal Debt                                    | 727.3         | 211.1       | 938.4                    |  |
| Public Employees' Retirement System UAAL       5,147.0       N/A       5,147.0         Teachers' Retirement System UAAL       1,520.0       N/A       1,520.0         Total UAAL       6,667.0       N/A       6,667.0         State Moral Obligation Debt         Alaska Municipal Bond Bank:       3005, 2010, & 2016 General Resolution General Obligation Bonds       1,111.1       539.4       1,650.5         Alaska Energy Authority:       74.7       32.4       107.1         Alaska Student Loan Corporation       43.7       2.9       46.6         Total State Moral Obligation Debt       1,229.5       574.7       1,804.2         State Revenue Debt         Sportfish Revenue Bonds       13.9       1.8       15.7  | Pension System Unfunded Actuarial Accrued Liability (UAAL) <sup>3</sup> |               |             |                          |  |
| Teachers' Retirement System UAAL         1,520.0         N/A         1,520.0           Total UAAL         6,667.0         N/A         6,667.0           State Moral Obligation Debt           Alaska Municipal Bond Bank:         3005, 2010, & 2016 General Resolution General Obligation Bonds         1,111.1         539.4         1,650.5           Alaska Energy Authority:         74.7         32.4         107.1           Alaska Student Loan Corporation         43.7         2.9         46.6           Total State Moral Obligation Debt         1,229.5         574.7         1,804.2           State Revenue Debt           Sportfish Revenue Bonds         13.9         1.8         15.7   | •   | 5,147.0       | N/A         | 5,147.0                  |  |
| Total UAAL         6,667.0         N/A         6,667.0           State Moral Obligation Debt           Alaska Municipal Bond Bank:         3005, 2010, & 2016 General Resolution General Obligation Bonds         1,111.1         539.4         1,650.5           Alaska Energy Authority:         32.4         107.1           Power Revenue Bonds #1 through #8         74.7         32.4         107.1           Alaska Student Loan Corporation         2.9         46.6           Total State Moral Obligation Debt         1,229.5         574.7         1,804.2           State Revenue Debt         3.9         1.8         15.7   | Teachers' Retirement System UAAL  | 1,520.0       | N/A         | 1,520.0                  |  |
| Alaska Municipal Bond Bank:         2005, 2010, & 2016 General Resolution General Obligation Bonds       1,111.1       539.4       1,650.5         Alaska Energy Authority:       Power Revenue Bonds #1 through #8       74.7       32.4       107.1         Alaska Student Loan Corporation       Education Loan Backed Notes       43.7       2.9       46.6         Total State Moral Obligation Debt       1,229.5       574.7       1,804.2         State Revenue Debt         Sportfish Revenue Bonds       13.9       1.8       15.7   | Total UAAL  | 6,667.0       | N/A         | 6,667.0                  |  |
| 2005, 2010, & 2016 General Resolution General Obligation Bonds Alaska Energy Authority:  Power Revenue Bonds #1 through #8 Alaska Student Loan Corporation  Education Loan Backed Notes Total State Moral Obligation Debt Sportfish Revenue Bonds  1,111.1 539.4 1,650.5 107.1 | State Moral Obligation Debt   |               |             |                          |  |
| Alaska Energy Authority: Power Revenue Bonds #1 through #8 Alaska Student Loan Corporation Education Loan Backed Notes Total State Moral Obligation Debt Sportfish Revenue Bonds  74.7 32.4 107.1 43.7 2.9 46.6 1,229.5 574.7 1,804.2  | Alaska Municipal Bond Bank:   |               |             |                          |  |
| Alaska Energy Authority: Power Revenue Bonds #1 through #8 Alaska Student Loan Corporation Education Loan Backed Notes Total State Moral Obligation Debt Sportfish Revenue Bonds  74.7 32.4 107.1 43.7 2.9 46.6 1,229.5 574.7 1,804.2  | 2005, 2010, & 2016 General Resolution General Obligation Bonds          | 1,111.1       | 539.4       | 1,650.5                  |  |
| Power Revenue Bonds #1 through #8       74.7       32.4       107.1         Alaska Student Loan Corporation       Education Loan Backed Notes       43.7       2.9       46.6         Total State Moral Obligation Debt       1,229.5       574.7       1,804.2         State Revenue Debt         Sportfish Revenue Bonds       13.9       1.8       15.7   | Alaska Energy Authority:  |               |             |                          |  |
| Alaska Student Loan Corporation  Education Loan Backed Notes  Total State Moral Obligation Debt  State Revenue Debt  Sportfish Revenue Bonds  43.7  1,229.5  574.7  1,804.2  | ·   | 74.7          | 32.4        | 107.1                    |  |
| Total State Moral Obligation Debt1,229.5574.71,804.2State Revenue Debt13.91.815.7  | -   |               |             |                          |  |
| State Revenue Debt Sportfish Revenue Bonds 13.9 1.8 15.7   | Education Loan Backed Notes   | 43.7          | 2.9         | 46.6                     |  |
| State Revenue Debt Sportfish Revenue Bonds 13.9 1.8 15.7   | Total State Moral Obligation Debt                                       | 1,229.5       | 574.7       | 1,804.2                  |  |
|  | <del>-</del>  |               |             |                          |  |
|  | Sportfish Revenue Bonds   | 13.9          | 1.8         | 15.7                     |  |
|  | _   | 346.5         | 160.0       | 506.5                    |  |



# Total Debt in Alaska at June 30, 2019 (\$millions)

| University of Alaska Debt  | Principal<br>Outstanding | Interest to<br>Maturity | Total Debt<br>Service to<br>Maturity |
|--|--------------------------|-------------------------|--------------------------------------|
| University of Alaska Revenue Bonds                                 | 271.3                    | 144.4                   | 415.7                                |
| University Lease Liability and Notes Payable                       | 15.4                     | 3.7                     | 19.1                                 |
| Installment Contracts  |                          |                         |                                      |
| =  | 0.7<br>287.4             | 0.1<br>148.2            | 0.8                                  |
| Total University of Alaska Debt                                    |                          |                         | 435.6                                |
| Total State Revenue and University Debt                            | 647.8                    | 310.0                   | 957.8                                |
| State Agency Debt  |                          |                         |                                      |
| Alaska Housing Finance Corporation:                                | 40.6                     | 37/4                    | 40.6                                 |
| Commercial Paper   | 49.6                     | N/A                     | 49.6                                 |
| Alaska Municipal Bond Bank Coastal Energy Loan Bonds               | 9.9                      | 2.1                     | 12.0                                 |
| A laska Railroad   | 78.7                     | 10.2                    | 88.9                                 |
| Northern Tobacco Securitization Corporation                        |                          |                         |                                      |
| 2006 Tobacco Settlement Asset-Backed Bonds <sup>5</sup>            | 302.2                    | 387.2                   | 689.4                                |
| Total State Agency Debt  | 440.4                    | 399.5                   | 839.9                                |
| State Agency Collateralized or Insured Debt                        |                          |                         | _                                    |
| Alaska Housing Finance Corporation:                                |                          |                         |                                      |
| Collateralized Home Mortgage Revenue Bonds & Mortgage Revenue Bond | s:                       |                         |                                      |
| 2002 Through 2011 (First Time Homebuyer Program)                   | 694.1                    | 312.6                   | 1,006.7                              |
| General Mortgage Revenue Bonds II -2012 & 2016                     | 346.4                    | 164.3                   | 510.7                                |
| Government Purpose Bonds 1997 & 2001                               | 105.2                    | 22.0                    | 127.2                                |
| State Capital Project Bonds, 2002-2011 <sup>2</sup>                | 27.7                     | 2.3                     | 30.0                                 |
| State Capital Project Bonds, II 2012-2018 <sup>2</sup>             | 1,112.3                  | 451.0                   | 1,563.3                              |
| Alaska Industrial Development and Export Authority:                |                          |                         |                                      |
| Revolving Fund Bonds   | 39.7                     | 11.1                    | 50.8                                 |
| Power Revenue Bonds, 2015 Series (Snettisham Hydro Project)        | 57.2                     | 24.7                    | 81.9                                 |
| Total State Agency Collateralized or Insured Debt                  | 2,382.6                  | 988.0                   | 3,370.6                              |
| Total State and State Agency Debt                                  | 13,086.7                 |                         |                                      |

#### NOTES



<sup>1.</sup> In the Enacted FY2020 Budget, and Proposed FY2021 Budget, School Debt and Capital Project Reimbursements were funded at 50% and 0%, respectively. See description in Section 1(E) above, and Table 5.0 for outstanding debt levels

<sup>2.</sup> Does not include defeased bonds

<sup>3.</sup> From most recent 6/30/2018 actuarial valuation. See table 5.3 for a summary of the Retirement System's Funding Levels

<sup>4. &#</sup>x27;Other G.O. Debt' includes certain information directly from municipal CAFRs, and Alaska Taxable January 2020

<sup>5. &</sup>quot;Interest to Maturity" and "Total Debt Service to Maturity" includes accreted interest due at matuirty of \$125.2 million

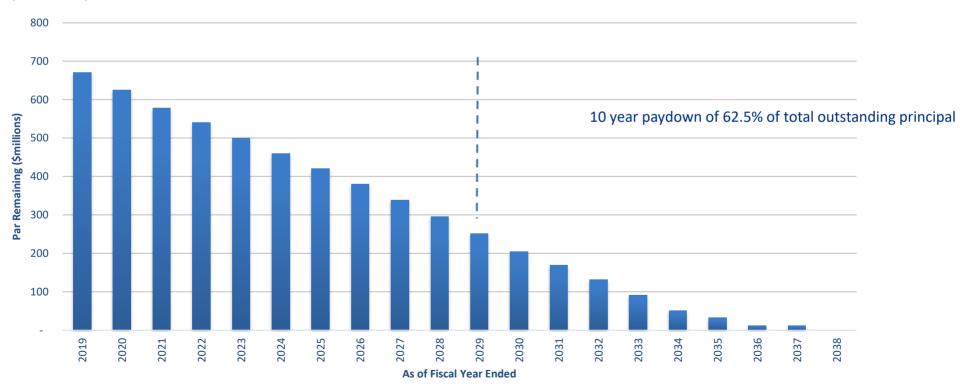
# General Obligation bonds Current Financings

#### G.O. bonds outstanding gradually decline through FY 2038

#### **Recent Activity:**

- To date, \$342.8 million of the State's 2012 GO bond authorization (\$453.2 million) has been funded.
- Net debt service of \$77.8 million in fiscal year 2020 declining to final payment of \$12.2 million in fiscal year 2038.

# **Total General Obligation Debt Currently Outstanding at June 30\*** (\$ millions)

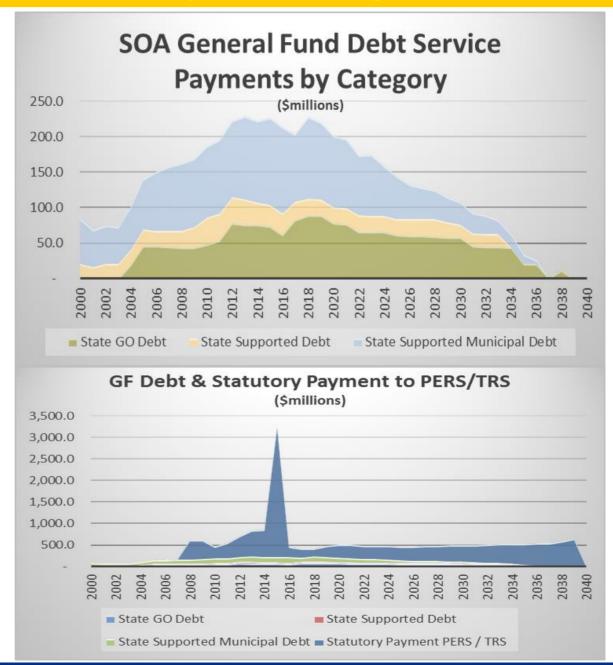






# Current General Fund Annual Payment Obligation

- GF Payment peaked in 2018 at \$225.2 million
- Declining payment in every year (50% of peak in 2029)
- PERS/TRS special funding payments grow, but less dramatically
- PERS/TRS special funding is many times all other state commitments
- Existing Authorizations for \$300
  million for Knik Arm Crossing, \$110
  GO bonds, \$1.5 billion POB
  Corporation, \$1 billion Tax Credit
  bonds





# Existing State Short Term Debt Obligation Alternatives

- Bond Anticipation Notes (AS 37.15.300-390)
  - May be used when long term debt is authorized by law
  - While short term, it is expected to be a precursor of long term debt
  - May be used to avoid negative carry in construction funds, better match long-lived projects and their financing, or as an additional budget management tool
  - Directly impacts long term debt affordability
- Revenue Anticipation Notes (AS 43.08.010)
  - May borrow money when it becomes necessary in order to meet appropriations for any fiscal year in anticipation of the collection of the revenues for that year
  - All notes and interest thereon shall be paid from revenue by the end of the fiscal year next succeeding the year in which the notes were issued
  - May be tax-exempt if a bona fide revenue deficit occurs during the fiscal year
    - Earnings of the Permanent Fund and other available fund earnings, will need to be included in determining if a revenue deficit occurs
  - The State has not used since the late 1960's





### 2. State Debt Capacity

# **Debt Affordability Analysis**

- Annual analysis required by AS 37.07.045 to be delivered by January 31
- Discusses credit ratings, current debt levels, history and projections
- Relies upon debt ratios, limit of 4% for directly paid state debt, and 7% when combined with municipal debt that the state supports
  - Beginning in FY 2019 UGF revenue increased significantly due to reclassification of certain Permanent Fund earnings. Uncertainty about this revenue in future years warranted reductions of 1% to debt ratios.
- Identifies currently authorized, but unissued debt
- Establishes refinancing parameters
- Determines a long term debt capacity at current rating level
- Discusses, but doesn't define a capacity for short term debt



# January 2018 & 2020 Debt Affordability Analysis

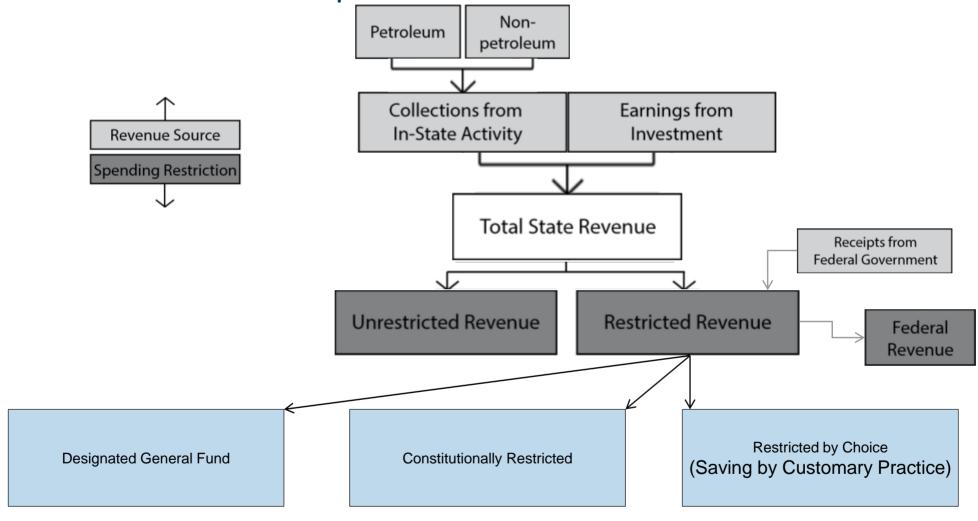
| FISCAL<br>YEAR                                       | Fall 2017 UGF<br>Revenue<br>Forecast<br>(Historical<br>RSB)  |   |   | % of UGF Revenue Committed to State Debt (5% Cap)  |  | % of UGF Revenue<br>Committed to Total<br>State Supported<br>Debt (8% Cap)   | % of UGF Revenue Committed to Expected Special Payment On Behalf of PERS / TRS   |   | % of UGF Revenue Committed to Total State Supported Debt & PERS / TRS  |   |
|--|--|---|---|--|--|--|--|---|--|---|
| 2018   | 2,081,600,000  |   |   |  | 5.4%   |  | 10.8%  | 8.9%  |  | 19.7%   |
| 2019   | 2,047,100,000  |   |   |  | 5.5%   |  | 10.7%  | 14.6%   |  | 25.2%   |
| 2020   | 2,063,200,000  |   |   |  | 4.9%   |  | 9.6%   | 16.8%   |  | 26.4%   |
| 2021   | 2,155,700,000  |   |   |  | 4.6%   |  | 9.2%   | 17.8%   |  | 26.8%   |
| 2022   | 2,218,900,000  |   |   |  | 4.0%   |  | 7.7%   | 17.7%   |  | 25.4%   |
| 2023   | 2,275,200,000  |   |   |  | 3.9%   |  | 7.6%   | 17.7%   |  | 25.3%   |
| 2024   | 2,297,100,000  |   |   |  | 3.9%   |  | 6.9%   | 18.0%   |  | 24.9%   |
| 2025   | 2,426,800,000  |   |   |  | 3.4%   |  | 5.8%   | 17.6%   |  | 23.4%   |
| 2026   | 2,641,300,000  |   |   |  | 3.2%   |  | 5.0%   | 16.7%   |  | 21.7%   |
| 2027   | 2,839,800,000  |   |   |  | 3.0%   |  | 4.5%   | 16.1%   |  | 20.6%   |
|  |  |   |   |  |  |  |  |   |  |   |
| FISCAL<br>YEAR                                       | Fall 2019 UGF<br>Revenue<br>Forecast<br>(Most Recent<br>RSB)   | Dividend<br>Fore cast<br>Statutory<br>Amount  | Fore casted<br>UGF Revenue<br>Less<br>Dividend<br>Projection  | % of Total<br>UGF Revenue<br>Committed to<br>State Debt<br>(4% Cap)  | % of Total UGF<br>Revenue<br>Committed to State<br>Debt (less dividend<br>projection, 5% Cap)                            | State Supported  | % of Total UGF<br>Revenue<br>Committed to State<br>Supported Debt<br>(less dividend<br>projection, 8% Cap)                   | Payment On Behalf   | State Supported  | % of UGF Revenue Committed to Total State Supported Debt & PERS / TRS; less dividend  |
|  | Revenue<br>Forecast<br>(Most Recent  | Fore cas t<br>Statutory   | UGF Revenue<br>Less<br>Dividend   | UGF Revenue<br>Committed to<br>State Debt  | Revenue<br>Committed to State<br>Debt (less dividend<br>projection, 5% Cap)  | Revenue<br>Committed to<br>State Supported   | Revenue<br>Committed to State<br>Supported Debt<br>(less dividend  | Revenue<br>Committed to<br>Expected Special<br>Payment On Behalf<br>of PERS / TRS   | Revenue<br>Committed to<br>State Supported<br>Debt & PERS /  | Revenue<br>Committed to Total<br>State Supported<br>Debt & PERS /   |
| YEAR   | Revenue<br>Forecast<br>(Most Recent<br>RSB)  | Fore cas t<br>Statutory<br>Amount   | UGF Revenue<br>Less<br>Dividend<br>Projection   | UGF Revenue<br>Committed to<br>State Debt<br>(4% Cap)  | Revenue<br>Committed to State<br>Debt (less dividend<br>projection, 5% Cap)  | Revenue<br>Committed to<br>State Supported<br>Debt (7% Cap)  | Revenue<br>Committed to State<br>Supported Debt<br>(less dividend<br>projection, 8% Cap)                                     | Revenue<br>Committed to<br>Expected Special<br>Payment On Behalf<br>of PERS / TRS   | Revenue<br>Committed to<br>State Supported<br>Debt & PERS /<br>TRS   | Revenue<br>Committed to Total<br>State Supported<br>Debt & PERS /<br>TRS; less dividend   |
| YEAR 2020  | Revenue<br>Forecast<br>(Most Recent<br>RSB)<br>5,049,400,000   | Fore cast<br>Statutory<br>Amount  | UGF Revenue<br>Less<br>Dividend<br>Projection   | UGF Revenue<br>Committed to<br>State Debt<br>(4% Cap)  | Revenue<br>Committed to State<br>Debt (less dividend<br>projection, 5% Cap)<br>3.17%<br>3.25%                            | Revenue<br>Committed to<br>State Supported<br>Debt (7% Cap)  | Revenue<br>Committed to State<br>Supported Debt<br>(less dividend<br>projection, 8% Cap)<br>6.40%                            | Revenue<br>Committed to<br>Expected Special<br>Payment On Behalf<br>of PERS / TRS<br>5.95%<br>6.69%   | Revenue<br>Committed to<br>State Supported<br>Debt & PERS /<br>TRS   | Revenue<br>Committed to Total<br>State Supported<br>Debt & PERS /<br>TRS; less dividend   |
| 2020<br>2021   | Revenue<br>Forecast<br>(Most Recent<br>RSB)<br>5,049,400,000<br>5,059,000,000  | Fore cast<br>Statutory<br>Amount<br>1,884,600,000<br>2,005,100,000  | UGF Revenue<br>Less<br>Dividend<br>Projection<br>3,164,800,000<br>3,053,900,000   | UGF Revenue<br>Committed to<br>State Debt<br>(4% Cap)<br>1.99%<br>1.96%  | Revenue<br>Committed to State<br>Debt (less dividend<br>projection, 5% Cap)<br>3.17%<br>3.25%<br>3.15%                   | Revenue<br>Committed to<br>State Supported<br>Debt (7% Cap)<br>4.01%<br>3.92%  | Revenue<br>Committed to State<br>Supported Debt<br>(less dividend<br>projection, 8% Cap)<br>6.40%<br>6.50%                   | Revenue<br>Committed to<br>Expected Special<br>Payment On Behalf<br>of PERS / TRS<br>5.95%<br>6.69%   | Revenue<br>Committed to<br>State Supported<br>Debt & PERS /<br>TRS<br>9.96%<br>10.61%  | Revenue<br>Committed to Total<br>State Supported<br>Debt & PERS /<br>TRS; less dividend   |
| 2020<br>2021<br>2022                                 | Revenue<br>Forecast<br>(Most Recent<br>RSB)<br>5,049,400,000<br>5,059,000,000<br>5,071,400,000   | Fore cast<br>Statutory<br>Amount<br>1,884,600,000<br>2,005,100,000<br>2,247,700,000   | UGF Revenue<br>Less<br>Dividend<br>Projection<br>3,164,800,000<br>3,053,900,000<br>2,823,700,000  | UGF Revenue<br>Committed to<br>State Debt<br>(4% Cap)<br>1.99%<br>1.96%<br>1.75%                                     | Revenue<br>Committed to State<br>Debt (less dividend<br>projection, 5% Cap)<br>3.17%<br>3.25%<br>3.15%<br>3.16%          | Revenue<br>Committed to<br>State Supported<br>Debt (7% Cap)<br>4.01%<br>3.92%<br>3.45%                                     | Revenue Committed to State Supported Debt (less dividend projection, 8% Cap)  6.40% 6.50% 6.20%                              | Revenue<br>Committed to<br>Expected Special<br>Payment On Behalf<br>of PERS / TRS<br>5.95%<br>6.69%<br>6.25%<br>6.12%                                     | Revenue<br>Committed to<br>State Supported<br>Debt & PERS /<br>TRS<br>9.96%<br>10.61%<br>9.71%                                     | Revenue<br>Committed to Total<br>State Supported<br>Debt & PERS /<br>TRS; less dividend<br>15.88%<br>17.58%<br>17.43%                               |
| 2020<br>2021<br>2022<br>2023                         | Revenue<br>Forecast<br>(Most Recent<br>RSB)<br>5,049,400,000<br>5,059,000,000<br>5,071,400,000<br>5,206,900,000  | Fore cast<br>Statutory<br>Amount<br>1,884,600,000<br>2,005,100,000<br>2,247,700,000<br>2,396,200,000                                | UGF Revenue<br>Less<br>Dividend<br>Projection<br>3,164,800,000<br>3,053,900,000<br>2,823,700,000<br>2,810,700,000                                   | UGF Revenue<br>Committed to<br>State Debt<br>(4% Cap)<br>1.99%<br>1.96%<br>1.75%<br>1.71%                            | Revenue<br>Committed to State<br>Debt (less dividend<br>projection, 5% Cap)<br>3.17%<br>3.25%<br>3.15%<br>3.16%<br>2.85% | Revenue<br>Committed to<br>State Supported<br>Debt (7% Cap)<br>4.01%<br>3.92%<br>3.45%<br>3.37%                            | Revenue<br>Committed to State<br>Supported Debt<br>(less dividend<br>projection, 8% Cap)<br>6.40%<br>6.50%<br>6.20%<br>6.24% | Revenue<br>Committed to<br>Expected Special<br>Payment On Behalf<br>of PERS / TRS<br>5.95%<br>6.69%<br>6.25%<br>6.12%<br>6.04%                            | Revenue<br>Committed to<br>State Supported<br>Debt & PERS /<br>TRS<br>9.96%<br>10.61%<br>9.71%<br>9.49%                            | Revenue<br>Committed to Total<br>State Supported<br>Debt & PERS /<br>TRS; less dividend<br>15.88%<br>17.58%<br>17.43%                               |
| 2020<br>2021<br>2022<br>2023<br>2024                 | Revenue<br>Forecast<br>(Most Recent<br>RSB)<br>5,049,400,000<br>5,059,000,000<br>5,071,400,000<br>5,206,900,000<br>5,335,500,000                                   | Fore cast<br>Statutory<br>Amount<br>1,884,600,000<br>2,005,100,000<br>2,247,700,000<br>2,396,200,000<br>2,231,300,000               | UGF Revenue<br>Less<br>Dividend<br>Projection<br>3,164,800,000<br>3,053,900,000<br>2,823,700,000<br>2,810,700,000<br>3,104,200,000                  | UGF Revenue<br>Committed to<br>State Debt<br>(4% Cap)  1.99% 1.96% 1.75% 1.71% 1.66%                                 | Revenue Committed to State Debt (less dividend projection, 5% Cap)  3.17% 3.25% 3.15% 3.16% 2.85% 2.71%                  | Revenue<br>Committed to<br>State Supported<br>Debt (7% Cap)<br>4.01%<br>3.92%<br>3.45%<br>3.37%<br>3.00%                   | Revenue Committed to State Supported Debt (less dividend projection, 8% Cap)  6.40% 6.50% 6.20% 6.24% 5.15%                  | Revenue<br>Committed to<br>Expected Special<br>Payment On Behalf<br>of PERS / TRS<br>5.95%<br>6.69%<br>6.25%<br>6.12%<br>6.04%<br>5.95%                   | Revenue<br>Committed to<br>State Supported<br>Debt & PERS /<br>TRS<br>9.96%<br>10.61%<br>9.71%<br>9.49%<br>9.04%                   | Revenue<br>Committed to Total<br>State Supported<br>Debt & PERS /<br>TRS; less dividend<br>15.88%<br>17.58%<br>17.43%<br>17.58%                     |
| 2020<br>2021<br>2022<br>2023<br>2024<br>2025         | Revenue<br>Forecast<br>(Most Recent<br>RSB)<br>5,049,400,000<br>5,059,000,000<br>5,071,400,000<br>5,206,900,000<br>5,335,500,000<br>5,481,000,000                  | Fore cast<br>Statutory<br>Amount  1,884,600,000 2,005,100,000 2,247,700,000 2,396,200,000 2,231,300,000 2,396,200,000               | UGF Revenue<br>Less<br>Dividend<br>Projection<br>3,164,800,000<br>3,053,900,000<br>2,823,700,000<br>2,810,700,000<br>3,104,200,000<br>3,084,800,000 | UGF Revenue<br>Committed to<br>State Debt<br>(4% Cap)<br>1.99%<br>1.96%<br>1.75%<br>1.71%<br>1.66%<br>1.53%          | Revenue Committed to State Debt (less dividend projection, 5% Cap)  3.17% 3.25% 3.15% 3.16% 2.85% 2.71% 2.70%            | Revenue<br>Committed to<br>State Supported<br>Debt (7% Cap)<br>4.01%<br>3.92%<br>3.45%<br>3.37%<br>3.00%<br>2.65%<br>2.40% | Revenue Committed to State Supported Debt (less dividend projection, 8% Cap)  6.40% 6.50% 6.20% 6.24% 5.15% 4.71%            | Revenue<br>Committed to<br>Expected Special<br>Payment On Behalf<br>of PERS / TRS<br>5.95%<br>6.69%<br>6.25%<br>6.12%<br>6.04%<br>5.95%<br>5.94%          | Revenue<br>Committed to<br>State Supported<br>Debt & PERS /<br>TRS<br>9.96%<br>10.61%<br>9.71%<br>9.49%<br>9.04%<br>8.60%          | Revenue<br>Committed to Total<br>State Supported<br>Debt & PERS /<br>TRS; less dividend<br>15.88%<br>17.58%<br>17.43%<br>17.58%<br>15.53%<br>15.28% |
| 2020<br>2021<br>2022<br>2023<br>2024<br>2025<br>2026 | Revenue<br>Forecast<br>(Most Recent<br>RSB)<br>5,049,400,000<br>5,059,000,000<br>5,071,400,000<br>5,206,900,000<br>5,335,500,000<br>5,481,000,000<br>5,588,000,000 | Fore cast<br>Statutory<br>Amount  1,884,600,000 2,005,100,000 2,247,700,000 2,396,200,000 2,396,200,000 2,396,200,000 2,495,500,000 | UGF Revenue<br>Less<br>Dividend<br>Projection  3,164,800,000 3,053,900,000 2,823,700,000 2,810,700,000 3,104,200,000 3,084,800,000 3,092,500,000    | UGF Revenue<br>Committed to<br>State Debt<br>(4% Cap)<br>1.99%<br>1.96%<br>1.75%<br>1.71%<br>1.66%<br>1.53%<br>1.49% | Revenue Committed to State Debt (less dividend projection, 5% Cap)  3.17% 3.25% 3.15% 3.16% 2.85% 2.71% 2.70% 2.65%      | Revenue<br>Committed to<br>State Supported<br>Debt (7% Cap)<br>4.01%<br>3.92%<br>3.45%<br>3.37%<br>3.00%<br>2.65%<br>2.40% | Revenue Committed to State Supported Debt (less dividend projection, 8% Cap)  6.40% 6.50% 6.20% 6.24% 5.15% 4.71% 4.34%      | Revenue<br>Committed to<br>Expected Special<br>Payment On Behalf<br>of PERS / TRS<br>5.95%<br>6.69%<br>6.25%<br>6.12%<br>6.04%<br>5.95%<br>5.94%<br>5.87% | Revenue<br>Committed to<br>State Supported<br>Debt & PERS /<br>TRS<br>9.96%<br>10.61%<br>9.71%<br>9.49%<br>9.04%<br>8.60%<br>8.34% | Revenue Committed to Total State Supported Debt & PERS / TRS; less dividend  15.88% 17.58% 17.43% 17.58% 15.53% 15.28% 15.07%                       |



<sup>\*</sup>Source: State of Alaska – Department of Revenue – Fall 2019 RSB, Statutory Dividend Projections form APFC, APFC Projections on POMV Transfer

# Revenue Forecast & Budget Outlook

Revenue Classifications up until FY 2019:



**Restricted revenue** is restricted by the constitution, state or federal law, trust or debt restrictions, or by customary practice. The Legislature can at any time remove restrictions that are solely imposed by either Alaska Statute or customary practice



# January 2020 Debt Affordability Analysis

Payments on General Fund Paid Debt as of June 30, 2019

| Fis cal<br>Year | GO         | Le as e<br>Purchas e | Capital<br>Le as es | School Debt<br>Reimbursements | Capital Projects<br>Reimbursements | State expected payments on behalf to PERS / TRS |
|-----------------|------------|----------------------|---------------------|-------------------------------|------------------------------------|---|
| 2020            | 77,800,000 | 2,900,000            | 19,700,000          | 97,600,000                    | 4,500,000                          | 300,200,000                                     |
| 2021            | 77,000,000 | 2,900,000            | 19,500,000          | 95,400,000                    | 3,600,000                          | 338,600,000                                     |
| 2022            | 66,500,000 | 2,900,000            | 19,500,000          | 82,600,000                    | 3,600,000                          | 317,100,000                                     |
| 2023            | 66,400,000 | 2,900,000            | 19,500,000          | 83,000,000                    | 3,600,000                          | 318,700,000                                     |
| 2024            | 66,200,000 | 2,900,000            | 19,500,000          | 67,600,000                    | 3,600,000                          | 322,400,000                                     |
| 2025            | 61,300,000 | 2,900,000            | 19,500,000          | 57,900,000                    | 3,600,000                          | 326,300,000                                     |
| 2026            | 61,100,000 | 2,900,000            | 19,500,000          | 48,000,000                    | 2,800,000                          | 331,700,000                                     |
| 2027            | 60,600,000 | 2,900,000            | 20,900,000          | 43,300,000                    | 2,600,000                          | 337,200,000                                     |
| 2028            | 59,700,000 | 2,900,000            | 20,900,000          | 40,600,000                    | 2,200,000                          | 344,800,000                                     |
| 2029            | 58,800,000 | 2,900,000            | 17,600,000          | 35,800,000                    | 900,000                            | 352,400,000                                     |

| FIS CAL<br>YEAR | Fall 2019 UGF Revenue<br>Forecast (Most Recent RSB) | % of Total UGF Revenue<br>Committed to State Debt<br>(4% Cap) | % of Total UGF Revenue<br>Committed to State<br>Supported Debt (7% Cap) | % of UGF Revenue Committed<br>to Expected Special Payment<br>On Behalf of PERS / TRS | % of UGF Revenue<br>Committed to State Supported<br>Debt & PERS / TRS |
|-----------------|---|---|---|--|---|
| 2020            | 5,049,400,000                                       | 1.99%   | 4.01%   | 5.95%  | 9.96%   |
| 2021            | 5,059,000,000                                       | 1.96%   | 3.92%   | 6.69%  | 10.61%  |
| 2022            | 5,071,400,000                                       | 1.75%   | 3.45%   | 6.25%  | 9.71%   |
| 2023            | 5,206,900,000                                       | 1.71%   | 3.37%   | 6.12%  | 9.49%   |
| 2024            | 5,335,500,000                                       | 1.66%   | 3.00%   | 6.04%  | 9.04%   |
| 2025            | 5,481,000,000                                       | 1.53%   | 2.65%   | 5.95%  | 8.60%   |
| 2026            | 5,588,000,000                                       | 1.49%   | 2.40%   | 5.94%  | 8.34%   |
| 2027            | 5,749,000,000                                       | 1.47%   | 2.27%   | 5.87%  | 8.13%   |
| 2028            | 5,893,400,000                                       | 1.42%   | 2.14%   | 5.85%  | 7.99%   |
| 2029            | 6,071,700,000                                       | 1.31%   | 1.91%   | 5.80%  | 7.71%   |



# **Authorized Bonding Authority**

As of June 30, 2019, the State had authorized but unissued general fund obligations of:

|                        | Authority       | Estimated Debt        | Term               |
|------------------------|-----------------|-----------------------|--------------------|
|                        |                 | Service               |                    |
| General Obligation     | \$110,348,242   | \$8,000,000           | 20 years           |
| Subject to             |                 |                       |                    |
| Appropriation          |                 |                       |                    |
| Knik Arm Crossing      | \$300,000,000   | N/A                   | N/A                |
| Pension Obligation     | 1,500,000,000   | N/A                   | N/A                |
| Bonds                  |                 |                       |                    |
| Tax Credit Certificate | \$1,000,000,000 | Uncertain up to \$105 | Uncertain 10 to 15 |
| Bond Corporation       |                 | million               | years              |
| School Debt            | Limited         | Limited               |                    |
| Reimbursement          |                 |                       |                    |
| TOTAL                  | 2,910,348,242   | 113,000,000           |                    |

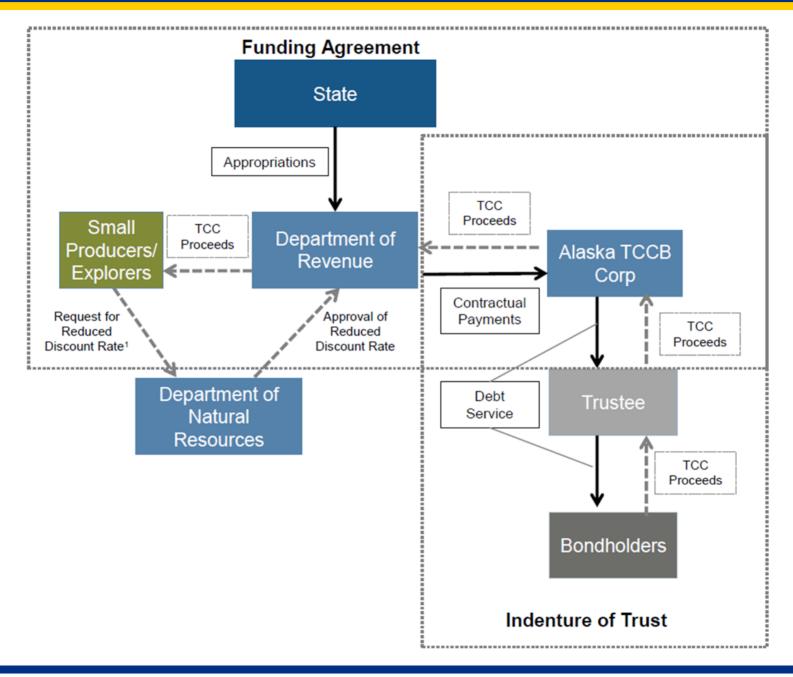


## Alaska Tax Credit Bond Corporation History

- Created to re-finance up to \$1 billion of oil and gas tax credits that are currently accrued, are reflected as a liability on the State's balance sheet, and are currently expected to be paid over a number of years.
- Prior to FY 2016, the appropriations to the oil and gas tax credit fund generally were enough to fully pay the tax credit certificates requested for purchase each year from the fund. After FY 2016, the appropriations to the fund were not enough to meet the full amount of the requested tax credit certificates for purchase each year. The change was not anticipated.
- The accrued credits will be present valued (discounted from their face value) based on the projected statutory payment timeline and a discount rate established by the state's cost of borrowing plus 1.5% or a rate of 10% depending upon the credit holders commitment to Alaska. The Fall 2019 Revenue Sources Book estimated \$739 million of accrued credits that using current interest rates would be valued at between \$660 and \$583 million if bonds are issued in fiscal year 2020.
- The Department of Natural Resources and Department of Revenue will determine which credit holders will be participating in the program at what discount rates and enter into agreements to purchase the credits at discounted rates
- The Tax Credit Certificate Bond Corporation (TCCBC) will enter into a contract with the State of Alaska, Department of Revenue to provide funds for the purchase of the discounted credits in exchange for annual payments (subject to appropriation) sufficient to pay expenses of the TCCBC.
- The TCCBC will issue bonds to fund the payment to the State of Alaska, pledging the State of Alaska's commitment to pay (subject to annual appropriation) on the contract as the means of repayment.
- This structure provides the benefits of:
  - A financial benefit to the State of Alaska by discounting credits at a higher rate than the bonds.
  - A financial benefit to credit holders as the discount rate is likely to be lower than their current incremental cost of capital.
  - The potential to increase investment in oil and gas development in Alaska
- The constitutionality of the subject to appropriation commitment of the State to the TCCBC bonds was challenged. The Superior Court affirmed the constitutionality of the bonds, and the plaintiff appealed to the Supreme Court. The Supreme Court decision is expected soon. Bonds will not be issued prior to a final legal decision



### Alaska Tax Credit Financing - State Security Structure







3. State Debt Rating Overview

### STATE OF ALASKA AND OTHER 49 STATES' RATINGS

# Moody's

Aa3 (NEGATIVE)

### **S&P Global**

Ratings

AA (STABLE)

# **Fitch**Ratings

AA- (STABLE)

Alabama Aa1/AA/AA+ Sta/Sta/Sta
Alaska Aa3/AA/AA- Neg/Sta/Sta
Arizona\* Aa2/AA/NR Sta/Sta/NR N/A
Arkansas Aa1/AA/NR Sta/Sta/NR N/A
California Aa3/AA-/AA Pos/Sta/Sta
Colorado\* Aa1/AA/NR Sta/Sta/NR N/A
Connecticut A1/A/A+/AA
Sta/Pos/Sta/Neg
Delaware Aaa/AAA/AAA/AAA
Sta/Sta/Sta/Sta
Florida Aaa/AAA/AAA Sta/Sta/Sta
Georgia Aaa/AAA/AAA Sta/Sta/Sta
Hawaii Aa1/AA+/AA Sta/Sta/Pos
Idaho\* Aa1/AA+/AA+ Sta/Sta/Sta
Illinois Baa3/BBB-/BBB Sta/Sta/Sta

Indiana\* Aaa/AAA/AAA Sta/Sta/Sta

Iowa\* Aaa/AAA/AAA Sta/Sta/Sta

Kansas\* Aa2/AA-/NR Sta/Sta/NR N/A Kentucky\* Aa3/A/AA- Sta/Sta/Sta Louisiana Aa3/AA-/AA- Sta/Sta/Sta Maine Aa2/AA/AA\* Sta/Sta/Sta Maryland Aaa/AAA/AAA Sta/Sta/Sta Massachusetts Aa1/AA/AA+ Sta/Sta/Sta Michigan Aa1/AA/AA Sta/Sta/Sta Minnesota Aa1/AAA/AAA Sta/Sta/Sta Mississippi Aa2/AA/AA Sta/Neg/Sta Missouri Aaa/AAA/AAA Sta/Sta/Sta Montana Aa1/AA/AA+ Sta/Sta/Sta Nebraska\* Aaa/AAA/NR Sta/Sta/NR N/A Nevada Aa2/AA/AA+ Sta/Sta/Sta New Hampshire Aa1/AA/AA+ Sta/Sta/Sta New Jersey A3/A-/A/A Sta/Sta/Sta/Sta New Mexico Aa2/AA/NR Sta/Sta/NR N/A New York Aa1/AA+/AA+ Sta/Sta/Sta/Sta North Carolina Aaa/AAA/AAA Sta/Sta/Sta 3 North Dakota\* Aa1/AA+/NR Sta/Sta/NR N/A Ohio Aa1/AA+/AA+ Sta/Sta/Sta Oklahoma Aa2/AA/AA Sta/Sta/Sta Oregon Aa1/AA+/AA+ Sta/Sta/Sta Pennsylvania Aa3/A+/AA- Sta/Sta/Sta Rhode Island Aa2/AA/AA Sta/Sta/Sta South Carolina Aaa/AA+/AAA Sta/Sta/Sta South Dakota\* Aaa/AAA/AAA Sta/Sta/Sta Tennessee Aaa/AAA/AAA Sta/Sta/Sta Texas Aaa/AAA/AAA Sta/Sta/Sta/Sta Utah Aaa/AAA/AAA Sta/Sta/Sta Vermont Aa1/AA+/AAA Sta/Sta/Sta Virginia Aaa/AAA/AAA Sta/Sta/Sta Washington Aaa/AA+/AA+ Sta/Sta/ Wisconsin Aa1/AA/AA+/AA+ Sta/Sta/Sta/Sta Wyoming\* NR/AA+/NR NR/Sta/NR N/A



# Recent Financial Market/Credit Rating Challenges

### 2018 INVESTORS PERCEPTIONS ON THE STATE OF ALASKA:

**Perception** 

Response

Alaska's Economy
Totally Reliant On
Oil & Is In Free Fall

- In 2016 the oil and gas sector represents about 13% of Alaska's GDP (\$6.75 billion of \$50.7 billion GDP) and represented approximately 4% of employment <a href="http://labor.alaska.gov/trends/jul17.pdf">http://labor.alaska.gov/trends/jul17.pdf</a>
  - Oil and gas is the only industry in Alaska whose GDP is less in 2016 than in 2012 while other sectors have experienced moderate declines, stability or growth <a href="http://labor.alaska.gov/trends/jul17.pdf">http://labor.alaska.gov/trends/jul17.pdf</a>
- The State of Alaska does not rely on the broader economy for revenue as there is no broad based tax in Alaska
- The State benefits from the national and international economy through the investments of the Permanent Fund

Reserves Are Dwindling

- The reserve position of Alaska at 6/30/2017 is above the 6/30/2015 position
- Permanent Fund Earnings Reserve increased \$4.2 billion from FY 2016 to FY 2017
- Often discussed draws on reserves (SBR and CBRF) have been offset by deposits into the Earnings Reserve
  - The Net Position of Alaska increased as a result of FY 2017 activity
  - The Net Position of Alaska is projected to increase in each of the next nine years

The State Wont Be
Able To Balance
It's Budget

- SB26 was passed
- Expenditures have been significantly reduced and may be reduced further
- In 2017 and 2018 the Governor and Legislature didn't follow the statutory formula for determining the Permanent Fund Dividend and inflation proofing appropriations
- Just like the CBRF the Earnings Reserve of the Permanent Fund may be appropriated without statutory change
  - Alaska's oil and gas tax credit structure has been changed
  - Considering available revenues to the State, the budget has been in balance



### RATING AGENCY CHALLENGES IN 2019/2020

### **Political Paralysis**

- Extended session and two special legislative sessions in 2019
- Four highly contentious issues comprised of operating and capital budgets, the permanent fund dividend amount and reversing the sweep (CBRF) appropriation
- All parties recognize the eventual need to change financial behavior, but significant difference between the House, Senate, and Governor combined with financial strengths have resulted in decisions being deferred.
- Moody's placed the State on negative outlook during second special session, implying probability of negative ratings action

### Deterioration in the Advancement of Financial Policies

- Fitch Ratings declarations in September 2019 state credit downgrade
- Fitch Analysts maede extrapolations on potential outcomes from fiscal year 2020 budget debate and implementation
- Fitch opined that fiscal 2020 budget includes deep cuts to core state services that could have implications for future growth of the state's already limited economy

# Recurring Historical Concerns

- Comparatively large net pension liability
- Ongoing structural UGF imbalance and reliance on one-time (financial) resources
- Narrow economy that is relatively small
- Outsized proportion of operating revenues related to petroleum development



# Recent Financial Market/Credit Rating Challenges

### **Demonstrates the limits of Alaska's recurring fiscal shortfall challenge:**

| Fiscal<br>Year | General<br>Purpose UGF<br>Revenue | Recurring & Discretionary GF Expenditures | Unrestricted Surplus / (Deficit) | SOA Total Primary<br>Government Net<br>Position | SOA Change in<br>Net Position<br>(YOY) |
|----------------|-----------------------------------|---|----------------------------------|---|--|
| 2010           | 5,515                             | 4,995                                     | 520                              | 56,434  | 4,762                                  |
| 2011           | 7,673                             | 6,355                                     | 1,318                            | 66,273  | 9,839                                  |
| 2012           | 8,485                             | 7,252                                     | 1,233                            | 70,123  | 3,850                                  |
| 2013           | 6,929                             | 7,455                                     | (526)                            | 76,005  | 5,882                                  |
| 2014           | 5,394                             | 7,314                                     | (1,920)                          | 82,103  | 6,098                                  |
| 2015           | 2,257                             | 4,760                                     | (2,503)                          | 73,540  | (8,563)                                |
| 2016           | 1,533                             | 5,213                                     | (3,680)                          | 68,078  | (5,462)                                |
| 2017           | 1,354                             | 4,498                                     | (3,144)                          | 71,997  | 3,919                                  |
| 2018           | 2,414                             | 4,489                                     | (2,075)                          | 74,203  | 2,206                                  |



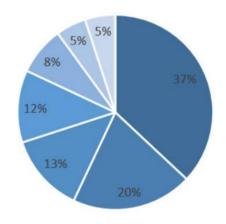
# Revenue Forecast & Budget Outlook

Highlighting that unlike other States, the State of Alaska's revenue generation is not limited to Alaska's economy

- The Alaska Permanent Fund Provides Alaska Unparalleled Revenue Source Diversification
- As of November 30, 2019, Alaska's Permanent Fund endowment had an unaudited total fund balance of approximately \$65.8 billion.
  - The State's Permanent Fund Revenue is generated from the national and world economies
  - The Permanent Fund does not rely on Alaska's economy for revenue generation – prohibited investment
  - The APFC Board independently directs investments and has established a 10-year total return projection of approximately 6.50%
  - The Permanent Fund owns shares in more than 3,000 corporations around the world
  - Fixed Income holdings include both US and International securities
  - The Real Estate allocation provides inflation protection and enhanced diversification worldwide
- Investment income has tended to be countercyclical to oil, the source of the State's other largest revenue stream



### FY 20 Target Asset Allocation



- Public Equities
- Fixed Income Plus
- Private Equity and Special Opportunities
- Real Estate
- Private Income: Infrastructure & Income Opportunities
- Absolute Return
- Asset Allocation



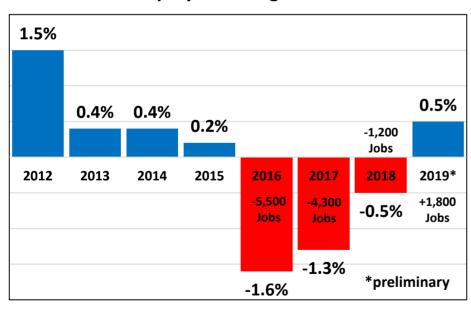
# Alaska's Economy

#### Demonstrates that Alaska's economy is more than just oil

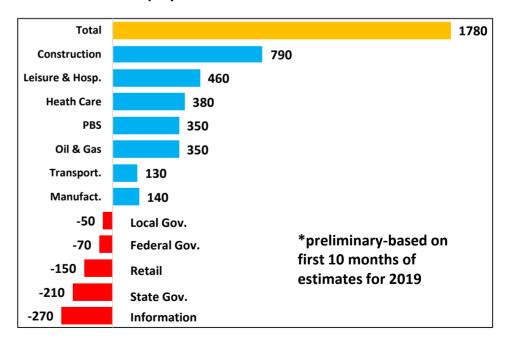
Alaska's Economy Has Been Stable

- From 1961 to 2016 Alaska's economy added jobs 89% of the time (3<sup>rd</sup> best State ranking)
- Since 2010, Alaska's overall unemployment rate has ranged from 8% to 6.2% (the US rate has a much broader range from approximately 10% to 3.5%)
- Housing prices have remained stable, with average prices for single family homes ranging from \$282,000 in 2011 to \$327,000 in 2019 (preliminary)
- Alaska doesn't currently rely on the broader economy for revenue as there is no broad based tax

#### **AK Employment Begins To Recover**



#### **Detailed Employment Record Thus Far For AK in 2019\***





### CBRF/SBRF And PF Earnings Reserve Balances - Timeline

#### State savings accounts include PFER not just the CBRF+SBRF





### State of Alaska Available Reserves - Balance Timeline









4. Questions