Budget 101 Training

House Finance Committee Wednesday, February 20, 2019

David Teal, Director, Legislative Finance Division Amanda Ryder, Operating Budget Coordinator, Legislative Finance Division

Goal of this Presentation

- Provide legislators and staff with basic budget information.
- An introduction to the budget process and terminology, specifically:
 - $\,\circ\,$ What is an appropriation?
 - What is the appropriation process?
 - $\circ~$ What do appropriation bills look like?
 - How is an appropriation bill generated?
 - What are Fund Groups and why are they important?
 - Budget resources available to analyze and prepare subcommittee budgets

Note: This is not a discussion of the fiscal situation or revenue options.

What is an appropriation?

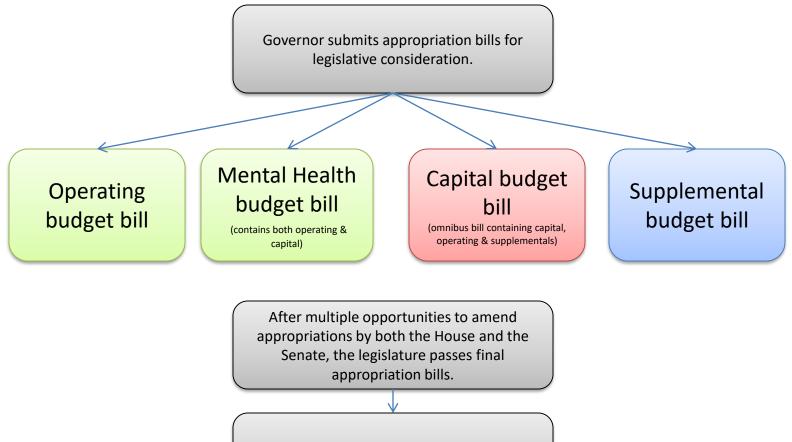
An <u>appropriation</u> is authorization to withdraw funding from the treasury and to spend funds for a stated purpose.

Five characteristics of an appropriation:

- 1. Who gets the money
- 2. The amount of money
- 3. The sources of money
- 4. The purpose
- 5. The time frame

An appropriation must occur in an appropriation bill. A bill cannot mix a substantive bill and an appropriation bill. NOTE: Fiscal notes are informational—not an appropriation. Fiscal note funding occurs ONLY if the funding is included in an appropriation bill.

What is the appropriation process?



Final appropriation bills are transmitted to the Governor for veto and/or signature.

What do appropriation bills look like?

Appropriation bills contain two major parts:

Numbers Section (section 1 of the operating bill) generated by Legislative Finance Division (LFD) 1)

Other

Language Sections generated by Legal Services 2)

Example of a **Numbers Section**

Appropriation Funds Allocations Funds Items ine 30, 2018, of receipts collected under the Department of ect cost plan for expenditures incurred by the Department of

General

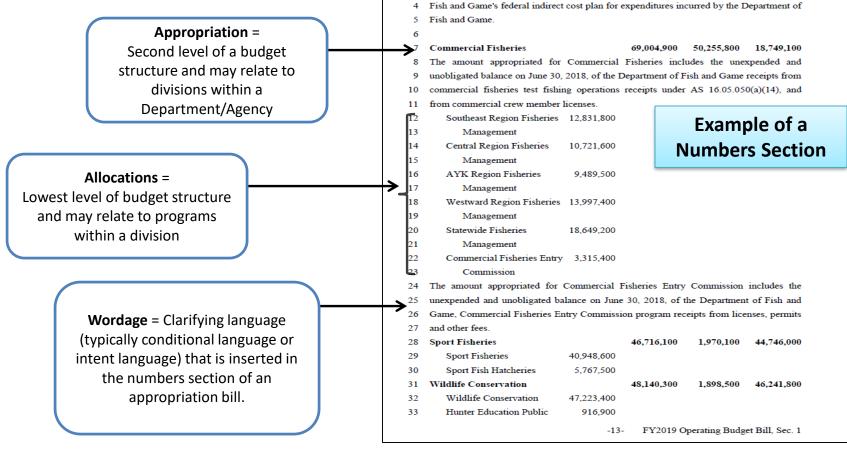
7	Commercial Fisheries		69,004,9	00 50,	255,800	18,749,100
8	The amount appropriated for	Commercial	Fisheries	includes	the une	xpended and
9	unobligated balance on June 30,	2018, of the I	Department	of Fish a	nd Game	receipts from
10	commercial fisheries test fishin	g operations	receipts u	nder AS	16.05.05	0(a)(14), and
11	from commercial crew member l	icenses.				
12	Southeast Region Fisheries	12,831,800				
13	Management					
14	Central Region Fisheries	10,721,600				
15	Management					
16	AYK Region Fisheries	9,489,500				
17	Management					
18	Westward Region Fisheries	13,997,400				
19	Management					
20	Statewide Fisheries	18,649,200				
21	Management					
22	Commercial Fisheries Entry	3,315,400				
23	Commission					
24	The amount appropriated for (Commercial I	Fisheries E	Entry Cor	nmission	includes the
25	unexpended and unobligated bal	lance on June	30, 2018,	of the D	epartmen	t of Fish and
26	Game, Commercial Fisheries En	try Commissi	on progran	n receipts	from lice	enses, permits
27	and other fees.					
28	Sport Fisheries		46,716,1	00 1,	970,100	44,746,000
29	Sport Fisheries	40,948,600				
30	Sport Fish Hatcheries	5,767,500				
31	Wildlife Conservation		48,140,3	00 1,	898,500	46,241,800
32	Wildlife Conservation	47,223,400				
33	Hunter Education Public	916,900				
		-13	- FY20	19 Operat	ing Budg	et Bill, Sec. 1

- 6		
1 2	Example of ation of the Mt. Edgecumbe Aquatic Center for the 30, 2019.	
3	(b) Section 20, ch. 2, 4SSLA 2016, is amended to read:	
4	Sec. 20. DEPARTMENT OF EDUCATION AND EARLY DEVELOPMENT.	
5	The sum of \$300,000 is appropriated from the general fund to the Department of	
6	Education and Early Development, education support services, executive	
7	administration, for multi-year funding for [DEDICATED TO] a temporary position or	
8	contract personnel and other expenses relating to P.L. 114-95 (Every Student Succeeds	
9	Act) for the fiscal years ending June 30, 2017, [AND] June 30, 2018, and June 30,	
10	<u>2019</u> .	
11	* Sec. 13. DEPARTMENT OF FISH AND GAME. (a) An amount equal to the dive fishery	
12	management assessment collected under AS 43.76.150 - 43.76.210 in the fiscal year ending	
13	June 30, 2018, estimated to be \$500,000, and deposited in the general fund, is appropriated	
14	from the general fund to the Department of Fish and Game for payment in the fiscal year	
15	ending June 30, 2019, to the qualified regional dive fishery development association in the	
16	administrative area where the assessment was collected.	
17	(b) After the appropriation made in sec. 24(t) of this Act, the remaining balance of the	
18	Alaska sport fishing enterprise account (AS 16.05.130(e)) in the fish and game fund	
19	(AS 16.05.100), not to exceed \$500,000, is appropriated to the Department of Fish and Game	
20	for sport fish operations for the fiscal year ending June 30, 2019.	

The Numbers Section

(generated by the Legislative Finance Division)

The numbers section (section 1) is generated using a "budget structure". The budget structure consists of appropriations and allocations and is is important because it is the mechanism the legislature uses to control where funding can be spent. Funding cannot be transferred between appropriations, however, it can be transferred between the various allocations within an appropriation.



Language Sections Generated by Legal Services

Example of Language Section appropriations

1	boarding school, for maintenance and operation of the Mt. Edgecumbe Aquatic Center for the
2	fiscal years ending June 30, 2018, and June 30, 2019.
3	(b) Section 20, ch. 2, 4SSLA 2016, is amended to read:
4	Sec. 20. DEPARTMENT OF EDUCATION AND EARLY DEVELOPMENT.
5	The sum of \$300,000 is appropriated from the general fund to the Department of
6	Education and Early Development, education support services, executive
7	administration, for multi-year funding for [DEDICATED TO] a temporary position or
8	contract personnel and other expenses relating to P.L. 114-95 (Every Student Succeeds
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How is an appropriation bill generated?

Numbers and Language

Exclude Transaction Types: PosAdj

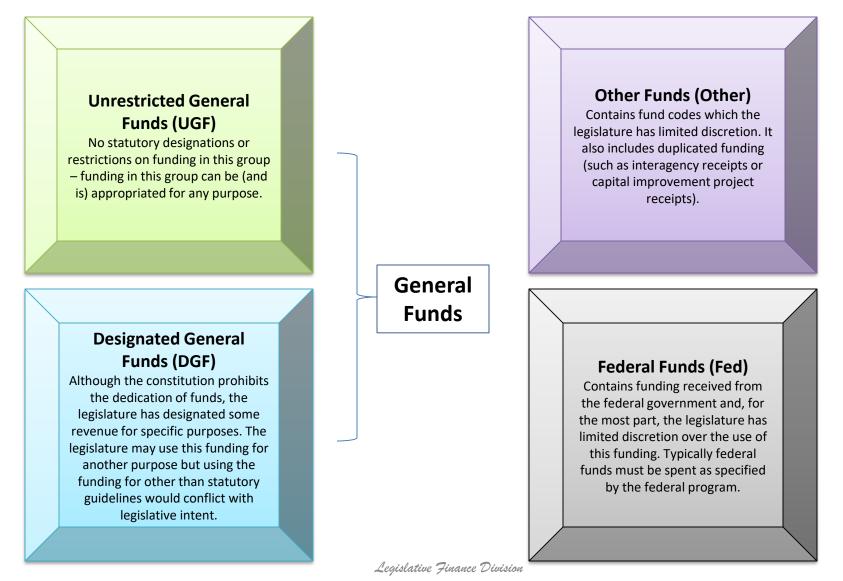
Appropriation: Sport Fisheries Allocation: Sport Fisheries

2018 Legislature - Operating Budget Transaction Change Detail - ConfCom Structure

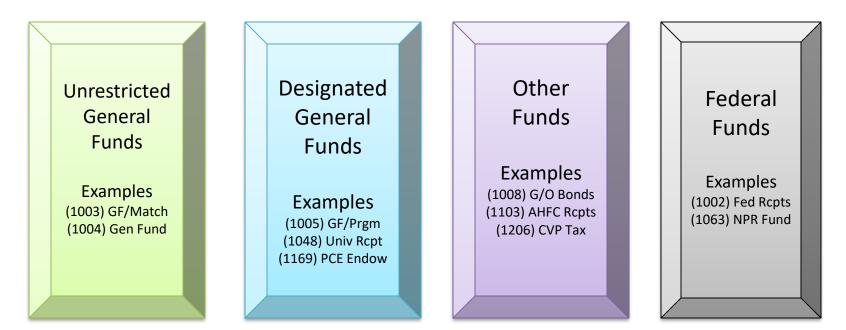
Agency: Department of Fish and Game

	Transaction Title	Trans Type	Total Expenditure	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants	Misc	PFT	PPT	TMP
			* * * FY18 Cor	ference Commit									
	FY18 Conference Committee 1002 Fed Rcpts (Fed) 16,371.5 1003 GF/Match (UGF) 498.4 1004 Gen Fund (UGF) 1,519.0 1007 I/A Rcpts (Other) 830.7 1024 Fish/Game (Other) 18,067.8 1061 CIP Rcpts (Other) 2,113.7	ConfCom	40,870.0	24,789.0	326.7	13,049.3	1,993.5	711.5	0.0	0.0	154	149	9
L	1108 Stat Desig (Other) 1,468.9 FY18 Conference Committee 1199 Sportfish (Other) 500.0	LangCC	500.0	0.0	0.0	500.0	0.0	0.0	0.0	0.0	0	0	0
	FY18 Conference Committee Total		41,370.0	24,789.0	326.7	13,549.3	1,993.5	711.5	0.0	0.0	154	149	9
			* * * Changes	from FY18 Conf	erence Commit	ttee to FY18	Authorized * *	*					
	FY18 Authorized Total		41,370,0	24.789.0	326.7	13.549.3	1.993.5	711.5	0.0	0.0	154	149	9
			-	from FY18 Auth				/11.5	0.0	0.0	104	140	
	EV40 Menoment Dise Tetal		41,370.0	24,789.0	326.7	13,549.3	1.993.5	711.5	0.0	0.0	154	149	9
	FY18 Management Plan Total		-						0.0	0.0	154	149	9
	FY2019 GGU Health Insurance Premium Increase from \$1,389 to \$1,432 1002 Fed Rcpts (Fed) 33.9 1004 Gen Fund (UGF) 2.7	SalAdj	* * * Changes 78.6	78.6	gement Plan 1 0.0	CO FY19 Adjus 0.0	sted Base * * * 0.0	0.0	0.0	0.0	0	0	0
	1007 I/A Rcpts (Other) 1.3 1024 Fish/Game (Other) 29.0 1061 CIP Rcpts (Other) 8.5 1108 Stat Desig (Other) 3.2 Transfer Assistant Director (11-5022) from Commercial Fisheries Statewide Fisheries Management FY19 Adjusted Base Total	TrIn	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	1	0	0
					stad Pasa to		or Request * *	*					
L	Reverse Sport Fishing Enterprise Account for Sport Fish Operations 1199 Sportfish (Other) -500.0	ITO	-500.0	0.0	0.0	-500.0	0.0	0.0	0.0	0.0	0	0	0
L	Sec 12(b), HB286 Restore Sport Fishing Enterprise Account for Sport Fish Operations	IncM	500.0	0.0	0.0	500.0	0.0	0.0	0.0	0.0	0	0	0
	1199 Sportfish (Other) 500.0 Replace Unrestricted General Fund with Fish and Game Funds 1004 Gen Fund (UGF) -50.0 1024 Fish/Game (Other) 50.0	FndChg	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0	0	0
	FY19 Governor Request Total		41,448.6	24,867.6	326.7	13,549.3	1,993.5	711.5	0.0	0.0	155	149	9
			* * * Changes	from FY19 Gove	rnor Request	to FY19 Gove	ernor w/LFD Adj	ust ***					
	FY19 Governor w/LFD Adjust Total		41,448.6	24,867.6	326.7	13,549.3	1,993.5	711.5	0.0	0.0	155	149	9
	2019-02-19 12:04:10		Legi	slative Fina	nce Divisio	241						Page	e: 1

What are the Fund Groups?



Why are Fund Groups important?



Legislature's discretion on use of funds.

Budget Resources

1) Fiscal Summary

http://www.legfin.akleg.gov/FisSum/DisplayReports.php

		State	of Alas	ka ⊨isca	I Summ (\$ mil)		8 and FT	іа (няц	1)					
			FY18	Budget					FY19	Budget			Change	in UGF
	Unrestricted General Funds	Designated General Funda	Total General Funds	Other State Funda	Federal Receipts	All Funds	Unrestricted General Funds	Designated General Funds	Total General Funds	Other State Funds	Federal Receipts	All Funds	5	×
REVENUE	3,121.5	1,018.5	4,140.1	745.1	3,975.4	8,860.6	5,060.5	1,002.0	6,062.5	741.4	3,780.3	10,584.2	1,939.0	62.11
Unrestricted General Fund Neverue (Spr. 18 Forecast) (1) Hoyeltes Beyond 25% Constitutional Dedication (2)	2,337.3		2,337.3			2,337.3	2,299.1 (8.5		2,299.1		•	2,259.1		
POMV Playout from EHA for Public Services (3)							1,6729.4		1,82251.4			1,899.4	1 1	
POMV Payout from ERA for Dividends (3) Transfer from ERA for Dividends (FY18)	760.0		760.0			760.0	1,023.5	:	1,023.5			1,023.5	1 1	
Carryforward, Nepeata, and Neappropriations (4)	24.2	35.0	59.2		0.6	59.8							1 1	
Restricted Revenue (5)	-	983.5	963.5	745.1	3,974.8	5,703.5		1,002.0	1,002.0	741.4	3,788.3	5,523.7		
APPROPRIATIONS														
TOTAL OPERATING APPROPRIATIONS	4,334.3	966.8	5,301.1	668.4	2,787.0	8,756.5	4,552.1	861.8	5,413.9	664.6	2,670.6	8,749.2	217.8	5.0
Agency Operations	3,850.3	889.0	4,739.3	589.4	2,756.4	8,085.1	3,937.3	789.9	4,727.2	611.0	2,642.7	7,980.9	87.0	2.3
Current Fiscal Year Appropriations	3,751.1	912.7	4,663.8	583.1	2,749.5	7,996.4	3,937.3	789.9	4,727.2	611.0	2,642.7	7,980.9	186.2	5.0
Agency Operations (Non-Formula) K-12 Foundation and Papil Transportation (Formula)	1,783.7	856.5	2,640.2 1,255.5	555.4 20.0	926.2 20.8	4,121.7 1,296.3	1,852.0 1,287.9	737.2	2,589.2 1,287.9	580.1 5.3	926.5 20.8	4,095.8 1,314.0	68.3 32.4	3.1
Medicaid Services (Formula) Other Formula Programs	564.2 147.7	0.5	564.7 203.4	6.7	1,165.1	1,738.5 312.5	661.2 131.4	0.9 50.2	662.1 181.6	7.3	1,991.1 103.5	2,260.4 285.2	97.0 (16.3)	17.
Revised Programs Legislatively Approved (RPLs)	147.7	-	203.4	1.0	528.3	529.3	131.4	-	181.6		-			-11.1
Fiscal Notes (FY18 notes are included in MP)	-	0.0	0.0	-		0.0	4.8	1.6	6.4	18.4	0.8	25.5	4.8	
Vetoes (non-additive) Duplicated Authorization (non-additive) (6)	-	-		786.1		786.7		(0.5)	(0.5)	778.2		(0.5) 778.2	1 :1	
Supplemental Appropriations (Agency Operations)	99.2	(23.7)	75.5	6.4	6.9	88.7							(99.2)	
Statewide Items	484.1	77.8	561.8	79.0	30.6	671.4	614.8	71.9	686.7	53.6	27.9	768.3	130.7	27.0
Current Fiscal Year Appropriations	469.4	47.8	\$17.1	79.0	27.6	623.7	614.8	71.9	636.7	53.6	27.9	768.3	145.4	31.
Debt Service	209.4	18.6	228.0	72.7	5.2	306.0	173.0	59.8	212.8	47.2	5.2	265.3	(36.4)	-17.4
Fund Capitalizations Community Assistance	90.7 8.0	0.1	8.0	6.2	22.4	119.5	43.7	32.1 30.0	75.8	6.4	22.7	104.9 34.0	(47.0) (4.0)	-51.0
OV& Gas Production Tax Credits	57.0		57.0			57.0			-				(87.0)	-100.0
REAA School Fund Public Education Fund	40.6		40.6	:		42.6	39.7	:	39.7	:		39.7	(1.0)	-2.4
Other Fund Capitalization	2.1	0.1	2.2	6.2	22.4	30.9	0.0	2.1	2.1	E.4	22.7	31.2	(2.0)	-97.3
State Payments to Relinement Systems Judgments, Claims and Settlements	163.5 5.7	29.0	192.5		1 1	192.5 5.7	271.0	:	271.0			271.0	107.5	65.100.0
Fiscal Notes (FY18 notes are included in MP) (7) Duplicated Fiscal Note Authorization (non-addlive) (6), (7)	-		-	· ·	· ·		127.1	· ·	127.1	737.9	-	127.1 737.9	- 1	
Displicated Precar Able Authorization (non-additive) (6), (7) Displicated Authorization (non-additive) (6)				14.4	1 1	34.4				14.1		737.9	I .I	
Supplemental Appropriations (Statewide Items)	14.7	30.0	44.7	<u> </u>	3.0	47.7					<u> </u>	i	(14.7)	
Community Assistance Election Fund	0.8	30.0	30.0 0.8		3.0	30.0 3.8	:	:	-	:			(0.8)	
Disaster Ralief Fund	10.2		10.2		-	10.2	-		-		-		(10.2)	
Judgments, Claims and SetSements	3.7		3.7			3.7					-		(3.7)	
TOTAL CAPITAL APPROPRIATIONS	154.6	37.2	191.8	76.7	1,188.4	1,456.9	147.8	112.8	260.6	76.8	1,109.6	1,447.0	(6.8)	-4,4
Current Fiscal Year Appropriations Project Appropriations & RPLs	132.0	28.2	160.2	65.6	1,188.4	1,414.1	147.8	112.8	260.6	76.8	1,109.6	1,447.0	15.8	12/ 12/
Capital Values (non-addition)	122.0	20.4	100.2		1,100.4		(2.2)	112.0	(2.2)		1,109.6	(2.2)	(2.2)	14.1
Duplicated Authorization (non-additive) (6)	22.6		31.6	19.6		19.6 42.8				37.4		37.4	(22.6)	
Supplemental Appropriations (Capital)					<u> </u>		<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>		
Money on the Street (Includes all fund sources) (8)	154.6	37.2	191.8	98.4	7,388.4	1,478.5	147.8	112.8	260.6	114.1	1,109.6	1,484.4	(ő.ð)	-4.4
Pre-Permanent Fund Authorization (unduplicated)	4,489.0	1,003.9	5,492.9	745.1	3,975.4	10,213.4	4,699.9	974.6	5,674.5	741.4	3,780.3	10,196.2	211.0	4.7
Permanent Fund Earnings Reserve	760.0		760.0			760.0	1,023.5		1,023.5			1,023.5	263.5	34.7
Permanent Fund Dividends Inflation Proofing Deposits to Principal from the ERA	760.0		760.0			760.0	1,023.5 942.0	1	1,023.5			1,023.5	263.5	34.
Inflation Proofing Deposits to Principal from the ERA Inflation Proofing Deposits from ERA to Principal	-		1	1	. :		942.0 (942.0)		(942.0)	1	1	(942.0)		
Pre-Transfers Authorization (unsuplicated)	5,249.0	1,003.9	6,252.9	745.1	3,975.4	10,973.4	5,723.4	974.6	6,698.0	741.4	3,780.3	11,219.7	474.4	9.0

There are three parts to the Fiscal Summary:

- 1) Fiscal Year to Fiscal Year
- 2) SLA to SLA
- 3) Balance of Reserve Accounts

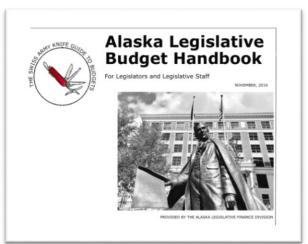
State of Alaska Fiscal Summary-- FY18 and FY19 (Part 3) (\$ millions)

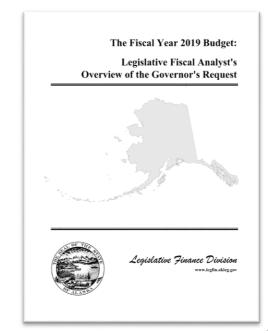
Approximate Balances of Reserve Accounts

		FY	18			FY	19	
	BoY Balance	In	Out	EoY Balance	BoY Balance	In	Out	EoY Balance
Permanent Fund Principal Market Value (no appropriations allowed)	46,969.0	(768.0)	0.0	46,201.0	46,201.0	1,172.5	0.0	47,373.5
Undesignated Reserves	17,477.0	4,598.9	3,010.4	19,065.6	19,065.6	4,264.3	4,449.4	18,880.5
Total Excluding Permanent Fund	4,662.6	206.9	2,252.4	2,617.2	2,617.2	194.3	756.5	2,055.0
Constitutional Budget Reserve Fund (cash)	4,373.3	166.6	2,131.8	2,408.1	2,408.1	166.3	692.7	1,881.7
Statutory Budget Reserve Fund	268.0		95.6	172.4	172.4			172.4
Alaska Housing Capital Corporation Fund	21.8	0.2	-	22.0	22.0		21.8	0.2
Alaska Capital Income Fund	(0.4)	40.1	25.0	14.7	14.7	28.0	42.0	0.7
Permanent Fund Earnings Reserve Account	12,814.4	4,392.0	758.0	16,448.4	16,448.4	4,070.0	3,692.9	16,825.5
•								
Designated Reserves	1,470.0	1,375.4	1,372.1	1,473.3	1,473.3	1,361.5	1,388.6	1,446.2
Alaska Higher Education Investment Fund	369.8	25.9	52.6	343.1	343.1	22.1	23.5	341.7
Community Assistance Fund	98.0	30.0	38.0	90.0	90.0	34.0	34.0	90.0
Power Cost Equalization Endowment	1,002.2	76.6	38.6	1,040.2	1,040.2	62.4	88.1	1,014.6
Reserves (Excluding Permanent Fund Principal)	18,947.1	5,974.4	4,382.5	20,539.0	20,539.0	5,625.8	5,838.0	20,326.7
Unrestricted General Fund Appropriations				5,253.3				5,753.2
Years of Reserves (Reserves/UGF Appropriations)				3.91				3.53

2) Alaska Legislative Budget Handbook (The Swiss Army Knife Guide to Budget) http://www.legfin.akleg.gov/Other/SwissArmyKnife18.pdf

3) Legislative Fiscal Analyst's Overview of the Governor's Request <u>http://www.legfin.akleg.gov/Overview/SelectYear.php</u>





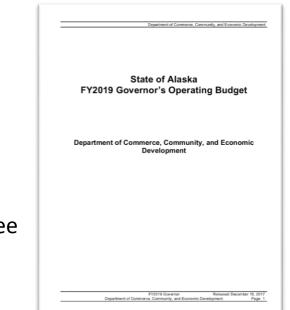
4) Governor's Budget Summary Books

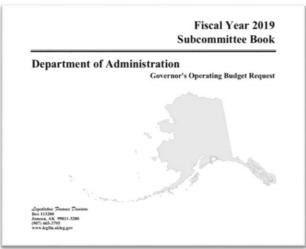
(Governor's Detail Budget Books)

https://www.omb.alaska.gov/

Also available in both House and Senate Finance committee Rooms and may be checked out by staff.

5) Governor's Operating Budget Request Books(*Subcommittee Books*) http://www.legfin.akleg.gov/GovBooks/SelectYear.php





6) Conference Committee Books

(CC Books)

http://www.legfin.akleg.gov/CCBooks/SelectYear.php

7) Summary of Appropriations

http://www.legfin.akleg.gov/Summary/SelectYear.php

Fiscal Year 2019 Operating Budget

Department of Military and Veterans' Affairs Conference Committee (CC) Book



Legislative Finance Division Box 113200 Juncau, AK 99811-3200 (907) 465-3795 www.legfin.akleg.gov

> 2018 Session Fiscal Year 2019

Summary of Appropriations



gislative Finance Division x 113200 acau, AK 99811-3200 7) 465-3795 w.legfin.akleg.gov

8) Legislative Finance Division Website

http://www.legfin.akleg.gov/index.php

- Budget Reports
- Informational Papers
- Fiscal Note System
- CAPSIS (Capital Project Submission and Information System)
- Analysis Tools

9) Office of Management & Budget

(OMB) Website

https://www.omb.alaska.gov//

- Budget Reports
- Performance Measures
- 10-Year Plan
- Capital Appropriation Status Reports
- Guide to OMB Budget Reports

Annual appropriations of operations. Appropriatio made for a focal year, w at the end of the fiscal y	its are typically ith funds lapsing	Act	Capital Budg propriations for items as d that usually cost more propriations lapse only i er the project is complet	coeding one year than \$25,000. If funds remain	Operating related to comprehe	and Capital the state is of	health program
The following stages o Conterence Commits (Enacted)	if the operating budg	et cycle are	umns Mean – the Annu s displayed in verious or Management Plan	al Operating Budge ombinations to show i Governor Prior Year Actuals	noremental charg	Governor Suppleme	s Amended
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