CS FOR SENATE BILL NO. 55(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTIETH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered: 4/3/17

Referred: Today's Calendar

Sponsor(s): SENATE JUDICIARY COMMITTEE

A BILL

FOR AN ACT ENTITLED

1	"An Act relating to criminal law and procedure; relating to controlled substances;
2	relating to sentencing; relating to protective orders; relating to restitution; relating to
3	the period of probation; relating to revocation, termination, suspension, cancellation, or
4	restoration of a driver's license; relating to parole; relating to the duties of the
5	Department of Corrections and the Department of Health and Social Services; and
6	providing for an effective date."
7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
8	* Section 1. AS 11.46.280(d) is amended to read:

- 9 (d) Issuing a bad check is
- 10 (1) a class B felony if the face amount of the check [, ADJUSTED
- FOR INFLATION AS PROVIDED IN AS 11.46.982,] is \$25,000 or more; 11
- 12 (2) a class C felony if the face amount of the check, adjusted for
- 13 inflation as provided in AS 11.46.982, is \$1,000 or more but less than \$25,000;

1	(3) a class A misdemeanor if the face amount of the check, adjusted for
2	inflation as provided in AS 11.46.982, is \$250 or more but less than \$1,000;
3	(4) a class B misdemeanor if the face amount of the check, adjusted for
4	inflation as provided in AS 11.46.982, is less than \$250.
5	* Sec. 2. AS 11.46.285(b) is amended to read:
6	(b) Fraudulent use of an access device is
7	(1) a class B felony if the value of the property or services obtained [,
8	ADJUSTED FOR INFLATION AS PROVIDED IN AS 11.46.982,] is \$25,000 or
9	more;
10	(2) a class C felony if the value of the property or services obtained,
11	adjusted for inflation as provided in AS 11.46.982, is \$1,000 or more but less than
12	\$25,000;
13	(3) a class A misdemeanor if the value of the property or services
14	obtained, adjusted for inflation as provided in AS 11.46.982, is less than \$1,000.
15	* Sec. 3. AS 11.46.730(c) is amended to read:
16	(c) Defrauding creditors is a class A misdemeanor unless that secured party,
17	judgment creditor, or creditor incurs a pecuniary loss, adjusted for inflation as
18	provided in AS 11.46.982, of \$1,000 or more as a result of the defendant's conduct, in
19	which case defrauding secured creditors is
20	(1) a class B felony if the loss [, ADJUSTED FOR INFLATION AS
21	PROVIDED IN AS 11.46.982,] is \$25,000 or more;
22	(2) a class C felony if the loss, adjusted for inflation as provided in
23	AS 11.46.982, is \$1,000 or more but less than \$25,000.
24	* Sec. 4. AS 11.71.050(a) is amended to read:
25	(a) Except as authorized in AS 17.30, a person commits the crime of
26	misconduct involving a controlled substance in the fourth degree if the person
27	(1) manufactures or delivers, or possesses with the intent to
28	manufacture or deliver, one or more preparations, compounds, mixtures, or substances
29	of an aggregate weight of less than one ounce containing a schedule VIA controlled
30	substance;
31	(2) [REPEALED]

1	(3) Tails to make, keep, of furnish any fecord, notification, order form,
2	statement, invoice, or information required under AS 17.30; or
3	(4) under circumstances not proscribed under AS 11.71.030(a)(3),
4	11.71.040(a)(3), $11.71.040(a)(4)$, [AS 11.71.040(a)(3)] or $11.71.060(a)(2)$
5	[11.71.060(a)(2)(B)], possesses any amount of a schedule IA, IIA, IIIA, IVA, VA, or
6	VIA controlled substance.
7	* Sec. 5. AS 12.55.011(b) is amended to read:
8	(b) At the time of sentencing, the court shall, if practicable, provide the
9	victim with a form that
10	(1) provides information on
11	(A) whom the victim should contact if the victim has questions
12	about the sentence or release of the offender;
13	(B) the potential for release of the offender on furlough,
14	probation, or parole or for good time credit; and
15	(2) allows the victim to update the victim's contact information with
16	the court, the Victim Information and Notification Everyday service, and the
17	Department of Corrections.
18	* Sec. 6. AS 12.55.015(a) is amended to read:
19	(a) Except as limited by AS 12.55.125 - 12.55.175, the court, in imposing
20	sentence on a defendant convicted of an offense, may singly or in combination
21	(1) impose a fine when authorized by law and as provided in
22	AS 12.55.035;
23	(2) order the defendant to be placed on probation under conditions
24	specified by the court that may include provision for active supervision;
25	(3) impose a definite term of periodic imprisonment, but only if an
26	employment obligation of the defendant preexisted sentencing and the defendant
27	receives a composite sentence of not more than two years to serve;
28	(4) impose a definite term of continuous imprisonment;
29	(5) order the defendant to make restitution under AS 12.55.045;
30	(6) order the defendant to carry out a continuous or periodic program
31	of community work under AS 12.55.055;

1	(7) suspend execution of all or a portion of the sentence imposed under
2	AS 12.55.080;
3	(8) suspend entry of judgment under AS 12.55.078 or suspend
4	imposition of sentence under AS 12.55.085;
5	(9) order the forfeiture to the commissioner of public safety or a
6	municipal law enforcement agency of a deadly weapon that was in the actual
7	possession of or used by the defendant during the commission of an offense described
8	in AS 11.41, AS 11.46, AS 11.56, or AS 11.61;
9	(10) order the defendant, while incarcerated, to participate in or
10	comply with the treatment plan of a rehabilitation program that is related to the
11	defendant's offense or to the defendant's rehabilitation if the program is made available
12	to the defendant by the Department of Corrections;
13	(11) order the forfeiture to the state of a motor vehicle, weapon,
14	electronic communication device, or money or other valuables, used in or obtained
15	through an offense that was committed for the benefit of, at the direction of, or in
16	association with a criminal street gang;
17	(12) order the defendant to have no contact, either directly or
18	indirectly, with a victim or witness of the offense until the defendant is
19	unconditionally discharged;
20	(13) order the defendant to refrain from consuming alcoholic
21	beverages for a period of time.
22	* Sec. 7. AS 12.55.045(<i>l</i>) is amended to read:
23	(1) An order by the court that the defendant pay restitution is a civil judgment
24	for the amount of the restitution. An order by the court that the defendant pay
25	restitution when the court suspends entry of judgment under AS 12.55.078 or
26	suspends imposition of sentence under AS 12.55.085 is a civil judgment for the
27	amount of the restitution and remains enforceable and is not discharged when the
28	proceeding is dismissed under AS 12.55.078 or a conviction is set aside under
29	AS 12.55.085. The victim or the state on behalf of the victim may enforce the
30	judgment through any procedure authorized by law for the enforcement of a civil
31	judgment. If the victim enforces or collects restitution through civil process, collection

costs and full reasonable attorney fees shall be awarded. If the state on the victim's
behalf enforces or collects restitution through civil process, collection costs and full
reasonable attorney fees shall be awarded, up to a maximum of twice the amount of
restitution owing at the time the civil process was initiated. This section does not limit
the authority of the court to enforce orders of restitution.

* **Sec. 8.** AS 12.55.078(a) is amended to read:

(a) Except as provided in (f) of this section, if a person is found guilty or pleads guilty to a crime, the court may, with the consent of the defendant and the prosecution and without imposing or entering a judgment of guilt, defer further proceedings and place the person on probation. The period of probation may not exceed the applicable terms set out in AS 12.55.090(c). The court may not impose a

sentence of imprisonment under this section.

- * **Sec. 9.** AS 12.55.078(d) is amended to read:
 - (d) If the court finds that the person has successfully completed probation, the court shall, at the end of the probationary period set by the court, or at any time after the expiration of one year from the date [OF] the original probation <u>was imposed</u>, discharge the person and dismiss the proceedings against the person. <u>A person who is</u> discharged under this section is not convicted of a crime.
- * **Sec. 10.** AS 12.55.078(f) is amended to read:
 - (f) The court may not suspend the imposition or entry of judgment and may not defer prosecution under this section of a person who
 - (1) is <u>charged with</u> [CONVICTED OF] a violation of AS 11.41.100 11.41.220, 11.41.260 11.41.320, 11.41.360 11.41.370, 11.41.410 11.41.530, AS 11.46.400, AS 11.61.125 11.61.128, or AS 11.66.110 11.66.135;
 - (2) uses a firearm in the commission of the offense for which the person is **charged** [CONVICTED];
 - (3) has previously been granted a suspension of judgment under this section or a similar statute in another jurisdiction, unless the court enters written findings that by clear and convincing evidence the person's prospects for rehabilitation are high and suspending judgment under this section adequately protects the victim of the offense, if any, and the community;

1	(4) is charged with [CONVICTED OF] a violation of AS 11.41.230,
2	11.41.250, or a felony and the person has one or more prior convictions for a
3	misdemeanor violation of AS 11.41 or for a felony or for a violation of a law in this or
4	another jurisdiction having similar elements to an offense defined as a misdemeanor in
5	AS 11.41 or as a felony in this state; for the purposes of this paragraph, a person shall
6	be considered to have a prior conviction even if
7	(A) the charges were dismissed under this section;
8	(B) the conviction has been set aside under AS 12.55.085; or
9	(C) the charge or conviction was dismissed or set aside under
10	an equivalent provision of the laws of another jurisdiction; or
11	(5) is charged with [HAS BEEN CONVICTED OF] a crime
12	involving domestic violence, as defined in AS 18.66.990.
13	* Sec. 11. AS 12.55.090(c) is amended to read:
14	(c) The period of probation, together with any extension, may not exceed
15	(1) 15 years for a felony sex offense;
16	(2) 10 years for an unclassified felony under AS 11 not listed in (1) of
17	this subsection;
18	(3) five years for a felony offense not listed in (1) or (2) of this
19	subsection;
20	(4) three years for a misdemeanor offense
21	(A) under AS 11.41;
22	(B) that is a crime involving domestic violence; or
23	(C) that is a sex offense, as that term is defined in
24	AS 12.63.100;
25	(5) two years for a misdemeanor offense under AS 28.35.030 or
26	28.35.032, if the person has previously been convicted of an offense under
27	AS 28.35.030 or 28.35.032, or a similar law or ordinance of this or another
28	jurisdiction; or
29	(6) one year for an offense not listed in (1) - (5) of this subsection.
30	* Sec. 12. AS 18.65.865(b) is amended to read:
31	(b) The Alaska Court System shall prepare forms for petitions and protective

orders and instructions for their use by a person seeking a protective order under
AS 18.65.850 - 18.65.860. The forms must conform to the Alaska Rules of Civil
Procedure, except that information on the forms may be filled in by legible
handwriting. Filing fees may not be charged in any action seeking only the relief
provided in AS 18.65.850 - 18.65.870. Each protective order form must contain the
following warning in boldface type: "Violation of this order may be a misdemeanor,
punishable by up to one year of incarceration and a fine of up to \$25,000 [\$10,000]."

* **Sec. 13.** AS 18.66.130(d) is amended to read:

- (d) In addition to other required information contained in a protective order, the order must include in bold face type the following statements:
- (1) "Violation of this order may be a misdemeanor, punishable by up to one year of incarceration and up to a **\$25,000** [\$10,000] fine";
- (2) "If you are ordered to have no contact with the petitioner or to stay away from the petitioner's residence, vehicle, or other place designated by the court, an invitation by the petitioner to have the prohibited contact or to be present at or enter the residence, vehicle, or other place does not in any way invalidate or nullify the order."

* **Sec. 14.** AS 28.15.165(e) is amended to read:

- (e) A person whose driver's license, privilege to drive, or privilege to obtain a license has been revoked under this section as a result of a refusal to submit to a chemical test authorized under AS 28.35.031(a) or (g) or a similar municipal ordinance or a chemical test administered under AS 28.35.031(a) or (g) or a similar municipal ordinance in which the test produced a result described in AS 28.35.030(a)(2) may request that the department rescind the revocation. The department shall rescind a revocation under this subsection if the department finds that the person has supplied proof in a form satisfactory to the department that
- (1) the person has been acquitted of driving while under the influence under AS 28.35.030, refusal to submit to a chemical test under AS 28.35.032, or a similar municipal ordinance for the incident on which the revocation was based; or
- (2) all criminal charges against the person for driving while under the influence under AS 28.35.030 or a similar municipal ordinance and refusing to submit

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1	to a chemical test under AS 28.35.032 or a similar municipal ordinance in relation to
2	the incident on which the revocation is based have been dismissed [WITHOUT
3	PREJUDICE].
4	* Sec. 15. AS 29.25.070(g) is amended to read:
5	(g) If a municipality prescribes a penalty for a violation of a municipal
6	ordinance, including a violation under (a) of this section, and there is a comparable
7	state crime [OFFENSE] under AS 11 or AS 28 with elements that are similar to the
8	municipal ordinance, the municipality may not impose a greater punishment than that
9	imposed for a violation of the state <u>crime</u> [LAW]. This subsection applies to home
10	rule and general law municipalities.
11	* Sec. 16. AS 44.19.645(g) is amended to read:
12	(g) The Department of Corrections shall report quarterly to the working group
13	authorized in (b)(3) of this section. The report shall include the following information:
14	(1) data on pretrial decision making and outcomes, including
15	information on pretrial detainees admitted for a new criminal charge; detainees
16	released at any point before case resolution; time spent detained before first release or
17	case resolution; pretrial defendant risk level and charge; pretrial release
18	recommendations made by pretrial services officers; pretrial conditions imposed on

conditions; and information on pretrial outcomes, including whether or not the defendant appeared in court or was re-arrested during the pretrial period;

(2) data on offenders admitted to the Department of Corrections for a new criminal conviction, including the offense type, number of prior felony convictions, sentence length, and length of stay;

pretrial detainees by judicial officers, including amount of bail, and supervision

- (3) data on the population of the Department of Corrections, using a one-day snapshot on the first day of the first month of each quarter, broken down by type of admission, offense type, and risk level;
- (4) data on offenders on probation supervised by the Department of Corrections, including the total number of offenders supervised using a one-day snapshot on the first month of each quarter; admissions to probation; assignments to a program under AS 33.05.020(f); probation sentence length; time served on the

sentence; whether probation was successfully completed, any new convictions for	a
felony offense, and any sentences to a term of imprisonment while on probation;	

- (5) data on parole, including the number of offenders supervised on parole, using a one-day snapshot on the first month of each quarter; the number of parole hearings; the parole grant rate and number of parolees released on administrative, discretionary, and special medical parole; and information on parolees, including time spent on parole, whether parole was successfully completed, any new convictions for a new felony offense, and any sentences to a term of imprisonment while on parole;
- (6) data on the implementation of policies from the 2015 justice reinvestment report, including the number and percentage of offenders who earn compliance credits under AS 33.05.020(h) or AS 33.16.270 in one or more months, and the total amount of credits earned; the average number of sanctions issued under AS 33.05.020(g) before a petition to revoke probation or parole is filed; and the most common violations of probation or parole; and
- (7) data on probation and parole revocations, including information on probationers and parolees admitted for a supervision violation pre-case and post-case resolution; probationers and parolees admitted solely for a technical violation; probationers and parolees admitted for a new arrest; the number of previous revocations on the current sentence, if any; the length of time held pre-case resolution; the length of time to case resolution; and the length of stay.

* **Sec. 17.** AS 47.37.040 is amended to read:

Sec. 47.37.040. Duties of department. The department shall

- (1) develop, encourage, and foster statewide, regional, and local plans and programs for the prevention of alcoholism and drug abuse and treatment of alcoholics, intoxicated persons, drug abusers, and inhalant abusers in cooperation with public and private agencies, organizations, and individuals, and provide technical assistance and consultation services for these purposes;
- (2) coordinate the efforts and enlist the assistance of all public and private agencies, organizations, and individuals interested in prevention of alcoholism, drug abuse, and inhalant abuse, and treatment of alcoholics, intoxicated persons, drug

1	abusers, and inhalant abusers;
2	(3) cooperate with the Department of Corrections in establishing and
3	conducting programs to provide treatment for alcoholics, intoxicated persons, drug
4	abusers, and inhalant abusers in or on parole from penal institutions;
5	(4) cooperate with the Department of Education and Early
6	Development, school boards, schools, police departments, courts, and other public and
7	private agencies, organizations, and individuals in establishing programs for the
8	prevention of alcoholism, drug abuse, and inhalant abuse, and treatment of alcoholics,
9	intoxicated persons, drug abusers, and inhalant abusers, and preparing curriculum
10	materials for use at all levels of school education;
11	(5) prepare, publish, evaluate, and disseminate educational material
12	dealing with the nature and effects of alcohol and drugs, and the misuse of hazardous
13	volatile substances;
14	(6) develop and implement, as an integral part of treatment programs,
15	an educational program for use in the treatment of alcoholics, intoxicated persons,
16	drug abusers, and inhalant abusers that includes the dissemination of information
17	concerning the nature and effects of alcohol, drugs, and hazardous volatile substances;
18	(7) organize and foster training programs for all persons engaged in
19	treatment of alcoholics, intoxicated persons, drug abusers, and inhalant abusers, and
20	establish standards for training paraprofessional alcoholism, drug abuse, and inhalant
21	abuse workers;
22	(8) sponsor and encourage research into the causes and nature of
23	alcoholism, drug abuse, and inhalant abuse, and the treatment of alcoholics,
24	intoxicated persons, drug abusers, and inhalant abusers, and serve as a clearinghouse
25	for information relating to alcoholism, drug abuse, and inhalant abuse;
26	(9) specify uniform methods for keeping statistical information by
27	public and private agencies, organizations, and individuals, and collect and make
28	available relevant statistical information, including number of persons treated,

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frequency of admission and readmission, and frequency and duration of treatment;

(10) conduct program planning activities approved by the Advisory

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1	(11) review all state health, welfare, and treatment plans to be
2	submitted for federal funding, and advise the commissioner on provisions to be
3	included relating to alcoholics, intoxicated persons, drug abusers, and inhalant
4	abusers;
5	(12) assist in the development of, and cooperate with, alcohol, drug
6	abuse, and inhalant abuse education and treatment programs for employees of state
7	and local governments and businesses and industries in the state;
8	(13) use the support and assistance of interested persons in the
9	community, particularly recovered alcoholics, drug abusers, and inhalant abusers, to
10	encourage alcoholics, drug abusers, and inhalant abusers to voluntarily undergo
11	treatment;
12	(14) cooperate with the Department of Public Safety and the
13	Department of Transportation and Public Facilities in establishing and conducting
14	programs designed to deal with the problem of persons operating motor vehicles while
15	under the influence of an alcoholic beverage, inhalant, or controlled substance, and
16	develop and approve alcohol information courses required to be taken by drivers under
17	AS 28.15 or made available to drivers to reduce points assessed for violation of traffic
18	laws;
19	(15) encourage hospitals and other appropriate health facilities to
20	admit without discrimination alcoholics, intoxicated persons, drug abusers, and
21	inhalant abusers and to provide them with adequate and appropriate treatment;
22	(16) encourage all health insurance programs to include alcoholism
23	and drug abuse as a covered illness;
24	(17) prepare an annual report covering the activities of the department
25	and notify the legislature that the report is available;
26	(18) develop and implement a training program on alcoholism and
27	drug abuse for employees of state and municipal governments, and private institutions;
28	(19) develop curriculum materials on drug and alcohol abuse and the
29	misuse of hazardous volatile substances for use in grades kindergarten through 12, as
30	well as a course of instruction for teachers to be charged with presenting the
31	curriculum;

1	(20) develop and implement or designate, in cooperation with other
2	state or local agencies, a juvenile alcohol safety action program that provides alcohol
3	and substance abuse screening, referral, and monitoring of persons under 18 years of
4	age who have been referred to it by
5	(A) a court in connection with a charge or conviction of a
6	violation or misdemeanor related to the use of alcohol or a controlled
7	substance;
8	(B) the agency responsible for the administration of motor
9	vehicle laws in connection with a license action related to the use of alcohol or
10	a controlled substance; or
11	(C) department staff after a delinquency adjudication that is
12	related to the use of alcohol or a controlled substance;
13	(21) develop and implement, or designate, in cooperation with other
14	state or local agencies, an alcohol safety action program that provides services to
15	persons who have been referred by a court under AS 04.16.049, 04.16.050,
16	AS 28.35.028, 28.35.030, or 28.35.032, or referred by an agency of the state with the
17	responsibility for administering motor vehicle laws in connection with a driver's
18	license action involving the use of alcohol or a controlled substance;
19	(22) whenever possible, apply evidence-based, research-based, and
20	consensus-based substance abuse and co-occurring substance abuse and mental health
21	disorders treatment practices and remove barriers that prevent the use of those
22	practices;
23	(23) collaborate with first responders, hospitals, schools, primary care
24	providers, developmental disability treatment providers, law enforcement, corrections,
25	attorneys, the Alaska Court System, community behavioral treatment providers,
26	Alaska Native organizations, and federally funded programs in implementing
27	programs for co-occurring substance abuse and mental health disorders treatment.
28	* Sec. 18. AS 33.16.120(h) is repealed.
29	* Sec. 19. The uncodified law of the State of Alaska is amended by adding a new section to
30	read:
31	APPLICABILITY. (a) The following sections apply to offenses committed on or after

1	the effective date of those sections:
2	(1) AS 11.46.280(d),

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- (1) AS 11.46.280(d), as amended by sec. 1 of this Act;
- (2) AS 11.46.285(b), as amended by sec. 2 of this Act;
- 4 (3) AS 11.46.730(c), as amended by sec. 3 of this Act; and
- 5 (4) AS 11.71.050(a), as amended by sec. 4 of this Act.
 - (b) AS 12.55.078(a), as amended by sec. 8 of this Act, AS 12.55.078(d), as amended by sec. 9 of this Act, and AS 12.55.078(f), as amended by sec. 10 of this Act, apply to prosecutions occurring on or after the effective date of secs. 8 10 of this Act, for offenses committed before, on, or after the effective date of secs. 8 10 of this Act.
 - (c) AS 12.55.090(c), as amended by sec. 11 of this Act, applies to probation ordered on or after the effective date of sec. 11 of this Act for offenses committed before, on, or after the effective date of sec. 11 of this Act.
 - (d) AS 28.15.165(e), as amended by sec. 14 of this Act, applies to a revocation of a driver's license, privilege to drive, or privilege to obtain a license, or to an identification card or driver's license issued to a parolee, occurring before, on, or after the effective date of sec. 14 of this Act for conduct occurring before, on, or after the effective date of sec. 14 of this Act.
- * Sec. 20. The uncodified law of the State of Alaska is amended by adding a new section to read:
 - APPLICABILITY OF SECS. 148 AND 151, CH. 36, SLA 2016. (a) Nothing in the provisions of AS 33.16.220(i) may be construed as invalidating a decision of the Board of Parole, issued before January 1, 2017, that extended the period of supervision beyond the maximum release date on the original sentence.
 - (b) Nothing in the provisions of AS 33.16.270 may be construed as applying to credit for time served on parole before January 1, 2017.
- * Sec. 21. This Act takes effect immediately under AS 01.10.070(c).