Chapter III: Public Involvement

Scope

The BLM developed a communication plan to involve the public in the review process through newspaper ads, press releases, direct mailings, and briefings. The communication plan initially called for a public website, but internet access to BLM's website was interrupted due to the *Cobell vs Norton* litigation. A site was eventually developed and placed on the BLM National website late in the public comment period. Advertisements were placed in the 3 major newspapers, 3 regional papers and the BLM's external newsletter *BLM Alaska Frontiers*, which reaches more than 3,500 individuals and groups interested in BLM resource management issues. The comments from the public and other agencies were incorporated into the area matrix analysis in Chapter II. *See pages 14-37, Area Matrices*.

Newspaper distribution consisted of 4-6 inch ads publishing the week before the public comment period.

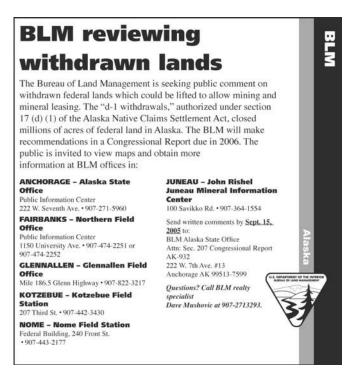
Major publications once on Sunday, Wednesday, Friday:
Anchorage Daily News

Fairbanks Daily News Miner

Regional publications once only: Copper Valley Bi-Weekly Mukluk News Nome Nugget

Juneau Empire

BLM Publication once only: Alaska Frontiers Winter 04-05 Alaska Frontiers Summer 05



The mailing included State and local government agencies, federal agencies, Native organizations, industry associations, and environmental groups. An initial 707 stakeholder letters, 84 packets consisting of a fact sheet, the 2 statewide maps, and 12 area maps were mailed. See pages 45-58, Mailing List.

No public meetings were held, but briefings were provided upon request. The BLM briefed affected federal agencies, the Alaska Congressional delegation, the Special Assistant to the Secretary for Alaska, the State of Alaska, Lake Peninsula Borough, Yakutat Borough, Eyak

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Tribal Council, Alaska Coalition, and the Alaska Miners Association. In addition the BLM regularly briefed the BLM Resource Advisory Council (RAC), who also reviewed the report at critical junctures.

Summary

The BLM's public outreach generated approximately 102 inquiries or requests for information packets and maps. Seven news organizations including radio and newspapers conducted interviews with BLM staff which resulted in additional statewide coverage. *See pages 45-58, Mailing List.*

The BLM received only 10 written comments from government agencies, or the public, including one which was a compilation from 10 major environmental groups (Alaska Coalition). In general, the comments were split with 5 supporting lifting all d-1 withdrawals, and 5 supporting maintaining all d-1 withdrawals. All comments included some specific qualifications or concerns for certain geographic areas. Specific concerns are addressed in the individual area analysis where applicable. *See pages 60-114, Public Comments*.

Although a strong advocate of the original Section 207 proposed legislation, the Alaska Miners Association (AMA) did not submit any comments during the comment period. In briefings with the AMA, their preference was to expedite the report process to coincide with the current federal budget cycle and they stated that a 90 day public comment period was too long.

The AMA originally surmised a great deal more public lands were actually affected by d-1 withdrawals. The AMA acknowledged that lifting d-1 withdrawals in national parks or refuges would not open the lands to locatable mineral entry. The AMA was primarily focused on BLM-administered lands, particularly the Steese National Recreation Area and Forest Service-administered lands. The AMA is most interested in areas with known mineral potential. The majority of these lands are already opened to entry or selected by the State of Alaska or Native corporations, and the selections segregate the land to entry independent of the d-1 withdrawals.

The commonalty in many of the comments received is the preference for the land use planning process as the appropriate mechanism for reviewing withdrawals. Some comments from environmental groups concern recommendations developed during current RMP efforts. The RMP efforts that have progressed sufficiently to address d-1 withdrawals have been incorporated in the analysis portion of this report. Other comments from the environmental groups challenge the legality of the report process and the need for additional review of a draft report. These comments are outside the scope of the report and are not addressed.



Bureau of Land Management, Alaska State Office, External Affairs 222 W. 7th Avenue #13, Anchorage AK 99513-7599 Tel: 907-271-5555 Fax: 907-271-5421

FOR IMMEDIATE RELEASE

Contact: Dave Mushovic, 907. 271.3293

Or Susan Lavin, 907.271.3826

News Release No. 05-16

Date: 6/22/05

Public Has Opportunity to Comment on Opening of BLM Withdrawn Lands

Anchorage-Until September 15, the Bureau of Land Management will accept comments from the public on whether withdrawn public land in Alaska should be open to entry under public land laws which includes mining and mineral leasing. Currently millions of acres of federal land are withdrawn under public land orders for study and classification purposes. Although these lands are reviewed for opening under the current BLM planning process, its timeframes and schedules can be lengthy and many stakeholders want a more expeditious process. In response, BLM has been asked to submit a report due to Congress in 2006 recommending whether withdrawn lands can be open to entry.

Many of these withdrawn lands, referred to as d-1 withdrawals because the public land orders withdrawing these lands were authorized under Section 17(d) (1) of the Alaska Native Claims Settlement Act, are selected by the State of Alaska or Native corporations and are included in other administrative or Congressional withdrawals. Even if withdrawals are lifted, selected lands will remain segregated until the land is conveyed or selections are relinquished. Some lands under study include national wildlife refuge, park and forest systems and conservation units which may have more restrictive or additional administrative procedures to follow before mining or leasing can occur.

The public can review maps depicting withdrawn lands at BLM offices in Anchorage, Fairbanks, Kotzebue, Nome and Juneau. A 90-day comment period ends September 15 and people are encouraged to visit those BLM offices to view maps of the withdrawn areas. Additional information and copies of the maps can be obtained by calling Dave Mushovic at 271-3293 or Susan Lavin at 271-3826.

The report BLM is preparing is advisory in nature and no environmental analysis is required under the National Environmental Policy Act. The BLM will focus its recommendations on BLM managed lands, but will incorporate recommendations from other federal land management agencies into the report.



United States Department of the Interior



BUREAU OF LAND MANAGEMENT Alaska State Office 222 West Seventh Avenue, #13 Anchorage, Alaska 99513-7599 http://www.ak.blm.gov

Dear Stakeholders:

The Bureau of Land Management (BLM) is preparing a report for the Secretary of the Interior to submit to Congress. The report will review certain Public Land Orders (PLOs) that withdrew millions of acres of Federal land in Alaska for study and classification purposes. The report will consider whether any of these withdrawn lands should be opened to entry under the public land laws, including mining or mineral leasing. Through this letter and other public notice, BLM is requesting comments regarding opening the withdrawn lands during a 90-day comment period ending Sept. 15, 2005.

The PLOs under review are a series of orders issued by the Secretary of the Interior in the 1970's under the authority of Section 17(d)(1) of the Alaska Native Claims Settlement Act (ANCSA) and are referred to as "d-1" PLOs or withdrawals. Most of the original d-1 withdrawals closed or segregated the lands from entry under all the public land laws including mining and mineral leasing laws. One exception was PLO No. 5180 which allowed location for metalliferous minerals. The purpose of these orders was to maintain the status quo of the lands in order to complete inventories and assess resources for consideration in land management objectives. The BLM's current land use planning process serves as the means to review the d-1 withdrawals and make determinations regarding opening lands. However, schedules, time-frame requirements, and priorities for this process are a frustration for many stakeholders. In response to this concern, Congress, through the Alaska Land Transfer Acceleration Act of Dec. 10, 2004, directed the Secretary to submit a report that determines if any lands withdrawn by the d-1 PLOs can be opened to entry.

In many instances, the lands withdrawn by the d-1 PLOs are included in other administrative or Congressional withdrawals or are selected by the State of Alaska or ANCSA Native corporations. Each additional withdrawal or selection has its own independent authority and closes or segregates the lands to certain uses based on its own terms. Many d-1 withdrawals include lands that have now been added to the National Wildlife Refuge, Park and Forest systems or other conservation system units. The federal managing agency for these units will be asked to review and submit comments.

The BLM will make recommendations for d-1 lands managed by BLM and is responsible for preparing the overall report. Preparation and submission of the report is advisory only and not an action requiring environmental analysis under the National Environmental Policy Act (NEPA).

Maps showing the d-1 withdrawal lands are available for review at the following BLM offices:

- Alaska State Office, Public Information Center, 222 W. 7th Ave, Anchorage, tele. 907.271.5960
- Northern Field Office, Public Information Center, 1150 University Ave, Fairbanks, tele.
 907.474.2251 or 907.474.2252
- Glennallen Field Office, Mile 186.5 Glenn Highway, Glennallen, tele. 907.822.3217
- Kotzebue Field Station, 207 Third Street, Kotzebue, tele. 907. 442.3430
- Nome Field Station, Federal Building, 240 Front Street, Nome, Alaska, tele. 907.443.2177
- Juneau Mineral Information Center, 100 Savikko Road, Douglas, tele. 907.364.1554

A set of maps can be provided upon written request at the address listed below.

Send written comments and maps requests to:

Bureau of Land Management Alaska State Office Attn: Section 207 Congressional Report (AK-932) 222 West Seventh Avenue, #13 Anchorage, Alaska 99513-7599

Direct questions to Dave Mushovic, 907-271-3293 or Susan Lavin, 907-271-3826.

Sincerely yours,

Henri Bisson Alaska State Director

Fact Sheet

What is the action?

The Bureau of Land Management (BLM) is preparing a report for the Secretary of the Interior to submit to Congress in accordance with Section 207 of the Alaska Land Transfer Acceleration Act of Dec. 10, 2004, Public Law 108-452. This law requires:

Not later than 18 months after the date of enactment of this Act the Secretary shall:

- Review withdrawals made pursuant to Section 17(d)(1) of the Alaska Native Claims Settlement Act (ANCSA) hereafter "d-1" to determine if any portion of the withdrawn lands can be opened to entry under the public land laws
- Provide for public notice and comment
- Submit to House and Senate committees a report that makes recommendations as to lands that can be opened

What are "d-1" withdrawals?

The d-1 withdrawals are a series of Public Land Orders (PLOs) issued by the Secretary of the Interior under the authority of Section 17(d)(1) of ANCSA that withdrew and reserved Federal lands in Alaska for study and classification. These d-1 withdrawals closed or segregated the lands from entry and disposal under all the public land laws (including mining and mineral leasing laws) except for PLO No. 5180, which allowed location for metalliferous minerals. The purpose of these orders was to maintain the status quo of the lands in order to complete inventories and assess resources for consideration in land management objectives for present and future public needs. Although the Secretary of the Interior has the authority to modify or revoke these withdrawals, such action usually occurs following the completion of land use plans. It will be many years before BLM can complete land use plans on all of the d-1 lands it currently manages.

What will happen?

There are millions of acres of Federal lands withdrawn by the d-1 PLOs. The BLM will review and map the d-1 PLOs and identify the specific closures authorized by each order. The BLM will assess each BLM-managed area to determine the extent of available information regarding resource values, prior planning decisions, and land ownership patterns. Based on available data and known management objectives, BLM will make recommendations to Congress on lands that can be opened to entry, primarily for mining and mineral leasing.

Other Federal agencies also manage lands subject to d-1 withdrawals. Many of the additions to the National Wildlife Refuge System, the National Park System, and the National Forest System created by the Alaska National Interest Lands Conservation Act (ANILCA) were previously included in d-1 withdrawals. These Federal agencies will be asked to make recommendations on whether to lift or maintain the d-1 withdrawals on lands under their jurisdiction.

The report to Congress will contain recommendations as required by Section 207. This report is advisory only and does not require environmental analysis under the National Environmental Policy Act (NEPA).

Many d-1 lands are also included in other administrative withdrawals or Congressional withdrawals established under independent authorities other than d-1. Also many d-1 lands are segregated from appropriation under the public land laws by State of Alaska or ANCSA Native corporation selections.

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Overlapping withdrawals independent of d-1 PLOs and selection applications will continue to keep lands closed under their own terms regardless of any recommendation or action on the d-1 withdrawals.

How is the public involved?

The law requires the Secretary to provide an opportunity for public notice and comment. Public notice of the report is being done through direct mailing, newspaper ads, agency publications, and press releases. The BLM is providing a 90 day public comment period.

What information is displayed on the maps?

The two statewide maps display lands that are affected by the d-1 withdrawals, the location of existing federally recorded mining claims, and pending selections filed by the State of Alaska and ANCSA Native corporations. One map shows BLM-managed lands located outside of conservation system units and special areas designated by ANILCA. The other map shows d-1 lands located within conservation system units (refuges, parks, wild and scenic rivers), national conservation and recreation areas, and national forests. Please note on the legends for both statewide maps that the green and purple colors indicate the two general categories of the segregation of the land created by the d-1 withdrawals.

Both statewide maps are divided into 12 geographic areas. For each of these 12 areas, there is a map that identifies individual d-1 withdrawals, conservation system units, and pending State and Native selections. For the area maps, the lands previously denoted in purple are further broken down and each d-1 withdrawal is individually identified by color. The map legend identifies the PLO number and the extent of the segregation created by the individual d-1 withdrawal.

How do I make comments?

We suggest you use the two statewide maps to locate areas of interest and importance to you to determine whether these areas are affected by d-1 withdrawals. Then review the specific area map for those locations to obtain more detailed information.

Please submit your comments and supporting rationale as to which lands withdrawn by the d-1 PLOs can be opened to entry or if the d-1 withdrawal should be maintained. To help assess the comments please include:

- Area map number(s) 1 through 12 as well as other geographic references that would help identify specific lands that concern you. *For example: Area Map 2, twelve miles due north of Chicken.*
- Reference to PLO number for the specific d-1 withdrawal
- Specific information or knowledge of the area or its resources that concerns you

Send written comments to:

Bureau of Land Management Alaska State Office Attn: Section 207 Congressional Report (AK-932) 222 W. Seventh Ave., #13 Anchorage, Alaska 99513-7599

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Address2														3000 A ST STE 417	3000 A ST STE 417	3000 A ST STE 417	3000 A ST STE 417	C/O HAROLD LARSON						APT 208									FO BOX 111										Fo a cock Od id VOdinia O lonk	ANGLO ENERGY BLDG 4300 B ST ST ANCHORAGE	אופרס בייריים ברבי כייריים		1603 COLLEGE RD
Address1	PO BOX 150	PO BOX 206	PO BOX 28	PO BOX 71372	PO BOX 275	16515 CENTERFIELD DR STE 201	PO BOX 42	PO BOX 39010	PO BOX 49	1637 STANTON AVE	132 18T AVE STE 600	PO BOX 340	PO BOX 124	MINEEL GHAADZA LTD	KIKAGHAM LTD	NOTAAGHLEEDIN LTD	TAKATHLEE TADIN INC	PO BOX 847	9097 GLACIER HWY STE ZUU	PO BOX 329	PO BOX 89	BOX 9	9301 GLACIER HWY	PO BOX 81927	PO BOX 4009	PO BOX 7040	101 ISANOTSKI DR	3017 CLINTON DR STE 100	PO BOX 73	PO BOX 39	PO BOX KXA	215 FIDALGO ST STE 203	AASE TI DOB CENTED DD STE 404	PO BOX 1050	PO BOX 38	BOX 992	PO BOX 129	PO BOX 34659	PO BOX 32077	PO BOX 872130	PO BOX 195	PO BOX 5023	PO BOX 20037	NI NACHK PIT INC	8585 OLD DAIRY RD STE 201	PO BOX 20207	AALA KAA KA INC
Organization	DELOY GES INC	DELOYCHEET INC	DINEEGA CORP	DINYEA CORP	DOT LAKE NATIVE CORP	EKLUTNA INC	EKWOK NATIVES LTD	ELIM NATIVE CORP	EMMONAK CORP	ENGLISH BAY CORP	ENGLISH BAY CORP	EYAK CORP	FAR WEST INC	GANAA YOO LTD	GANAA YOO LTD	GANAA YOO LTD	GANAA YOO LTD	GOLD CREEK SUSITNA NATIVE ASSOC	GOLDBELL INC	GOLOVIN INALIVE CORP	HAIDA CORP	HEEYEALINDGE CORPORATION	HUNA TOTEM CORP	HUNGWITCHIN CORP	IGIUGIG NATIVE CORP	INALIN IN CORP	ISANOTSKI CORP	KAKE TRIBAL CORP	KAKTOVIK INUPIAT CORP	KASIGLUK INCORPORATED	KAVILCO INC	KENAI NATIVES ASSOC	KIAN IREE CORP	KIKITAGRI IK INI IPIAT CORP	KING COVE CORP	KING ISLAND NATIVE CORP	KLAWOCK HEENYA CORP	KLUKWAN FOREST PRODUCTS INC	KLUKWAN INC	KNIKATNU INC	KOKARMUIT CORP	KOLIGANEK NATIVES LTD	KONGNIGKILNOMIUT YUITA CORP	KONIAG INC	KOOTZNOOWOO INC	KOTLIK YUPIK CORP	KOYITLOTSINA LTD KOYITI OTSINA LTD
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City	FAIRBANKS	FAIRBANKS	KOYUK	KIPNUK	GOODNEWS BAY	ANCHORAGE	ANCHORAGE	ANCHORAGE	ANCHORAGE	ANIAK	ANCHORAGE	ANCHORAGE	ANCHORAGE	ANCHORAGE	NIIOSIH	KWETHIEK	KWIGILLINGOK	ANCHORAGE	LEVELOCK	ANCHORAGE	KODIAK	MANOKOTAK	TELLER	MARSHALL	FAIRBANKS	LAKE MINCHUMINA	WILLOW	MCGRATH	MCGRATH	MCGRATH	MCGRATH	BETHEL	KOTZEBIJE	KOTZBUE	KOTZEBUE	KOTZEBUE	KOTZEUE	KOTZEBUE	KOTZEBUE	KOTZEBUE	KOTZEBUE	NAPAKIAK	NAPASKIAK	KODIAK	NELSON LAGOON	ST MARYS	NEWTOK	MEKORYUK	ANCHORAGE	TOKSOOK BAY
Address2	1603 COLLEGE RD	1603 COLLEGE RD				4300 B ST STE 207	4300 B ST STE 207	4300 B ST STE 207	4300 B ST STE 207			4300 B ST STE 207	4300 B ST STE 207	4300 B SI SIE 207	4300 B 31 B 12 207													PO BOX 309	PO BOX 309	PO BOX 309	PO BOX 309	00 VO	PO BOX 49	PO BOX 49	PO BOX 49	PO BOX 49	PO BOX 49	PO BOX 49	PO BOX 49	PO BOX 49	PO BOX 49									
Address1	HADOHDLEEKAGA INC	BIN GOOGA INC	PO BOX 50	PO BOX 36	PO BOX 10	GEORGETOWN INC	KIPCHAUGHPUK LTD	LOWER KALSKAG INC	NAPAIMUTE LTD	PO BOX 227	4300 B ST STE 207	RED DEVIL INC	UPPER KALSKAG INC	SLEE IMUIE LID	DO BOX 187	PO BOX 109	PO BOX 50	711 HST	PO BOX 109	PO BOX 92813	PO BOX 1962	PO BOX 65	PO BOX 590	PO BOX 90	457 CINDY DR	GENERAL DELIVERY	HC 89 BOX 520	SESEUI INC	CHAMAI INC	DONLEE CORP	GOLD CREEK	PO BOX 2105	KATYAAK COBB	KIVALINA SINALIKMELIT CORP	KOOVUKMEUT INC	NAPAAKTUKMEUT CORP	NUNACIAK CORP	PUTOO CORP	ISINGNAKMEUT INC	AKULIUK CORP	IVISAAPAAGMIT CORP	PO BOX 34030	PO BOX 6069	215 MISSION DR #201	GENERAL DELIVERY	GENERAL DELIVERY	PO BOX 5528	PO BOX 52	701 W 41ST AVE STE 201	PO BOX 37068
Suffix Organization	KOYITLOTSINA LTD	KOYITLOTSINA LTD	KOYUK NATIVE CORP	KUGKAKTLIK LTD	KUITSARAK INC	KUSKOKWIM CORP	KIIIKBIK COBB	XWEHTH IX INC	KWIK INC	LEISNOLING	LEVELOCK NATIVES LTD	LIME VILLAGE CO	LITNIK INC	MANOKOTAK NATIVES LTD	MARYS IGLOO NATIVE CORP	MASERCULIQ INC	MENDAS CHAAG NATIVE CORP	MINCHUMINA NATIVES INC	MONTANA CREEK NATIVE ASSOC	MTNT LIMITED	MTNT LIMITED	MTNT LIMITED	MTNT LIMITED	NAGAMUT LTD	NAMA PEGIONAL CORP INC	NANA REGIONAL CORP INC	NANA REGIONAL CORP INC	NANA REGIONAL CORP INC	NANA REGIONAL CORP INC	NANA REGIONAL CORP INC	NANA REGIONAL CORP INC	NANA REGIONAL CORP INC	NANA REGIONAL CORP INC	NAPAKIAK CORP	NAPASKIAK INC	NATIVES OF KODIAK INC	NELSON LAGOON CORP	NERKLIKMUTE NATIVE CORP	NEWTOK CORP	NIMA CORP	NOBTEM NATIVES ASSIN INC	NUNAKAUIAK YUPIK CORP								
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Address1	PO BOX 21009	PO BOX 20187	PO BOX 129	2101 W 47TH AVE	PO BOX 84	PO BOX 28	PO BOX 71	323 CAROLYN ST	PO BOX 27	PO BOX 571	GENERAL DELIVERY	333 DENALI STE 220J	PO BOX 89	GENERAL DELIVERY	BOX 61	PO BOX 47015	PO BOX 487	PO BOX 5059	PO BOX 289	1321 OXFORD DR	PO BOX 69	PO BOX 5070	GENERAL DELIVERY	PO BOX 48	PO BOX 4	PO BOX 2682	PO BOX 194	PO BOX 150	PO BOX 87	400 MISSION SI	PO BOX 56	PO BOX 690	PO BOX 46	201 KATLIAN ST STE 200	PO BOX 72151	PO BOX 189	PO BOX 733	PO BOX 303	PO BOX 243	2600 DENALI ST STE 300	PO BOX 149	PO BOX 59049	PO BOX 70110	PO BOX 50	PO BOX 31	GENERAL DELIVERY	BOX 88	GENERAL DELIVERY
Suffix Organization	NUNAMIUT CORP	NUNAPIGLLURAQ CORP	NUNAPITCHUK LTD	OCEANSIDE CORP	OCEANSIDE CORP	OHOG INC	OLD HARBOR NATIVE CORP	OLD HARBOR NATIVE CORP	OLGOONIK CORP INC	OLSONVILLE INC	OSCARVILLE NATIVE CORP	OUZINKIE NATIVE CORP	OUZINKIE NATIVE CORP	PAIMUIT CORP	PAUGVIK INCORPORATED LTD	PEDRO BAY CORP	PILOT POINT NATIVE CORP	PILOT STATION INC	PITKAS POINT NATIVE CORP	POINT POSSESSION INC	PONI GRAHAM CONT	OFMIRTAL EK COAST CORP	QINARMIUT CO	RUSSIAN MISSION NATIVE CORP	SAGUYAK INC	SALAMATOF NATIVE ASSN INC	SANAK CORP	SAVOONGA NATIVE CORP	SEA LION CORP	SEALASKA IIMBEK CORP	SETHDEYAAH CORP	SHAAN SEET INC	SHAKTOOLIK NATIVE CORP	SHEE ATIKA INC	SHISHMAREF NATIVE CORP	SHUMAGIN CORP	DIOTAN ANTANA CORP	SILINGOCAL INCLINE CONT	SOI OMON NATIVE CORP	ST GEORGE TANAO CORP	ST MARYS NATIVE CORP	ST MICHAEL NATIVE CORP	STEBBINS NATIVE CORP	STUYAHOK LTD	SWAN LAKE CORP	TANACROSS INC	TANADGUSIX CORP	TANALIAN INC
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<u>\$</u>	ANC	CORDOVA	TELLER	FORT	POIN	NENANA	TOGIAK	TANANA	TULU	TUNUNAK	N S	ANC	ANCH	BARROW	ONAL	TOK	KODIAK	MAI ES	HM	YAKUTAT	SHAG	KING	AKIACHAK	AKIAK	ALATNA	ALEK	ST PA	STM	ALLANAN	ANVIK	ARCT	MON	ATQASUK	BEAVER	FORT	JUNEAU	CHAL	CHIS	CHEVAK	CHIG	CHIG	HAINES	HAINES	GOLOVIN	CHILINA	EMMONAK	CIRCLE	CRAIG	DILLI	JOINEA
Address2				BIRCH CREEK VILLAGE																																														
Address1	2425 MERRILL FIELD DR	PO BOX 650	PO BOX 590	GENERAL DELIVERY	PO BOX 9	PO BOX 249	PO BOX 150	PO BOX 129	PO BOX 65	PO BOX 89	PO BOX TWA	1689 C SI SI E 219	PO BOX 241963	PO BOX 890	BOX 100	PO BOX 130	PO BOX 2731	PO BOX 529	PO BOX 81	BOX 416	PO BOX 108	PO BOX 249	PO BOX 70	PO BOX 52127	PO BOX 70	PO BOX 115	PO BOX 86	PO BOX 48	PO BOX 30	PO BOX 10	PO BOX 22079	PO BOX 32249	PO BOX 91108	PO BOX 24029	PO BOX KBC		PO BOX 57	PO BOX 241	PO BOX 140	PO BOX 09	PO BOX 33	PO BOX 210	PO BOX 490		L PO BOX 31	PO BOX 245	PO BOX 89	PO BOX 828	PO BOX 216	PO BOX 240341
Organization	TANALIAN INC	TATITLEK CORP	TELLER NATIVE CORP	TIHTEETAII INC	TIKIGAQ CORP	TOGHOTTHELE CORP	TOGIAK NATIVES LTD	TOZITNA LTD	TULKISARMUTE INC	TUNUNRMIUT RINIT CORP	TWIN HILLS NATIVE CORP	I YONEK NATIVE CORP	UGANIK NATIVE GROUP INC	UKPEAGVIK INUMAI CORP	UNALANCE I NATIVE CORP	LINITED CROW BAND	LIYAK NATIVES INC	WALES NATIVE CORP	WHITE MOLINTAIN NATIVE CORP	YAKTAT KWAAN INC	ZHO TSE INC	AGDAAGUX TRIBE OF KING COVE	AKIACHAK NATIVE COMMUNITY	AKIAK NATIVE COMMUNITY	ALATNA VILLAGE	ALEKNAGIK TRADITIONAL COUNCIL	ALEUT COMMUNITY OF ST PAUL ISLAND	ALGAACIQ NATIVE VILLAGE	ALLANANE I VILLAGE ANGOON COMMINITY ASSOC	ANVIK VIII AGE	ARCTIC VILLAGE COUNCIL	ASA CARSARMIUT TRIBE	ATQASUK VILLAGE	BEAVER VILLAGE COUNCIL	BIRCH CREEK TRIBAL COUNCIL	CENTRAL COUNCIL TLINGIT & HAIDA INDIAN TRIBES	CHALKYITSIK VILLAGE COUNCIL	CHEESH-NA TRIBAL COUNCIL	CHEVAK NATIVE VILLAGE	CHIGNIK LAGOON VILLAGE CNCL	CHIGNIK LAKE TRADITIONAL	CHILKAT INDIAN VILLAGE KLUKWAN	CHILKOOT INDIAN ASSOCIATION	CHINIK ESKIMO COMMUNITY	CHITINA TRADITIONAL INDIAN VILLAGE COUNCIL	CHULOONAWICK NATIVE VILLAGE	CIRCLE NATIVE COMMUNITY	CRAIG COMMUNITY ASSOC IRA	CURYUNG NATIVE VILLAGE COUNCIL	DOUGLAS INDIAN ASSOCIATA
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First Name							WILLIAM															ARTHUR	PHILLIP	MOSES	HARDING	GUSTY	RICHARD	MOSES	GILBERI	CARI	EVON	JAMES	JAMES	SELINA	WINSTON	EDWARD	PAUL	LARRY	PETER			KIMBERLY			DIANE	PIUS	LARRY		MOT	
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Public Comments

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STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

FRANK H. MURKOWSKI, GOVERNOR

550 WEST 7TH AVENUE, SUITE 1400 ANCHORAGE, ALASKA 99501-3650 PHONE: (907) 269-8431

FAX: (907) 269-8918

September 14, 2005

Henri Bisson Alaska State Director Bureau of Land Management Attn: Section 207 Congressional Report (AK0932) 222 West Seventh Ave., #13 Anchorage, AK 99513-7599

Dear Mr. Bisson;

The State of Alaska appreciates the opportunity to offer comments and suggestions relative to the Public Land Orders (PLOs) that withdrew millions of acres of Federal land in Alaska for study and classification purposes. The State is pleased to see BLM taking steps to evaluate the need for continued withdrawals particularly if the purpose for which they were established has been fulfilled.

Furthermore, during the scoping process for the various RMPs currently being developed for large regions of BLM managed lands within the State of Alaska, the State has consistently requested that BLM review all existing withdrawals and evaluate the purpose for which they were created relative to current needs. The current planning process provides BLM with an excellent opportunity for study and classification of these lands as envisioned in the (d)(1) Public Land Orders. Appropriate land management strategies designed to protect the resource values of lands retained in long-term BLM management can be developed with public and other agency input through the RMP process. The State is pleased to see BLM planning teams conducting reviews of existing withdrawals within the scope of these RMPs. In general the State is pleased with the planning teams' efforts and the results of these reviews, although there are instances in which the State will disagree with BLM's decision to retain some withdrawals. We suggest that appropriate management strategies or program specific withdrawals should replace existing (d)(1) withdrawals so that the appropriate management tools are used to manage BLM resources.

We appreciate that the RMP process has provided, and BLM has taken advantage of, the opportunity for study and classification of the withdrawn lands as envisioned in the (d)(1) withdrawals, thereby eliminating the need for continued (d)(1) withdrawals. The (d)(1) withdrawals unnecessarily complicate land management by placing duplicative broad restrictions on large tracts of land. The development and implementation of site-specific land management strategies is preferable to simplify land status and management and provide clear location specific direction to managers and the public. The following comments and more specific information and priorities may assist BLM in addressing those withdrawals that are not being addressed within a current RMP planning area.

General Comments:

PLOs 5169 through 5178 were all made to provide for ANCSA Village and Regional Deficiency selections. These selections are all in place and no new selections can be filed. Therefore, all of these PLOs should be revoked. These withdrawals are scattered geographically throughout the state and have no relationship to any meaningful contemporary land management strategies.

PLO 5179 was an 80 million acre withdrawal for ANCSA (d)(2) which was settled by ANILCA. Congress has already determined the fate of the lands affected by this withdrawal. If Congress has already acted by designating a conservation system unit (CSU) such as a national park or national wildlife refuge, the remaining withdrawal is meaningless and should be lifted to clarify federal land records. If Congress did not establish the withdrawn area as a CSU, then Congress already made the decision that the land should not be permanently withdrawn and the withdrawal should be revoked. In the event that BLM does not recommend revocation of PLO 5179 in its entirety, in our specific comment section of this letter the state has identified areas within National Wildlife Refuges where we request this withdrawal be revoked.

PLO 5180 withdrew 47 million acres, some of which overlaps with PLO 5150, a more restrictive withdrawal. Where 5150 overlaps PLO 5180, there is no need to keep PLO 5180. Other portions overlap areas that Congress placed in CSUs through ANILCA, therefore, as was the case with PLO 5179, these withdrawals are no longer relevant and should be revoked. If areas withdrawn under PLO 5180 were not put into CSUs and do not overlap PLO 5150, they should be revoked because as stated previously, Congress has already acted not to permanently withdraw these areas. In addition, the development of Resource Management Plans (RMPs) should provide BLM with sufficient opportunity to ascertain the resource values of lands that need protection and involve the public in the development of appropriate classification and management strategies.

PLO 5181 appears to overlap areas set aside as national wildlife refuges. Congress has already acted upon these areas making the withdrawals no longer necessary.

PLO 5184 contains very scattered, isolated tracts withdrawn for ANCSA villages and should be revoked for the same reasons described for PLOs 5169-5178 above.

Portions of PLO 5186 conflict with many state selections, and the PLO does not appear to preclude conveyance to the state. Congress set aside other portions of PLO 5186 as ANWR. Again, since Congress has already acted on these lands, the withdrawals should be revoked.

While both PLO 5180 and 5186 provided for location for metalliferous minerals and are not as restrictive as other withdrawals the orders themselves create an unnecessary layer of management that should be removed to clarify federal land records.

Specific Comments and Prioritization Requests:

The state prefers that the Department of Interior revoke all (d)(1) withdrawals that overlap with areas that are designated as CSUs because Congress, through ANILCA, has determined how these lands will be managed. If the Department of Interior is not willing to revoke these PLOs in their entirety, we request that where (d)(1) withdrawals overlap non-Wilderness national wildlife refuges with oil and gas development potential, that the (d)(1) withdrawals in these areas be lifted. ANILCA and other federal laws specifically provide a process for possible oil and gas exploration and development on non Wilderness Refuge lands. Refuge comprehensive conservation plans would need to separately authorize oil and gas development in these areas, but there is nothing in ANILCA that precludes such development. Hence, these Public Land Orders could prohibit uses of the refuges that are not prohibited under ANILCA. This situation does not apply to designated refuge Wilderness areas nor to national parks since they are already statutorily closed to oil and gas development with the exception of valid existing rights.

The Alaska Peninsula and in the Yukon Flats refuges are a higher priority for revocation of (d)(1) withdrawals due to higher potential for oil and gas development. We realize of course that removal of the (d)(1) does not mean that oil and gas development would necessarily be proposed or would be appropriate in these refuges.

Please consider the following for revocation of withdrawals:

(Map 1, attached)

Alaska Maritime Refuge. BLM's (d)(1) withdrawal map appears to indicate a series of very small withdrawals along the coast near Cape Thompson, south of Point Hope, that are either in or near two large potential oil and gas basins.

Alaska Peninsula Refuge. Several stair-step corners of the northwestern edge of this refuge extend into the oil and gas basin that lies on the north side of the Alaska Peninsula and extends out into Bristol Bay. The state has scheduled an oil and gas lease sale on adjacent state lands for October 2005.

(Map 3, attached)

Koyukuk Refuge. The southwest portion of the refuge, south of the designated wilderness area, overlaps a potential oil and gas basin.

Selawik Refuge. Outside designated Wilderness, over half of the refuge to the north and west overlaps a potential oil and gas basin.

(Map 4, attached)

Kanuti Refuge. The eastern half of this refuge overlaps a potential oil and gas basin.

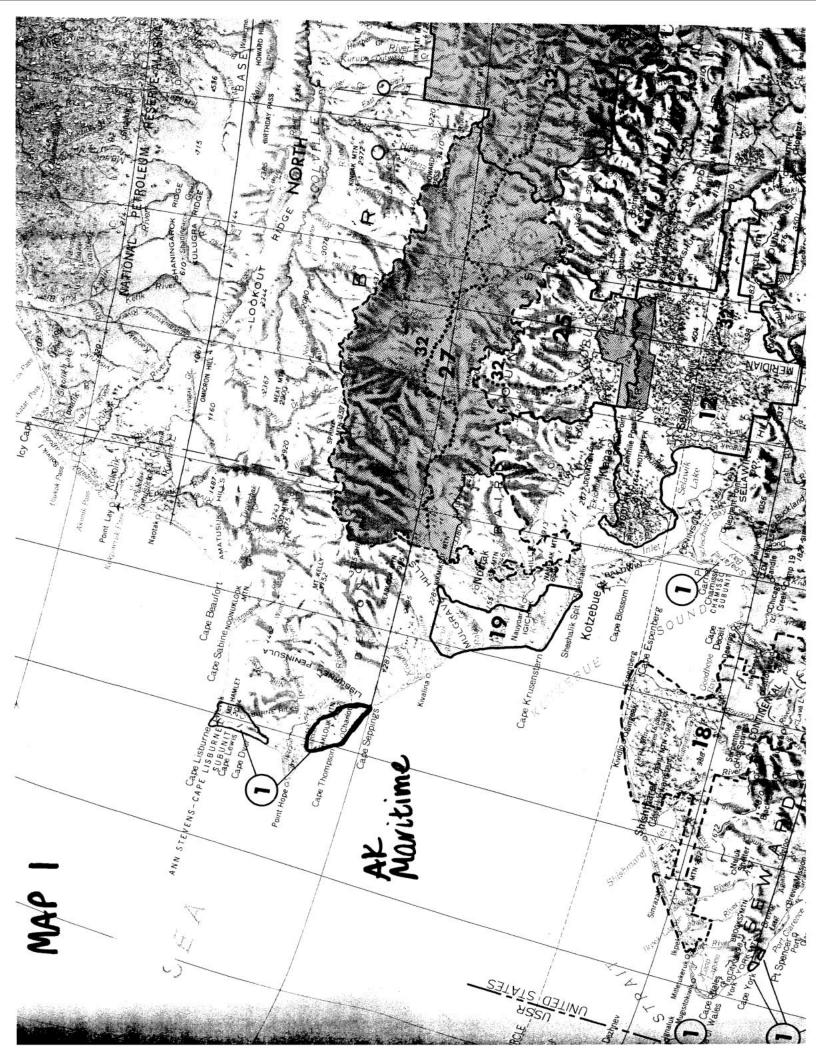
Yukon Flats Refuge. A substantial portion of this large refuge overlaps a potential oil and gas basin. In light of the possible land exchange between the refuge and Doyon, we request the corresponding d-1 withdrawals between the O&G basin and the southern boundary of the refuge also be lifted.

Thank you for the opportunity to offer comments on the ANCSA Section 17(d)(1) Public Land Orders. We appreciate BLM's efforts to address this issue. Should you have any questions, please don't hesitate to contact me at your earliest convenience.

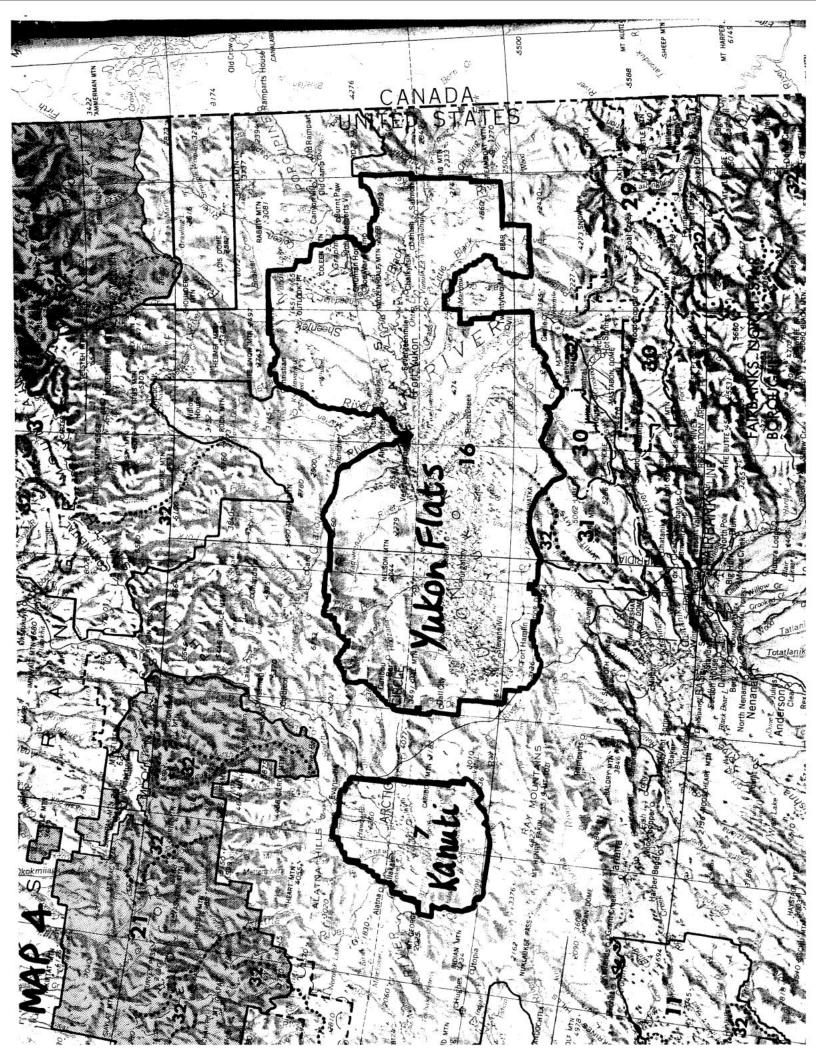
Richard LeFebvre

Deputy Commissioner

Attachments: Maps 1, 3, and 4.









RE/6169.SJ

United States Department of the Interior

FISH AND WILDLIFE SERVICE

1011 E. Tudor Rd. Anchorage, Alaska 99503-6199

SEP 14 2005

Memorandum

To:

State Director - Bureau of Land Management

From:

Regional Director - Region 7

Subject:

Report to Congress Regarding Revocation of Section 17(d)(1) Withdrawals

Your memorandum of June 5, 2005, provides information regarding a report to Congress that the Bureau of Land Management is preparing in accordance with direction provided in the Alaska Land Transfer Acceleration Act of December 10, 2004. The report concerns the review and revocation of withdrawals made pursuant to Section 17(d)(1) of the Alaska Native Claims Settlement Act. Maps of areas affected by the various (d)(1) withdrawals were furnished and an opportunity to comment has been provided.

Your memorandum states that BLM will make recommendations for public lands managed by the BLM and that BLM is responsible for preparing the overall report, however, it is unclear as to what information goes into the overall report in regards to Conservation System Units managed by other agencies.

We agree that certain provisions of the Alaska National Interests Lands Conservation Act close Alaskan Units of the National Wildlife Refuge System to operation of public land laws and the Mining Law of 1872 as amended, therefore, consideration of opening these areas by revocation of the (d)(1) withdrawals is moot.

We are concerned, however, with any proposed revocation of the (d)(1) withdrawals on Conservation System Units until final adjudication and conveyance of all Regional selections under Section 14(h)(1) of ANCSA has been completed. We have recently completed an inventory of Section 14(h)(1) applications filed on Refuge System Lands. This inventory found that there are approximately 1,213 pending 14(h)(1) selections, of which 537 selections comprising 33,184 acres, are located within (d)(1) withdrawal areas. A breakdown of these applications by refuge and other related information is attached for your information.

The BLM has not completed adjudication of the validity of these 537 applications as to whether they were filed on available land that was unappropriated and unreserved at the time of filing, consistent with the statutory selection criteria for selections filed under Section 14(h) of ANCSA. Therefore, we believe the (d)(1) withdrawals on Conservation System Units should not be

revoked until this adjudication takes place. Retaining the status quo of (d)(1) withdrawals and notation of the public land records will facilitate this adjudication. We understand from BLM staff that the goal established by the Alaska Land Transfer Acceleration Act is to sunset the ANCSA conveyance program by 2009.

Thank you for the opportunity to provide comments on the draft report to congress on (d)(1) withdrawals. As Conservation System Unit managers, we would like the opportunity to review the report when it is forwarded. For additional information on the inventory provided, contact John G. Brewer, Chief, Branch of Mapping Sciences, Division of Realty, at 786-3462.

Attachment

Region 7 14(h)1 Summary

Refuge	Total # of 14(h)1	Total # w/l D1 Area	Total acres w/i D1 Area
AK Maritime	304	31	20401.2
AK Peninsula	18	16	1194.75
Arctic	30	5	815.18
Becharof	21	21	365.37
Innoko	0	0	0
lzembek	13	0	0
Kanuti	1	1	1591.01
Kenai	6	0	0
Kodiak	6	0	0
Koyukuk	0	0	0
Nowitna	2	2	178.5
Selawik	6	6	2.71
Tetlin	1	1	236.08
Togiak	44	25	303.08
Yukon Delta	760	428	8060.07
Yukon Flats	1	1	36
Total	1213	537	33183.95

Region 7 14(h)1 Summary

Refuge	Total # of 14(h)1 listed on \$0 3220	Total # w/l D1 Area
AK Maritime	20	3
AK Peninsula	0	0
Arctic	13	11
Becharof	0	0
Innoko	2	2
lzembek	0	0
Kanuti	1	1
Kenai	3	0
Kodiak	2	1
Koyukuk	1	1
Nowitna	1	1
Selawik	1	1
Tetlin	2	2
Togiak	6	6
Yukon Delta	35	29
Yukon Flats	0	0
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Alaska State Director Bureau of Land Management Alaska State Office 222 West Seventh Avenue, #13 Anchorage, AK 99513-7599

Dear Mr. Bisson:

Mr. Henri Bisson

This is in response to your June 15 letter requesting comments regarding opening certain Public Land Orders (PLOs) that withdrew millions of acres of Federal land in Alaska for study and classification purposes. The PLOs under review are a series of orders issued under the authority of Section 17(d)(1) of the Alaska Native Claims Settlement Act and are referred to as d-1 withdrawals. Our following comments are based on comparison of the d-1 withdrawal areas to the management intent for these areas as outlined in the Tongass National Forest Land Management Plan (TLMP) and the Chugach National Forest Revised Land and Resource Management Plan (Forest Plan).

Tongass National Forest

We find that the d-1 withdrawals can be removed from most areas of the Tongass National Forest, with two exceptions. We recommend that the PLO 5186 withdrawal remain in effect on lands north and south of Skagway within the Warm Pass Research Natural Area (RNA) and within that portion of the Katzehein River corridor that is recommended for designation as a Wild River by the Forest Plan (Tongass Land Mangement Plan (TLMP)).

Portions of the Warm Pass RNA are included in the PLO 5186 withdrawal and are therefore, at present, closed to mineral entry. If the withdrawal were lifted, these lands would become available for mineral entry and development; this might be incompatible with the RNA management objectives. Therefore, we recommend that the withdrawal not be lifted for this area. Specifically, we request that the withdrawal be retained for T. 26 S., R. 60 E, CRM and also for T. 27 S., R. 60 E, CRM.

The other area of concern is the Katzehein River. The upper nine miles of this river are recommended for Wild River designation in TLMP. We recommend that the withdrawal be retained on the lands within the Katzehein corridor. Specifically, we request that the withdrawal be retained for these townships: T. 30 S., R. 60 E., CRM and T. 31 S., R. 60 E., CRM. The withdrawal may be lifted on the other lands in the vicinity of the Katzehein.

Chugach National Forest

Forest Plan management direction for areas added by ANILCA Section 501(a) indicates that maintaining the status quo of the lands is appropriate and desirable (Nellie Juan, College Fjord, Copper/Rude River, and Controller Bay). The management direction for these areas is primarily to maintain and protect the natural character of the areas, allowing natural processes to continue with minimum human intervention. Retaining the withdrawal in the Nellie Juan, College Fjord, and Controller Bay areas would facilitate implementing this direction. Section 502 of ANILCA specifically withdraws the Copper River addition, so the d-1 withdrawal could be relinquished for that addition (the Controller Bay Addition does not appear to be included in the ANILCA 502 withdrawal).

Within the ANILCA Section 501(a) lands, the areas we request the d-1 withdrawal be retained are described in the Forest Plan as Management Area Prescriptions and are named and mapped as:

- 1. Proposed Research Natural Area (141), specifically the Nellie Juan RNA in T. 4 N., R. 3 E., Seward Meridian.
- 2. Wild River Management Area (132), specifically the lower Nellie Juan River in T. 4 N., R. 4 E., Seward Meridian.
- 3. Nellie Juan-College Fiord Wilderness Study Area (131), specifically those areas included in the d-1 withdrawals that overlap with two of the areas added to the Chugach National Forest in the Alaska National Interest Land Conservation Act (ANILCA), Section 501(a)(1). These areas are Nellie Juan and College Fjord.
- 4. Controller Bay (135), part of the 501(b)-1 Management Area.

Outside of the ANILCA Section 501(a) lands, we also request retaining the d-1 withdrawals for the Portage Area and the Lost Lake Area. Part of the Portage Area and all of the Lost Lake Area are in the Backcountry Prescription (210) with management direction to limit, as much as possible, direct human influence on ecological processes. These areas provide opportunities for solitude and isolation and are managed to enhance and protect the character of the area for future generations. The Portage Area also has portions in the Scenic River Management Area (231), with direction to maintain its outstandingly remarkable values and classification eligibility for Scenic River designation. Retaining the withdrawals will facilitate meeting this management direction.

We request these d-1 withdrawals remain in effect until we can complete the process through the BLM to have these areas formally withdrawn from entry under the public land laws, including the general mining laws.

If in the future you need maps showing locations of the areas we have identified, please contact Jackie Swanson at (907) 586-7870.

Thank you for the opportunity to provide these comments.

allen, Acting for

Sincerely,

PETE GRIFFIN

Acting Director, Recreation, Lands & Minerals

cc: Andrew J Schmidt, Barbara Stanley



United States Department of the Interior

NATIONAL PARK SERVICE Alaska Region 240 West 5th Avenue, Room 114 Anchorage, Alaska 99501

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L14 (AKRO-L)

SEP 14 2005

Memorandum

To:

Alaska State Director, Bureau of Land Management

From:

Regional Director, Alaska Region

Subject:

Section 17 (d)(1) Withdrawal Study

It is the understanding of the National Park Service (NPS) that revocation of land withdrawals made pursuant to Section d(1) of the Alaska Native Claims Settlement Act of 1971 (ANCSA) will have no effect upon land ownership or management within units of the National Park System in Alaska. This matter has been discussed with Bureau of Land Management (BLM) staff working on the study of the possible revocations, and with BLM withdrawal staff, and there is general agreement that such revocation will have no effect on NPS units, and specifically that there would be no effect on any land selections made under Section 14(h) of ANCSA. However, it was recommended that the BLM conveyance staff review the 14(h) selections in relation to the d(1) withdrawals to confirm that revocation of the d(1) withdrawals will have no effect on conveyance of any 14(h) selections.

If the above-mentioned review is performed before the report is finalized, and it is confirmed that revocation of the d(1) withdrawals will have no effect on conveyance of any 14(h) selections within NPS units, the NPS has no objection to the revocation of the d(1) withdrawals in or around NPS units in Alaska. If, on the contrary, the revocations would allow the conveyance of 14(h) selections in NPS units that would not otherwise be conveyed, the NPS opposes the revocation of the d(1) withdrawals.

Thank you for the opportunity to comment. If you have any questions, please contact Charles Gilbert, Chief of our Lands office, at 907-644-3426.

Marcia Blaszak



SOUTHEAST MISSOURI MINING AND MILLING DIVISION

VIBURNUM, MO 65566 TELEPHONE 573-244-8622 FAX 573-244-8624

September 14, 2005

Bureau of Land Management Alaska State Office Attn: Section 207 Congressional Report (AK-932) 222 W. 7th Ave., #13 Anchorage, Alaska 99513-7599

We appreciate the opportunity to comment on the lands that have been withdrawn by a series of Public Land Orders by the Secretary of the Interior under the authority of Section 17 (d)(1) of the Alaska Native Claims Settlement Act. Comments have been requested on which withdrawn lands may be opened up to entry and disposal under the public land laws. The Bureau of Land Management is preparing a report for the Secretary of the Interior to submit to Congress in accordance with Section 207 of the Alaska Land Transfer Acceleration Act to identify the withdrawn lands that will be opened to entry.

The Secretary issued 15 Public Land Orders that impacted all areas of the State. The Statewide maps provided by the BLM divided the State into 12 geographic areas. All of these 12 areas are significantly affected by the PLOs. The decision on what lands will be part of the Native corporations land base, which will become land segregated from appropriation under the public land laws by selection of the State of Alaska, needs to be completed. It is incumbent on the BLM and Secretary of the Interior to release as much land as possible from segregation after many years of administration under the withdrawal by the Public Land Orders.

All lands outside of the conservation areas should be released, as part of the Report to Congress required is Section 207 of the Alaska Land Transfer Acceleration Act. These lands have been reviewed by the State and Native Corporations and were not selected by either as lands to be removed from segregation of the public land laws. These non-selected lands should all be opened to entry.

Some parts of the Conservation Areas within the State do allow the location of metalliferous minerals under Public Land Order 5180. However, the vast majority of PLOs issued in the Conservation Areas allow no entry, and none allow energy production. It is our view that things have changed since the issuance of the Public Land Orders and that all orders should be reviewed to be consistent with current public needs. This is particularly true with oil, gas and mineral production. We recommend that the Public land Orders for all 12 areas be reviewed for the need to continue the Orders or to a need to modify the Orders. It does appear that the Orders have served their purpose and could be discontinued. We appreciate the opportunity to comment.

Sincerely,

Don Taylor

Vice President Exploration

Alaska Coalition ~ Deborah Lee Williams and Associates ~ Earthworks Alaska Conservation Voters ~ Alaska Conservation Alliance ~ Sierra Club Campaign for America's Wilderness ~ Natural Resources Defense Council Northern Alaska Environmental Center ~ The Wilderness Society

September 15, 2005

Dave Mushovic
Bureau of Land Management - Alaska State Office
Attn: Section 207 Congressional Report (AK-932)
222 West Seventh Avenue, #13
Anchorage, Alaska 99513-7599

Dear Mr. Mushovic:

Thank you for the opportunity to comment on the BLM's report to review the ANCSA § 17(d)(1) withdrawals pursuant to section 207 of the Alaska Land Transfer Acceleration Act (ALTAA). On behalf of the Alaska Coalition, Alaska Conservation Alliance, Alaska Conservation Voters, Campaign for America's Wilderness, Deborah Lee Williams and Associates, Earthworks – Mineral Policy Center, Natural Resources Defense Council, Northern Alaska Environmental Center, Sierra Club, and The Wilderness Society we would like to submit the following comments and included maps for consideration.

In summary, we strongly oppose lifting the Public Land Order's (PLO's) from BLM, National Park Service, U.S. Fish and Wildlife Service and U.S. Forest Service lands. Thus, we suggest that BLM recommend Congress take no action on the (d)(1) report that would lift the Public Land Orders (PLOs) on any federal lands in Alaska. We believe that the appropriate procedure for reviewing the (d)(1) withdrawals on BLM-managed lands is through the Resource Management Planning process. We also believe that BLM should refrain from making recommendations regarding withdrawals on lands under National Park Service, U.S. Forest Service, or U.S. Fish and Wildlife Service jurisdictions. We believe the (d)(1) withdrawals should be left in place on these

agencies' lands and, in any event, we believe the proper time to review the (d)(1) withdrawals on these lands is in the context of the agencies' regular planning processes.

Legislative History

In Section § 17(d)(1) of the Alaska Native Claims Settlement Act (ANCSA), Congress withdrew millions of acres of unreserved public lands from "all forms of appropriation under the public land laws, including mining (except locations for metalliferous minerals) and the mineral leasing laws" for a period of 90 days. 43 U.S.C. § 1616(d)(1). Congress ordered the Secretary of Interior to "review the public lands in Alaska and determine whether any portion of these lands should be withdrawn . . . to insure that the public interest in these lands is properly protected." *Id.* Congress also provided that any further withdrawal after the 90-day period would be pursuant to the Secretary's existing authority, and authorized the Secretary to classify or reclassify such withdrawn lands and to open lands to appropriation according to these classifications. *Id.*

Following the passage of ANCSA, the Interior Secretary issued a series of public land orders (PLOs) that withdrew from appropriation millions of acres of public lands managed by BLM. See BLM Public Notice, June 15, 2005. In the Alaska National Interest Lands Conservation Act (ANILCA), Congress subsequently included some of these lands in "conservation system units" (CSUs). Many others have never been reviewed or classified as mandated by ANCSA § 17(d)(1).

In 2004, Congress passed ALTAA, which required, among other provisions, that BLM review the withdrawals made pursuant to ANCSA § 17(d)(1) to "determine if any portion of the lands withdrawn pursuant to that provision can be opened to appropriation under the public land laws or if their withdrawal is still needed to protect the public interest in those lands." ALTAA, P.L. 108-452, § 207(1), 118 Stat. 3575, 3585-86 (2004). ALTAA further required BLM to submit to Congress a report that "identifies any portion of the lands so withdrawn that can be opened to appropriation under the public land laws consistent with the protection of the public interest in these lands." ALTAA § 207(3).

We believe that the regular planning processes of Federal land-management agencies are more appropriate venues for reviewing the (d)(1) withdrawals and making appropriate classifications of these vast acreages of lands. Thus, we urge BLM to recommend to Congress that it take no action on the report at this time, but instead allow the (d)(1) withdrawal issues to be resolved in the course of the agencies' regular, legally required planning processes.

Federal Agencies Should Conduct the d-1 Reviews Pursuant to Their Land-Use Management Planning Processes

BLM manages nearly 87 million acres of land in Alaska. It also manages 245 million acres of subsurface mineral estate underlying Federal surface land in Alaska. In the Federal Land Policy and Management Act (FLPMA), Congress directed that BLM "shall, with public involvement and consistent with the terms and conditions of this Act, develop, maintain, and, when appropriate, revise land use plans which provide by tracts or areas for the use of the public lands." 43 U.S.C. § 1712(a). In the policy section of FLPMA, Congress declared that "the national interest will be best realized if the public lands and their resources are periodically and systematically inventoried and their present and future use is projected through a land use planning process coordinated with other Federal and State planning efforts." 43 U.S.C. § 1701(a)(2). FLPMA also requires BLM to provide opportunity for public participation in this planning process. 43 U.S.C. § 1701(a)(5).

The U.S. Fish and Wildlife Service, U.S. Forest Service and National Park Service have similar planning responsibilities, each of which provides for public participation in the process.

ANILCA requires the Fish and Wildlife Service to prepare, and from time to time revise, a comprehensive conservation plan (CCP) for each National Wildlife Refuge in Alaska. ANILCA § 304(g)(1). Among other requirements, the Fish and Wildlife Service must designate areas within each refuge according to their respective resources and values and specify the uses within each such area that may be compatible with the major purposes of the refuge. ANILCA § 304(g)(3)(A). In preparing each CCP, the agency

must publish a notice in the Federal Register, hold public hearings, and provide opportunities for public comment. ANILCA § 304(g)(4)-(5).

In the National Forest Management Act, 16 U.S.C. § 1600 et seq., Congress required the U.S. Forest Service to develop, maintain, and, as appropriate, revise land and resource management plans for units of the National Forest System at least every 15 years. 16 U.S.C. § 1604. The Forest Service must provide for public participation in the development, review, and revision of its land management plans. 16 U.S.C. § 1604(d).

For each unit of the National Park System, Congress mandated that the Park Service prepare and regularly revise management plans that include, *inter alia*, measures for the preservation of resources and indications of the types and general intensities of development. 16 U.S.C. § 1a-7. Park Service internal management policies require the agency to review, revise, or amend every 10 to 15 years its management plans for each unit of each National Park in Alaska. NPS Management Policies, ch. 2. The agency considers these reviews major federal actions that trigger the mandates of the National Environmental Policy Act (NEPA), which requires it to prepare environmental impact statements (EIS) and allow public participation in the process.

BLM Resource Management Planning Processes

BLM is currently revising its Resource Management Plans (RMPs) for many of the lands and mineral estates it administers in Alaska. It is in the process of preparing draft or final environmental impact statements for four such RMPs. These RMPs address the long-term management strategies for BLM-managed lands throughout the state, which include: East Alaska, about 7.1 million acres; Ring of Fire, about 1.3 million acres; Kobuk-Seward Peninsula, 13 million acres; and Bay Area, 3.6 million acres in the Bristol Bay and Goodnews Bay areas.

The draft East Alaska RMP, released for public review in April 2005, addressed the lifting of (d)(1) withdrawals. Alternative D, the "preferred alternative" proposed lifting the (d)(1) withdrawals on over 6 million acres of the 7.1 million-acre planning area. This constitutes a 78 percent increase in the amount of land open to locatable mineral entry. BLM also proposed to open 79 percent of the lands to oil and gas leasing.

In all, BLM statewide RMP revisions may open millions of acres to resource extraction and may significantly impact wildlife habitat, recreational uses of the lands, and subsistence resources. Therefore, BLM is proceeding under its mandates pursuant to FLPMA and NEPA by preparing environmental impact statements and allowing for participation and comment by interested parties.

Federal land-use planning processes are designed to provide for meaningful reviews and impact analyses of multiple land uses, utilize each agency's expertise in managing a broad spectrum of lands and resources, and allow for public participation. This comprehensive approach incorporates rational decisionmaking and provides the public an opportunity to actively participate in an agency's land-use planning, thereby assisting the agencies to consider the interests of all users of the public lands in Alaska. Given that all the aforementioned Federal agencies conduct their land management planning by geographic region or specific CSU, these planning processes are the appropriate forum for considering whether the (d)(1) withdrawals that still exist within these regions or CSUs are still warranted.

BLM Provided Inadequate Public Process for (d)(1) Report

Although BLM provided the public an opportunity to comment generally on the (d)(1) review, this comment period is limited to commenting in the abstract before the agency issues its draft report and recommendations. Thus, in the (d)(1) review, BLM provided less meaningful opportunities for public participation than are provided in the RMP process. Yet public involvement in this report is critical given that the report could lead to dramatic land management decisions regarding mineral resource management. Moreover, BLM is making these decisions without the analytical benefits of the NEPA process. Lifting the (d)(1) withdrawals, which would greatly increase exploration and development of leasable and locatable minerals in the affected areas, may destroy important wildlife habitat, despoil pristine areas, eliminate recreation opportunities, and dramatically restrict or alter subsistence uses and resources.

For these reasons, Congress should allow the BLM, Fish and Wildlife Service, Forest Service, and National Park Service to review the status of the (d)(1) withdrawals on their respective lands, with opportunities for public comment, as part of their normal planning processes. We believe the (d)(1) withdrawals should be left in place on many of these lands and, in any event, we believe the proper time to review the (d)(1) withdrawals on these lands is in the context of the agencies' regular planning processes. We strongly believe that BLM should recommend that Congress take no action on the (d)(1) withdrawals.

A Legislative EIS May Be Required

BLM should prepare an EIS for the report on (d)(1) lands, as NEPA requires. Federal agencies must include an EIS "in every recommendation or report on proposals for legislation and other major Federal actions significantly affecting the quality of the human environment." 42 U.S.C. § 4332(2)(C). In the NEPA context, Council on Environmental Quality (CEQ) regulations define environmental effects as:

- (a) Direct effects, which are caused by the action and occur at the same time and place.
- (b) Indirect effects, which are caused by the action and are later in time or farther removed in distance, but are still reasonable foreseeable. Indirect effects may include growth inducing effects and other effects related to induced changes in the pattern of land use, population density or growth rate, and related effects on air and water and other natural systems, including ecosystems.

40 CFR § 1508.8. The CEQ regulations also define legislation as "a bill or legislative proposal to Congress developed by or with the significant cooperation and support of a Federal agency." 40 CFR § 1508.17. The test for significant cooperation is whether the proposal is predominantly that of the agency rather than another source. *Id*.

In this instance, BLM is predominantly responsible for the d-1 report to Congress and the accompanying recommendations. Moreover, the agency's recommendations regarding whether Congress should lift the (d)(1) withdrawals may significantly affect the quality of the human environment by inducing land-use changes in the affected areas. If Congress lifts most or all of the (d)(1) withdrawals as a result of BLM's recommendations, millions of acres of public lands would be opened to exploration and development of leasable and locatable minerals. This action may have serious environmental consequences. Thus, NEPA requires BLM to prepare an EIS before submitting the (d)(1) recommendations to Congress. See, e.g., Trustees for Alaska v. Hodel, 806 F.2d 1378, 1381 (9th Cir. 1986) (holding that Department of Interior report

mandated by Congress constituted "proposal for legislation" requiring EIS because it contained specific recommendations on future land use, i.e., whether to allow further oil and gas development in Arctic Refuge coastal plain or designate it for wilderness preservation).

Analysis of (d)(1) withdrawals in BLM Conservation System Units

We request that BLM carefully review the protective authority that the following PLOs have upon the governing authority of the BLM Conservation System Units (CSUs) within which the PLOs exist. Primarily, BLM should examine the consequences of lifting the (d)(1) withdrawals in CSUs.

CSU	Map Areas	PLO's
Beaver Creek Wild & Scenic River	2	5179, 5180
Birch Creek Wild & Scenic River	2	5179, 5180
Delta Wild & Scenic River	1,2	5174, 5178, 5180, 5184
Fortymile Wild & Scenic	2	5173, 5180, 5184
Gulkana Wild & Scenic River	1,2,8	5178, 5180, 5184, 5186
Steese National Conservation Area	2,3	5180
Unalakleet Wild River	5,6,9	5173, 5179, 5180, 5184
White Mountains National Recreation Area	2	5173, 5184

We request that BLM withdraw all portions of all designated and eligible Wild & Scenic Rivers in Alaska from locatable and leasable mineral entry. Similarly, the agency should withdraw and all lands within Steese National Conservation Area and White Mountains National Recreation Area from mineral development. If preserving the (d)(1) withdrawals is not an appropriate method of permanently withdrawing these CSUs from locatable or leasable mineral entry, we request that BLM adopt appropriate withdrawals.

Current demands of multiple user groups on public resources threaten to overwhelm BLM Alaska's management workload. The impacts of off-highway vehicles on backcountry lands and streams, the demands of the tourism and recreation industries, and the needs for access and protection for subsistence resources are just a few of the myriad challenges BLM faces. Should Congress lift the (d)(1) withdrawals within CSUs or any of the BLM planning regions, the agency would be deluged with the additional pressures of managing commercial leasable or locatable mineral development activities in pristine areas.

For example, should Congress lift the (d)(1) withdrawals, BLM would receive a flood of applications for mineral exploration, development, and other mining activities across millions of acres of federally managed lands. We are concerned that BLM Alaska may not have adequate financial support and staff, including resource specialists, permit administrators, and law enforcement, to handle the additional workload that would accompany such a significant change in mineral management policy. Thus, Congress should not lift the (d)(1) withdrawals until it provides BLM additional permanent funding and personnel resources.

Also, BLM should analyze the long-term potential economic benefits of lifting (d)(1) withdrawals on BLM lands and include its finding in its report to Congress. Representatives of the mining, oil, and gas industries, and BLM staff, have indicated that there is little commercial interest in the leasable and locatable mineral potential of most unencumbered BLM lands. It is widely accepted that the State of Alaska and Native Corporations already have selected most of the Federal land with leasable and locatable mineral potential. These interests consider unencumbered BLM lands to be of only marginal mineral value. Thus, we are concerned about the integrity of any entity that would be interested in pursuing exploration and development activities on such marginal-value lands. We also are concerned about the environmental impacts of mining activities on these lands, considering that the financial viability of such activities appears to be questionable. We believe it would be inappropriate for BLM to allow these activities unless it is prepared to cover the costs of remediating hazardous or unsightly mining operations and reclaiming the land if the claimant fails to perform these functions.

We strongly suggest that BLM include in its report to Congress a discussion of the low leasable and locatable mineral value potential of unencumbered (d)(1) lands and the likelihood that any future developments would be financially unsound. On the other hand, there is tremendous potential for conserving natural resource values on these lands. Thus, BLM should recommend that Congress refrain from acting on the (d)(1) report and that it maintain the (d)(1) withdrawals until BLM can systematically analyze the conservation values of these lands through its RMP and NEPA processes. BLM also must inventory multiple-use opportunities, mitigate potential impacts, and assign appropriate land classifications and protective allocations for these lands.

Thank you again for the opportunity to participate in this review of ANCSA 17 (d)(1) withdrawals. We hope that our comments have provided useful recommendations that BLM will incorporate into the report to Congress as per Section 207 of ALTAA. We look forward to continue working with BLM through the Resource Management Planning processes to identify specific areas where (d)(1) withdrawals should be maintained or lifted as appropriate for long-term resource sustainability and multiple uses of the lands.

Sincerely,

Alaska Coalition

Dan Ritzman Executive Director 750 West 2nd Avenue #205 Anchorage, Alaska 99501

Campaign for America's Wilderness

Ken Rait Campaigns Director 4035 N.E. Sandy Blvd., Ste. 242 Portland, OR 97212

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Cc: Becca Bernard, Trustees for Alaska Frances Raskin, Trustees for Alaska Demian Schane, Earthjustice Alaska Conservation Voters Alaska Conservation Alliance

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Deborah Williams Executive Director 308 G Street, Suite 219 Anchorage, AK 99501

Natural Resources Defense Council

Charles Clusen Director, Alaska Project 1200 New York Ave., NW, Suite 400, Washington, DC 20005

Sierra Club

Betsy Goll Alaska Representative 333 W. 4th Ave, Suite 307 Anchorage, Alaska 99501

Attachments: Table 1.; Supplement to Table 1; Area Maps 1,2,5,10,12

Alaska Coalition et al Recommendations for Retaining Public Land Orders Under ANCSA 17 (d)(1) Supplement to Table 1.

Lands that should have ANCSA (d)(1) withdrawals maintained. September 15, 2005

East Alaska RMP Planning Area

The following lands and rivers were determined eligible for Wild and Scenic River designation in the Draft East Alaska RMP/EIS. Any additional rivers determined in planning documents to be eligible or suitable for protection under the Wild and Scenic Rivers Act should also have ANCSA 17 (d)(1) withdrawals maintained to help preserve the current resource condition of their outstandingly remarkable river values until land conveyances are completed or a protective management strategy is established.

Bering Region

Nearly one million acres of BLM lands qualify for protection in the Bering region. The
glaciated and high alpine landscape, outstanding biodiversity, and rare plants and animals is
unique to BLM managed lands across the nation. Biodiversity includes migratory birds that
stage in the Bering region, harbor seals, mountain goats, bears, rare plant species, and the
largest and longest glacier in North America, the Bering Glacier. The Alaska Coalition and
several other organizations submitted a written nomination specifically for the Bering Region
Research Natural Area to the BLM in July 2003.

West Fork Gulkana River

• A large percentage of the world's known population of trumpeter swans, a BLM –Alaska designated Sensitive Status Species, is the focus of this proposed ACEC. A large number of other waterfowl utilize the amazing wetlands of the West Fork for breeding grounds. The ACEC would cover nearly one-half million acres. Trophy-size bull moose inhabit the watershed and would benefit from the ACEC; the moose habitat in the West Fork of the Gulkana is impacted by encroaching off-road vehicle use. Sockeye and king salmon stocks spawn in the tributaries of the West Fork of the Gulkana. The ACEC would compliment the management scheme for the lower portions of the Gulkana, which was designated by ANILCA as a Wild and Scenic River corridor in 1980.

Nelchina Caribou Herd Calving Grounds

• The Nelchina Caribou Herd is an integral part of the functioning ecosystem in Eastern Alaska. Subsistence hunters, wildlife photographers, recreationists, and tourists benefit from a thriving, healthy herd in the region. The northern third of the caribou herd calving grounds are on BLM administered lands. This ACEC of nearly one-half million acres, would protect the calving grounds, which are located in the tundra-covered foothills region of the Talkeetna Mountains. Caribou habitat is shrinking and under pressure from rapidly increasing OHV use and a flood of mining projects in the region.

Delta Bison Habitat

• This ACEC would be created to protect the Delta bison herd in Eastern Alaska. Quality habitat for the Delta Bison becoming scarce as more lands in the Delta Junction region are developed for crop and livestock production. The ACEC would be located in the riparian zone between the Black Rapids and Delta River would protect Delta Bison habitat and the traditional calving range for the herd. The ACEC would compliment the management scheme of the upper portions of the Delta River which was designated by ANILCA as a Wild and Scenic River corridor.

Maclaren River

50 miles, including the East and West Forks

Outstandingly Remarkable Values

- · Views of the Alaska Range; habitat for moose and waterfowl
- Lower Maclaren has recreational value as it connects with Tyone River trail system.

Tangle Lakes trail system

12 miles, Tangle Lakes to Maclaren River

Outstandingly Remarkable Values

· Visual qualities; fish, wildlife and recreational values.

Monsoon Creek/Lake

13 miles, Tributary to West Fork Gulkana River

Outstandingly Remarkable Values

- · Scenic and fisheries values
- · Extension of Gulkana National Wild and Scenic River

Victor Creek

20 miles, Tributary to West Fork Gulkana River

Outstandingly Remarkable Values

- · Scenic values
- · Major anadromous fish spawning area
- · Extension of Gulkana National Wild and Scenic River

South Branch of the West Fork of the Gulkana River

9 miles, tributary to the West Fork of the Gulkana River

Outstandingly Remarkable Values

- · Scenic, fish, and wildlife values
- · Recreational opportunities
- Extension of Gulkana National Wild and Scenic River
- * This river system was determined suitable for Wild and Scenic River designation if retained in long-term federal ownership. Draft East Alaska RMP, April 2005

Hungry Hollow Creek

12 miles, Tributary to Middle Fork Gulkana River

Outstandingly Remarkable Values

- · Northernmost population of steelhead trout
- · Extension of Gulkana National Wild and Scenic River

12-mile Creek,

13 miles, Tributary to main stem of Gulkana River

Outstandingly Remarkable Values

 Extension of Gulkana National Wild and Scenic River. It is presumed that BLM intended to recognize that 12-mile creek also possesses the same outstandingly remarkable values which the Gulkana National Wild and Scecni River was designated to protect.

Tyone River

25 miles, Tributary to Maclaren River

Outstandingly Remarkable Values

· Historic and cultural values

Ewan Lake

In Gulkana River watershed

Outstandingly Remarkable Values

· Historic and cultural values

Fish Lake system

In Gulkana River watershed

Outstandingly Remarkable Values

- · Scenic, wildlife, and fisheries values
- · Extension of Gulkana National Wild and Scenic River

Chistochina River

25 miles, East Fork

Outstandingly Remarkable Values

· Wildlife and fisheries values

Sourdough Creek

21 miles, Tributary to main stem Gulkana River

Outstandingly Remarkable Values

 Extension of Gulkana National Wild and Scenic River. It is presumed that BLM intended to recognize that 12-mile creek also possesses the same outstandingly remarkable values which the Gulkana National Wild and Scecni River was designated to protect.

Haggard Creek

13 miles, Tributary to Sourdough Creek

Outstandingly Remarkable Values

 Extension of Gulkana National Wild and Scenic River. It is presumed that BLM intended to recognize that 12-mile creek also possesses the same outstandingly remarkable values which the Gulkana National Wild and Scenic River was designated to protect.

Susitna River

152 miles, Portion above Devil's Canyon

Outstandingly Remarkable Values

- · Scenic values
- Floatboating opportunities
- · Fish and wildlife values

Suslota Creek

24 miles, Slana area

Outstandingly Remarkable Values

· Scenic, recreation, and wildlife values

Tonsina River

55 miles, Tributary to the Copper River

Outstandingly Remarkable Values

· Recreational and wildlife values

Greyling Creek

15 miles, Tributary to Tonsina River

Outstandingly Remarkable Values

- · Scenic values (Chugach Mountains)
- · Wildlife and fisheries values

Tiekel River

40 miles, Tributary to Copper River

Outstandingly Remarkable Values

· Scenic values, hanging glaciers

Bernard Creek

20 miles, Tributary to Tonsina River Outstandingly Remarkable Values

· Scenic and recreational values

Liberty Creek

14 miles, Tributary to Copper River Outstandingly Remarkable Values

· Scenic and recreational values

Kaliakh River

40 miles, Bering Glacier area, flows into Gulf of Alaska Outstandingly Remarkable Values

· Scenic, recreational, and wildlife values

Clearwater Creek

22 miles, Tributary to Susitna River Outstandingly Remarkable Values

- · Unique clearwater stream
- · Recreation, fish, and wildlife values

Brushkana Creek

12 miles, Tributary to Nenana River Outstandingly Remarkable Values

· Scenic, recreation, historical, fish, and wildlife values

Nenana River

40 miles, Upper portion above Parks Highway

Outstandingly Remarkable Values

· Scenic, recreation, and wildlife values

Ring of Fire RMP Planning Area

The Draft Ring of Fire RMP/EIS has not been released for public review. The following river systems and lands were nominated by the public during the scoping process for consideration as potential Wild and Scenic Rivers and Areas of Critical Environmental Concern. Any additional rivers determined in planning documents to be eligible or suitable for protection under the Wild and Scenic Rivers Act should also have ANCSA 17 (d)(1) withdrawals maintained to help preserve the current resource condition of their outstandingly remarkable river values until land conveyances are completed or a protective management strategy is established.

Iniskin River, Western Cook Inlet

- · Wildlife habitat, especially brown bears
- · Fisheries, excellent spawning and rearing habitat for salmon
- Scenery within the Iniskin valley is stunning, as well as the views of Cook Inlet, adjacent mountains and nearby St. Augustine volcano.
- · Recreational hunting and subsistence values

Kirschner Lake, Western Cook Inlet

 Unique scenic values, including a stunning waterfall that drops over sheer coastal cliffs into Cook Inlet.

Ursus Cove River System, Western Cook Inlet, Bruin Bay

- Wildlife and fisheries values
- · Scenic values

McArthur River and Blockade Glacier and Lake, Western Cook Inlet

- · Remarkable visual and recreation values
- · Wildlife habitat for moose and bears

Harriet Creek, Western Cook Inlet

· Wildlife habitat and fisheries values

Chilligan River, Western Cook Inlet, Tributary of Chakachamna Lake

· Outstanding scenery and recreation resources

Barbara Creek, Port Heiden area

 Critical shorebird habitat for many species, including the Stellar's Eider and Beringian marbled godwit

Reindeer Creek, Port Heiden area

 Critical shorebird habitat for many species, including the Stellar's Eider and Beringian marbled godwit

Tsirku River, Haines area

- · Scenery and recreation resources
- · Critical wildlife habitat, especially for mountain goats
- · Cultural resources

Takhin River, Haines area

- · Scenery and recreation resources
- · Critical wildlife habitat, especially for mountain goats
- · Cultural resources

Ferebee Glacier & River, Haines area

· Scenery and recreation resources

Chilkat River, Haines area

- · Scenery and recreation resources
- · Critical wildlife habitat, especially for mountain goats
- Cultural resources
- · Geologic values

Knik River, Southcentral Alaska

- Outstanding scenic values and recreation opportunities
- · Cultural values

Friday Creek, Tributary of Knik River

Scenery and recreation resources

Hunter Creek, Tributary to Knik River

· Scenery and recreation resources

Neacola Mountains and Blockade Lake

• Remarkable visual and recreation resources on unselected BLM administered lands encompassing the Neacola Icefield and Blockade Glacier and Lake are well-deserving of ACEC designation. The extreme visual beauty of the seemingly endless blue and white glacial expanses, surrounded by the Neacola's jagged mountain peaks is a majestic and awe-inspiring. This scenery embodies the immense spirit of Alaska's vast wildlands. Nearly all the surrounding lands are managed for conservation; the unit is bordered on the south by Lake Clark National Park Wilderness and is located close to Redoubt Bay State Critical Habitat Area and Trading Bay State Game Refuge to the east. The BLM would be consistent with federal, state, and borough land planning in recognizing the outstanding qualities of the area and the need

- for conservation-minded management practices through the designation of the Neacola-Blockade Lake ACEC.
- Terrestrial wildlife habitat of high value includes concentrated moose winter areas and postrutting habitat. The DNR Kenai Area Plan mentions several species in the Neacola Mountain
 region. Black bear habitat may warrant special designation. A notable Trumpeter swan
 nesting area is located at the snout of Blockade Lake. There are genetically isolated small
 mammal species in the vegetated high country on the east side of the block as well.

Ursus Cove-Bruin Bay, Kirschner Lake Complex

- The lands administered by the BLM in the Ursus Cove, Kirschner Lake and Bruin Bay Complex are ecologically diverse; coastal estuary habitats, shellfish concentrations, and marine mammals as well as world-class brown bear habitat make these lands unique. The area has been recognized for its outstanding habitat values; the National Park Service manages lands to the north as Lake Clark National Park Wilderness and the McNeil River State Game Sanctuary lies to the south.
- The terrestrial habitat in the Ursus Cove-Bruin Bay complex is outstanding. The Nature Conservancy has identified the Ursus Cove-Bruin Bay complex as a core area of biological significance. Coastal waters, drainages and streams provide spawning and rearing habitat for salmon. This stretch of southwestern Cook Inlet, including Kamishak Bay, contains some of the most important and biologically productive ecological systems in the Gulf of Alaska. Marine resources are also significant in the Ursus Cove-Bruin Bay complex; the cove provides habitat for a high concentration of spawning Pacific herring.

Port Heiden Units

• The two small parcels of BLM administered land near Port Heiden, which include a segment of Barbara Creek and the upper delta of Reindeer Creek, exist within a region of the Alaska Peninsula noted by the Alaska Department of Natural Resources as critical waterfowl and shorebird habitat. The area is critical habitat for Stellar's eider, a threatened species of international significance. In the spring, the majority of the world's population of Stellar's Eider migrates to the Bristol Bay coast of the Alaska Peninsula. In winter, nearly 80% of the Pacific population winters along the Alaska Peninsula, southern Cook Inlet, as well as other areas in Southwest Alaska. The Port Heiden area is known to host the Beringian marbled godwit, which does not occur elsewhere on the globe—giving it special status bird on the list of Migratory Bird Act. Tens of thousands of dunlin, western sandpiper, bar-tailed godwit and rock sandpiper use this locale as a staging area.

Port Moller Units

- Two parcels of BLM administered lands south of Port Moller contain important bird, mammal, and marine habitat with more than local significance. The Port Moller region is noted for critical waterfowl and shorebird habitat, as well as important habitat for the Southern Alaska Peninsula Caribou Herd, fulfilling the BLM relevance criteria for ACEC designation. Notable bird species are known to inhabit the Port Moller area throughout the year. The area is important habitat for the Stellar's Eider, a threatened species, as well as King Eider. The nearby Nelson Lagoon is critical habitat for Steller's Eider during molting season. The parcels of BLM are known to have Tundra Swan nesting and brooding concentrations identified by the US Fish and Wildlife Service. Waterfowl are abundant at lakes, ponds and wetlands along the Bering Sea coast south of Port Moller-Herendeen Bay.
- Mammal species known to inhabit the uplands of the Port Moller area include Brown bear, wolverine, caribou, and in riparian zones, moose. In 2003 Alaska Peninsula and Bristol Bay Basin Ecoregional Assessment, The Nature Conservancy identified the Port Moller area, located to the north of the BLM administered lands, as a "core area" of biological significance.

Palmer Hay Flats, Knik River Valley and Other Southcentral Lands

 The BLM is the only land-managing agency that has not identified and recognized areas with conservation value in the Cook Inlet Ecoregion.

Haines Area BLM Lands

- The BLM lands in the Haines region represent a unique diversity and assemblages of plants and animals in the where coastal and interior communities mix. The diversity in this area is some of the greatest in Alaska, in terms of bird, animal, and plant communities. Lodgepole pine fire relationships are an example of some of the unique ecosystem functions that are represented in this area of ecological transition. Alaska Coalition supports ACEC or RNA status for the complex of lands managed by BLM in the Haines region. In our management comments, we recommended management objectives must be established for the ACEC/RNA to protect local mountain goat populations.
- The goal of the Alaska Coalition is to effectively protect the local mountain goat populations
 threatened by commercial helicopter activities, preserve the pristine riverine habitat preferred by
 Bald Eagles and other waterfowl. In addition, the ACEC/RNA mitigation guidelines would
 mitigate the effects of any proposed or permitted surface disturbing activities from disrupting the
 natural scenic beauty of these wild lands and any potentially devastating impacts on the primarily
 tourism based economies of the local communities.

Southeast Temperate Rainforest Parcels

• Intact temperate rainforests, such as those found in the lower elevations on some parcels of BLM lands are rare in Southeast Alaska, the United States, and globally. Forested lands in Southeast Alaska are subject to potential severe deforestation and ecosystem destruction due to conflicting management practices among their fragmented owners, including the BLM, the US Forest Service, the State of Alaska and various Native Corporations. These lands are at risk of being cleared of all commercially important forests in the near future. Alaska Coalition has requested that BLM use the Ring of Fire planning process to inventory and prioritize for the protection of small parcels of these incredibly ecologically valuable lands. BLM lands in Southeast Alaska include brown bear habitat, fish spawning streams, and small wetlands that are home unique species of amphibians. Each of these small parcels may qualify for ACEC or RNA status.

Bristol Bay RMP Planning Area

The Draft Bay RMP/EIS has not been released for public review. The following river systems were nominated by the public during the scoping process for consideration as potential Wild and Scenic Rivers. Any additional rivers determined in planning documents to be eligible or suitable for protection under the Wild and Scenic Rivers Act should also have ANCSA 17 (d)(1) withdrawals maintained to help preserve the current resource condition of their outstandingly remarkable river values until land conveyances are completed or a protective management strategy is established.

Alagnak National Wild River

The Southwest Alaska Conservation Council has identified the Alagnak River as a *Priority Salmon Conservation Watershed* for five Pacific species, which include 259,000 sockeye salmon and 137,000 pink and coho salmon. Parcels of BLM-administered uplands adjacent to the designated Alagnak National Wild River should be evaluated for their recreational, fisheries, visual, wildlife, and subsistence resources. Management of these parcels for ORV use, mineral development, and commercial and non-commercial recreation activities should be consistent with the NPS management directives for the Alagnak NWR.

Kvichak River Tributaries

Kvichak Bay Area

Kvichak Bay has been identified by Audubon Alaska as an *Important Bird Area in the Bering Sea* for waterfowl and shorebirds (2002). A portion of Kvichak Bay is included in the Bristol Bay

Alaska Peninsula and Bristol Bay Basin Ecoregional Assessment, The Nature Conservancy, 2004.

Fisheries Reserve, which prohibits surface entry permits to develop oil or gas leases on submerged or shore lands on state-owned or controlled land until the legislature specifically finds that the entry will not constitute danger to the fishery. BLM managed lands and streams adjacent to the Native-patent shore lands of Kvichak Bay should be evaluated for fisheries resources and ecological function. Any proposals for mineral development activities on these lands should be closely analyzed and, if permitted, required to operate under stringent mitigation measures to ensure environmentally sound operating procedures.

Kaskanak Creek

- Critical habitat for salmon spawning and resident fish species, especially the world class trophy rainbow trout population. Kaskanak Flats is a critical rainbow trout spawning area.³
- · Essential to proper ecological function of the Bristol Bay fisheries.
- Wildlife habitat for moose, caribou and brown bears.
- Subsistence resources.
- Recreational opportunities.
- Likelihood of cultural and archaeological resources.

Ben Courtny Creek

- Critical habitat for salmon spawning and resident fish species.
- · Essential to proper ecological function of the Bristol Bay fisheries.
- Wildlife habitat for moose and caribou.
- Subsistence resources.
- · Recreational opportunities.

Ole Creek

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bristol Bay fisheries.
- · Wildlife habitat for moose and caribou.
- Recreational opportunities.

Nushagak River Tributaries

The Nushagak River watershed provides important habitat to moose, especially in lowland forests near lakes and rivers. Caribou from the Mulchatna herd migrate and calve through the area where tundra and open boreal forest is found. The area also provides habitat for brown and black bears, wolverine, wolves and fox. The Nushagak area provides staging, nesting, molting or year round habitat for some 150 species of birds. These include 32 species of waterfowl, 22 species of shore birds, 55 species of passerine, 17 species of raptors, 5 species of upland birds and 10 species of sea birds. Audubon Alaska considers Nushagak Bay an *Important Bird Area in the Bering Sea* for waterfowl and shorebirds. The rich biological resources of the Nushagak River have also been identified by the State of Alaska. The state has identified the Nushagak Mulchatna Rivers Recreation Area as an Area which Merits Special Attention (BBCRSAB 1990), and the Bristol Bay Plan for State Lands (ADNR 1984) identified the Nushagak River drainage as a priority for conservation. Part of Nushagak Bay is in the Bristol Bay Fisheries Reserve, which prohibits surface entry permits to develop oil or gas leases on submerged lands or shorelands on state owned or controlled land until the legislature specifically finds that the entry will not constitute danger to the fisheries.⁴

Koggiling Creek

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bristol Bay fisheries.
- · Wildlife habitat for moose and caribou.

² Alaska Peninsula and Bristol Bay Basin Ecoregional Assessment, The Nature Conservancy, 2004.

³ Alaska Peninsula and Bristol Bay Basin Ecoregional Assessment, The Nature Conservancy, 2004.

Alaska Peninsula and Bristol Bay Basin Ecoregional Assessment, The Nature Conservancy, 2004.

· Recreational opportunities.

Klutuk River

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bristol Bay fisheries.
- Wildlife habitat for moose and caribou.
- Recreational opportunities.

Lake Iliamna Tributaries

Upper Talarik Creek

In 1984, the Alaska DNR Bristol Bay Area Plan closed the anadromous portions of Upper Talarik Creek and any state owned uplands 100 feet from ordinary high water mark to new mineral entry for the protection of fisheries and recreational resources in accordance with AS 38.05.185.⁵

- Critical habitat for salmon spawning and resident fish species, especially the world class trophy rainbow trout population.
- Essential to proper ecological function of the Bristol Bay fisheries.
- · Wildlife habitat for moose, caribou and bears.
- Subsistence resources.
- Recreational opportunities.
- Likelihood of cultural and archaeological resources.

Iliamna River

In 1984, the Alaska DNR Bristol Bay Area Plan closed the anadromous portions of Iliamna River and any state owned uplands 100 feet from ordinary high water mark to new mineral entry for the protection of fisheries and recreational resources in accordance with AS 38.05.185.

- · Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bristol Bay fisheries.
- Remarkable visual resources.
- Wildlife habitat for moose, caribou and bears.
- Recreational opportunities.
- · Likelihood of cultural and archaeological resources.

Goodnews River and Tributaries

The Southwest Alaska Conservation Council identified the Goodnews River as a *Priority Salmon Conservation Watershed* for five Pacific salmon species in 2002. The US Fish & Wildlife Service has also identified the Goodnews River drainage as a *Special Value Area* in their 1986 Togiak National Wildlife Refuge Comprehensive Conservation Plan. The upper part of the Goodnews River is included within the Refuge's designated Wilderness Area.⁷

South fork of Goodnews River

- · Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bristol Bay fisheries.
- Subsistence resources.
- Potential for current or future ORV use.
- Commercial recreation opportunities.

Middle fork of Goodnews River

⁵ Accessed on-line at http://www.dnr.state.ak.us/mlw/planning/areaplans/bristol.pdf/ch2_minerals.pdf, March 2005.

⁶ Accessed on-line at http://www.dnr.state.ak.us/mlw/planning/areaplans/bristol.pdf/ch2_minerals.pdf, March 2005.

Alaska Peninsula and Bristol Bay Basin Ecoregional Assessment, The Nature Conservancy, 2004.

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bristol Bay fisheries.
- Subsistence resources.
- Potential for current or future ORV use.
- Commercial recreation opportunities.

Main Fork of Goodnews River

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bristol Bay fisheries.
- Subsistence resources.
- · Potential for current or future ORV use.
- Commercial recreation opportunities.

Barnum Creek - tributary of the main fork of Goodnews River.

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bristol Bay fisheries.
- Subsistence resources.
- Commercial recreation and sportfishing activities occur downstream at the stream's confluence with Goodnews River.

Tivyagak Creek - tributary of the South Fork of Goodnews River.

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bristol Bay fisheries.
- Subsistence resources.
- Commercial recreation opportunities.

Puyulik Creek - tributary of the Goodnews River.

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bristol Bay fisheries.
- Subsistence resources.
- Commercial recreation opportunities.

Bering Sea Coastal Streams

Jacksmith Creek

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bering Sea fisheries.
- Potential for recreational opportunities.

Cripple Creek

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bering Sea fisheries.
- Critical migratory bird habitat in association with Carter Spit.

Indian River

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bering Sea fisheries.
- Critical migratory bird habitat in association with Carter Spit.

Arolik River and Tributaries

South Fork of Arolik River

- Critical habitat for salmon spawning and resident fish species.
- Essential to proper ecological function of the Bering Sea fisheries.

Extensive fly-in commercial recreation and sport fishing operations currently occur
downstream of the BLM-managed parcels and there is potential for recreation activities
to occur on the public lands.

Faro Creek

- Potential for significant cultural and archaeological resources due to the presence of archaeological ruins on neighboring downstream Native patent lands.
- An old mining trail system encompasses these public lands and may provide access routes to off road vehicles.

Kobuk-Seward RMP Planning Area

The Draft Kobuk-Seward RMP/EIS has not been released for public review. The below river systems were nominated by the public during the scoping process for consideration as potential Wild and Scenic Rivers. Any additional rivers determined in planning documents to be eligible or suitable for protection under the Wild and Scenic Rivers Act should also have ANCSA 17 (d)(1) withdrawals maintained to help preserve the current resource condition of their outstandingly remarkable river values until land conveyances are completed or a protective management strategy is established.

Coastal streams on the Seward Peninsula are significant salmon spawning streams that support the needs of local subsistence users, as well as the activities of sport and commercial fishermen. Large populations of resident fish species, particularly Dolly Varden and Arctic Grayling are also present. Considering the historic human use of lands within the planning area over the past 10,000 years, there is a high likelihood that undiscovered cultural or archaeological remains may be present along these river systems. The following streams have been identified through scoping and recommended for evaluation as potential Wild & Scenic Rivers:

Tubutulik River Inglutalik River Shaktoolik River Ungalik River Koyuk River Agiapuk River Fish River Kivalina River Wulik River

Lands include:

Western Arctic Caribou Herd Habitat

• Alaska's largest caribou herd, the 450,000-member Western Arctic caribou herd (WACH), relies upon the public lands within the Kobuk-Seward Peninsula planning area for critical habitat. The Lisburne Peninsula represents a large portion of the WACH's summer range and is also an important Insect Relief area for the herd. The BLM managed lands in the Nulato Hills consist of essential WACH winter range. Both of these areas play a critical role in supporting the local subsistence lifestyle. The Western Arctic Caribou Working Group, a collaborative working group of 20 village representatives from Northwest Alaska, has nominated BLM lands throughout the planning area for ACEC status. The Alaska Coalition supports the nomination and will provide support, where necessary, to ensure that the nominations are included in the draft RMP for the Kobuk-Seward.

Kigluaik Mountains

• Within the Kigluaik Mountains, approximately 50 glacially formed cirque lakes support populations of reproductively isolated fish species. These genetically unique Arctic char populations have been identified by BLM as a sensitive species. Spectacular vistas of mountain passes and glacial valleys are available within this area. The Kigluaik Mountains offer a wide variety of road accessible recreational opportunities, including fishing, hiking, backpacking, mountaineering, backcountry skiing, snowmachining, dog mushing, and photographing wildlife. Historic gold mining activity is also known to have occurred within the area.

Windy Cove

 Features of interest include the Kigluaik fault, coastal tundra wetland plant communities, and habitat for migratory Eurasian birds with limited North American distribution. This area is one of the last segments of tidewater shoreline of the northern Seward Peninsula remaining in BLM management. The Kigluaik fault line cliff is the most active and most-recently active of the Seward Peninsula faults.

Mt. Osborne

 Unique geology provides habitat for rare plant species, small mountain glaciers and moraines, highly metamorphosed rocks, and habitat for gyrfalcon and snow bunting populations.

Camp Haven Gap

 Primary features of interest included exposed limestone near the western range extent of white spruce. Rare plant species are supported on the carbonate rock exposures.

Clear Creek Hot Springs

 Unique geologic features and the relatively pristine hot springs provide excellent habitat to support specialized plant species and various vegetation range extensions.

Designated National Wild & Scenic Rivers

Mineral withdrawals should be maintained within all designated Wild and Scenic River corridors and along their tributary streams. These withdrawals will provide additional management tools and authority to ensure that the outstandingly remarkable resource values for which the rivers were designated will be protected from impacts of mineral leasing, entry, and development. BLM Alaska currently manages the following six designated National Wild and Scenic Rivers:

Delta National Wild & Scenic River

Gulkana National Wild & Scenic River

Unalakleet National Wild River

Birch Creek National Wild & Scenic River

Beaver Creek National Wild & Scenic River

40-Mile National Wild River

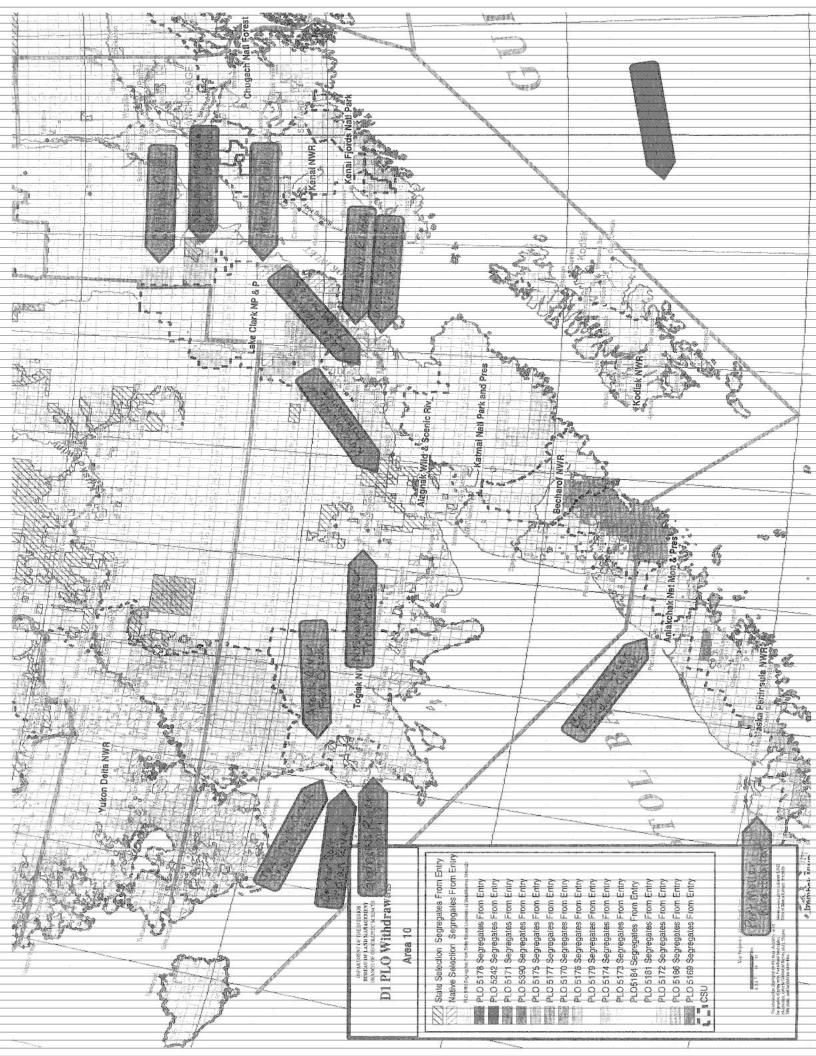
Table 1. Alaska Coalition et al ANCSA 17 (d)(1) Recommendations for Retaining Public Land Orders 15-Sep-05

The majority of these lands have been identified through the public scoping processes of ongoing Resource management Plans (RMPs). This table recommends specific BLM-managed lands that should have ANCSA 17 (d)(1) withdrawals maintained.

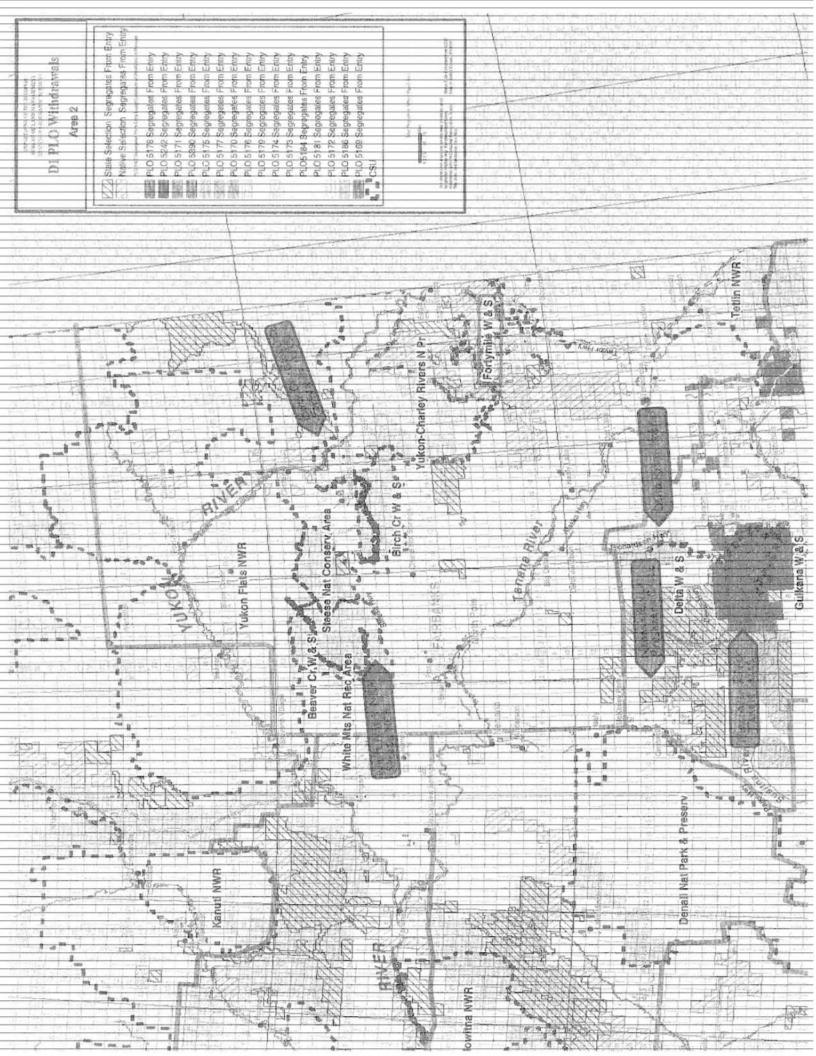
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Federginal Select Code Marchael Mission Strate Stra		Steese National Conservation Area	5180	Scenic beauty of national interest, primitive recreation apportunities, caribou calving grounds, large and small mammal habitat	Designated NCA contains Birch Wild and Scenic River
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East Alaska Hagara Creek 5179 Edension of Gulbana Wild and Scenic Rivers 5189 Salmon spanning, prevated house shall shark a contrain River 5184 Salmon spanning, prevated house shark a shark a contrain River 5184 Salmon spanning, prevated house shark a contrain River 5184 Salmon spanning, prevated house shark a contrain River 5184 Salmon spanning, prevated house shark a contrain River 5184 Salmon spanning, prevated house shark a contrain River 5184 Salmon spanning, prevated house shark a contrain River 5184 Salmon spanning, prevated house shark a contrain River 5184 Salmon spanning, prevated house shark a contrain River 5184 Salmon spanning, prevated house shark a contrain River 5184 Salmon spanning, and prevated river and recreational values shark a contrain River 5184 Salmon spanning, salmon spanning, but the River 5180 Salmon spanning shark shark a contrain River 5180 Salmon spanning, salmon spanning, unique sware contrained shark River 5180 Salmon spanning, salmon spanning, unique sware contrained shark River 5180 Salmon spanning, salmon spanning, unique sware contrained shark River 5180 Salmon spanning, salmon spanning, unique sware shark sha	1 East Alaska	Sourdouch Creek		vivalinia ani isinara vialica Vipaninia ani isinara vialica Vipanisina di Gilikana Wilki and Scenii: Riuar	Cligible Wild and Scenic River
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East Alaska Tordin River 5194 Recreations and widdle values East Alaska Tordin Coek 5184 Scenic Chapter Mile and fisheries values East Alaska Tordin Coek 5184 Scenic and recreations values East Alaska Level Coek 5184 Scenic and recreations values 5184 Scenic and recreations values 5184 Scenic and recreations values 5184 Scenic and recreations values 5185 Scenic and recreations values 5186 Lest Alaska 6184 Scenic and recreations values 6185 Scenic and recreations values 6186 Value December 5186 Scenic and recreations values 6186 Value December 6186 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations opportunities, but with a value of values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations values 6188 Scenic and recreations opportunities, but occuration opportunities, but occuration opportunities, valued values 6188 Scenic and recreations values 6188 Scenic and River Scene Alaska 6188 Scene Scene Alaska 6188 Scene Scen	1 East Alaska	Susitna River		Salmon spawning, recreational opportunities, water quality	Eligible Wild and Scenic River
East Alaska Greyling Ocek 5164 Soenic, hanging diacolar set sets and fisheries values Greyling Ocek 5164 Soenic, hanging diacolar set sets Alaska Bernard Ocek 5164 Soenic, hanging diacolar set sets Alaska Bernard Ocek 5164 Soenic and recreational values Set Alaska Bernard Ocek 5164 Soenic and recreational values Set sets Alaska Bernard Ocek 5164 Soenic and recreational values Set sets Alaska Bernard Ocek 5164 Soenic and recreational values Set sets Alaska Bernard Cheek 5160 Utique clearwater Alaska Bernard Cheek 5160 Utique clearwater Alaska Bernard Cheek 5160 Utique clearwater Alaska Bernard Cheek 5160 Utique clearwater Alaska Bernard Cheek 5160 Utique clearwater Alaska Bernard Cheek 5160 Utique clearwater Alaska Bernard Cheek 5160 Utique clearwater Alaska Bernard Cheek 5160 Utique clearwater Alaska Bernard Cheek 5160 Utique clearwater Alaska Alaska Bernard Cheek 5160 Utique clearwater Alaska Alaska Bernard Cheek 5160 Utique clearwater Alaska Alaska Bernard Cheek 5160 Scenic values primitive recreational spontumities, troub control of the control of the Cheek 5174 Scenic values primitive recreational copocutumities, high concentration of herring spawn in adjacent values Man of Fine Martin Cheek 5174 Scenic values primitive recreational copocutumities, high concentration of herring spawn in adjacent values Man of Fine Alaska Cheek 5174 Scenic values primitive recreational copocutumities, high concentrational copocutumities, high concentrational concentrational copocutumities, high concentrational copocuturities and produce and and storage of the highland concentrational concentration colours and storage of the highland concentrational concentration colours of Scenery, recreation resources of the water Over Alaska Cheek 5160 Scenery, recreation resources of the highland concentration colours of Scenery and recreation cognicies and Rhange Cheek 5174 Ordical water Over Alaska Cheek 5174 Scenery and recreation cognities and Rhange Cheek 5174 Ordical water Over Alaska Cheek 5174 Scenery and recreation cognities and	1 East Alaska	Tonsina River		Recreational and wildlife values	Eligible Wild and Scenic River
East Abaska Reviet River 5194 Scenic and recreational values East Abaska Reviet River 5194 Scenic and recreational values Scenic and shorted and short	1 East Alaska	Greyling Creek		Scenic (Chugach Mountains), wildlife and fisheries values	Eligible Wild and Scenic River
East Ateska (Denk Cheek 5184 Scenic and recreational values 5cenic and recreational values 5cenic and recreational values 5cenic and recreational values 5cenic and recreational values 5cenic and recreational values 5cenic and recreational values 5cenic and value 5cenic and values 5cenic and value 5cenic a	1 East Alaska	Tiekei River	5179	Scenic, hanging diaciers	Eligible Wild and Scenic River
East Alaska Kalank Romer (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futues, wildfile values (2014) Scenic and recealloned futures, brown bear habitat, printine recreational coportunities, high concentration of herity speam in adjacent values (2014) Scenic values (2014) Scen	1 East Alaska	Bernard Creek		Scenic and recreational values	Eligible Wild and Scenic River
East Alaska Clearater Creek 5180 Unique clearwater stream, recreation, fish and widdle values East Alaska Russka Clearater Creek 5180 Unique clearwater stream, recreation, fish and widdle values East Alaska Russka Clearater Creek 5180 Scenic, recreation, historical, and widdle values East Alaska Russka Clearater S180 Scenic and recreation, historical, and widdle values East Alaska Russ Creek 5180 Scenic and recreation, historical, and widdle values East Alaska Clearater Creek 5180 Scenic and recreation bear babilate, and widdle values Ring of Fire Modultur River 5174 Scenic values, pirmitive recreational opportunities, high concentration of herring spawn in adjacent values Ring of Fire Modultur River 5174 Variet spawning, habitat for mountain authorisative correlational opportunities, land values Ring of Fire Modultur River 5174 Important ties sawning, habitat samno and babilate, primitive recreational opportunities, land sealur secured concentration of herring spawn in adjacent values Ring of Fire Reindeer Creek 5174 Important subsistence use area, black bear denning, variet spawning, habitat for mountain posts, cultural recources. Ring of Fire Reindeer Creek 5174 Important sequences, critical wildlife habitat for mountain goals, cultural resources. Ring of Fire Tarkin River Select realized sealur secures, critical wildlife habitat for mountain goals, cultural resources, geological values. Ring of Fire Tarkin River 5180 Scenery, recreation resources, critical wildlife habitat for mountain goals, cultural resources, geological values. Ring of Fire Chief River River 5180 Primitive recreation opportunities, unline resources, geological values. Ring of Fire Fire Greek Select and River River Select habitat for mountain goals, cultural resources, geological values. Scenery, recreation resources, critical wildlife habitat for mountain goals, cultural resources, geological values. Scenery and recreations opportunity, large mannal wallers.	1 Cast Alaska	Kollak Biroz		Scenic and recreational values	Eligible Wild and Scenic River
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Ring of Fire Kirschner Lake 5174 Scenic values, primitive recreational spawning, outstanding scenery, recreational hunting and subsistence values 6174 Scenic values, primitive recreational opportunities, brigh concentration of herring spawn in adjacent values 6174 Coastal estuaries, brown bear habitat, primitive recreational opportunities, high concentration of herring spawn in adjacent values 6174 Coastal estuaries, brown bear habitat, primitive recreational opportunities, high concentration of herring spawn in adjacent values 6174 Wildlife habitat, bringher bright primitive recreational opportunities, high concentration of herring spawn in adjacent values 6174 Wildlife habitat, primitive recreational opportunities, high concentration of herring spawn in adjacent values 6174 Wildlife habitat, primitive recreational opportunities, visual values 6174 Important fish spawning habitat, primitive recreational opportunities, visual values 6184 Critical valedrowi and shorehird habitat, including Stelar's Elder habitat 6184 Critical valedrowi and shorehird habitat, including Stelar's Elder habitat 6185 Scenery, recreation resources, critical validifie habitat for mountain goals, cultural resources 6189 Scenery, recreation resources, critical validitie habitat for mountain goals, cultural resources geological values 6189 Scenery, recreation resources, critical validitie habitat for mountain goals, cultural resources, geological values 6189 Scenery, recreation resources, critical validitie habitat for mountain goals, cultural resources, geological values 6189 Primitive recreational opportunity, large mammal habitat, scenery	2 East Alaska	Nenana River		Scenic and recreational values, wildfile values	Eligible Wild and Scenic River
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Fire All Continues Continu		INISKIN KIVET	51/4	Wildlie habital, especially brown bears, salmon spawning, outstanding scenery, recreational hunling and subsistence values	ACEC/RNAWild and Scenic
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Ring of Fire Ferebee Glader and River 5180 Scenery and recreation resources. Ring of Fire Chilkat River 5180 Scenery, recreation resources, critical wildlife habitat for mountain goals, cultural resources, geological values Ring of Fire Knik River 5174, 5184 Outstanding scenic values, recreation opportunities, cultural values Ring of Fire Friday Creek 5174 Primitive recreational opportunity, large mammal habitat, scenery		Takhin River	n/a	Scenery, recreation resources, critical wildilfe habitat for mountain goats, cultural resources	Wild and Scenic River
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Nuix rayer 51/4, 5104 Ottisianonig scenic adues, recreation opportunities, cultural values Friday Creek 5774 Primitive recreational opportunity, large mammal habitat, scenery	12 Ring of Fire	Chikat River	5180	Scenery, recreation resources, critical wildlife habitat for mountain goals, cultural resources, geological values	Wild and Scenic River
Trium of Chek	1 King of Fire	Kilder Cool	5174, 5104	University of Scene Varies, recordant opportunities, call the Commission of Scene Varies recorded to the Commission of Scene Varies and Commission of Scene Varies and Commission of Scene Varies and Commission of Scene Varies and Commission of Scene Varies and Commission of Scene Varies and Commission of Scene Variety	Wild and Scenic River
Limber Creek	1 Ding of Eiro	Limiter Crock	2174	Primitive recreational opportunity, large mannian recitery	ACECIRNA

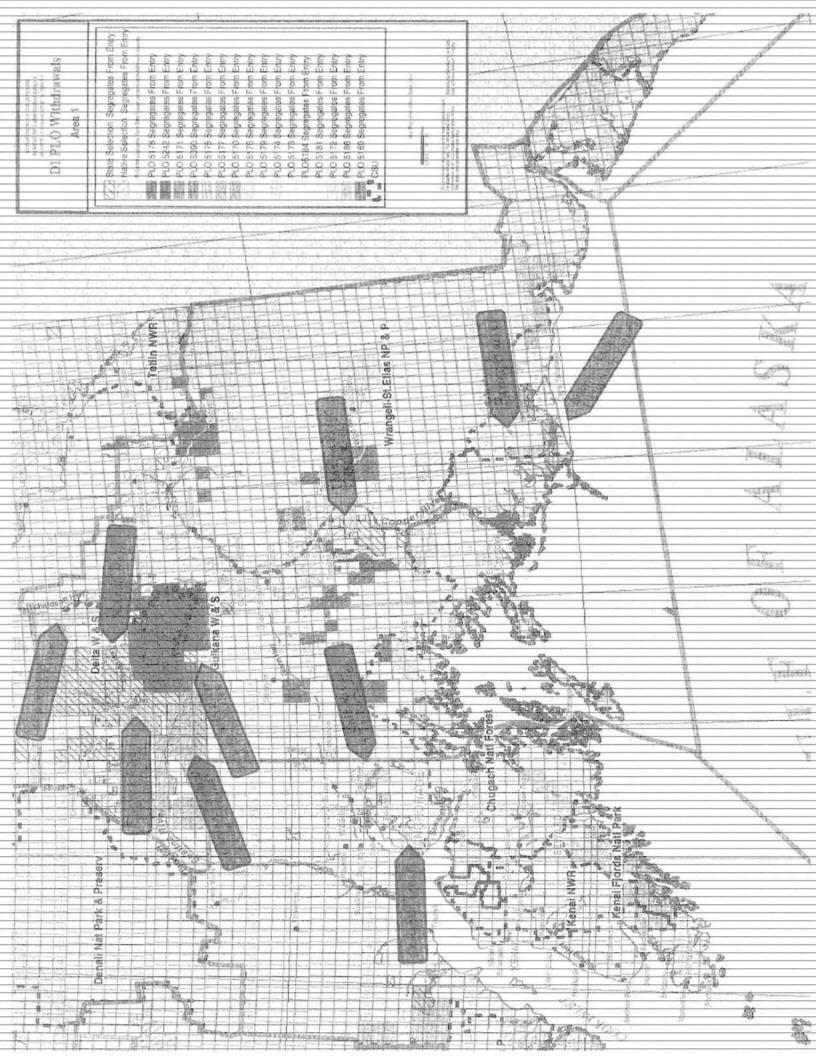
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2	King of Fife	Neacola Mountains	5174	Social Values, printing recreational opportunities, small manarial	ACEUMA
2	King of Fire	Blockade Glacer and Lake	51/4	Scenic values, primitive recreational opportunities	ACECIANA
0 9	King of Fire	Brun Bay	51/4		ACECIMA
2	King of Fire	Por rieden Units	5104		ACEC/RNA
10	King of Fire	Port Woller Units	2/16	Migraloty bird nabitat including king Elder i undra Swans, Cambou nabitat, and large manning habitat	ACEC/KNA
- 3	King of Fire	Palmer Hay Flats	n/a	Migratory bird habitat including Lundra Swans, lesser Canada, Great White-Froned, and Snow Geese, large manmar habitat	ACECIMA
71	King of Fire	Panes Area BLM Lands	5180	Mountain (join Hailing), pient and an am man de Locajabole pient, text administration beautiful. Mountain (join Hailing), pient and soliting continualisms (see Locajabole pient), text administration beautiful.	DMAIACEC
71	And of File	Southeast Temperate Mailtionest Falcos	Il/a	Intact temperare ramoresis, unique georoug, drown ocer and usign manuar, migratain sammen spowning sustaints	NAMAGE
40	Rav	Alsonak National Wild River	5184	Onstandin ratrational fetherias, visual wildlife and subsistence resources	Wild and Scenic Biver
5	Rav	Kuchak Bau	5184	Important subsidence and stort fishery saftron snawning	ACECIENA
9	Rav	Kaskanak Creak	5184 5179	Salmon and rainhow trout snewmen babilist immortant wildlife habitat & subsistence huntino, cultural and archaeloolical resources.	ACEC/RNA/Wild and Scenic River
9	Bav	Ben Courtny Creek	5184, 5179	Important subsistence and sport fishery, salmon spawning, large mammal habitat	ACEC/RNA/Wild and Scenic River
10	Bav	Ole Creek	5184		ACEC/RNA/Wild and Scenic River
10	Bay	Kadalina Creek	5184	Salmon, rainbow trout snawnine habitat, widife habitat & subsistence hunting, noreational, outsural and archeological resources	ACEC/RNA/Wild and Scenic River
10	Bav	Klutuk River	5184	Salmon, rainbow front snawning habitat, wildlife habitat & subsistence hunfing, recreational, cultural and archeological resources	ACEC/RNA/Wild and Scenic River
10	Bav	Upper Talakik Creek	5180	Salmon, rainbow trout snewning hebitat. & subsistence hunting, recreational, cultural and archeological resources	ACEC/RNA/Wild and Scenic River
10	Bav	Illamna River	5184, 5174	Salmon, rainbow trout snawning habitat & subsistence hunting, recreational, cultural and archedological resources	Wild and Scenic River
10	Bav	Goodnews River	5184, 5179, 5181	Important salmon soawning watershed for five Peditic salmon soecies	Wild and Scenic River
10	Bav	Barnum Creek	5179	Important salmon snawning watershed for five Pacific salmon species, commercial recreation and sportfishing activities	Wild and Scenic River
10	Bav	Tiwagak Creek	5181, 5184		Wild and Scenic River
10	Bay	Puvulik Creek	5184	Important salmon spawning watershed for five Pacific salmon species	Wild and Scenic River
10	Bav	Jacksmith Creek	5181, 5184	Critical salmon spawning habitat, important fishery for the Bering Sea, migratory bird habitat, recreational opportunities	Wild and Scenic River
0	Bav	Crinole Creek	5181	Critical salmon spawning habitat, important fishery for the Bering Sea, migratory bird habitat near Carter Soit, recreational opportunities.	Wild and Scenic River
10	Bay	Indian River	5184, 5181	Critical salmon spawning habitat, important fishery for the Berling Sea, migratory bird habitat near Center Spil, recreational opportunities	Wild and Scenic River
10	Bav	South Fork of the Arolik River	5179	Critical salmon spawning habitat, important fishery for the Bering Sea, migratory bird habitat, recreational opportunities	Wild and Scenic River
10	Bav	Faro Creek	5179	Critical salmon spawning habitat, Important fishery for the Bering Sea, migratory bird habitat, recreational opportunities	Wild and Scenic River
10 ,	Bay	Carter Spit		Migratory waterfowd habitat, recreational opportunities	ACEC/RNA
					0
20	Kobuk-Seward	Tubutulik River	5184	Coastal salmon spawning streams, subsistence use areas, sport and commercial fishing use area, potential for archeological sites	Wild and Scenic River
5 5	Kobuk-Seward	Inglutalik River	5180, 5184	Coastal salmon spawning streams, subsistence use areas, sport and commercial fishing use area, potential for archoological siles	Wild and Scenic River
5	Kobuk-Seward	Shaktoolik River	5180, 5184	Coastal salmon spawning streams, subsistence use areas, sport and commercial fishing use area, potential for archeologisal sites	Wild and Scenic River
5 4	Kobuk-Seward	Ungalik River	5180, 5184	Coastal salmon spawning streams, subsistence use areas, sport and commercial fishing use area, potential for archeological sites	Wild and Scenic River
2	Kobuk-Seward	Koyuk River	5180, 5184	Coastal salmon spawning streams, subsistence use areas, sport and commercial fishing use area, polential for archeological sites	Wild and Scenic River
5 6	Kobuk-Seward	Agiapuk River	5184	Coastal salmon spawning streams, subsistence use areas, sport and commercial fishing use area, potential for archeological sites	Wild and Scenic River
5	Kobuk-Seward	Fish River	5184	Coastal salmon spawning streams, subsistence use areas, sport and commercial rishing use area, potential for archeological sites	Wild and Scenic River
1	Kobuk-Seward	Kraina River	5100, 5104	Coasta samon spawning streams, subsistence use areas, stort and commercial issuing use area, betennal for archeological sites	Wind and Scenic River
0	Koouk-Seward	WUIK KIVE	5100,0104	Coasta samint Sufering Sufering Sufering user areas, syon and commercial institutions area, potential for archeological stress.	Wind and Scenic Kiver
0	Kobuk-Seward	Western Arcisc Carbou Herd Habitat	5180	Western Actor Carbon Sprang produces insect relief and a summer range, and writer range Considerable included the consultations, assistant and according to the consultation of the consultations assistant and according to the consultations are consultations.	ACECIENA
0 4	NOOUX-Seward	Minds Mountains	5100, 5110, 510+	General and a population by principles of the properties of the pr	ACECIENA
0 16	Nobel Seward	Windy Cove	5484	Obasia ultra a veneral Distri Controllari del producti de	ACEORA
2 4	Mobule Counsed	Come Haven Con	5180 5184	. Плідня Вромуту, тав так і вуследу. Ідутанскіт паліва, ріппічує тестераціпа пррот паліво. В лек мічні евосіна в пиінта меніону	ACCOUNT
è 1.	Kohuk Soured	Clear Prest Let Series	2100, 2104	Train plant spring and plant springline Train plant spring and plant springline Drietine and spring and plant sometimeline	ACECIONA
6	Kobuk-Seward	Clear Creek Hot Springs		Pristre no spring, specialized plant communities	ACEURNA
8	Utility Corridor	Galbraith Lake	5180	Cultural, rare/sensitive plants, scenic values, lambing areas	ACEC
60	Utility Corridor	Nishak River	5180	ral resources	ACEC
8	Utility Corridor	Jim River	5180	Fishery, cultural resources	ACEC
60	Utility Corridor	Kanuti Hot Springs	5180	Hat spring	ACEC
3	Utility Corridor	Nigu-Iteriak	5169	Geology, cultural resources	ACEC
00	Utility Corridor	Nugget Creek	5180	Lambing areas, mineral lick	ACEC
200	Utility Corridor	Poss Mountain	2180	Lambing areas, mineral lick	AGEC
200	Utility Corridor	Sagwon Bluffs	2100	- Felicification and a series of the series	ACEC
200	Mility Cornidor	Special des Manufalls	2000	Lashing ages where the cultural	2000
0 6	Hilly Corridor	Subacet Mountain	5180	Centric Application ICA Centric Application ICA	ACEC
0 6	Likith Corridor	Tonik I aka Research Natural Area	5180	Vooring Name Callural Research adjivilies cultural	BNA
3	Utility Corridor	West Fork Aligun River	5180	Lambing areas, mineral lick	ACEC
9	Yukon	Box River Treeline	5180	See Fairbanks District Office Management Situation Analysis, Yukon Final RMPEIS on Research Natural Areas	RNA
7	Yukon	Redlands Lake	5180	See Farbanks District Office Management Situation Analysis, Yukon Final RMP/ELS on Research Natural Areas	RNA
_	Yukon	Arms Lake	5180	See Farbanks District Office Management Situation Analysis, Yukon Final RMP/ElS on Research Natural Areas	RNA
	Yukon	Ishtalitna Creek Hot Springs	5180	See Farbanks District Office Management Studios Adalysis, Tutkon Frield Milhorities on Research Natural Areas	KNA
-	Yukon	Sealer Veller	2100	See Esidonic Dierici Office Monocoment Citudio Analosis Vidron Final INVIPITIO IN RESIDENTI INSURIEDADE. See Esidonic Dierici Office Monocoment Citudio Analosis Vidron Final INVIPITIO IN RESIDENTI INSURIEDADE.	RNA
7	Vikon	Lake Todatonten Pinons/South Summit	5180	Soci Fairbanks Detrict Office Management Straton Analysis, Yirkon Final RMPEIS on Research Natural Areas	RNA
. «	Yukon	Tagadawik/Ruckland River Watershads	5180	Social miseries Davier Critice management customer register. I though the control of recognic manual mass. I though the control of the contro	ACEC
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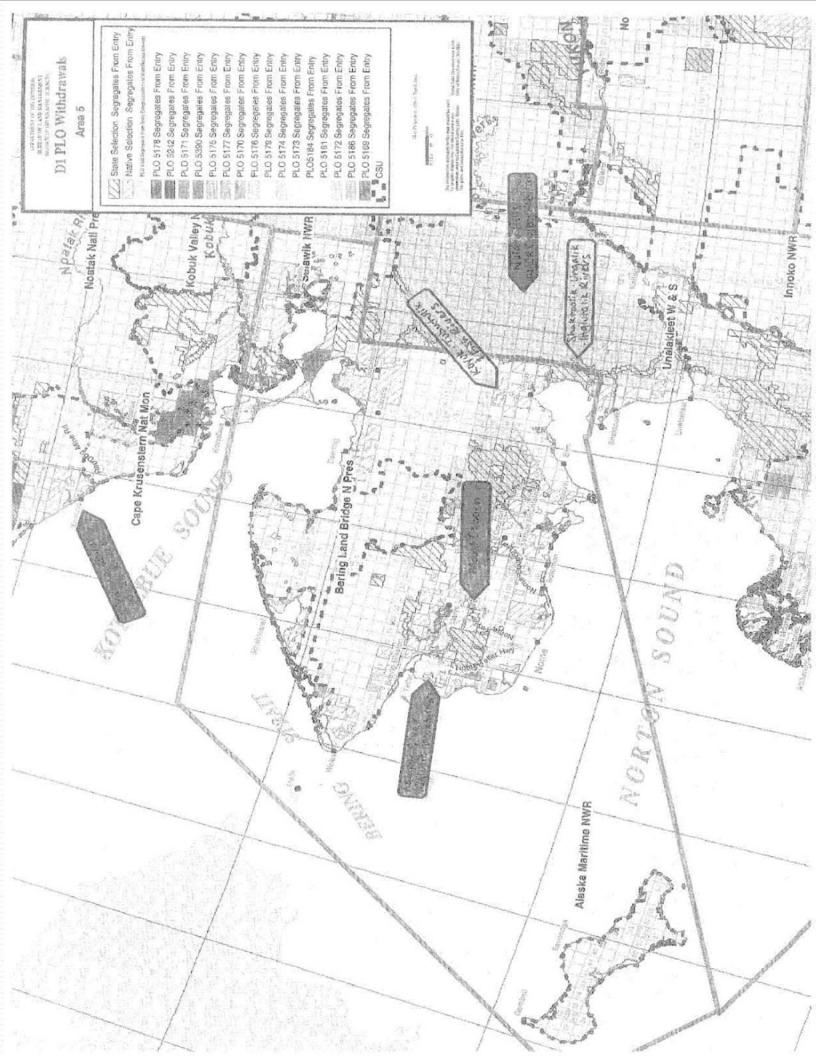
Yukon	Kateel River	5180	Salmon spawning	ACEC
Yukon	Inglutalik River	5180	Important watershed	ACEC
u	Ungalik River	5180	Important watershed	ACEC
Yukon	Gisasa River	5180	Salmon spawning	ACEC
u	(Nulato River	5180	Salmon spawning, important subsistence use area	ACEC
u u	North River	5180	Important watershed	ACEC
	Dulbi-Kaiyuh Mountain Subunit	5180, 5184	Salmon spawning, important subsistence use area, threatened and endangered species habitat	These specific ACEC greats are defined on
Yukon	Kuskokwim Subunit	5180	Salmon spawning, important subsistence use area, threatened and endangered species habitat	This specific RNA is identified on
	Sulukana River Watershed	5173, 5180	Only known sheefish spawning habitat within planning area	ACEC
-	Tozintan River Watershed	5173, 5180, 5184	Caribou calving, salmon spawning	ACEC
Yukon	Ray River	5173, 5180, 5184	Identified as important for management constrains /setback zones	na
Yukon	Squaw Creek	5180, 5184	Identified as important for management constraints /setback zones	n/a
	Clear Roar Parthon Crook Watersharle	5173 5180	Salman enamina	VED













September 12, 2005

Bureau of Land Management Alaska State Office Attn: Section 207 Congressional Report (AK-932) 222 W. Seventh Ave., #13 Anchorage, AK 99513-7599

Dear Mr. Bisson:

Ahtna is hereby submitting written comments on D-1 Withdrawals.

- 1. Ahtna Inc. supports retention of all D1 Withdrawals. This would provide the greatest protection for natural resources and wildlife habitat.
- 2. Ahtna Inc. proposes the maintenance of D (1) withdrawals in areas where there are known and potential cultural sites. Tangle Lake Archaeological District is an important historical place to the Ahtna People, and we would like this area protected from mineral development.
- 3. Ahtna Inc. does not support the modification of Public Land Order 6329 that is included in Alternative D to allow for mineral entry in the Alphabet Hills area which has traditionally been used for hunting and is part of the migration corridor for the Nelchina Caribou Herd. Ahtna Inc. does not support the availability of the Alphabet Hills area to mineral leasing and it should be closed to such development activities.
- 4. Ahtna, Inc does not support D-1 lands being revoked and opened for minerals and oil & gas entry, since this will greatly affect our ability to sustain a subsistence lifestyle.

Please read our comments and take them into consideration, when you review D-1 Withdrawals.

Sincerely,

Linda Tyone, Chair

P.1



COPPER COUNTRY ALLIANCE

HC 60 Box 306T Copper Center, Alaska 99573 Phone (907) 822-3644 Fax (907) 822-3644 e-mail cca@coppervalleyak.net

Protecting the rural and wild natural environment of the Wrangell Mountains/Copper Basin region."

September 15, 2005

Bureau of Land Management Alaska State Office Attn: Section 207 Congressional Report (AK-932) 222 West Seventh Avenue #13 Anchorage, Alaska 99513-7599

Dear BLM Staff:

Thank you for providing an opportunity to comment on d-1 withdrawals.

Copper Country Alliance is a 501(c)(3) conservation organization based in Alaska's Copper River Basin. Our members are concerned with the long-term maintenance of healthy ecosystems and rural lifestyles in the region. We have provided suggestions and comments at every step of the public process for the East Alaska Resource Management Plan (EARMP), which is nearing completion.

SUMMARY:

We believe that no d-1 withdrawals should be lifted...

- 1. until the 1876 Mining Law is updated;
- until the United States government does its best to promote recycling and conservation, but still
 finds that a given mineral or petroleum resource is needed for the country's benefit;
- 3. as long as so many state lands are open to mining and oil and gas leasing;
- 4. until the BLM finishes its RMP process.

Some lands in the Glennallen BLM District (d-1 Area Map # 1) are so rich in other resources that they should never be opened to mineral or oil and gas entry. These include the following units being studied under the East Alaska RMP:

- 1. Delta Bison Calving Area of Critical Environmental Concern (ACEC)
- Nelchina Caribou Calving ACEC
- 3. West Fork of the Gulkana River ACEC
- 4. Bering Glacier Resource Natural Area (RNA)
- 5. Delta River Special Recreation Management Area (SRMA)
- 6. Gulkana River SRMA
- 7. Delta Range SRMA
- 8. Denali Highway SRMA
- 9. Tiekel SRMA

Other special areas in d-1 Area Map #1 which should never be opened to mineral or oil and gas entry are:

- 1. Willow Mountain and Stuck Mountain
- Eureka Summit/Gunsight Mt./Belanger Pass
- 3. Tonsina River Bluffs

DISCUSSION:

1876 Mining Law:

The Alaska Land Transfer Acceleration Act (ALTAA) requires BLM to determine if each d-1 withdrawal "... is still needed to protect the public interest in those lands." In the 129 years since the 1876 Mining Law was passed, the concept of "public interest" has changed considerably. Today, we recognize that public lands provide important services such as clean water, flood prevention (by wetlands), habitats for fish and wildlife, recreational opportunities, scenic beauty and wilderness. Large-scale mining, as currently practiced, generally impairs the ability of public lands to provide those services. It is not at all uncommon for mining companies to declare bankruptcy, leaving the cost of clean-up and restoration to the public. A number of "Superfund Sites" are abandoned mines. Furthermore, federal mining claims do not return back to the public a share of the public wealth that is removed from the ground. The only funds the U.S. government receives from hardrock mines is the annual claim maintenance fee of \$125 per claim, totaling about \$25 million per year. It is clear to us that the old law does not meet modern needs and conditions, and that it is detrimental to public lands and the public good for lands to be opened to mining under this archaic system.

Mineral and Petroleum Resources should be Extracted only When Necessary: A large share of the market for precious metals, such as gold and platinum, is for jewelry. Should landscapes be destroyed, should air and water be polluted, so that we can wear more ornaments? We think not. Our government also needs to do a better job of promoting and encouraging metal recycling and oil and gas conservation. It should require greater fuel efficiency and do more to promote public transit. Until then, resources are like "money in the bank". We will have them in times of true need rather than wasting them as we so often do at present.

Availability of State Lands:

Within the approximately 31-million-acre East Alaska planning area, only about 1.6 million acres are "unencumbered" BLM lands, meaning that they have not been selected by the State or by Native corporations. By contrast, 7 million acres have been conveyed to the State, and another 5.5 million acres have been State-selected. (Of those 5.5 million acres, 2.1 million acres have been dual selected by Native corporations, and another .006 million acres are on National Park Service-administered, rather than BLM-administered, lands.) After conveyances are completed--in only four years, if conveyances occur at the pace mandated by ALTAA--the State will control ample acreage for mineral and petroleum development, which the state government is encouraging. By and large, State selections were made for their mineral and oil and gas potential.

Federal lands, if they remain withdrawn, can provide a needed balance in land use, so that there will be wildlife habitats, subsistence opportunities and recreational opportunities, without the constant threat of those uses being lost to mineral and petroleum development.

Resource Management Plan Process:

The BLM is currently working on several in-depth resource management plans (RMPs). The East Alaska Resource Management Plan (EARMP) is nearing completion. Over the course of a couple years, public meetings have been held all over the planning area and beyond, to encourage public input. Copper Country Alliance took advantage of the opportunities to provide such input. A 1 ½ -inch-thick Plan and EIS is the latest product, and it analyzes four management alternatives. Copper Country Alliance favors Alternative C, the "Conservation Alternative", because we sincerely believe it comes

closer to the middle of a conservation/development scale, and will provide better long-term stewardship than Alternative D, the preferred alternative. Even though we take a different viewpoint than the BLM directorship on which alternative is best, we believe that the RMP process is the proper place for addressing the future of d-1 lands.

Areas which should never be opened to mining or oil and gas leasing:

We will confine our remarks to d-1 Area Map # 1. The following EARMP study areas are defined by BLM, so you will be able to determine which PLOs pertain to them. We request that d-1 withdrawals remain in place, with the recommendation that permanent closures to entry be made.

- Delta Bison Calving ACEC: This area is proposed in order to encourage bison to remain for the longest period of time on public lands, rather than invading private agricultural lands. Being undisturbed by resource development on these lands would further that goal.
- 2. Nelchina Caribou Calving ACEC: Perhaps no biological resource in the EARMP is valued more by the public than the Nelchina Caribou Herd. Alaskans from Anchorage, Fairbanks, and other areas join Copper Basin residents (our members among them) in applying for permits to hunt these caribou. Other Alaskans and visitors enjoy viewing them. They are also an important part of the natural food chain. Protecting this herd on its calving grounds is essential to maintaining a healthy herd.
- West Fork of the Gulkana River ACEC: This is an important breeding area for trumpeter swans and other waterfowl, and an important salmon spawning area.
- 4. Bering Glacier RNA: If adopted, this will be the only Research Natural Area in the region. To quote from the EARMP, "the entire Bering Glacier system is considered a national treasure and unique laboratory by researchers and scientists."
- 5. Delta River SRMA: This area includes the Delta Wild and Scenic River Corridor, comprised of the Tangle Lakes, Tangle River and much of the Delta River. The water bodies are clean and ideally-suited to float trips. The corridor lands are some of the region's most scenic. Tangle Lakes, in particular, is a favorite and long-used destination for many of our members.
- Gulkana River SRMA: This area includes the Gulkana National Wild River. With its clear water, abundant salmon and scenic corridor, it is a popular float trip for many Alaskans and visitors.
- Delta Range SRMA: This area is proposed for its scenic beauty and its long-standing popularity among hikers and skiers.
- 8. Denali Highway SRMA: This is a scenic treasure. Alaskans return here year after year for subsistence hunting, fishing, berry-picking, and many forms of recreation.
- Tiekel SRMA: In addition to containing important wildlife habitat, this area is proposed because
 it can provide a great diversity of recreational experiences.

Additionally, we request that d-1 withdrawals (all in d-1 Area Map #1) remain in place in the following areas, and that permanent closures to entry eventually be made:

- 4. Willow Mountain and Stuck Mountain, west of about mile 88 of the Richardson Highway (PLO 5184): These are accessed by an existing hiking trail, and provide great panoramic views.
- Eureka Summit/Gunsight Mt./Belanger Pass area of the Glenn Highway (PLO 5178): Caribou
 range here, and recreationists use this area extensively. Because the area is above treeline,
 mining or petroleum development would be highly visible.
- 6. Tonsina River Bluffs south of Edgerton Highway (PLO 5184): Hikers still use segments of an historic trail here. Not only are these segments the Kenny Lake community's "back yard", but visitors enjoy the trails, too. Additionally, commercial and non-commercial float trips occur on the Tonsina River. It is important to continue unimpaired use and views.

Again, thank you for this opportunity to comment on this important issue.

Sincerely,

COPPER COUNTRY ALLIANCE

Ruth McHenry, Staff

Cascadia Wildlands Project Alaska Field Office

907.424.3835 • POB 853 • Cordova AK 99574 • cascadia@alaska.com • www.cascwild.org

Sept. 15 May 27, 2005

Dave Mushovic BLM Alaska State Office 222 W. Seventh Ave., #13 Anchorage AK 99513-7599

Dear Mr. Mushovic,

Please consider the following preliminary comments, submitted on behalf of Cascadia Wildlands Project and myself as an individual, regarding the report to congress under Section 207 of the Alaska Land Transfer Acceleration Act.

Our primary interests in this report are conservation of public wildlands, and that an adequate public process be followed whatever decisions are made.

We urge that all d-1 withdrawals be maintained to protect the public interest, until the land in question is surveyed and classified through an adequate, public process as specified by BLM regulations and procedures.

The public has not been adequately notified of this action and the opportunity to comment on the Section 207 Report. The preparation of this report should have been noticed in the Federal Register, or some other systematic means. The current ad hoc approach may be well intentioned. But, based on our observation, it is inadequate.

Please release the draft report for public comment, prior to submitting it to Congress. Meaningful public comment is clearly impossible when the recommendations we are commenting on are not available.

Paragraph (2) of ALTAA, Section 207, requires public comment on the review of withdrawals required in paragraph 1. Public comment opportunity should come after the review and recommendations called for in paragraph 1, before the report to the Committees called for in paragraph 3. It is the review itself that is open to public comment, not the original withdrawals.

Necessary information is not available to adequately review the lands in question, for purposes of submitting comments under ALTAA Section 207(2). What are we commenting on? The only information being released is a packet of rough scale maps showing lands covered by Public Land Orders. It is monumental, given this information and the time allowed, to determine what impact withdrawals have on the land that would affect the public interest. It is very challenging to even surmise what the status of the land is. It is impossible to tell what withdrawals have any

practical impact, and which are just redundant paperwork. Most important, we are given no information at all concerning what recommendations are being prepared for congress.

The appropriate mechanism for lifting withdrawals, if the public interest demanded it, would appear to be the Resource Management Plan. To the extent that they conflict, the Resource Management Plan process that is currently underway across much of this land is undermined by the Section 207 review and report. We have commented to the BLM in the RMP process in regards to many of the d-1 withdrawals in south coastal Alaska, and expect our comments to be considered in that context. This RMP planning process would be severely undermined if any action were taken on the report. The purpose of the PLO's, which reserved these lands "for study and review by the Secretary of the Interior for the purpose of classification or reclassification..." (e.g. PLO 5176) is not met until the RMP process is complete.

The public interest would be violated by lifting any of these withdrawals outside of the orderly, inter-disciplinary, legally accountable RMP process. There is an inherent public interest in transparent, democratic decision-making, and in adequate study.

There is a great deal of confusion about the interrelation between the RMP process, and this Section 207 report, that has not been cleared up. At the recent RAC meeting here in Cordova, State Director Henri Bisson told a public commenter that commenting on the East Alaska RMP would negate any purpose in reviewing or commenting on this Section 207 report. However, the maps of (d)(1) withdrawals show additional lands segregated from entry under PLO 5176, that are within the East Alaska planning area, but that are not addressed in the East Alaska Management Plan. Included under the Section 207 report, but not EARMP, are ecologically, culturally and economic critical lands at Controller Bay, at Cape Suckling, Okalee Spit, and adjacent uplands.

d-1 withdrawals serve the public interest by conserving invaluable wildlands from irresponsible, speculative resource extraction, and by allowing orderly, wise use that is guided by an open, legally accountable and democratic public process. We support maintenance of all (d)1 withdrawals to protect the public interest.

We have attempted to identify some of the lands with outstanding wildland values that require mineral closure below. Please keep in mind this is necessarily a very partial list, which is only intended to offer a sample of the reasons why d-1 withdrawals should not be cut short.

AREA #1

Cape Suckling/ Okalee Spit (PLO 5176)

This area has outstanding ecological values, including old growth rainforest, alpine tundra, and coastal mudflats that are a key staging area for migratory shorebirds. This is excellent moose habitat. Subsistence use area. Outstanding cultural values to indigenous Eyak and Tlingit people, including burial sites and villages. The cave where Raven was born is here. Shifting sandbars, earthquakes, and routinely furious storms make this dynamic region incredibly difficult and dangerous location for any development. Cape Suckling would be an ideal ACEC because of it's highly unique and irreplaceable cultural landscape, wildlife habitat, and extreme isolation and impracticality of development.

Forelands and uplands of Bering Glacier, Bagley Ice Field (PLO 5176; 5186)

Most of this land is either covered in ice, or dominated by the advance and retreat of this chunk of ice which is bigger than the state of Rhode Island. This is literal Wilderness. There is no

remotely practicable mode of access for mineral exploration or development. If a method were found, it would come at immense ecological cost.

Robinson Mountains (PLO 5176; 5186)

This is an extreme alpine and glacial landscape. Access is difficult to impossible. Even a small amount of exploration requires very extensive roadbuilding and port infrastructure. Any benefit would necessarily require a great deal of environmental damage through roads alone. Mountain goats in this area are already down 80%, reflecting extensive loss of winter habitat from logging on state and ANCSA corporation land. The Duktoth River is suitable and should be designated a Wild and Scenic River.

• Icy Bay (PLO 5176; 5186)

This is the flank of Mt. St. Elias, the highest coastal mountain in the world. Access is difficult to impossible. A budding tourism industry would be undercut by mineral exploration. Invaluable habitat for Kittlitz's murrelet, harbor seal, Orca and other marine mammals.

• Wrangell-St. Elias National Park & Preserve (PLO 5179; 5178; 5180

We aren't at all clear what impact, if any, these PLOs have on the Park and Preserve, or inholdings. None of this area is suitable for federal mineral, oil or gas leasing. This area is part of the UN Biosphere Reserve network--the Wrangell St. Elias-Tatshenshini-Kluane...... Reserve. Included are headwaters of the Copper River Watershed, including culturally and commercially significant salmon runs.

• Gulkana River region (PLO 5178; 5184; 5172; 5180

The Gulkana river, and the area wetlands, are invaluable habitat for swans and King salmon, among other critters. Even just recreational ATV use causes significant and lasting damage to these sensitive wetlands.

• uplands above Cordova (Power Creek-Ibeck Creek) (PLO 5176)

This area, above the small fishing town of Cordova, is a highly valued wildland and recreation area, which supports mountain goat, deer, brown and black bear, wolf, coyote, trout and salmon. This area includes old-growth spruce and hemlock rainforest, expansive wetland valleys and vast alpine areas. I went for a great hike here just the other day. This place is so important, it is the only place on the entire Chugach National Forest that was given a "Primitive" Prescription, and designated closed to motorized use. The Power Creek watershed has incredible recreation value, provides the town's power through a hydro generator, and is a critical spawning ground of Eyak salmon. Ibeck Creek is a immensely productive and popular stream for Coho salmon and trout. This creek is a substantial contributor to sport, subsistence, and commercial fisheries. These areas should be permanently closed to mineral entry.

Area 10 Cook Inlet- Bristol Bay

• Eastern Kenai Peninsula (PLO 5179; 5176)

With place names like "Paradise Valley," you can see that this area is a wildland recreation gem. Outstanding salmon spawning habitat. Kenai Brown Bear habitat. These are some of the few areas available for non-motorized recreation on the Kenai.

• Southern Kenai Peninsula (PLO 5176; 5174; 5180)

Much of this land is in Conservation, including designated Wilderness in Kenai National Wildlife Refuge, and Kenai Fiords National Park. Even the State of Alaska saw that this place is

beyond the ordinary, and designated the Kachemak Bay State Wilderness Park in this region. Development of any portion of this land, would severely compromise these conservation units.

Portage Glacier (PLO 5180)

This is one of the state's most visited recreation sites. It is also critical wildlife habitat, including as a pinchpoint of land between the Kenai Peninsula and mainland of Alaska.

• <u>Iliamna Lake Region</u> (PLO 5180; 5184; 5179; 5174)

This is outrageously valuable wildlife and fish habitat. Subsistence use areas. What is the meaning of the PLO withdrawing the bottom of Iliamna Lake, in combination with the recordable disclaimer of interest recently filed on this land? The Bristol Bay Watersheds are the world's richest salmon fishery. Mining and drilling are not compatible with salmon.

Thanks for considering these preliminary comments. Again, we would very much appreciate the opportunity to comment on the Section 207 report itself.

Sincerely,

Gabriel Scott

Alaska Field Representative Cascadia Wildlands Project

12 September 2005

To: BLM

Re: D1 Withdrawals within the City and Borough of Yakutat

This letter is in regard to the comment period on BLM D1 land withdrawals ending on September 15, 2005. The CBY staff has the following comments:

- 1.) Transportation corridors to the proposed withdrawal site need to be identified. The likely access to the proposed withdrawals is through the existing log Transfer Facility located in Icy Bay. The logical use of this LTF would be for docking mineral barges and/or oil/gas tankers. This is an unimproved site and would require extensive infrastructure to allow efficient entry. In addition, road building to the proposed site would be substantial and would necessitate following river valleys into the mountainous terrain and crossing lands not within BLM jurisdiction. Actual access to the mountains would require heavy blasting and side sloping to keep roads to grade. The activities associated with constructing access would have many effects upon aesthetic quality and fish and wildlife resources.
- 2.) Identification of Cultural and Historical sites within the withdrawal area and affected areas associated with resource extraction activities. This section supports the concerns of the Yakutat Tlingit Tribal planner. There should be a vigorous assessment of cultural resources in the proposed area and associated transportation corridors previous to recommending withdrawal of protections. There are many undocumented sites throughout the traditional lands of the Yakutat people. When projects are initiated, it has been our experience, that investigation and monitoring are not completed as thoroughly as might be expected, due to time constraints regarding economic efficiencies associated with the project.
- 3.) Identification of fish, wildlife, aesthetic and water resources affected by possible future activities of road construction, mining and drilling. The proposed withdrawal area and associated transportation corridors are highly valuable both economically and ecologically. There are several sport fishing and guiding businesses that operate within the surrounding areas that depend on abundant fish and wildlife populations of coho salmon, mountain goat, waterfowl, moose and bear. They sell the experience on the remote beauty of the area. In addition, the Icy Bay harbor seal haulout is the largest in the state and possibly the largest in the world hosting 5000 plus animals (Jansen, National Marine Mammal Lab, 2005 pers. communication). Furthermore, the US Fish and Wildlife service has identified a large abundance of Kittlitz murrelets in the waters of Icy bay (Michelle Kissling, USFWS, 2004). This species of murrelet is known to nest in glacial scree and the proposed D1 withdrawal may be a significant nesting area for this bird which is being considered as a candidate for the endangered species act.
- 4.) The City and Borough of Yakutat is not opposed to responsible resource development. However, the CBY Comprehensive Plan identifies this section of the Borough a "Natural Area". The preferred alternative would significantly alter this designation in the event that resource extraction activities occur. The BLM did not confer with the CBY planning department or Yakutat Tlingit Tribe on this proposal until repeated efforts were made on behalf of local staff to contact the BLM. In order to have a meaningful dialogue with the public, whose land is under



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consideration, there should be a BLM community meeting held in Yakutat with all interested parties including the Yakutat Tlingit Tribe, Yak-Tat Kwaan and the CBY Assembly. This meeting should highlight the projected value of the resources located in the withdrawal zone, access and transportation issues, social affects of large mining/drilling activities and the relationship between offshore, inshore and d1 land leases. Furthermore, the gas resources that extend from Yakutat to Cordova are a potential alternative power source for both communities. There may be more value and less impact by tapping these resources for local use. If large scale natural/methane gas extraction efforts in the northern half of the bureau are to be initiated; there should be allowances for both the communities of Yakutat and Cordova to access deposits close to their respective towns.

Thank you for your consideration,

Steve Henry
s// Steve Henry
City Manager

Skip Ryman s// Skip Ryman Borough Planner Bill Lucey s// Bill Lucey Staff Biologist

SM

Eyman