

29-LS0675S
Nauman
3/26/15

CS FOR SENATE BILL NO. 86(L&C)
IN THE LEGISLATURE OF THE STATE OF ALASKA
TWENTY-NINTH LEGISLATURE - FIRST SESSION

BY THE SENATE LABOR AND COMMERCE COMMITTEE

Offered:
Referred:

Sponsor(s): SENATOR MICCICHE

A BILL

FOR AN ACT ENTITLED

1 **"An Act relating to a refined fuel surcharge; relating to the motor fuel tax; relating to a**
2 **qualified dealer license; and providing for an effective date."**

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 *** Section 1.** AS 43.05.230(g) is amended to read:

5 (g) The information contained in a license issued by the commissioner of
6 revenue or the commissioner of commerce, community, and economic development
7 under AS 43.40, AS 43.50, AS 43.60, AS 43.65, AS 43.70, and AS 43.75 is public
8 information.

9 *** Sec. 2.** AS 43.40 is amended by adding new sections to read:

10 **Sec. 43.40.005. Refined fuel surcharge levied.** (a) Every dealer or user of
11 refined fuels shall pay a surcharge of \$.008 a gallon on refined fuel sold, transferred,
12 or used in the state.

13 (b) The following refined fuels are exempt from the surcharge imposed under
14 this section:

- 1 (1) fuel sold to a federal or state government agency for official use;
- 2 (2) fuel refined and used outside the United States;
- 3 (3) liquefied petroleum gas;
- 4 (4) fuel sold for use in jet propulsion aircraft operating in flights
- 5 (A) to foreign countries; or
- 6 (B) that continue from foreign countries;
- 7 (5) fuel sold or transferred between qualified dealers.

8 **Sec. 43.40.007. Use of revenue derived from the refined fuel surcharge.**

9 The legislature may appropriate the annual estimated balance of the surcharge levied
10 under AS 43.40.005 to the oil and hazardous substance release prevention account of
11 the oil and hazardous substance release prevention and response fund established in
12 AS 46.08.010. Nothing in this section creates a dedicated fund.

13 * **Sec. 3.** AS 43.40.010(a) is amended to read:

14 (a) **In addition to the surcharge levied under AS 43.40.005, there** [THERE]
15 is levied a tax of eight cents a gallon on all motor fuel sold or otherwise transferred
16 within the state, except that

- 17 (1) the tax on aviation gasoline is four and seven-tenths cents a gallon;
- 18 (2) the tax on motor fuel used in and on watercraft of all descriptions is
19 five cents a gallon;
- 20 (3) the tax on all aviation fuel other than gasoline is three and two-
21 tenths cents a gallon; and
- 22 (4) the tax rate on motor fuel that is blended with alcohol is the same
23 tax rate a gallon as other motor fuel; however,

24 [(A)] in an area and during the months in which fuel containing
25 alcohol is required to be sold, transferred, or used in an effort to attain air
26 quality standards for carbon monoxide as required by federal or state law or
27 regulation, the tax rate on motor fuel that is blended with alcohol is six cents a
28 gallon less than the tax on other motor fuel not described in (1) - (3) of this
29 subsection [;

30 (B) NOTWITHSTANDING (A) OF THIS PARAGRAPH,
31 THROUGH JUNE 30, 2004, THE TAX ON MOTOR FUEL SOLD OR

1 OTHERWISE TRANSFERRED WITHIN THE STATE IS EIGHT CENTS A
2 GALLON LESS THAN THE TAX ON OTHER MOTOR FUEL NOT
3 DESCRIBED IN (1) - (3) OF THIS SUBSECTION IF THE MOTOR FUEL

4 (i) IS AT LEAST 10 PERCENT ALCOHOL BY
5 VOLUME, HAS BEEN PRODUCED FROM THE PROCESSING OF
6 LIGNOCELLULOSE DERIVED FROM WOOD, AND WAS
7 PRODUCED IN A FACILITY THAT PROCESSES
8 LIGNOCELLULOSE FROM WOOD, BUT THIS REDUCTION IN
9 THE RATE OF TAX APPLIES TO MOTOR FUEL SOLD OR
10 TRANSFERRED THAT CONTAINS ALCOHOL THAT WAS
11 PRODUCED ONLY DURING THE FIRST FIVE YEARS OF THE
12 FACILITY'S PROCESSING OF LIGNOCELLULOSE FROM
13 WOOD; OR

14 (ii) IS AT LEAST 10 PERCENT ALCOHOL BY
15 VOLUME, HAS BEEN PRODUCED FROM THE PROCESSING OF
16 WASTE SEAFOOD, AND WAS PRODUCED IN A FACILITY
17 THAT PROCESSES ALCOHOL FROM WASTE SEAFOOD, BUT
18 THIS REDUCTION IN THE RATE OF TAX APPLIES TO MOTOR
19 FUEL SOLD OR TRANSFERRED THAT CONTAINS ALCOHOL
20 THAT WAS PRODUCED ONLY DURING THE FIRST FIVE
21 YEARS OF THE FACILITY'S PROCESSING OF ALCOHOL FROM
22 WASTE SEAFOOD].

23 * Sec. 4. AS 43.40.010(b) is amended to read:

24 (b). In addition to the surcharge levied under AS 43.40.005, there
25 [THERE] is levied a tax of eight cents a gallon on all motor fuel consumed by a user,
26 except that

27 (1) the tax on aviation gasoline consumed is four and seven-tenths
28 cents a gallon;

29 (2) the tax on motor fuel used in and on watercraft of all descriptions is
30 five cents a gallon;

31 (3) the tax on all aviation fuel other than gasoline is three and two-

1 tenths cents a gallon; and

2 (4) the tax rate on motor fuel that is blended with alcohol is the same
3 tax rate a gallon as other motor fuel; however,

4 [(A)] in an area and during the months in which fuel containing
5 alcohol is required to be sold, transferred, or used in an effort to attain air
6 quality standards for carbon monoxide as required by federal or state law or
7 regulation, the tax rate on motor fuel that is blended with alcohol is six cents a
8 gallon less than the tax on other motor fuel not described in (1) - (3) of this
9 subsection [;

10 (B) NOTWITHSTANDING (A) OF THIS PARAGRAPH,
11 THROUGH JUNE 30, 2004, THE TAX ON MOTOR FUEL CONSUMED
12 BY A USER WITHIN THE STATE IS EIGHT CENTS A GALLON LESS
13 THAN THE TAX ON OTHER MOTOR FUEL NOT DESCRIBED IN (1) -
14 (3) OF THIS SUBSECTION IF THE MOTOR FUEL

15 (i) IS AT LEAST 10 PERCENT ALCOHOL BY
16 VOLUME, HAS BEEN PRODUCED FROM THE PROCESSING OF
17 LIGNOCELLULOSE DERIVED FROM WOOD, AND WAS
18 PRODUCED IN A FACILITY THAT PROCESSES
19 LIGNOCELLULOSE FROM WOOD, BUT THIS REDUCTION IN
20 THE RATE OF TAX APPLIES TO MOTOR FUEL CONSUMED BY
21 A USER THAT CONTAINS ALCOHOL THAT WAS PRODUCED
22 ONLY DURING THE FIRST FIVE YEARS OF THE FACILITY'S
23 PROCESSING OF LIGNOCELLULOSE FROM WOOD; OR

24 (ii) IS AT LEAST 10 PERCENT ALCOHOL BY
25 VOLUME, HAS BEEN PRODUCED FROM THE PROCESSING OF
26 WASTE SEAFOOD, AND WAS PRODUCED IN A FACILITY
27 THAT PROCESSES ALCOHOL FROM WASTE SEAFOOD, BUT
28 THIS REDUCTION IN THE RATE OF TAX APPLIES TO MOTOR
29 FUEL CONSUMED BY A USER THAT CONTAINS ALCOHOL
30 THAT WAS PRODUCED ONLY DURING THE FIRST FIVE
31 YEARS OF THE FACILITY'S PROCESSING OF ALCOHOL FROM

1 WASTE SEAFOOD].

2 * **Sec. 5.** AS 43.40.010(e) is amended to read:

3 (e) Sixty percent of the proceeds of the revenue from the **motor fuel** taxes on
4 aviation fuel, excluding the amount determined to have been spent by the state in its
5 collection, shall be refunded to a municipality owning and operating or leasing and
6 operating an airport in the proportion that the revenue was collected at the municipal
7 airport. All other proceeds of the **motor fuel** taxes on aviation fuel shall be paid into a
8 special aviation fuel tax account in the state general fund. The legislature may
9 appropriate funds from this account for aviation facilities.

10 * **Sec. 6.** AS 43.40 is amended by adding a new section to read:

11 **Sec. 43.40.013. Collection of the refined fuel surcharge and the motor fuel**
12 **tax.** Every dealer who sells or otherwise transfers refined or motor fuel in the state
13 shall collect the surcharge and tax required in this chapter at the time of sale, and remit
14 the total surcharge and tax collected during each calendar month of each year to the
15 department by the last day of each succeeding month. Every user shall likewise remit
16 the surcharge and tax required in this chapter and accrued on fuel actually used by the
17 user during each month. If the monthly return is timely filed, one percent of the total
18 monthly surcharge and tax due, limited to a maximum of \$100, may be deducted and
19 retained to cover the expense of accounting and filing the monthly return. At the time
20 the remittance is made, each dealer or user shall submit a statement to the department
21 showing all fuel that the dealer or user has distributed or used during the month.

22 * **Sec. 7.** AS 43.40.015(c) is amended to read:

23 (c) A certificate of use **obtained under this section** must be renewed annually
24 for exemptions listed under AS 43.40.100(2).

25 * **Sec. 8.** AS 43.40.015(d) is amended to read:

26 (d) A certificate of use is not required **under this section**
27 (1) for fuel exempted under AS 43.40.100(2)(C) or (J); and
28 (2) for fuel exempted under AS 43.40.100(2)(I) other than fuel sold or
29 transferred under this exemption to a person who is engaged in construction or mining
30 activity.

31 * **Sec. 9.** AS 43.40.030 is amended to read:

1 **Sec. 43.40.030. Refund of the motor fuel tax for nonhighway use.** (a)

2 Except as specified in AS 43.40.010(j), a person who uses motor fuel to operate an
3 internal combustion engine is entitled to a motor fuel tax refund of six cents a gallon
4 if

5 (1) the tax on the motor fuel has been paid;

6 (2) the motor fuel is not aviation fuel, or motor fuel used in or on
7 watercraft; and

8 (3) the internal combustion engine is not used in or in conjunction with
9 a motor vehicle licensed to be operated on public ways.

10 (b) The entire amount of the motor fuel tax levied by this chapter shall be
11 refunded to the purchaser on that part of the motor fuel used in a foreign country on
12 which the tax has been paid when the fuel is sold and delivered in the state for non-
13 highway use in a foreign country.

14 (c) The department shall establish the necessary regulations and prescribe the
15 appropriate forms to prove that, for purposes of the motor fuel tax, the motor fuel is
16 taken to and used in foreign countries.

17 (d) If a person obtains motor fuel on which the motor fuel tax levied by this
18 chapter has been paid and the motor fuel is exempt from the motor fuel tax, the
19 person is entitled to a refund of the motor fuel tax paid.

20 * **Sec. 10.** AS 43.40.035(a) is amended to read:

21 (a) A person who resells fuel on which a surcharge under AS 43.40.005 or
22 the tax under AS 43.40.010(a) or (b) was previously paid is entitled to a credit or
23 refund of the (1) motor fuel tax if [(1)] the resold fuel is not motor fuel and the
24 requirements of AS 43.40.015 have been fulfilled; or (2) the amount of surcharge or
25 tax previously paid exceeds the surcharge or tax due on the resale. The amount of the
26 credit or refund under this section is equal to the amount of the surcharge or tax
27 previously paid on the resold fuel less the amount of the surcharge or tax prescribed
28 by AS 43.40.005 or 43.40.010(a) or (b), respectively [AS 43.40.010(a) OR (b)].

29 * **Sec. 11.** AS 43.40.035(c) is amended to read:

30 (c) For motor fuel sold to federal, state, and local government agencies for
31 official use and purchased with a government credit card, the credit card issuer may

1 apply for a refund of any motor fuel tax assessed on the purchase if the tax is not
2 billed by the credit card issuer to the government agency making the purchase. For
3 refined fuel sold to federal agencies for official use and purchased with a
4 government credit card, the credit card issuer may apply for a refund of any
5 refined fuel surcharge assessed on the purchase if the surcharge is not billed by
6 the credit card issuer to the government agency making the purchase.

7 * Sec. 12. AS 43.40.050(b) is amended to read:

8 (b) A claim for refund under AS 43.40.030 or 43.40.035 shall be filed within
9 one year after [FROM] the date of the purchase of the refined or motor fuel as
10 indicated on the invoice, and failure to file within the one-year period is a waiver of
11 the right to the refund. A claim is considered to be filed when the claim is mailed or
12 personally presented to an office of the department.

13 * Sec. 13. AS 43.40.060 is amended to read:

14 **Sec. 43.40.060. Separate invoices.** The department may require the issuance
15 of separate invoices for refined or motor fuel sold, distributed, or transferred when
16 the invoices will be the basis for a refund claim.

17 * Sec. 14. AS 43.40.070 is amended to read:

18 **Sec. 43.40.070. Refund warrants.** Upon approval of a refund claim of the
19 motor fuel tax by the department, a disbursement shall be made from the highway
20 fuel tax account in the general fund in favor of the applicant in the amount of the
21 claim.

22 * Sec. 15. AS 43.40.070 is amended by adding a new subsection to read:

23 (b) Upon approval of a refund claim of the refined fuel surcharge by the
24 department, a disbursement shall be made from the oil and hazardous substance
25 release prevention account of the oil and hazardous substance release prevention and
26 response fund established in AS 46.08.010 in favor of the applicant in the amount of
27 the claim.

28 * Sec. 16. AS 43.40.080(a) is amended to read:

29 (a) To determine the validity of a claim for refund, the department may
30 examine the books and records of the claimant and the books and records of a
31 distributor of the refined or motor fuel. The department may cancel the refund

1 [PERMIT] of a [THE] claimant relying on [UPON] a fraudulent invoice [FOR A
2 PERIOD OF NOT MORE THAN ONE YEAR].

3 * **Sec. 17.** AS 43.40.085 is amended to read:

4 **Sec. 43.40.085. Preservation of books and records.** Dealers and users shall
5 preserve for three years all books and records pertaining to sales, transfers, and uses of
6 refined or motor fuel that are subject to a surcharge or tax [TAXED] under this
7 chapter.

8 * **Sec. 18.** AS 43.40.092(a) is amended to read:

9 (a) The provisions of this section apply to disallow the exemption from the
10 motor fuel tax for motor fuel sold for use by a dealer or used by a user in jet
11 propulsion aircraft operating in flights that continue from foreign countries if, for
12 motor fuel produced by a refiner,

13 (1) the refiner determines, on or after July 1, 1997, that the refiner will
14 expand capacity or expand the refinery to produce more residual fuel oil used in
15 watercraft;

16 (2) on or after the July 1, 1997, the refiner has voluntarily committed
17 by agreement entered into with the commissioner that, if the refiner expands its oil
18 refining capacity in order to produce additional supplies of fuel for use in jet
19 propulsion aircraft that qualify for the tax exemption, when the refiner expands
20 capacity, the refiner will

21 (A) use the refiner's best efforts to advertise for, recruit, and
22 employ in the construction activities associated with expanding refinery
23 capacity resident workers who have experience in the specific fields in which
24 they are hired to work;

25 (B) contract with licensed Alaska firms to prepare materials
26 that are used in construction activities and to provide services in conjunction
27 with activities associated with expanded refinery capacity and, in contracting
28 with those firms, to encourage the refiner's contractors to employ and, when
29 necessary, train state residents; and

30 (C) enter into contracts with Alaska-licensed vendors,
31 contractors, and suppliers for the provision of supplies and services used in

1 conjunction with activities associated with expanding refinery capacity; and

2 (3) the commissioner determines that a dealer or user claiming the
3 exemption for motor fuel acquired from a refiner who has entered into an agreement
4 described in (2) of this subsection acquired the motor fuel for which the exemption is
5 claimed from a refiner who has not complied with the requirements of the agreement
6 in completing expansion of its oil refining capacity under the agreement described in
7 (1) of this subsection.

8 * **Sec. 19.** AS 43.40 is amended by adding a new section to read:

9 **Sec. 43.40.094. Qualified dealer license.** (a) A dealer is eligible for a qualified
10 dealer license if the dealer sells at least 50 percent of fuel acquired to unrelated
11 persons for any combination of the following purposes:

12 (1) resale;

13 (2) use in heating private or commercial buildings or facilities;

14 (3) use in jet propulsion aircraft;

15 (4) motor fuel.

16 (b) A person applying for a qualified dealer license must use a form or format
17 prescribed by the department. At the time of application, the applicant must provide an
18 estimate of the average number of gallons of fuel subject to surcharge or tax each
19 month during a calendar year, and state the estimated amount of surcharge and tax on
20 those gallons. A license issued under this section is not transferable.

21 (c) The department may not issue or renew a qualified dealer license if

22 (1) the department finds that the applicant or qualified dealer has
23 withheld information required in the application or that the information submitted in
24 the application is false or misleading;

25 (2) the applicant, or a responsible person of a business organization
26 that is applying for the license, has been convicted within the last 10 years, in this state
27 or in any other taxing jurisdiction, of crimes involving a fuel surcharge or tax;

28 (3) the qualified dealer fails to comply with a requirement of this
29 chapter;

30 (4) the qualified dealer has failed to pay in full the surcharge, taxes,
31 interest, and penalties levied under AS 43.05 or this chapter.

1 (d) The department may

2 (1) issue only one qualified dealer license to each person;

3 (2) put additional limitations on the applicant or holder of a qualified
4 dealer license.

5 (e) A license issued under this section expires on June 30 following the date of
6 issue. Before a license issued under this section expires, the licensee may apply to
7 renew the license, on a form or in a format prescribed by the department, for one year
8 after the expiration date of the license.

9 (f) If the department determines a qualified dealer license may not be issued or
10 renewed under this section, the department shall mail or electronically deliver a notice
11 of license denial or nonrenewal to the person whose license was denied or not
12 renewed. The person may appeal a notice of license denial or nonrenewal not later
13 than 10 days after the date the notice was mailed or electronically delivered.

14 (g) The department may, at the time an applicant applies for a qualified dealer
15 license, require the applicant to file a bond or other security with the department in an
16 amount equal to twice the estimated surcharge and tax due to the department in one
17 month, or \$5,000, whichever is greater.

18 (h) The department may adopt regulations to implement this section, including
19 regulations relating to the revocation of a license.

20 * Sec. 20. AS 43.40.100(1) is amended to read:

21 (1) "dealer" means a person who sells or otherwise transfers in this
22 state refined or motor fuel on [UPON] which the surcharge or tax [TAXES]
23 imposed by this chapter has [HAVE] not been paid;

24 * Sec. 21. AS 43.40.100(3) is amended to read:

25 (3) "qualified dealer" means a person who (A) refines, (B) imports, (C)
26 manufactures, (D) produces, (E) compounds, or (F) wholesales refined or motor fuel
27 [, WHO SATISFIES CRITERIA FOR QUALIFIED DEALERS ESTABLISHED BY
28 THE DEPARTMENT BY REGULATION, AND WHO OBTAINS A QUALIFIED
29 DEALER'S LICENSE FROM THE DEPARTMENT];

30 * Sec. 22. AS 43.40.100(4) is amended to read:

31 (4) "user" means a person consuming or using refined or motor fuel,

1 who

2 (A) purchases the fuel out of the state and ships it into the state
3 for personal use in the state;

4 (B) manufactures the fuel in the state; or

5 (C) purchases or receives fuel in the state that is not subject to
6 the surcharge or tax under this chapter [TAXED] at the time of purchase or
7 receipt or is subject to a surcharge or tax [TAXED AT A RATE] that is less
8 than the rate prescribed by AS 43.40.005 or 43.40.010 [AS 43.40.010].

9 * Sec. 23. AS 43.40.100 is amended by adding a new paragraph to read:

10 (5) "refined fuel" means fuel produced from oil that is used in an
11 engine, machine, or contrivance that creates heat, energy, or power.

12 * Sec. 24. AS 43.40.010(c) is repealed.

13 * Sec. 25. The uncodified law of the State of Alaska is amended by adding a new section to
14 read:

15 QUALIFIED DEALER LICENSE; REGULATIONS. To the extent current
16 regulations are consistent with this Act, the regulations previously adopted by the Department
17 of Revenue relating to qualified dealers and qualified dealer licenses under AS 43.40.100
18 shall apply to qualified dealers and qualified dealer licenses until the regulations are amended
19 to be consistent with this Act.

20 * Sec. 26. This Act takes effect July 1, 2015.