

DEPARTMENT OF CORRECTIONS
House Finance Sub-Committee
February 7, 2013



FY 2014 Budget Overview

Out-of-State Contractual
Community Residential Centers
Regional and Community Jails
Electronic Monitoring



Out-of-State Contractual

Out-of-State Contractual

The Out-of-State Contractual Unit provides support to the Department's Mission by ensuring secure confinement of sentenced offenders incarcerated in out-of-state facilities.

In FY2014, the department is requesting to transfer \$19,469.9 of the existing General Fund authorization from the Out-of-State Contractual component to the Goose Creek Correctional Center (GCCC) to bring the GCCC to full operations. This represents the remaining operational needs for the final 34% of the total hard beds (including the Special Management Unit and all segregation beds); 38% of staffing requirements; and, the remaining 50% contractual services to support the needs of this incarcerated population at GCCC.

The balance of General Fund authorization within the Out-of-State Contractual component will continue to support the offenders that are housed in various Federal Bureau of Prisons (FBP) beds or are housed out-of-state due to medical conditions.

The Department of Corrections (DOC) uses out of state facilities for placement of offenders that cannot be housed within our instate facilities. The DOC currently has 17 offenders placed in various areas under an agreement with the FBP as well as the out-of-state contract facility located in Hudson Colorado for housing up to 415 offenders. (Budgeted in FY13 for 1,050 offenders; 415 represents FY14).

As of January 31, 2013 there were 17 offenders housed in out-of-state facilities for various reasons.

Out of State Contractual Financial Summary:

FY2014 Gov Req	FY2013 Mgt Plan	FY 2012 Mgt Plan	FY 2011 Mgt Plan	FY 2010 Mgt Plan
\$3,989,300	\$23,246,450	\$22,786,450	\$20,649,550	\$20,649,550

No change in funding between FY2010 and FY2011 due to renegotiated contract and transfer from Corrections Corporation of America in Arizona to the GEO Group located in Colorado.



Community Residential Centers (Halfway Houses)

Community Residential Centers

The Community Residential Centers (CRCs) provide support to the Department's mission by providing supervised re-entry and a cultural overlay program within communities to the offenders that are committed to the custody of the Department of Corrections (DOC).

The DOC is requesting an increase in FY2014 of \$843.0 UGF

The Department has professional services contracts with six CRCs to help meet the supervised re-entry needs of adult offenders in the State of Alaska. These negotiated contracts allow for an annual Consumer Price Index (CPI) rate increase for each contract. Without additional funding, the department will not be able to pay these CRC contracts in full.

<u>Contract Provider</u>	<u>Regular Beds</u>	<u>Per-Diem Beds</u>
Anchorage Consolidated (Cordova/Midtown/Parkview)	342	44
Gastineau - Juneau	72	13
Glennwood - Anchorage	76	14
Northstar - Fairbanks	127	16
Seaside - Nome	42	8
Tundra - Bethel	<u>72</u>	<u>13</u>
Total :	731	108

CRCs do not have a maximum number of days the inmate can be held.

The DOC uses CRC beds as a cost-effective means of providing correctional services under supervision to offenders who are preparing to re-enter back into the community which then allows more expensive hard beds in the correctional facilities to be used for serious, violent offenders.

The benefits associated with using CRCs are:

- Provides a safe environment with a lesser level of supervision in preparation for the offender being released back into the community;
- Provides housing and a level of supervision while the offender obtains employment prior to being released into the community;
- Provides access to community resources such as treatment and job services which may not be available within the institutions;
- Allows a stable environment from which to establish or re-establish family and community support.

Community Residential Centers

CRC Programs:

- Community Work Service
- Moral Reconciliation Therapy (MRT) (cognitive-behavioral program)
- Community-Based Substance Abuse Treatment (including After care)
- Employment Assistance
- Sex Offender Management (Tundra Center)

CRCs can be used for housing of sentenced inmates, however, due to the current offender population throughout the instate facilities, the department has been using the CRCs as annexes for the local DOC facilities for non-violent, un-sentenced prisoners who are unable to post bail.

Community Residential Centers Financial Summary:

	Bed Count	FY2014 Gov Req	FY2013 Authorization	FY 2012 Expenditures	FY 2011 Expenditures	FY 2010 Expenditures
*Anchorage Consolidated Cordova/Midtown/Parkview	386	\$11,107,428	\$10,701,287	\$8,734,458	\$8,541,979	\$8,408,502
Gastineau - Juneau	85	\$2,812,343	\$2,759,002	\$2,671,751	\$2,504,668	\$2,472,525
Glennwood - Anchorage	90	\$2,389,230	\$2,246,599	\$2,149,303	\$2,068,389	\$2,034,631
Northstar - Fairbanks	143	\$3,892,409	\$3,710,605	\$3,720,771	\$3,332,538	\$2,808,486
Seaside - Nome	50	\$1,533,441	\$1,503,946	\$1,479,013	\$1,428,292	\$1,414,444
Tundra - Bethel	85	\$3,429,610	\$3,400,090	\$3,214,186	\$3,121,424	\$3,045,401
Total :	839	\$25,164,461	\$24,321,528	\$21,969,483	\$20,997,289	\$20,183,989



Regional and Community Jails

Regional and Community Jails

The Regional and Community Jails provide support to the Department's Mission by providing short-term community jail secure confinement of persons held under state law.

Regional and Community Jails are detention facilities where persons are housed upon arrest within communities where no state facilities are located.

Regional and Community Jails are to hold and house prisoners temporarily, while they are processed through the initial steps of the criminal justice system. Based upon the services provided by the jail and the physical layout of the building, each facility has a maximum amount of days an offender can be housed. Most of the prisoners are unsentenced and awaiting court hearings in the community where a jail is located.

There are currently fifteen regional and community jails providing support to the Department of Corrections by providing 157 beds for offenders charged with violating State Statutes. These jails provide local short-term incarceration for State-held offenders by providing bed capacity for 57,305 man-days of incarceration to the state and are located within the following communities:

<u>Location</u>	<u># Beds</u>	<u>Annual Man Day Capacity</u>	<u>Maximum Days Held</u>
Bristol Bay Borough	4	1,460	15
Cordova	6	2,190	7
Craig	7	2,555	15
Dillingham	8	2,920	20
Haines	6	2,190	14
Homer	7	2,555	10
Kodiak	22	8,030	30
Kotzebue	12	4,380	30
North Slope Borough	9	3,285	18
Petersburg	12	4,380	15
Seward	14	5,110	30
Sitka	15	5,475	10
Unalaska	10	3,650	30
Valdez	13	4,745	10
Wrangell	<u>12</u>	<u>4,380</u>	30
Total	157	57,305	

Please note: a "manday" is a 24-hour period from 12:01am to 11:59pm.

These jails also provide relief to state facilities by alleviating the burden of housing these offenders and the increased transportation needs associated with moving short-term prisoners back and forth from rural sites to state facilities for court hearings.

During FY2012 there were 6,624 bookings completed with a total of 25,680 mandays at these jail facilities.

Regional and Community Jails

Regional and Community Jails Financial Summary:

	Total Beds	FY2014 Gov Req	FY2013 Authorization	FY 2012 Expenditures	FY 2011 Expenditures	FY 2010 Expenditures
Contractual Oversight		\$21,386	\$5,066	\$5,066	\$0	\$0
Bristol Bay Borough	4	\$502,310	\$172,702	\$165,622	\$126,843	\$126,843
Cordova	6	\$240,080	\$193,725	\$185,784	\$135,339	\$134,936
Craig	7	\$393,904	\$393,904	\$377,758	\$228,460	\$228,460
Dillingham	8	\$641,300	\$480,417	\$460,725	\$429,618	\$428,963
Haines	6	\$383,440	\$349,513	\$335,187	\$113,266	\$113,266
Homer	7	\$753,410	\$637,218	\$611,099	\$416,244	\$416,244
*Kodiak	22	\$1,208,290	\$1,133,993	\$793,335	\$905,335	\$605,335
Kotzebue	12	\$1,184,380	\$1,014,527	\$944,172	\$879,929	\$879,929
North Slope Borough	9	\$1,246,440	\$1,019,728	\$1,019,728	\$1,019,728	\$1,019,728
Petersburg	12	\$308,020	\$258,297	\$247,710	\$202,098	\$202,098
Seward	14	\$655,470	\$556,000	\$533,210	\$449,472	\$449,472
Sitka	15	\$694,660	\$419,450	\$419,450	\$419,450	\$419,450
Unalaska	10	\$762,050	\$628,132	\$602,385	\$481,355	\$481,355
Valdez	13	\$630,250	\$445,524	\$427,262	\$320,774	\$320,328
Wrangell	12	\$578,010	\$495,205	\$474,907	\$283,926	\$283,926
Regional and Community Jails Totals :	157	\$10,203,400	\$8,203,400	\$7,603,400	\$6,411,837	\$6,110,334

*Kodiak added 6 beds in FY2011 under SB65.

**FY2014 amounts reflected are current projected contract amounts and include fringe benefits at 40% of wages and 15% included for indirect costs.

REGIONAL AND COMMUNITY JAILS

(communities served)

Bristol Bay

FY13 State Funds: \$172.7

Location: Co-located at the Police Station in King Salmon

Population Served: 997

- King Salmon (374)
- Naknek (544)

Size: 4 Bed Facility/15 day Facility

Man Days: (FY12) 497

Structure and Maintenance: The structure is in relatively good condition.

Staff: Jail staff are also Dispatchers for the Police Department.

Significant Issues or Challenges: None

Cordova

FY13 state funds: \$193.7

Location: Co-located at the Police Station in Cordova

Population Served: 2,239

- Cordova (2,239)
- Eyak

Size: 6 Bed Facility/7 day Facility

Man Days: (FY12) 235

Structure and Maintenance: The structure is in relatively good condition

Staff: Jail staff are also the Dispatchers for the Police Department.

Significant Issues or Challenges: None

REGIONAL AND COMMUNITY JAILS

(communities served)

Craig

FY13 state funds: \$393.9

Location: Co-located at the Police Station in Craig.

Population Served: 3,262

- Craig (1201)
- Coffman Cove (176)
- Edna Bay (50)
- Hollis (139)
- Hydaburg (398)
- Kasaan (34)
- Klawock (755)
- Naukati Bay (135)
- Point Baker (15)
- Port Protection (48)
- Thorne Bay (491)

Size: 7 Bed Facility/15 day Facility

Man Days: (FY12) 1,292

Structure and Maintenance: The structure is in relatively good condition.

Staff: Jail staff are also the Dispatchers for the Police Department. This dispatch center supports 7 police departments on Prince of Wales Island.

Significant Issues or Challenges: None

Dillingham

FY13 state funds: \$480.4

Location: Co-located at the Police Station in Dillingham

Population Served: 4,455

- Dillingham (2,329)
- Aleknagik (219)
- Clark's Point (62)
- Ekuk
- Monkotak (442)
- Nushagik
- New Stuyahok (510)
- Portage Creek (2)
- Togiak (817)
- Twin Hills (74)

Size: 8 Bed Facility/20 day Facility

Man Days: (FY12) 2,432

Structure and Maintenance: The structure is in relatively good condition.

Staff: Jail staff are full time Community Corrections Officers.

Significant Issues or Challenges: The HVAC system has frequent problems. Overcrowding is a frequent problem.

REGIONAL AND COMMUNITY JAILS

(communities served)

Haines

FY13 state funds: \$349.5

Location: Co-located at the Police Station in Haines

Population Served: 2,508

- Haines
- Klukwan
- Skagway

Size: 6 Bed Facility/14 day Facility

Man Days: (FY12) 179

Structure and Maintenance: The structure is in relatively good condition.

Staff: Jail staff are also the Dispatchers for the Police Department.

Significant Issues or Challenges: None

Homer

FY13 state funds: \$637.2

Location: Co-located at the Police Station in Homer

Population Served: 9,139

- Homer (5,003)
- Anchor Point (1,930)
- Kachemak (472)
- Nanwalek (254)
- Ninilchik (883)
- Port Graham (177)
- Seldovia (420)

Size: 7 Bed Facility/10 day Facility

Man Days: (FY12) 925

Structure and Maintenance: The structure is in relatively good condition.

Staff: Jail staff are also the Dispatchers for the Police Department.

Significant Issues or Challenges: None

REGIONAL AND COMMUNITY JAILS

(communities served)

Kodiak

FY13 state funds: \$1,134.0

Location: Co-located at the Police Station in Kodiak

Population Served: 13,592

- Kodiak (Kodiak Island)
- Akhiok
- Karluk
- Larsen Bay
- Old Harbor
- Port Lions

Size: 22 Bed Facility/30 day Facility

Man Days: (FY12) 4,421

Structure and Maintenance: This facility is new and the jail portion was designed as a correctional facility. This facility has all of the necessary requirements to house inmates long-term.

Staff: Jail staff are full time Community Correctional Officers.

Significant Issues or Challenges: None

Kotzebue

FY13 state funds: \$1,014.5

Location: A building designed as a correctional facility, separate from the Police Station

Population Served: 7,156

- Kotzebue (3,201)
- Ambler (258)
- Buckland (416)
- Deering (122)
- Kiana (361)
- Kivalina (374)
- Kobuk (151)
- Noatak (514)
- Noorvik (668)
- Selawik (829)
- Shungnak (262)

Size: 12 Bed Facility/30 day Facility

Man Days: (FY12) 4,935

Structure and Maintenance: The facility needs to be expanded for increased capacity.

Staff: Jail staff are full time Community Correctional Officers.

Significant Issues or Challenges: Overcrowding is a frequent issue, with most sentenced prisoners transferred the day of sentencing.

REGIONAL AND COMMUNITY JAILS

(communities served)

North Slope Borough

FY13 state funds: \$1,019.7

Location: Co-located at the Police Station in Barrow

Population Served: 9,430

- North Slope Borough
- Anaktuvak Pass
- Barrow
- Kaktovik
- Point Hope
- Point Lay
- Nuiqsut
- Wainwright

Size: 9 Bed Facility/30 day Facility

Man Days: (FY12) 3,102

Structure and Maintenance: The structure is in relatively good condition.

Staff: Jail staff are full time Community Corrections Officers.

Significant Issues or Challenges: None

Petersburg

FY13 state funds: \$258.3

Location: Co-located at the Police Station in Petersburg

Population Served: 3,532

- Petersburg (2,948)
- Kake (557)
- Kupreanof (27)

Size: 12 Bed Facility/15 day Facility

Man Days: (FY12) 353

Structure and Maintenance: The structure is not in good condition and needs to be replaced.

Staff: Jail staff are also the Dispatchers for the Police Department.

Significant Issues or Challenges: Structure needs complete replacement.

REGIONAL AND COMMUNITY JAILS

(communities served)

Seward

FY13 state funds: \$556.0

Location: Co-located at the Police Station in Seward

Population Served: 3,756

- Seward (2,693)
- Chenega (76)
- Cooper Landing (289)
- Moose Pass (219)
- St Paul Island (479)

Size: 14 Bed Facility/30 day Facility

Man Days: (FY12) 1,080

Structure and Maintenance: The structure is in relatively good condition.

Staff: Jail staff are full time Community Correctional Officers.

Significant Issues or Challenges: None

Sitka

FY13 state funds: \$419.5

Location: Co-located at the Police Station in Sitka

Population Served: 8,881

- Sitka
- Angoon Pelican
- Port Alexander
- Tenakee Springs

Size: 15 Bed Facility/10 day Facility

Man Days: (FY12) 2,004

Structure and Maintenance: The structure is in relatively good condition.

Staff: Jail staff are full-time Community Correctional Officers and Dispatchers.

Significant Issues or Challenges: None

REGIONAL AND COMMUNITY JAILS

(communities served)

Unalaska

FY13 state funds: \$628.1

Location: Co-located at the Police Station in Dutch Harbor

Population Served: 4,802

- Unalaska
- Adak (326)
- Atka (61)
- Attu (21)
- Dutch Harbor (4,376)
- Nikolski (18)
- Shemya

Size: 10 Bed Facility/30 day Facility

Man Days: (FY12) 1,131

Structure and Maintenance: The structure is in relatively good condition.

Staff: Jail staff are Community Correctional Officers and Dispatchers.

Significant Issues or Challenges: None

Valdez

FY13 state funds: \$445.5

Location: Co-located at the Police Station in Valdez

Population Served: 5,315

- Valdez (3,976)
- Chitina (126)
- Copper Center (328)
- Kenny Lake (355)
- Lower Tonsina (78)
- McCarthy (28)
- Mendeltna (39)
- Tatitlek (88)
- Tazlina (297)

Size: 13 Bed Facility/10 day Facility

Man Days: (FY12) 1,172

Structure and Maintenance: The structure is in relatively good condition.

Staff: Jail staff are Community Correctional Officers and Dispatchers.

Significant Issues or Challenges: None

REGIONAL AND COMMUNITY JAILS

(communities served)

Wrangell

FY13 state funds: \$495.2

Location: Co-located at the Police Station in Wrangell

Population Served: 2,369

- Wrangell
- Meyer's Chuck
- Olive Cove
- Toms Place

Size: 12 Bed Facility/30 day Facility

Man Days: (FY12) 1,496

Structure and Maintenance: The jail portion was designed as a correctional unit and the building contains, State Offices, law enforcement and fire/rescue.

Staff: Jail staff are Community Correctional Officers and Dispatchers.

Significant Issues or Challenges: None



Electronic Monitoring (EM) Program (House Arrest)

Electronic Monitoring Program

The Electronic Monitoring Program offers an alternative to secure confinement by providing supervised release for qualifying offenders.

AS 33.30.065 Service of sentence by electronic monitoring:

Section (b): In determining whether to designate a prisoner to Electronic Monitoring the commissioner shall consider:

- (1) safeguards to the public;
- (2) the prospects for the prisoner's rehabilitation;
- (3) the availability of program and facility space;
- (4) the nature and circumstances of the offense for which the prisoner was sentenced or for which the prisoner is serving a period of temporary commitment;
- (5) the needs of the prisoner as determined by a classification committee and any recommendations made by the sentencing court;
- (6) the record of convictions of the prisoner, with particular emphasis on crimes specified in AS 11.41 or crimes involving domestic violence;
- (7) the use of drugs or alcohol by the prisoner; and
- (8) other criteria considered appropriate by the commissioner.

Benefits of the EM Program:

- *Program provides effective offender accountability*
- *Reduces recidivism (18% over last 3 years)*
- *Does not require offender transportation*
- *Medical costs are not provided by DOC*
- *Frees up expensive bed space for housing of more serious/violent offenders*
- *Offender supervision is less costly*

The average daily cost of offenders under the custody of the department are:

- *\$147.21 - In-State Institutions (hard-bed)*
- *\$ 81.23 – Community Residential Center (soft-bed)*
- *\$ 19.84 – Electronic Monitoring (house arrest)*

**Rates based on the Department of Corrections 2013 Cost-of-Care.*

- Offenders are able to maintain employment while living in their own home
- Addresses offender criminogenic needs by:
 - Immediate substance abuse treatment availability
 - Employment/education opportunity
 - Develops pro-social habits/routines
 - Instills accountability
 - Benefits their families (financially & emotionally)

Electronic Monitoring Program

The EM Program is offered in the following communities:

State operated program:

- Anchorage
- Fairbanks
- Juneau
- Kenai
- Ketchikan
- Palmer

Regional and Community Jail operated program:

- Barrow
- Cordova
- Seward
- Sitka
- Valdez

- During FY2012 the daily average number of offenders participating in the EM program was 350 for a total annual EM participation of 127,978 man-days
- As of January 31, 2013 the daily average number of EM participants has been 345 for a total man-day participation of 74,172. Total available capacity for FY2013 is 385 participants.

Electronic Monitoring Program

Criteria used for offender placement:

- Offenders in pre-trial status are not placed in the program unless it is a probation violation or parole violation
- The offender must be serving sentenced time. No domestic violence (DV), sexual assault, or first time state-charged Driving Under Influence (DUI) placements
 - Statute does not provide for DV crimes to receive jail credit for EM participation
 - First time DUI offenders are required to serve 72 consecutive hours in a jail bed or CRC

Application or referral for offender participation received from:

- Individual offender (Confined and Pre-Trial)
- Attorneys on behalf of offender
- DOC Staff (Probation Officers)

Application processed by EM Probation Officers after:

- Criminal history review
- Criminogenic risk/needs assessed
- Resident visit conducted to insure residence is appropriate

Electronic Monitoring Program

Offender Orientation and Booking (enrollment):

- Offenders pay a portion of the program cost, based upon their ability to pay
- Detailed explanation of program rules
- Weekly movement schedule obtained
- First urinalysis test conducted
- EM bracelet placed on individual
- Offender established in BI software program
- If unemployed – meets with employment counselor
- Only allowed away from home for 12 hours in a 24 hour period for:
 - work
 - program treatment
 - religious services
 - medical appointments
- 4 hours per week for personal business such as:
 - paying bills
 - grocery shopping
- NO driving unless permission approved in writing.

Electronic Monitoring Program

Program Monitoring:

- Weekly random urinalysis testing
- 24/7 alcohol monitoring via bracelet
- On-going spot checks of movement schedule when away from residence
- Monthly random home visits
- Weekly EM office visit (different from UA)
- Ankle bracelet stores and sends information via a receiver at residence, to a computer call center via telephone line (one in Colorado and a back up in Indiana)
- Call center computer software program analyzes information and generates a text message and/or telephone call to DOC if a problem is detected
- Probation officers access case load at their desktop computer to check status
- Probation officers respond in person to problems detected

Services provided by Behavioral Intervention (BI) Contractor:

- Surveillance device used to do spot checks when individual is away (ability to drive past a building and the surveillance device will register the serial number of the bracelet inside)
- Full range of equipment
- Training to DOC staff on equipment
- 1 full-time and 2 part-time staff to trouble shoot equipment issues and maintain inventory
- Call Center / Operations Center (computer server system that uses software to monitor equipment and automatically send notifications)

Electronic Monitoring Program

Equipment

The electronic components consist of a transmitter, receiver and sobrieter (all connected to a telephone line.)

TAD (Transdermal Alcohol Monitor):

- Standard unit currently used by DOC

TAD with cellular receiver (home base unit):

- Used when landline not immediately available

ExacuTrac (GPS Unit):

- Does not monitor for alcohol (90% of DOC inmates have alcohol or substance abuse issues)
- Used for hospital placements and work at remote locations.

Equipment Fees :

Active GPS costs - \$9.35 to \$11.35

(Anchorage Area) \$9.35

\$5.50 – Equipment

\$.85 – Fees

\$3.00 – Beacon

(outside Anchorage Area) \$11.35

\$5.50 – Equipment

\$2.85 – Fees

\$3.00 – Beacon

Passive GPS costs - \$4.85 to \$6.85

(Anchorage Area) \$4.85

\$4.00 – Equipment

\$.85 – Fees

\$0.00 – Beacon

(outside Anchorage Area) \$6.85

\$4.00 – Equipment

\$2.85 – Fees

\$0.00 – Beacon

TAD costs - \$14.00 per day

UA - \$10.00 per week

Indigent Status - \$5.00 per day (with proof of income)