AYKSSI paper-Hypothesis #5: Ocean Bycatch/Ecosystem Overfishing – Fishery caused mortality or changes in Bering Sea ecosystem structure and function have contributed to the decline of AYK-region Chinook salmon stocks.

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Note that per request this paper only addresses the 'ocean bycatch' component of this hypothesis

Introduction

The North Pacific Fishery Management Council (NPFMC or Council) is one of eight regional councils established by the Magnuson Fishery Conservation and Management Act in 1976 to oversee management of the nation's fisheries. With jurisdiction over the million square mile Exclusive Economic Zone (EEZ) off Alaska, the Council has primary responsibility for groundfish management in the Gulf of Alaska (GOA) and Bering Sea and Aleutian Islands (BSAI), including cod, pollock, flatfish, mackerel, sablefish, and rockfish species harvested mainly by trawlers, hook and line longliners and pot fishermen.

While the State of Alaska has management authority for salmon stocks, the NPFMC is responsible for managing the bycatch of salmon species in the groundfish fisheries. Of groundfish fisheries in the Bering Sea, the walleye pollock fishery is responsible for the majority of the salmon taken as bycatch. Chinook and chum salmon are the main species taken incidentally (<0.1% of the salmon bycatch is made up of other species). Consequently, the Council has enacted management measures to minimize the bycatch of Chinook and chum salmon in the pollock fishery since the mid-1990s. Early management measures focused on large scale area closures in the Bering Sea based on historic spatial concentrations of bycatch. These areas would close during times of high bycatch. In 2011 the Council's new management program for Chinook salmon went into effect. This program imposes a strict limit on Chinook salmon bycatch in the pollock fishery. The limits are apportioned by season and fishery sector which if reached would prohibit further pollock fishing for those vessels. Additional measures are being considered currently for chum salmon bycatch by the Council.

Chinook salmon bycatch in the EBS pollock fishery occurs in both the winter (A) and summer (B) seasons (Table 1) while chum salmon bycatch occurs only in the B season (Table 2).

Year	A-season	B-Season	Total
1991	38,791	2,114	40,906
1992	25,691	10,259	35,950
1993	17,264	21,252	38,516
1994	28,451	4,686	33,136
1995	10,579	4,405	14,984
1996	36,068	19,554	55,623
1997	10,935	33,973	44,909
1998	15,193	36,130	51,322
1999	6,352	5,627	11,978
2000	3,422	1,539	4,961
2001	18,484	14,961	33,444
2002	21,794	12,701	34,495
2003	32,609	12,977	45,586
2004	23,104	28,595	51,699
2005	27,285	40,050	67,335
2006	58,287	24,306	82,592
2007	69,139	52,350	121,488
2008	16,574	4,842	21,415
2009	9,683	2,718	12,401
2010	7,624	2,067	9,692
2011	7,136	18,363	25,499
2012	7,773	3,577	11,350

Table 1Chinook salmon bycatch from the pollock fishery, 1991-2012 by season.

Table 2Non-Chinook (chum) salmon mortality in BSAI pollock directed fisheries 1991-2012.

Year	Total
1991	28,951
1992	40,274
1993	242,191
1994	92,672
1995	19,264
1996	77,236
1997	65,988
1998	64,042
1999	45,172
2000	58,571
2001	57,007
2002	80,782
2003	189,185
2004	440,468
2005	704,552
2006	309,630
2007	93,783
2008	15,267
2009	46,127
2010	13,222
2011	191,445
2012	22.213

Evidence for/against hypothesis

In conjunction with the Council's decision on a new management program for Chinook salmon bycatch in the EBS pollock fishery a comprehensive analysis (an environmental impact statement or EIS) as required under the National Environmental Policy Act (NEPA) was prepared to assist the policy makers with the impacts of their alternatives management decisions on the environment. This Chinook FEIS (NPFMC/NMFS 2009) evaluated, to the extent possible, proposed hypotheses for bycatch fluctuations, the impact of current levels of bycatch to western Alaskan rivers as well as the potential impact of the proposed management measures. Information below summarizes some of the methods employed and analysis completed in 2009 to facilitate management decisions. Following this an updated (through Aseason 2012) analysis is provided using a simplified assumption to estimate the adult equivalent (AEQ) returns to western Alaska.

Why have bycatch levels fluctuated?

In conjunction with the FEIS analysis, potential changes in fishing patterns or practices that could contribute to increased bycatch in some years was investigated. Tow duration based on NMFS observer data indicated that a measure of total hours fishing increased by about 20% in 2006 and 2007. This compares with a nearly three-fold increase in the levels of Chinook bycatch (Figure 1). This suggests that other factors may affect bycatch levels. Increased numbers of Chinook found on the pollock fishing grounds due to run-sizes or environmental conditions clearly affects the magnitude of bycatch. Changes in fishing gear depth were examined to be similar through this period. Anecdotally, trawl gear (dimensions, net material etc.) has changed over time but information on this is unavailable for analysis. Seasonally, for the period 1991-2007 February averages to be the highest month of bycatch in the pollock fishery even though the average tow duration is relative low whereas October tends to be the second-highest month when bycatch occurs and is also when the average tow duration is the highest (Figure 2). Over time, tow duration in October has steadily increased (Figure 3).



Figure 1. Standardized (to have mean values of 1) relative Chinook catch and pollock fishing effort (annual total hours spent towing).

Relative Chinook salmon bycatch



Figure 2. Average relative Chinook bycatch (columns) and tow duration (marked line) by month based on NMFS observer data, 1991-2007.



Figure 3. Average relative tow duration (scaled to have mean value of 1.0) for October based on NMFS observer data, 1991-2007.

AEQ analysis of Chinook bycatch

An adult equivalency model was developed for use in the FEIS (NPFMC/NMFS 2009). To understand impacts on Chinook populations, a method was developed to estimate how the different bycatch numbers would propagate to adult equivalent spawning salmon. Estimating the adult equivalent bycatch is necessary because not all salmon caught as bycatch in the pollock fishery would otherwise have survived to return to their spawning streams. Currently, accurate in-season Chinook salmon abundance levels are unavailable. Therefore, the analysis relied on analyses of historical data. Developing regulations designed to reduce the impact of bycatch requires methods that appropriately assess the impact of bycatch on the various salmon populations. A stochastic "adult equivalence" model was developed, which accounts for sources of uncertainty. The model is an extension of Witherell et al.'s (2002) evaluation, and relaxes a number of that study's assumptions.

Adult-equivalency (AEQ) of the bycatch was estimated to translate how different management cap levels may affect Chinook salmon stocks. This is distinguished from the annual bycatch numbers that are recorded by observers each year for management purposes. The AEQ bycatch applies the extensive observer datasets on the length frequencies of Chinook salmon found as bycatch and converts these to the ages of the bycaught salmon, appropriately accounting for the time of year that catch occurred. Coupled with information on the proportion of salmon that return to different river systems at various ages, the bycatch-at-age data is used to pro-rate, for any given year, how bycatch affects future potential spawning runs of salmon.

Evaluating impacts to specific stocks was done by using historical scale-pattern analysis (Myers et al. 1984, Myers and Rogers 1988, Myers et al. 2003) and preliminary genetics studies from samples collected in 2005, 2006 and 2007 (Seeb et al. 2008). While sample collection issues exist and different methodologies were employed (scale pattern analyses and genetic analyses), these stock estimates nonetheless provide similar overall proportions of between 54-60% for western Alaska. The consistency of these results from these different methodologies lends credibility to this general estimate. Where possible, historical run sizes were contrasted with AEQ mortality arising from the observed pollock fishery Chinook bycatch to river of origin. Additional information on the methodology for the AEQ analysis is available in Chapter 3 of the FEIS (NPFMC/NMFS 2009).

One issue that should be highlighted in estimating the AEQ to regions of origin was in equating the actual bycatch levels to the samples collected opportunistically for genetics between 2005 to 2007. The Seeb et al. (2008) study analyzed samples taken from the bycatch during the 2005 B season, both A and B seasons during 2006, and a sample from an excluder test fishery during the 2007 A season. Where possible, the genetics samples from the bycatch were segregated by major groundfish bycatch regions. Effectively, this entailed a single region for the entire fishery during winter (which is typically concentrated in space to the region east of 170°W) and two regions during the summer, a NW region (west of 170°W) and a southeast region (east of 170°W). The genetic sampling distribution varies considerably by season and region compared to the level of bycatch.

The samples used in the Seeb et al. (2008) analysis were obtained opportunistically for a study to evaluate using scales and other tissues as collected by the NMFS observer program for genetic sampling. Unfortunately, during this study, the collected samples failed to cover the bycatch in groundfish fisheries in a comprehensive manner. For example, in 2005 most sampling was completed prior to the month (October) when most of the bycatch occurred (Figure 4). To account for these sampling issues we computed a weighted average of the samples over years within regions and seasons. The 2005 B-season stock composition results were given one third of the weight since sampling effort was low during October of that year (relative to the bycatch) while the 2006 B-season stock composition data was given two-thirds of the weight in simulating stock apportionments. For the A season, the 2007 data (collected from a limited number of tows) were given one fifth the weight while the 2006 was weighted 4 times that value.

Once these mean stock composition estimates (and associated uncertainties) were obtained, it was necessary to apply the stratum-specific stock composition levels (Table 3) to the stratum specific bycatch totals to arrive at an annual stock-specific bycatch level for application in the model (Figure 5). An important feature of this analysis is that the bycatch amounts by location and season were used explicitly for the estimates of the relative contribution of bycatch from different salmon regions. This is also an important distinction from previous studies (e.g., Myers et al, 2003) which assumed that the stock identification samples were proportional to the season and area specific bycatch over all years.

For the purposes of assigning the bycatch to region of origin, the level of uncertainty is important to characterize. While there are many approaches to implement assignment uncertainty, the method chosen here assumes that the stratified stock composition estimates are unbiased and that the assignment

uncertainty based on a classification algorithm (Seeb et al. 2008) adequately represents the uncertainty (i.e., the estimates and their standard errors are used to propagate this component of uncertainty). Interannual variability is introduced two ways: (1) by accounting for inter-annual variability in bycatch among strata; and (2) by using the point estimates (and errors) from the data over the different years (2005-2007) while weighting appropriately for the sampling intensity. The procedure for introducing variability in regional stock assignments of bycatch followed a Monte Carlo procedure with the point estimates and their variances used to simulate beta distributed random variables (which have the desirable property of being bounded by 0.0 and 1.0) and applied to the catch weightings (for the summer/fall (B) season) where areas are disaggregated. Areas were combined for the winter fishery since the period of bycatch by the fishery is shorter and from a more restricted area.

Application of GSI to estimate the composition of the bycatch by reporting region suggests that, if the goal is to provide estimates on the stock composition of the bycatch, there is a need to adjust for the magnitude of bycatch occurring within substrata (e.g., east and west of 170°W during the B season, top panels of Fig. 5). Applying the stock composition results presented in over different years and weighted by catch gives stratified proportions that have similar characteristics to the raw genetics data (Table 4). Importantly, these stratified stock composition estimates can be applied to bycatch levels in other years which will result in overall annual differences in bycatch proportions by salmon stock region. These simulations can be characterized graphically in a way that shows the covariance structure among regional stock composition estimates beyond the current analysis of these genetic data however and additional investigation of the temporal variation in stock composition is recommended.

The preliminary stock composition estimates for this more recent study based on the genetics are shown broken out by regions, year and season for the 9 stock units identified (Table 3). Accounting for sampling variability, the mean stock compositions by strata, and mean apportionments of the bycatch to stock (region) of origins by area and season of the pollock fishery are shown in Table 4.

While stock units differ from previous studies in levels of aggregation, results for western Alaskan aggregate river systems (e.g., AYK region) are similar to the scale-pattern study presented by Myers and Rogers (1988) and Myers et al. (2003; Table 5). The three studies indicate similarities in overall estimates of stock composition by river system even though aggregation levels, years of samples, and methodologies differ (Table 5). However, comparisons of stock composition estimates from other areas are more variable. For example the contribution from Cook Inlet stocks ranges from 4%-31% amongst studies while Russian stocks vary from 2%-14% (Table 5). There is particular variation amongst the two scale patterns studies (Myers and Rogers 1988 and Myers et al. 2003) for these other stocks. Impacts were characterized in aggregate Coastal western Alaska grouping (which includes the lower Yukon, Kuskokwim and other minor stocks) as well as by individual river system.

estimates are shown in parentheses and were used to evaluate uncertainty of stock composition. Source: Seeb et al. 2008. Middle Coast Cook N AK Upper Year / Season / Area PNW W AK Yukon Inlet Yukon Penin Russia TBR Other 2005 B SE 45.3% 34.2% 5.3% 0.2% 8.8% 0.6% 3.3% 0.0% 2.4% N = 313(0.032) (0.032)(0.019)(0.003)(0.021)(0.005)(0.016)(0.001)(0.015)2005 B NW 6.5% 70.9% 2.2% 4.7% 6.7% 2.0% 3.5% 2.8% 0.7% (0.012)(0.047)(0.042)(0.009)N = 543 (0.011)(0.013)(0.007)(0.012)(0.008)7.5% 7.0% 4.7% 2006 B SE 38.4% 37.2% 0.2% 0.6% 4.3% 0.1% (0.002) N = 309 (0.029)(0.032)(0.020)(0.004)(0.019)(0.005)(0.017)(0.020)2006 B NW 6.4% 67.3% 3.0% 8.0% 2.1% 3.3% 0.5% 8.0% 1.4% (0.007)N = 296 (0.016)(0.035)(0.020)(0.020)(0.016)(0.013)(0.019)(0.014)2006 A All 22.9% 38.2% 0.2% 1.1% 31.2% 1.1% 1.1% 2.3% 1.9% N = 902(0.015)(0.038)(0.004)(0.005)(0.039)(0.004)(0.007)(0.006)(0.011)2007 A All 9.4% 75.2% 0.2% 0.1% 0.1% 0.5% 12.0% 0.1% 2.4%

(0.005)

(0.025)

(0.003)

(0.002)

(0.003)

(0.014)

N = 380

(0.016)

(0.031)

(0.004)

Table 3. ADF&G preliminary estimates of stock composition based on genetic samples stratified by year, season, and region (SE=east of 170°W, NW=west of 170°W). Standard errors of the

Table 4.Mean values of catch-weighted stratified proportions of stock composition based on genetic
sampling by season, and region (SE=east of 170°W, NW=west of 170°W). Standard errors
of the estimates (in parentheses) were derived from 200 simulations based on the estimates
from Table and weighting annual results as explained in the text.

		Coast	Cook	Middle	N AK			Upper	
Season / Area	PNW	W AK	Inlet	Yukon	Penin	Russia	TBR	Yukon	Other
B SE	45.0%	34.7%	5.1%	0.1%	8.6%	0.6%	3.4%	0.0%	2.4%
	(0.025)	(0.024)	(0.017)	(0.002)	(0.016)	(0.004)	(0.014)	(0.001)	(0.014)
B NW	6.4%	68.9%	2.6%	6.6%	4.4%	2.7%	1.8%	5.6%	1.0%
	(0.010)	(0.023)	(0.012)	(0.011)	(0.019)	(0.007)	(0.006)	(0.012)	(0.008)
A All	12.1%	67.7%	0.1%	0.6%	16.0%	0.4%	0.2%	0.6%	2.3%
	(0.012)	(0.021)	(0.003)	(0.004)	(0.019)	(0.002)	(0.002)	(0.003)	(0.010)

Table 5.Comparison of stock composition estimates for three different studies on Chinook bycatch
samples taken from trawl fisheries in the eastern Bering Sea.

Study	Mye	Myers and Rogers (1988)			Myers et al (2003)			Seeb et al. 2008		
Years sampled	1979-1982					1997-1999		2005-2007 ¹		
	Western AK	ern AK 60%			56%					
Stocks and estimated		Yukon	Bristol	Kusko-	Yukon	Bristol	Kusko-			
aggregate %			Bay	kwim		Bay	kwim			
composition in bycatch		17%	29%	24%	40%	34%	26%			
G 11 1 1 1 4	Coastal WAK								48%	
Smaller scale breakouts	(also includes							Lower	Kusko-	Bristol
(where available) listed	Norton Sound)							Yukon	kwim	Bay
o the fight (with								Na	Na	Na
of aggregate below)	Middle Yukon						3%			
or uggregate sets ()	Upper Yukon							3%		
	NAK Penin							13%		
	Cook Inlet	17%			31%			4%		
	SEAK/Can		9%		8%					
	TBR								2%	
	PNW^2								23%	
	Russia		14%			5%			2%	
	Other ³								3%	

¹note for purposes of comparison, only 2006 stock composition estimates averaged annually and across regions are shown here.

²PNW is an aggregate of 54 stocks from British Columbia, Washington, Oregon and California. For a full list of stocks included see Table 3-7 of FEIS (NPFMC/NMFS 2009).

³ other' is comprised of minor components after aggregation to major river systems as described in Table 3-7 of FEIS (NPFMC/NMFS 2009).







Figure 4. Proportion of Chinook salmon samples collected for genetics compared to the proportion of bycatch by month for 2005 B-season only (top panel) and 2006 A and B season combined (bottom panel).



Figure 5. Chinook salmon bycatch results by reporting region for 2005 B season (top), 2006 B season (middle), and the 2006 and (partial sample) of 2007 A seasons (bottom). The top two panels include uncorrected results where bycatch differences between regions (east and west of 170°W) are ignored (empty columns).

AEQ results and estimated proportions to western Alaska

The pattern of bycatch relative to AEQ is variable. In some years, the bycatch records may be below the actual AEQ, due to the lagged impact of previous years catches. For example, in 2000, as shown in Figure 6, actual bycatch is below the predicted AEQ bycatch. This is because 1996-1998, the actual bycatch was high. The impacts from those high bycatch years show up in the AEQ bycatch for subsequent years. Some of the Chinook salmon caught as bycatch in those years would not have returned to their river of origin in the year of bycatch. Based on their age and maturity, they might have returned up to one to four years later. Some proportion of the bycatch would not have returned in any year due to ocean mortality.



Figure 6. Time series of Chinook actual and adult equivalent bycatch from the pollock fishery, 1991-2007 (2008 raw annual bycatch also indicated separately). The dotted lines represent the uncertainty of the AEQ estimate, due to the combined variability of ocean mortality, maturation rate, and age composition of bycatch estimates.

Historical estimates of AEQ are shown for the aggregate coastal western Alaska stocks (Figure 7; which includes the lower Yukon River, Kuskokwim, Bristol Bay and other components). Note that indicating historical AEQ removals by region implies that the relative distribution of salmon bycatch occurring in space and time would be the same as what was observed during the genetics sampling years (2005-2007). As described previously, the relative intensity of inter-annual patterns of pollock fishing areas and seasons affects the relative contribution of various stocks by year in the bycatch (Figure 8). As the proportion of fishing in the NW region of the EBS increases, the proportional contribution of Upper Yukon Chinook in the bycatch increases. Likewise the relative proportional increase in fishing in the SE results in an increase in the bycatch of Chinook stocks from the Pacific Northwest.



Figure 7. Annual estimated pollock fishery adult equivalent removals on stocks from the Coastal western Alaska returns, 1993-2007.





Update to AEQ analysis

A short study extends the analysis provided in the FEIS (and summarized above) through to 2012, by relating season- and area-specific PSC totals with the estimates of impact on numbers of returning adult equivalent Chinook salmon. Without re-running the AEQ model, it is possible to derive a simple calibration using regression analysis against available data on the absolute PSC levels by season and region in order to predict the anticipated impact of bycatch on in-river runs.

Two pieces of information are required. First, a time series of AEQ estimates is needed, which take into account age structure of the PSC, where and when the PSC occurred, the maturation rates observed for Chinook salmon, and the available information on stock identification. These are taken from the FEIS, and provided in Table 6. Second, Chinook salmon PSC by the pollock fleet in the eastern Bering Sea, updated through A-season 2012 (i.e., the winter fishery), are in Table 7.

Since the AEQ model from the EIS clearly indicates a lag effect (e.g., Fig. 6), and given that genetic estimates of stock identification vary by bycatch locales, creating a simple proxy approach that retains these characteristics was desired. For example, let the AEQ (y_t) estimate in year *t* be

$$y_{t} = \beta_{0} + \beta_{1}T_{t-1} + \beta_{2}T_{t-2} + \beta_{3}A_{t} + \beta_{4}B_{t-1}^{SE} + \beta_{5}B_{t-1}^{NW} \dots$$

where T_{t-1} is the total Chinook PSC in the previous year, A_t is the PSC in the A-season in year t, B_{t-1}^{NW} is the PSC in the NW region in the previous year's B-season and so on. The coefficients β_i are parameters to be estimated. A variety of models were proposed and AIC (Akaike 1974) statistic was used as a model selection criteria.

A stepwise model selection procedure ("stepAIC", Crawley 2007) in R was used to select among diverse sets of models. For coastal western Alaska Chinook salmon stocks, the following model was selected:

Im(formula = AEQ ~ A_0 + A_1 + BNW_0 + BNW_1 + BSE_0 + BSE_1)

with coefficients and diagnostics:

Resi dual s:	
Min 10 Median 30 Max	
-1522.4 -497.6 -137.8 574.0 1455.7	
Coefficients:	
Estimate Std. Error t value Pr(> t)	
(Intercept) 5854.33118 589.69481 9.928 2.24e-05 ***	
À 0 0. 34787 0. 02317 15. 016 1. 39e-06 ***	
A_1 0. 20676 0. 03171 6. 521 0. 000328 ***	
BNW_0 0.32788 0.10000 3.279 0.013506 *	
BNW_1 0.30027 0.10223 2.937 0.021804 *	
BSE_0 -0. 13617 0. 03739 -3. 642 0. 008263 **	
BSE_1 0.10771 0.03604 2.989 0.020265 *	
Signif. codes: 0 '***' 0.001 '**' 0.01 '*' 0.05 '.' 0.1 ' ' 1	
Residual standard error: 1106 on 7 degrees of freedom	
Multiple R-squared: 0.9931 Adjusted R-squared: 0.9872	
F-statistic: 167.8 on 6 and 7 DF, p-value: 3.346e-07	

all indicating a reasonable fit (~99% of the variability explained).

In words, this model indicates that coastal western Alaska Chinook salmon AEQ in year *t* can be well approximated with Chinook salmon PSC records on A-season catches in years *t* and *t*-1 (A_0 and A_1 in the notation above) together with the same statistics for B-season but stratified to be east and west of 170° W (i.e., columns 2, 4, and 5 of Table 7 with appropriate lags). Applying recent data allows one to estimate updated AEQ impacts for coastal western Alaska and for 2011 the impact ranged from 5.4 thousand to 11.5 thousand Chinook salmon (Fig. 9; Table 8). Even though the 2012 A-season Chinook PSC presently was relatively low (less than 9,000 fish) due to the higher PSC in 2011 (25,510 fish) the impact (in AEQ –in rivers terms) has already reached 12.5 thousand Chinook salmon (with 95% prediction interval ranging from 9.5 to 15.4 thousand fish).

As noted in the FEIS (NPFMC/NMFS 2010), genetic delineation was plausible for the middle and upper Yukon Chinook runs. The same model selection process resulted in a model that indicated for the Upper Yukon stock that the PSC in the current-year A season and regionally split B-seasons explained nearly 96% of the variability:

 $Im(formula = AEQ ~ A_0 + BNW_0 + BSE_0 + BSE_1)$ **Upper Yukon** Resi dual s: 10 Medi an 30 Min Max -70.747 -15.037 1.346 20.120 49.114 Coefficients: Estimate Std. Error t value Pr(>|t|) 0.00925 (Intercept) 61.8881130 18.7598286 3.299 0.0028181 0.0006251 4.509 0.00147 ** A 0 BNW_O 0.0031203 13.019 3.83e-07 *** 0.0406229 0.01880 * BSE 0 -0.0034026 0.0011900 -2.859 0.01000 * BSE_1 0.0034277 0.0010548 3.250 0 '***' 0.001 '**' 0.01 '*' 0.05 '.' 0.1 '' 1 Signif. codes: Residual standard error: 36.44 on 9 degrees of freedom Multiple R-squared: 0.9713, Adjusted R-squared: 0.95 Adjusted R-squared: 0.9586 F-statistic: 76.23 on 4 and 9 DF, p-value: 6.143e-07

Projecting this model forward for the Upper Yukon indicates variability with the upper 95% confidence bands from 2008-2012 ranging from 180 fish to 387 fish (Fig. 10; Table 9).

For the middle Yukon region, the characteristic and selected model was very similar to results from the Upper Yukon:

 $Im(formula = AEQ ~ A_0 + BNW_0 + BSE_0 + BSE_1)$ **Middle Yukon** Resi dual s: 10 Median Min 30 Max 23.43 54.11 -86.00 -14.69 -1.94 Coefficients: Estimate Std. Error t value Pr(>|t|)(Intercept) 71.3855795 22.7854771 3.133 0.01206 0.0025905 * * 0.0007592 3.412 0.00772 A_0 13.020 3.83e-07 *** BNW_O 0.0493457 0.0037899 BSE_0 -0.0036238 0.0014453 -2.507 0.03346 BSE_1 0.0040784 0.0012812 3.183 0.01112 * 0 '***' 0.001 '**' 0.01 '*' 0.05 '.' 0.1 '' 1 Signif. codes: Residual standard error: 44.26 on 9 degrees of freedom Multiple R-squared: 0.9697, Adjusted R-squared: 0.9562 F-statistic: 71.95 on 4 and 9 DF, p-value: 7.897e-07

Results for the middle Yukon show the upper 95% confidence bands from 2008-2012 ranging from 210 fish to 451 fish (Fig.11; Table 10).



Figure 9. Estimated **coastal western Alaska** Chinook salmon adult equivalent mortality (AEQ; in numbers of fish) due to PSC in the eastern Bering Sea pollock fishery.



Figure 10. Estimated **Upper Yukon** Chinook salmon adult equivalent mortality (AEQ; in numbers of fish) due to PSC in the eastern Bering Sea pollock fishery.



Figure 11. Estimated **Middle Yukon** Chinook salmon adult equivalent mortality (AEQ; in numbers of fish) due to PSC in the eastern Bering Sea pollock fishery.

Table 6. Median values of stochastic simulation results of AEQ Chinook mortality attributed to the pollock fishery by region, 1994-2007. These simulations include stochasticity in natural mortality (Model 2, CV=0.1), PSC age composition (via bootstrap samples), maturation rate (CV=0.1), and stock composition (as detailed above). **NOTE: these results are based on the assumption that the genetics findings from the 2005-2007 data represent the historical pattern of PSC stock composition (by strata).**

	BC, WA,	Coastal	Cook	Middle	N. Alaska	-	-	Upper	TBR	
	OR, and CA	W. AK	Inlet	Yukon	Peninsula	Other	Russia	Yukon	(SE)	Total
1994	5,198	21,518	242	201	4,898	714	147	194	198	33,310
1995	5,635	14,084	415	104	3,302	532	112	96	279	24,559
1996	6,974	17,025	520	154	3,939	632	142	137	364	29,886
1997	11,376	16,895	1,276	413	3,364	715	277	343	783	35,442
1998	10,967	14,218	1,110	103	3,382	696	165	87	711	31,439
1999	6,429	15,099	573	297	3,193	561	188	245	387	26,973
2000	2,815	9,383	219	167	2,106	330	99	147	152	15,418
2001	3,694	10,473	349	260	2,141	375	149	221	238	17,899
2002	6,236	14,516	509	106	3,467	609	117	96	341	25,997
2003	5,743	20,065	398	356	4,424	679	207	311	292	32,475
2004	10,164	21,904	1,018	466	4,592	859	305	393	685	40,386
2005	11,169	25,462	1,203	767	5,107	923	439	645	772	46,487
2006	12,719	36,337	892	363	8,355	1,348	290	339	633	61,275
2007	18,079	44,380	1,597	694	9,743	1,688	485	608	1,069	78,344

Year	A-season	B -season	B-NW region	B-SE region	Total					
1991	36,838	2,215	366	1,849	39,053					
1992	23,413	10,258	213	10,045	33,671					
1993	15,415	21,204	7,344	13,860	36,619					
1994	27,285	4,605	892	3,713	31,890					
1995	8,982	4,421	112	4,309	13,403					
1996	35,985	19,488	1,021	18,467	55,473					
1997	10,347	33,974	6,358	27,616	44,321					
1998	15,118	36,127	820	35,307	51,245					
1999	6,351	5,626	1,309	4,317	11,977					
2000	2,410	668	379	290	3,078					
2001	8,571	10,477	5,460	5,018	19,049					
2002	10,076	2,524	200	2,324	12,599					
2003	30,805	12,016	3,802	8,214	42,821					
2004	24,493	27,589	6,578	21,011	52,082					
2005	28,581	38,277	13,021	25,256	66,858					
2006	58,952	23,560	2,444	21,116	82,512					
2007	70,879	51,480	10,033	41,447	122,359					
2008	16,938	4,819	793	4,026	21,757					
2009	9,514	2,708	582	2,126	12,222					
2010	7,834	2,220	144	2,077	10,054					
2011	7,147	18,363	1,531	16,832	25,510					
2012	8,289	299	9	290	8,588					

Table 7. Chinook salmon PSC from the eastern Bering Sea pollock fishery (all sectors including CDQ) by season and by region during the B-season, 1991-2012 (as of July 16, 2012). NW and SE regions encompass the area west and east of 170°W, respectively.

numbers	are point estimates of im	pact due to PSC.		
	EIS	Linear		
	AEQ	Model		
Year	Model	Estimate	Lower CI	Upper CI
1994	21,518	22,018	19,064	24,972
1995	14,084	14,738	11,558	17,918
1996	17,025	18,547	15,310	21,784
1997	16,895	17,514	14,379	20,649
1998	14,218	13,597	10,054	17,141
1999	15,099	15,080	11,452	18,707
2000	9,383	8,949	6,077	11,820
2001	10,473	10,586	7,523	13,649
2002	14,516	13,060	10,118	16,002
2003	20,065	19,092	16,068	22,117
2004	21,904	22,066	19,160	24,973
2005	25,462	25,930	22,505	29,354
2006	36,337	36,827	33,451	40,203
2007	44,380	43,354	39,905	46,802
2008		33,590	27,953	39,227
2009		13,239	10,328	16,151
2010		10,715	7,833	13,597
2011		8,437	5,365	11,509
2012		12,452	9,470	15,434

Table 8.Coastal western Alaska Chinook salmon PSC impact (in AEQ terms) from the eastern
Bering Sea pollock fishery (all sectors including CDQ), 1994-2012 (as of July 16, 2012).
Columns 3-5 contain predictions based on the linear model described in the text; bolded
numbers are point estimates of impact due to PSC.

estimates	s of impact due to PSC.			
	EIS	Linear		
	AEQ	Model		
Year	Model	Estimate	Lower CI	Upper CI
1994	194	210	119	301
1995	96	90	0	179
1996	137	157	63	251
1997	343	319	224	413
1998	87	112	5	220
1999	245	239	132	347
2000	147	98	7	188
2001	221	292	199	385
2002	96	108	18	197
2003	311	283	193	373
2004	393	355	266	444
2005	645	657	554	761
2006	339	342	242	442
2007	608	601	499	703
2008		270	153	387
2009		119	30	208
2010		90	0	180
2011		94	0	190
2012		142	50	234

Table 9. **Upper Yukon** Chinook salmon PSC impact (in AEQ terms) from the eastern Bering Sea pollock fishery (all sectors including CDQ), 1994-2012 (as of July 16, 2012). Columns 3-5 contain predictions based on the linear model described in the text; bolded numbers are point estimates of impact due to PSC.

estimates	s of impact due to PSC.			
	EIS	Linear		
	AEQ	Model		
Year	Model	Estimate	Lower CI	Upper CI
1994	201	229	119	340
1995	104	100	0	209
1996	154	166	52	280
1997	413	387	272	502
1998	103	136	5	266
1999	297	281	150	411
2000	167	113	3	223
2001	260	346	233	459
2002	106	119	11	228
2003	356	318	209	428
2004	466	417	309	525
2005	767	782	656	908
2006	363	371	250	493
2007	694	686	562	810
2008		309	167	451
2009		133	25	242
2010		100	0	210
2011		113	0	230
2012		161	49	273

Table 10. **Middle Yukon** Chinook salmon PSC impact (in AEQ terms) from the eastern Bering Sea pollock fishery (all sectors including CDQ), 1994-2012 (as of July 16, 2012). Columns 3-5 contain predictions based on the linear model described in the text; bolded numbers are point estimates of impact due to PSC.

The combined 2011 Alaska harvests of Chinook salmon are reported at 468,000 fish (Eggers and Carroll 2012). For western Alaska region, the combined run sizes are on the order of 500-800 thousand fish whereas for the Upper Yukon, the run sizes average around 75-100 thousand fish. In comparison, recent estimates of PSC impacts are on the order of 10 - 15 thousand Chinook for all of coastal western Alaska and in the 100-500 fish range for the middle and Upper Yukon.

Overview of Council action – Amendment 91

The Council took final action on Amendment 91, Chinook salmon PSC management measures in the Bering Sea pollock fishery in April 2009. NMFS approved regulations implementing Amendment 91 on August 30, 2010 (72 FR 53026), and the fishery has been operating under the requirements since January 2011. Amendment 91 established two Chinook salmon PSC limits (60,000 Chinook salmon and 47,591 Chinook salmon) for the Bering Sea pollock fishery. For each PSC limit, NMFS issues A season and B season Chinook salmon PSC allocations to the catcher/ processor sector, the mothership sector, the inshore cooperatives, and the CDQ groups. When a PSC allocation is reached, the affected sector, inshore cooperative, or CDQ group is required to stop fishing for pollock for the remainder of the season even if its pollock allocation had not been fully harvested.

NMFS issues transferable allocations of the 60,000 Chinook salmon PSC limit to those sectors that participate in an incentive plan agreement (IPA) and remain in compliance with the performance standard. Sector and cooperative allocations would be reduced if members of the sector or cooperative decided not to participate in an IPA. Vessels and CDQ groups that do not participate in an IPA fish under a restricted opt-out allocation of Chinook salmon. If a whole sector does not participate in an IPA, all members of that sector would fish under the opt-out allocation.

The IPA component was designed as an innovative approach for fishery participants to design industry agreements with incentives for each vessel to avoid Chinook salmon bycatch at all times and thus reduce bycatch below the PSC limits. To ensure participants develop effective IPAs, the final rule required that participants submit annual reports to the Council that evaluate whether the IPA is effective at providing incentives for vessels to avoid Chinook salmon at all times while fishing for pollock. The sector-level performance standard ensures that the IPA is effective and that sectors cannot fully harvest the Chinook salmon PSC allocations under the 60,000 Chinook salmon PSC limit in most years. Each year, each sector is issued an annual threshold amount that represents that sector's portion of 47,591 Chinook salmon. For a sector to continue to receive Chinook salmon PSC allocations under the 60,000 Chinook salmon PSC allocated a portion of the 47,591 Chinook salmon PSC limit, that sector must not exceed its annual threshold amount three times within 7 consecutive years. If a sector fails this performance standard, it will permanently be allocated a portion of the 47,591 Chinook salmon PSC limit. Under Amendment 91, NMFS would issue transferable allocations of the 47,591 Chinook salmon PSC limit to all sectors, cooperatives, and CDQ groups if no IPA is approved, or to the sectors that exceed the performance standard.

This program was implemented in January 2011, thus the fishery has operated under the new program for one year. The first annual reports by the industry to the Council were provided in April 2012.

Status of 2011-12 first two years of implementation

2011 was the first year of implementation under the new program for Chinook bycatch management. The industry began with a voluntary stand down in late January to avoid Chinook. Incidental catch of Chinook salmon by the pollock fishery participants in the 2011 indicated that pollock fishery participants remained well below their limits and with catch much lower than in the recent five years. Total 2011 A-season PSC was 7,136 fish. This compares to Chinook salmon PSC ranging from 7,624 fish in the A season of 2010 to 69,139 fish in the A season of 2007. In the B-season incidental catch of Chinook salmon by the pollock fishery was also well below the seasonal PSC limits with a total B-season bycatch of 18,363. This is higher than B-season PSC in the previous 3 years but is substantially less than the B-season of 2007 where 25,499 fish were taken. The overall 2011 total Chinook PSC was 25,499. While this amount is higher than the recent years (driven by the increase in the B-season) this was nonetheless well below both the overall PSC limit under Amendment 91 as well as the (lower) performance standard established under that management program. In contrast, in 2012, the A-season PSC was 7,773 fish while B-season catch was substantially lower at 3,577.

Council consideration of chum measures and impacts on Chinook

The Council is now considering additional management measures targeted at chum salmon bycatch reduction on the EBS pollock fishery. As with the measures considered for Chinook, the Council is considering a combination of hard cap limits and area closures as well as conferring primary management responsibility to the industry to manage a rolling hotspot program as is done currently. Measures under consideration are intended to target proving protection for WAK chum stocks by focusing on June and July measures when genetic information has indicated there is a higher proportion of WAK bound chum on the fishing grounds (Kondzela et al. 2012; Gray et al., 2011, Gray et al., 2010). However, policy decisions for alternative management measures for chum must also consider the potential impact on the catch of Chinook salmon as a result of imposing additional management measures on the same pollock fishery. The pollock fishery catches both chum and Chinook salmon PSC in the B-season. The timing of this catch is dissimilar amongst the two species, with Chinook salmon caught in the latter part of the B season and chum salmon caught throughout the B season (Figure 12). Current analysis of the impact of various chum management measures under consideration show that chum measures appear to result in more fishing later in the year and thus will result in more Chinook bycatch. A revised industry-initiated and managed rolling hot-spot program is under consideration which attempts to address the balance between prioritization of Chinook and chum avoidance measures in the same season. The Council will

review a draft analysis in December 2012. Final action by the Council is likely in April 2013 with any regulations to implement a new program likely by 2015.



Figure 12. Mean relative values of pollock catch (triangles) compared with catch of chum (diamonds) and Chinook (squares) salmon species in the pollock fishery during the B-season.

Research Recommendation

Several recommendations for additional analyses to assist management are provided below based on experiences with analyzing these data for impact analyses as well as new genetics information.

- 1. AEQ/genetics analysis of bycatch on recent genetics data: To date the only AEQ and genetics evaluations on EBS bycatch that have been conducted have been done so in conjunction with Council analyses of modifying management measures. As a result of Amendment 91 annual reports of genetics of proportions from bycatch in the groundfish fisheries are being provided, however absent a Council decision to conduct an analysis of modifying management measures, no additional updated analysis of bycatch AEQ and genetic stock of origin is anticipated. Ideally an annual or periodic update to the Council on the genetic analysis of the bycatch (specifically in the EBS pollock fishery) would be advisable.
- 2. Spatial analysis of genetics for potential consistency over time: In evaluating appropriate management measures to reduce WAK bound Chinook (and chum) salmon additional analyses on the spatial consistency over time on a small a scale as possible would be extremely useful.
- 3. Evaluation of bycatch of Chinook in other EBS fisheries outside of pollock: Currently management measures are targeted at the EBS pollock fishery as this comprises the majority of the bycatch of both salmon species. Recent genetic stock composition proportions however include bycatch from other groundfish fisheries. To the extent that these fisheries bycatch could be examined separately for spatial and temporal consistency in genetic stock proportions this may give an indication of other fisheries contribution to bycatch impacts. Potentially should information indicate that fisheries outside of the EBS pollock fishery contribute less bycatch annually but a disproportionate impact consistently on some stocks (e.g. Upper Yukon Chinook) this would be informative for future management actions on other groundfish fisheries.

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