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Alaska State Legistature State Capitol Building, Room 7 Juneau, Alaska 99801

The Honorable Joe Paskvan

Dear Senator Paskvan:

Thank you for contacting me regarding the U.S. Air Force's plan to relocate the 18th Aggressor F-16 Squadron from Eielson Air Force Base to Joint Base-Elmendorf Richardson (JBER). I enjoyed seeing you recently in Juneau and appreciate the opportunity to respond to you on this important matter.

I agree that the F-16 transfer would have a dire impact on the communities in Interior Alaska if another mission is not found for the base. The Air Force has stated that this would be a cost-cutting measure, but I am skeptical. This proposal is far too similar to the 2005 proposal that was rejected by the BRAC Commission which found that warm basing Eielson would not be an effective cost-saving measure. The proposal was wrong in 2005, and it remains wrong today.

As you know, I have strongly expressed my concern with the Air Force's proposal. In my first meeting with General Norton Schwartz about the proposal, we agreed that America still needs Eielson, and that it should play a significant role as the military redirects its future focus to the Pacific Rim. I hope to work with him and others at the DOD to ensure that is the case.

On March 7, 2012, I along with the rest of the Alaska Congressional Delegation and Governor Parnell, sent a letter to General Schwartz and Secretary of the Air Force Michael Donley encouraging the Air Force site survey team to make an accurate assessment of all risks and indirect costs associated with the Eielson proposal. We also encouraged the Air Force to incorporate the Fairbanks community in the fact-finding process as well as other appropriate Alaskan officials who may be in the best position to help the survey team present an accurate report. I have attached a copy of that letter.

I have also voiced my concerns about the F-16 move with officials at the U.S. Air Force, including General Schwartz during his recent trip to Alaska, and in recent Defense Appropriations hearings. I have assembled members of my staff in Alaska and Washington to work extensively on this issue. We have been working with officials at the Air Force and DOD, as well as with the Governor and his AMFAST team, to show the military why this proposal is wrong. I will continue to fight on behalf of Alaska's network of military installations.

Again, thank you for contacting me, and thank you for your continued service in the Alaska State Legislature. I look forward to hearing from you soon.

Sincerely,

Lisa Murkowski

United States Senator

Enclosure



March 7, 2012

Honorable Michael Donley Secretary of the Air Force 1670 Air Force Pentagon Washington, DC 20330

General Norton A. Schwartz Chief of Staff, US Air Force 1670 Air Force Pentagon Washington, DC 20330

Dear Secretary Donley and General Schwartz:

Over the President's Day recess we had the opportunity to visit with many Alaskans, including members of the Alaska Legislature, about the future of Eielson Air Force Base. While the Alaska community remains deeply concerned about the proposed move of the 18th Aggressor Squadron it takes the Air Force at its word that Eielson Air Force Base will continue to operate far into the future as the home of the 168th Air Refueling Wing and launching point for Red Flag Alaska and other exercises in the Joint Pacific Alaska Range Complex.

We respectfully submit that the incremental cost that will be saved by relocating the Aggressor Squadron will prove to be relatively negligible, if it exists at all, in contrast with the more significant cost of maintaining Eielson Air Force Base in an operational state as General Schwartz described in his briefing with the Alaska congressional delegation on February 9, 2012. As the 2005 BRAC Commission found, you simply cannot maintain a warm base in a cold place.

There is strong support among statewide leaders and within the Interior Alaska community to find a path forward that will enable Eielson Air Force Base to continue to operate at a higher level of utilization than presently exists. Alaska's leaders are committed to work with the Air Force in search of creative solutions to make this possible.

General Schwartz emphasized that the cost savings associated with the move was calculated in a tabletop exercise and would have to be "truthed" in a site survey which would include visits to Eielson Air Force Base as well as Joint Base Elmendorf-Richardson (JBER). We welcome that decision. We write today to share some additional thoughts about the work of the site survey team.

If the Air Force proposal briefed to us by General Schwartz is implemented, the 168th Air Refueling Wing would be the only year round operational tenant unit at Eielson Air Force Base. However, conversations with the leadership of the Alaska National Guard leave us to believe that there has been minimal, if any, consultation regarding the requirements of the 168th Air Refueling Wing going forward. This failure to consult threatens to place the 168th Air Refueling Wing in a position where it cannot fulfill its mission. We strongly encourage the site survey team

to spend as much time as necessary with the leadership of the 168th Air Refueling Wing and the Air National Guard.

Mayor Luke Hopkins and the leadership of the Fairbanks North Star Borough have expressed an interest in visiting with the site survey team while they are on the ground, primarily to impart information about local conditions which may be relevant to an evaluation of the issues at hand. We encourage the survey team to visit with appropriate officials of the Alaska Department of Military and Veterans Affairs, the Fairbanks North Star Borough and other appropriate stakeholder groups who may be in the best position to help the survey team present an accurate report to senior leaders.'

In addition to direct costs, an accurate report must also include an assessment of all risks and indirect costs associated with the proposal. We therefore strongly urge the site survey team to include the following in their assessment:

- The cost of the potential need for expanded eligibility of the Homeowner's Assistance Program to offset financial losses to Airmen impacted by the relocation and permanent change of station (PCS) costs. Many Airmen have purchased homes in the Fairbanks/North Pole community. If the Air Force moves several hundred service members to Joint Base Elmendorf-Richardson (JBER), they may find themselves unable to sell their houses in a suddenly flooded market. It is unacceptable to expect our service members to incur significant financial losses as a result of the proposed realignment. PCS costs must also be factored in.
- The cost of building additional housing and increasing civilian personnel in base support services at JBER. The housing on JBER is currently at capacity. Support services are already taxed meeting current base needs due to significant Air Force civilian personnel reductions. The addition of several hundred service members and their families to the JBER community would require building additional housing and expanding base support services.
- The cost of increased fuel usage and temporary duty assignment pay associated with Red Flag exercises. Under the Air Force's current proposal, Eielson would be placed in "warm" status and used to host an increased number of large-scale Red Flag exercises. However, these large exercises would increase the amount of transit fuel used and result in TDY costs for the Aggressor Squadron. Furthermore, they may require a surge of civilian personnel at the base.
- Workforce impact and the cost of voluntary separation incentives. Civilian employees
 will be displaced as a result of the proposal. Many of the personnel in these positions
 have proudly served our country and the Air Force for years, and implementing an across
 the board reduction-in-force to achieve the reduced number of billets would be an
 unacceptable solution. The Air Force must factor in the cost of voluntary separation
 incentives and training personnel for other open positions.
- Congested air space in Anchorage. The Anchorage air space is extremely active, with air traffic from Ted Stevens International Airport, Fed Ex, UPS, Lake Hood Seaplane Base,

and existing traffic from JBER. Given the number of aircraft already operating in this air space, the feasibility of incorporating an additional squadron of single-engine F-16s is questionable.

• Increased risk of having all fighter assets located at JBER. Locating all fighter assets in Alaska at a single base increases their vulnerability in the event of a natural disaster. The possibility of a volcanic eruption or earthquake that could potentially ground all aircraft at a given base is serious concern in Alaska. Dispersing our fighter jets throughout the state decreases the likelihood a natural disaster would affect all aircraft.

Thank you for considering these suggestions. We look forward to your response.

Sincerely,

Lisa Murkowski United States Senator

Mark Begich

United States Senator

Don Young

Congressman for All Alaska

Sean Parnell

Governor of Alaska