26-GH2825\T Bailey 3/23/10

## SENATE CS FOR CS FOR HOUSE BILL NO. 302(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-SIXTH LEGISLATURE - SECOND SESSION

BY THE SENATE FINANCE COMMITTEE

Offered: Referred:

1

3

Sponsor(s): HOUSE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

## A BILL

## FOR AN ACT ENTITLED

- "An Act making appropriations for the operating and capital expenses of the state's
- 2 integrated comprehensive mental health program; and providing for an effective date."
  - BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 (SECTION 1 OF THIS ACT BEGINS ON PAGE 2)

1	section 1. The following appropriation items are for operating expenditures from the					
2	general fund or other funds as set out in section 2 of this Act to the agencies named for the					
3	purposes expressed for the fiscal	year beginning	g July 1, 2010	and ending Jun	e 30, 2011,	
4	unless otherwise indicated. A de	partment-wide,	agency-wide,	or branch-wide	unallocated	
5	reduction set out in this section r	nay be allocat	ed among the	appropriations n	nade in this	
6	section to that department, agency,	or branch.				
7		A	ppropriation	General	Other	
8		Allocations	Items	Funds	Funds	
9	****		* * *	* *		
10	* * * * * Dep	artment of Ad	ministration *	***		
11	* * * * *		* * *	* *		
12	<b>Legal and Advocacy Services</b>		2,041,600	1,890,300	151,300	
13	Office of Public Advocacy	1,739,200				
14	Public Defender Agency	302,400				
15	****					
16	**** De	epartment of C	Corrections **	* * *		
17	****					
18	<b>Inmate Health Care</b>		5,562,400	5,188,400	374,000	
19	Behavioral Health Care	5,562,400				
20	Offender Habilitation		1,611,500	1,611,500		
21	It is the intent of the legislature	that the Depar	tment of Corre	ctions will prove	ide detailed	
22	information to the legislature on	a quarterly ba	sis regarding t	he success of the	ne Offender	
23	Habilitation programs with a strong	g focus on perfo	ormance and out	comes.		
24	Substance Abuse Treatment	1,611,500				
25	Program					
26	* * * * *			* * * * *		
27	**** Department o	f Education a	nd Early Devel	opment ****	*	
28	****			* * * * *		
29	<b>Teaching and Learning Support</b>		551,800	339,800	212,000	
30	Student and School	551,800				
31	Achievement					

\* Section 1. The following appropriation items are for operating expenditures from the

1		Appropriation	General	Other
2	Allocation		Funds	Funds
3	* * * * *	****		
4	**** Office of the	ne Governor ****	*	
5	* * * * *	* * * * *		
6	<b>Executive Operations</b>	100,000		100,000
7	Executive Office 100,00	0		
8	* * * * *	*	* * * *	
9	**** Department of Heal	th and Social Servic	es *****	
10	* * * * *	*	* * * *	
11	It is the intent of the legislature that the	Department continue	es to aggressiv	ely pursue
12	Medicaid cost containment initiatives. Ef	orts should continu	ie where the	Department
13	believes additional cost containment is poss	ble including furthe	er efforts to con	ntain travel
14	expenses. The Department must continue	efforts imposing re	egulations contr	rolling and
15	materially reducing the cost of Personal Car	e Attendant (PCA)	services. Effor	rts must be
16	continued utilizing existing resources to	impose regulations	screening app	olicants for
17	Residential Psychiatric Treatment Center	(RPTC) services, e	specially for	out-of-state
18	services. The department must address the	entire matrix of op-	ptional Medicai	id services,
19	reimbursement rates and eligibility requirement	ents that are the basi	is of the Medic	caid growth
20	algorithm. This work is to utilize the result	ts of the Medicaid	Assessment an	nd Planning
21	analysis. The legislature requests that by Janu	ary 2011 the Departm	nent be prepared	d to present
22	projections of future Medicaid funding require	ments under our exis	ting statute and	regulations
23	and be prepared to present and evaluate the	consequences of vial	ble policy altern	natives that
24	could be implemented to lower growth rates ar	nd reducing projection	ns of future cost	ts.
25	It is the intent of the legislature that the Depart	rtment of Health and	l Social Service	es eliminate
26	the requirement for narrative and financial of	uarterly reports for	all grant recipi	ents whose
27	grants are \$50,000 or less. This is an unnec	essary burden and is	not a requirer	ment of the
28	federal grants.			
29	It is the intent of the legislature that the Dep	artment of Health ar	nd Social Servi	ces make a
30	single 'upfront' payment for any grant award th	at is \$50,000 or less	and includes a s	signature of
31	the grantee certifying compliance with the terr	ns of the grant with	their approved a	application.
32	Signature of the grantee would also certify the	at if a final report ce	ertifying comple	etion of the

grant requirements is not filed, future grants will not be considered for that grantee until all

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complete any forms to determine eligibility for supplemental program funding, such as

Medicaid, Medicare, SSI, and other benefits as part of the application process. If an applicant

is not able to complete the forms him/herself, or if relatives or guardians of the applicant are

1	Appropriation General Other
2	Allocations Items Funds Funds
3	not able to complete the forms, Department of Health and Social Services staff may complete
4	the forms for him/her, obtain the individuals' or designee's signature and submit for eligibility
5	per AS 47.25.120.
6	Alaska Pioneer Homes 64,300
7	Management
8	Pioneer Homes 13,699,000
9	Behavioral Health 81,486,300 77,284,000 4,202,300
10	AK Fetal Alcohol Syndrome 459,500
11	Program
12	It is the intent of the legislature that AK Fetal Alcohol Syndrome Programs located in Juneau,
13	Kenai, Sitka, and Bethel be expanded.
14	Alcohol Safety Action 1,188,300
15	Program (ASAP)
16	Behavioral Health Grants 27,500,600
17	It is the intent of the legislature that \$375,000 of this appropriation be used to fund Soteria-
18	Alaska, Inc., which is a home-like, healing environment for Alaskan adults who are newly
19	diagnosed with mental illness.
20	It is the intent of the legislature that the department continue developing policies and
21	procedures surrounding the awarding of recurring grants to assure that applicants are regularly
22	evaluated on their performance in achieving outcomes consistent with the expectations and
23	missions of the Department related to their specific grant. The recipient's specific
24	performance should be measured and incorporated into the decision whether to continue
25	awarding grants. Performance measurement should be standardized, accurate, objective and
26	fair, recognizing and compensating for differences among grant recipients including acuity of
27	services provided, client base, geographic location and other factors necessary and appropriate
28	to reconcile and compare grant recipient performances across the array of providers and
29	services involved.
30	Behavioral Health 4,239,100
31	Administration
32	Community Action 1,547,200
33	Prevention & Intervention

1		A	ppropriation	General	Other	
2		Allocations	Items	<b>Funds</b>	Funds	
3	Grants					
4	Rural Services and Suicide	2,415,700				
5	Prevention					
6	Psychiatric Emergency	6,687,600				
7	Services					
8	Services to the Seriously	13,524,200				
9	Mentally Ill					
10	Designated Evaluation and	3,867,300				
11	Treatment					
12	Services for Severely	12,897,200				
13	<b>Emotionally Disturbed</b>					
14	Youth					
15	Alaska Psychiatric	6,154,200				
16	Institute					
17	Alaska Mental Health Board	922,600				
18	and Advisory Board on					
19	Alcohol and Drug Abuse					
20	Suicide Prevention Council	82,800				
21	Children's Services		10,935,900	10,405,900	530,000	
22	Children's Services	69,600				
23	Management					
24	It is the intent of the legislature	that the Office	of Children's S	ervices shall effe	ectively use	
25	these funds to address the stated f	foster youth stabi	lity and success	goals stated belo	w:	
26	\$85,000: Supplement Employme	nt Training Vou	chers for youth	covered by the I	ndependent	
27	Living Program.					
28	\$55,000: Fund an additional 10 University of Alaska Presidential Tuition Waivers beyond the					
29	annual 10 waivers funded by the	University.				
30	\$35,000: Television ads to recru	it foster parents	in shortage are	eas, including ad	s on highly	
31	watched television programs (	\$30,000); annua	l mailing to 1	foster parents or	n the OCS	
32	FosterWear discount clothing pla	n (\$5,000).				
33	Front Line Social Workers	148,600				

1		Ap	propriation	General	Other
2		Allocations	Items	Funds	Funds
3	Family Preservation	500,000			
4	Foster Care Augmented Rate	500,000			
5	It is the intent of the legislature	that the Office of	of Children's Se	rvices shall effe	ectively use
6	these funds to address the stated for	oster youth stabil	ity and success a	goals stated belo	ow:
7	\$100,000: Housing assistance for	youth facing th	e prospect of he	omelessness afte	er receiving
8	the existing short-term rental help	currently offered	l by the Indepen	dent Living Prog	gram.
9	Foster Care Special Need	747,900			
10	It is the intent of the legislature	that the Office of	of Children's Se	rvices shall effe	ectively use
11	these funds to address the stated for	oster youth stabil	ity and success a	goals stated belo	w:
12	\$80,000: These funds shall be use	ed to permit fost	er youth who m	ove between pla	acements to
13	stay, when in the youth's best inte	erest, in their orig	ginal school for	the remainder of	f the school
14	term. These funds shall not be	used for those	"homeless" you	ith already bein	g provided
15	school stability services under the	Federal McKinn	ey-Vento Act.		
16	Residential Child Care	3,238,100			
17	Infant Learning Program	5,731,700			
18	Grants				
19	<b>Health Care Services</b>		817,000	350,000	467,000
20	Health Planning and	817,000			
21	Infrastructure				
22	Juvenile Justice		1,055,100	865,900	189,200
23	McLaughlin Youth Center	654,700			
24	Fairbanks Youth Facility	103,700			
25	Bethel Youth Facility	57,100			
26	Probation Services	239,600			
27	It is the intent of the legislature the	nat \$115,000 of t	his appropriatio	n and one PFT	position for
28	Probation Services be used to re	eview the Aggre	ssion Replacem	ent Training pr	ogram, and
29	provide program oversight and qu	ality assurance.			
30	<b>Public Assistance</b>		13,200	13,200	
31	Public Assistance	13,200			
32	Administration				
33	Public Health		1,047,900	972,900	75,000

1		$\mathbf{A}_{\mathbf{J}}$	ppropriation	General	Other
2		Allocations	Items	Funds	Funds
3	Nursing	98,300			
4	Women, Children and Family	828,800			
5	Health				
6	Certification and Licensing	120,800			
7	Senior and Disabilities		15,372,400	14,104,200	1,268,200
8	Services				
9	General Relief/Temporary	740,300			
10	Assisted Living				
11	It is the intent of the legislature t	hat regulations	related to the	General Relief	/ Temporary
12	Assisted Living program be review	wed and revise	d as needed to	minimize the le	ngth of time
13	that the state provides housing a	lternatives and	assure the ser	vices are provi	ded only to
14	intended beneficiaries who are actu	ually experience	ing harm, abuse	or neglect. The	e department
15	should educate care coordinators a	and direct servi	ice providers at	out who should	l be referred
16	and when they are correctly referr	red to the prog	ram in order th	at referring age	nts correctly
17	match consumer needs with the pro	ogram services	intended by the	department.	
18	Senior and Disabilities	3,042,400			
19	Services Administration				
20	Senior Community Based	2,809,100			
21	Grants				
22	It is the intent of the legislature th	nat funding in t	the FY 2011 bu	dget for Senior	Community
23	Based Grants be used to invest in	successful hon	ne and commur	nity based suppo	orts provided
24	by grantees who have demonstrate	d successful ou	itcomes docume	ented in accorda	nce with the
25	department's performance based ev	aluation proced	lures.		
26	Community Developmental	7,924,800			
27	Disabilities Grants				
28	Commission on Aging	117,400			
29	Governor's Council on	738,400			
30	Disabilities and Special				
31	Education				
32	<b>Departmental Support</b>		1,463,800	1,403,800	60,000
33	Services				

1	Appropriation General Other
2	Allocations Items Funds Funds
3	Commissioner's Office 167,800
4	It is the intent of the legislature that the Department of Health and Social Services complete
5	the following tasks related to fiscal audits required in chapter 66, SLA 2003 of all Medicaid
6	providers:
7	1. Develop regulations addressing the use of extrapolation methodology following an audit of
8	Medicaid providers that clearly defines the difference between actual overpayment of funds to
9	a provider and ministerial omission or clerical billing error that does not result in
10	overpayment to the provider. The extrapolation methodology will also define percentage of
11	'safe harbor' overpayment rates for which extrapolation methodology will be applied.
12	2. Develop training standards and definitions regarding ministerial and billing errors versus
13	overpayments. Include the use of those standards and definitions in the State's audit contracts.
14	All audits initiated after the effective date of this intent and resulting in findings of
15	overpayment will be calculated under the Department's new regulations governing
16	overpayment standards and extrapolation methodology.
17	It is the intent of the legislature that the department develops a ten year funding source and
18	use of funds projection for the entire department.
19	It is the intent of the legislature that the department continue working on implementing a
20	provider rate rebasing process and specific funding recommendations for both Medicaid and
21	non-Medicaid providers to be completed and available to the legislature no later than
22	December 15, 2010.
23	Administrative Support 91,400
24	Services
25	Information Technology 854,600
26	Services
27	HSS State Facilities Rent 350,000
28	Medicaid Services 54,954,100 54,954,100
29	It is the intent of the legislature that the Department of Health and Social Services identify
30	and investigate alternatives that could improve internal administrative management and
31	accounting controls over the Medicaid program, including determining the viability of
32	outsourcing those activities. The Department should be prepared to present its findings to the

legislature during the 2011 session.

1		Ap	propriation	General	Other
2		Allocations	Items	Funds	Funds
3	Behavioral Health Medicaid	52,050,300			
4	Services				
5	It is the intent of the legislature th	nat \$553,500 of th	nis appropriation l	oe used to fund	d an increase
6	in level V residential treatment	reimbursement	rates for part of	the fiscal year	ar when the
7	department has completed its cos	t/rate review, and	d/or as a means o	f avoiding clo	sure of level
8	V facilities who haven't had a	rate increase in	nearly 5 years.	The departs	ment should
9	complete its rate/cost review and	d report back to	the legislature by	January 31,	2011 on the
10	need for level V rate increases.				
11	Children's Medicaid	2,903,800			
12	Services				
13	* *	: * * *	* * * * *		
14	* * * *	* Department	of Law *****		
15	* *	: * * *	****		
16	Civil Division		86,000	86,000	
17	Human Services	86,000			
18	* * * *		* * * :	* *	
19	**** Dep	artment of Natu	ral Resources *	* * * *	
20	* * * * *		* * * :	* *	
21	<b>Resource Development</b>		2,360,000		2,360,000
22	Mental Health Trust Lands	2,360,000			
23	Administration				
24	* * *	* * *	* * * * *		
25	* * * * *	Department of	Revenue ****	: *	
26	* * *	* * *	* * * * *		
27	Alaska Mental Health Trust		2,849,800	91,500	2,758,300
28	Authority				
29	Mental Health Trust	2,758,300			
30	Operations				
31	Long Term Care Ombudsman	91,500			
32	Office				

1		Ap	propriation	General	Other
2		Allocations	Items	Funds	Funds
3	* * *:	* *	* * * * *		
4	* * * * *	University of	Alaska ****	k	
5	* * * :	* *	* * * * *		
6	It is the intent of the legislature	e that future r	requests by the	University of	Alaska for
7	Unrestricted General Funds move t	oward a long-te	erm goal of 125 p	ercent of actua	al University
8	Receipts for the most recently close	ed fiscal year.			
9	<b>Budget Reductions/Additions</b>		18,100	18,100	
10	Budget Reductions/Additions	18,100			
11	- Systemwide				
12	Statewide Programs and		805,600	392,900	412,700
13	Services				
14	Statewide Services	805,600			
15	University of Alaska		1,387,800	194,800	1,193,000
16	Anchorage				
17	Anchorage Campus	1,387,800			
18	University of Alaska		87,500		87,500
19	Fairbanks				
20	Fairbanks Campus	87,500			
21	* * *	* *	* * * * *		
22	* * * * *	Alaska Court	System ****	*	
23	* * *	* *	* * * * *		
24	Alaska Court System		1,800,900	845,600	955,300
25	Trial Courts	227,000			
26	Therapeutic Courts	1,573,900			
27	(SECTION 2 OF T	HIS ACT BEGI	NS ON THE NE	XT PAGE)	

1	* Sec. 2. The following sets out the funding by agency for the appropriations made in sec. 1 of			
2	this Act.			
3	Fundi	ng Source	Amount	
4	Depart	ment of Administration		
5	1037	General Fund / Mental Health	1,890,300	
6	1092	Mental Health Trust Authority Authorized	151,300	
7		Receipts		
8	*** T	otal Agency Funding ***	\$2,041,600	
9	Depart	ment of Corrections		
10	1037	General Fund / Mental Health	6,799,900	
11	1092	Mental Health Trust Authority Authorized	374,000	
12		Receipts		
13	*** T	otal Agency Funding ***	\$7,173,900	
14	Depart	ment of Education and Early Development		
15	1037	General Fund / Mental Health	339,800	
16	1092	Mental Health Trust Authority Authorized	212,000	
17		Receipts		
18	*** T	otal Agency Funding ***	\$551,800	
19	Office	of the Governor		
20	1092	Mental Health Trust Authority Authorized	100,000	
21		Receipts		
22	*** T	otal Agency Funding ***	\$100,000	
23	Depart	ment of Health and Social Services		
24	1037	General Fund / Mental Health	153,917,400	
25	1092	Mental Health Trust Authority Authorized	6,791,700	
26		Receipts		
27	1180	Alcohol and Other Drug Abuse Treatment &	20,199,900	
28		Prevention Fund		
29	*** T	otal Agency Funding ***	\$180,909,000	
30	Depart	ement of Law		
31	1037	General Fund / Mental Health	86,000	

1	*** Total Agency Funding ***	\$86,000			
2	Department of Natural Resources				
3	1092 Mental Health Trust Authority Authorized	2,360,000			
4	Receipts				
5	*** Total Agency Funding ***	\$2,360,000			
6	Department of Revenue				
7	1037 General Fund / Mental Health	91,500			
8	1094 Mental Health Trust Administration	2,758,300			
9	*** Total Agency Funding ***	\$2,849,800			
10	University of Alaska				
11	1037 General Fund / Mental Health	605,800			
12	1092 Mental Health Trust Authority Authorized	1,693,200			
13	Receipts				
14	*** Total Agency Funding ***	\$2,299,000			
15	Alaska Court System				
16	1037 General Fund / Mental Health	845,600			
17	1092 Mental Health Trust Authority Authorized	955,300			
18	Receipts				
19	*** Total Agency Funding ***	\$1,800,900			
20	* * * * * Total Budget * * * * *	\$200,172,000			
21	(SECTION 3 OF THIS ACT BEGINS ON THE NEXT PAGE)				

1	* Sec. 3. The following sets out the statewide funding for the appropriations made in sec. 1 of			
2	this Act.			
3	Funding Source	Amount		
4	<b>Unrestricted General Funds</b>			
5	1037 General Fund / Mental Health	164,576,300		
6	***Total Unrestricted General Funds***	\$164,576,300		
7	Designated General Funds			
8	1180 Alcohol and Other Drug Abuse Treatment &	20,199,900		
9	Prevention Fund			
10	***Total Designated General Funds***	\$20,199,900		
11	Other Non-Duplicated Funds			
12	1092 Mental Health Trust Authority Authorized	12,637,500		
13	Receipts			
14	1094 Mental Health Trust Administration	2,758,300		
15	***Total Other Non-Duplicated Funds***	\$15,395,800		
16	Federal Funds			
17	***Total Federal Funds***	\$0		
18	<b>Duplicated Funds</b>			
19	***Total Duplicated Funds***	\$0		
20	(SECTION 4 OF THIS ACT BEGINS ON THE NEXT PAGE)			

1	* Sec. 4. The following appropriations are for capital projects and grants from the general			
2	fund or other funds as set out in section 5 of this Act by funding source to the agencies named			
3	for the purposes expressed. They lapse under AS 37.25.020, unless otherwise noted.			
4	A	Appropriation	General	Other
5	Allocations	Items	Funds	Funds
6	* * * *		* * * * *	
7	**** Department of Health and Social Services ****			
8	* * * *		* * * * *	
9	MH Deferred Maintenance	500,000	500,000	
10	and Accessibility			
11	Improvements (HD 1-40)			
12	(SECTION 5 OF THIS ACT BEGINS ON THE NEXT PAGE)			

1	* Sec. 5. The following sets out the funding by agency for the appropriations made in sec. 4 of		
2	this Act.		
3	Funding Source	Amount	
4	Department of Health and Social Services		
5	1037 General Fund / Mental Health	500,000	
6	*** Total Agency Funding ***	\$500,000	
7	* * * * * Total Budget * * * * *	\$500,000	
8	(SECTION 6 OF THIS ACT BEGINS ON THE NEXT PAGE)		

1	* Sec. 6. The following sets out the statewide funding for the appropriations made in sec. 4 of	
2	this Act.	
3	Funding Source	Amount
4	<b>Unrestricted General Funds</b>	
5	1037 General Fund / Mental Health	500,000
6	***Total Unrestricted General Funds***	\$500,000
7	Designated General Funds	
8	***Total Designated General Funds***	\$0
9	Other Non-Duplicated Funds	
10	***Total Other Non-Duplicated Funds***	\$0
11	Federal Funds	
12	***Total Federal Funds***	\$0
13	<b>Duplicated Funds</b>	
14	***Total Duplicated Funds***	\$0
15	(SECTION 7 OF THIS ACT BEGINS ON THE NEXT PAGE)	

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- \* Sec. 7. PURPOSE. In accordance with AS 37.14.003 and 37.14.005, the appropriations made by this Act are for the state's integrated comprehensive mental health program.
- \* Sec. 8. NONGENERAL FUND RECEIPTS. (a) Alaska Mental Health Trust Authority authorized receipts (AS 37.14.036) or administration receipts (AS 37.14.036) that exceed the amounts appropriated by this Act are appropriated conditioned upon compliance with the program review provisions of AS 37.07.080(h).
- (b) If Alaska Mental Health Trust Authority authorized receipts (AS 37.14.036) or administration receipts (AS 37.14.036) fall short of the estimates appropriated in this Act, the affected appropriation is reduced by the amount of the shortfall in receipts.
- \* Sec. 9. SALARY AND BENEFIT ADJUSTMENTS. (a) The appropriations made in sec. 1 of this Act include amounts for salary and benefit adjustments for public officials, officers, and employees of the executive branch, Alaska Court System employees, employees of the legislature, and legislators and to implement the terms for the fiscal year ending June 30, 2011, of the following collective bargaining agreements:
- (1) Marine Engineers' Beneficial Association, representing licensed engineers employed by the Alaska marine highway system;
- (2) Inlandboatmen's Union of the Pacific, representing the unlicensed marine unit;
- (3) International Organization of Masters, Mates, and Pilots, for the masters, mates, and pilots unit;
- Public Employees Association, (4) Safety representing regularly commissioned public safety officers;
- (5) Alaska Vocational Technical Center Teachers' Association National Education Association, representing employees of the Alaska Vocational Technical Center.
- (b) The operating budget appropriations made to the University of Alaska in sec. 1 of this Act include amounts for salary and benefit adjustments for the fiscal year ending June 30, 2011, for university employees who are not members of a collective bargaining unit and for implementing the monetary terms of the collective bargaining agreements including the terms of the agreement providing for the health benefit plan for university employees represented by the following entities:
  - (1) Alaska Higher Education Crafts and Trades Employees;

(2) University of Alaska Federation of Teachers;

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(3) United Academics;

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(4)	United	Academics	-Adjuncts
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- (c) If a collective bargaining agreement listed in (a) or (b) of this section is not ratified by the membership of the respective collective bargaining unit, the appropriations made by this Act that are applicable to that collective bargaining unit's agreement are reduced proportionately by the amount for that collective bargaining agreement, and the corresponding funding source amounts are reduced accordingly.
- (d) Appropriations made in sec. 1 of this Act for salary and benefit adjustments as described in (a) and (b) of this section are for the benefit of the state's integrated comprehensive mental health program only and do not necessarily affect every group of noncovered employees or every collective bargaining unit listed in (a) and (b) of this section.
  - \* Sec. 10. This Act takes effect July 1, 2010.